MANITOU SPRINGS CITY COUNCIL
REGULAR MEETING AGENDA

City Council meetings are held in hybrid form by Zoom (remote) or in-person at Memorial Hall.
Memorial Hall
606 Manitou Avenue
Manitou Springs, CO 80829
Remote: www.manitouspringsgov.com; click on meeting link under "Government; City Council" page

Position	Name	Term Expires
Mayor	Natalie Johnson	January 4, 2028
At-Large	Mayor Pro Tem Judith Chandler	January 4, 2028
At-Large	John Shada	January 4, 2028
At-Large	Julie Wolfe	January 4, 2028
Ward 1	Nate Nassif	January 8, 2030
Ward 2	Carey Storm	January 8, 2030
Ward 3	Gloria Latimer	January 8, 2030

May 19, 2026 **6:00 PM**

THE CITY COUNCIL MAY TAKE ACTION ON ANY OF THE FOLLOWING AGENDA ITEMS AS PRESENTED OR MODIFIED PRIOR TO OR DURING THE MEETING, AND ITEMS NECESSARY TO EFFECTUATE THE AGENDA ITEMS

A. CALL TO ORDER

B. PLEDGE OF ALLEGIANCE

C. ROLL CALL

D. APPROVAL OF AGENDA

E. PUBLIC COMMENT ON NON-AGENDA ITEMS

F. CONSENT CALENDAR

1. Presentation of Warrants
2. May 5, 2026 City Council Meeting Minutes
3. Authorization for Professional Services Agreements for Program Manager for Capital Projects between the City of Manitou Springs and Nomatix, LLC and Chavaz Consulting Inc, LLC

G. PRESENTATION

1. Monthly Financial Report

2. Proclamation No. 0726, A Proclamation Recognizing the Dedicated Service of Police, Fire, and Public Services Personnel

H. BUSINESS

1. Consideration of Resolution No. 1226, A Resolution Authorizing the Adoption of the Pikes Peak Regional Office of Emergency Management Multi-Jurisdiction Hazard Mitigation Plan

2. Consideration of Resolution No. 1426, A Resolution of the City of Manitou Springs City Council Approving a Memorandum of Understanding Concerning a Multi-Jurisdictional Land Management Collaboration in the Vicinity of The Ring-The-Peak Trail

I. RECEIVE OR ACT ON COUNCIL CORRESPONDENCE

J. CITY ADMINISTRATOR REPORT

ADJOURN

The City of Manitou Springs does not discriminate on the basis of disability in the admission to, access to, or operations of programs, services or activities. Reasonable accommodation will be provided to ensure equal access to all. Individuals who would like to request auxiliary aids or services should contact the ADA Coordinator at (719) 685-5481 or jfryer@manitouspringsco.gov. You may also contact the City Clerk's Office at cityclerk@manitouspringsco.gov or (719) 685-2554. Please provide a minimum of 3-5 days advance notice.

Memorandum

Title: Presentation of Warrants
From: Nate Moore, Sr. Budget Analyst
To: Mayor and City Council
CC: City Administrator Denise Howell
Allocated Time: 5 Minutes

May 19, 2026

Purpose:

To present warrants, written from April 1, 2026, through April 30, 2026, to City Council

Background:

City Code 4.2. Powers and duties of Council
...the Council shall have the responsibility and power to:
(d) Prepare and administer an annual budget, and post monthly in City Hall and make available to the public the line-by-line expenditures authorized by the council.

Fiscal Impact:

Total checks written: 222
Total amount: $1,408,923.23

Workload Impact:

Minimal

Recommended Action:

Acknowledge presentation of the warrants by approval of the Consent Calendar.

Report Criteria:
Report type: Summary
Check.Type = {<>} "Adjustment"

GL Period	Check Issue Date	Check Number	Vendor Number	Payee	Check GL Account	Amount	
04/26	04/17/2026	22070	615	CARDMEMBER SERVICE	10-202-100	166.42	M
04/26	04/21/2026	22071	615	CARDMEMBER SERVICE	10-202-100	1,886.56	M
04/26	04/22/2026	22072	615	CARDMEMBER SERVICE	52-202-100	4,805.92	M
04/26	04/28/2026	22073	615	CARDMEMBER SERVICE	55-202-100	1,047.80	M
04/26	04/30/2026	252918	20220017	CYBERSOURCE CORPORATION	55-202-100	548.00-	V
04/26	04/02/2026	253262	160116	CO ASSOC OF CHIEFS OF POLICE	10-202-100	455.00-	V
04/26	04/02/2026	253407	145724	AMAZON CAPITAL SERVICES	10-202-100	232.01	
04/26	04/27/2026	253408	14005	AMERICAN OVERHEAD DOOR	54-202-100	.00	V
04/26	04/02/2026	253409	500	BARNHART PUMP COMPANY, INC.	10-202-100	105.95	
04/26	04/02/2026	253410	726	BURLAP BAG	55-202-100	352.45	
04/26	04/02/2026	253411	144983	CINTAS FIRE	52-202-100	599.52	
04/26	04/02/2026	253412	433	CITY GLASS COMPANY, INC.	55-202-100	48.42	
04/26	04/02/2026	253413	761	CITY OF COLORADO SPRINGS	55-202-100	52,222.00	
04/26	04/02/2026	253414	451	COLORADO ANALYTICAL LABORATORY	52-202-100	404.00	
04/26	04/02/2026	253415	1806	COMCAST	54-202-100	314.75	
04/26	04/02/2026	253416	160516	COMMONWHEEL ARTISTS CO-OP	29-202-100	2,660.00	
04/26	04/02/2026	253417	20221163	DAVIS PARTNERSHIP, P.C.	26-202-100	20,574.81	
04/26	04/02/2026	253418	20220313	EXTRA SPACE STORAGE	10-202-100	2.00	
04/26	04/02/2026	253419	20221028	FILANC	52-202-100	163,756.92	
04/26	04/02/2026	253420	160344	FLAIR DATA SYSTEMS	10-202-100	5,757.49	
04/26	04/02/2026	253421	20220763	FRANSEN PITTMAN GENERAL CONTRACTORS	26-202-100	400,735.06	
04/26	04/02/2026	253422	432	GRAINGER	10-202-100	78.80	
04/26	04/02/2026	253423	20200299	GRANITE ENGINEERING GROUP INC	26-202-100	3,798.00	
04/26	04/02/2026	253424	160394	GUIRY'S INC.	10-202-100	45.54	
04/26	04/02/2026	253425	681	HACH COMPANY	52-202-100	1,827.25	
04/26	04/02/2026	253426	436	HOME DEPOT CREDIT SERVICES	10-202-100	17.94	
04/26	04/02/2026	253427	144886	KIEWIT INFRASTRUCTURE CO	52-202-100	716.82	
04/26	04/02/2026	253428	20221204	LEAK LOCATORS OF MONTANA, LLC	52-202-100	516.00	
04/26	04/02/2026	253429	20220734	MALLORY SAFETY & SUPPLY LLC	54-202-100	154.80	
04/26	04/02/2026	253430	1009	MARCUS ELECTRIC LLC	55-202-100	470.00	
04/26	04/02/2026	253431	145606	MILE HIGH ACE HARDWARE	10-202-100	14.00	
04/26	04/02/2026	253432	20200300	MORENO, MARCUS	10-202-100	250.00	
04/26	04/02/2026	253433	775	MUNICIPAL EMERGENCY SERVICES INC	10-202-100	2,224.26	
04/26	04/02/2026	253434	301	NALCO COMPANY	52-202-100	9,806.30	
04/26	04/02/2026	253435	187	O'REILLY AUTO PARTS / FIRST CALL	10-202-100	12.99	
04/26	04/02/2026	253436	190013	RELIABLE SANITATION	53-202-100	550.00	
04/26	04/02/2026	253437	749	RESPEC	52-202-100	292.50	
04/26	04/02/2026	253438	855	ROCKY MOUNTAIN AIR SOLUTIONS	52-202-100	1,996.71	
04/26	04/02/2026	253439	20200170	UNITED SITE SERVICES	55-202-100	235.00	
04/26	04/02/2026	253440	743	USA BLUEBOOK	52-202-100	200.91	
04/26	04/03/2026	253441	20221071	AUDET, MELANIE	29-202-100	3,900.00	
04/26	04/03/2026	253442	1516	CASELLE INC	10-202-100	2,531.00	
04/26	04/03/2026	253443	848	CENTURYLINK	10-202-100	99.95	
04/26	04/03/2026	253444	144983	CINTAS FIRE	10-202-100	267.02	
04/26	04/03/2026	253445	145541	CONCRETE COUCH	29-202-100	2,940.00	
04/26	04/03/2026	253446	160177	CREATIVE ALLIANCE MANITOU SPRINGS	29-202-100	12,312.00	
04/26	04/03/2026	253447	20221231	LORY, SHANE	29-202-100	750.00	
04/26	04/03/2026	253448	202158	MACDOUGALL & WOLDRIDGE PC	52-202-100	2,600.60	
04/26	04/03/2026	253449	2021089	NATIONSEARCH.COM LLC	10-202-100	196.39	
04/26	04/03/2026	253450	18922	PREFERRED DOCUMENT SOLUTIONS	10-202-100	57.49	
04/26	04/03/2026	253451	20220393	ROCKSOL CONSULTING GROUP INC	26-202-100	25,433.17	
04/26	04/03/2026	253452	844	COLORADO ASSOC OF CHEIFS OF POLICE	10-202-100	455.00	
04/26	04/07/2026	253453	426	AMERICAN LOCK & KEY	10-202-100	42.96	

M = Manual Check, V = Void Check

GL Period	Check Issue Date	Check Number	Vendor Number	Payee	Check GL Account	Amount
04/26	04/07/2026	253454	433	CITY GLASS COMPANY, INC.	55-202-100	202.76
04/26	04/07/2026	253455	235	CLEAN AIR LAWN CARE	28-202-100	1,760.00
04/26	04/07/2026	253456	193	DANIELS LONG CHEVROLET	10-202-100	2,308.09
04/26	04/07/2026	253457	20220583	FISHER, LESA	10-202-100	38.92
04/26	04/07/2026	253458	188	GALLS, LLC	10-202-100	253.08
04/26	04/07/2026	253459	148807	HOFFMANN, PARKER, WILSON & CARBERRY	55-202-100	24,191.84
04/26	04/07/2026	253460	436	HOME DEPOT CREDIT SERVICES	10-202-100	280.22
04/26	04/07/2026	253461	145563	LIGHTNING BOLT, INC.	55-202-100	13.40
04/26	04/07/2026	253462	20220651	MBI - MEDICINE FOR BUSINESS AND INDUSTRY	54-202-100	130.00
04/26	04/07/2026	253463	145602	SITEONE LANDSCAPE SUPPLY	10-202-100	1,706.23
04/26	04/07/2026	253464	20200248	SMOKEBRUSH FOUNDATION INC	29-202-100	16,265.00
04/26	04/07/2026	253465	1027	WESTERN PAPER DISTRIBUTORS, INC.	10-202-100	1,380.07
04/26	04/07/2026	253466	20221181	WHISTLE EXPRESS CAR WASH	10-202-100	7.00
04/26	04/08/2026	253467	106	MANITOU SPRINGS CHAMBER OF COMMERCE	10-202-100	137,500.00
04/26	04/08/2026	253469	20220883	DIVISION OF CHILD SUPPORT	10-202-100	312.00
04/26	04/10/2026	253470	37	AFLAC	10-202-100	34.40
04/26	04/10/2026	253471	145724	AMAZON CAPITAL SERVICES	55-202-100	509.35
04/26	04/10/2026	253472	20220677	ARTAIC GROUP, LLC	55-202-100	611.20
04/26	04/10/2026	253473	20220956	BASELINE ENGINEERING CORPORATION	10-202-100	214.00
04/26	04/10/2026	253474	2021025	CHAVEZ CONSULTING INC	10-202-100	8,283.50
04/26	04/10/2026	253475	144983	CINTAS FIRE	55-202-100	823.94
04/26	04/10/2026	253476	177	COLORADO SPRINGS UTILITIES	55-202-100	15,147.55
04/26	04/10/2026	253477	20220883	DIVISION OF CHILD SUPPORT	10-202-100	312.00
04/26	04/10/2026	253478	145606	MILE HIGH ACE HARDWARE	55-202-100	32.81
04/26	04/10/2026	253479	20200287	SHELDON'S AUTO REPAIR	10-202-100	731.45
04/26	04/10/2026	253480	10065	WASTE CONNECTIONS	10-202-100	4,417.64
04/26	04/10/2026	253481	10064	WASTE CONNECTIONS	10-202-100	280.53
04/26	04/15/2026	253482	145724	AMAZON CAPITAL SERVICES	55-202-100	2,383.91
04/26	04/15/2026	253483	20220677	ARTAIC GROUP, LLC	55-202-100	2,417.20
04/26	04/15/2026	253484	20221143	BLADES GROUP LLC	10-202-100	1,426.00
04/26	04/15/2026	253485	384	CLEARWAY ENERGY GROUP	10-202-100	2,593.48
04/26	04/15/2026	253486	1124	CLEARWAY ENERGY GROUP LLC	52-202-100	2,313.47
04/26	04/15/2026	253487	20221210	CURCIO, KATIE	10-202-100	5,100.00
04/26	04/15/2026	253488	321	EL PASO COUNTY SHERIFFS OFFICE	10-202-100	12,500.00
04/26	04/15/2026	253489	503	FEDERAL EXPRESS	10-202-100	16.78
04/26	04/15/2026	253490	432	GRAINGER	10-202-100	97.27
04/26	04/15/2026	253491	436	HOME DEPOT CREDIT SERVICES	10-202-100	46.59
04/26	04/15/2026	253492	142083	MCCANDLESS TRUCK CENTER LLC	10-202-100	14.82
04/26	04/15/2026	253493	20220774	ORGANIC GARDENING SERVICES LLC	10-202-100	1,980.00
04/26	04/15/2026	253494	194	RAMPART	10-202-100	98.39
04/26	04/15/2026	253495	529	ROCKY MOUNTAIN RESERVE	10-202-100	235.77
04/26	04/15/2026	253496	20220843	STARGUARD ELITE LLC	10-202-100	180.00
04/26	04/15/2026	253497	20220387	STUTZMAN, KARA	10-202-100	200.00
04/26	04/15/2026	253498	160263	TALL TIMBERS TREE & SHRUB SERVICE INC	10-202-100	500.00
04/26	04/15/2026	253499	20200170	UNITED SITE SERVICES	55-202-100	430.00
04/26	04/15/2026	253500	20200273	WOLFCO COMMERCIAL SERVICES	10-202-100	150.00
04/26	04/16/2026	253501	20221186	633 CONSTRUCTION LLC	10-202-100	5,348.26
04/26	04/16/2026	253502	145724	AMAZON CAPITAL SERVICES	10-202-100	775.53
04/26	04/16/2026	253503	145600	AMERICAN BATTERY CORPORATION	52-202-100	348.39
04/26	04/16/2026	253504	726	BURLAP BAG	10-202-100	166.25
04/26	04/16/2026	253505	2021025	CHAVEZ CONSULTING INC., LLC	26-202-100	5,600.00
04/26	04/16/2026	253506	170	CIRSA	55-202-100	16,466.24
04/26	04/16/2026	253507	642	CORE & MAIN LP	52-202-100	1,774.30
04/26	04/16/2026	253508	658	EL PASO COUNTY PUBLIC HEALTH LABORATORY	10-202-100	414.00
04/26	04/16/2026	253509	1024	GOODYEAR AUTO SERVICE CTR	10-202-100	877.00
04/26	04/16/2026	253510	20220780	JOHN DEERE FINANCIAL	53-202-100	119.99
04/26	04/16/2026	253511	145563	LIGHTNING BOLT, INC.	10-202-100	34.00

GL Period	Check Issue Date	Check Number	Vendor Number	Payee	Check GL Account	Amount
04/26	04/16/2026	253512	20220734	MALLORY SAFETY & SUPPLY LLC	53-202-100	51.60
04/26	04/16/2026	253513	145606	MILE HIGH ACE HARDWARE	10-202-100	382.81
04/26	04/16/2026	253514	194	RAMPART	10-202-100	22.67
04/26	04/16/2026	253515	144342	ROCKY TOP RESOURCES, INC.	10-202-100	854.13
04/26	04/16/2026	253516	145602	SITEONE LANDSCAPE SUPPLY	10-202-100	449.00
04/26	04/16/2026	253517	160263	TALL TIMBERS TREE & SHRUB SERVICE INC	10-202-100	187.62
04/26	04/16/2026	253518	20221114	VALET MANAGER INC	55-202-100	1,952.00
04/26	04/16/2026	253519	231	VERIZON WIRELESS	10-202-100	4,079.48
04/26	04/16/2026	253520	202195	WATTERS H20 SERVICES	52-202-100	5,663.75
04/26	04/16/2026	253521	2020007	WATTS UPFITTING	39-202-100	8,071.25
04/26	04/16/2026	253522	160224	COLORADO SPRINGS UTILITIES	39-202-100	2,386.03
04/26	04/17/2026	253523	20221207	CARLSON, SUSAN	01-202-100	801.03
04/26	04/17/2026	253524	20221186	633 CONSTRUCTION LLC	53-202-100	32,748.28
04/26	04/17/2026	253525	37	AFLAC	10-202-100	34.40
04/26	04/17/2026	253526	160192	COLORADO WILDLAND FIRE & INCIDENT MGMT	10-202-100	1,490.00
04/26	04/17/2026	253527	160394	GUIRY'S INC.	10-202-100	115.49
04/26	04/17/2026	253528	20221232	NICKLE, LISA M	29-202-100	750.00
04/26	04/17/2026	253529	20221067	NTIVA ACCOUNTING DEPT	10-202-100	23,323.76
04/26	04/17/2026	253530	160553	POETRY HEALS	29-202-100	4,462.50
04/26	04/17/2026	253531	1027	WESTERN PAPER DISTRIBUTORS, INC.	55-202-100	1,892.39
04/26	04/17/2026	253532	20221072	MANITOU SPRINGS CARNIVALE	29-202-100	4,200.00
04/26	04/17/2026	253533	242	PETTY CASH - FINANCE	10-202-100	116.21
04/26	04/21/2026	253534	144506	ADVANCE AUTO PARTS	10-202-100	13.21
04/26	04/21/2026	253535	145724	AMAZON CAPITAL SERVICES	10-202-100	1,100.50
04/26	04/21/2026	253536	20220770	BUTTS, STEFFANY	29-202-100	1,575.00
04/26	04/21/2026	253537	690	CENTURYLINK	52-202-100	2,576.63
04/26	04/21/2026	253538	530	CIVICPLUS	10-202-100	44,890.91
04/26	04/21/2026	253539	177	COLORADO SPRINGS UTILITIES	53-202-100	44,719.96
04/26	04/21/2026	253540	20220274	DANKO EMERGENCY EQUIPMENT CO	10-202-100	352.30
04/26	04/21/2026	253541	1038	HARDING NURSERY	10-202-100	2,156.00
04/26	04/21/2026	253542	1618	HEIDRICH'S COLORADO TREE FARM NURSERY	10-202-100	200.00
04/26	04/21/2026	253543	436	HOME DEPOT CREDIT SERVICES	10-202-100	1,196.77
04/26	04/21/2026	253544	20221234	INDOFF LLC	10-202-100	2,716.75
04/26	04/21/2026	253545	144777	L.N. CURTIS & SONS	39-202-100	6,070.67
04/26	04/21/2026	253546	20220766	LITTLE VALLEY WHOLESALE NURSERY	10-202-100	2,021.95
04/26	04/21/2026	253547	939	MANITOU ART CENTER	29-202-100	21,910.00
04/26	04/21/2026	253548	248	MANITOU SPGS SCHOOL DIST 14	10-202-100	1,000.00
04/26	04/21/2026	253549	20220651	MBI - MEDICINE FOR BUSINESS AND INDUSTRY	10-202-100	140.00
04/26	04/21/2026	253550	145606	MILE HIGH ACE HARDWARE	10-202-100	127.71
04/26	04/21/2026	253551	20221067	NTIVA ACCOUNTING DEPT	39-202-100	30,388.75
04/26	04/21/2026	253552	407	PIKES PEAK REGIONAL BLDG DEPT	10-202-100	50.00
04/26	04/21/2026	253553	391	RICK'S GARDEN CENTER	10-202-100	642.19
04/26	04/21/2026	253554	20220256	STRYKER SALES, LLC	10-202-100	358.14
04/26	04/21/2026	253555	160263	TALL TIMBERS TREE & SHRUB SERVICE INC	10-202-100	500.00
04/26	04/21/2026	253556	20221166	TOFFEL, LESLIE E	10-202-100	726.00
04/26	04/21/2026	253557	1123	WILHELM MONUMENT CO	10-202-100	2,040.00
04/26	04/22/2026	253558	145724	AMAZON CAPITAL SERVICES	10-202-100	4.99
04/26	04/22/2026	253559	20220035	AMERITAS LIFE INSURANCE COMPANY	10-202-100	660.00
04/26	04/22/2026	253560	20221207	BALDERAMMA, JOSE	10-202-100	500.00
04/26	04/22/2026	253561	20220648	BROWN, LISA	10-202-100	1,260.90
04/26	04/22/2026	253562	1516	CASELLE INC	10-202-100	1,000.00
04/26	04/22/2026	253563	145541	CONCRETE COUCH	29-202-100	3,500.00
04/26	04/22/2026	253564	20221070	DAVIS, NINA	29-202-100	3,150.00
04/26	04/22/2026	253565	20220883	DIVISION OF CHILD SUPPORT	10-202-100	312.00
04/26	04/22/2026	253566	145606	MILE HIGH ACE HARDWARE	10-202-100	95.49
04/26	04/22/2026	253567	20220401	NATIONAL CAR CHARGING LLC	55-202-100	2,441.50
04/26	04/22/2026	253568	20200287	SHELDON'S AUTO REPAIR	10-202-100	173.66

GL Period	Check Issue Date	Check Number	Vendor Number	Payee	Check GL Account	Amount
04/26	04/22/2026	253569	20221236	STANG, KARL J	29-202-100	750.00
04/26	04/22/2026	253570	20221235	VOLUNTEERS FOR OUTDOOR COLORADO	23-202-100	2,000.00
04/26	04/22/2026	253571	160160	WONG, MARK	29-202-100	2,850.00
04/26	04/28/2026	253572	144506	ADVANCE AUTO PARTS	52-202-100	181.35
04/26	04/28/2026	253573	145701	ALL SEASON DOOR & GLASS	10-202-100	772.00
04/26	04/28/2026	253574	145724	AMAZON CAPITAL SERVICES	10-202-100	1,632.24
04/26	04/28/2026	253575	726	BURLAP BAG	53-202-100	540.55
04/26	04/28/2026	253576	20220583	FISHER, LESA	10-202-100	32.57
04/26	04/28/2026	253577	346	GLASER WELDING / GLASER STEEL	52-202-100	16.84
04/26	04/28/2026	253578	436	HOME DEPOT CREDIT SERVICES	10-202-100	66.51
04/26	04/28/2026	253579	144886	KIEWIT INFRASTRUCTURE CO	52-202-100	124.08
04/26	04/28/2026	253580	20221233	LAW FENCE INC.	54-202-100	1,400.00
04/26	04/28/2026	253581	939	MANITOU ART CENTER	29-202-100	750.00
04/26	04/28/2026	253582	1118	MELCON COMMUNICATIONS LLP	10-202-100	3,050.00
04/26	04/28/2026	253583	746	MHC KENWORTH-COLORADO SPRINGS	53-202-100	1,041.20
04/26	04/28/2026	253584	145606	MILE HIGH ACE HARDWARE	52-202-100	230.71
04/26	04/28/2026	253585	20221067	NTIVA ACCOUNTING DEPT	10-202-100	23,122.21
04/26	04/28/2026	253586	187	O'REILLY AUTO PARTS / FIRST CALL	52-202-100	70.92
04/26	04/28/2026	253587	749	RESPEC	52-202-100	117.50
04/26	04/28/2026	253588	20211013	RH BORDEN	53-202-100	3,510.00
04/26	04/28/2026	253589	855	ROCKY MOUNTAIN AIR SOLUTIONS	52-202-100	204.00
04/26	04/28/2026	253590	160263	TALL TIMBERS TREE & SHRUB SERVICE INC	10-202-100	500.00
04/26	04/28/2026	253591	1027	WESTERN PAPER DISTRIBUTORS, INC.	55-202-100	150.50
04/26	04/28/2026	253592	144506	ADVANCE AUTO PARTS	10-202-100	51.68
04/26	04/28/2026	253593	20200132	ALLEN, MICHAEL T	10-202-100	1,275.00
04/26	04/28/2026	253594	145724	AMAZON CAPITAL SERVICES	10-202-100	93.29
04/26	04/28/2026	253595	180031	COLORADO STORMWATER COUNCIL	54-202-100	272.50
04/26	04/28/2026	253596	20221163	DAVIS PARTNERSHIP, P.C.	26-202-100	38,232.65
04/26	04/28/2026	253597	43	LEGAL SHIELD	10-202-100	591.05
04/26	04/28/2026	253598	20220372	MANITOU SPRINGS INDIGENOUS PEOPLES DAY	29-202-100	4,200.00
04/26	04/28/2026	253599	145606	MILE HIGH ACE HARDWARE	10-202-100	46.40
04/26	04/28/2026	253600	20200273	WOLFCO COMMERCIAL SERVICES	10-202-100	522.60
04/26	04/28/2026	253601	244	DH PACE COMPANY INC	54-202-100	340.50
04/26	04/30/2026	253602	787	AFFORDABLE FLAGS	10-202-100	399.95
04/26	04/30/2026	253603	601	AXON ENTERPRISES INC	10-202-100	895.00
04/26	04/30/2026	253604	137	BILL'S EQUIPMENT AND SUPPLY INC	10-202-100	692.72
04/26	04/30/2026	253605	1410	BOBCAT OF THE ROCKIES	10-202-100	604.23
04/26	04/30/2026	253606	358	BOUND TREE MEDICAL,LLC.	10-202-100	558.88
04/26	04/30/2026	253607	144747	CHIEF PETROLEUM CO	10-202-100	211.51
04/26	04/30/2026	253608	144983	CINTAS FIRE	55-202-100	267.02
04/26	04/30/2026	253609	384	CLEARWAY ENERGY GROUP	10-202-100	3,119.90
04/26	04/30/2026	253610	1124	CLEARWAY ENERGY GROUP LLC	52-202-100	2,751.32
04/26	04/30/2026	253611	20221237	FOGEL, JILL	29-202-100	1,372.00
04/26	04/30/2026	253612	20221239	GARRETT TREE SERVICE INCORPORATED	10-202-100	500.00
04/26	04/30/2026	253613	20220766	LITTLE VALLEY WHOLESALE NURSERY	10-202-100	4,389.17
04/26	04/30/2026	253614	1120	MANITOU MUSIC FOUNDATION	29-202-100	10,814.00
04/26	04/30/2026	253615	1009	MARCUS ELECTRIC LLC	10-202-100	100.00
04/26	04/30/2026	253616	142083	MCCANDLESS TRUCK CENTER LLC	10-202-100	93.11
04/26	04/30/2026	253617	20220774	ORGANIC GARDENING SERVICES LLC	10-202-100	1,980.00
04/26	04/30/2026	253618	20220421	POO FREE PARKS	10-202-100	1,599.90
04/26	04/30/2026	253619	391	RICK'S GARDEN CENTER	10-202-100	84.99
04/26	04/30/2026	253620	20221166	TOFFEL, LESLIE E	10-202-100	1,001.00
04/26	04/30/2026	253621	20200170	UNITED SITE SERVICES	55-202-100	1,677.00
04/26	04/30/2026	253622	20200273	WOLFCO COMMERCIAL SERVICES	10-202-100	101.20
04/26	04/30/2026	253623	20220017	CYBERSOURCE CORPORATION	55-202-100	548.00

GL Period	Check Issue Date	Check Number	Vendor Number	Payee	Check GL Account	Amount
Grand Totals:		222				1,408,923.23

Report Criteria:
Report type: Summary
Check.Type = {<>} "Adjustment"

M = Manual Check, V = Void Check

Memorandum

Title: May 5, 2026 City Council Meeting Minutes
From: City Clerk's Office
To: Mayor and City Council
CC: City Administrator Denise Howell
Allocated Time: 5 Minutes

May 19, 2026

Purpose:
To review and approve the meeting minutes from the May 5, 2026 City Council meeting.

Background:
The City Council met in regular session on May 5, 2026.

Fiscal Impact:
None.

Workload Impact:
Approximately six hours to attend the meeting and to prepare and review the minutes.

Recommended Action:
Approve the May 5, 2026 City Council regular meeting minutes through the approval of the consent calendar.

CITY OF MANITOU SPRINGS
CITY COUNCIL
Regular Meeting Minutes
606 Manitou Avenue
May 5, 2026

The City Council of Manitou Springs met in Regular Session on Tuesday, May 5, 2026, at 606 Manitou Avenue, in the City of Manitou Springs, County of El Paso, and State of Colorado.

COUNCIL MEMBERS PRESENT FOR ROLL CALL:

Mayor Natalie Johnson
Mayor Pro Tem Judith Chandler
Councilor John Shada
Councilor Julie Wolfe
Councilor Nate Nassif
Councilor Carey Storm
Councilor Gloria Latimer

A. CALL TO ORDER

Mayor Johnson called the meeting to order at 6:00 PM.

B. PLEDGE OF ALLEGIANCE

The Pledge of Allegiance was recited.

C. ROLL CALL

All of the City Council were present for the roll call.

D. APPROVAL OF AGENDA

Mayor Pro Tem Chandler moved to approve the agenda as presented. The motion was seconded by Councilor Latimer. The motion carried unanimously (7-0).

E. PUBLIC COMMENT ON NON-AGENDA ITEMS

Bill Bolch, with Colorado Springs Utilities (CSU), provided advance notice of a natural gas replacement project on Waltham Avenue beginning May 11, 2026, with an anticipated duration of 45 to 60 days. He explained the work would use directional boring to minimize surface disruption, with crews operating weekdays from 8:00 AM to 5:00 PM. He noted that notifications had been sent to affected residents. He also announced a community meeting on Thursday May 7, 2026 at 5:30 PM in Memorial Hall to gather public input and address questions regarding the Waltham Avenue Project. Representative Bolch acknowledged that some parking impacts are expected but stated

CSU is working to identify alternative parking options. He added that the existing infrastructure, approximately 55 years old, will be replaced with modern materials designed for a longer lifespan.

F. CONSENT CALENDAR

1. April 21, 2026 City Council Minutes

Councilor Latimer moved to approve the consent calendar as presented. The motion was seconded by Councilor Storm. The motion carried unanimously (7-0).

G. PRESENTATION

1. Proclamation No. 0526, A Proclamation Declaring Support for Community Action against Human Trafficking

Mayor Johnson read Proclamation 0526 into the record, declaring support for community action against human trafficking.

2. Proclamation No. 0626, A Proclamation Recognizing May as Historic Preservation Month

Mayor Pro Tem Chandler read Proclamation 0626 into the record, declaring May as Historic Preservation Month.

H. HEARINGS

1. Second Reading and Public Hearing for Ordinance No. 0526, an Ordinance Adding Chapter 12.40 to the Manitou Springs Municipal Code Prohibiting Unpermitted Construction or Grading Work

Public Services Director Ben Schmitt confirmed that the ordinance was unchanged since first reading. He explained that the ordinance is intended to strengthen the City's ability to address unpermitted grading and work in the right-of-way, particularly where it impacts drainage and street systems, noting that the approach prioritizes voluntary compliance before enforcement.

Mayor Johnson opened the public hearing at 6:15 PM. Due to no public comment, Mayor Johnson subsequently closed the public comment portion of the hearing.

Councilor Wolfe moved to adopt on second reading, Ordinance No. 0526, an Ordinance Adding Chapter 12.40 to the Manitou Springs Municipal Code Prohibiting Unpermitted Construction or Grading Work. The motion was seconded by Councilor Storm. The motion carried unanimously (7-0).

I. BUSINESS

1. Consideration of Resolution No. 1126, A Resolution Approving and Adopting a Fee for Performing Unpermitted Work in the City

Councilor Storm moved to approve Resolution No. 1126, A Resolution Approving and Adopting a Fee for Performing Unpermitted Work in the City. The motion was seconded by Mayor Pro Tem Chandler. The motion carried unanimously (7-0).

2. Direction on Bill Bauers Open Space

Parks and Recreation Director Gillian Rossi presented an overview of the Bill Bauers Open Space item and provided a timeline of the project. She highlighted the initial acquisition of the lower parcel in 2015, adoption of the Parks, Open Space, and Trails (POST) Master Plan in 2016, and the purchase of the upper parcel in 2023 to support long-term connectivity goals. Director Rossi reviewed subsequent OSAC discussions, site visits, and a 2024 Council work session that led to a professionally conducted community survey. Survey results were presented in early 2026, followed by Council direction on April 21, 2026, to postpone the project and discuss the open space when the POST Master Plan is updated. She explained the item was brought back for reconsideration due to a technical issue that resulted in Council not receiving 31 public comments prior to their decision.

A general discussion ensued about how to analyze the comments received after the survey. Councilor Shada noted that the survey was anonymous and it is unknown if there is overlap between the survey and recent public comments received.

Mayor Pro Tem Chandler noted that the volume of emails on the proposed open space development was higher than she has seen on any prior issue. She shared that she reviewed all emails, categorized them as for or against when a position was given, noted key concerns and addresses, and identified a small number of neutral comments.

Councilor Storm shared that her analysis included emails sent directly to her, as well as feedback from residents in her ward. She tallied approximately 48 comments in favor and 43 opposed. She also reviewed input from boards and organizations, which were all supportive, except for the Climate Action Working Group. Councilor Storm reviewed the survey data and noted that the data indicated that about twice as many residents were in favor, compared to residents opposed, both citywide and within the immediate area.

Councilor Nassif expressed appreciation for the high level of community engagement. He noted that environmental concerns were a central theme in opposition and questioned why those issues had not been addressed earlier in the process. He stated support for conducting a robust environmental assessment to better evaluate potential impacts. Councilor Nassif also encouraged consideration of how much open space should remain undeveloped, suggesting a broader, long-term community discussion on

preservation priorities. He recognized the contributions of the Climate Action Working Group, specifically thanking Becky Elder for her input and expertise.

Mayor Pro Tem Chandler emphasized the need to clearly define what constitutes a low-impact trail, noting that such trails typically prohibit motorized use, including electric bikes. She raised questions about how those restrictions would be enforced in practice. She also referenced a late-submitted email from the Manitou Springs Fire Department, which outlined concerns related to steep terrain, limited access, increased human activity, and potential fire and safety risks, and recommended including a fire-focused component in any future environmental assessment.

Mayor Johnson summarized themes from public comments, noting concerns related to environmental and wildlife impacts, fire risk, parking, safety, adjacent properties, and questions about project need, connectivity, and timing. Supportive comments emphasized improved connectivity, safe routes to schools and amenities, increased access to outdoor recreation, benefits to health and mobility, potential economic impacts, and alignment with prior planning efforts and survey results.

Councilor Latimer referenced information provided in the staff memo regarding consultation with Colorado Parks and Wildlife (CPW), including comments that the area is already impacted by urban development and would likely experience negligible wildlife impacts.

Director Rossi stated that there was no new information from CPW but reiterated that they would review any environmental impact assessment conducted for the property and provide comments as part of that process.

Mayor Johnson opened the floor for public comment at 6:44 PM.

Neile Minch, Manitou Springs Resident, expressed concerns about potential impacts to wildlife and referenced observations from eBird indicating a variety of bird species in the open space not observed in other areas of the City. He stated that alternative routes into town already exist and urged Council to give greater weight to feedback from residents adjacent to the canyon, noting that most nearby neighbors opposed the project. He also discussed fire mitigation, easement considerations, and the history of the proposed trail in the 2016 POST Master Plan. Resident Minch encouraged the City to leave the canyon undeveloped and preserve it as natural open space.

Cory Sutela, Manitou Springs Resident, clarified that a connection to Crystal Hills was envisioned in the 2016 POST Master Plan, however not specifically through Bill Bauers Open Space. Resident Sutela expressed support for the trail as an important mobility and recreational connection while emphasizing shared community values related to nature, wildfire mitigation, and responsible use of OSAC funds. He recommended requesting a preliminary wildlife assessment from CPW before pursuing a formal environmental study and supported a volunteer-based approach to future trail development efforts. He stated he would be resistant to waiting for an updated plan.

Robin Boutilier, Manitou Springs Resident, stated that after reviewing the survey materials and visiting the site, she concluded the space may be better left undeveloped. She expressed concerns about impacts to wildlife and neighboring properties and questioned the need for an additional short trail connection.

Jim Yount, Manitou Springs Resident, stated that the Bill Bauers Open Space has long functioned as an urban interface where wildlife is already accustomed to human activity. Drawing on his experience as a former OSAC member and chair, he emphasized that neighborhood trail connections have been a longstanding priority dating back to the 1997 Open Space Plan. He stated that the proposed trail corridor has consistently appeared in successive master plans and public planning efforts as a way to connect neighborhoods to Manitou Avenue, the Creek Walk Trail, and other community amenities. He urged Council to honor the extensive public input and planning processes that have supported the trail connection over the past 30 years.

Sean McKeown, Manitou Springs Resident, stated that community support for a trail connection through Bill Bauers Open Space has been consistently demonstrated through the 1997 and 2016 POST Master Plans, public acquisition of the parcels, and the recent community survey. He emphasized that the survey showed strong support among residents and noted that OSAC, the Parks and Recreation Advisory Board (PARAB), and the Mobility and Parking Board (MAP) had all supported the project. He urged Council to respect the established planning process, survey results, and advisory board recommendations by moving forward with the trail connection.

Aaron Stunkard, Manitou Springs Resident, stated that, as a nearby resident overlooking Bill Bauers Open Space, he strongly supports the proposed trail connection and noted he had followed the project through both parcel acquisitions over the past decade. He expressed concern that preserving the area without public access would effectively limit use of the taxpayer-funded open space to adjacent property owners. He argued the trail would provide a safe, low-impact pedestrian connection between the Crystal Hills neighborhood and Manitou Avenue, improve mobility in an area lacking sidewalks and bike lanes, and have minimal impact on nearby homes due to the terrain and spacing. He also noted that community members would be willing to volunteer labor to help construct the trail and reduce costs.

Jessica Wilson, Manitou Springs Resident, expressed support for discounting development of the proposed Bill Bauers Open Space trail. She stated that the area serves as an important wildlife corridor and shared concerns about environmental impacts from increased human activity, noting frequent wildlife sightings in the ravine near her property. She also questioned whether project funding should instead be directed toward aging infrastructure issues in the Crystal Hills neighborhood, including recurring sewer backups. Additionally, she raised concerns about the lack of a necessary easement for the proposed trail connection and stated that moving forward before resolving that issue would be fiscally imprudent.

Becky Elder, Manitou Springs Resident and Business Owner, spoke in opposition to the proposed Bill Bauers Open Space trail, emphasizing concerns about impacts to wildlife habitat and ecological corridors within Manitou Springs. She described the ravines as important natural corridors that allow wildlife movement into and through the City and argued that increased human activity and trail development would further stress wildlife populations already affected by climate change and habitat loss. She added that the City already has an extensive trail network and urged Council to prioritize preservation of undeveloped natural spaces and wildlife habitat over additional trail construction.

Tim Beeson, Manitou Springs Resident, speaking as a former member and chair of OSAC, discussed the history of the Bill Bauers Open Space acquisition and raised concerns about moving forward without a formal trail alignment study. He stated that, after spending more time evaluating the terrain and geology of the area, he became less supportive of a multi-use trail due to the steep conditions and potential need for significant excavation and switchbacks to accommodate bicycles. He suggested that a low-impact, soft-surface pedestrian path may be more feasible and urged Council to consider having an independent trail professional complete a formal alignment study before making final decisions about trail development.

Sally Fitzgerald, Manitou Springs Resident, questioned why the Bill Bauers Open Space matter had returned after the Council had already voted on the matter and expressed concern that reconsidering the issue was an unnecessary use of Council time. She stated that wildlife should also be considered in the discussion and supported conducting a wildlife study of the area regardless of whether the project proceeds.

City Attorney Jeff Parker clarified that the proposed trail was brought back to support transparency and fairness, after a technical issue in which 31 comments were not provided to the City Council before making their decision.

Linda Morlan, Manitou Springs Resident and member of the Climate Action Working Group, expressed concern about continued loss of open space and stated that the community should prioritize protecting wildlife and natural areas. She questioned how the project had been communicated to the public over the years and noted she had not previously been aware of it. Resident Morlan also emphasized concerns related to wildlife impacts and fire risk.

Mayor Johnson noted that the POST Master Plan processes in 1997 and 2016 included robust public engagement and consultant-led outreach.

Karen Rose, Manitou Springs Resident, stated that she supports conducting a wildlife study for the Bill Bauers Open Space area before moving forward with any trail development. She emphasized the importance of protecting existing open space and noted concerns about declining wildlife populations. She also stated that, given the number of existing trails in the community, any additional trail through open space should be carefully considered in light of potential environmental impacts.

Mayor Johnson closed the floor to public comment at 7:33 PM.

OSAC Vice Chair Paul Arlinghaus explained that securing an easement is closely tied to the overall direction of the project. He noted that approaching the property owner with a clear vision and Council direction would be more practical and improve likelihood of successful negotiations for an easement.

Director Rossi recommended beginning with a wildlife and environmental impact study, in conjunction with a wildlife study from CPW, before advancing any trail design or alignment decisions. She explained that such assessments would help identify environmental or cultural resource constraints and inform where a trail could or could not be located under state standards.

Mayor Pro Tem Chandler reiterated concerns about the feasibility and impacts of a proposed low-impact trail through the open space, citing the steep, rocky terrain, unresolved easement issues, and lack of a formal trail alignment. She stated that any future consideration should begin with a robust environmental study. She also expressed support for prioritizing other trail and open space projects.

Councilor Latimer noted that two options for environmental study were provided in Director Rossi's Memorandum. Director Rossi stated that she believed the preference would be to conduct a due-diligence-level Natural Resources Assessment in coordination with United States Fish and Wildlife Service (USFWS), CPW and the State Historic Preservation Office (SHPO) as the option focuses on field work, as opposed to desk work.

Councilor Wolfe stated that her position is influenced by the survey results, noting that about 34%, less than a majority, of residents selected development of the Bill Bauers Trail as their top OSAC project priority. She identified other survey data that indicated less than 50% support for the proposed trail. She stated that, while supporters are passionate, she viewed the survey results as showing limited overall support for the project and did not support spending additional OSAC funds on environmental studies. Councilor Wolfe added that she preferred preserving OSAC funding for future land acquisitions.

Councilor Nassif reiterated support for pursuing an environmental study, stating that it would provide a balanced approach to evaluating the project. He also encouraged staff and OSAC to review potential process improvements, noting concern that environmental analysis had not been completed earlier in the process.

Councilor Storm stated her support for the recommended due-diligence-level Natural Resources Assessment and suggested adding a fire-focused component as part of the environmental study, based on the recommendation from the Fire Department. She added that trail alignment could be part of the next steps.

Mayor Pro Tem Chandler stated that she did not support moving forward with the trail project at this time due to several unresolved issues. She emphasized that community priorities and awareness of climate-related issues have evolved since the original master plans were developed.

Councilor Latimer expressed support for moving forward with the project, citing recommendations from OSAC and PARAB, as well as staff analysis and survey results indicating community support for a trail connection. She stated that she believed a trail could be developed in a manner that minimizes environmental impacts and serves primarily local users. She also clarified that the motion at the previous meeting was to postpone discussion of the project pending a future master plan update.

Councilor Shada stated that he is in favor of the environmental study option and fire-focused component as supported by Councilor Storm.

Mayor Johnson supported moving forward with an environmental impact study and fire-focused analysis. She stated that public input demonstrated that wildlife and environmental considerations should play a larger role in future planning efforts, including future updates to the POST Master Plan, and expressed confidence that staff and advisory boards would continue working to address neighborhood concerns as the project moves forward.

Councilor Nassif moved to approve due-diligence–level Natural Resources Assessment with the fire focus element. The motion was seconded by Councilor Latimer. The motion carried (5-2) with Mayor Pro Tem Chandler and Councilor Wolfe as the dissenting votes.

Note for the Record – The City Council took at break at 7:54 PM and reconvened at 8:10 PM.

J. RECEIVE OR ACT ON COUNCIL CORRESPONDENCE

Councilor Nassif thanked the organizers and participants of the recent kindness event, noting strong community participation and positive energy throughout the event.

Councilor Latimer complimented the recent Chamber of Commerce Diamond Jubilee event and thanked staff for supporting several recent community engagement efforts, including the budget and parking community engagement meetings, as well as Open Mic Night. She also praised the facilitator at the parking meeting for effectively adapting the format to encourage productive public participation.

City Administrator Howell shared that the notes from the Parking Engagement Meeting will be shared on the City website within a few days.

There was a brief discussion about Budget Survey Post Cards, during which City Administrator Howell stated that residents should be receiving postcards in the mail within the next week.

Mayor Johnson shared that the Metropolitan District (Metro) Board requested a Council Liaison and suggested that Councilor Nassif could serve as liaison since he is already the liaison to MAP. The consensus was that Councilor Nassif would serve as liaison to the Metro Board.

Mayor Johnson announced that the Colorado Municipal League (CML) is hosting the District 4 Spring Meeting in Monument at 6:00 PM, on May 27, 2026. She shared that she will be attending the meeting, as well as the CML Conference.

There was a discussion regarding the April 28, 2026 Open Mic Night and the process for handling future events. Mayor Johnson noted that comments and feedback were collected during the event and inquired about how that information could be documented and incorporated moving forward. There was general support for organizing comments into broad themes in order to preserve the informal nature of the event while still communicating key topics raised by participants. Mayor Johnson stated that she would compile the notes to share with Council. Councilor Nassif suggested incorporating recurring themes from future Open Mic Nights into the City newsletter.

There was a discussion about potentially reviewing the City's ward structure. City Clerk Elena Krebs confirmed that Council has authority to adopt ward changes by ordinance and is not required to refer the matter to the ballot.

Councilor Latimer expressed interest in reviewing the current ward boundaries, noting that Ward 3 contains a large concentration of city assets, including major parks, municipal buildings, and multiple neighborhoods. She observed that some neighborhoods within Ward 3 may have stronger geographic and community alignment with areas in other wards and suggested that a review of ward boundaries could help better balance representation.

Mayor Johnson expressed openness to reviewing the City's ward boundaries, noting that while the current structure may ultimately remain unchanged, it is appropriate to evaluate whether adjustments are warranted. She also shared that the idea of examining ward alignment was raised by multiple residents during her campaign.

Linda Morlan, Manitou Springs Resident, stated that she sees Ward 3 as problematic and would like to see a change in the ward structure.

Councilor Wolfe expressed opposition to pursuing changes to the City's ward structure, stating she is not supportive of adding additional council seats. She indicated that she does not view redrawing ward boundaries as a priority compared to other city matters, such as budget-related issues, and added that it has not been a concern raised by constituents during her campaigns.

City Attorney Parker clarified that under the City Charter, Council is set at seven members, and any proposal to change the number of council members would require a charter amendment and therefore an election.

Mayor Pro Tem Chandler stated she supports exploring whether current ward boundaries still make sense but is not interested in changing the structure of at-large versus ward representation. She noted that because the issue does not require a charter amendment or ballot measure, it is not urgent, though she would support community discussion on the topic.

Councilor Shada stated that he does not see a demonstrated problem that would justify redrawing ward boundaries and expressed concern that doing so could create unnecessary complexity, including potential changes to precinct boundaries and additional administrative and state-level processes. He noted that any rebalancing effort would require detailed study of household distribution and added workload for staff. He emphasized that he has not heard constituent concern about current ward alignment and cautioned that restructuring would not necessarily improve representation.

Mayor Johnson stated that concerns about ward structure arise regularly from residents, particularly in Ward 3, where constituents have expressed that a single representative covers a diverse set of issues and may struggle to fully reflect community perspectives. She stated that any effort would not be Council-led.

K. CITY ADMINISTRATOR REPORT

City Administrator Howell reported that the new parking kiosks have arrived and will be installed when weather conditions allow.

L. EXECUTIVE SESSION

1. An Executive Session to hold a conference with the City attorney for legal advice pursuant to Section 5.1(c) of the City of Manitou Springs Home Rule Charter, concerning *Manitou and Pikes Peak Railway Company v. City of Manitou Springs, Colorado,* El Pasa County District Court Case No. 2025CV30766

Mayor Johnson read the purpose of the Executive Session into the record at 8:30 PM.

Mayor Pro Tem Chandler moved to enter the Executive Session for the stated purpose. The motion was seconded by Councilor Shada. The motion was carried unanimously (7-0).

The City Council moved back to Regular Session at 9:09 PM. Mayor Johnson confirmed the Executive Session was held solely for the stated purpose and that no formal decision was made.

ADJOURN

With no other items to discuss, Councilor Shada moved to adjourn the meeting. The motion was seconded by Councilor Nassif. The motion carried unanimously (7-0). The meeting adjourned at 9:09 PM.

Attest:

_____
Natalie Johnson, Mayor

_____
Elena Krebs, City Clerk

If you need this document in an alternative format, such as large print, accessible PDF, or Braille, please contact the City Clerk's Office at cityclerk@manitouspringsco.gov or (719) 685-2554.

Memorandum

Title: Authorization for Professional Services Agreements for Program Manager for Capital Projects between the City of Manitou Springs and Nomatix, LLC and Chavez Consulting Inc, LLC

From: Ben Schmitt, Public Services Director

To: Mayor and City Council

CC: City Administrator Denise Howell

Allocated Time: 15 Minutes

May 19, 2026

Purpose:

To authorize the City Manager to negotiate and execute agreements with Nomatix, LLC and Chavez Consulting Inc, LLC to provide program management services supporting Public Works in the delivery of capital improvement projects.

Background:

The City issued Request for Quote (RFQ) 2026-008 to solicit qualified firms to provide program management services for capital projects. The RFQ identified a need for supplemental professional services to support Public Works in managing a growing and complex portfolio of projects, many of which are funded through external sources and require detailed coordination, reporting, and compliance. The scope of services includes program-level oversight, budget tracking, grant coordination, reporting, interagency coordination, and support through design and construction. The RFQ emphasized the importance of familiarity with local, state, and federal funding requirements, as well as the ability to manage multiple projects concurrently. The City is currently facing staffing constraints with many high profile, time bound projects that the City needs to deliver on. As a result, additional consultant support is necessary to ensure continued delivery of priority capital projects on schedule and within budget.

Procurement and Evaluation Process:

The RFQ was publicly advertised, and four firms submitted responsive proposals. Proposals were evaluated based on the criteria outlined in the solicitation, including:

- Experience and past performance
- Project approach and understanding
- Knowledge of local codes and funding requirements
- Ability to work in mountain/community-specific conditions

Following evaluation and scoring, Nomatix, LLC and Chavez Consulting Inc, LLC were identified as the highest-ranked firms and are recommended for award.

Firm Qualifications and Experience:
Nomatix, LLC and Chavez Consulting Inc, LLC both bring extensive experience supporting large capital projects within the City of Manitou Springs and similar communities. Their relevant experience includes:

1. Dillon Mobility Hub Phase 1
2. Creekwalk Phases 3 and 4
3. Development of stormwater policy and standards

Both firms have demonstrated strong capability in managing complex, multi-funded projects and navigating regulatory and environmental requirements. In addition, both firms have successfully supported the City in securing and managing funding through regional agencies, including Pikes Peak Area Council of Governments (PPACG) and PPACG Transportation Advisory Committee (TAC), and have experience coordinating reimbursement processes and grant compliance. During periods of staff transition within Public Works, both firms have provided critical continuity, ensuring that projects continued to advance without disruption. Their familiarity with City processes, standards, and ongoing projects allows them to integrate quickly and effectively.

Fiscal Impact:

The City's capital program for 2026 and 2027 includes approximately $17.2 million in planned projects. To support delivery of this program, the City anticipates establishing Professional Services Agreements with:

- Nomatix, LLC in an amount not-to-exceed $175,000
- Chavez Consulting in an amount not-to-exceed $174,250

These amounts represent the total anticipated contract capacity for program management services over the duration of the agreements and are aligned with the scale and complexity of the capital program.
Importantly, approval of these contract amounts does not authorize any specific project work by itself. All consultant services will be administered through a task order-based structure, where:

- Each project, or phase of a project, will have an individual task order
- Each task order will define a specific scope, budget, and schedule

- Task orders will be issued, tracked, and approved by Public Works staff
- Only work performed under an executed task order is eligible for billing

This approach ensures that:

- Consultant expenditures are directly tied to active and funded projects
- The City maintains full control over scope, budget, and prioritization
- Work can be scaled up or down as project needs evolve
- There is clear accountability and transparency at the project level

A substantial portion of this work will be allocated to individual capital projects and is eligible for reimbursement through external funding sources, including PPACG, CDOT, and other grant programs. As a result, much of the consultant cost will be offset and will not impact the City's General Fund.

Workload Impact:

City staff will continue to provide direct oversight and control of all consultant work, including:

- Contract management and task order authorization
- Technical expertise and engineering guidance
- Public outreach and community engagement
- Interagency coordination and partnership management

This structure ensures that consultants augment staff capacity without replacing core City functions. By leveraging a task order-based approach, staff can assign work strategically, maintain budget control, and ensure alignment with City priorities. Overall, these contracts reduce workload pressure on staff while preserving strong oversight, technical leadership, and accountability in delivering the City's capital program.

Recommended Action:

Staff recommends that Council:

1. Accept the results of the RFQ evaluation process.
2. Authorize the City Manager to negotiate and execute Professional Services Agreements with Nomatix, LLC and Chavez Consulting.

3. Approve an overall not-to-exceed contract amount for each firm to support the anticipated 2026 and 2027 capital program.
4. Authorize staff to administer the contracts through project-specific task orders, with each task order defining scope, budget, and authorization for work.

This approach provides the City with the necessary program management capacity while maintaining strong financial controls, project-level oversight, and flexibility in delivering the capital program.

Contract Checklist and Submission

Project Name *

Max 30 characters allowed for Project Name

On-Call Project Managemenet

A name for this contract to distinguish from other contracts with same company - even on same projects (eg: Amend 2)

Upload Contract Here *

Ensure title of contract is: "Company Name" "Project" Agreement "Eff Date"

Chavez Consulting On-Call Project Management 5-19-2026 Agreement.pdf.pdf 1MB

(Up to 25MB)

Are there exhibits included in this Contract? *

(●) Yes ( ) No

Upload Exhibit(s) Here *

Ensure title of each exhibit is: Exhibit "#" "Company Name" "Project"

Exhibit A Chavez Consulting On-Call Project Management 5-19-2026.pdf	220.57KB
Exhibit B Chavez Consulting On-Call Project Management 5-19-2026.pdf	657.89KB
Exhibit C Chavez Consulting On-Call Project Management 5-19-2026.pdf	747.15KB

Upload each exhibit individually

City Department *

Public Services

Dept. Staff Member overseeing project *

Alicia Stoke

Type of Contract *

Professional Services

Is contract funded with State or Federal Funding (including Grants)? *

( ) Yes (●) No ( ) Partial

Project Description / Location *

200 Char Limit

Consultant Project Management oversight on as needed basis (on-call). Some projects included (but not limited to) - PPRTA, CDOT, & IMPACT projects, Ruxton Ave, Lovers Lane

(Note: City Business License is required if business conducts works 7 days or more a year in Manitou Springs – contact the Finance Department)

Contract Effective Date *

2026-05-19

Term Date *

( ) Upon Completion (●) End Date

End Date *

2028-05-18

Notification or Auto Renewal Date

☐ Check if contract requires a notification or has an auto renewal date

Agency/Business Information

Business Name - if not business, contractor's name *
Chavez Consulting Inc., LLC

Phone Number *
151,725
Must include dashes (xxx-xxx-xxxx)

Point of Contact (business person overseeing project) *
John Chavez

Point of Contact relation to company (eg: Position title) *
Owner

Point of Contact Email *
johnchavez@chavezconsultinginc.comg

Point of Contact Phone Number *
719-251-5580
Must include dashes (xxx-xxx-xxxx)

Additional Interested Parties Email
If Applicable - One email allowed

Agency/Business Address *
Street Address
13880 Gymkhana Rd

Address Line 2

City
Peyton

State
CO

Postal/Zip Code
80831

Contract Financials

Contract Amount *
$151,725.00

Anticipated GL Code(s) *
various / 10-431-320
If unknown, enter TBD

Approval Requirements *
- ○ Less than $20K - Department Head or Designee
- ○ Over $20K - City Administrator or Designee
- ○ Over $50K - City Council Required
- ○ Over $50K - Emergency - City Administrator or Designee
- ◉ Over $100K, Formal RFP Process Required

Is project funded with PPRTA Funding *
○ Yes ◉ No

If Yes AND is more than $25k or amendment increases original agreement amount more than 15% ensure PPRTA Template used with PPRTA Provisions form Attached

Is a Bid/RFP Required? *
◉ Yes ○ No

Select all that are applicable *

Upload Bids/RFP Documents *

- [ ] $5 -$20K, min. 3 solicitations of verbal or written bids required
- [ ] >$10K, quotes required for materials and supplies
- [ ] >$20K min. 3 solicitations of written bids required
- [x] >$100K, Formal RFP process required

Ensure each document is titled Bid "company name" Project

RFQ 2026-008 Program Manager for Capital Projects 2026.pdf 250.65KB

Do Contract Terms include insurance coverage or bond requirement?

(•) Yes ( ) No

If yes, attach Insurance and Bond Certificate Information.

Insurance_Bond_Documents

Upload Insurance and/or Bond Documents. Ensure documents uploaded are titled COI "company name" or "type of" Bond "company name"

Chavez Consulting, Inc COI exp 10-11-26 wc exp 5-22-26.pdf 231.68KB

Are Milestones included in this Contract? *

( ) Yes (•) No

State Reason *

On-Call Agreement - Milestones to be added to Task Orders

Is a Payment Schedule included in this Contract? *

(•) Yes ( ) No

Do you have additional Supporting Documentation relating to this contract?

( ) No

(•) Yes

Upload Supporting Documentation *

Ensure each document uploaded is titled clearly:

Bryd form signed by Chavez Consulting.pdf 47.43KB

Details regarding supporting documentation (what is the document and/or why is this being uploaded?): *

Requirement of Federally Funded projects over $100,000

AGREEMENT FOR PROFESSIONAL SERVICES
(Federal Funds)

THIS AGREEMENT FOR PROFESSIONAL SERVICES (Single Project) is made and entered into this **19th day of May , 2026,** by and between the City of Manitou Springs, 606 Manitou Avenue, Manitou Springs, Colorado 80829, a Colorado municipal corporation (the "City"), and Chavez Consulting Inc., LLC, an independent consultant with a principal place of business at 13880 Gymkhana Road, Peyton, Colorado 80831, and phone number of 719-251-5580 ("Consultant") (collectively the "Parties").

WHEREAS, the City requires professional services; and

WHEREAS, Consultant has held itself out to the City as having the requisite expertise and experience to perform the required professional services.

NOW, THEREFORE, for the consideration hereinafter set forth, the receipt and sufficiency of which are hereby acknowledged, the Parties hereto agree as follows:

I. SCOPE OF SERVICES

A. Consultant shall furnish all labor and materials required for the complete and prompt execution and performance of all duties, obligations, and responsibilities which are described or reasonably implied from the:

1. Scope of Services and Fiscal assumptions set forth in the attached **Exhibit A**

2. Individual Task Order Form to be executed prior to the start each task with the completed attached **Exhibit B.**

3. Reference **Exhibit C (Request for Qualifications City of Manitou Springs 2026)** for further project description and needs.

B. Work will be authorized via individual task orders or contract amendments. No change to the Scope of Services, including any additional compensation, shall be effective or paid unless authorized by written amendment executed by the City. If Consultant proceeds without such authorization, Consultant shall be deemed to have waived any claim for additional compensation, including a claim based on the theory of unjust enrichment, quantum merit or implied contract. Except as expressly provided herein, no agent, employee, or representative of the City is authorized to modify any term of this Agreement, either directly or implied by a course of action.

II. COMMENCEMENT AND COMPLETION OF WORK

III. Consultant shall commence work as set forth in the Scope of Services. Except as may be changed in writing by the City, the Scope of Services shall be completed on schedule as identified in **Exhibit A** and defined in individual task order(s) executed per **Exhibit B,** and Consultant shall furnish the City the specified deliverables as provided in **Exhibit A** and as per the fully executed Task Order per **Exhibit B**.

IV. COMPENSATION

A. In consideration for the completion of the Scope of Services by Consultant, the City shall pay Consultant an amount not to exceed **one hundred fifty one thousand seven hundred twenty five dollars ($151,725.00).** This maximum amount shall include all fees, costs and expenses incurred by Consultant, and no additional amounts shall be paid by the City for such fees, costs and expenses. Notwithstanding the maximum amount specified in Paragraph A hereof, Consultant shall be paid only for work performed. If Consultant completes the Scope of Services for a lesser amount than the maximum amount, Consultant shall be paid the lesser amount, not the maximum amount.

B. Reimbursable Expenses Consultant may seek reimbursement from the City for traveling expenses when required and included on their Scope of Work or Fiscal Assumptions and may include such on submitted invoices. The reimbursement items must be itemized and include daily breakdowns. The maximum allowable for Mileage Rates and Reasonable meals and Incidental Expenses are set by the General Services Administration (GSA) for the continental U.S. (www.gsa.gov).

Supplies – the actual cost of supplies necessary to complete the tasks associated with the Scope of Services in **Exhibit A.**

C. Unless specified otherwise in **Exhibit A**, Consultant shall submit monthly statements requesting payment for work satisfactorily completed. Such requests shall be based upon the amount and value of the work and services satisfactorily performed by Consultant under this Agreement. Invoices shall be itemized and include hourly breakdowns for all personnel and other charges. The City shall remit payment within thirty (30) days of receipt of an invoice meeting the requirements set forth herein.

D. Final payment will be made after all documentation is received by the City, including but not limited to required documentation for projects funded by grants or federal loans and closeout documents and all work is completed to the City's standards.

V. PROFESSIONAL RESPONSIBILITY

A. Consultant hereby warrants that it is qualified to assume the responsibilities and render the services described herein and has all requisite corporate authority and licenses in good standing.

B. The services performed by Consultant shall be in accordance with generally accepted professional practices and the presently maintained by other practicing professional firms in the same or similar type of work in the applicable community. The work and services to be performed by Consultant hereunder shall be done in compliance with applicable laws, ordinances, rules and regulations.

C. The City's review, approval or acceptance of, or payment for any services shall not be construed to operate as a waiver of any rights under this Agreement or of any cause of action arising out of the performance of this Agreement.

D. Because the City has hired Consultant for its professional expertise, Consultant agrees not to employ subcontractors to perform any of the work required under the Scope of Services without written approval from the City.

VI. OWNERSHIP

A. The materials, items, and work specified in the Scope of Services, together with any and all related documentation and materials provided or developed by Consultant shall be exclusively owned by the City and held as items of public record. Consultant expressly acknowledges and agrees that all work performed under the Scope of Services constitutes a "work made for hire." To the extent, if at all, it shall not constitute a "work made for hire," Consultant hereby transfers, sells, and assigns to the City all of its right, title, and interest in such work. Consultant warrants that none of the work will infringe on any intellectual property rights of third parties and will be an original work, provide that to the extent that the work is not an original work, Consultant warrants that it has the full right, title, and interest, to grant a worldwide, irrevocable, royalty-free license to the City to use such non-original portions of the work.

B. Any content provided by Consultant as part of the Scope of Services that the City may post online for public access, as designated by the City in the Scope of Services, shall meet the Web Content Accessibility Guidelines (WCAG) 2.1 A & AA standards, as established by the World Wide Web Consortium (W3C) (the "*Accessibility Standards"*). The content must be designed and maintained to ensure its accessibility, operability, and usability for individuals with disabilities. In the event of non-compliance with this requirement, Consultant shall promptly provide the City with a digital version of such content that meets the Accessibility Standards at no additional cost to the City.

VII. INDEPENDENT CONTRACTOR

Consultant is an independent contractor. Notwithstanding any other provision of this Agreement, all personnel assigned by Consultant to perform work under the terms of this Agreement shall be, and remain at all times, employees or agents of Consultant for all purposes. Consultant shall make no representation that it is a City employee for any purposes.

VIII. INSURANCE

A. Consultant agrees to procure and maintain, at its own cost, a policy or policies of insurance sufficient to insure against all liability, claims, demands, and other obligations assumed by Consultant pursuant to this Agreement. Such insurance shall be in addition to any other insurance requirements imposed by law.

B. Consultant shall procure and maintain, and shall cause any subcontractor of Consultant to procure and maintain, the minimum insurance coverages listed below. Such coverages shall be procured and maintained with forms and insurers acceptable to the City. In the case of any claims-made policy, the necessary retroactive dates and extended reporting periods shall be procured to maintain such continuous coverage.

1. Worker's compensation insurance to cover obligations imposed by applicable law for any employee engaged in the performance of work under this

Agreement, and Employer's Liability insurance with minimum limits of five hundred thousand dollars ($500,000) each accident, one million dollars ($1,000,000) disease – policy limit, and one million dollars ($1,000,000) disease – each employee. Evidence of qualified self-insured status may be substituted for the worker's compensation requirements of this Paragraph.

2. Commercial general liability insurance with minimum combined single limits of one million dollars ($1,000,000) each occurrence and one million dollars ($1,000,000) general aggregate. The policy shall be applicable to all premises and operations. The policy shall include coverage for bodily injury, broad form property damage (including completed operations), personal injury (including coverage for contractual and employee acts), blanket contractual, products, and completed operations. The policy shall contain a severability of interests provision, and shall be endorsed to include the City and the City's officers, employees, and contractors as additional insureds. No additional insured endorsement shall contain any exclusion for bodily injury or property damage arising from completed operations.

3. Professional liability insurance with minimum limits of six hundred thousand dollars ($600,000) each claim and one million dollars ($1,000,000) general aggregate.

C. Any insurance carried by the City, its officers, its employees, or its contractors shall be excess and not contributory insurance to that provided by Consultant. Consultant shall be solely responsible for any deductible losses under any policy.

D. Consultant shall provide to the City a certificate of insurance, completed by Consultant's insurance agent, as evidence that policies providing the required coverages, conditions, and minimum limits are in full force and effect. The certificate shall identify the City as additionally insured and shall provide that the coverages afforded under the policies shall not be cancelled, terminated or materially changed until at least thirty (30) days prior written notice has been given to the City. The City reserves the right to request and receive a certified copy of any policy and any endorsement thereto. The City must have all certificates on file prior to start of any project.

E. Failure on the part of Consultant to procure or maintain the insurance required herein shall constitute a material breach of this Agreement upon which the City may immediately terminate this Agreement, or at its discretion, the City may procure or renew any such policy or any extended reporting period thereto and may pay any and all premiums in connection therewith, and all monies so paid by the City shall be repaid by Consultant to the City upon demand, or the City may offset the cost of the premiums against any monies due to Consultant from the City.

IX. INDEMNIFICATION

Consultant agrees to indemnify and hold harmless the City and its officers, insurers, volunteers, representative, agents, employees, heirs and assigns from and against all claims, liability, damages, losses, expenses and demands, including attorney fees, on account of injury, loss, or damage, including without limitation claims arising from bodily injury, personal injury, sickness, disease, death, property loss or damage, or any other loss of any kind

whatsoever, which arise out of or are in any manner connected with this Agreement if such injury, loss, or damage is caused in whole or in part by, the act, omission, error, professional error, mistake, negligence, or other fault of Consultant, any subcontractor of Consultant, or any officer, employee, representative, or agent of Consultant, or which arise out of a worker's compensation claim of any employee of Consultant or of any employee of any subcontractor of Consultant. Consultant's liability under this indemnification provision shall be to the fullest extent of, but shall not exceed, that amount represented by the degree or percentage of negligence or fault attributable to Consultant, any subcontractor of Consultant, or any officer, employee, representative, or agent of Consultant or of any subcontractor of Consultant. If Consultant is providing architectural, engineering, surveying or other design services under this Agreement, the extent of Consultant's obligation to indemnify and hold harmless the City may be determined only after Consultant's liability or fault has been determined by adjudication, alternative dispute resolution or otherwise resolved by mutual agreement between the Parties, as provided by C.R.S. § 13-50.5-102(8)(c).

X. TERMINATION AND REMEDIES

A. Consultant shall maintain an active SAM.gov registration from contract execution to project closeout.

B. Agreement shall terminate on May 18, 2028, with the option of annual renewal for up to three (3) additional years or upon the City providing Consultant with seven (7) days advance written notice, whichever occurs first. If the Agreement is terminated by the City's issuance of written notice, the City shall pay Consultant for all work authorized and completed prior to the date of termination.

C. If Consultant defaults or fails or neglects to carry out the Agreement, or any part thereof, or fails to perform any provision of this Agreement, the City, after seven (7) days written notice to Consultant and without prejudice to any other remedy the City may have, may make good such deficiencies and may deduct the cost thereof, including compensation for any additional services made necessary thereby, from the payment then or thereafter due Consultant. Or, at the City's option after said notice, City may terminate this Agreement and may finish the project by whatever method the City deems expedient, and if the unpaid balance of the compensation owed to Consultant at the time of termination exceeds the expense of finishing the project, such excess shall be paid to Consultant, but if such expense exceeds such unpaid balance, Consultant shall upon demand pay the difference to the City.

XI. FEDERAL COMPLIANCE REQUIREMENTS

A. Equal Employment Opportunity compliance

1. Consultant shall not discriminate against any employee or applicant for employment because of race, color, religion, sex, or national origin. Consultant shall take affirmative action to ensure that applicants are employed, and that employees are treated during employment, without regard to their race, color, religion, sex, or national origin. Such action includes but not limited to the following: Employment, upgrading, demotion, or transfer, recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training,

including apprenticeship. Consultant shall post in conspicuous places, available to employees and applicants for employment, notices to be provided by the contracting officer setting forth the provisions of this nondiscrimination clause.

2. Consultant shall, in all solicitations or advertisements for employees placed by or on behalf of Consultant, state that all qualified applicants will receive consideration for employment without regard to race, color, religion, sex, or national origin.

3. Consultant shall send to each labor union or representative of workers with which it has a collective bargaining agreement or other contract or understanding, a notice to be provided by the agency contracting officer, advising the labor union or workers' representative of Consultant's commitments under section 202 of Executive Order 11246 of September 24, 1965, and shall post copies of the notice in conspicuous places available to employees and applicants for employment.

4. Consultant shall comply with all provisions of Executive Order 11246 of September 24, 1965, and of the rules, regulations, and relevant orders of the Secretary of Labor.

5. Consultant shall furnish all information and reports required by Executive Order 11246 of September 24, 1965, and by the rules, regulations, and orders of the Secretary of Labor, or pursuant thereto, and will permit access to his books, records, and accounts by the contracting agency and the Secretary of Labor for purposes of investigation to ascertain compliance with such rules, regulations, and orders.

6. In the event of Consultant's non-compliance with the nondiscrimination clauses of this Agreement or with any of such rules, regulations, or orders, this Agreement may be canceled, terminated or suspended in whole or in part, and Consultant may be declared ineligible for further Government contracts in accordance with procedures authorized in Executive Order 11246 of September 24, 1965, and such other sanctions may be imposed and remedies invoked as provided in Executive Order 11246 of September 24, 1965, or by rule, regulation, or order of the Secretary of Labor, or as otherwise provided by law.

7. Consultant shall include the provisions of this Section X.A, in every subcontract or purchase order unless exempted by rules, regulations, or orders of the Secretary of Labor issued pursuant to section 204 of Executive Order 11246 of September 24, 1965, in order that each of the foregoing provisions shall be binding upon each subcontractor or vendor. Consultant shall take such action with respect to any subcontract or purchase order as may be directed by the Secretary of Labor as a means of enforcing such provisions including sanctions for noncompliance. Provided, however, that in the event Consultant becomes involved in, or is threatened with, litigation with a subcontractor or vendor as a result of such direction, Consultant may request the United States to enter into such litigation to protect the interests of the United States.

B. **Clean Air Act and Clean Water Act compliance**. Consultant shall comply with all applicable standards, orders or regulations issued pursuant to the Clean Air Act (42 U.S.C. 7401-7671q) and the Federal Water Pollution Control Act as amended (33 U.S.C. 1251-1387). Violations must be reported to the Federal awarding agency and the Regional Office of the Environmental Protection Agency (EPA).

C. **Energy Efficiency Standards compliance**. If applicable, Consultant shall comply with mandatory standards and policies relating to energy efficiency contained in the state energy conservation plan issued in compliance with the Energy Policy and Conservation Act, 42 U.S.C. 6201.

D. **Debarment / Suspension compliance**. By execution of this Agreement, Consultant **represents** that it is not a party listed on the government-wide Excluded Parties List System in the System for Award Management (SAM), in accordance with the OMB guidelines at 2 CFR 180 that implement Executive Orders 12549 (3 CFR Part 1986 Comp., p. 189) and 12689 (3 CFR Part 1989 Comp., p. 235). Consultant further represents it is not otherwise excluded or declared ineligible for award of federal funds under any other statutory or regulatory authority.

E. **Byrd Anti-Lobbying** If this Agreement includes compensation of $100,000 or more, **Consultant** shall file the certification required for compliance with the Byrd Anti-Lobbying **Amendment**, certifying that it will not and has not used Federal appropriated funds to pay any person or organization for influencing or attempting to influence an officer or employee of any agency, a member of Congress, officer or employee of Congress, or an employee of a member of Congress in connection with obtaining any Federal contract, grant or any other award covered by 31 U.S.C. 1352. Consultant shall also disclose any lobbying with non-Federal funds that takes place in connection with obtaining any Federal award.

F. **Right to inventions made under the Agreement.** If the Federal award meets the **definition** of "**funding** agreement" under 37 CFR § 401.2 (a) and involves Consultant's performance of experimental, developmental, or research work, the requirements of 37 CFR Part 401, "Rights to Inventions Made by Nonprofit Organizations and Small Business Firms Under Government Grants, Contracts and Cooperative Agreements," and any implementing regulations apply.

XII. MISCELLANEOUS

A. **Governing Law and Venue**. This Agreement shall be governed by the laws of the State of Colorado, and any legal action concerning the provisions hereof shall be brought in El Paso County, Colorado.

B. **No Waiver**. Delays in enforcement or the waiver of any one or more defaults or breaches of this Agreement by the City shall not constitute a waiver of any of the other terms or obligation of this Agreement.

C. **Integration.** This Agreement and any attached exhibits constitute the entire Agreement between Consultant and the City, superseding all prior oral or written communications.

D. **Third Parties.** There are no intended third-party beneficiaries to this Agreement.

E. **Notice**. Any notice under this Agreement shall be in writing, and shall be deemed sufficient when directly presented, when sent pre-paid, first class United States Mail to the party at the address set forth on the first page of this Agreement, or when sent via electronic mail to the following addresses upon receipt by the recipient:

To the City at: bschmitt@manitouspringsco.gov

To Consultant at: johnchavez@chavezconsultinginc.com

F. **Severability**. If any provision of this Agreement is found by a court of competent jurisdiction to be unlawful or unenforceable for any reason, the remaining provisions hereof shall remain in full force and effect.

G. **Modification.** This Agreement may only be modified upon written agreement of the Parties.

H. **Assignment**. Neither this Agreement nor any of the rights or obligations of the Parties hereto, shall be assigned by either party without the written consent of the other.

I. **Governmental Immunity.** The City, its officers, and its employees, are relying on, and do not waive or intend to waive by any provision of this Agreement, the monetary limitations or any other rights, immunities, and protections provided by the Colorado Governmental Immunity Act, C.R.S. § 24-10-101, *et seq.*, as amended, or otherwise available to the City and its officers or employees.

J. **Rights and Remedies.** The rights and remedies of the City under this Agreement are in addition to any other rights and remedies provided by law. The expiration of this Agreement shall in no way limit the City's legal or equitable remedies, or the period in which such remedies may be asserted, for work negligently or defectively performed.

K. **Subject to Annual Appropriations**. Consistent with Article X, § 20 of the Colorado Constitution, any financial obligations of the City not performed during the current fiscal year are subject to annual appropriation, and thus any obligations of the City hereunder shall extend only to monies currently appropriated and shall not constitute a mandatory charge, requirement or liability beyond the current fiscal year.

[*Remainder of page intentionally left blank. Signatures on following page.*]

IN WITNESS WHEREOF, the Parties hereto have executed this Agreement on the date first set forth above.

CITY OF MANITOU SPRINGS, COLORADO

_____
(Printed name and title of City Official)

ATTEST:

_____
Office of the City Clerk

CONSULTANT

STATE OF COLORADO)
) ss.
COUNTY OF)

The foregoing Agreement for Professional Services (Federal Funds) was subscribed, sworn to and acknowledged before me this 15th day of May, 2026 by John Chavez, as Consultant/Owner of Chavez Consultant Inc., LLC.

My commission expires:

(S E A L)

Notary Public

DANIELE DENISE OWENS
NOTARY PUBLIC
State of Colorado
Notary ID # 20254000289
My Commission Expires 01/06/2029

EXHIBIT A

SCOPE OF SERVICES

Chavez Consulting Inc., LLC
Your key to stormwater compliance!

Chavez Consulting Inc., LLC
John B. Chavez - Owner
13880 Gymkhana Road
Peyton, CO 80831
johnchavez@chavezconsultinginc.com
719 251 5580

August 14, 2025

Ben Schmitt, Director of Public Services
City of Manitou Springs

RE: Scope of Work – Program Management from May 2026 to May 2028

Mr. Schmitt,

Thank you for the opportunity to provide Project Management Services to the City of Manitou Springs for the Programs and Projects with the City of Manitou Springs. The following services can be provided with assumptions to follow.

Basic Assumptions:

- City – City of Manitou Springs
- Consultant – Chavez Consulting Inc., LLC – John B. Chavez, owner
- Consultant performing the work will be John B. Chavez
    - Consultant(s) will work their home office or come into the Manitou Springs facility's as needed or requested for meetings, coordination, or site visits.
- Consultant will report to Ben Schmitt or other City staff as directed.
    - Project Management - Represent the City as Owner rep for the grant
    - Ensure compliance with the Grant
    - Ensure compliance with City permitting and codes
    - Complete Contracts for Consultant
    - Consultant oversight for work performed for the grant
    - Process invoices, track and approve the work as needed
    - Complete the Reporting Requirements on time
    - Coordinate meetings, schedules, and meeting minutes
    - Coordinate with City Staff and Elected Officials or other stakeholders as needed
- Currently the Projects identified for support are:
    - Hiawatha Gardens PH1
    - 2026 Paving
    - Dillon PH2 Lot Design
    - Dillon Access/East Manitou Ave Projects
    - Ruxton Design
    - Ruxton Construction

  - Serpentine PH1 (Wall)
  - Serpentine PH2 (Trail, Crossing)
  - CDBG Grant (Pawnee)
  -
- Project management responsibilities assigned are:
  - Project Management
    - Pay Application Review and Approval
    - Contracting
  - Permitting Support
  - Water Quality Oversite
  - Construction Management
  - Funding Coordination
  - Other responsibilities as assigned
    - In line with the Request for Qualifications provided by the City
- Other Assumptions:
  - Provide their own computer and phone for the work needed. Software capabilities are Microsoft suite and Adobe Professional.
  - Travel time to the office can be charged depending on employee per the approved rates
  - Meetings to locations other than in the City will have travel time charged per travel rate per the fiscal
  - Any work required will be requested by the City for the specific task and/or project in writing by email and confirmed by Consultant.
  - Invoices from Consultant will be submitted monthly

Conflict of interest:

The City will be notified by Consultant if there are any services or requests that could cause a conflict of interest. If the Conflict of interest is identified, then consultant notify the City Project Manager to determine how the work can still be completed.

Hours/Rates assumptions:

- Hourly rate is $175/hour for 2026 and increased to $200/hour in 2027.
- Travel time is included.
- All expenses are will be billed at cost plus 15%.
- Hours will generally be Mon-Friday 7am -6pm with exceptions for formal evening meetings and deadlines.
- Access to the documents will be provided by the City or the Web.

Billing Assumptions:

- Invoices will be prepared on the first of the month for the preceding month.
- Invoices will be accompanied with backup information that will indicate the work performed with the specific project identified with corresponding dates and times or as required for the various funding sources.
- Hours will be shown and a report of the activities for the month with the hours each day will be provided.

EXHIBIT B

Task Order Form to be completed for work to be performed

City of Manitou Springs Task Order Form

Task Order Number: _____ Task Order Date:_____

Project name: _____ Original Contract Effective Date: _____

City Department: _____ City Project Manager: _____

Business Name: _____ Business Phone Number: _____

Business Address: _____

Project Start Date: _____ Project Completion Date: _____

Task Order NTE Amount $_____ GL Code: _____

City Project Manager: _____ 719-_____ _____
Name (print) phone email

City Project Manager: _____ 719-_____ _____
Name (print) phone email

Detailed Description of Task(s) [or attach page(s) ☐]

_____

_____

_____

_____

Approvals:

_____ _____ _____ _____
City Project Manager (sign) Date Consultant Project Manager (sign) Date

☐ Less than $20,000 – Dept Head Approval ☐ More than $20,000 – City Administrator Approval

☐ More than $50,000 – City Council Approval – *City Council date for approval*:_____

Authorized City Approval: _____ _____
Name (print) title

_____ _____
Sign Date

Comments, if any:

_____

EXHIBIT C

Request for Qualifications for Program Manager for City of Manitou Springs

2026

REQUEST FOR QUALIFICATIONS

2026-008

Program Manager for Capital Projects

CITY OF MANITOU SPRINGS

Published
03/04/2026

606 Manitou Avenue
Manitou Springs, CO 80829

REQUEST FOR QUALIFICATIONS
RFQ 2026-008

City Contact: Arron Edmonds, Sr Project Manager
Email: **aedmonds**@manitouspringsco.gov

SCHEDULE OF EVENTS (MST - subject to change)

1. **RFQ PUBLISHED: 03/19/2026**
2. **PRE-QUALIFICATION CONFERENCE: 03/30/2026, 12 P.M.**
3. **DEADLINE FOR QUESTIONS: 3/31/2026** 3:00 P.M.
4. **FINAL ADDENDUM ISSUED: 4/1/2026**
5. **RFQ SUBMITTAL DEADLINE: 04/03/2026** 3:00 P.M.
6. **NOTICE OF SELECTION: 04/17/2026**

PRE-QUALIFICATION CONFERENCE:
A pre-qualification conference will be held on date and time identified above, at the City of Manitou Springs Water Shop at Public Works Facilities, 101 Banks Pl, Manitou Springs, CO 80829. The purpose of this pre-qualification conference is to discuss this Request for Qualifications.

QUESTIONS CRITERION/SUBMITTAL REQUIREMENTS:
The City will only accept questions submitted **via the Rocky Mountain E-Purchasing System (BidNet)**. No verbal questions or questions through any other means, including email will be accepted**. Emailed questions will be accepted only if there are issues with BidNet.com.**

QUALIFICATION CRITERION/RESPONSE REQUIREMENTS:
Responses must be received no later than Submittal Deadline and time identified above. *(Submittals received after this date and time will NOT be considered for award.)* Responses must remain valid for **90 days** from the submission deadline, during which time the City may complete the evaluation and contract award process.

The City will only accept responses submitted electronically **via the Rocky Mountain E-Purchasing System (BidNet).** Late submittals WILL **NOT** be considered, regardless of cause. Faxed or emailed responses (outside of the BidNet system) are not acceptable.

A signed Attachment A – Qualification Acknowledgement Form – must be included with submitted qualifications. Be sure to include additional acknowledgement forms for each addenda.

Login to the following BidNet website to register (Free Registration) to submit a bid for this project. All required documents will be uploaded to the BidNet website. The City of Manitou Springs belongs to BidNet's Rocky Mountain e-Purchasing Group within BidNet.

https://www.bidnetdirect.com/

BIDNET Direct Support
800-835-4603

City of Manitou Springs – Request for Qualifications (RFQ)

I. Introduction and Purpose

City Background: Manitou Springs is a historic mountain community at the base of Pikes Peak with unique infrastructure challenges related to its steep terrain and tourism-driven economy. Manitou Springs is also a vibrant artisan community, home to world class art, music, theater, and sidewalk sculpture displays. The Historic District is lined with unique art galleries, one of a kind gift shops and trading posts with handcrafted Native American treasures. Manitou Springs is home to dozens of artists and art galleries. Today, health and wellness continues to be a draw for residents and visitors who come to the area for its unparalleled quality of life and holistic, spiritually uplifting personality. The community has a range of boards and commissions that help to plan for and implement key community projects and facilities.

The City is approximately 3.2 square miles in area, with over 150 historic structures, including 27 historic arch bridges. Many homes are over 100-years old, and the approximately 30 miles of streets serving these residences are often narrow and steep.

Project Description: The City of Manitou Springs, Colorado ("City") is soliciting qualification responses from experienced firms to provide professional services as a Program Manager of Capital Projects. This role is intended to support City staff in budget management for PPRTA, PPACG, and State and Federal Funded projects. The typical Program Manager work may be:

- Prepare comprehensive status, funding, and budget reports;
- Represent the City and report back from meetings;
- Compile and certify project updates, request for reimbursements, contract amendments, TIP amendments, etc. to various funding agencies;
- Any other program support as required by the funding agency.

The intent is to establish one or more on-call contracts to support City projects on an as-needed basis over a multi-year term. The City reserves the option to award a multiple contracts depending on the qualifications and capabilities of the firms. This RFQ is issued in accordance with the City of Manitou Springs Municipal Code and procurement policies, and all services will be performed under a subsequent Professional Services Agreement in compliance with City requirements and applicable laws.

The City frequently undertakes small-to-medium projects involving roadways, utilities, facilities, and parks, and it requires supplemental expertise in engineering and related fields. The selected firm(s) will ideally have extensive municipal project experience in mountainous environments, as such experience will be given strong preference. The on-call services will help the City augment staff capacity and ensure timely, cost-effective delivery of infrastructure projects.

Funding and Regulatory Compliance: Program support for projects performed under this on-call contract may be funded through various sources and grants, including but not limited to the Colorado Department of Transportation (CDOT), Federal Emergency Management Agency (FEMA), Colorado Department of Local Affairs (DOLA), Pikes Peak Rural Transportation Authority

(PPRTA), Pikes Peak Area Council of Governments (PPACG), and the Colorado Energy Office. Consequently, consultants must be familiar with federal, state, and regional funding requirements and regulations (e.g. FHWA/CDOT design standards, FEMA documentation, NEPA, AIS and BABA documentation, etc.) and be able to ensure compliance with all applicable procurement and documentation standards for these agencies. Familiarity with City of Manitou Springs local codes and development regulations is also essential. The successful firm(s) will be expected to coordinate with City staff and outside agencies to meet all permitting, funding, and code requirements.

Contract Term: The City anticipates awarding an on-call contract (or contracts) for an initial term of two (2) years, with the option to renew for three (3) additional year(s) by mutual agreement. The contract(s) will be task-order based: for each project, the City will define a specific scope of work and request a proposal (scope, schedule, and fee) from the on-call consultant. Work will be authorized via individual task orders or contract amendments. There is no guaranteed minimum work; however, the intent is to have qualified professional support readily available for a variety of City needs over the contract period.

II. Minimum Qualifications

General Description:

The City of Manitou Springs, CO is needing the expertise of a senior level, Program Manager Consulate(s) specializing in Capital Projects. The ideal consultant has all the following:

A. Colorado Department of Transportation (CDOT) leadership and contract experience of a minimum of 15 years preferred.

B. Pikes Peaks Rural Transportation Authority (PPRTA) experience in budgeting, contracts, requests for reimbursements, and project management of five years preferred.

C. Pikes Peak Area Council of Governments (PPACG) experience in budgeting and project management of five years preferred.

D. Working knowledge of working on projects involving multiple funding sources.

E. In depth program knowledge of working with small town governments and associated success on previous documented projects across the Colorado Mountain area.

F. Understanding of Manitou Springs procurement and Project Management processes.

The successful consultant will be a self-starter who assists the city in a multitude of Program Manager tasks. Other tasks or specialties may be requested by the city.

III. RFQ Response Requirements

Respondents shall submit a concise response organized in the following sections. The response should be focused on qualifications (this is not a bid for specific work), and it must enable the City to effectively evaluate the firm's capabilities and experience. **Submissions that fail to include the required information may be disqualified**.

A. Cover Letter (1 page): Introduce the firm and express interest in providing Program management services. The letter should be on official letterhead and signed by an authorized official of the firm. It must include the name, address, and contact information of the primary point of contact for the response.

B. Firm Qualifications and Experience: Describe the firm's background, size, and years in business, particularly **experience with similar municipal contracts or projects**. Outline the firm's areas of expertise and the specific service included in the response. **Highlight experience in mountain or foothills communities** and any projects in Manitou Springs or similar Colorado municipalities. Emphasize relevant projects that involved compliance with CDOT/FHWA standards, FEMA-funded project requirements, PPRTA or PPACG processes, and other pertinent regulatory frameworks. Provide a summary of at least **three (3)** recent projects comparable to the scope of this RFQ, including the client, project description, year, and the firm's role. If the firm has previously failed to complete a contract or has any contract defaults, provide an explanation (if none, state so).

C. Key Personnel and Team: Identify the **program manager** and key staff who would be assigned to the contract, including any key sub-consultants for specialized areas. Provide an organizational chart if multiple team members or sub-consultants are proposed. Include brief resumes for key individuals (can be in an appendix) focusing on their relevant experience, qualifications, certifications (e.g., PE, PLS, CBI for bridge inspectors, GISP, etc.), and location. Clearly indicate experience of personnel in the service areas they will cover Also indicate each person's availability and office location. The City strongly favors teams that have **sufficient capacity and are located within the region** to ensure prompt response and on-site presence when needed.

D. Project Approach and Understanding: Provide a narrative describing the firm's **approach to services** and understanding of the City's needs. Discuss how the firm will manage task orders, ensure quality and consistency across different assignments, and respond on short notice for urgent needs. Confirm the ability to meet **multiple funding agency requirements** and adhere to City and federal procurement standards in executing projects (for example, knowledge of **CDOT Local Agency** project processes, FEMA reimbursement documentation, etc.). Include a statement that the firm will ensure compliance with all applicable City of Manitou Springs codes, standards, and permitting processes (such as the City's engineering specifications, zoning code, floodplain regulations, etc.). Describe any unique strengths that the team brings to fulfill the scope.

E. References: Provide at least **three (3)** client references for projects of comparable scope. Ideally, include **Colorado municipal or county clients** for whom similar on-call or multi-disciplinary services have been provided. For each reference, include the client organization name, a brief description of the relevant work, and the name, title, phone, and email of a contact person who can speak to the firm's performance. The City may contact references to verify experience and client satisfaction.

F. Fee Schedule: Include a rate sheet with hourly billing rates for all personnel or labor categories likely to work on assignments (including sub-consultants, if applicable). Also list any other standard charges (e.g., mileage, survey equipment, GIS software access, etc.) or multipliers.

While no specific project pricing is requested at this stage, the City will use these rates to for budgeting purposes for future projects (based on the the cost for individual task orders) after the firm is selected. If the firm anticipates periodic rate escalations during the contract, indicate the basis (e.g., annual CPI adjustment). *Note:* Final fee negotiations will occur per task order, and. **that the rate sheet shall be submitted separately and will not be used in the determination of the selected firm.**

G. Licensing and Insurance: (It is not necessary to submit certificates at the RFQ stage, but an ability to obtain required coverage must be indicated.) Provide proof (or affirmation) of the firm's applicable licenses and certifications (e.g., Colorado Registered Professional Engineer, Professional Land Surveyor license numbers, etc.). Confirm that the firm carries or will obtain the required insurance coverages if selected – at minimum, general liability, professional liability (E&O), automobile liability, and workers' compensation coverages meeting or exceeding City requirements, The successful consultant will be required to name the City as an additional insured on certain policies. The following insurance will be required upon contract award:

- **Professional Liability Coverage** Professional liability insurance with minimum limits of six hundred thousand dollars ($600,000) each claim and one million dollars ($1,000,000) general aggregate.
- **Employer's Liability** coverage with limits of at least $500,000;

H. Potential Conflicts of Interest: Disclose any current engagements or past dealings that could pose a conflict of interest in performing work for the City of Manitou Springs. For example, list any private developments in Manitou Springs or adjacent jurisdictions for which the firm is providing services, or any business relationships with City officials. Explain how the firm would avoid conflicts of interest. Note that the existence of potential conflicts will not automatically disqualify a firm, but transparency is required.

The RFQ response should be **succinct and well-organized**. All sections above must be included, but respondents may choose to combine sections or add brief additional sections if needed for clarity. The entire submission, excluding resumes and cover page, should **not exceed 25 pages**. Pages shall be 8.5"x11", minimum 11-point font. Responses must be delivered **electronically (PDF format)** via email or the Rocky Mountain E-Purchasing System (BidNet) as specified. Late submissions will **not** be accepted, and hard copies are not required.

IV. Evaluation Criteria and Selection

All timely submitted responses will be reviewed by a City evaluation committee. The objective is to identify the firm or firms that are **most qualified** and offer the best overall value to the City for these on-call services. The City will evaluate qualifications using the criteria and weights summarized below:

Evaluation Criteria	Weight
Firm & Key Staff Qualifications – Experience, expertise, and capacity of the firm and proposed staff in the required service areas. Includes the depth of resources for each discipline and the firm's track record on similar projects.	40

Strength of past performance and references will be considered under this factor.	
Experience in Mountain Communities – Demonstrated success delivering projects in mountain or foothill environments similar to Manitou Springs. This includes understanding of mountain weather, terrain, and construction constraints, as well as relevant project examples in high-altitude communities.	15
Approach & Understanding – Quality of the project approach, including responsiveness to on-call needs, clarity of communication protocols, quality control measures, and understanding of the City's objectives and constraints. Innovative approaches or tools that enhance service delivery may add value.	25
Knowledge of Local Codes & Funding Requirements – Familiarity with City of Manitou Springs codes, standards, and processes, and ability to comply with federal/state funding agency requirements (CDOT, FEMA, etc.). This includes any relevant certifications or direct experience with programs governed by these agencies.	20
Total	100

Table: Key evaluation factors for selection of on-call consultant(s). These mirror priorities used by similar Colorado municipalities for project management services

Each response will be scored against the above criteria. The City may choose to conduct **interviews** or require oral presentations from top-ranked firms if necessary to finalize the evaluation; if so, additional points (e.g., up to 10 points) may be allotted for interview performance. However, the City reserves the right to make a selection based solely on written responses.

The outcome of the evaluation will be a ranked list of firms for each service area. One or more firms may be selected for contract negotiations. **The City may select a single firm for all services or multiple firms based on what is deemed to be in the City's best interest**. Being the highest-scoring firm in all categories is not necessarily required for a single firm award if multiple specialized firms together better meet the City's needs. Conversely, if one firm is highly qualified across all disciplines, the City may opt to award one comprehensive contract.

VI. Terms and Conditions

Contract Negotiation: The top-ranked consultant(s) will be invited to negotiate a detailed scope of services, staffing plan, and fee schedule. If the City and the firm(s) cannot reach agreement on contract terms within a reasonable time, the City may terminate negotiations and initiate discussions with the next-ranked firm. The final selected consultant(s) will be expected to enter into the City's standard Professional Services Agreement (PSA) for professional services. A sample contract template can be provided upon request. Key contract provisions will include indemnification, insurance requirements, adherence to laws, and termination clauses, consistent with City policy. No work is guaranteed until a contract is fully executed and a Notice to Proceed is issued for a specific task.

Negotiation of Award: In the event only one (1) responsive qualification is received by the City, the City reserves the right to negotiate the award for the services with the offeror submitting the qualification in lieu of accepting the qualification as is.

Contract: The selected offeror will enter into a contract, using the City's standard Services Agreement with the City of Manitou Springs for this work. The contract will set for the agreement and responsibilities as outlined in this RFQ.

Compliance with Laws: The consultant shall comply with all applicable federal, state, and local laws and regulations in the performance of services. This includes compliance with the Manitou Springs Municipal Code, state labor laws, and federal regulations when federal funds are involved. The firm and its sub-consultants must hold or obtain all necessary licenses and permits for the work. The City of Manitou Springs is an Equal Opportunity Employer; the selected consultant shall not discriminate in employment practices as per federal and state laws. All deliverables and work products will become the property of the City.

Cost of Response Preparation: Respondents are responsible for all costs associated with preparing and submitting their response. The City will not reimburse any expenses incurred as a result of this solicitation process. This RFQ does not obligate the City to award a contract or to pay any costs incurred in preparation of responses or interviews.

Public Disclosure: All materials submitted in response to this RFQ become the property of the City. The City is subject to the Colorado Open Records Act (CORA). Accordingly, responses may be subject to public disclosure, **except for such portions that the respondent designates as trade secrets or confidential commercial data** in accordance with CORA. Any confidential sections must be clearly marked in the response. The City will endeavor to protect legitimate confidential information, but ultimate disclosure will be governed by CORA provisions and at the City's discretion.

City Rights Reserved: The City of Manitou Springs reserves the right to **reject any and all responses**, to waive minor irregularities or informalities in responses, and to request clarifications or additional information if needed. The City may accept that response which, in the City's judgment, best serves the interests of the City, and **is not bound to accept the lowest-cost response**. The City also reserves the right to cancel or re-issue this RFQ at any time. By submitting a response, proposers acknowledge these rights and agree to these terms.

Multiple Awards and Additional Firms: As noted, the City may award contracts to more than one firm. The City also reserves the right to separately contract with other firms for similar services if it deems necessary, whether or not those firms submitted responses to this RFQ, in order to ensure the City's needs are met. The issuance of an on-call contract is not a guarantee of any particular volume of work.

Contractor Responsibility: The selected consultant(s) shall be solely responsible for the professional quality, technical accuracy, and coordination of all services and deliverables. The consultant shall act as an independent contractor, and neither it nor its employees will be considered agents or employees of the City. The contractor shall maintain professional liability insurance per Code. Sub-consultants (if any) shall be subject to City approval, and the prime consultant must assume complete responsibility for subcontracted work.

Insurance and Indemnification: The consultant must maintain insurance coverage as described in Section III.G and the forthcoming contract and provide certificates of insurance upon contract signing. The City will require standard indemnification clauses in the contract, generally holding the City harmless from claims arising from the consultant's negligent or willful acts or omissions in performance of services.

Validity of Responses: By submitting a response, the firm certifies that all information is true and accurate and that the response is made in good faith. An officer of the company must sign the response. Once submitted, response cannot be withdrawn without a formal written request and approval by the City. False or misleading statements in a response may be cause for disqualification.

Minor Informalities: Minor informalities are matters of form rather than substance evident from the response or insignificant mistakes that can be waived or corrected without prejudice to other vendors. The City may waive such informalities or allow the vendor to correct them depending on which is in the best interest of the City.

VII. ADMINISTRATIVE INFORMATION

Issuing Office: The City of Manitou Springs agent listed herein is to be the sole point of contact concerning this RFQ. Offerors shall not directly contact other personnel regarding matters concerning this RFQ or to arrange meetings related to such.

Official Means of Communication: All official communication from the City to offerors will be via BidNet or to the City contact as identified on page 2 of this RFQ. The City will post notices that will include, but not be limited to, any modifications to administrative or performance requirements, answers to inquiries received, clarifications to requirements, and the announcement of award.

Inquiries: Prospective offerors may make written inquiries via BidNet or by email to the City contact as identified on page 2 of this RFQ before the written inquiry deadline concerning this RFQ to obtain clarification of requirements. There will be opportunity to make inquiries during the pre-qualification conference. No inquiries will be accepted after the deadline.

Response to offerors' inquiries will be posted on BidNet by the final addendum date listed herein. Offerors cannot rely on any other statements that clarify or alter any specification or other term or condition of the RFQ.

Should any interested offeror, sales representative, or manufacturer find any part of the listed specifications, terms and conditions to be discrepant, incomplete, or otherwise questionable in any respect, it shall be the responsibility of the concerned party to notify the City of such matters immediately upon discovery.

Responsibility Determination: The City will make awards only to responsible vendors. The City reserves the right to assess offeror responsibility at any time in this RFQ process and may not make a responsibility determination for every offeror.

Acceptance of RFQ Terms: A response submitted in response to this RFQ shall constitute a binding offer. The autographic signature of a person who is legally authorized to execute contractual obligations on behalf of the offeror shall indicate acknowledgment of this condition. A submission in response to this RFQ acknowledges acceptance by the offeror of all terms and conditions as set

forth herein. An offeror shall identify clearly and thoroughly, any variations between its qualification and the RFQ in the cover letter. Failure to do so shall be deemed a waiver of any rights to subsequently modify the terms of performance, except as outlined or specified in the RFQ.

Protested Solicitations and Awards: Any actual or prospective offeror who is aggrieved in connection with either the solicitation or award of a contract may protest in writing to the City's Administrator. The protest shall be submitted within three calendar days after such aggrieved person knows, or reasonably should have known, of the facts giving rise thereto. With regard to requirements or specifications set forth in this RFQ, it is important for offerors to note that a challenge should be made within three (3) calendar days of when the item being protested is known.

Acceptance of Qualification Content: The contents of the qualification (including persons specified to implement the project) of the successful contractor shall become contractual obligations into the contract award. Failure of the successful offeror to perform in accordance with these obligations may result in cancellation of the award and such offeror may be removed from future solicitations.

RFQ Cancellation: The City reserves the right to cancel this RFQ at any time, without penalty.

RFQ Response/Material Ownership: All material submitted regarding this RFQ becomes the property of the City of Manitou Springs, unless otherwise noted in the RFQ.

Incurring Costs: The City is not liable for any cost incurred prior to issuance of a legally executed contract and/or a purchase order.

Non-Discrimination: The offeror shall comply with all applicable state and federal laws, rules and regulations involving nondiscrimination on the basis of race, color, religion, national origin, age or sex.

News Releases: Neither the City, nor the offeror, shall make news releases pertaining to this RFQ prior to execution of the contract without prior written approval of the other party. Written consent on the City's behalf is provided by the Public Information Officer.

Taxes: The City of Manitou Springs is exempt from all federal excise taxes and all Colorado State and local government sales and use taxes.

Assignment and Delegation: Neither party to any resulting contract may assign or delegate any portion of the agreement without the prior written consent of the other party.

Availability of Funds: Financial obligations of the City of Manitou Springs payable after the current fiscal year are contingent upon funds for that purpose being appropriated, budgeted and otherwise made available. In the event funds are not appropriated, any resulting contract will become null and void, without penalty to the City.

Standard of Conduct: The successful offeror shall be responsible for maintaining satisfactory standards of employees' competency, conduct, courtesy, appearance, honesty, and integrity, and shall be responsible for taking such disciplinary action with respect to any employee, as may be necessary. The City may request the successful company to immediately remove from this assignment any employee found unfit to perform duties due to one or more of the following reasons:

a. Neglect of duty.

b. Disorderly conduct, use of abusive or offensive language, quarreling, intimidation by words or actions or fighting.
c. Theft, vandalism, immoral conduct or any other criminal action.
d. Selling, consuming, possessing, or being under the influence of intoxicants, including alcohol, or illegal substances while on assignment for the City.
e. Agents and employees of Contractor working in City facilities shall present a clean and neat appearance. Prior to performing any work for the City, the Contractor shall require each of their employees to carry proper identification including company identification.

Duty to Comply with State Investigation: Contractor shall comply with any reasonable request of the Colorado Department of Labor and Employment made in the course of an investigation pursuant to C.R.S. 8-17.5-102 (5).

Damages for Breach of Contract: In addition to any other legal or equitable remedy the City may be entitled to for a breach of this Contract, if the City terminates this Contract, in whole or in part, due to Contractor's breach of any provision of this Contract, Contractor shall be liable for actual and consequential damages to the City.

Other Statutes:

b. The signatory hereto avers that he/she is familiar with Colorado Revised Statutes , 18-8-301, et seq. (Bribery and Corrupt Influence) and 18-8-401, et seq. (Abuse of Public Office) as amended, and that no violation such provisions is present.
c. The signatory hereto avers that to his/her knowledge, no City of Manitou Springs employee has any personal or beneficial interest whatsoever in the service or property described herein. See CRS 24-18-201 and CRS 24-50-507.

Attachments:

- **Attachment A - Qualification Acknowledgement Form**
- **Attachment B – Sample Agreement** (City of Manitou Springs standard contract form)
- **Attachment C – Sample Task Order Form** (City of Manitou Springs standard Task Order Form)

For any questions regarding this RFQ, please contact the contact listed on page two by the stated deadline. We encourage interested firms to monitor the City's BidNet posting for any updates or addenda.

The City appreciates your interest in providing professional services to Manitou Springs. We look forward to reviewing your qualifications.

End of RFQ

Contract Checklist and Submission

Project Name *

Max 30 characters allowed for Project Name

On-Call Project Managment

A name for this contract to distinguish from other contracts with same company - even on same projects (eg: Amend 2)

Upload Contract Here *

Ensure title of contract is: "Company Name" "Project" Agreement "Eff Date"

Nomatix On-Call Project Management 5-19-2026 Agreement.pdf 3.05MB

(Up to 25MB)

Are there exhibits included in this Contract? *

(•) Yes ( ) No

Upload Exhibit(s) Here *

Ensure title of each exhibit is: Exhibit "#" "Company Name" "Project"

Exhibit A Nomatix On-Call Project Management 5-19-2026.pdf	449.37KB
Exhibit B Nomatix On-Call Project Management 5-19-2026.pdf	104.48KB
Exhibit C Nomatix On-Call Project Management 5-19-2026.pdf	1.51MB

Upload each exhibit individually

City Department *

Public Services

Dept. Staff Member overseeing project *

Alicia Stoke

Type of Contract *

Professional Services

Is contract funded with State or Federal Funding (including Grants)? *

( ) Yes (•) No ( ) Partial

Project Description / Location *

200 Char Limit

Consultant Project Management oversight on as needed basis (on-call). Some projects included (but not limited to) - PPRTA, CDOT, & IMPACT projects, Ruxton Ave, Lovers Lane

(Note: City Business License is required if business conducts works 7 days or more a year in Manitou Springs – contact the Finance Department)

Contract Effective Date *

2026-05-19

Term Date *

( ) Upon Completion (•) End Date

End Date *

2028-05-18

Notification or Auto Renewal Date

☐ Check if contract requires a notification or has an auto renewal date

Agency/Business Information

Business Name - if not business, contractor's name *
Nomatix LLC

Phone Number *
719-425-0400
Must include dashes (xxx-xxx-xxxx)

Point of Contact (business person overseeing project) *
Karen Rowe

Point of Contact relation to company (eg: Position title) *
Owner

Point of Contact Email *
karen@notmatix.com

Point of Contact Phone Number *
719-425-0400
Must include dashes (xxx-xxx-xxxx)

Additional Interested Parties Email
If Applicable - One email allowed

Agency/Business Address *
Street Address
809 Orion Dr

Address Line 2

City
Colorado Springs

State
CO

Postal/Zip Code
80906

Contract Financials

Contract Amount *
$175,000.00

Anticipated GL Code(s) *
various / 10-431-320
If unknown, enter TBD

Approval Requirements *
- ○ Less than $20K - Department Head or Designee
- ○ Over $20K - City Administrator or Designee
- ○ Over $50K - City Council Required
- ○ Over $50K - Emergency - City Administrator or Designee
- ◉ Over $100K, Formal RFP Process Required

Is project funded with PPRTA Funding *
○ Yes ◉ No

If Yes AND is more than $25k or amendment increases original agreement amount more than 15% ensure PPRTA Template used with PPRTA Provisions form Attached

Is a Bid/RFP Required? *
◉ Yes ○ No

Select all that are applicable *

Upload Bids/RFP Documents *

- [ ] $5 -$20K, min. 3 solicitations of verbal or written bids required
- [ ] >$10K, quotes required for materials and supplies
- [ ] >$20K min. 3 solicitations of written bids required
- [x] >$100K, Formal RFP process required

Ensure each document is titled Bid "company name" Project

RFQ 2026-008 Program Manager for Capital Projects 3-4-2026.pdf 1.5MB

Do Contract Terms include insurance coverage or bond requirement?

(•) Yes ( ) No

If yes, attach Insurance and Bond Certificate Information.

Insurance_Bond_Documents

Upload Insurance and/or Bond Documents. Ensure documents uploaded are titled COI "company name" or "type of" Bond "company name"

Are Milestones included in this Contract? *

( ) Yes (•) No

State Reason *

On-Call Agreement - Milestones to be added to Task Orders

Is a Payment Schedule included in this Contract? *

(•) Yes ( ) No

Do you have additional Supporting Documentation relating to this contract?

(•) No

( ) Yes

AGREEMENT FOR PROFESSIONAL SERVICES
(Federal Funds)

THIS AGREEMENT FOR PROFESSIONAL SERVICES (Single Project) is made and entered into this **19th day of May , 2026,** by and between the City of Manitou Springs, 606 Manitou Avenue, Manitou Springs, Colorado 80829, a Colorado municipal corporation (the "City"), and **Nomatix LLC.**, an independent consultant with a principal place of business at **809 Orion Dr., Colorado Springs, CO 80906** and phone number of **719-425-0400** ("Consultant") (collectively the "Parties").

WHEREAS, the City requires professional services; and

WHEREAS, Consultant has held itself out to the City as having the requisite expertise and experience to perform the required professional services.

NOW, THEREFORE, for the consideration hereinafter set forth, the receipt and sufficiency of which are hereby acknowledged, the Parties hereto agree as follows:

I. SCOPE OF SERVICES

A. Consultant shall furnish all labor and materials required for the complete and prompt execution and performance of all duties, obligations, and responsibilities which are described or reasonably implied from the:

1. Scope of Services and Fiscal assumptions set forth in the attached **Exhibit A**

2. Individual Task Order Form to be executed prior to the start each task with the completed attached **Exhibit B.**

3. Reference **Exhibit C (Request for Qualifications City of Manitou Springs 2026)** for further project description and needs.

B. Work will be authorized via individual task orders or contract amendments. No change to the Scope of Services, including any additional compensation, shall be effective or paid unless authorized by written amendment executed by the City. If Consultant proceeds without such authorization, Consultant shall be deemed to have waived any claim for additional compensation, including a claim based on the theory of unjust enrichment, quantum merit or implied contract. Except as expressly provided herein, no agent, employee, or representative of the City is authorized to modify any term of this Agreement, either directly or implied by a course of action.

II. COMMENCEMENT AND COMPLETION OF WORK

Consultant shall commence work as set forth in the Scope of Services. Except as may be changed in writing by the City, the Scope of Services shall be completed on schedule as identified in **Exhibit A** and defined in individual task order(s) executed per **Exhibit B,** and Consultant shall furnish the City the specified deliverables as provided in **Exhibit A** and as per the fully executed Task Order per **Exhibit B**.

III. COMPENSATION

A. In consideration for the completion of the Scope of Services by Consultant, the City shall pay Consultant an amount not to exceed **One Hundred Seventy-Five Dollars ($175,000.00).** This maximum amount shall include all fees, costs and expenses incurred by Consultant, and no additional amounts shall be paid by the City for such fees, costs and expenses. Notwithstanding the maximum amount specified in Paragraph A hereof, Consultant shall be paid only for work performed. If Consultant completes the Scope of Services for a lesser amount than the maximum amount, Consultant shall be paid the lesser amount, not the maximum amount.

B. Reimbursable Expenses Consultant may seek reimbursement from the City for traveling expenses when required and included on their Scope of Work or Fiscal Assumptions and may include such on submitted invoices. The reimbursement items must be itemized and include daily breakdowns. The maximum allowable for Mileage Rates and Reasonable meals and Incidental Expenses are set by the General Services Administration (GSA) for the continental U.S. (www.gsa.gov).

Supplies – the actual cost of supplies necessary to complete the tasks associated with the Scope of Services in **Exhibit A.**

C. Unless specified otherwise in **Exhibit A**, Consultant shall submit monthly statements requesting payment for work satisfactorily completed. Such requests shall be based upon the amount and value of the work and services satisfactorily performed by Consultant under this Agreement. Invoices shall be itemized and include hourly breakdowns for all personnel and other charges. The City shall remit payment within thirty (30) days of receipt of an invoice meeting the requirements set forth herein.

D. Final payment will be made after all documentation is received by the City, including but not limited to required documentation for projects funded by grants or federal loans and closeout documents and all work is completed to the City's standards.

IV. PROFESSIONAL RESPONSIBILITY

A. Consultant hereby warrants that it is qualified to assume the responsibilities and render the services described herein and has all requisite corporate authority and licenses in good standing.

B. The services performed by Consultant shall be in accordance with generally accepted professional practices and the presently maintained by other practicing professional firms in the same or similar type of work in the applicable community. The work and services to be performed by Consultant hereunder shall be done in compliance with applicable laws, ordinances, rules and regulations.

C. The City's review, approval or acceptance of, or payment for any services shall not be construed to operate as a waiver of any rights under this Agreement or of any cause of action arising out of the performance of this Agreement.

D. Because the City has hired Consultant for its professional expertise, Consultant agrees not to employ subcontractors to perform any of the work required under the Scope of Services without written approval from the City.

V. OWNERSHIP

A. The materials, items, and work specified in the Scope of Services, together with any and all related documentation and materials provided or developed by Consultant shall be exclusively owned by the City and held as items of public record. Consultant expressly acknowledges and agrees that all work performed under the Scope of Services constitutes a "work made for hire." To the extent, if at all, it shall not constitute a "work made for hire," Consultant hereby transfers, sells, and assigns to the City all of its right, title, and interest in such work. Consultant warrants that none of the work will infringe on any intellectual property rights of third parties and will be an original work, provide that to the extent that the work is not an original work, Consultant warrants that it has the full right, title, and interest, to grant a worldwide, irrevocable, royalty-free license to the City to use such non-original portions of the work.

B. Any content provided by Consultant as part of the Scope of Services that the City may post online for public access, as designated by the City in the Scope of Services, shall meet the Web Content Accessibility Guidelines (WCAG) 2.1 A & AA standards, as established by the World Wide Web Consortium (W3C) (the "*Accessibility Standards*"). The content must be designed and maintained to ensure its accessibility, operability, and usability for individuals with disabilities. In the event of non-compliance with this requirement, Consultant shall promptly provide the City with a digital version of such content that meets the Accessibility Standards at no additional cost to the City.

VI. INDEPENDENT CONTRACTOR

Consultant is an independent contractor. Notwithstanding any other provision of this Agreement, all personnel assigned by Consultant to perform work under the terms of this Agreement shall be, and remain at all times, employees or agents of Consultant for all purposes. Consultant shall make no representation that it is a City employee for any purposes.

VII. INSURANCE

A. Consultant agrees to procure and maintain, at its own cost, a policy or policies of insurance sufficient to insure against all liability, claims, demands, and other obligations assumed by Consultant pursuant to this Agreement. Such insurance shall be in addition to any other insurance requirements imposed by law.

B. Consultant shall procure and maintain, and shall cause any subcontractor of Consultant to procure and maintain, the minimum insurance coverages listed below. Such coverages shall be procured and maintained with forms and insurers acceptable to the City. In the case of any claims-made policy, the necessary retroactive dates and extended reporting periods shall be procured to maintain such continuous coverage.

1. Worker's compensation insurance to cover obligations imposed by applicable law for any employee engaged in the performance of work under this

Agreement, and Employer's Liability insurance with minimum limits of five hundred thousand dollars ($500,000) each accident, one million dollars ($1,000,000) disease – policy limit, and one million dollars ($1,000,000) disease – each employee. Evidence of qualified self-insured status may be substituted for the worker's compensation requirements of this Paragraph.

2. Commercial general liability insurance with minimum combined single limits of one million dollars ($1,000,000) each occurrence and one million dollars ($1,000,000) general aggregate. The policy shall be applicable to all premises and operations. The policy shall include coverage for bodily injury, broad form property damage (including completed operations), personal injury (including coverage for contractual and employee acts), blanket contractual, products, and completed operations. The policy shall contain a severability of interests provision, and shall be endorsed to include the City and the City's officers, employees, and contractors as additional insureds. No additional insured endorsement shall contain any exclusion for bodily injury or property damage arising from completed operations.

3. Professional liability insurance with minimum limits of six hundred thousand dollars ($600,000) each claim and one million dollars ($1,000,000) general aggregate.

C. Any insurance carried by the City, its officers, its employees, or its contractors shall be excess and not contributory insurance to that provided by Consultant. Consultant shall be solely responsible for any deductible losses under any policy.

D. Consultant shall provide to the City a certificate of insurance, completed by Consultant's insurance agent, as evidence that policies providing the required coverages, conditions, and minimum limits are in full force and effect. The certificate shall identify the City as additionally insured and shall provide that the coverages afforded under the policies shall not be cancelled, terminated or materially changed until at least thirty (30) days prior written notice has been given to the City. The City reserves the right to request and receive a certified copy of any policy and any endorsement thereto. The City must have all certificates on file prior to start of any project.

E. Failure on the part of Consultant to procure or maintain the insurance required herein shall constitute a material breach of this Agreement upon which the City may immediately terminate this Agreement, or at its discretion, the City may procure or renew any such policy or any extended reporting period thereto and may pay any and all premiums in connection therewith, and all monies so paid by the City shall be repaid by Consultant to the City upon demand, or the City may offset the cost of the premiums against any monies due to Consultant from the City.

VIII. INDEMNIFICATION

Consultant agrees to indemnify and hold harmless the City and its officers, insurers, volunteers, representative, agents, employees, heirs and assigns from and against all claims, liability, damages, losses, expenses and demands, including attorney fees, on account of injury, loss, or damage, including without limitation claims arising from bodily injury, personal injury, sickness, disease, death, property loss or damage, or any other loss of any kind

whatsoever, which arise out of or are in any manner connected with this Agreement if such injury, loss, or damage is caused in whole or in part by, the act, omission, error, professional error, mistake, negligence, or other fault of Consultant, any subcontractor of Consultant, or any officer, employee, representative, or agent of Consultant, or which arise out of a worker's compensation claim of any employee of Consultant or of any employee of any subcontractor of Consultant. Consultant's liability under this indemnification provision shall be to the fullest extent of, but shall not exceed, that amount represented by the degree or percentage of negligence or fault attributable to Consultant, any subcontractor of Consultant, or any officer, employee, representative, or agent of Consultant or of any subcontractor of Consultant. If Consultant is providing architectural, engineering, surveying or other design services under this Agreement, the extent of Consultant's obligation to indemnify and hold harmless the City may be determined only after Consultant's liability or fault has been determined by adjudication, alternative dispute resolution or otherwise resolved by mutual agreement between the Parties, as provided by C.R.S. § 13-50.5-102(8)(c).

IX. TERMINATION AND REMEDIES

A. Consultant shall maintain an active SAM.gov registration from contract execution to project closeout.

B. Agreement shall terminate on May 18, 2028 with the option of annual renewal for up to three (3) additional years or upon the City providing Consultant with seven (7) days advance written notice, whichever occurs first. If the Agreement is terminated by the City's issuance of written notice, the City shall pay Consultant for all work authorized and completed prior to the date of termination.

C. If Consultant defaults or fails or neglects to carry out the Agreement, or any part thereof, or fails to perform any provision of this Agreement, the City, after seven (7) days written notice to Consultant and without prejudice to any other remedy the City may have, may make good such deficiencies and may deduct the cost thereof, including compensation for any additional services made necessary thereby, from the payment then or thereafter due Consultant. Or, at the City's option after said notice, City may terminate this Agreement and may finish the project by whatever method the City deems expedient, and if the unpaid balance of the compensation owed to Consultant at the time of termination exceeds the expense of finishing the project, such excess shall be paid to Consultant, but if such expense exceeds such unpaid balance, Consultant shall upon demand pay the difference to the City.

X. FEDERAL COMPLIANCE REQUIREMENTS

A. Equal Employment Opportunity compliance

1. Consultant shall not discriminate against any employee or applicant for employment because of race, color, religion, sex, or national origin. Consultant shall take affirmative action to ensure that applicants are employed, and that employees are treated during employment, without regard to their race, color, religion, sex, or national origin. Such action includes but not limited to the following: Employment, upgrading, demotion, or transfer, recruitment or recruitment advertising; layoff or termination; rates of pay or other forms of compensation; and selection for training,

including apprenticeship. Consultant shall post in conspicuous places, available to employees and applicants for employment, notices to be provided by the contracting officer setting forth the provisions of this nondiscrimination clause.

2. Consultant shall, in all solicitations or advertisements for employees placed by or on behalf of Consultant, state that all qualified applicants will receive consideration for employment without regard to race, color, religion, sex, or national origin.

3. Consultant shall send to each labor union or representative of workers with which it has a collective bargaining agreement or other contract or understanding, a notice to be provided by the agency contracting officer, advising the labor union or workers' representative of Consultant's commitments under section 202 of Executive Order 11246 of September 24, 1965, and shall post copies of the notice in conspicuous places available to employees and applicants for employment.

4. Consultant shall comply with all provisions of Executive Order 11246 of September 24, 1965, and of the rules, regulations, and relevant orders of the Secretary of Labor.

5. Consultant shall furnish all information and reports required by Executive Order 11246 of September 24, 1965, and by the rules, regulations, and orders of the Secretary of Labor, or pursuant thereto, and will permit access to his books, records, and accounts by the contracting agency and the Secretary of Labor for purposes of investigation to ascertain compliance with such rules, regulations, and orders.

6. In the event of Consultant's non-compliance with the nondiscrimination clauses of this Agreement or with any of such rules, regulations, or orders, this Agreement may be canceled, terminated or suspended in whole or in part, and Consultant may be declared ineligible for further Government contracts in accordance with procedures authorized in Executive Order 11246 of September 24, 1965, and such other sanctions may be imposed and remedies invoked as provided in Executive Order 11246 of September 24, 1965, or by rule, regulation, or order of the Secretary of Labor, or as otherwise provided by law.

7. Consultant shall include the provisions of this Section X.A, in every subcontract or purchase order unless exempted by rules, regulations, or orders of the Secretary of Labor issued pursuant to section 204 of Executive Order 11246 of September 24, 1965, in order that each of the foregoing provisions shall be binding upon each subcontractor or vendor. Consultant shall take such action with respect to any subcontract or purchase order as may be directed by the Secretary of Labor as a means of enforcing such provisions including sanctions for noncompliance. Provided, however, that in the event Consultant becomes involved in, or is threatened with, litigation with a subcontractor or vendor as a result of such direction, Consultant may request the United States to enter into such litigation to protect the interests of the United States.

B. **Clean Air Act and Clean Water Act compliance**. Consultant shall comply with all applicable standards, orders or regulations issued pursuant to the Clean Air Act (42 U.S.C. 7401-7671q) and the Federal Water Pollution Control Act as amended (33 U.S.C. 1251-1387). Violations must be reported to the Federal awarding agency and the Regional Office of the Environmental Protection Agency (EPA).

C. **Energy Efficiency Standards compliance**. If applicable, Consultant shall comply with mandatory standards and policies relating to energy efficiency contained in the state energy conservation plan issued in compliance with the Energy Policy and Conservation Act, 42 U.S.C. 6201.

D. **Debarment / Suspension compliance**. By execution of this Agreement, Consultant **represents** that it is not a party listed on the government-wide Excluded Parties List System in the System for Award Management (SAM), in accordance with the OMB guidelines at 2 CFR 180 that implement Executive Orders 12549 (3 CFR Part 1986 Comp., p. 189) and 12689 (3 CFR Part 1989 Comp., p. 235). Consultant further represents it is not otherwise excluded or declared ineligible for award of federal funds under any other statutory or regulatory authority.

E. **Byrd Anti-Lobbying** If this Agreement includes compensation of $100,000 or more, **Consultant** shall file the certification required for compliance with the Byrd Anti-Lobbying **Amendment**, certifying that it will not and has not used Federal appropriated funds to pay any person or organization for influencing or attempting to influence an officer or employee of any agency, a member of Congress, officer or employee of Congress, or an employee of a member of Congress in connection with obtaining any Federal contract, grant or any other award covered by 31 U.S.C. 1352. Consultant shall also disclose any lobbying with non-Federal funds that takes place in connection with obtaining any Federal award.

F. **Right to inventions made under the Agreement.** If the Federal award meets the **definition** of "**funding** agreement" under 37 CFR § 401.2 (a) and involves Consultant's performance of experimental, developmental, or research work, the requirements of 37 CFR Part 401, "Rights to Inventions Made by Nonprofit Organizations and Small Business Firms Under Government Grants, Contracts and Cooperative Agreements," and any implementing regulations apply.

XI. MISCELLANEOUS

A. **Governing Law and Venue**. This Agreement shall be governed by the laws of the State of Colorado, and any legal action concerning the provisions hereof shall be brought in El Paso County, Colorado.

B. **No Waiver**. Delays in enforcement or the waiver of any one or more defaults or breaches of this Agreement by the City shall not constitute a waiver of any of the other terms or obligation of this Agreement.

C. **Integration.** This Agreement and any attached exhibits constitute the entire Agreement between Consultant and the City, superseding all prior oral or written communications.

D. **Third Parties.** There are no intended third-party beneficiaries to this Agreement.

E. **Notice**. Any notice under this Agreement shall be in writing, and shall be deemed sufficient when directly presented, when sent pre-paid, first class United States Mail to the party at the address set forth on the first page of this Agreement, or when sent via electronic mail to the following addresses upon receipt by the recipient:

To the City at **Bschmitt@manitouspringsco.gov**

To Consultant at **Karen@nomatix.com or Karen@rowezone.com**

F. **Severability**. If any provision of this Agreement is found by a court of competent jurisdiction to be unlawful or unenforceable for any reason, the remaining provisions hereof shall remain in full force and effect.

G. **Modification.** This Agreement may only be modified upon written agreement of the Parties.

H. **Assignment**. Neither this Agreement nor any of the rights or obligations of the Parties hereto, shall be assigned by either party without the written consent of the other.

I. **Governmental Immunity.** The City, its officers, and its employees, are relying on, and do not waive or intend to waive by any provision of this Agreement, the monetary limitations or any other rights, immunities, and protections provided by the Colorado Governmental Immunity Act, C.R.S. § 24-10-101, *et seq.*, as amended, or otherwise available to the City and its officers or employees.

J. **Rights and Remedies.** The rights and remedies of the City under this Agreement are in addition to any other rights and remedies provided by law. The expiration of this Agreement shall in no way limit the City's legal or equitable remedies, or the period in which such remedies may be asserted, for work negligently or defectively performed.

K. **Subject to Annual Appropriations**. Consistent with Article X, § 20 of the Colorado Constitution, any financial obligations of the City not performed during the current fiscal year are subject to annual appropriation, and thus any obligations of the City hereunder shall extend only to monies currently appropriated and shall not constitute a mandatory charge, requirement or liability beyond the current fiscal year.

[*Remainder of page intentionally left blank. Signatures on following page.*]

IN WITNESS WHEREOF, the Parties hereto have executed this Agreement on the date first set forth above.

CITY OF MANITOU SPRINGS, COLORADO

_____
(Printed name and title of City Official)

ATTEST:

_____
Office of the City Clerk

CONSULTANT

STATE OF COLORADO)
) ss.
COUNTY OF El Paso)

The foregoing Agreement for Professional Services (Federal Funds) was subscribed, sworn to and acknowledged before me this 14 day of May, 2026 by Karen Bowe, as owner of Nomatix LLC.

My commission expires: 8-20-2026

(S E A L)

Notary Public

Alicia A Stoke
NOTARY PUBLIC
STATE OF COLORADO
NOTARY ID# 19974010000
MY COMMISSION EXPIRES AUGUST 20, 2026

EXHIBIT A

SCOPE OF SERVICES

Scope of Work 4 pages and Financial estimates 1 page for a total of 5 pages

Scope of Work - Program Management

Nomatix, LLC
Karen Rowe - Owner
809 Orion Drive
Colorado Springs, CO 80906
Karen@nomatix.com
719-425-0400

May 13, 2026

Ben Schmitt, Director of Public Services
City of Manitou Springs

RE: Scope of Work – Program Management from May 2026 to May 2028

Mr. Schmitt

Thank you for the opportunity to provide Program and Project Management Services to the City of Manitou Springs for the Programs and Projects with the City of Manitou Springs. The following services can be provided with assumptions to follow.

Basic Assumptions:

- City – City of Manitou Springs
- Consultant – Nomatix LLC – Owned by Karen Rowe
- Consultant performing the work will be Karen Rowe, Katie Van Matre (1099 contractor) or an approved representative working for Nomatix LLC
    - Consultant(s) will work their home office or come into the Manitou Springs facilities as needed or requested for meetings, coordination, or site visits.
- Consultant will report to Ben Schmitt or other City staff as directed.
- Currently the Programs identified for support are:
    - Colorado Department of Transportation Funding Coordination including:
        - STIP/TIP
        - Budgeting for CDOT and the City
        - Oversight for the funds for CDOT Compliance per Contract
        - Request for Reimbursement (RFR)
        - Ensure tracking and approval of invoices related to PPRTA projects
        - Coordination/Compliance with City of Manitou Springs Staff, Elected officials and codes
        - Project Management if necessary
        - Other support as needed
    - Pikes Peak Rural Transportation Authority (PPRTA) Funding Coordination
        - Complete the required Reporting (various)
        - Ensure tracking and approval of Invoices related to PPRTA projects

NOMATIX

Scope of Work - Program Management

- Complete contracts, route signatures, Contract Compliance and Approval
- Budgeting for various projects
- Ensure compliance with PPRTA requirements
- Prepare Standard Operating procedures for PPRTA funding for the City
- Coordination with PPRTA Staff, Citizens Advisory Committee (CAC) or the Board as necessary on behalf of Manitou Springs
- Coordination/Compliance with City of Manitou Springs Staff, Elected officials and codes
- Project Management if necessary

- Grant Funding
  - Apply for grants if requested
  - Coordinate Scope of Work, budget and contract requirements for grants
  - Submit Request for Reimbursements at least each quarter or as required
  - Track grant funding
  - Project Estimates
  - Grant Support
    - Project Management - Represent the City as Owner rep for the grant
    - Ensure compliance with the Grant
    - Ensure compliance with City permitting and codes
    - Complete Contracts for Consultant
    - Consultant oversight for work performed for the grant
    - Process invoices, track and approve the work as needed
    - Complete the Reporting Requirements on time
    - Coordinate meetings, schedules, and meeting minutes
    - Coordinate with City Staff and Elected Officials or other stakeholders as needed
  - Other responsibilities as assigned
    - In line with the Request for Qualifications provided by the City

- Other Assumptions:
  - Provide their own computer and phone for the work needed. Software capabilities are Microsoft suite and Adobe Professional.
  - Travel time to the office can be charged depending on employee per the approved rates
  - Travel time for meetings outside the City will be charged at the consultant travel time rate.
  - Any work required will be requested by the City for the specific task and/or project in writing by email and confirmed by Consultant.

<u>Anticipated work for the next two years:</u>

- Pikes Peak Rural Transportation Authority (PPRTA)
  - Currently about 3 active projects

- Maintenance
- PPRTA-3 – Lover's Lane
- PPRTA-2 Hiawatha Mobility Hub

- Grant
  - Local Impact Accelerator with Colorado Department of Energy (DOE) term is 3 year for Grant (through June 2029) however contract is for the first two years with option to extend.
- CDOT
  - Currently there are 2 projects with 1 more project to get under contract
  - Owner Rep/PM for Ruxton Ave. Preconstruction
  - Owner Rep/PM for Serpentine Drive – Wall repair and Trail
  - East Manitou Ave. – Dillon Access on Manitou Ave. – CDOT contract required.
    - Urban Renewal Coordination
    - Access permit coordination
- State Revolving Fund (as needed)
- DOLA (as needed)
- Dillon Parking Lot permanent design support
- Community Block Grant

- Ensure all Request for Reimbursements are approved by Rebecca Davis or someone from the Finance office before being submitted to the agencies.
- Complete documentation and store for access to City staff per their requirements
- Track the project budgets for the funds available on the projects.
- Enter information or collect information from STAMPLI or other City servers or programs
- Submit a request for reimbursement with associated paperwork, reporting or documentation required by the various agencies on a monthly basis or as required.
- Ensure the Reimbursements are received by agencies and follow-up with agencies as needed for timely reimbursement.
- Completion of various tasks as needed in order to provide financial support for the City.
- No Engineering services will be provided.

Conflict of interest:

The City will be notified by Consultant if there are any services or requests that could cause a conflict of interest with the role of Regional Grant Navigator for Pikes Peak Area council of Governments (PPACG). If the Conflict of interest is identified, then consultant notify the City Project Manager to determine how the work can still be completed.

Hours/Rates assumptions:

- Hourly rate is $125/hour for 2026 and increased to $140/hour in 2027.
- Travel time for staff is $50/hour
  - All expenses are included in the hourly rates, including mileage.



Scope of Work - Program Management

- Karen Rowe will not charge travel time to meetings in Manitou Springs
- Hours will generally be Mon-Friday 7am -6pm with exceptions for formal evening meetings and deadlines.

Billing Assumptions:

- Invoices will be prepared at the end of the month to be submitted by the 10th of the next month.
- Invoices will indicate the work performed with the specific project identified with corresponding dates and times or as required for the various funding sources.
- Hours will be shown and a report of the activities for the month with the hours each day will be provided.

Project	Project				
	Value of the actual project	**Due Date *****	Nomatix/scope	Hours*	Nomatix LLC
Hiawatha PH1	$ 3,200,000.00	6/15/2026	RFR, PPRTA Amendments	15.0	$1,875.00
2026 Paving	$ 502,000.00	8/1/2026	RFR, PPRTA Amendments	12.0	$1,500.00
PPRTA Program Oversight		Ongoing	Reporting (annual, quarterly) , SOP prep	48.0	$6,000.00
Dillon PH2 Lot Design	$ 300,000.00	11/1/2027	RFR, Loan Coordination	25.0	$3,125.00
Dillon Access/East Manitou Ave Projects	$ 400,000.00	11/26/2026	RFR, PPRTA Amendments, IGA CDOT, URA Funding	150.0	$18,750.00
Ruxton Design	$ 1,000,000.00	2/27/2027	RFR, PPRTA Amendments, PM	108.0	$13,500.00
Ruxton Construction	$ 4,200,000.00	5/31/2027	CM Scope Coordination, RFR, PPRTA Amendments, PM	20.0	$2,500.00
Serpentine PH1 (Wall)	$ 538,000.00	10/31/2026	RFR, PM, PPRTA Amendment	80.0	$10,000.00
Serpentine PH2 (Trail, Crossing)	$ 1,400,000.00	6/30/2027	RFR, PM, PPRTA Amendment	96.0	$12,000.00
CDOT Project Oversight/Coordination		Ongoing	RFR, TAC, Quarterly meetings, reporting, TIP, planning	60.0	$7,500.00
IMPACT Accelerator Grant	$ 1,500,000.00	5/1/2028	PM, RFR	720.0	$90,000.00
Lovers Lane CMGC Permanent Repair	$ 2,400,000.00	6/15/2027	RFR	66.0	$8,250.00
Total	**$ 15,440,000.00**			1400.0	$175,000.00

* Hours are estimated for $125/hour however the number of hours accounts for travel time ($50/hour) and an increase in rates in 2027/2028 to $140/hour

** Actual time and cost for each task order may vary from the amounts shown. Estimates to be used for Not to Exceed total contract cost.

*** Assumed work is for two years from Contract execution May 2026

EXHIBIT B

Task Order Form to be completed for work to be performed

City of Manitou Springs Task Order Form

Task Order Number: _____ Task Order Date: _____

Project name: _____ Original Contract Effective Date: _____

City Department: _____ City Project Manager: _____

Business Name: _____ Business Phone Number: _____

Business Address: _____

Project Start Date: _____ Project Completion Date: _____

Task Order NTE Amount $_____ GL Code: _____

City Project Manager: _____ 719-_____ _____
Name (print) phone email

City Project Manager: _____ 719-_____ _____
Name (print) phone email

Detailed Description of Task(s) [or attach page(s) ☐]

_____

_____

_____

_____

Approvals:

_____ _____ _____ _____
City Project Manager (sign) Date Consultant Project Manager (sign) Date

☐ Less than $20,000 – Dept Head Approval ☐ More than $20,000 – City Administrator Approval

☐ More than $50,000 – City Council Approval – *City Council date for approval:*_____

Authorized City Approval: _____ _____
Name (print) title

_____ _____
Sign Date

Comments, if any:

_____

413-02-13

3-13-2026

EXHIBIT C

Request for Qualifications for Program Manager for City of Manitou Springs

2026

REQUEST FOR QUALIFICATIONS

2026-008

Program Manager for Capital Projects

CITY OF MANITOU SPRINGS

Published
03/04/2026

606 Manitou Avenue
Manitou Springs, CO 80829

REQUEST FOR QUALIFICATIONS
RFQ 2026-008

City Contact: Arron Edmonds, Sr Project Manager
Email: aedmonds@manitouspringsco.gov

SCHEDULE OF EVENTS (MST - subject to change)

1. **RFQ PUBLISHED: 03/19/2026**
2. **PRE-QUALIFICATION CONFERENCE: 03/30/2026, 12 P.M.**
3. **DEADLINE FOR QUESTIONS: 3/31/2026** 3:00 P.M.
4. **FINAL ADDENDUM ISSUED: 4/1/2026**
5. **RFQ SUBMITTAL DEADLINE: 04/03/2026** 3:00 P.M.
6. **NOTICE OF SELECTION: 04/17/2026**

PRE-QUALIFICATION CONFERENCE:
A pre-qualification conference will be held on date and time identified above, at the City of Manitou Springs Water Shop at Public Works Facilities, 101 Banks Pl, Manitou Springs, CO 80829. The purpose of this pre-qualification conference is to discuss this Request for Qualifications.

QUESTIONS CRITERION/SUBMITTAL REQUIREMENTS:
The City will only accept questions submitted **via the Rocky Mountain E-Purchasing System (BidNet)**. No verbal questions or questions through any other means, including email will be accepted**. Emailed questions will be accepted only if there are issues with BidNet.com.**

QUALIFICATION CRITERION/RESPONSE REQUIREMENTS:
Responses must be received no later than Submittal Deadline and time identified above. *(Submittals received after this date and time will NOT be considered for award.)* Responses must remain valid for **90 days** from the submission deadline, during which time the City may complete the evaluation and contract award process.

The City will only accept responses submitted electronically **via the Rocky Mountain E-Purchasing System (BidNet).** Late submittals WILL **NOT** be considered, regardless of cause. Faxed or emailed responses (outside of the BidNet system) are not acceptable.

A signed Attachment A – Qualification Acknowledgement Form – must be included with submitted qualifications. Be sure to include additional acknowledgement forms for each addenda.

Login to the following BidNet website to register (Free Registration) to submit a bid for this project. All required documents will be uploaded to the BidNet website. The City of Manitou Springs belongs to BidNet's Rocky Mountain e-Purchasing Group within BidNet.

https://www.bidnetdirect.com/

BIDNET Direct Support
800-835-4603

City of Manitou Springs – Request for Qualifications (RFQ)

I. Introduction and Purpose

City Background: Manitou Springs is a historic mountain community at the base of Pikes Peak with unique infrastructure challenges related to its steep terrain and tourism-driven economy. Manitou Springs is also a vibrant artisan community, home to world class art, music, theater, and sidewalk sculpture displays. The Historic District is lined with unique art galleries, one of a kind gift shops and trading posts with handcrafted Native American treasures. Manitou Springs is home to dozens of artists and art galleries. Today, health and wellness continues to be a draw for residents and visitors who come to the area for its unparalleled quality of life and holistic, spiritually uplifting personality. The community has a range of boards and commissions that help to plan for and implement key community projects and facilities.

The City is approximately 3.2 square miles in area, with over 150 historic structures, including 27 historic arch bridges. Many homes are over 100-years old, and the approximately 30 miles of streets serving these residences are often narrow and steep.

Project Description: The City of Manitou Springs, Colorado ("City") is soliciting qualification responses from experienced firms to provide professional services as a Program Manager of Capital Projects. This role is intended to support City staff in budget management for PPRTA, PPACG, and State and Federal Funded projects. The typical Program Manager work may be:

- Prepare comprehensive status, funding, and budget reports;
- Represent the City and report back from meetings;
- Compile and certify project updates, request for reimbursements, contract amendments, TIP amendments, etc. to various funding agencies;
- Any other program support as required by the funding agency.

The intent is to establish one or more on-call contracts to support City projects on an as-needed basis over a multi-year term. The City reserves the option to award a multiple contracts depending on the qualifications and capabilities of the firms. This RFQ is issued in accordance with the City of Manitou Springs Municipal Code and procurement policies, and all services will be performed under a subsequent Professional Services Agreement in compliance with City requirements and applicable laws.

The City frequently undertakes small-to-medium projects involving roadways, utilities, facilities, and parks, and it requires supplemental expertise in engineering and related fields. The selected firm(s) will ideally have extensive municipal project experience in mountainous environments, as such experience will be given strong preference. The on-call services will help the City augment staff capacity and ensure timely, cost-effective delivery of infrastructure projects.

Funding and Regulatory Compliance: Program support for projects performed under this on-call contract may be funded through various sources and grants, including but not limited to the Colorado Department of Transportation (CDOT), Federal Emergency Management Agency (FEMA), Colorado Department of Local Affairs (DOLA), Pikes Peak Rural Transportation Authority

(PPRTA), Pikes Peak Area Council of Governments (PPACG), and the Colorado Energy Office. Consequently, consultants must be familiar with federal, state, and regional funding requirements and regulations (e.g. FHWA/CDOT design standards, FEMA documentation, NEPA, AIS and BABA documentation, etc.) and be able to ensure compliance with all applicable procurement and documentation standards for these agencies. Familiarity with City of Manitou Springs local codes and development regulations is also essential. The successful firm(s) will be expected to coordinate with City staff and outside agencies to meet all permitting, funding, and code requirements.

Contract Term: The City anticipates awarding an on-call contract (or contracts) for an initial term of two (2) years, with the option to renew for three (3) additional year(s) by mutual agreement. The contract(s) will be task-order based: for each project, the City will define a specific scope of work and request a proposal (scope, schedule, and fee) from the on-call consultant. Work will be authorized via individual task orders or contract amendments. There is no guaranteed minimum work; however, the intent is to have qualified professional support readily available for a variety of City needs over the contract period.

II. Minimum Qualifications

General Description:

The City of Manitou Springs, CO is needing the expertise of a senior level, Program Manager Consulate(s) specializing in Capital Projects. The ideal consultant has all the following:

A. Colorado Department of Transportation (CDOT) leadership and contract experience of a minimum of 15 years preferred.

B. Pikes Peaks Rural Transportation Authority (PPRTA) experience in budgeting, contracts, requests for reimbursements, and project management of five years preferred.

C. Pikes Peak Area Council of Governments (PPACG) experience in budgeting and project management of five years preferred.

D. Working knowledge of working on projects involving multiple funding sources.

E. In depth program knowledge of working with small town governments and associated success on previous documented projects across the Colorado Mountain area.

F. Understanding of Manitou Springs procurement and Project Management processes.

The successful consultant will be a self-starter who assists the city in a multitude of Program Manager tasks. Other tasks or specialties may be requested by the city.

III. RFQ Response Requirements

Respondents shall submit a concise response organized in the following sections. The response should be focused on qualifications (this is not a bid for specific work), and it must enable the City to effectively evaluate the firm's capabilities and experience. **Submissions that fail to include the required information may be disqualified**.

A. Cover Letter (1 page): Introduce the firm and express interest in providing Program management services. The letter should be on official letterhead and signed by an authorized official of the firm. It must include the name, address, and contact information of the primary point of contact for the response.

B. Firm Qualifications and Experience: Describe the firm's background, size, and years in business, particularly **experience with similar municipal contracts or projects**. Outline the firm's areas of expertise and the specific service included in the response. **Highlight experience in mountain or foothills communities** and any projects in Manitou Springs or similar Colorado municipalities. Emphasize relevant projects that involved compliance with CDOT/FHWA standards, FEMA-funded project requirements, PPRTA or PPACG processes, and other pertinent regulatory frameworks. Provide a summary of at least **three (3)** recent projects comparable to the scope of this RFQ, including the client, project description, year, and the firm's role. If the firm has previously failed to complete a contract or has any contract defaults, provide an explanation (if none, state so).

C. Key Personnel and Team: Identify the **program manager** and key staff who would be assigned to the contract, including any key sub-consultants for specialized areas. Provide an organizational chart if multiple team members or sub-consultants are proposed. Include brief resumes for key individuals (can be in an appendix) focusing on their relevant experience, qualifications, certifications (e.g., PE, PLS, CBI for bridge inspectors, GISP, etc.), and location. Clearly indicate experience of personnel in the service areas they will cover Also indicate each person's availability and office location. The City strongly favors teams that have **sufficient capacity and are located within the region** to ensure prompt response and on-site presence when needed.

D. Project Approach and Understanding: Provide a narrative describing the firm's **approach to services** and understanding of the City's needs. Discuss how the firm will manage task orders, ensure quality and consistency across different assignments, and respond on short notice for urgent needs. Confirm the ability to meet **multiple funding agency requirements** and adhere to City and federal procurement standards in executing projects (for example, knowledge of **CDOT Local Agency** project processes, FEMA reimbursement documentation, etc.). Include a statement that the firm will ensure compliance with all applicable City of Manitou Springs codes, standards, and permitting processes (such as the City's engineering specifications, zoning code, floodplain regulations, etc.). Describe any unique strengths that the team brings to fulfill the scope.

E. References: Provide at least **three (3)** client references for projects of comparable scope. Ideally, include **Colorado municipal or county clients** for whom similar on-call or multi-disciplinary services have been provided. For each reference, include the client organization name, a brief description of the relevant work, and the name, title, phone, and email of a contact person who can speak to the firm's performance. The City may contact references to verify experience and client satisfaction.

F. Fee Schedule: Include a rate sheet with hourly billing rates for all personnel or labor categories likely to work on assignments (including sub-consultants, if applicable). Also list any other standard charges (e.g., mileage, survey equipment, GIS software access, etc.) or multipliers.

While no specific project pricing is requested at this stage, the City will use these rates to for budgeting purposes for future projects (based on the the cost for individual task orders) after the firm is selected. If the firm anticipates periodic rate escalations during the contract, indicate the basis (e.g., annual CPI adjustment). *Note:* Final fee negotiations will occur per task order, and. **that the rate sheet shall be submitted separately and will not be used in the determination of the selected firm.**

G. Licensing and Insurance: (It is not necessary to submit certificates at the RFQ stage, but an ability to obtain required coverage must be indicated.) Provide proof (or affirmation) of the firm's applicable licenses and certifications (e.g., Colorado Registered Professional Engineer, Professional Land Surveyor license numbers, etc.). Confirm that the firm carries or will obtain the required insurance coverages if selected – at minimum, general liability, professional liability (E&O), automobile liability, and workers' compensation coverages meeting or exceeding City requirements, The successful consultant will be required to name the City as an additional insured on certain policies. The following insurance will be required upon contract award:

- **Professional Liability Coverage** Professional liability insurance with minimum limits of six hundred thousand dollars ($600,000) each claim and one million dollars ($1,000,000) general aggregate.
- **Employer's Liability** coverage with limits of at least $500,000;

H. Potential Conflicts of Interest: Disclose any current engagements or past dealings that could pose a conflict of interest in performing work for the City of Manitou Springs. For example, list any private developments in Manitou Springs or adjacent jurisdictions for which the firm is providing services, or any business relationships with City officials. Explain how the firm would avoid conflicts of interest. Note that the existence of potential conflicts will not automatically disqualify a firm, but transparency is required.

The RFQ response should be **succinct and well-organized**. All sections above must be included, but respondents may choose to combine sections or add brief additional sections if needed for clarity. The entire submission, excluding resumes and cover page, should **not exceed 25 pages**. Pages shall be 8.5"x11", minimum 11-point font. Responses must be delivered **electronically (PDF format)** via email or the Rocky Mountain E-Purchasing System (BidNet) as specified. Late submissions will **not** be accepted, and hard copies are not required.

IV. Evaluation Criteria and Selection

All timely submitted responses will be reviewed by a City evaluation committee. The objective is to identify the firm or firms that are **most qualified** and offer the best overall value to the City for these on-call services. The City will evaluate qualifications using the criteria and weights summarized below:

Evaluation Criteria	Weight
Firm & Key Staff Qualifications – Experience, expertise, and capacity of the firm and proposed staff in the required service areas. Includes the depth of resources for each discipline and the firm's track record on similar projects.	40

Strength of past performance and references will be considered under this factor.	
Experience in Mountain Communities – Demonstrated success delivering projects in mountain or foothill environments similar to Manitou Springs. This includes understanding of mountain weather, terrain, and construction constraints, as well as relevant project examples in high-altitude communities.	15
Approach & Understanding – Quality of the project approach, including responsiveness to on-call needs, clarity of communication protocols, quality control measures, and understanding of the City's objectives and constraints. Innovative approaches or tools that enhance service delivery may add value.	25
Knowledge of Local Codes & Funding Requirements – Familiarity with City of Manitou Springs codes, standards, and processes, and ability to comply with federal/state funding agency requirements (CDOT, FEMA, etc.). This includes any relevant certifications or direct experience with programs governed by these agencies.	20
Total	100

Table: Key evaluation factors for selection of on-call consultant(s). These mirror priorities used by similar Colorado municipalities for project management services

Each response will be scored against the above criteria. The City may choose to conduct **interviews** or require oral presentations from top-ranked firms if necessary to finalize the evaluation; if so, additional points (e.g., up to 10 points) may be allotted for interview performance. However, the City reserves the right to make a selection based solely on written responses.

The outcome of the evaluation will be a ranked list of firms for each service area. One or more firms may be selected for contract negotiations. **The City may select a single firm for all services or multiple firms based on what is deemed to be in the City's best interest**. Being the highest-scoring firm in all categories is not necessarily required for a single firm award if multiple specialized firms together better meet the City's needs. Conversely, if one firm is highly qualified across all disciplines, the City may opt to award one comprehensive contract.

VI. Terms and Conditions

Contract Negotiation: The top-ranked consultant(s) will be invited to negotiate a detailed scope of services, staffing plan, and fee schedule. If the City and the firm(s) cannot reach agreement on contract terms within a reasonable time, the City may terminate negotiations and initiate discussions with the next-ranked firm. The final selected consultant(s) will be expected to enter into the City's standard Professional Services Agreement (PSA) for professional services. A sample contract template can be provided upon request. Key contract provisions will include indemnification, insurance requirements, adherence to laws, and termination clauses, consistent with City policy. No work is guaranteed until a contract is fully executed and a Notice to Proceed is issued for a specific task.

Negotiation of Award: In the event only one (1) responsive qualification is received by the City, the City reserves the right to negotiate the award for the services with the offeror submitting the qualification in lieu of accepting the qualification as is.

Contract: The selected offeror will enter into a contract, using the City's standard Services Agreement with the City of Manitou Springs for this work. The contract will set for the agreement and responsibilities as outlined in this RFQ.

Compliance with Laws: The consultant shall comply with all applicable federal, state, and local laws and regulations in the performance of services. This includes compliance with the Manitou Springs Municipal Code, state labor laws, and federal regulations when federal funds are involved. The firm and its sub-consultants must hold or obtain all necessary licenses and permits for the work. The City of Manitou Springs is an Equal Opportunity Employer; the selected consultant shall not discriminate in employment practices as per federal and state laws. All deliverables and work products will become the property of the City.

Cost of Response Preparation: Respondents are responsible for all costs associated with preparing and submitting their response. The City will not reimburse any expenses incurred as a result of this solicitation process. This RFQ does not obligate the City to award a contract or to pay any costs incurred in preparation of responses or interviews.

Public Disclosure: All materials submitted in response to this RFQ become the property of the City. The City is subject to the Colorado Open Records Act (CORA). Accordingly, responses may be subject to public disclosure, **except for such portions that the respondent designates as trade secrets or confidential commercial data** in accordance with CORA. Any confidential sections must be clearly marked in the response. The City will endeavor to protect legitimate confidential information, but ultimate disclosure will be governed by CORA provisions and at the City's discretion.

City Rights Reserved: The City of Manitou Springs reserves the right to **reject any and all responses**, to waive minor irregularities or informalities in responses, and to request clarifications or additional information if needed. The City may accept that response which, in the City's judgment, best serves the interests of the City, and **is not bound to accept the lowest-cost response**. The City also reserves the right to cancel or re-issue this RFQ at any time. By submitting a response, proposers acknowledge these rights and agree to these terms.

Multiple Awards and Additional Firms: As noted, the City may award contracts to more than one firm. The City also reserves the right to separately contract with other firms for similar services if it deems necessary, whether or not those firms submitted responses to this RFQ, in order to ensure the City's needs are met. The issuance of an on-call contract is not a guarantee of any particular volume of work.

Contractor Responsibility: The selected consultant(s) shall be solely responsible for the professional quality, technical accuracy, and coordination of all services and deliverables. The consultant shall act as an independent contractor, and neither it nor its employees will be considered agents or employees of the City. The contractor shall maintain professional liability insurance per Code. Sub-consultants (if any) shall be subject to City approval, and the prime consultant must assume complete responsibility for subcontracted work.

Insurance and Indemnification: The consultant must maintain insurance coverage as described in Section III.G and the forthcoming contract and provide certificates of insurance upon contract signing. The City will require standard indemnification clauses in the contract, generally holding the City harmless from claims arising from the consultant's negligent or willful acts or omissions in performance of services.

Validity of Responses: By submitting a response, the firm certifies that all information is true and accurate and that the response is made in good faith. An officer of the company must sign the response. Once submitted, response cannot be withdrawn without a formal written request and approval by the City. False or misleading statements in a response may be cause for disqualification.

Minor Informalities: Minor informalities are matters of form rather than substance evident from the response or insignificant mistakes that can be waived or corrected without prejudice to other vendors. The City may waive such informalities or allow the vendor to correct them depending on which is in the best interest of the City.

VII. ADMINISTRATIVE INFORMATION

Issuing Office: The City of Manitou Springs agent listed herein is to be the sole point of contact concerning this RFQ. Offerors shall not directly contact other personnel regarding matters concerning this RFQ or to arrange meetings related to such.

Official Means of Communication: All official communication from the City to offerors will be via BidNet or to the City contact as identified on page 2 of this RFQ. The City will post notices that will include, but not be limited to, any modifications to administrative or performance requirements, answers to inquiries received, clarifications to requirements, and the announcement of award.

Inquiries: Prospective offerors may make written inquiries via BidNet or by email to the City contact as identified on page 2 of this RFQ before the written inquiry deadline concerning this RFQ to obtain clarification of requirements. There will be opportunity to make inquiries during the pre-qualification conference. No inquiries will be accepted after the deadline.

Response to offerors' inquiries will be posted on BidNet by the final addendum date listed herein. Offerors cannot rely on any other statements that clarify or alter any specification or other term or condition of the RFQ.

Should any interested offeror, sales representative, or manufacturer find any part of the listed specifications, terms and conditions to be discrepant, incomplete, or otherwise questionable in any respect, it shall be the responsibility of the concerned party to notify the City of such matters immediately upon discovery.

Responsibility Determination: The City will make awards only to responsible vendors. The City reserves the right to assess offeror responsibility at any time in this RFQ process and may not make a responsibility determination for every offeror.

Acceptance of RFQ Terms: A response submitted in response to this RFQ shall constitute a binding offer. The autographic signature of a person who is legally authorized to execute contractual obligations on behalf of the offeror shall indicate acknowledgment of this condition. A submission in response to this RFQ acknowledges acceptance by the offeror of all terms and conditions as set

forth herein. An offeror shall identify clearly and thoroughly, any variations between its qualification and the RFQ in the cover letter. Failure to do so shall be deemed a waiver of any rights to subsequently modify the terms of performance, except as outlined or specified in the RFQ.

Protested Solicitations and Awards: Any actual or prospective offeror who is aggrieved in connection with either the solicitation or award of a contract may protest in writing to the City's Administrator. The protest shall be submitted within three calendar days after such aggrieved person knows, or reasonably should have known, of the facts giving rise thereto. With regard to requirements or specifications set forth in this RFQ, it is important for offerors to note that a challenge should be made within three (3) calendar days of when the item being protested is known.

Acceptance of Qualification Content: The contents of the qualification (including persons specified to implement the project) of the successful contractor shall become contractual obligations into the contract award. Failure of the successful offeror to perform in accordance with these obligations may result in cancellation of the award and such offeror may be removed from future solicitations.

RFQ Cancellation: The City reserves the right to cancel this RFQ at any time, without penalty.

RFQ Response/Material Ownership: All material submitted regarding this RFQ becomes the property of the City of Manitou Springs, unless otherwise noted in the RFQ.

Incurring Costs: The City is not liable for any cost incurred prior to issuance of a legally executed contract and/or a purchase order.

Non-Discrimination: The offeror shall comply with all applicable state and federal laws, rules and regulations involving nondiscrimination on the basis of race, color, religion, national origin, age or sex.

News Releases: Neither the City, nor the offeror, shall make news releases pertaining to this RFQ prior to execution of the contract without prior written approval of the other party. Written consent on the City's behalf is provided by the Public Information Officer.

Taxes: The City of Manitou Springs is exempt from all federal excise taxes and all Colorado State and local government sales and use taxes.

Assignment and Delegation: Neither party to any resulting contract may assign or delegate any portion of the agreement without the prior written consent of the other party.

Availability of Funds: Financial obligations of the City of Manitou Springs payable after the current fiscal year are contingent upon funds for that purpose being appropriated, budgeted and otherwise made available. In the event funds are not appropriated, any resulting contract will become null and void, without penalty to the City.

Standard of Conduct: The successful offeror shall be responsible for maintaining satisfactory standards of employees' competency, conduct, courtesy, appearance, honesty, and integrity, and shall be responsible for taking such disciplinary action with respect to any employee, as may be necessary. The City may request the successful company to immediately remove from this assignment any employee found unfit to perform duties due to one or more of the following reasons:

a. Neglect of duty.

b. Disorderly conduct, use of abusive or offensive language, quarreling, intimidation by words or actions or fighting.
c. Theft, vandalism, immoral conduct or any other criminal action.
d. Selling, consuming, possessing, or being under the influence of intoxicants, including alcohol, or illegal substances while on assignment for the City.
e. Agents and employees of Contractor working in City facilities shall present a clean and neat appearance. Prior to performing any work for the City, the Contractor shall require each of their employees to carry proper identification including company identification.

Duty to Comply with State Investigation: Contractor shall comply with any reasonable request of the Colorado Department of Labor and Employment made in the course of an investigation pursuant to C.R.S. 8-17.5-102 (5).

Damages for Breach of Contract: In addition to any other legal or equitable remedy the City may be entitled to for a breach of this Contract, if the City terminates this Contract, in whole or in part, due to Contractor's breach of any provision of this Contract, Contractor shall be liable for actual and consequential damages to the City.

Other Statutes:

b. The signatory hereto avers that he/she is familiar with Colorado Revised Statutes , 18-8-301, et seq. (Bribery and Corrupt Influence) and 18-8-401, et seq. (Abuse of Public Office) as amended, and that no violation such provisions is present.
c. The signatory hereto avers that to his/her knowledge, no City of Manitou Springs employee has any personal or beneficial interest whatsoever in the service or property described herein. See CRS 24-18-201 and CRS 24-50-507.

Attachments:

- **Attachment A - Qualification Acknowledgement Form**
- **Attachment B – Sample Agreement** (City of Manitou Springs standard contract form)
- **Attachment C – Sample Task Order Form** (City of Manitou Springs standard Task Order Form)

For any questions regarding this RFQ, please contact the contact listed on page two by the stated deadline. We encourage interested firms to monitor the City's BidNet posting for any updates or addenda.

The City appreciates your interest in providing professional services to Manitou Springs. We look forward to reviewing your qualifications.

End of RFQ

Memorandum

Title: Monthly Financial Report
From: Nate Moore, Sr. Budget Analyst
To: Mayor and City Council
CC: City Administrator Denise Howell
Allocated Time: 10 minutes

May 19, 2026

Purpose:
In order to ensure fiscal responsibility, these financial reports are to be presented to Council monthly, so decisions made for the fiscal year are made with confidence.

Background:
Council wants a monthly report presented to see the current status of the City's revenues and expenditures, and any analysis that can be received from these reports so they have financial awareness in guiding the City during the fiscal year.

Fiscal Impact:
None

Workload Impact:
Minimal

Recommended Action:
Review Only

CITY OF MANITOU SPRINGS

REPORT OF SALES TAX COLLECTIONS/TAXABLE SALES

For the period from MARCH 2024-2026

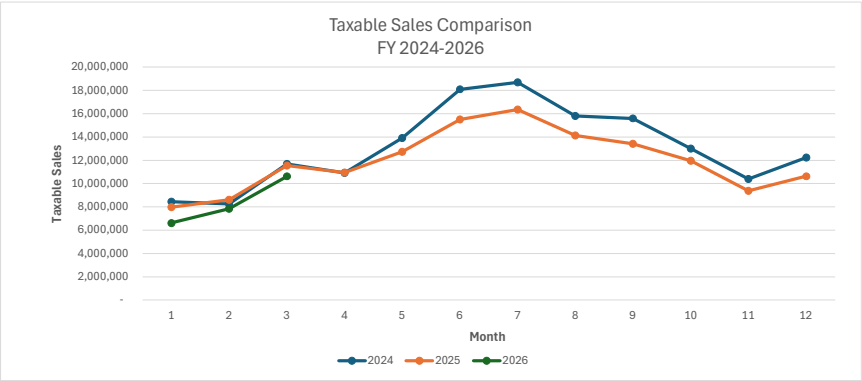
Sales tax percentage as of 2020: 3.9% as of July (3.5% General Fund, .1% Open Space Fund, .3% MACH).
Sales tax percentage as of 2022: MJ for City increased from 6% to 10% (State 1.5%, Regular Sales Tax 3.9%, City 10%)
Sales tax percentage as of June 2025:MJ for City reduced from 10% to 5%, State 1.5%, Regular Sales Tax 3.9%

MONTH	2024 3.9% MJ 11.5% COLLECTED	2024 TAXABLE SALES MONTH	2024 TAXABLE SALES YEAR TO DATE	2025 3.9% MJ 11.5% COLLECTED	2025 TAXABLE SALES MONTH	2025 TAXABLE SALES YEAR TO DATE	% Change in Sales 25/24 MONTH	% Change in Sales 25/24 YEAR	2026 3.9% MJ 6.5% COLLECTED	2026 TAXABLE SALES MONTH	2026 TAXABLE SALES YEAR TO DATE	Change in Sales Tax Collected % 26/25 Month	Change in Sales Tax Collected % 26/25 YEAR	% CHANGE in Sales 26/25 MONTH	% CHANGE in Sales 26/25 YEAR	% CHANGE in Sales 26/24 MONTH	% CHANGE in Sales 26/24 YEAR
JANUARY	$ 609,510	8,456,010	$ 8,456,010	$ 575,575	7,987,620	$ 7,987,620	-5.5%	-5.5%	$ 301,090	$ 6,617,365	$ 6,617,365	-47.7%	-47.7%	-17.2%	-17.2%	-21.7%	-21.7%
FEBRUARY	$ 515,600	8,257,169	$ 16,713,179	$ 587,309	8,598,881	$ 16,586,501	4.1%	-0.8%	$ 349,083	$ 7,838,492	$ 14,455,857	-40.6%	-44.1%	-8.8%	-12.8%	-5.1%	-13.5%
MARCH	$ 821,993	11,679,058	$ 28,392,237	$ 723,401	11,544,602	$ 28,131,103	-1.2%	-0.9%	$ 452,161	$ 10,624,046	$ 25,079,903	-37.5%	-41.6%	-8.0%	-10.8%	-9.0%	-11.7%
APRIL	$ 721,089	10,919,069	$ 39,311,306	$ 608,367	10,941,331	$ 39,072,434	0.2%	-0.6%			$ 25,079,903	-100.0%	-55.8%	-100.0%	-35.8%	-100.0%	-36.2%
MAY	$ 848,548	13,915,705	$ 53,227,011	$ 645,448	12,722,762	$ 51,795,196	-8.6%	-2.7%			$ 25,079,903	-100.0%	-64.9%	-100.0%	-51.6%	-100.0%	-52.9%
JUNE	$ 1,101,563	18,097,878	$ 71,324,889	$ 694,305	15,493,155	$ 67,288,351	-14.4%	-5.7%			$ 25,079,903	-100.0%	-71.3%	-100.0%	-62.7%	-100.0%	-64.8%
JULY	$ 1,073,914	18,678,852	$ 90,003,741	$ 722,032	16,354,682	$ 83,643,033	-12.4%	-7.1%			$ 25,079,903	-100.0%	-75.8%	-100.0%	-70.0%	-100.0%	-72.1%
AUGUST	$ 898,429	15,799,874	$ 105,803,615	$ 629,358	14,143,769	$ 97,786,802	-3.6%	-1.4%			$ 25,079,903	-100.0%	-78.7%	-100.0%	-74.4%	-100.0%	-76.3%
SEPTEMBER	$ 964,549	15,592,261	$ 121,395,876	$ 595,481	13,425,659	$ 111,212,461	-4.7%	-1.8%			$ 25,079,903	-100.0%	-80.9%	-100.0%	-77.4%	-100.0%	-79.3%
OCTOBER	$ 800,580	13,002,427	$ 134,398,303	$ 535,960	11,963,618	$ 123,176,079	-4.9%	-2.1%			$ 25,079,903	-100.0%	-82.6%	-100.0%	-79.6%	-100.0%	-81.3%
NOVEMBER	$ 708,626	10,389,665	$ 144,787,968	$ 424,052	9,379,859	$ 132,555,938	-9.7%	-8.4%			$ 25,079,903	-100.0%	-83.6%	-100.0%	-81.1%	-100.0%	-82.7%
DECEMBER	$ 778,374	12,236,094	$ 157,024,062	$ 473,176	10,634,929	$ 143,190,867	-13.1%	-8.8%			$ 25,079,903	-100.0%	-84.7%	-100.0%	-82.5%	-100.0%	-84.0%
YEAR-TO-DATE	$ 9,842,775	157,024,062		$ 7,214,464	143,190,867				$ 1,102,334								

BY VENDOR TYPE

FOR REPORTED MONTH (March) SALES ONLY

1 Amusement/Bars	12,375	$ 317,301	1,045,378	18,817	$ 482,491	994,119	52.1%	-4.9%	16,319	418,436	894,916	-13.3%		-13.3%	-10.0%	31.9%	-14.4%
2 Shops-Gift, etc.	95,387	$ 2,445,821	5,063,872	91,585	$ 2,348,322	4,609,667	-4.0%	-9.0%	110,559	2,834,846	5,397,664	20.7%		20.7%	17.1%	15.9%	6.6%
3 Stores-Food/Gas	5,377	$ 137,863	440,837	5,190	$ 133,075	382,433	-3.5%	-13.2%	5,777	148,128	378,182	11.3%		11.3%	-1.1%	7.4%	-14.2%
4 Motels, B&B, etc.	37,548	$ 962,762	2,333,275	42,083	$ 1,079,053	2,328,981	12.1%	-0.2%	35,473	909,564	2,082,322	-15.7%		-15.7%	-10.6%	-5.5%	-10.8%
5 Restaurants	42,996	$ 1,102,449	2,731,039	58,485	$ 1,499,611	3,093,492	36.0%	13.3%	56,284	1,443,179	3,085,251	-3.8%		-3.8%	-0.3%	30.9%	13.0%
6 Other in City	490,805	$ 3,187,045	7,302,660	365,799	$ 2,375,319	6,862,374	-25.5%	-6.0%	60,517	581,893	1,911,038	-83.5%		-75.5%	-72.2%	-81.7%	-73.8%
Subtotal	684,487	$ 8,153,240	18,917,061	581,959	$ 7,917,871	18,271,066	-2.9%	-3.4%	284,929	6,336,046	13,749,373	-51.0%		-20.0%	-24.7%	-22.3%	-27.3%
7 Utz & Monthly Svc	19,370	$ 496,667	1,712,641	24,591	$ 630,533	2,017,485			21,727	557,103	1,883,588	-11.6%		-11.6%	-6.6%		
8 Outside City	118,137	$ 3,029,151	7,762,535	116,852	$ 2,996,198	7,842,552	-1.1%	1.0%	145,505	3,730,897	9,446,943	24.5%		24.5%	20.5%	23.2%	21.7%
	821,993	$ 11,679,058	28,392,237	723,401	$ 11,544,602	28,131,103	-1.2%	-0.9%	452,161	10,624,046	25,079,903	-37.5%		-8.0%	-10.8%	-9.0%	-11.7%



2026 Monthly Financial Report

April-26

This report presents an analysis of the City's General Fund revenues and expenditures, consisting of comparisons to budget and the unaudited prior year.

GENERAL FUND EXPENDITURES

	Jan-Apr '25 Actuals	Jan-Apr '26 Actuals	2026 Original Budget	% '26 Actuals to Budget (33.3% thru the year)
Legislative/City Council	$ 73,400.68	$ 133,443.64	$ 489,070.00	27.29%
City Clerk	$ 98,508.75	$ 117,959.89	$ 465,315.00	25.35%
Judicial	$ 9,392.55	$ 28,851.54	$ 83,372.00	34.61%
Executive	$ 319,098.41	$ 314,717.52	$ 918,850.00	34.25%
Finance	$ 212,162.37	$ 217,294.26	$ 707,575.00	30.71%
Neighborhood Services	$ 25,859.69	$ 43,450.63	$ 134,903.00	32.21%
Planning	$ 163,468.71	$ 138,071.37	$ 555,445.00	24.86%
Police	$ 779,265.81	$ 767,908.30	$ 2,540,940.00	30.22%
Fire	$ 359,797.28	$ 398,164.75	$ 1,469,098.00	27.10%
EMS Transport	$ 260,601.84	$ 241,188.38	$ 855,950.00	28.18%
Public Service	$ 408,304.62	$ 360,954.10	$ 1,401,344.00	25.76%
Parks & Recreation	$ 417,399.51	$ 359,373.81	$ 1,363,770.00	26.35%
Pool & Fitness	$ 208,332.39	$ 190,520.45	$ 666,093.00	28.60%
SUBTOTAL OPERATING	**$ 3,335,592.61**	**$ 3,311,898.64**	**$ 11,651,725.00**	**28.42%**
Economic Development	$ 293,627.50	$ 275,000.00	$ 635,237.00	43.29%
Intergovernmental & Other	$ 8,595.00	$ 5,452.00	$ 10,870.00	50.16%
Transfers Out	$ 466,845.82	$ 466,842.32	$ 1,400,600.00	33.33%
SUBTOTAL NON-OPERATING	**$ 769,068.32**	**$ 747,294.32**	**$ 2,046,707.00**	**36.51%**
Committed/Assigned	$ 9,020.01	$ 63,688.26	$ 260,000.00	24.50%
TOTAL EXPENSES	**$ 4,113,680.94**	**$ 4,122,881.22**	**$ 13,958,432.00**	**29.54%**

Current Analysis: Total expenses under 30% of total expense budget (33.3% through the year). Department heads very mindful about spending and it shows on the reports.Total expense through April only up .22% compared to same time last year. Despite sales tax revenue being down 52.8% compared to last year's figures, total revenue only down 4%. Sales tax to be monitored as we get closer to summer months.

GENERAL FUND REVENUES

Please note: all taxes are received 1-2 months after month collected (e.g. Jan taxes will be received in March)

	Jan-Apr '25 Actuals	Jan-Apr '26 Actuals	2026 Original Budget	% '26 Actuals to Budget (33.3% thru the year)
Property Tax	$ 403,877.48	$ 535,974.38	$ 1,215,270.00	44.10%
Specific Ownership Tax	$ 33,343.68	$ 32,939.94	$ 110,000.00	29.95%
Sales Tax	$ 1,334,277.24	$ 629,584.06	$ 4,900,000.00	12.85%
Auto Use Tax	$ 127,369.33	$ 83,310.11	$ 395,000.00	21.09%
General Use Tax	$ 11,660.52	$ 37,590.94	$ 60,000.00	62.65%
Amusement Tax	$ 177,226.24	$ 139,951.05	$ 1,400,000.00	10.00%
Lodging Tax	$ 32,203.01	$ 27,206.99	$ 310,000.00	8.78%
Telephone Franchise Tax	$ 3,750.00	$ 2,500.00	$ 15,000.00	16.67%
Cable TV Franchise Tax	$ -	$ -	$ 42,000.00	0.00%
Public Utilities Franchise Tax	$ 123,517.08	$ 109,838.40	$ 437,000.00	25.13%
Penalties/Interest on Taxes	$ 13.15	$ 83.46	$ 500.00	16.69%
TOTAL TAXES	**$ 2,247,237.73**	**$ 1,598,979.33**	**$ 8,884,770.00**	**18.00%**
Liquor License and App Fees	$ 2,896.25	$ 3,772.50	$ 10,500.00	35.93%
Planning Fees	$ 9,569.60	$ 11,237.40	$ 45,000.00	24.97%
Business License Fees	$ 10,301.67	$ 7,864.20	$ 25,000.00	31.46%
Other Licenses/Permits	$ 7,703.00	$ 5,475.60	$ 17,500.00	31.29%
TOTAL LICENSES & PERMITS	**$ 30,470.52**	**$ 28,349.70**	**$ 98,000.00**	**28.93%**
Highway User Tax	$ 40,810.97	$ 39,936.97	$ 175,447.82	22.76%
Cigarette Tax	$ 831.60	$ 1,279.27	$ 7,200.00	17.77%
Road & Bridge	$ 6,224.49	$ 8,080.47	$ 17,000.00	47.53%
Auto License Fees	$ 3,935.83	$ 4,068.86	$ 15,000.00	27.13%
TOTAL GOV'T SHARED	**$ 51,802.89**	**$ 53,365.57**	**$ 214,647.82**	**24.86%**
Event Fees	$ 2,767.00	$ 12,751.00	$ 12,000.00	106.26%
Police Services	$ 620.00	$ 407.50	$ 49,000.00	0.83%
Fire Protection/Plans Review	$ 7,699.44	$ -	$ 52,300.00	0.00%
EMS Transport Revenue	$ 46,416.28	$ 55,892.88	$ 400,000.00	13.97%
Swimming Pool Fees/Sales	$ 54,763.74	$ 47,457.62	$ 139,800.00	33.95%
Memorial Hall Use Fees	$ 4,428.00	$ 2,767.00	$ 20,000.00	13.84%
Park Use Fees	$ 1,905.50	$ 2,156.00	$ 8,000.00	26.95%
Recreational Program Fees	$ 2,154.45	$ 522.00	$ 17,000.00	3.07%
TOTAL SERVICES CHARGES	**$ 120,754.41**	**$ 121,954.00**	**$ 698,100.00**	**17.47%**
FINES & FEES REVENUE	**$ 11,955.06**	**$ 17,966.14**	**$ 46,215.00**	**38.88%**
Grants/Contrib/Donations/Misc.	$ 41,121.48	$ 2,769.04	$ 2,300.00	120.39%
Investment Interest	$ 118,480.91	$ 99,350.57	$ 275,000.00	36.13%
Cemetery Sales	$ 21,626.57	$ 25,598.30	$ 65,000.00	39.38%
Proceeds from Sales of Assets	$ 485.62	$ 71,924.00	$ 30,400.00	236.59%
TOTAL OTHER	**$ 181,714.58**	**$ 199,641.91**	**$ 372,700.00**	**53.57%**
Administrative Support	**$ 102,860.96**	**$ 593,376.64**	**$ 1,780,130.00**	**33.33%**
Committed/Assigned Rev	**$ 102,910.30**	**$ 122,198.22**	**$ 451,700.00**	**27.05%**
TOTAL REVENUES	**$ 2,849,706.45**	**$ 2,735,831.51**	**$ 12,546,262.82**	**21.81%**

2026 Monthly Financial Report

April-26

This report presents an analysis of the City's Enterprise Funds revenues and expenses, consisting of comparisons to budget and the unaudited prior year.

ENTERPRISE FUND EXPENSES

	Jan-Apr '25 Actuals	Jan-Apr '26 Actuals	2026 Original Budget	% '26 Actuals to Budget (33.3% thru the year)
Water	$ 786,148.62	$ 674,685.52	$ 2,609,905.92	25.85%
Wastewater	$ 452,060.22	$ 427,217.15	$ 2,062,645.70	20.71%
Storm Drainage	$ 51,304.33	$ 76,150.30	$ 743,424.37	10.24%
Mobility & Parking	$ 522,328.09	$ 1,205,271.78	$ 4,577,829.08	26.33%
SUBTOTAL ENTERPRISE EXP	**$ 1,811,841.26**	**$ 2,383,324.75**	**$ 9,993,805.07**	**23.85%**

**Mobility & Parking 2026 expenses includes $229,789 for shuttle services and $500,000 in transfers to the General Fund.*

ENTERPRISE FUND REVENUES

	Jan-Apr '25 Actuals	Jan-Apr '26 Actuals	2026 Original Budget	% '26 Actuals to Budget (33.3% thru the year)
Water	$ 671,952.88	$ 742,134.58	$ 2,730,986.00	27.17%
Wastewater	$ 525,060.61	$ 642,937.71	$ 1,766,727.00	36.39%
Storm Drainage	$ 205,233.16	$ 259,001.09	$ 762,000.00	33.99%
Mobility & Parking	$ 677,110.22	$ 516,178.36	$ 4,009,500.00	12.87%
SUBTOTAL ENTERPRISE REV	**$ 2,079,356.87**	**$ 2,160,251.74**	**$ 9,269,213.00**	**23.31%**

Memorandum

Title: Proclamation No. 0726, A Proclamation Recognizing the Dedicated Service of Police, Fire, and Public Services Personnel

From: Denise Howell, City Administrator

To: Mayor and City Council

CC: City Administrator Denise Howell

Allocated Time: 10 Minutes

May 19, 2026

Purpose:

To recognize and express appreciation for the dedicated service and contributions of the City's Police Department, Fire Department and Public Services personnel.

Background:

Police, Fire, and Public Services personnel provide essential public services that support the daily operations, safety, and resiliency of the community. These departments work collaboratively to respond to emergencies, maintain critical infrastructure, and deliver services that enhance the quality of life for residents, businesses, and visitors. The proclamation formally recognizes their professionalism, dedication, and commitment to public service.

Fiscal Impact:

N/A

Workload Impact:

N/A

Recommended Action:

Read Proclamation No. 0726, recognizing the dedicated service of Police, Fire, and Public Services personnel

City of Manitou Springs
Proclamation No. 0726

Proclamation

Recognizing the Dedicated Service of Police, Fire, & Public Services Personnel
May 19th, 2026

WHEREAS, the City of Manitou Springs is committed to protecting and enhancing the quality of life for all residents, businesses, and visitors; and

WHEREAS, the Police Department serves the community with professionalism, integrity, and dedication, working to maintain public safety, build trust, and foster positive relationships throughout the community; and

WHEREAS, the Fire Department responds with courage and compassion to emergencies, providing critical life-saving services while promoting fire prevention and public safety education; and

WHEREAS, the Public Services Department plays a vital role in maintaining the City's infrastructure, ensuring safe streets, reliable utilities, and essential services that support the daily lives of our residents and visitors; and

WHEREAS, these departments work collaboratively, often in challenging environments and at all hours, to ensure the safety, resiliency, and functionality of our community; and

WHEREAS, the contributions of Police, Fire, and Public Services personnel reflect a deep commitment to public service and demonstrate the values of teamwork, responsibility, and excellence;

NOW, THEREFORE, I, Natalie Johnson, Mayor of the City of Manitou Springs, Colorado, do hereby proclaim our sincere gratitude and recognition of the Police Department, Fire Department, and Public Services personnel for their outstanding service, dedication, and commitment to the community.

BE IT FURTHER PROCLAIMED that the City of Manitou Springs encourages all residents and businesses to join in recognizing and thanking these individuals for their essential role in keeping our community safe, strong, and vibrant.

Adopted this 19th day of May 2026 in the City of Manitou Springs, El Paso County, Colorado.

_____
Mayor Natalie Johnson

_____
Attest: Office of the City Clerk

Memorandum

Title: Consideration of Resolution No. 1226, A Resolution Authorizing the Adoption of the Pikes Peak Regional Office of Emergency Management Multi-Jurisdiction Hazard Mitigation Plan

From: Frederick Rollenhagen, Planning Director

To: Mayor and City Council

CC: City Administrator Denise Howell

Allocated Time: 30 Minutes

May 19, 2026

Purpose:

The Pikes Peak Regional Multi-Hazard Mitigation Plan is a regional plan that is updated every 5 years by the Pikes Peak Office of Emergency Management (PPROEM) and it is intended to reduce risks from disasters to the people, property, economy, and environment in El Paso County. It has been developed by the County and its eight (8) participating local jurisdictions, including the City of Manitou Springs. This Hazard Mitigation Plan (HMP) updates the 2020 Regional Plan and includes a regional assessment of hazards, risks, and capabilities. The plan complies with federal and state hazard mitigation planning requirements to establish the region's and each jurisdiction's eligibility for funding under Federal Emergency Management Agency (FEMA) grant programs.

It is important for each local jurisdiction to adopt the Regional Plan because an HMP is only considered "valid" with FEMA approval and upon receiving an approval resolution from the governing body(s). A valid HMP means that jurisdictions would be able to receive and be eligible for potential FEMA grants, disaster funding, and other hazard mitigation grants/funding.

Background:

During the drafting of this Plan update, City staff from multiple departments, including Fire, Public Works, Planning, and Parks and Recreation, participated in providing information and updates to PPROEM. The following sections are included in the Regional HMP:

1. Planning Process. Includes a description of the planning approach, planning process organization, stakeholder outreach and involvement, public outreach and incorporation of existing plans, studies, reports and other information

2. Regional Profile. Includes a description of geographical location, history, physical setting, land use, population, economy and building stock of the region.

3. Risk Assessment Methodology and Tools. This section describes the process of evaluating the potential loss of life, personal injury and economic and property damage that could result from identified hazards.

4. Identification and description of Hazards of Concern. This section identifies hazards for the region, including, but not limited to; wildfire, flood, mud/debris flow, epidemic/pandemic, hazardous materials, drought/extreme heat, wind, winter storm, landslides, and several others.

5. Capability Assessment. This section includes an inventory of the region's missions, programs, and policies and an analysis of its capacity to carry them out.

6. Mitigation Strategy. This section presents mitigation strategies for the region to reduce potential vulnerability and losses identified as concerns in the Risk Assessment portion of the plan.

7. Plan Maintenance and Implementation Procedures details the formal process that will ensure this Plan remains active and relevant and that the Planning partnership between stakeholders maintains its eligibility for applicable funding sources. It includes a schedule for monitoring and evaluating the plan annually and updating the plan every five (5) years. It also explains how the mitigation strategies will be incorporated into existing planning mechanisms and programs.

8 Jurisdictional Annexes for each participating community
Volume 2 of the Plan includes the Jurisdictional Annexes for each individual jurisdiction, and it provides a stand-alone guide to mitigation planning for each jurisdiction. Each Annex includes identification of its own local planning team, community profile, public and stakeholder engagement description, jurisdictional capability assessment and integration, National Flood Insurance Program (NFIP) compliance, growth and development trends, risk assessment and mitigation strategies. These strategies discuss and provide the status of past mitigation Action Items and describe proposed Action Items.

The City completed its own local Hazard Mitigation Plan update in 2023 with a list of mitigation Action Items which was used to update and inform the Action Items in the regional HMP.

Fiscal Impact:
Staff anticipates a positive fiscal impact as this Plan will help increase the community's disaster preparedness and continue to keep it eligible for FEMA disaster funding, and eligible for potential FEMA and other mitigation grant funding.

Workload Impact:
Staff was asked to keep its time spent over the course of the project, and staff calculated approximately 45 to 50 hours working on this project.

Recommended Action:
Staff recommends approval of the attached resolution approving the Pikes Peak Regional Multi-Hazard Mitigation Plan

COUNCIL BILL NO. 1726 **RESOLUTION NO. 1226**

RESOLUTION

A Resolution Authorizing the Adoption of the Pikes Peak Regional Office of Emergency Management Multi-Jurisdiction Hazard Mitigation Plan

---

Whereas, the City of Manitou Springs has exposure to natural hazards that increase the risk to life, property, environment, and the City economy; and

Whereas, pro-active mitigation of known hazards before a disaster event can reduce or eliminate long-term risk to life and property; and

Whereas, The Disaster Mitigation Act of 2000 (Public Law 106-390) established new requirements for pre- and post-disaster hazard mitigation programs; and

NOW, THEREFORE, BE IT RESOLVED THAT THE CITY OF MANITOU SPRINGS, COLORADO:

Section 1:

Adopts in the PPROEM Multi-jurisdictional Hazard Mitigation Plan Volume I and the City of Manitou Springs Jurisdictional Annex found in Volume 2.

Section 2:

Will use the adopted and approved portions of the Hazard Mitigation Plan to guide pre- and post- disaster mitigation of the hazards identified.

Section 3:

Will coordinate the strategies identified in the Hazard Mitigation Plan with other planning programs and mechanisms under its authority.

Section 4:

Will continue its support of the on-going mitigation efforts and continue to participate in the plan maintenance and support as described by the Hazard Mitigation Plan.

Adopted at the meeting of the Manitou Springs City Council, Colorado, on this 19th day of May 2026, effective immediately.

Mayor and Council:

Attest:

_____

Natalie Johnson, Mayor

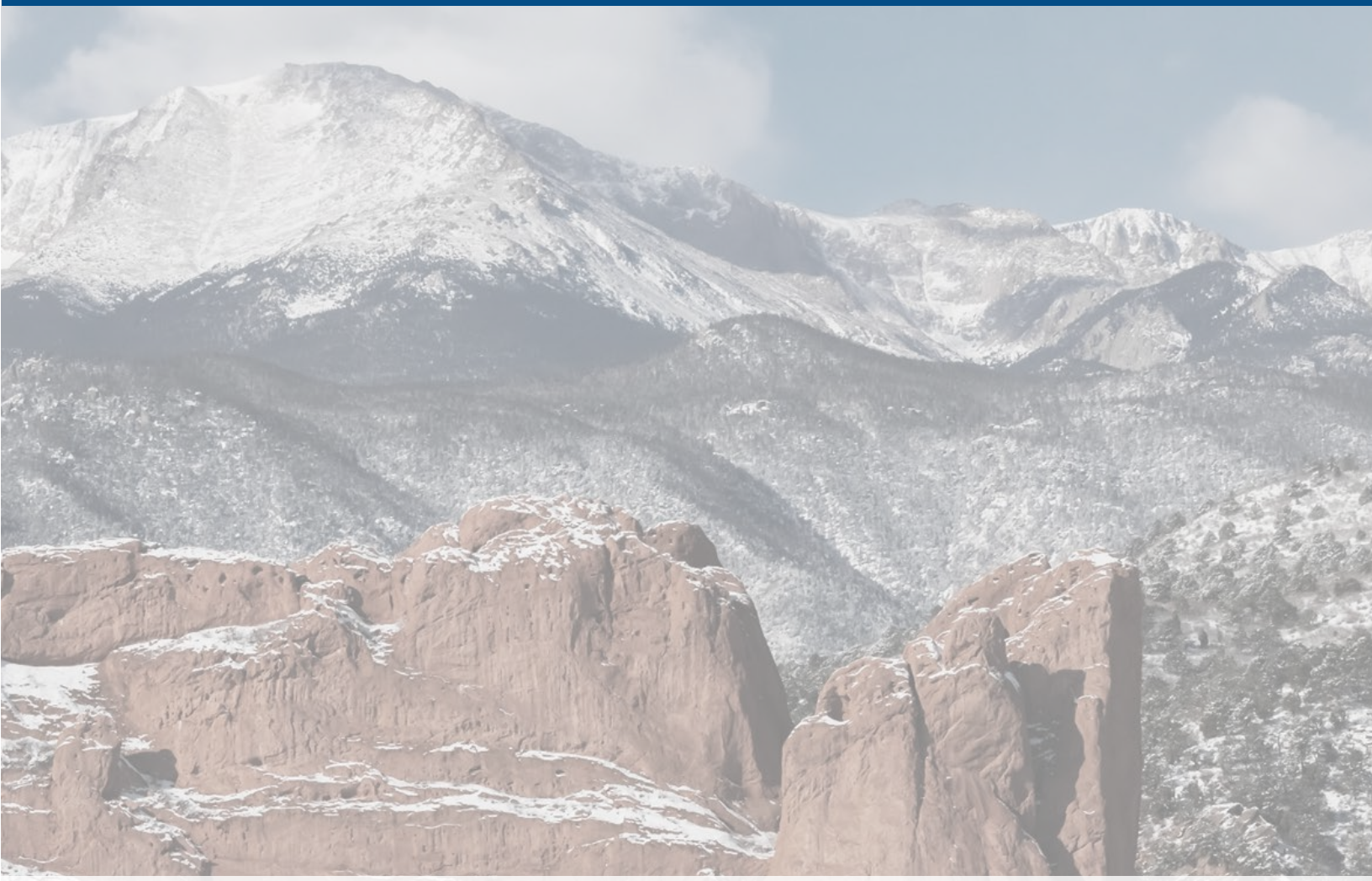
_____

Elena Krebs, City Clerk

PIKES PEAK REGIONAL MULTI-HAZARD MITIGATION PLAN

Volume 1—Basic Plan

April 2026



PIKES PEAK REGIONAL EMERGENCY MANAGEMENT

TETRA TECH

Pikes Peak Regional Multi-Hazard Mitigation Plan

VOLUME 1—BASIC PLAN

APRIL 2026

Prepared For

Pikes Peak Regional Office of Emergency Management
3755 Mark Dabling Boulevard, Colorado Springs, CO 80907
719-385-5957 | www.pproem.com

Prepared By

Tetra Tech | Emergency Management, Risk & Resilience
2301 Lucien Way #120, Maitland, FL 32751
321-441-8500 | www.tetratech.com



Tetra Tech Project #105S045094

EXECUTIVE SUMMARY

Hazard Mitigation Overview

Hazard mitigation is the use of long-term and short-term policies, programs, projects, and other activities to minimize the loss of life, injury, and property damage that can result from a disaster. Communities, residents, and businesses across the United States have been faced with continually increasing costs associated with natural and human-caused hazards. Hazard mitigation is the first step in reducing risk and is the most effective way to reduce costs associated with hazards.

The Pikes Peak Regional Office of Emergency Management (PPROEM) has developed a regional multi-hazard mitigation plan (HMP) to reduce risks from disasters to the people, property, economy, and environment within El Paso County. Developed by the County and eight participating local jurisdictions (the Planning Partners), this HMP updates the 2020 Pikes Peak HMP. It includes regional assessment of hazards, risk, and capabilities. The plan complies with federal and state hazard mitigation planning requirements to establish the Planning Partners' eligibility for funding under Federal Emergency Management Agency (FEMA) grant programs.

The following are the jurisdictions in the Pikes Peak Region that participated as Planning Partners:

- El Paso County
- City of Colorado Springs
- City of Fountain
- City of Manitou Springs
- Town of Calhan
- Town of Green Mountain Falls
- Town of Monument
- Town of Palmer Lake
- Town of Ramah

The Planning Process

OVERALL APPROACH

To support the planning process, the Planning Partners accomplished the following:

- Developed a Hazard Mitigation Planning Team consisting of key stakeholders and a countywide Planning Partnership
- Reviewed the 2020 Pikes Peak Hazard Mitigation Plan
- Identified hazards of concern to the County to be included in the update
- Profiled the hazards of concern
- Estimated the inventory at risk and potential losses associated with these hazards
- Reviewed and updated the mitigation goals and objectives
- Reviewed the mitigation strategy and actions outlined in the 2020 HMP to indicate progress

- Developed new mitigation actions to reduce the vulnerability of assets from hazards of concern
- Involved a wide range of stakeholders and the public in the plan update process
- Developed mitigation plan maintenance procedures to be executed after obtaining approval of the plan from the Colorado Department of Homeland Security and Emergency Management (DHSEM) and FEMA

MULTIPLE AGENCY SUPPORT FOR HAZARD MITIGATION

Primary responsibility for hazard mitigation lies with local governments. Partners at the state and federal levels are available to assist local communities with their mitigation strategies. FEMA provides grants, tools, guidance, and training to support mitigation planning. In Colorado, DHSEM is the lead agency providing hazard mitigation planning assistance to local jurisdictions.

The participating jurisdictions provided significant input into the preparation of this HMP, in particular the preparation of jurisdiction-specific annexes included in Volume 2. They fully coordinated with and solicited participation from county and local governments, relevant organizations and groups, state and federal agencies, and the general public. This coordination ensured that stakeholders had established communication channels and relationships to support mitigation planning and mitigation actions included in the plan.

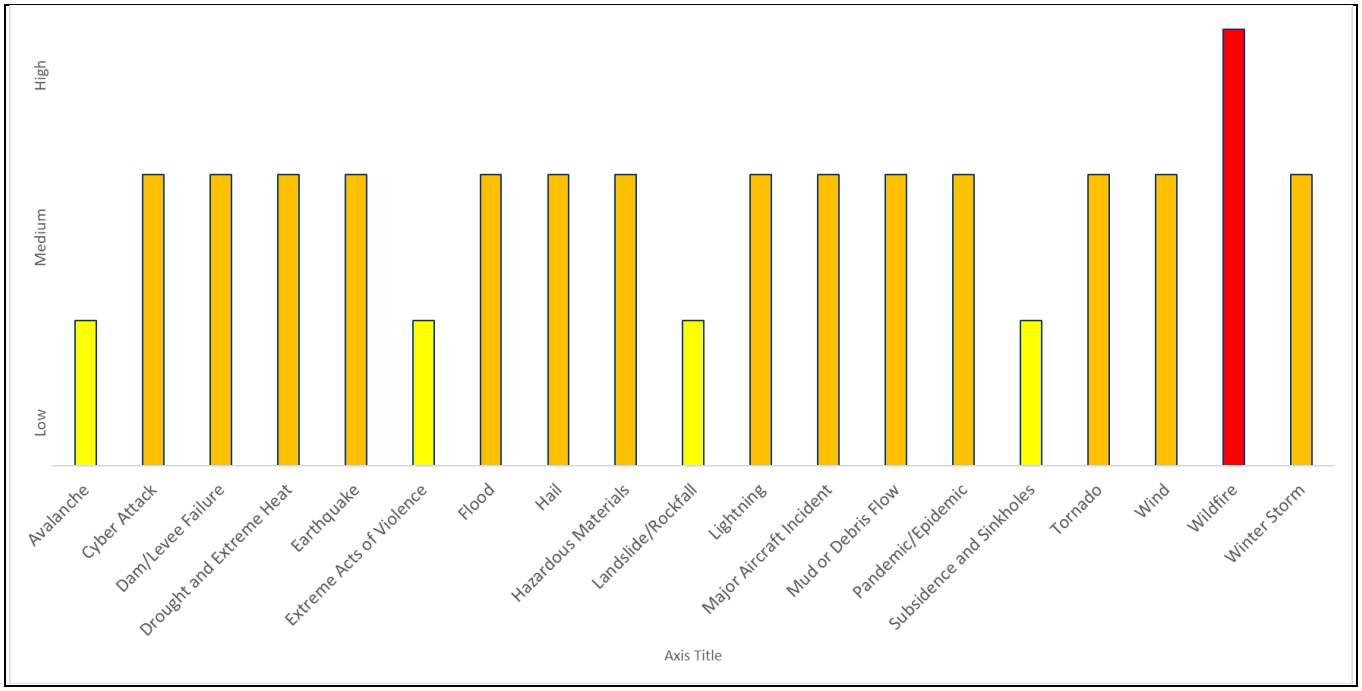
Under the project management of PPROEM, the Hazard Mitigation Planning Team provided oversight for the preparation of this plan. The Planning Team includes representatives from the following:

- Pikes Peak Regional Office of Emergency Management
- Pikes Peak Regional Building Department
- El Paso County Communications
- El Paso County Economic Development
- El Paso County Geographic Information System (GIS)
- El Paso County Planning and Community Development
- El Paso County Public Health
- El Paso County Public Works and Engineering
- El Paso County Sheriff's Office
- El Paso County Stormwater/Floodplain
- Dam Safety Branch of the Colorado Department of Natural Resources

Risk Assessment for Local Hazards of Concern

The Planning Partners evaluated each jurisdiction's risk and vulnerability due to each of the hazards of concern, based on past events, past and predicted future losses, and the expected probability of future occurrence. From these evaluations, hazards were ranked as high, medium, low, or negligible risk to each jurisdiction. The hazard rankings were used to focus and prioritize individual jurisdictional mitigation strategies. Summary overall hazard rankings for all of the Pikes Peak Region are as shown in Figure ES-1.

Figure ES-1. Summary of Overall Hazard Rankings for Pikes Peak Region



Capability Assessment and Plan Integration into Other Local Mechanisms

Effective mitigation is achieved when hazard awareness and risk management become integral parts of public activities and decision-making. The Pikes Peak Region has many plans and programs that support hazard risk management. This HMP integrates, complements, and references those plans and programs to the extent practical in order for it to be a comprehensive resource for hazard mitigation.

The HMP includes a capability assessment to review relevant local mechanisms for each participating jurisdiction. This assessment identifies where each jurisdiction is currently able to implement hazard mitigation measures and where each would benefit from improved capabilities for such measures. The capability assessment also provides a summary and description of the existing plans, programs, and regulatory mechanisms at all levels of government (federal, state, county and local) that support hazard mitigation in the County. In the jurisdictional annexes, each participating jurisdiction identifies how it has integrated hazard risk management into its existing planning, regulatory and operational/administrative framework, and how it intends to continue to promote this integration.

Mitigation Strategy

HAZARD MITIGATION PLAN GOALS AND OBJECTIVES

The HMP includes mitigation goals for reducing or avoiding long-term vulnerabilities to the identified hazards of concern. The planning process included a review and update of previous mitigation goals and objectives developed to guide the selection of mitigation actions. The goals and objectives were updated based on the updated risk assessment, discussions, research, and input from plan participants and stakeholders. The goal development process considered the goals expressed in the Colorado State Hazard Mitigation Plan, as well as other relevant county and local planning documents. The following are the selected 2026 Pikes Peak Regional HMP goals:

- Goal 1—Reduce Loss of Life and Injury
  - **Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards
  - **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
  - **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately
- Goal 2—Reduce Property and Economic Loss
  - **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
  - **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
  - **Objective 2.3:** Identify and address proposed Federal, State and local legislation that could impact emergency services
- Goal 3—Promote Risk and Threat Awareness within the Pikes Peak Region
  - **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
  - **Objective 3.2:** Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster
- Goal 4—Incorporate Hazard Mitigation into Future Plans and Policies
  - **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
  - **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
- Goal 5—Continuity of Governance

- **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs
- **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents

IMPLEMENTATION OF THE 2020 PLAN

The status of the mitigation projects identified in the 2020 HMP was reviewed for this HMP. Numerous projects and programs have been implemented that have reduced hazard vulnerability to assets in the planning area. Uncompleted projects have been re-evaluated, modified as necessary, and incorporated into this plan. The Planning Partners' annexes describe these mitigation activities in more detail, and plan maintenance procedures have been developed to encourage thorough integration with local decisions and processes and regular review of implementation progress.

2026 MITIGATION STRATEGY

The Planning Partners continued to focus on the hazards which could affect their respective jurisdictions. Through the collaborative efforts of PPROEM, the partners developed 107 mitigation action items. To maintain its Emergency Management Accreditation Program (EMAP) standing, PPROEM ensured compliance with EMAP guidance. The HMP update encompassed nineteen hazards of concern that were both natural and human caused.

TABLE OF CONTENTS

EXECUTIVE SUMMARY III

Hazard Mitigation Overview iii
The Planning Process iii
Risk Assessment for Local Hazards of Concern iv
Capability Assessment and Plan Integration into Other Local Mechanisms v
Mitigation Strategy vi

1. INTRODUCTION 1-1

1.1 Overview to Hazard Mitigation Planning 1-1
1.2 History of Hazard Mitigation Planning in the Pikes Peak Region 1-4
1.3 Plan Organization 1-5

2. PLANNING PROCESS 2-1

2.1 General Mitigation Planning Approach 2-1
2.2 Organization of Planning Process 2-2
2.3 Stakeholder Outreach and Involvement 2-8
2.4 Public Outreach 2-18
2.5 Incorporation of Existing Plans, Studies, Reports and Technical Information 2-24
2.6 Integration with Existing Planning Mechanisms and Programs 2-26
2.7 Plan Adoption 2-26

3. REGIONAL PROFILE 3-1

3.1 Location 3-1
3.2 Jurisdictions Within the County 3-1
3.3 History 3-3
3.4 Physical Setting 3-4
3.5 Land Use 3-8
3.6 Population and Demographics 3-12
3.7 Economy 3-17
3.8 General Building Stock 3-20
3.9 Community Lifelines 3-29
3.10 Natural, Historic and Cultural Resources 3-38

4. RISK ASSESSMENT METHODOLOGY AND TOOLS 4-1

4.1 Previous Events and Probability of Occurrence 4-2

4.2 Asset Inventories 4-3
4.3 Vulnerability and Impact Assessment Methodology 4-5
4.4 Consequence Analysis Methodology 4-10
4.5 Data Source Summary 4-11
4.6 Limitations 4-11
4.7 Considerations for Mitigation and Next Steps 4-13

5. IDENTIFICATION OF HAZARDS OF CONCERN 5-1
5.1 Review of Potential Hazards 5-1
5.2 Hazard Definitions and Groupings 5-3

6. WILDFIRE 6-1
6.1 Hazard Profile 6-1
6.2 Vulnerability and Impact Assessment 6-9
6.3 Future Changes That May Affect Risk 6-25
6.4 Consequence Analysis 6-27

7. FLOOD 7-1
7.1 Hazard Profile 7-1
7.2 Vulnerability and Impact Assessment 7-14
7.3 Future Changes That May Affect Risk 7-28
7.4 Consequence Analysis 7-30

8. MUD OR DEBRIS FLOW 8-1
8.1 Hazard Profile 8-1
8.2 Vulnerability and Impact Assessment 8-5
8.3 Future Changes That May Affect Risk 8-11
8.4 Consequence Analysis 8-13

9. DAM AND LEVEE FAILURE 9-1
9.1 Hazard Profile 9-1
9.2 Vulnerability and Impact Assessment 9-10
9.3 Future Changes That May Affect Risk 9-13
9.4 Consequence Analysis 9-14

10. CYBER ATTACK 10-1
10.1 Hazard Profile 10-1
10.2 Vulnerability and Impact Assessment 10-4

10.3 Future Changes That May Affect Risk 10-6
10.4 Consequence Analysis 10-7

11. EPIDEMIC/PANDEMIC 11-8

11.1 Hazard Profile 11-8
11.2 Vulnerability and Impact Assessment 11-12
11.3 Future Changes That May Affect Risk 11-14
11.4 Consequence Analysis 11-15

12. EXTREME ACTS OF VIOLENCE 12-1

12.1 Hazard Profile 12-1
12.2 Vulnerability and Impact Assessment 12-5
12.3 Future Changes That May Affect Risk 12-8
12.4 Consequence Analysis 12-9

13. HAZARDOUS MATERIALS 13-1

13.1 Hazard Profile 13-1
13.2 Vulnerability and Impact Assessment 13-6
13.3 Future Changes That May Affect Risk 13-8
13.4 Consequence Analysis 13-9

14. MAJOR AIRCRAFT INCIDENT 14-1

14.1 Hazard Profile 14-1
14.2 Vulnerability and Impact Assessment 14-4
14.3 Future Changes That May Affect Risk 14-5
14.4 Consequence Analysis 14-6

15. DROUGHT AND EXTREME HEAT 15-1

15.1 Hazard Profile 15-1
15.2 Vulnerability and Impact Assessment 15-8
15.3 Future Changes That May Affect Risk 15-12
15.4 Consequence Analysis 15-14

16. HAIL 16-1

16.1 Hazard Profile 16-1
16.2 Vulnerability and Impact Assessment 16-11
16.3 Future Changes That May Affect Risk 16-13
16.4 Consequence Analysis 16-14

17. LIGHTNING 17-1
17.1 Hazard Profile 17-1
17.2 Vulnerability and Impact Assessment 17-19
17.3 Future Changes That May Affect Risk 17-21
17.4 Consequence Analysis 17-22

18. TORNADO 18-1
18.1 Hazard Profile 18-1
18.2 Vulnerability and Impact Assessment 18-7
18.3 Future Changes That May Affect Risk 18-8
18.4 Consequence Analysis 18-9

19. WIND 19-1
19.1 Hazard Profile 19-1
19.2 Vulnerability and Impact Assessment 19-16
19.3 Future Changes That May Affect Risk 19-18
19.4 Consequence Analysis 19-19

20. WINTER STORM 20-1
20.1 Hazard Profile 20-1
20.2 Vulnerability and Impact Assessment 20-12
20.3 Future Changes That May Affect Risk 20-15
20.4 Consequence Analysis 20-16

21. AVALANCHE 21-1
21.1 Hazard Profile 21-1
21.2 Vulnerability and Impact Assessment 21-6
21.3 Future Changes That May Affect Risk 21-13
21.4 Consequence Analysis 21-14

22. EARTHQUAKE 22-1
22.1 Hazard Profile 22-1
22.2 Vulnerability and Impact Assessment 22-8
22.3 Future Changes That May Affect Risk 22-15
22.4 Consequence Analysis 22-17

23. LANDSLIDE AND ROCKFALL 23-1
23.1 Hazard Profile 23-1

23.2 Vulnerability and Impact Assessment 23-7
23.3 Future Changes That May Affect Risk 23-18
23.4 Consequence Analysis 23-19

24. SUBSIDENCE AND SINKHOLES 24-1

24.1 Hazard Profile 24-1
24.2 Vulnerability and Impact Assessment 24-6
24.3 Future Changes That May Affect Risk 24-12
24.4 Consequence Analysis 24-14

25. HAZARD RANKING 25-1

25.1 Hazard Ranking Methodology 25-1
25.2 Hazard Ranking Results 25-4

26. CAPABILITY ASSESSMENT 26-1

26.1 Planning and Regulatory Capabilities 26-1
26.2 Administrative and Technical Capabilities 26-9
26.3 Fiscal Capabilities 26-14

27. MITIGATION STRATEGY 27-1

27.1 Past Mitigation Accomplishments 27-1
27.2 Mitigation Goals and Objectives 27-1
27.3 Mitigation Strategy Development and Update 27-2

28. PLAN MAINTENANCE AND IMPLEMENTATION PROCEDURES 28-1

28.1 Hazard Mitigation Plan (HMP) Coordinator and Jurisdiction Points of Contact 28-1
28.2 Maintenance and Implementation Tasks 28-2

REFERENCES 1

LIST OF TABLES

Table 1-1. FEMA Local Mitigation Plan Review Crosswalk 1-2
Table 2-1. Hazard Mitigation Planning Partnership Members 2-3
Table 2-2. Hazard Mitigation Planning Team Members 2-5
Table 2-3. Summary of Mitigation Planning Activities 2-7
Table 2-4. Participation of Federal and State Agencies 2-10
Table 2-5. County and Regional Agencies 2-10
Table 2-6. Stakeholders by Community Lifeline 2-11
Table 2-7. Other Agency Participation 2-12

Table 3-1. Jurisdiction Areas 3-3
Table 3-2. FEMA Disaster Declarations for the Pikes Peak Region 3-5
Table 3-3. City of Colorado Springs Airport Average Temperature, Precipitation, and Snow 3-7
Table 3-4. Land Cover 3-8
Table 3-5. El Paso County Population 3-12
Table 3-6. El Paso County Socially Vulnerable Populations 3-16
Table 3-7. El Paso County Population Change 3-17
Table 3-8. Household Income 3-19
Table 3-9. Number and RCV of Buildings of All Buildings in the Planning Area 3-21
Table 3-10. Building Stock Count and Replacement Cost Value (RCV) by Occupancy Class 3-22
Table 3-11. Major Industries and Employers 3-23
Table 3-12. FEMA-Defined Categories of Community Lifelines 3-29
Table 4-1. Probability Ratings for Future Hazard Event Occurrence 4-2
Table 4-2. RCV Regional Location Factor 4-4
Table 4-3. Summary of Risk Assessment Analyses 4-5
Table 4-4. Risk Assessment Data Documentation 4-12
Table 6-1. FEMA Disaster Declarations for Wildfire Events in the Pikes Peak Region 6-7
Table 6-2. U.S. Department of Agriculture (USDA) Declarations for Drought Events in Pikes Peak Region Since Previous HMP 6-7
Table 6-3. Wildfire Events in Pikes Peak Region (2020 to 2024) 6-8
Table 6-4. Probability of Future Wildfire Events in Pikes Peak Region 6-8
Table 6-5. Population in All Wildland Urban Interface Hazard Areas 6-10
Table 6-6. Estimated Number of Vulnerable Persons Located in the Wildland Urban Interface Risk Hazard Areas 6-11
Table 6-7. Buildings in All WUI Hazard Areas Combined 6-15
Table 6-8. Buildings in the Moderate Risk WUI Hazard Area 6-16
Table 6-9. Buildings in the High Risk WUI Hazard Area 6-17
Table 6-10. Buildings in the Highest Risk WUI Hazard Area 6-18
Table 6-11. Building Types in the Moderate Risk WUI Hazard Area by General Occupancy Class 6-19
Table 6-12. Building Types in the High Risk WUI Hazard Area by General Occupancy Class 6-19
Table 6-13. Building Types in the Highest Risk WUI Hazard Area by General Occupancy Class 6-20
Table 6-14. Number of Facilities in the Moderate Risk WUI Hazard Area 6-21
Table 6-15. Number of Facilities in the High Risk WUI Hazard Area 6-22
Table 6-16. Number of Facilities in the Highest Risk WUI Hazard Area 6-23
Table 6-17. Wildfire Consequence Analysis 6-27
Table 7-1. Land Area in the 1-Percent Annual Chance Flood Hazard Area 7-3
Table 7-2. Land Area in the 0.2-Percent Annual Chance Flood Hazard Area 7-3
Table 7-3. CRS Participating Communities 7-8
Table 7-4. Repetitive Loss Summary 7-8
Table 7-5. FEMA Disaster Declarations for Flood Events in Pikes Peak Region 7-9
Table 7-6. State Emergency Proclamations for Flood Events in Pikes Peak Region 7-9
Table 7-7. Flood Events in Pikes Peak Region (2020 to 2024) 7-10
Table 7-8. Probability of Future Flood Events in Pikes Peak Region 7-14

Table 7-9. Population in the Riverine Flood Hazard Areas 7-15
Table 7-10. 1-Percent Annual Chance Flood Impacts on People 7-16
Table 7-11. Estimated Number of Vulnerable Persons Living in the Riverine Flood Hazard Areas 7-17
Table 7-12. Buildings in the 1-Percent Annual Chance Flood Hazard Area 7-20
Table 7-13. Buildings in the 0.2-Percent Annual Chance Flood Hazard Area 7-21
Table 7-14. Buildings in the 1-Percent Annual Chance Flood Hazard Area by General Occupancy Class 7-22
Table 7-15. Buildings in the 0.2-Percent Annual Chance Flood Hazard Area by General Occupancy Class 7-22
Table 7-16. 1-Percent Annual Chance Flood Impacts on Buildings 7-23
Table 7-17. Estimated Debris Created During 1-Percent Annual Chance Flood Event 7-24
Table 7-18. Number of Facilities in the 1-Percent Annual Chance Flood Hazard Area 7-25
Table 7-19. Number of Facilities in the 0.2-Percent Annual Chance Flood Hazard Area 7-26
Table 7-20. Number of Facilities Experiencing Damage Due to the 1-Percent Annual Chance Flood Event 7-27
Table 7-21. Consequence Analysis for the Flood Hazard 7-30
Table 8-1. FEMA Disaster Declarations for Mud/Debris Flow-Related Events in the Pikes Peak Region 8-3
Table 8-2. Mud/Debris Flow-Related Events in Pikes Peak Region (2020 to 2024) 8-4
Table 8-3. Probability of Future Mud/Debris Flow Events in Pikes Peak Region 8-4
Table 8-4. Population in the Susceptible Debris Flow Hazard Area 8-5
Table 8-5. Estimated Number of Vulnerable Persons Located in the Susceptible Debris Flow Hazard Area 8-7
Table 8-6. Buildings in the Susceptible Debris Flow Hazard Area 8-8
Table 8-7. Buildings in the Susceptible Debris Flow Hazard Area by General Occupancy Class 8-9
Table 8-8. Number of Facilities in the Susceptible Debris Flow Hazard Area 8-10
Table 8-9. Consequence Analysis for the Mud or Debris Flow Hazard 8-13
Table 9-1. Dams in El Paso County 9-4
Table 9-2. Probability of Future Dam and Levee Failure Events in Pikes Peak Region 9-10
Table 9-3. Consequence Analysis for the Dam and Levee Failure Hazard 9-15
Table 10-1. Cyber-Attack Events in Pikes Peak Region (2020 to 2025) 10-3
Table 10-2. Probability of Future Cyber-Attack Events in Pikes Peak Region 10-3
Table 10-3. Consequence Analysis for the Cyber Attack Hazard 10-7
Table 11-1. FEMA Disaster Declarations for Pandemic/Epidemic Events in the Pikes Peak Region 11-10
Table 11-2. State Emergency Proclamations for Pandemic/Epidemic Events in the Pikes Peak Region (2020 to 2024) 11-11
Table 11-3. Pandemic/Epidemic Events in Pikes Peak Region (2020 to 2024) 11-11
Table 11-4. Consequence Analysis for the Epidemic/Pandemic Hazard 11-16
Table 12-1. Probability of Future Extreme Acts of Violence Events in Pikes Peak Region 12-5
Table 12-2. Consequence Analysis for the Extreme Acts of Violence Hazard 12-9
Table 13-1. Hazardous Materials Events in Pikes Peak Region (2020 to 2024) 13-5
Table 13-2. Consequence Analysis for Hazardous Materials 13-10

Table 14-1. Major Aircraft Incident Events in Pikes Peak Region (2020 to 2024) 14-3
Table 14-2. Probability of Future Aircraft Incident and Accident Events in Pikes Peak Region 14-3
Table 14-3. Consequence Analysis for the Aircraft Incident Hazard 14-7
Table 15-1. FEMA Disaster Declarations for Drought Events in the Pikes Peak Region 15-6
Table 15-2. U.S. Department of Agriculture (USDA) Declarations for Drought Events in Pikes Peak Region Since Previous HMP 15-7
Table 15-3. Probability of Future Drought and Extreme Heat Events in Pikes Peak Region 15-8
Table 15-4. Adverse Effects of Prolonged Exposure to Direct Sunlight 15-10
Table 15-5. Consequence Analysis for the Drought and Extreme Heat Hazard 15-15
Table 16-1. The TORRO Hailstorm Intensity Scale 16-4
Table 16-2. FEMA Disaster Declarations for Hail-Related Events in the Pikes Peak Region 16-5
Table 16-3. State Emergency Proclamations for Hail-Related Events in the Pikes Peak Region (2020 to 2024) 16-5
Table 16-4. Hail Events in Pikes Peak Region (2020 to 2024) 16-5
Table 16-5. Probability of Future Hail Events in Pikes Peak Region 16-10
Table 16-6. Consequence Analysis for the Hail Hazard 16-14
Table 17-1. Federal Emergency Management Agency (FEMA) Disaster Declarations for Lightning-Related Events in the Pikes Peak Region 17-5
Table 17-2. State Emergency Proclamations for Lightning Related Events in the Pikes Peak Region (2020 to 2024) 17-6
Table 17-3. Lightning-Related Events in Pikes Peak Region (2020 to 2024) 17-6
Table 17-4. Probability of Future Lightning Events in Pikes Peak Region 17-19
Table 17-5. Consequence Analysis for the Lightning Hazard 17-22
Table 18-1. Enhanced Fujita Scale 18-3
Table 18-2. Federal Emergency Management Agency (FEMA) Disaster Declarations for Tornado Events in the Pikes Peak Region 18-4
Table 18-3. Tornado Events in Pikes Peak Region (2020 to 2024) 18-4
Table 18-4. Probability of Future Tornado Events in Pikes Peak Region 18-6
Table 18-5. Consequence Analysis for the Tornado Hazard 18-10
Table 19-1. Federal Emergency Management Agency (FEMA) Disaster Declarations for Wind-Related Events in the Pikes Peak Region 19-5
Table 19-2. State Emergency Proclamations for Wind-Related Events in Pikes Peak Region (2020 to 2024) 19-5
Table 19-3. Wind-Related Events in Pikes Peak Region (2020 to 2024) 19-6
Table 19-4. Probability of Future Wind Events in Pikes Peak Region 19-16
Table 19-5. Consequence Analysis for the Wind Hazard 19-19
Table 20-1. Federal Emergency Management Agency (FEMA) Disaster Declarations for Winter Storm Events in the Pikes Peak Region 20-3
Table 20-2. State Emergency Proclamations for Winter Storm Events in the Pikes Peak Region (2020 to 2024) 20-4
Table 20-3. Winter Storm Events in Pikes Peak Region (2020 to 2024) 20-4
Table 20-4. Probability of Future Winter Storm Events in Pikes Peak Region 20-12
Table 20-5. Potential Damage to Structures from Winter Storms 20-13

Table 20-6. Consequence Analysis for the Winter Storm Hazard 20-16
Table 21-1. Impact Pressure and Potential Damage 21-4
Table 21-2. R-Scale Scoring 21-4
Table 21-3. D-Scale Scoring 21-4
Table 21-4. Probability of Future Avalanche Events in Pikes Peak Region 21-6
Table 21-5. Population in the Avalanche Hazard Area 21-7
Table 21-6. Estimated Number of Vulnerable Persons Located in the Avalanche Hazard Area 21-9
Table 21-7. Buildings in the Avalanche Hazard Area 21-10
Table 21-8. Buildings in the Avalanche Hazard Area by General Occupancy Class 21-11
Table 21-9. Number of facilities in the Avalanche Hazard Area 21-12
Table 21-10. Consequence Analysis for the Avalanche Hazard 21-15
Table 22-1. Modified Mercalli Intensity Scale 22-4
Table 22-2. Probability of Future Earthquake Events in Pikes Peak Region 22-8
Table 22-3. Displaced and Short-Term Sheltering for the 500-Year MRP Earthquake Event 22-9
Table 22-4. Estimated Casualties for the 500-Year MRP 22-9
Table 22-5. Severity of Expected Damage by Occupancy Class 22-11
Table 22-6. 500-Year MRP Earthquake Event Impact on Buildings 22-12
Table 22-7. Estimated Earthquake-Generated Debris 22-13
Table 22-8. Average % Probability of Damage to Community Lifelines from 500-Year MRP Earthquake 22-14
Table 22-9. Average Percent Functionality Following500-Year MRP Earthquake 22-14
Table 22-10. Consequence Analysis for the Earthquake Hazard 22-17
Table 23-1. Federal Emergency Management Agency (FEMA) Disaster Declarations for Landslide and Rockfall Events in the Pikes Peak Region 23-6
Table 23-2. Landslide Events in Pikes Peak Region (2020 to 2024) 23-6
Table 23-3. Probability of Future Landslide Events in Pikes Peak Region 23-7
Table 23-4. Population in the Landslide and Rockfall Hazard Areas 23-8
Table 23-5. Estimated Number of Vulnerable Persons Living in the Landslide and Rockfall Hazard Areas 23-9
Table 23-6. Buildings in the Landslide Hazard Area 23-12
Table 23-7. Buildings in the Rockfall Hazard Area 23-13
Table 23-8. Buildings in the Landslide Hazard Area by General Occupancy Class 23-14
Table 23-9. Buildings in the Rockfall Hazard Area by General Occupancy Class 23-14
Table 23-10. Number of Facilities in the Landslide Hazard Area 23-16
Table 23-11. Number of Facilities in the Rockfall Hazard Area 23-17
Table 23-12. Consequence Analysis for the Landslide and Rockfall Hazard 23-20
Table 24-1. Subsidence/Sinkhole Events in Pikes Peak Region (2020 to 2024) 24-5
Table 24-2. Probability of Future Subsidence/Sinkhole Events in Pikes Peak Region 24-5
Table 24-3. Population in the Subsidence & Sinkhole Hazard Area 24-6
Table 24-4. Estimated Number of Vulnerable Persons Located in the Subsidence & Sinkhole Hazard Area 24-8
Table 24-5. Buildings in the Subsidence & Sinkhole Hazard Area 24-9
Table 24-6. Buildings in the Subsidence & Sinkhole Hazard Area 24-10

Table 24-7. Number of Facilities in the Subsidence & Sinkhole Hazard Area 24-11
Table 24-8. Consequence Analysis for the Subsidence and Sinkhole Hazard 24-14
Table 25-1. Historic Precedence 25-1
Table 25-2. Exacerbated by Other Conditions 25-2
Table 25-3. Exacerbated by Climate Change 25-2
Table 25-4. Population Impacts 25-2
Table 25-5. Property Loss 25-2
Table 25-6. Critical Facilities and Infrastructure 25-3
Table 25-7. Spatial Extent 25-3
Table 25-8. Warning Time 25-3
Table 25-9. Environmental Damage 25-4
Table 25-10. Overall Ranking of Hazards by Jurisdiction 25-5
Table 26-1. Federal Emergency Management Agency (FEMA) Hazard Mitigation Assistance (HMA) Grant Cost Share Requirements 26-15
Table 27-1. Scoring System for Prioritizing Mitigation Actions 27-10
Table 28-1. Plan Maintenance Matrix 28-2
Table 28-2. Safe Growth Check List 28-4

LIST OF FIGURES

Figure ES-1. Summary of Overall Hazard Rankings for Pikes Peak Region v
Figure 1-1. Greatest Hazards of Concern 1-5
Figure 2-1. Stakeholder Survey Response for Critical Facilities Located in Hazard Area 2-17
Figure 2-2. HMP Update Announcements 2-19
Figure 2-3. News Report on HMP Update 2-20
Figure 2-4. HMP Webpage and PPROEM Website 2-21
Figure 2-5. Most Frequently Experienced Hazard Events 2-23
Figure 3-1. Pikes Peak Region Multi-Hazard Mitigation Plan Area 3-2
Figure 3-2. Hydrographic Features of a Typical Watershed 3-6
Figure 3-3. City of Colorado Springs Airport Average Temperature and Precipitation, and Snow 3-7
Figure 3-4. Land Cover 3-9
Figure 3-5. Land Use Classification 3-10
Figure 3-6. Population by Census Tract 3-13
Figure 3-7. Vulnerable Populations by Census Tract 3-15
Figure 3-8. El Paso County Unemployment Rate 3-19
Figure 3-9. Distribution of Residential Value Density in El Paso County 3-24
Figure 3-10. Distribution of Commercial Value Density in El Paso County 3-25
Figure 3-11. Distribution of Industrial Building Stock and Value Density in El Paso County 3-26
Figure 3-12. Distribution of Other Building Stock and Value Density in El Paso County 3-27
Figure 3-13. Safety and Security Facilities 3-32
Figure 3-14. Health and Medical Facilities 3-33
Figure 3-15. Communications Facilities 3-35
Figure 3-16. Transportation Facilities 3-36

Figure 3-17.Hazardous Material Lifelines 3-37
Figure 3-18. Other Critical Facilities 3-39
Figure 5-1. CEPA Risk Assessment 5-2
Figure 5-2. Hazard Groupings 5-2
Figure 6-1. El Paso County CWPP Vegetation Types 6-2
Figure 6-2. Wildland-Urban Interface (WUI) Risk for El Paso County 6-3
Figure 6-3. Wildland-Urban Interface (WUI) Risk Index Hazard Areas 6-4
Figure 6-4. FEMA National Risk Index Map for Wildfire Hazards in El Paso County by County View 6-6
Figure 6-5. FEMA National Risk Index Map for Wildfire Hazards in El Paso County by Census Tract View 6-6
Figure 7-1. Special Flood Hazard Areas 7-4
Figure 7-2. Riverine Flooding National Risk Index Score Using the County Scale 7-5
Figure 7-3. Riverine Flooding National Risk Index Score Using the Census Tract Scale 7-5
Figure 8-1. Debris Flow Hazard Area 8-2
Figure 15-1. National Weather Service (NWS) Heat Index 15-2
Figure 15-2. US Drought Monitor (2000 to 2025) 15-5
Figure 15-3. Average Number of Extreme Heat Days per County from 2007 to 2016 15-7
Figure 16-1. FEMA National Risk Index for El Paso County by County View 16-2
Figure 16-2. FEMA National Risk Index for El Paso County by Census Tract 16-2
Figure 16-3. Hail Size Reference Chart 16-3
Figure 17-1. Annual Colorado Lighting 1996-2023 17-3
Figure 17-2. Number of Lightning Related Fatalities by State 17-3
Figure 17-3. FEMA National Risk Index Map for Lightning Hazard in El Paso County by County View 17-4
Figure 17-4. FEMA National Risk Index Map for Lightning Hazard in El Paso County by Census Tract View 17-4
Figure 18-1. FEMA National Risk Index Map for Tornado Hazard in El Paso County by County View 18-2
Figure 18-2. FEMA National Risk Index Map for Tornado Hazard in El Paso County by Census Tract View 18-2
Figure 19-1. Chinook Wind Formation 19-2
Figure 19-2. FEMA National Risk Index Map for Strong Winds in El Paso County by County View 19-3
Figure 19-3. FEMA National Risk Index Map for Strong Winds in El Paso County by Census Tract View 19-3
Figure 19-4. Wind Zones in the United States 19-4
Figure 20-1. National Weather Service Wind Chill Chart 20-3
Figure 21-1. Avalanche Hazard Area 21-3
Figure 21-2. North American Public Avalanche Danger Scale 21-5
Figure 22-1. Colorado Earthquake and Fault Map 22-3
Figure 22-2. 500-Year Earthquake Peak Ground Acceleration (PGA) 22-5
Figure 23-1. Landslide and Rockfall Hazard Areas 23-3
Figure 23-2. FEMA National Risk Index Map for Landslide Hazard in El Paso County by County View 23-4

Figure 23-3. FEMA National Risk Index Map for Landslide Hazard in El Paso County by Census Tract View 23-4
Figure 24-1. Subsidence and Sinkhole Hazard Area 24-3

APPENDICES

Appendix A. Planning Partner Hazard Mitigation Plan (HMP) Adoption resolutions
Appendix B. Definition of Terms and Acronyms
Appendix C. Public and Stakeholder Outreach Documentation
Appendix D. Meeting Documentation
Appendix E. Survey Results

1. INTRODUCTION

The Pikes Peak Regional Office of Emergency Management (PPROEM) has developed a hazard mitigation plan (HMP) to reduce risks from disasters to the people, property, economy, and environment within the County. Developed by the County and eight participating local jurisdictions (the Planning Partners), this HMP updates the 2020 Pikes Peak Regional HMP. The updated 2026 HMP includes countywide analysis and assessment of hazards, risk, and capabilities.

1.1 OVERVIEW TO HAZARD MITIGATION PLANNING

1.1.1 WHAT IS HAZARD MITIGATION?

Hazard mitigation is any sustained action taken to reduce or eliminate the long-term risk and effects that can result from hazards. The Federal Emergency Management Agency (FEMA) defines a hazard mitigation plan (HMP) as the documentation of a state or local government's evaluation of hazards and strategies to mitigate them.

Effective mitigation planning helps people, organizations, and government agencies to better prepare for and respond when disasters occur. It also allows local governments to remain eligible for FEMA grant funding for mitigation projects that will reduce the impact of future disaster events. The long-term benefits of mitigation planning and implementation include the following:

- An increased understanding of hazards faced by local communities
- A more sustainable and disaster-resistant community
- Financial savings through partnerships that support planning and mitigation efforts
- Focused use of limited resources on hazards that have the biggest impact on the community
- Reduced long-term impacts and damage to human health and structures
- Reduced costs associated with response and recovery efforts, including repairs

1.1.2 REGULATORY FRAMEWORK

In recent decades, federal policy regarding disasters has encouraged communities to assess their vulnerability to hazards before disaster strikes and then take actions to reduce potential risks. A disaster-resistant community can rebound more quickly and cost-effectively from a natural disaster, with less human injury or loss of property. This minimizes other losses associated with disasters, such as the time lost from productive activity by businesses and industries.

The federal Disaster Mitigation Act of 2000 (DMA) encourages hazard mitigation planning by states, tribes, and local governments. Under the DMA, communities seeking certain hazard-related federal funding must identify potential hazards to the community's health, safety, and well-being, and identify and prioritize actions that can be taken by the community to mitigate those hazards before disaster strikes.

Regulations implementing the DMA are included in Title 44 of the Code of Federal Regulations, Section 201 (44 CFR 201). To be eligible for hazard mitigation assistance from the federal government, communities must have an HMP to prepare for and reduce the potential impacts of hazards. The federal regulations require that states and local governments update HMPs on a 5-year basis.

One goal of the federal regulations is to facilitate cooperation between state and local authorities, prompting them to work together. This enhanced planning process enables local and state governments to better articulate accurate needs for mitigation, resulting in faster allocation of funding and more effective risk reduction projects. In Colorado, responsibility for fulfilling the requirements of the DMA and 44 CFR 201 has been delegated to the Colorado Department of Homeland Security and Emergency Management (DHSEM).

Table 1-1 summarizes the 44 CFR 201 requirements and where each is addressed in this hazard mitigation plan.

Table 1-1. FEMA Local Mitigation Plan Review Crosswalk

Plan Criteria	Primary Location in Plan
Prerequisites	
Adoption by the Local Governing Body: §201.6(c)(5)	Section 2.7; Appendix A
Planning Process	
Documentation of the Planning Process: §201.6(b) and §201.6(c)(1)	Chapter 2
Risk Assessment	
Identifying Hazards: §201.6(c)(2)(i)	Chapter 5
Profiling Hazards: §201.6(c)(2)(i)	Chapters 6 – 24
Assessing Vulnerability: Overview: §201.6(c)(2)(ii)	Section 4.3; Volume 2
Assessing Vulnerability: Identifying Structures: §201.6(c)(2)(ii)(A)	Section 4.2; Volume 2
Assessing Vulnerability: Estimating Potential Losses: §201.6(c)(2)(ii)(B)	Section 4.3; Volume 2
Assessing Vulnerability: Analyzing Development Trends: §201.6(c)(2)(ii)(C)	Section 4.2.5; Volume 2
Mitigation Strategy	
Local Hazard Mitigation Goals: §201.6(c)(3)(i)	Section 28.2
Identification and Analysis of Mitigation Actions: §201.6(c)(3)(ii)	Chapter 28
Implementation of Mitigation Actions: §201.6(c)(3)(iii)	Section 28.3
Multi-Jurisdictional Mitigation Actions: §201.6(c)(3)(iv)	Volume 2
Plan Maintenance Process	
Monitoring, Evaluating, and Updating the Plan: §201.6(c)(4)(i)	Chapter 29
Incorporation into Existing Planning Mechanisms: §201.6(c)(4)(ii)	Section 29.2.2; Volume 2
Continued Public Involvement: §201.6(c)(4)(iii)	Section 29.2.6; Volume 2

1.1.3 SPECIALIZED TERMS AND CONCEPTS

Like any technical field, hazard mitigation has developed over the years its own set of terms and concepts with particular meanings within the hazard mitigation practice. A full glossary and list of acronyms is provided in Appendix B. The list below provides a quick reference for specialized terms whose use is especially prominent in this hazard mitigation plan:

- **Adaptive capacity**—the ability of a human or natural system to adjust to climate change by moderating potential damage, taking advantage of opportunities, or coping with the consequences (EPA 2023)
- **Asset**—anything that is important to the character and function of a community (e.g., people, structures, community lifelines, the economy, and natural, historic, and cultural resources) (FEMA 2023)
- **Capability assessment**—an evaluation of which authorities, policies, programs, funding and resources a participant has to accomplish hazard mitigation (FEMA 2023)
- **Cascading hazards**—a primary event, such as heavy rainfall, seismic activity, or rapid snowmelt, followed by a chain of consequences that may range from modest (lesser than the original event) to substantial (National Academies of Sciences, Engineering, and Medicine 2022)
- **Community lifelines**—the most fundamental services in a community that, when stabilized, enable all other aspects of society to function (FEMA 2023)
- **Extent**—the range of anticipated intensities of the identified hazards within a community, most commonly expressed using various scientific scales (FEMA 2022)
- **Hazard profile**—a description of a hazard's location, extent, previous occurrences and probability of future events within a community (FEMA 2023)
- **Hazard ranking**—the process of identifying the hazards that pose the greatest risk to a community, based on how likely the hazard is to occur, the potential consequences if the hazard does occur, and other relevant local factors
- **Impact**—the consequences or effects of a hazard on a community's assets identified in the vulnerability assessment. (FEMA 2023)
- **Integration**—the inclusion of hazard mitigation principles, vulnerability information and mitigation actions into other existing community planning to leverage activities that have co-benefits, reduce risk and increase resilience (FEMA 2022)
- **Mitigation action**—measures, projects, plans or activities proposed to reduce the current and future vulnerabilities identified in the risk assessment (FEMA 2023)
- **Mitigation strategy**— the long-term blueprint for reducing the potential hazard-related losses identified in the risk assessment; the strategy consists of mitigation goals, mitigation actions, and a plan for implementing the actions (FEMA 2023)
- **Natural hazard**—a source of harm or difficulty created by a meteorological, environmental or geological event (FEMA 2023)
- **Plan maintenance**—monitoring and updating a hazard mitigation plan as warranted by changing conditions, availability of new information, and progress on the proposed mitigation actions (FEMA 2023)

- **Planning process**—the procedures used to develop a hazard mitigation plan with broad acceptance across the community
- **Risk**—the potential for damage or loss when hazards interact with people or assets (FEMA 2023)
- **Risk assessment**—a data-driven analysis to find where a local jurisdiction is vulnerable to hazards (FEMA 2023)
- **Social vulnerability**—the potential for loss within an individual or social group, as affected by traits that influence an individual's or group's resilience, which is their ability to prepare, respond, cope or recover from an event (FEMA 2023)
- **Stakeholder**—individuals or groups that a mitigation action or policy affects, including businesses, private organizations and residents (FEMA 2023)
- **Vulnerability**—a description of which assets within locations identified to be hazard prone are at risk from the effects of the hazard (FEMA 2023)

1.2 HISTORY OF HAZARD MITIGATION PLANNING IN THE PIKES PEAK REGION

1.2.1 PREVIOUS PIKES PEAK REGION HAZARD MITIGATION PLANS

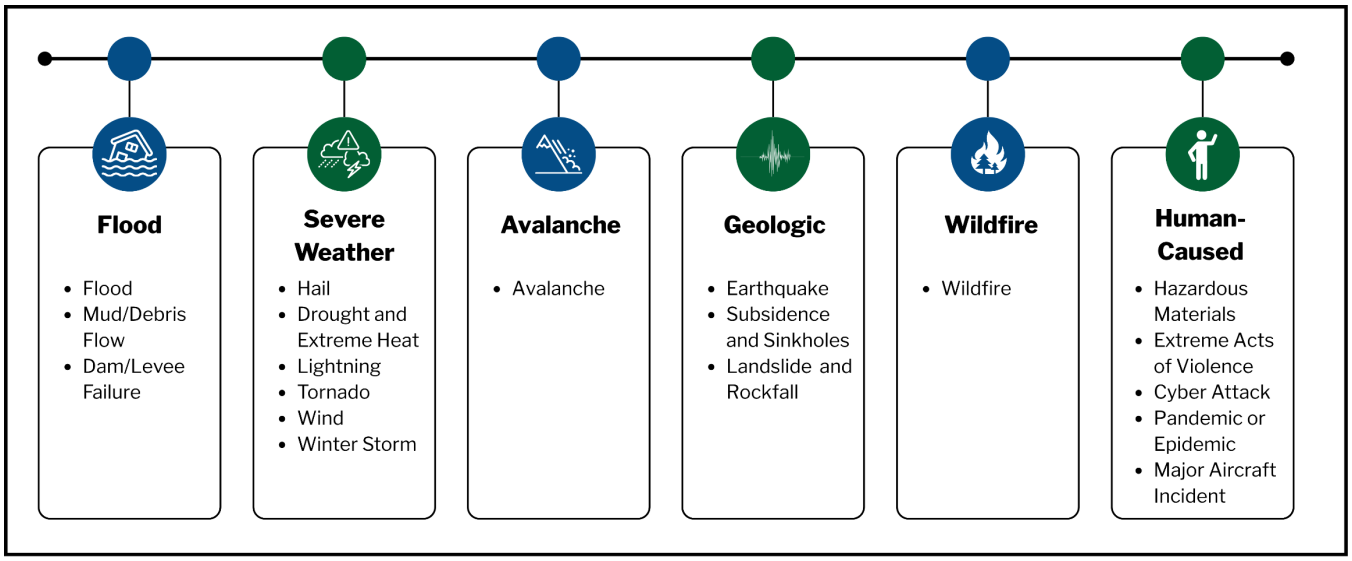
The Pikes Peak Region has been included in 20 federal disaster declarations (major disaster, fire management, and emergency) since 1954. Following the adoption of Disaster Mitigation Act (DMA) 2000 and the new national focus on mitigating hazards through advance planning, the County prepared and adopted its first hazard mitigation plan in October of 2004 (Colorado DHS EM 2004). The plan has been regularly updated since then, with updates adopted in 2009, 2014, 2019, and 2024 (PPROEM 2025). The most recent update identified the hazards listed in Figure 1-1 as the greatest hazards of concern in the Pikes Peak Region.

1.2.2 KEY CHANGES IN THE CURRENT UPDATE

The following are the most significant changes made between the previous County HMP (2020) and the current (2026) update:

- The plan structure was revised to separate county-wide elements and jurisdictional annexes. Volume 1 contains the essential elements of a hazard mitigation plan, including the planning process, risk assessment, capability assessment, and plan maintenance procedures. The jurisdictional annexes in Volume 2 contain information specific to El Paso County and the eight participating municipalities, including their individual mitigation strategies.
- The structure of the plan was reorganized to meet the requirements of the April 2025 FEMA Local Mitigation Planning Policy Guide and to improve readability.

Figure 1-1. Greatest Hazards of Concern



- The Hazard Mitigation Planning Team streamlined the plan goals and objectives to make them more distinct and to reflect current regional priorities. The updated goals and objectives are stated in Chapter 28.
- The consideration of hazard impacts on critical facilities was aligned with FEMA's definition of community lifelines. The complete list of community lifeline facilities considered in the risk assessment is available in Chapter 3.

1.3 PLAN ORGANIZATION

The plan provides a detailed review and analysis of each hazard of concern, resources, and relevant statistical information for the Planning Partners. The plan is organized into two volumes: Volume 1 includes all information that applies to the entire planning area (the Pikes Peak Region); and Volume 2 includes specific information for each participating jurisdiction.

Volume 1 is a resource for ongoing mitigation analysis. It includes a description of the County and its jurisdictions as well as information on mitigation planning and how the risk assessment and capability assessment were performed. Volume 1 of the plan includes the following chapters:

- Part 1: The Planning Process and Planning Area
  - Chapter 1: Introduction
  - Chapter 2: Planning Process: A description of the plan methodology and development process, committee and stakeholder roles and activities, and how the plan will be incorporated into existing programs. Information regarding the adoption of the plan by each participating jurisdiction.
  - Chapter 3: County Profile: An overview of the Pikes Peak Region, including: general information and physical conditions, land use patterns and trends, population and

demographics, economy, general building stock inventory, community lifelines, and natural, historic, and cultural resources

- Part 2: Risk Assessment
  - Chapter 4: Methodology: Description of the methodology used to assess hazard risk and the status of local data.
  - Chapter 5: Hazards of Concern Identification: Documentation of the process of identifying the hazards of concern for further profiling and evaluation.
  - Chapters 6 – 6.1 through 6.10: Hazard profiles and findings of the risk assessment (estimates of the impact of hazard events on life, safety, and health; general building stock; critical facilities; the economy, and natural, historic, and cultural resources).
  - Chapter 7: Hazard Ranking: Description and summary of the hazard ranking process.
- Part 3: Capability Assessment
  - Chapter 8: Capability Assessment: A summary and description of the existing plans, programs, and regulatory mechanisms at all levels of government (federal, state, county, local) that support hazard mitigation within the County.
- Part 4: Mitigation Strategy
  - Chapter 28: Mitigation Strategy: Information regarding the mitigation goals and objectives identified by the Steering Committee in response to priority hazards of concern, and the process by which County and local mitigation strategies have been developed or updated.
- Part 5: Plan Maintenance
  - Chapter 29: Plan Maintenance Procedures: A system to continue to monitor, evaluate, maintain, and update the plan.

Volume 2 consists of annexes for each participating jurisdiction. Each annex summarizes the jurisdiction's planning, regulatory, and fiscal capabilities; evaluates vulnerabilities to hazards; describes the status of past mitigation actions; and provides a specific mitigation strategy. The annexes provide each jurisdiction with an expedient resource for implementing mitigation projects and maximizing future grant opportunities.

Appendices include the following:

- Appendix A: Planning Partner HMP Adoption Resolutions: Documentation that supports the plan approval signatures included in Chapter 2 of this plan.
- Appendix B: Definition of Terms and Acronyms: Documentation that defines all terminology and acronyms that are used throughout this plan.
- Appendix C: Public and Stakeholder Outreach Documentation: Documentation of the public and stakeholder outreach effort including webpages, informational materials, public and stakeholder meetings and presentations, surveys, and other methods used to receive and incorporate public and stakeholder comment and input to the plan update process.

- Appendix D: Meeting Documentation: Agendas, attendance sheets, minutes, and other documentation (as available and applicable) of planning meetings convened during the development of the plan.
- Appendix E: Survey Results: Complete results of public and stakeholder surveys deployed to inform the development of the mitigation strategies.

2. PLANNING PROCESS

This chapter describes the planning process used to update the Pikes Peak Regional HMP, including how it was prepared, who was involved in the process, and how the public was involved. The planning approach aimed to achieve the following results:

- The plan will be multi-jurisdictional, including all municipalities in the County. PPROEM invited all jurisdictions in the Region to join in the planning process. All eight local municipal governments in the County participated in the 2026 plan update process:
  - El Paso County
  - City of Colorado Springs
  - City of Fountain
  - City of Manitou Springs
  - Town of Calhan
  - Town of Green Mountain Falls
  - Town of Monument
  - Town of Palmer Lake
  - Town of Ramah
- The format of this plan is such that other entities can easily join at a later date as part of the regulatory 5-year plan update process.
- The plan considers all hazards that pose a risk to the area, as required by 44 CFR 201. Non-natural hazards that pose significant risk were considered as well.
- The plan was developed following FEMA regulations and prevailing FEMA and state guidance. This ensures that all the requirements are met and supports plan review. In addition, this plan will meet criteria for the National Flood Insurance Program (NFIP) Community Rating System (CRS) and the Flood Mitigation Assistance (FMA) programs.

PPROEM applied for and was awarded a multi-jurisdictional planning grant under the Building Resilient Infrastructure and Communities grant program (#23BRIC25-PASO), which has supported the development of this HMP. Grant administration was the responsibility of PPROEM.

2.1 GENERAL MITIGATION PLANNING APPROACH

Federal Emergency Management Agency (FEMA) provides hazard mitigation planning support to local communities through guidance, resources, and plan reviews. This hazard mitigation plan was prepared in accordance with the following regulations and guidance:

- FEMA Mitigation Planning How-to Series (FEMA 386-1 through 4, 2002)
- FEMA How-To Guide for Using Hazus for Risk Assessment FEMA Document No. 433, February 2004.
- FEMA Local Mitigation Plan Review Guide, October 1, 2011.
- FEMA Mitigation Ideas: A Resource for Reducing Risk to Natural Hazards, January 2013.

- FEMA Integrating Hazard Mitigation into Local Planning, March 1, 2013.
- FEMA Plan Integration: Linking Local Planning Efforts, July 2015.
- FEMA Local Mitigation Planning Policy Guide, April 19, 2022.
- FEMA Local Mitigation Planning Handbook, May 2023.
- Disaster Mitigation Assistance (DMA) 2000 (Public Law 106-390, October 30, 2000).
- 44 CFR 201 and 206 (including: Feb. 26, 2002, Oct. 1, 2002, Oct. 28, 2003, and Sept. 13, 2004, Interim Final Rules).
- DHSEM Enhanced State Hazard Mitigation Plan 2023

2.2 ORGANIZATION OF PLANNING PROCESS

2.2.1 PLANNING PROCESS PARTICIPANTS

Project Management and Planning Consultant (Core Planning Team)

Project management was the responsibility of PPROEM. A contract planning consultant (Tetra Tech) was tasked with the following:

- Assisting with the organization of the Hazard Mitigation Planning Team and the Planning Partnership
- Assisting with the development and implementation of a public and stakeholder outreach program
- Data collection
- Facilitation and attendance at meetings
- Review and update of the hazards of concern, and hazard profiling and risk assessment
- Assistance with the review and update of mitigation planning goals and objectives
- Assistance with the review of past mitigation strategy progress
- Assistance with the screening of mitigation actions and the identification of appropriate actions
- Assistance with the prioritization of mitigation actions
- Authoring of the draft and final plan documents

Planning Partnership

In April 2025, PPROEM notified all municipalities in the County of the pending planning process and invited them to formally participate. Jurisdictions were asked to formally notify the County of their intent to participate via a letter of intent and to identify planning points of contact to facilitate their participation and represent the interests of their communities. All participating jurisdictions, including the County, are recognized as Planning Partners and belong to the Planning Partnership for this HMP. The Planning Partnership was charged with the following:

- Representing their jurisdiction throughout the planning process
- Ensuring participation of all departments and functions within their jurisdiction that have a stake in mitigation (e.g., planning, engineering, code enforcement, police and emergency services, public works)

- Assisting in gathering information for inclusion in the HMP update, including the use of previously developed reports and data
- Supporting and promoting the public involvement process
- Reporting on progress of mitigation actions identified in prior or existing HMPs, as applicable
- Identifying, developing, and prioritizing appropriate mitigation actions
- Reporting on progress of integration of prior or existing HMPs into other planning processes and municipal operations
- Supporting and developing a jurisdictional annex
- Reviewing, amending, and approving all sections of the plan update
- Adopting, implementing, and maintaining the plan update

Table 2-1 shows the current members of the Planning Partnership as of the time of publication of this plan update.

Table 2-1. Hazard Mitigation Planning Partnership Members

Jurisdiction	Primary Point of Contact	Title	Alternate Point of Contact	Title
El Paso County	Meredith Nichols	PPROEM Deputy Director	Amanda Meldrum	PPROEM Emergency Management Specialist
City of Colorado Springs	Meredith Nichols	PPROEM Deputy Director	Amanda Meldrum	PPROEM Emergency Management Specialist
City of Fountain	John Trylch	Assistant City Manager	Todd Evans	Deputy City Manager
City of Manitou Springs	Frederick Rollenhagen	Planning Director	Denise Howel	City Administrator
Town of Calhan	Cindy Tompkins	Town Clerk	Megan McReynolds	Court Clerk
Town of Green Mountain Falls	Caleb Patterson	Town Manager	Sean Goings	Marshal
Town of Monument	Andrew Archuleta	Assistant Director of Public Works	Tom Tharnish	Director of Public Works
Town of Palmer Lake	Glen Smith	Interim Town Manager	Erica Romero	Town Clerk
Town of Ramah	Cindy Tompkins	Town Clerk	James Osborne	Mayor

The various jurisdictions in the Pikes Peak Region have differing levels of capabilities and resources available to apply to the plan update process, as well as differing levels of vulnerability to and impacts from the hazards being considered in this plan. It was PPROEM's intent to encourage participation by all jurisdictions, and to accommodate their specific needs and limitations while still meeting the intent and purpose of plan update participation. Such accommodations have included establishing a Hazard Mitigation Planning Team, engaging a contract consultant to assume certain

elements of the plan update process on behalf of the jurisdictions, and providing alternative mechanisms for planning participation.

Ultimately, jurisdictional participation is evidenced by a completed annex of the HMP, wherein jurisdictions individually identify their planning points of contact, evaluate their risk from the hazards of concern, identify their capabilities to effect mitigation in their community, identify and prioritize a suite of actions to mitigate their hazard risk, and adopt the updated plan via resolution. Annexes are included in Volume 2 of this HMP.

It is noted that five municipalities including the County actively participate in the National Flood Insurance Program and have a designated NFIP floodplain administrator. This includes City of Colorado Springs, City of Fountain, City of Manitou Springs, and Town of Monument. All floodplain administrators have been informed of the planning process, reviewed the plan documents, and provided direct input to the plan update. Local floodplain administrators are identified as part of each jurisdiction's hazard mitigation planning team, as presented in the jurisdictional annexes in Volume 2.

After completion of the plan, implementation and ongoing maintenance will become a function of the Planning Partnership as described in Chapter 29 (Plan Maintenance). The Planning Partnership was responsible for reviewing the draft plan and soliciting public comment as part of an annual review and as part of the five-year mitigation plan updates.

Hazard Mitigation Planning Team

PPROEM developed a Hazard Mitigation Planning Team (HMPT) to provide guidance and direction to the HMP update effort, and to ensure that the resulting document will be embraced by local government leaders as well as all who live and work within the planning area. Steering Committee members were charged with the following:

- Providing guidance and oversight of the planning process on behalf of the general planning partnership
- Attending and participating in Steering Committee meetings
- Assisting with the development and completion of certain planning elements, including:
  - Reviewing and updating the hazards of concern
  - Developing a public and stakeholder outreach program
  - Ensuring that the data and information used in the plan update process is the best available
  - Reviewing and updating the hazard mitigation goals
  - Identifying and screening appropriate mitigation strategies and activities
- Reviewing and commenting on plan documents prior to submission to DHSEM and FEMA

The Hazard Mitigation Planning Team provided guidance, leadership, and oversight of the planning process and acted as the point of contact for all participating jurisdictions and various interest groups in the planning area. Table 2-2 lists the members of the Planning Team.

Table 2-2. Hazard Mitigation Planning Team Members

Affiliation	Name	Title	Alternate Name	Alternate Title
El Paso County Administration	Sunny Bryant	Deputy County Administrator		
El Paso County Board of County Commissioners	Bill Wysong	County Commissioner		
El Paso County Communications	Scott Anderson	Communications and Public Relations Manager		
El Paso County Planning and Community Development	Meggan Herington	Director	Roland Peterson	Fire Safety and Wildfire Mitigation Program Manager
El Paso County Economic Development (includes Housing)	Sara Lobato	Economic Development Analyst	Natasha North	Project Manager
El Paso County Public Health	Jocelyn Rosado	Emergency Manager		
El Paso County Public Works	Jack Ladley	Director	Jeffrey Manchester	
El Paso County Public Works – Engineering	Matthew Johnson			
El Paso County Stormwater/ Floodplain	Erica Rylander	Stormwater Permit Specialist		
Pikes Peak Regional Building Department	Keith Curtis	Floodplain Administrator		
Pikes Peak Regional Office of Emergency Management	Meredith Nichols	Deputy Director	Amanda Meldrum	Emergency Management Specialist
Town of Calhan	Cindy Tompkins	Town Clerk	Chester Barlow	Board of Trustees
City of Colorado Springs	Caroline Schmitz	Stormwater Manager	Ashley Whitworth	Wildfire Mitigation Program Administrator
City of Fountain	John Trylch	Administrative Services Director		
Town of Green Mountain Falls	Caleb Patterson	Town Manager		

Affiliation	Name	Title	Alternate Name	Alternate Title
City of Manitou Springs	Denise Howell	City Manager	Frederick Rollenhagen	Planning Director
Town of Monument	Madeline VanDenHoek	Interim Town Manager	Andrew Archuleta	Assistant Director of Public Works
Town of Palmer Lake	John Vincent	Fire Chief	Glen Smith	Interim Town Manager
Town of Ramah	Cindy Tompkins	Town Clerk	Jim Osborne	Mayor
PPROEM	Meredith Nichols	Deputy Director	Amanda Meldrum	EM Specialist
PPROEM	Andrew Notbohm	Director	Tobi Blanchard	Deputy Director
American Red Cross	Bill Barnett			
CommonSpirit Hospitals	Sara Baird	Emergency Preparedness Manager		
Lyda Hill Institute for Human Resilience	Nicole Weis	Director of Healing and Community Programs	Charles Benight	Executive Director
Mountain View Electric Association	Devin Camacho	Government Affairs Liaison	Kim Mally	Member Relations
Pikes Peak Area Council of Government	Paul Rochette	Planning Manager		
Pikes Peak CERT	Chuck Wood	CERT Volunteer	John Dewsnap	CERT Volunteer
University of Colorado at Colorado Springs	Cynthia Norton	Environmental Health and Safety Manager		
University of Colorado Health	Trevor Russell	Emergency Manager	Cindy Corsano	
US Army Corps of Engineers	Ryan Brooks			
US Space Force	Cory Matthews	Emergency Management Specialist	Darren Pemberton	

2.2.2 PLANNING ACTIVITIES

Members of the Planning Partnership (individually and as a whole), as well as key stakeholders, met and communicated as needed to share information. This included workshops to identify hazards, assess risks, update inventories of critical facilities, and assist in updating mitigation goals and strategies. All members of the Planning Partnership had the opportunity to review the draft plan, supported interaction with other stakeholders, and assisted with public involvement efforts.

These activities provided continuity through the process to ensure that hazard vulnerability information and appropriate mitigation strategies were incorporated.

Table 2-3 summarizes meetings and other planning activities conducted during the development of the plan. It also identifies which 44 Code of Federal Regulations (CFR) 201 requirements each activity satisfies. Documentation of meetings (agendas, sign-in sheets, minutes, etc.) may be found in Appendix C. In addition to the activities listed in the table, there was a great deal of communication between Planning Partnership members and the consultant through individual local meetings, phone, and email.

Table 2-3. Summary of Mitigation Planning Activities

Date	44 CFR 201 Requirement[a]	Description of Activity	Participants
September 2024	2	All municipalities invited to participate in the planning process.	PPROEM, Municipalities
March 25, 2025	2	Project Start Up Meeting: Discuss proposed planning process and scope of work including documenting participation, schedule, and public and stakeholder outreach and involvement.	PPROEM, Tetra Tech
April 9, 2025	2, 3c	Geographic Information System (GIS) data collection meeting	PPROEM, El Paso County Geographic Information System (GIS), City of Colorado Springs Geographic Information System (GIS), Tetra Tech
Bi-Weekly	-	Weekly project status meeting to discuss action items in support of the expedited planning process	PPROEM, Tetra Tech
April 2, 2025	1b	Presented HMP update process to regional floodplain managers and requested input and support. Encouraged floodplain representatives to participate in planning process.	PPROEM, El Paso County Floodplain, Colorado Springs Floodplain, Manitou Springs Floodplain, Tetra Tech
April 2025	2	Public project website developed: https://www.PPROEM.com/HMPUpdate	PPROEM
April 2025	2	Online Public Hazard Preparedness and Mitigation survey developed and deployed	PPROEM, Tetra Tech
April 2025	2	Online Stakeholder Hazard Mitigation survey developed and deployed	PPROEM, Tetra Tech
April 23, 2025	2	Hazard Mitigation Planning Team Meeting: project kickoff and schedule	Hazard Mitigation Planning Team
May 14, 2025	2	Hazard Mitigation Planning Team Meeting: County and stakeholder capabilities were assessed.	Hazard Mitigation Planning Team

Date	44 CFR 201 Requirement[a]	Description of Activity	Participants
May 22, 2025	1b	Public meeting at PPROEM facility to provide information about the HMP planning process to the public and stakeholders.	Public and Stakeholders
June 11, 2025	2	Hazard Mitigation Planning Team Meeting: survey summaries were presented.	Hazard Mitigation Planning Team
October 20, 2025	2	Draft Plan posted to public project website	Public and Stakeholders
October 21, 2025	1b, 2, 3, 4, 5	Hazard Mitigation Planning Team Meeting: Plan Maintenance, Draft Plan Review	Hazard Mitigation Planning Team
October 21, 2025	1b	Public meeting at PPROEM facility. Information on the HMP planning process was made available to attendees. Attendees were encouraged to review the Draft Plan.	Public and Stakeholders
November 4, 2025	1b, 2	Public and stakeholder comments to Draft Plan received and incorporated into Final Plan.	Public and Stakeholders
November 10, 2025	All requirements	Final plan submitted to DHSEM and FEMA Region 8	DHSEM, FEMA Region 8
Upon plan approval by FEMA	1a	Plan adoption by resolution by the governing bodies of all participating municipalities	All plan participants

a. Numbers in column 2 identify specific requirements of 44 CFR 201.6, as follows:
1a – Prerequisite – Adoption by the Local Governing Body (201.6.a.1)
1b – Public Participation (201.6.b)
2 – Planning Process – Documentation of the Planning Process (201.6.c.1)
3a – Risk Assessment – Identifying Hazards (201.6.c.2.i)
3b – Risk Assessment – Profiling Hazard Events (201.6.c.2.i)
3c – Risk Assessment – Assessing Vulnerability: Identifying Assets (201.6.c.2.ii.A)
3d – Risk Assessment – Assessing Vulnerability: Estimating Potential Losses (201.6.c.2.ii.B)
3e – Risk Assessment – Assessing Vulnerability: Analyzing Development Trends (201.6.c.2.ii.C)
4a – Mitigation Strategy – Local Hazard Mitigation Goals (201.6.c.3.i)
4b – Mitigation Strategy – Identification and Analysis of Mitigation Measures (201.6.c.3.ii)
4c – Mitigation Strategy – Implementation of Mitigation Measures (201.6.c.3.iii)
5a – Plan Maintenance Procedures – Monitoring, Evaluating, and Updating the Plan (201.6.c.4.i)
5b – Plan Maintenance Procedures – Implementation through Existing Programs (201.6.c.4.ii)
5c – Plan Maintenance Procedures – Continued Public Involvement (201.6.c.4.iii)

2.3 STAKEHOLDER OUTREACH AND INVOLVEMENT

The plan update was written using the best available information obtained from a wide variety of sources. Throughout the HMP update process, a concerted effort was made to gather information from municipal and regional agencies and staff as well as stakeholders, federal and state agencies,

and the residents of the County. The Hazard Mitigation Planning Team solicited information from local agencies and individuals with specific knowledge of certain hazards and past historical events. In addition, the Hazard Mitigation Planning Team and Planning Partnership took into consideration planning and zoning codes, ordinances, and recent land use planning decisions.

This section details the outreach to, and involvement of, the many agencies, departments, organizations, non-profits, districts, authorities, and other entities that have a stake in managing hazard risk and mitigation, commonly referred to as stakeholders.

Diligent efforts were made to ensure broad regional, county, and local representation in this planning process. A comprehensive list of stakeholders was developed with the support of the Hazard Mitigation Planning Team and Planning Partnership. Stakeholder outreach was performed early and throughout the planning process, including mass media notification efforts. Identified stakeholders were invited to attend the Planning Partnership risk assessment meeting, and key stakeholders were requested to participate on the Hazard Mitigation Planning Team and/or Planning Partnership. Information and input provided by these stakeholders has been included throughout this plan.

The following sections list the stakeholders who were invited to participate in the development of this plan and describe how they contributed to the plan. This summary information demonstrates the scope and breadth of the stakeholder outreach efforts during the planning process. Beyond those described here, many stakeholders were aware of and/or contributed to this plan through formal and informal outreach efforts by the Planning Partners involved in the plan update.

2.3.1 FEDERAL AND STATE AGENCIES

The federal and state agencies listed in Table 2-4 were contacted during the planning process. The table describes how each participated.

2.3.2 COUNTY AND REGIONAL AGENCIES

The county and regional agencies listed in Table 2-5 were invited to participate during the planning process. The table describes how each participated.

Community Lifeline Representatives

FEMA defines community lifelines as fundamental services in a community that, when stabilized, enable all other aspects of society. Following a disaster event, intervention is required to stabilize community lifelines. PPROEM asked County agencies associated with community lifeline categories to complete a stakeholder survey. Table 2-6 lists other stakeholders involved with community lifelines who were invited to participate in the planning process by attending Hazard Mitigation Planning Team meetings, contributing subject-matter expertise, completing a stakeholder survey, or reviewing the draft plan.

Table 2-4. Participation of Federal and State Agencies

Agency	Participation
FEMA Region 8	Provided updated planning guidance; provided summary and detailed NFIP data for planning area; conducted plan review.
National Centers for Environmental Information (NCEI) National Hurricane Center (NHC) National Oceanic and Atmospheric Administration (NOAA) National Weather Service (NWS) Storm Prediction Center (SPC) U.S. Army Corps of Engineers (USACE) U.S. Census Bureau U.S. Geological Survey (USGS)	Information regarding hazard identification and the risk assessment for this HMP update was requested and received or incorporated by reference
Colorado Department of Homeland Security and Emergency Management	Administered planning grant and facilitated FEMA review; provided updated planning guidance; attended meetings; conducted plan review.
Colorado Avalanche Information Center Colorado Geological Survey Colorado Wildfire Risk Assessment	Information regarding hazard identification and the risk assessment for this HMP update was requested and received or incorporated by reference

Table 2-5. County and Regional Agencies

Department	Attended HMPT Meetings	Completed Stakeholder Survey	Reviewed Draft Plan	Updated 2020 Mitigation Strategy
Pikes Peak Regional Office of Emergency Management	☒	☒	☒	☒
Pikes Peak Regional Building Department	☒	☒	☒	☐
El Paso County Communications	☒	☐	☒	☒
El Paso County Economic Development	☒	☒	☒	☐
El Paso County Geographic Information System (GIS)	☒	☐	☒	☐
El Paso County Department of Human Services	☐	☐	☒	☒
El Paso County Planning and Community Development	☒	☒	☒	☒
El Paso County Public Health	☒	☐	☒	☒
El Paso County Public Works and Engineering	☒	☒	☒	☒
El Paso County Sheriff's Office	☒	☒	☒	☐
El Paso County Stormwater/Floodplain	☒	☐	☒	☐
Fountain Creek Watershed District	☒	☐	☒	☒

Table 2-6. Stakeholders by Community Lifeline

Community Lifeline Category	Stakeholders Contacted
Safety and Security	Cascade Volunteer Fire Department, Colorado Springs Fire Department, Colorado State Forest Service, El Paso County Sheriffs Office, Fremont County Emergency Management, Town of Palmer Lake Fire Department, Pueblo County Sheriffs Office, Schriever Space Force Base, Tri-County Fire Protection District
Food, Hydration, Shelter	El Paso County Planning, Big Sandy School District, Calhand Board of Trustees, Cheyenne Mountain School District, Fountain-Fort Carson School District, El Paso County Department of Public Works, Ellicott School District, The Myron Stratton Home, American Red Cross.
Health and Medical	Children's Hospital Colorado, Lyda Hill Institute for Human Resilience, UCHealth, Common Spirit Hospitals.
Energy	Colorado Springs Utilities, Mountain View Electric Association
Communications	Colorado Springs Utilities, Peak Alliance for a Sustainable Future, Town of Calhan, Town of Monument Public Works, Town of Ramah, El Paso County Economic Development, Pikes Peak Regional Building Department,
Transportation	Colorado Springs Airport, Schriever Space Force Base
Hazardous Materials	Cascade Volunteer Fire Department, Colorado Springs Fire Department, Fremont County Emergency Management, Town of Palmer Lake Fire Department, Pueblo County Sheriffs Office, Tri-County Fire Protection District, El Paso County HAZMAT.
Water Systems	Colorado Springs Utilities, Forest View Acres Water District, Park Forest Water District, Colorado State Forest Service, Fountain Creek Watershed District.

Dam Owners

In order to address High Hazard Potential Dams, outreach was conducted to dam owners and the Dam Safety Branch of the Colorado Department of Natural Resources. PPROEM maintains a list of all dam owners within El Paso County. For security reasons, that list does not appear in this plan. The following information was requested from all dam owners via email early in the process:

- Information, data, or resources regarding the risk to dam failure as a result of deficiencies or exposure to hazards such as flooding, geologic impacts, and severe storms
- Concerns with dam safety due to changing climate conditions
- Concerns with emergency action plan deficiencies including warning time, evacuation needs, etc.
- Completed or in progress repairs/improvements to dams
- Potential new mitigation actions that should be considered for inclusion in the HMP mitigation strategy
- In addition to the above request, dam owners were invited to attend HMPT meetings, complete the stakeholder survey, and review the draft plan.

Additional Stakeholder Groups

The following additional groups were invited to attend HMPT meetings, contribute subject-matter expertise, complete a stakeholder or business survey, and review the draft plan:

- Businesses, Academia, and Other Private Organizations
- Organizations Working with Socially Vulnerable Groups and Underserved Communities

2.3.3 ADJACENT JURISDICTIONS

The County kept surrounding jurisdictions apprised of the project, invited them to complete a neighboring community survey, and requested their review of the draft plan. The following adjoining county and jurisdictional representatives were contacted in April 2025 to inform them about the availability of the project website, draft plan documents, and surveys and to invite them to provide input to the planning process:

- Chaffee County
- Douglas County
- Fremont County
- Jefferson County
- Lake County
- Park County
- Teller County

2.3.4 FLOODPLAIN COORDINATION WITH COMMUNITIES AND OTHER AGENCIES

The agencies and organizations listed in Table 2-7 were contacted to determine if they had studies, plans, data, or information pertinent to the County's floodplain management efforts; to determine if their programs or initiatives may affect the community's program; and to see if they could support the HMP efforts by attending a meeting of the Hazard Mitigation Planning Team or commenting on the draft plan (copies of the draft plan review meeting are included in Appendix D).

Table 2-7. Other Agency Participation

Contacts	Agency	Participation
Jessica Mcintire Craig Milroy Caroline Schmitz Pam Farmer Tim Stickel Bootsy Jones Ashley Whitworth Kris Cooper Steve Wilch Ashley Franco Timothy Biolchini	City of Colorado Springs Fire Department, City Utilities, and Community Public Health	Participated in the HMPT Kick-Off meeting. Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities. Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet. Participated in the HMP risk assessment meeting to review the risk rankings for each hazard of concern. Provided feedback, where applicable, on the risks perceived in their area. Coordinated with ongoing stormwater CIP.
Darren Adame	Stratmoor Hills Water	Participated in the HMPT Kick-Off meeting.

Contacts	Agency	Participation
Charles "Chip" Benight **Kris Parsons** **Cynthia Norton** **Nicole Weis**	UCCS Lydia Hill Institute for Human Resilience	Participated in the HMPT Kick-Off meeting. Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities. Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Keith Curtis	PPRBD	Participated in the HMPT Kick-Off meeting. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Devin Camacho **Kim Mally**	Mountain View Electric Association Cooperative (MVEA COOP)	Participated in the HMPT Kick-Off meeting.
Trevor Russell **Cindy Corsaro**	UC Health	Participated in the HMPT Kick-Off meeting.
Derek Strickler	Navigators	Participated in the HMPT Kick-Off meeting.
Scott Bartlett	The Independence Center	Participated in the HMPT Kick-Off meeting.
Jonathan Bradley **Scott Ridings**	Town of Monument Fire Department	Participated in the HMPT Kick-Off meeting. Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities.
Tim Johnson **Andrew Archuleta**	Town of Monument	Participated in the HMPT Kick-Off meeting. Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities.
Chester Barlow	Surmount Solutions	Participated in the HMPT Kick-Off meeting.
Fredrick Rollenhagen **Carlos Sandoval** **Janie Anderson**	City of Manitou Springs District 12	Participated in the HMPT Kick-Off meeting. Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities. Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Samuel Stump **John Trylch**	City of Fountain	Participated in the HMPT Kick-Off meeting. Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities. Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
John Vincent	Town of Palmer Lake	Participated in the HMPT Kick-Off meeting. Reviewed and provided feedback where applicable on the mitigation action worksheet.

Contacts	Agency	Participation
Michael Garman	Broadmoor Fire Rescue	Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities.
Sara Baird	CommonSpirit Hospitals	Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities.
Matthew Johnson **Meggan Herington**	EPC DPW Engineering and Planning Department	Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities. Provided feedback, where applicable, on the risks perceived in their area.
Cindy Tompkins	Town of Calhan and Town of Ramah	Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities. Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Caleb Patterson	Town of Green Mountain Falls	Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities. Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet. Participated in the HMP risk assessment meeting to review the risk rankings for each hazard of concern. Provided feedback, where applicable, on the risks perceived in their area.
Andrew Archuleta **Andy Kovacs**	Town of Monument Fire Department	Participated in the HMPT capabilities meeting and provided information on Worksheet B for regional and agency capabilities. Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Cory Matthews	Cheyenne Mountain SFB	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Bill Barnett	American Red Cross	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet. Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.

Contacts	Agency	Participation
Ariane Carrillo	El Paso School District 8 – Fountain-Fort Carson School District	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Lizz Floro	EPSO	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Jocelyn Rosado	El Paso County Public Health	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Darren Pemberton	Schriever SFB Emergency Management	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Tobi Blanchard	Pikes Peak Regional Office of Emergency Management	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Catherine Buckley	Colorado College	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Jason Humble	DHSEM Mitigation	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Sara Muirheid	Mountain View Electric Association, Inc.	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Matthew Johnson	EPC DPW Engineering	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Mike Till	CSFS WPFO	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Clessie Anderson	DHS	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.

Contacts	Agency	Participation
Buck Franks	US Army Garison, Ft. Carson	Participated in the HMPT survey meeting and reviewed the public survey results as well as the finalized Goals and Objectives for the plan. Reviewed and provided feedback where applicable on the mitigation action worksheet.
Alli Schuch	Fountain Creek Watershed District	Participated in the HMP risk assessment meeting to review the risk rankings for each hazard of concern. Provided feedback, where applicable, on the risks perceived in their area.

2.3.5 STAKEHOLDER SURVEY SUMMARY

This section summarizes the results and feedback received by those who completed the stakeholder and neighboring community surveys. Feedback was reviewed by the HMPT and integrated where appropriate in the plan. Refer to Table 2-7 to see other agencies involved in reviewing and analyzing the stakeholder and community surveys.

The stakeholder survey was designed to identify general needs for hazard mitigation and resiliency within the Pikes Peak Region from the perspective of stakeholders, as well as to identify specific projects that may be included in the mitigation plan. It was distributed to identified stakeholders, including county and municipal departments and agencies. The following stakeholder agencies participated in the stakeholder survey:

- Big Sandy School District
- Calhan Board of Trustees
- Cascade Volunteer Fire Department
- Cheyenne Mountain School Dist. 12
- Children's Hospital Colorado
- City of Colorado Springs
- Colorado Springs Airport
- Colorado Springs Fire Department / PPROEM
- Colorado Springs Utilities
- Colorado State Forest Service
- El Paso County Economic Development
- El Paso County Planning
- El Paso County School District #8 (Fountain-Fort Carson School)
- El Paso County Sheriff's Office
- El Paso County, Department of Public Works
- Ellicott School District 22
- Forest View Acres Water District
- Fremont County Emergency Management
- Lyda Hill Institute for Human Resilience
- Mountain View Electric Association
- Park Forest Water District
- Peak Alliance for a Sustainable Future
- Pikes Peak Regional Building Dept.
- Pueblo County Sheriff's Office
- Schriever Space Force Base
- The Myron Stratton Home
- Town of Calhan
- Town of Monument Public Works
- Town of Palmer Lake Fire Department
- Town of Ramah, Municipality
- Tri-County Fire Protection District
- UC Health

Hazard and Damage Identification

Survey respondents identified the following as the top 5 hazards of concern which their organization has a special interest or expertise in:

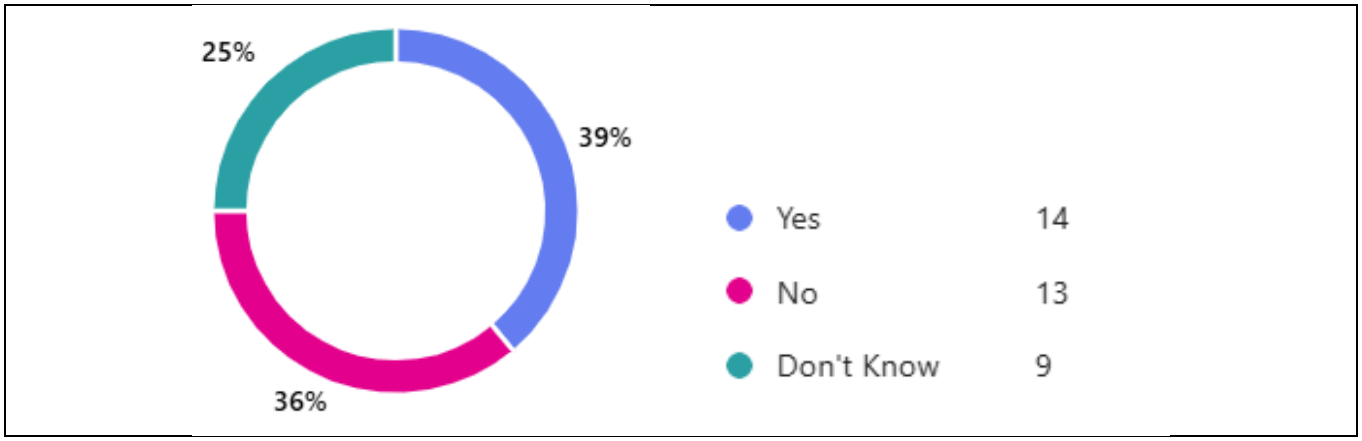
- Wildfire – 26 responses
- Severe winter storms – blizzard, heavy snow, ice (22 responses)
- Flood – 20 responses
- Damaging Wind – 15 responses

Respondents were asked what challenges or barriers exist when reducing vulnerability to hazards within the Pikes Peak Region. The vast majority of respondents selected funding and lack of resources as the main challenge.

Community Preparedness

Respondents were asked if any of their critical facilities were located in a hazard area, such as floodplain, wildland-urban interface, coastal erosion zones, and more. Figure 2-1 illustrates that 39% of respondents submitted that their critical facilities were located in a hazard area. Additionally, 36% submitted that their critical facilities were not located in a hazard area, and 25% were unsure. For those located in a hazard area, the majority of respondents indicated that the hazard area where their critical facility was located was in a wildland-urban interface area.

Figure 2-1. Stakeholder Survey Response for Critical Facilities Located in Hazard Area



Respondents were asked what plans are accessible to their agency; the top five are as follows:

- Emergency Operations Plan – 22 responses
- Strategic Plan – 17 responses
- Continuity of Operations Plan – 16 responses
- Crisis Communications Plan – 13 responses
- Business Continuity Plan – 5 responses

Respondents were asked if their agency works with or supports people with access and functional needs or other whole community members. The majority of respondents answered yes (54%). Equal number of responders (23% each) answered yes or don't know.

Project Identification

Respondents identified some of the following as desired projects to implement to reduce vulnerability to hazards:

- More wildland fire mitigation and community preparedness measures.
- Countywide storm water conveyance system assessment and replacement program to address aging and undersized infrastructure in flood-prone areas.
- Rural road hardening and wildfire resident/population movement road improvements for Wildland-Urban Interface (WUI) communities.
- Drainageway rehabilitation in high-risk areas to mitigate flash flooding and erosion.
- Developing a hazard mitigation geospatial dashboard to enhance risk-informed planning and infrastructure decision-making.
- Installation of three strategically placed 30,000-gallon underground water tanks in non-hydrated areas.
- Make the Town of Palmer Lake a fire adapted community to minimize the effects of catastrophic wildfire.
- Address post-fire flooding and debris flow mitigation for the city's watershed.
- Conduct mitigation inspections for plans submitted for new developments in the County.
- Stormwater infrastructure, tornado storm shelters, backup power at a town facility or the fairgrounds where the public can stay in extended power outage times.
- Update the sustainability framework for the Pikes Peak Region.
- Any and all forest fuels reduction project to protect the Pike Region against impacts of pre and post wildfire disturbances.

2.4 PUBLIC OUTREACH

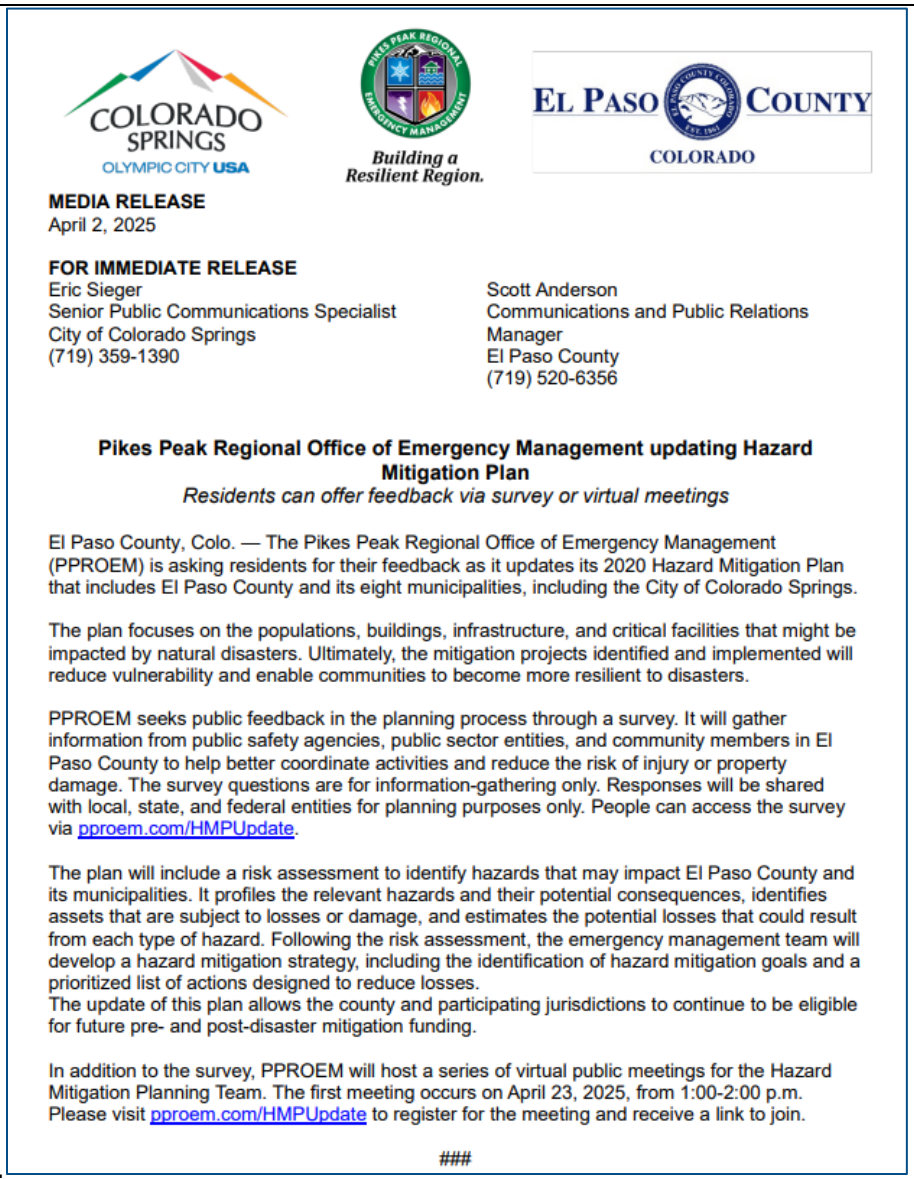
Public outreach and engagement was a pillar of the HMP update and was prioritized throughout the planning process. Due to the difference in planning partner size and capabilities, a wide variety of outreach methods were employed. Jurisdiction-specific activities and public feedback integration into the planning process are described in Volume 2.

2.4.1 PUBLIC INFORMATION ACTIVITIES

The Hazard Mitigation Planning Team (HMPT) and Pikes Peak regional stakeholders employed virtual, in-person, and printed outreach methods to inform the public about the plan, advertise the public survey, invite the public to attend meetings, and promote the public comment period. Copies of outreach activities and announcements may be found in Appendix C. The following public engagement activities were conducted by the HMPT:

- On April 2, 2025, a joint media release from PPROEM, El Paso County, and City of Colorado Springs was distributed through official channels. The release solicited feedback from the public by promoting the public survey link, the project website, and the date, time, and location of the April 23 HMPT meeting. A copy of the release is shown in Figure 2-2.

Figure 2-2. HMP Update Announcements



COLORADO SPRINGS
OLYMPIC CITY USA

Building a Resilient Region.

EL PASO COUNTY
COLORADO

MEDIA RELEASE
April 2, 2025

FOR IMMEDIATE RELEASE

Eric Sieger
Senior Public Communications Specialist
City of Colorado Springs
(719) 359-1390

Scott Anderson
Communications and Public Relations Manager
El Paso County
(719) 520-6356

Pikes Peak Regional Office of Emergency Management updating Hazard Mitigation Plan

Residents can offer feedback via survey or virtual meetings

El Paso County, Colo. — The Pikes Peak Regional Office of Emergency Management (PPROEM) is asking residents for their feedback as it updates its 2020 Hazard Mitigation Plan that includes El Paso County and its eight municipalities, including the City of Colorado Springs.

The plan focuses on the populations, buildings, infrastructure, and critical facilities that might be impacted by natural disasters. Ultimately, the mitigation projects identified and implemented will reduce vulnerability and enable communities to become more resilient to disasters.

PPROEM seeks public feedback in the planning process through a survey. It will gather information from public safety agencies, public sector entities, and community members in El Paso County to help better coordinate activities and reduce the risk of injury or property damage. The survey questions are for information-gathering only. Responses will be shared with local, state, and federal entities for planning purposes only. People can access the survey via pproem.com/HMPUpdate.

The plan will include a risk assessment to identify hazards that may impact El Paso County and its municipalities. It profiles the relevant hazards and their potential consequences, identifies assets that are subject to losses or damage, and estimates the potential losses that could result from each type of hazard. Following the risk assessment, the emergency management team will develop a hazard mitigation strategy, including the identification of hazard mitigation goals and a prioritized list of actions designed to reduce losses.
The update of this plan allows the county and participating jurisdictions to continue to be eligible for future pre- and post-disaster mitigation funding.

In addition to the survey, PPROEM will host a series of virtual public meetings for the Hazard Mitigation Planning Team. The first meeting occurs on April 23, 2025, from 1:00-2:00 p.m.
Please visit pproem.com/HMPUpdate to register for the meeting and receive a link to join.

###

- On April 7, 2025, local news station KRDO ran a news segment about the HMP update and interviewed PPROEM Deputy Director Meredith Nichols about the planning process and ways the public could contribute to the plan. A screenshot of the news segment and website article is shown in Figure 2-3.
- A public webpage was established to facilitate communication between the Hazard Mitigation Planning Team, planning partnership, public, and stakeholders (www.PPROEM.com/HMPUpdate). The public webpage contains a project overview, project contact information, access to the public survey and the draft HMP for public comment. In addition, PPROEM maintained a link to a news announcement on the homepage of their website about the HMP update throughout the planning process. Screenshots of the HMP webpage and the HMP news announcement are shown in Figure 2-4.

Figure 2-3. News Report on HMP Update

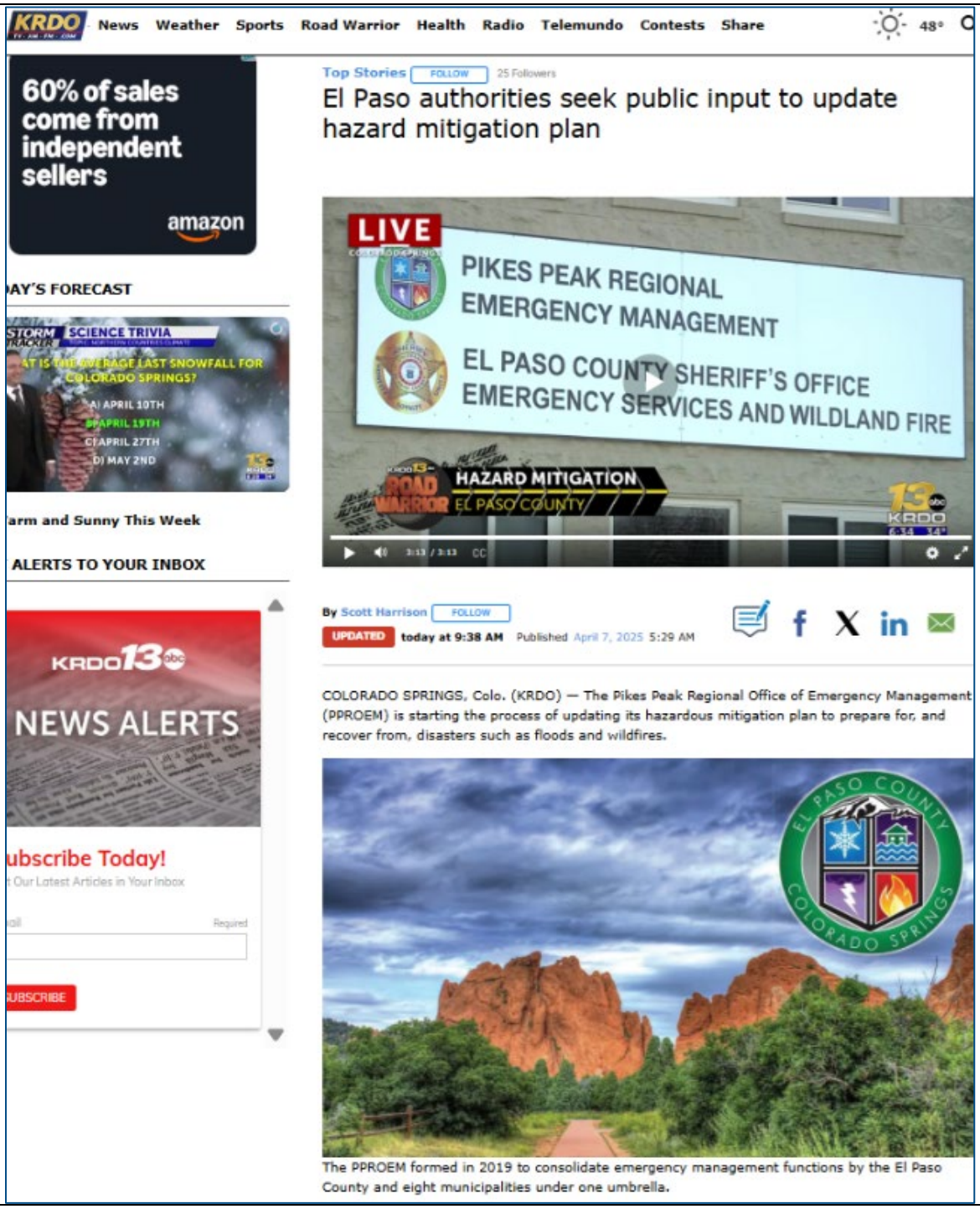
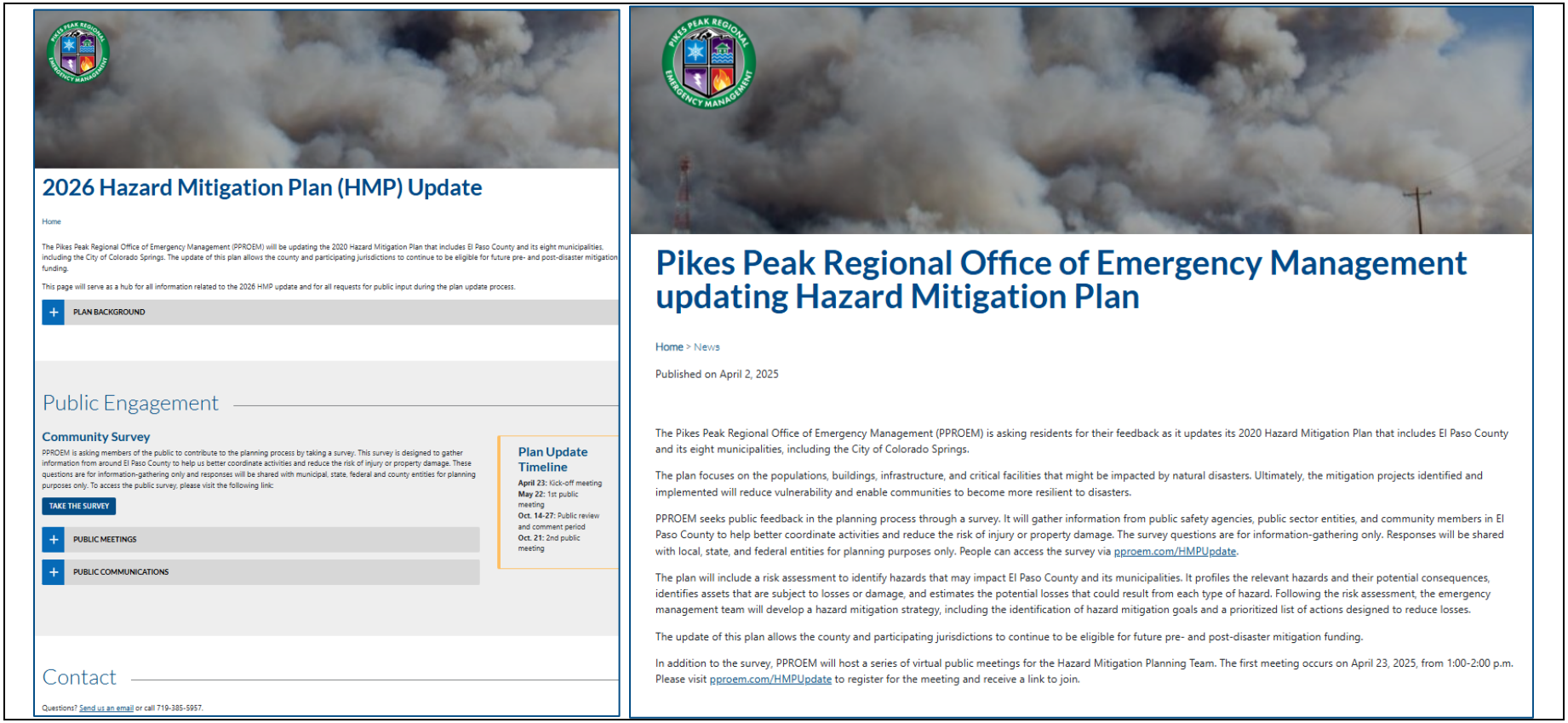


Figure 2-4. HMP Webpage and PPROEM Website



2026 Hazard Mitigation Plan (HMP) Update

Home

The Pikes Peak Regional Office of Emergency Management (PPROEM) will be updating the 2020 Hazard Mitigation Plan that includes El Paso County and its eight municipalities, including the City of Colorado Springs. The update of this plan allows the county and participating jurisdictions to continue to be eligible for future pre- and post-disaster mitigation funding.

This page will serve as a hub for all information related to the 2026 HMP update and for all requests for public input during the plan update process.

+ PLAN BACKGROUND

Public Engagement

Community Survey

PPROEM is asking members of the public to contribute to the planning process by taking a survey. This survey is designed to gather information from around El Paso County to help us better coordinate activities and reduce the risk of injury or property damage. These questions are for information-gathering only and responses will be shared with municipal, state, federal and county entities for planning purposes only. To access the public survey, please visit the following link:

TAKE THE SURVEY

+ PUBLIC MEETINGS

+ PUBLIC COMMUNICATIONS

Plan Update Timeline

April 23: Kick-off meeting
May 22: 1st public meeting
Oct. 14-27: Public review and comment period
Oct. 21: 2nd public meeting

Contact

Questions? Send us an email or call 719-385-5957.

Pikes Peak Regional Office of Emergency Management updating Hazard Mitigation Plan

Home > News

Published on April 2, 2025

The Pikes Peak Regional Office of Emergency Management (PPROEM) is asking residents for their feedback as it updates its 2020 Hazard Mitigation Plan that includes El Paso County and its eight municipalities, including the City of Colorado Springs.

The plan focuses on the populations, buildings, infrastructure, and critical facilities that might be impacted by natural disasters. Ultimately, the mitigation projects identified and implemented will reduce vulnerability and enable communities to become more resilient to disasters.

PPROEM seeks public feedback in the planning process through a survey. It will gather information from public safety agencies, public sector entities, and community members in El Paso County to help better coordinate activities and reduce the risk of injury or property damage. The survey questions are for information-gathering only. Responses will be shared with local, state, and federal entities for planning purposes only. People can access the survey via pproem.com/HMPUpdate.

The plan will include a risk assessment to identify hazards that may impact El Paso County and its municipalities. It profiles the relevant hazards and their potential consequences, identifies assets that are subject to losses or damage, and estimates the potential losses that could result from each type of hazard. Following the risk assessment, the emergency management team will develop a hazard mitigation strategy, including the identification of hazard mitigation goals and a prioritized list of actions designed to reduce losses.

The update of this plan allows the county and participating jurisdictions to continue to be eligible for future pre- and post-disaster mitigation funding.

In addition to the survey, PPROEM will host a series of virtual public meetings for the Hazard Mitigation Planning Team. The first meeting occurs on April 23, 2025, from 1:00-2:00 p.m. Please visit pproem.com/HMPUpdate to register for the meeting and receive a link to join.

An online disaster preparedness and mitigation survey was developed to gauge household preparedness that may impact the Pikes Peak Region and to assess the level of knowledge of tools and techniques to assist in reducing risk to those hazards. The questionnaire asked quantifiable questions about resident perception of risk, knowledge of mitigation, and support of community programs. The questionnaire also asks several demographic questions to help analyze trends. A summary of the survey is available in Section 2.4.3 and the full results are available in Appendix E. The survey was promoted in the joint press release, news segment, social media posts, and at public events. Example of survey outreach are shown in the jurisdictional annexes in Volume 2.

Once submitted to DHSEM and FEMA, the final plan will be available for public review and comment in the same manner and format as the Draft Plan, as well as in hard-copy format at the following as identified in Chapter 28.

In order to involve the public in the planning process, the Plan Update will be available to the public through a variety of venues. A printed version of the Plan will be maintained at the Office of Emergency Management, and Department of Planning.

2.4.2 PUBLIC MEETINGS

On May 22, 2025, PPROEM hosted an in-person public meeting at the PPROEM headquarters in the City of Colorado Springs. The purpose of the meeting was to provide an overview of the planning process and describe how the public can provide input on hazard problems and potential solutions. The meeting presented an opportunity for the community to learn about the Region's efforts to prepare for natural disasters and participate in creating a resilient community. The meeting was announced via press release and advertised on social media and the event was live-streamed on the County's Facebook page for anyone unable to attend in person.

On October 21, 2025, PPROEM hosted an in-person public meeting at the PPROEM headquarters in the City of Colorado Springs. The purpose of the meeting was to review the various chapters in the plan, highlight key findings for the public, and describe the public comment procedures. The meeting presented an opportunity for the public to provide feedback and ask questions. Although the meeting was advertised by the County of El Paso and all participating jurisdiction, no members of the public attended the meeting.

2.4.3 PUBLIC SURVEY SUMMARY

A public survey was developed by the HMPT to determine household level of preparedness for hazards and to gather input about mitigation projects and community priorities. The questionnaire was posted on the County website in April 2025 and was available through June 10 for public input. All participating jurisdictions advertised the survey via local homepage links, and other available public announcement methods (e.g., Facebook, Twitter, email blasts, etc.). Roughly 81 responses were collected. The full results are provided in Appendix E.

The public survey was developed to assess the level of knowledge of tools and techniques to assist in reducing risk and loss associated with hazards. It asked quantifiable questions about resident perception of risk, knowledge of mitigation, and support of community programs. The County

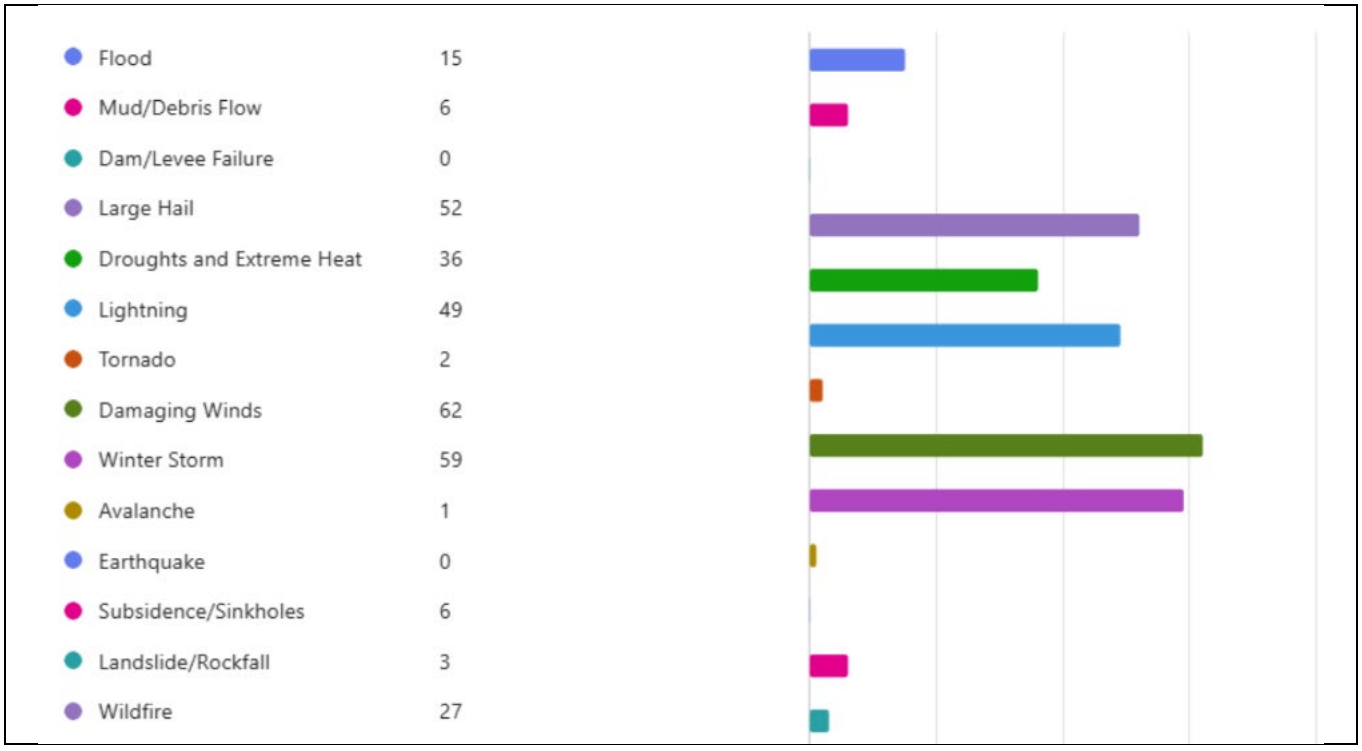
advertised the survey on their website and social media accounts. As of June 2025, the survey received 81 responses.

Demographically, the most common (46 responses) age of respondents was over the age of 60. The majority (72 responses) of residents owned their home or place of residence. Over half (72 responses) of residents resided in single-family detached homes.

Survey respondents identified the following as the top 5 most frequently occurring hazard events within El Paso County in the past five years, as shown in Figure 2-5:

- Damaging Winds – 62 responses
- Severe winter storms – blizzard, heavy snow, ice (59 responses)
- Large Hail – 52 responses
- Lightning – 49 responses

Figure 2-5. Most Frequently Experienced Hazard Events



Respondents identified the following as desired projects to implement to reduce the damages due to hazards:

- Public accessible hazard risk maps and additional public outreach for hazards present in neighborhoods.
- Emergency procedures for County buildings across the region.
- Additional fire safety mitigation and outreach to educate residents on fire risk and what can be done at home to prevent future fire occurrences.

Respondents were then given the opportunity to provide information on the type of hazards that have damaged their homes. The majority of respondents (28%) selected hail damage as the most frequent hazard to damage their homes. Damage to roofs and fences due to downed trees, heavy winds, and fires were also selected.

Respondents were asked what their first choice is for receiving hazard information. The majority of respondents selected Mass Notification System (Peak Alert). The second choice was through televised warnings (TV).

Respondents were also asked how concerned they were about the following hazards below. The choice selections were "not concerned," "somewhat concerned," "concerned," "very concerned," and "extremely concerned." The majority selected for each hazard is listed below:

- Flood – Somewhat concerned
- Mud/Debris Flow – *Somewhat concerned*
- Dam/Levee Failure – *Not concerned*
- Large Hail – Extremely concerned
- Drought and Extreme Heat – *Extremely concerned*
- Lightning – Very concerned
- Tornado – Somewhat concerned
- Damaging Winds – *Very concerned*
- Winter Storm – *Very concerned*
- Avalanche – *Not concerned*
- Earthquake – *Not concerned*
- Subsidence/Sinkholes – *Not concerned*
- Landslide/Rockfall – *Not concerned*
- Wildfire – Extremely concerned
- Hazardous Materials Incident – *Not concerned*
- Extreme Acts of Violence – *Extremely concerned*
- Cyber Attack – Somewhat concerned
- Pandemic/Epidemic – *Somewhat concerned*
- Major Aircraft Incidents – *Not concerned*

2.4.4 PUBLIC COMMENT PERIOD

The Draft Plan was posted to the PPROEM website on October 20, 2025, for public review and comment. All public comments were directed to PPROEM for collection and review by the Hazard Mitigation Planning Team. All public comments received were forwarded to the appropriate jurisdiction and/or agency and incorporated into the final plan as appropriate.

2.5 INCORPORATION OF EXISTING PLANS, STUDIES, REPORTS AND TECHNICAL INFORMATION

The plan uses the best available information to support hazard profiling, risk assessment, review and evaluation of mitigation capabilities, and the development and prioritization of County and local

mitigation strategies. Plans, reports, and other technical information were identified and accessed online through independent research by the planning consultant or provided directly by PPROEM, participating jurisdictions, and stakeholders involved in the planning effort. Detailed sources of technical data and information used are listed in the References section.

The asset inventory data used for the risk assessment is presented in the Regional Profile (Chapter 3). Details of the source of this data, along with technical information on how the data was used to develop the risk assessment, are presented in Chapter 4, as well as throughout the hazard profiles in this HMP. PPROEM and participating jurisdictions provided relevant jurisdiction-specific planning and regulatory documents, which were reviewed to identify:

- Existing jurisdictional capabilities
- Needs and opportunities to develop or enhance capabilities, which may be identified in the County or local mitigation strategies
- Mitigation-related goals or objectives, considered in the review and update of the overall Goals and Objectives (see Section 27.2)
- Proposed, in-progress, or potential mitigation actions to be incorporated into the updated County and local mitigation strategies

The following regulations, codes, ordinances, and plans were reviewed to develop mitigation planning goals and objectives and mitigation strategies that are consistent across local and regional planning and regulatory mechanisms:

- El Paso County Master Plan
- 2023 Pikes Peak Regional Building Code
- Community Wildfire Protection Plan, 2011
- Land Development Code El Paso County
- Flood insurance rate maps
- NFIP flood damage prevention ordinances
- Pikes Peak Regional Office of Emergency Management Debris Management Plan
- Emergency management and response plans
- Land use and open space plans
- Community rating system
- 2023 Colorado Enhanced State Hazard Mitigation Plan (E-SHMP)
- 2023 Colorado Emergency Preparedness Assessment
- 2020 Pikes Peak Regional Hazard Mitigation Plan
- Jurisdictional plans and codes

PPROEM and participating jurisdictions were tasked with updating the assessment of their planning and regulatory capabilities (see capability assessment section of each jurisdictional annex in Volume 2). They reviewed relevant plans contributing to the capability of the County and each jurisdiction to integrate effective mitigation efforts into their daily activities. This review is reflected in the capability assessment table in each of the municipal annexes. These tables list plan types, names, and dates, as well as a summary of how each plan supports mitigation and resilience.

2.6 INTEGRATION WITH EXISTING PLANNING MECHANISMS AND PROGRAMS

Effective mitigation is achieved when hazard awareness and risk management approaches and strategies become an integral part of public activities and decision-making. Many existing plans and programs support hazard mitigation in the County. It is critical that this HMP integrate, coordinate with, and complement, those existing plans and programs.

The capability assessment presented in Chapter 26 provides a summary and description of the existing plans, programs, and regulatory mechanisms at all levels of government (federal, state, county and local) that support hazard mitigation in the Region. In the jurisdictional annexes in Volume 2, each participating jurisdiction identifies how it has already integrated hazard mitigation into its planning, regulatory and administrative framework ("integration capabilities") and how it intends to promote this integration ("integration actions").

2.7 PLAN ADOPTION

Adoption by the local governing bodies of each participating jurisdiction demonstrates the commitment of the Planning Partners to fulfill the mitigation goals and strategies outlined in this HMP. Adoption via a municipal resolution legitimizes the HMP and authorizes responsible agencies to execute their responsibilities.

In addition to being required by DMA 2000, adoption of the HMP is necessary because:

- It lends authority to the plan to serve as a guiding document for all local and state government officials.
- It gives legal status to the plan in the event it is challenged in court.
- It certifies to program and grant administrators that the plan's recommendations have been properly considered and approved by the jurisdictions' governing authority and residents.
- It helps to ensure the continuity of mitigation programs and policies over time because elected officials, staff, and other community decision-makers can refer to the official document when making decisions about the community's future.

All participating jurisdictions will proceed with formal adoption proceedings. Each jurisdiction must submit a copy of its formal adoption resolution or other legal instrument to the HMP Coordinator at PPROEM. PPROEM will forward the executed resolutions to DHSEM, after which they will be forwarded to FEMA for the record. FEMA allows two options for submitting adoption resolutions:

- Submittal of adoption resolutions with plan—All participating jurisdictions provide documentation of plan adoption when the plan is initially submitted to the state for review. After receiving the draft plan from the state, FEMA conducts its review and will approve the plan if it meets all requirements.
- Approvable pending adoption—A draft HMP is submitted to the state and FEMA for approval prior to adoption by the jurisdictions. When FEMA determines that the plan as a whole and each participating jurisdiction have met all the requirements except adoption, FEMA will

inform the state that the plan is "approvable pending adoption" (APA). After that, once FEMA receives documentation of adoption resolutions from at least one jurisdiction, the status is changed from APA to approved for the entire plan and for that jurisdiction. Other jurisdictions that participated in the planning process then receive approval once they pass their own adoption resolutions. A jurisdiction with a plan in APA status does not meet the requirement for an approved mitigation plan to apply for and receive funding assistance.

FEMA will transmit acknowledgement of verification of formal plan adoption and the official approval of the plan to the PPROEM HMP Coordinator. The plan approval date begins the five-year approval period and sets the expiration date for the plan. All participating jurisdictions will have the same expiration date regardless of their own jurisdiction's adoption date. The date indicated on FEMA's approval letter is the official approval date.

The resolutions issued by each jurisdiction to support adoption of this HMP are included in Appendix A.

3. REGIONAL PROFILE

The planning area for this HMP is comprised of the entirety of the Pikes Peak Region. This chapter presents general information about the land, people, and assets of the Pikes Peak Region. This information provides a baseline for understanding the economic, structural, and population assets at risk from the hazards addressed in this HMP.

3.1 LOCATION

El Paso County is located in the central part of Colorado, bordered by Douglas County to the north, Teller County to the west, Elbert County to the northeast, Lincoln County to the east, and Pueblo County to the south. The county encompasses a total area of approximately 2,158 square miles, with the city of Colorado Springs serving as the county seat and the largest municipality. The county's strategic location along Interstate 25 makes it a vital transportation hub within the state. Figure 3-1 shows the planning area considered for this HMP update.

3.2 JURISDICTIONS WITHIN THE COUNTY

El Paso County is composed of several municipalities and unincorporated communities. Major jurisdictions include the cities of Colorado Springs, City of Fountain, and City of Manitou Springs, as well as the town of Monument. Each jurisdiction has its own governance structure and may implement local regulations that influence land use, emergency management, and hazard mitigation efforts. All jurisdictions participated in this HMP update and created a jurisdictional annex, which can be found in Volume 2.

- Cities
  - Colorado Springs
  - Fountain
  - Manitou Springs
- Towns
  - Calhan
  - Green Mountain Falls
  - Monument
  - Palmer Lake
  - Ramah

Table 3-1 shows the total area of each participating jurisdiction.

Figure 3-1. Pikes Peak Region Multi-Hazard Mitigation Plan Area

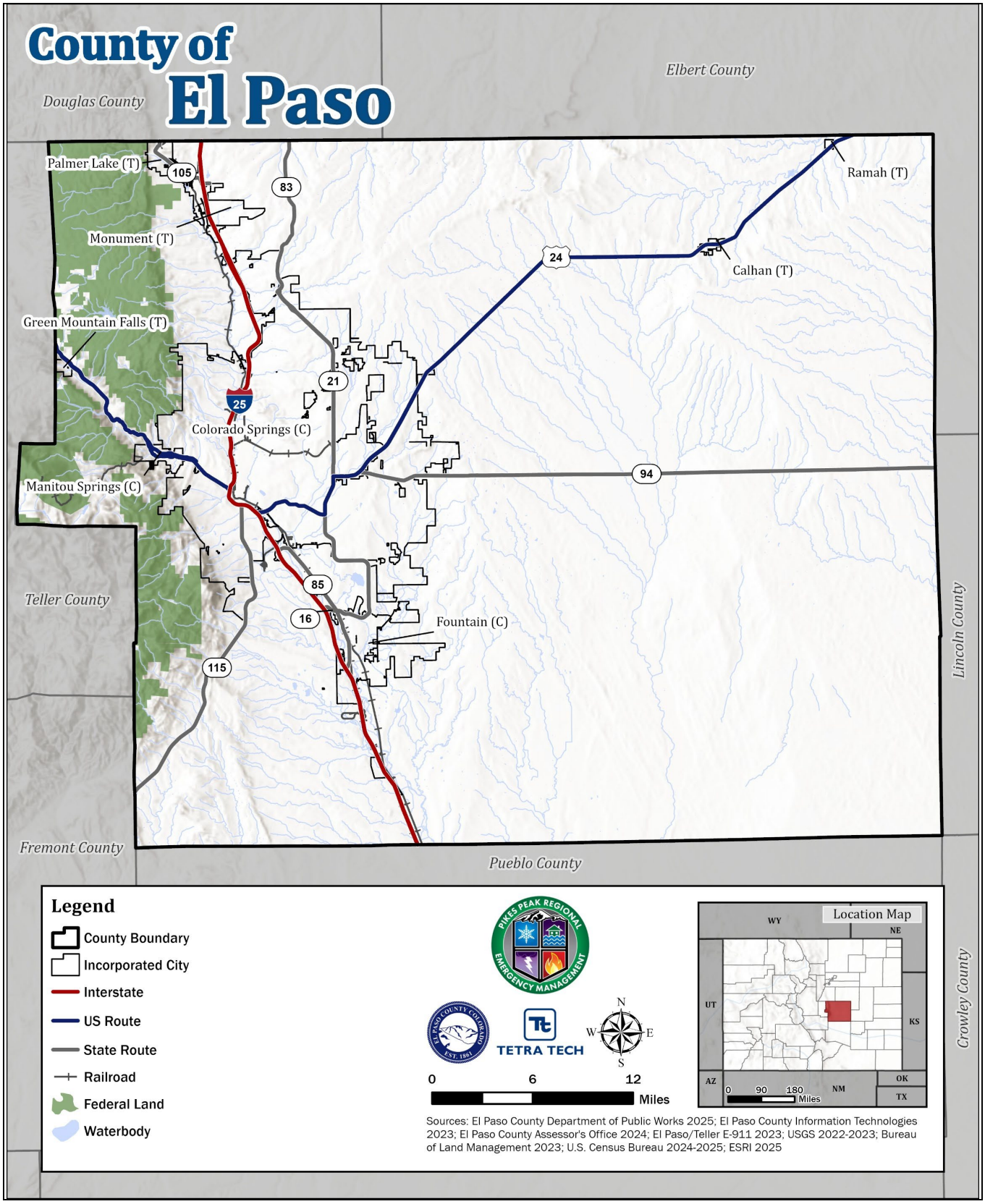


Table 3-1. Jurisdiction Areas

Jurisdiction	Acres	Square Miles
Town of Calhan	529.6	0.8
City of Colorado Springs	129,010.4	201.6
City of Fountain	14,068.0	22.0
Town of Green Mountain Falls	494.3	0.8
City of Manitou Springs	1,988.2	3.1
Town of Monument	4,427.4	6.9
Town of Palmer Lake	1,970.7	3.1
Town of Ramah	162.2	0.3
Unincorporated County	1,205,073.3	1,882.9
El Paso County (Total)	**1,357,724.1**	**2,121.4**

3.3 HISTORY

3.3.1 COMMUNITY HISTORY

The following is summarized from an on-line article in Colorado Encyclopedia (History Colorado and Colorado Encylopedia n.d.)

The Pikes Peak area's long history of human habitation began almost 12,000 years ago. Paleo-Indians and Archaic peoples mined the colored clay deposits near present-day Calhan to make pottery and bricks. Ute Indians occupied the Pikes Peak region by about AD 1500. By the middle of the seventeenth century the Utes had obtained horses from the Spanish, and some began hunting buffalo on the plains. Other groups of Plains Indians—including the Cheyenne, Kiowa, and Lakota—also frequented the eastern El Paso County area in the nineteenth century.

The El Paso County area came under the jurisdiction of the United States as part of the Louisiana Purchase in 1803. In 1806 an expedition led by Lieutenant Zebulon Pike explored the southwestern part of the new territory. In the decades after Pike's expedition, the Rocky Mountains became a haven for beaver trappers, and the Pikes Peak area was no exception.

The discovery of gold in 1858 set off the Colorado Gold Rush of 1858–59. American emigrants arrived by the thousands. The town of Colorado City was established at the present site of City of Colorado Springs on August 13, 1859. The gold rush prompted the US government to organize the Colorado Territory in 1861. El Paso became one of the territory's first 17 counties, with Colorado City as county seat.

In 1870, William Jackson Palmer and partner William Bell founded the Denver & Rio Grande Railroad, a branch of which would run south from Denver to the Colorado City area. After acquiring land near Colorado City along the railroad's right-of-way, Palmer advertised real estate for his new Fountain Colony all over the United States and Britain. The town was quickly renamed City of

Colorado Springs. City of Colorado Springs grew to a population of 1,500 by the end of 1872, and in 1873 the city took over the role of county seat.

The town of Calhan developed in 1888 along an expanding line of the Rock Island Railroad, some 35 miles northeast of City of Colorado Springs. By 1900 the town remained a tiny plains outpost with a population of just 40, but by 1910 it had 400 residents and 45 businesses. Town of Calhan was incorporated in 1919.

The U.S. Army established Camp Carson south of City of Colorado Springs in 1942. During World War II the camp held some 9,000 prisoners of war, mostly Italians and Germans. The camp was expanded and redesignated as Fort Carson in 1954. That same year the U.S. Air Force chose to build its academy in City of Colorado Springs. In 1957 the North American Aerospace Defense Command (NORAD) was established at Ent Air Force Base in City of Colorado Springs. The headquarters for NORAD was moved underneath Cheyenne Mountain, west of the city, in 1961. In 1983 the military broke ground on Falcon Air Force Base (later renamed Schriever Air Force Base), which currently monitors and controls more than 150 navigation, communication, and early-warning satellites.

In 2009 Outside magazine ranked City of Colorado Springs number 1 on its list of “America’s Best Cities”; in 2014 TripAdvisor rated Garden of the Gods as the top-ranking U.S. park, and in 2015 the website Wallet Hub ranked the city as the nation’s third-best large city to live in. El Paso County today also features a robust agricultural economy. As of 2012 the county ranks third in the state in the raising of horses, goats, and chickens. It is also the number-1 producer of plant nursery stock and harvests the second-highest acreage of sod in Colorado.

3.3.2 HISTORY OF MAJOR HAZARD EVENTS

The President of the United States has the authority to issue disaster declarations for hazard events that cause more damage than state and local governments can manage without assistance from the federal government. The declaration triggers funding for emergency and recovery efforts led by FEMA. The first federal disaster declaration was issued in 1953. Initially, declarations applied to entire states. Beginning in 1969, the process was refined to specify the individual counties affected by each declaration. Federally disaster declarations are classified as major disaster (DR), emergency declaration (EM), or fire management assistance (FM). Table 3-2 lists the 20 federal disaster declarations that have included El Paso County.

3.4 PHYSICAL SETTING

The physical setting of El Paso County is diverse, featuring a mix of urban, suburban, and rural landscapes. The county's elevation ranges from approximately 6,000 feet in the plains to over 14,000 feet in the Rocky Mountains, including the iconic Pikes Peak. This varied topography contributes to a range of ecosystems and natural resources, with significant areas designated as parks and open spaces, such as Garden of the Gods and Cheyenne Mountain State Park.

Table 3-2. FEMA Disaster Declarations for the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
June 19, 1965	DR-200	Tornadoes, Severe Storms, Flooding
May 19, 1969	DR-261	Severe Storms, Flooding
May 23, 1973	DR-385	Heavy Rains, Snowmelt, Flooding
August 2, 1976	DR-517	Severe Storms, Flash Flooding
January 29, 1977	EM-3025	Drought
May 17, 1999	DR-1276	Severe Storms, Flooding, Mudslides, and Landslides
June 19, 2002	DR-1421	Wildfires
April 9, 2003	EM-3185	Snowstorm
September 5, 2005	EM-3224	Hurricane Katrina Coastal Storm
January 7, 2007	EM-3270	Snowstorm
June 24, 2012	FM-2984	Waldo Canyon fire
June 28, 2012	DR-4067	High Park and Waldo Canyon Wildfires
June 11, 2013	FM-5027	Black Forest Wildfire
July 26, 2013	DR-4134	Black Forest Wildfire
September 12, 2013	EM-3365	Severe Storms, Flooding, Landslides, and Mudslides
September 14, 2013	DR-4145	Severe Storms, Flooding, Landslides, and Mudslides
July 16, 2015	DR-4229	Severe Storms, Tornadoes, Flooding, Landslides, and Mudslides
March 13, 2020	EM-3436	Covid-19 Pandemic
March 28, 2020	DR-4498	Covid-19 Pandemic
August 25, 2023	DR-4731	Severe Storms, Flooding, and Tornadoes

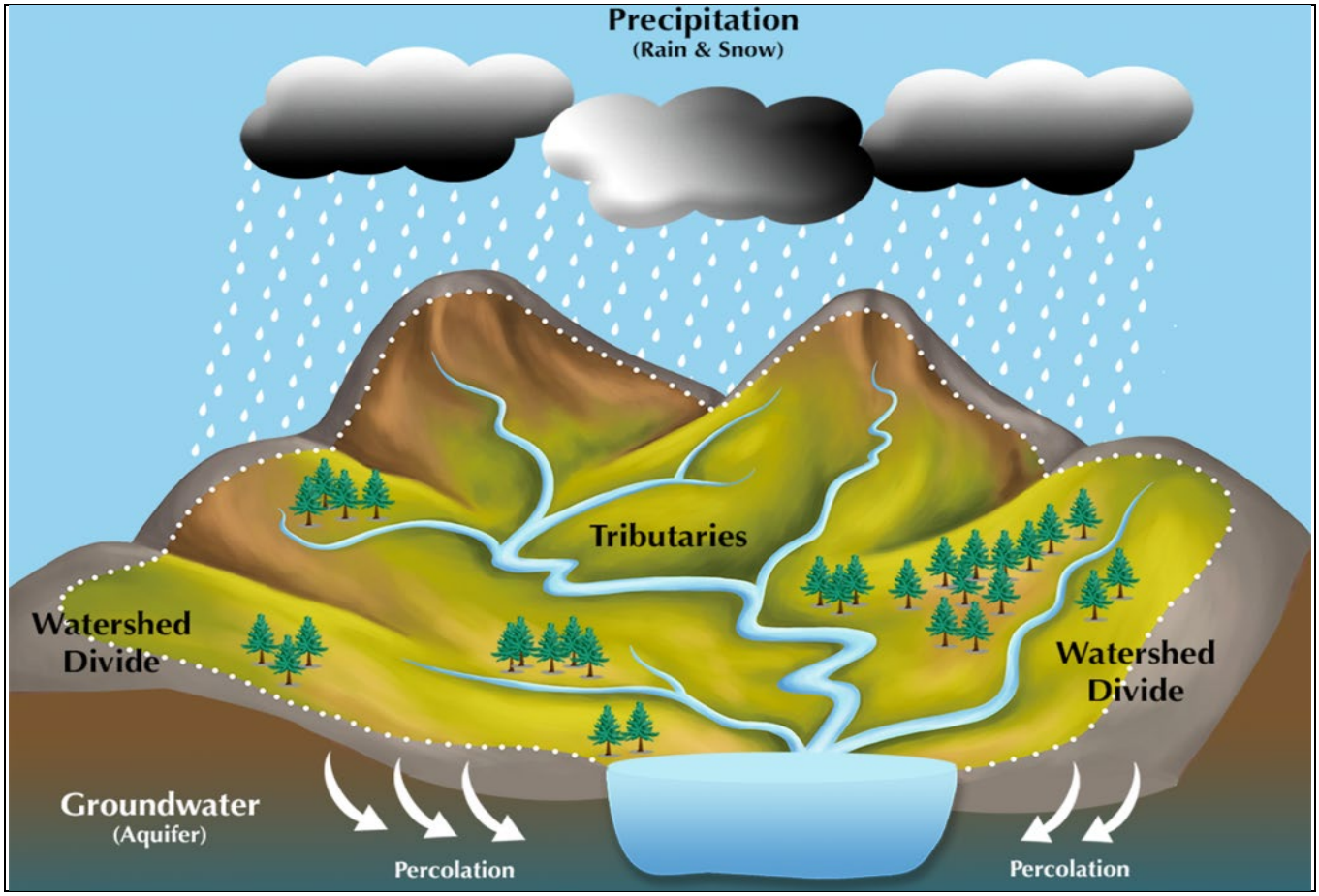
Source: (FEMA n.d.)

3.4.1 WATER RESOURCES

A watershed is an area of land that is bounded by ridges or hills (watershed divide) that create a basin in which water drains to a common point (river, lake, ocean, etc.); typical features are shown on Figure 3-2.

El Paso County is situated within multiple watersheds that play a crucial role in the region's hydrology. The primary watersheds include the Fountain Creek watershed, which flows southward into Pueblo Reservoir, and the Cherry Creek watershed. These watersheds are vital for managing water resources, supporting agriculture, and providing recreational opportunities. The health of these watersheds is essential for flood management and ecological sustainability, as they are susceptible to both flooding and drought conditions

Figure 3-2. Hydrographic Features of a Typical Watershed



Source: (Seacoast Science Center n.d.)

3.4.2 TOPOGRAPHY AND GEOLOGY

The topography of El Paso County is diverse, ranging from the flat plains in the east to the rugged mountains in the west. The county's elevation varies significantly, with lower elevations around 6,000 feet in the plains and rising to over 14,000 feet at the summit of Pikes Peak. This elevation gradient creates distinct ecological zones and influences local weather patterns. The foothills of the Rocky Mountains provide scenic vistas and recreational opportunities, while the plains support agricultural activities.

El Paso County's geology is primarily characterized by sedimentary rock formations, including sandstone, limestone, and shale, which date back to the Paleozoic and Mesozoic eras. The region is known for its geological features, including the Front Range of the Rocky Mountains, which is composed of granite and metamorphic rocks. The county also contains significant geological formations such as the Fountain Formation and the Laramie Formation, which contribute to the area's natural beauty and provide resources for construction and landscaping.

3.4.3 CLIMATE

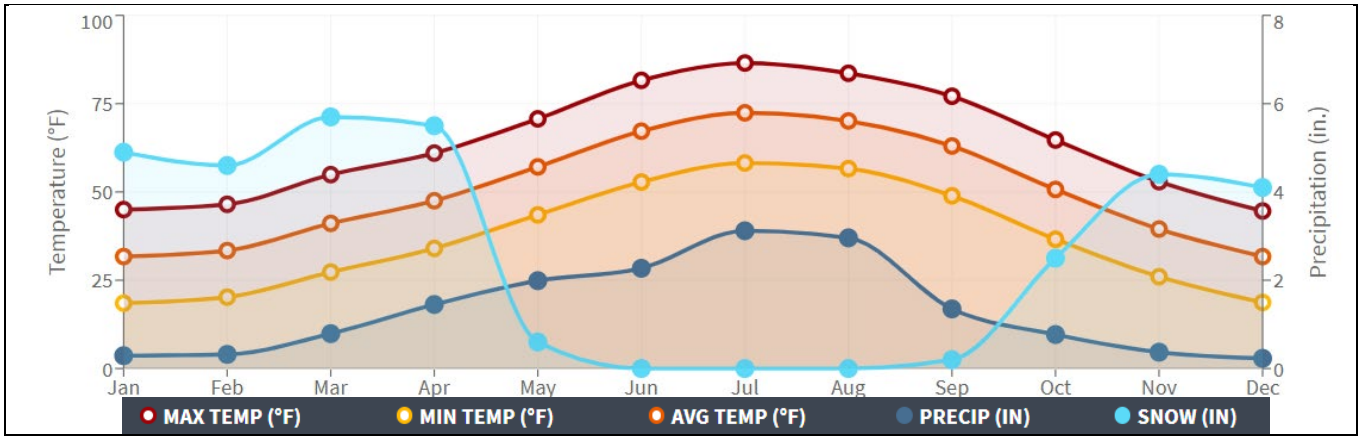
El Paso County experiences a semi-arid climate, characterized by warm summers and cold winters. The county's elevation contributes to temperature variations, with lower elevations experiencing warmer temperatures compared to higher altitudes. Average monthly precipitation varies from 3.12 inches in July to 0.23 inches in December. Snowfall is common in winter, particularly in the mountainous areas, and can lead to hazardous conditions. Average monthly snow varies from 0 inches in the summer months to 5.7 inches in March. Understanding the climate is crucial for planning and preparing for hazards such as wildfires, floods, and winter storms. Table 3-3 summarizes the average monthly precipitation, snow, and temperatures for the City of Colorado Springs Airport from 1991 to 2020; Figure 3-3 shows the same information in a graph format.

Table 3-3. City of Colorado Springs Airport Average Temperature, Precipitation, and Snow

DATE	Precipitation (inches)	Snow (inches)	Average Temperature (°F)	Maximum Temperature (°F)	Minimum Temperature (°F)
Jan	0.29	4.9	31.7	45	18.5
Feb	0.32	4.6	33.4	46.5	20.2
Mar	0.79	5.7	41.1	54.9	27.3
Apr	1.45	5.5	47.5	61	34
May	1.99	0.6	57.1	70.7	43.5
Jun	2.27	0	67.2	81.6	52.8
Jul	3.12	0	72.4	86.5	58.2
Aug	2.96	0	70.1	83.6	56.6
Sep	1.35	0.2	63	77.1	48.9
Oct	0.77	2.5	50.7	64.7	36.6
Nov	0.37	4.4	39.5	52.9	26
Dec	0.23	4.1	31.7	44.6	18.7

Source: (NOAA n.d.)

Figure 3-3. City of Colorado Springs Airport Average Temperature and Precipitation, and Snow



Source: (NOAA n.d.)

3.4.4 LAND COVER

Land cover in El Paso County is diverse, reflecting the varying topography and land use patterns. The county includes urban areas, agricultural land, forests, grasslands, and open spaces. Urban development is concentrated in and around City of Colorado Springs, while agricultural land primarily exists in the eastern plains. Forested areas are prevalent in the foothills and mountainous regions, providing critical habitats and recreational opportunities. Open spaces and parks, such as Garden of the Gods and Cheyenne Mountain State Park, contribute to the county's natural beauty and serve as vital resources for residents and visitors alike. Table 3-4 shows the total land cover for El Paso County and Figure 3-4 shows the information on a map.

Table 3-4. Land Cover

Land Cover Category	Acreage	% of County
Agriculture	5,524	0.4%
Barren Land	2,410	0.2%
Forest	152,194	11.2%
Rangeland	1,014,324	74.4%
Urban Area	169,450	12.4%
Water	1,799	0.1%
Wetland	16,914	1.2%
El Paso County (Total)	**1,362,614**	**100.0%**

Source: El Paso County Information Technologies 2023; NLCD; USGS 2023

3.5 LAND USE

Land use in El Paso County is characterized by a combination of residential, commercial, industrial, and agricultural areas. The county has experienced significant growth in recent years, leading to increased urbanization, particularly in and around City of Colorado Springs. The land use planning process is guided by the El Paso County Master Plan, which aims to balance development with the preservation of natural resources and open spaces. Figure 3-5 shows the County's current land use from the 2021 El Paso County Master Plan.

The Rural landscape covers most of the eastern portion of the County and just over fifty percent of the total County land area. The character of these areas is generally rural, remote, or distant from high activity and higher density areas. Rural El Paso County exists in the mountainous or hilly areas to the west, southwest, and south, surrounded by forested federal land or state-owned parks or preserves, and in the rolling plains to the east, with irrigated crop lands, or grazing lands used for agricultural production. Rural areas also provide farm homesteads and large single-family estates on substantially sized parcels. Residential parcels in Rural areas average approximately 34 acres.

Figure 3-4. Land Cover

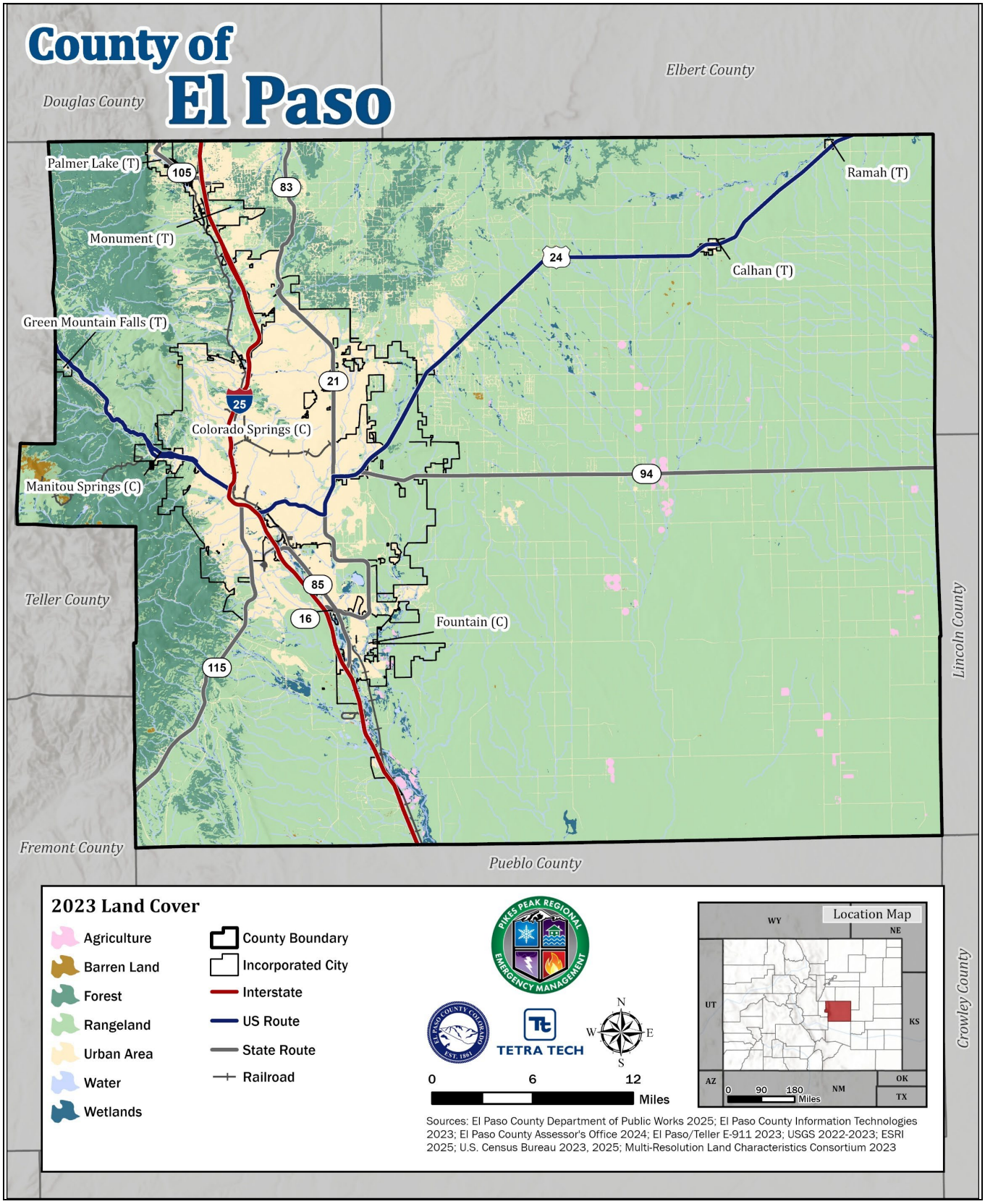
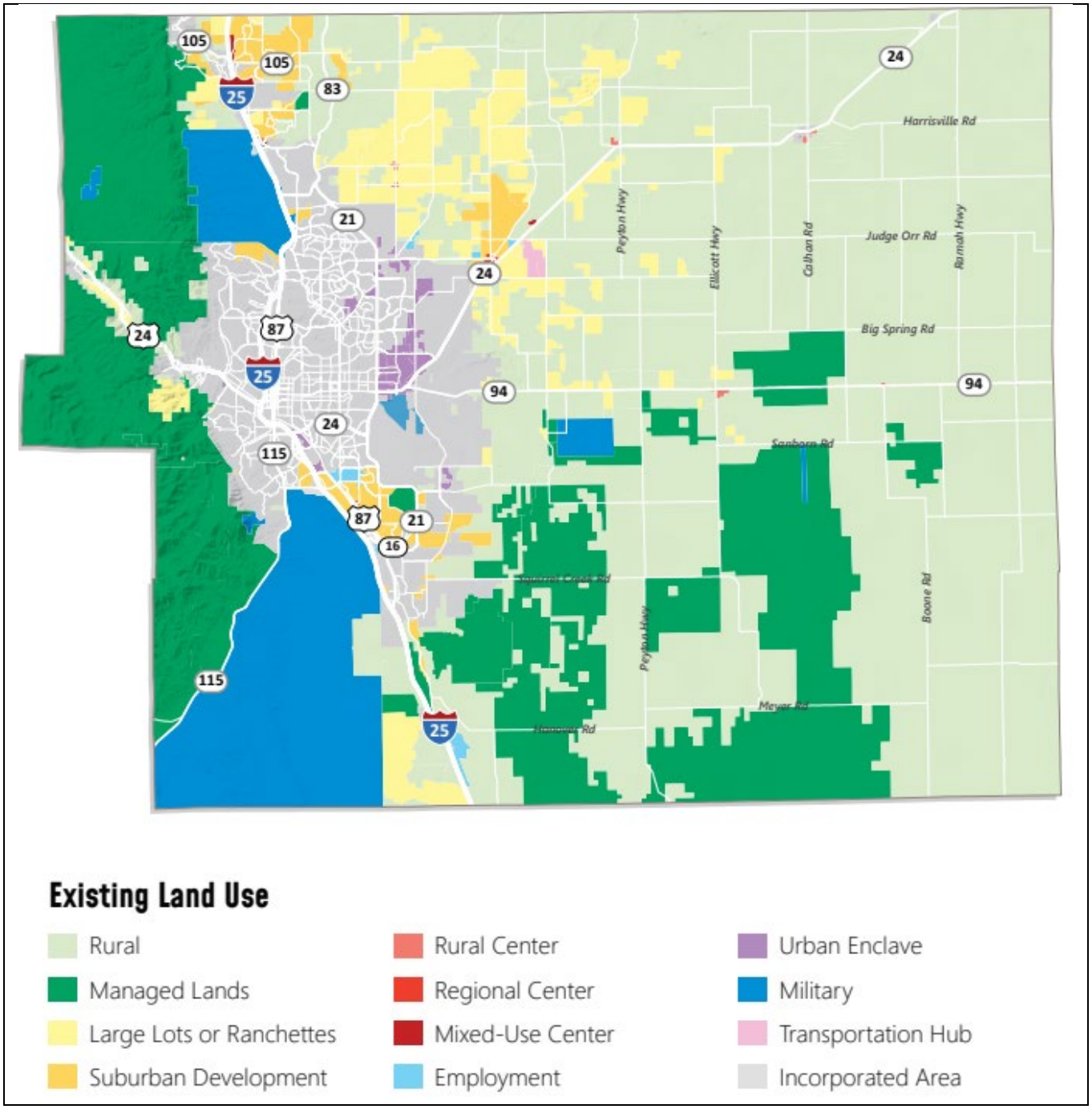


Figure 3-5. Land Use Classification



Source: El Paso County Master Plan, 2021

A Rural Center contains a mix of residential and limited commercial development along main streets and include opportunities for uses such as convenience stores, coffee shops, and restaurants. Rural Centers are surrounded by Rural areas or Large-Lot or Ranchette Development and include places like Black Forest (along Black Forest Road), Peyton, Calhan, Ellicott, Yoder, and Rush.

Managed Lands are federal, state, or local government-owned properties that cover large areas. These areas as shown do not represent all government holdings in the County, however they include the most prominent, expansive areas, including military installations, like Fort Carson and the U.S. Air Force Academy, other large rural tracts, park lands, and conservation areas.

Large Lot or Ranchette Development, sometimes called Rural Suburban Development, covers almost three times the land area in El Paso County in comparison to the smaller-lot Suburban Development. They are typically located between suburban and rural areas and vary in character based on geography and landscape. These areas have a median lot size of approximately 5 acres. Many large-lot development areas rely on wells and septic systems.

Suburban Development covers more than 28,000 acres (45 square miles) of land in El Paso County. These areas are located close to City of Colorado Springs, Town of Monument, Town of Palmer Lake, or City of Fountain, and include development in places like Falcon, Gleneagle, Woodmoor, Security-Widefield, and Stratmoor. The character of Suburban Development is predominantly residential in the form of subdivisions with smaller lots and curvilinear streets, with some County areas being difficult to distinguish from suburban development within city limits.

Employment areas are comprised of land for industrial or other business uses. They are primarily located near I-25 or other highway or arterial road corridors. An example of an Employment Area is Meadow Lake Airport, a private airport located east of Falcon, and other adjacent properties.

Mixed-Use Centers are focused along main points of access to I-25 in the northern areas. These include centers at Gleneagle (Exit 156) and Woodmoor (Exit 161). The mix of uses contained in these high-activity areas include commercial services, restaurants, banks, gas stations, park-and-rides, apartments and townhomes, and institutional uses, like high schools and libraries.

A Regional Center is located in the heart of Falcon and features a unique mix of uses for the County. Falcon's Regional Center is a major commercial destination for residents in the Falcon-Peyton region, and communities farther to the east. The area differs from other communities' Mixed-Use or Rural Centers by providing a level of goods and services that attracts people from across the rural region such as restaurants, entertainment, retail, commercial services, grocery stores, libraries, and post offices.

Within the County's Incorporated Areas, there are enclaves of developed and undeveloped land that remain unincorporated, although they are surrounded on all sides by the City of Colorado Springs and give the sense that it is part of the City. These unincorporated pockets include the area of Cimarron Hills, Northeast City of Colorado Springs, and Southeast City of Colorado Springs near Stratmoor. These enclaves are primarily residential but also feature a mix of uses including residential, commercial, institutional, or industrial.

Incorporated Areas are the lands within the boundaries of the eight incorporated cities and towns in El Paso County, the largest of which is the City of Colorado Springs, and the smallest of which is the town of Ramah in the northeast corner of the County.

3.6 POPULATION AND DEMOGRAPHICS

3.6.1 CURRENT POPULATION

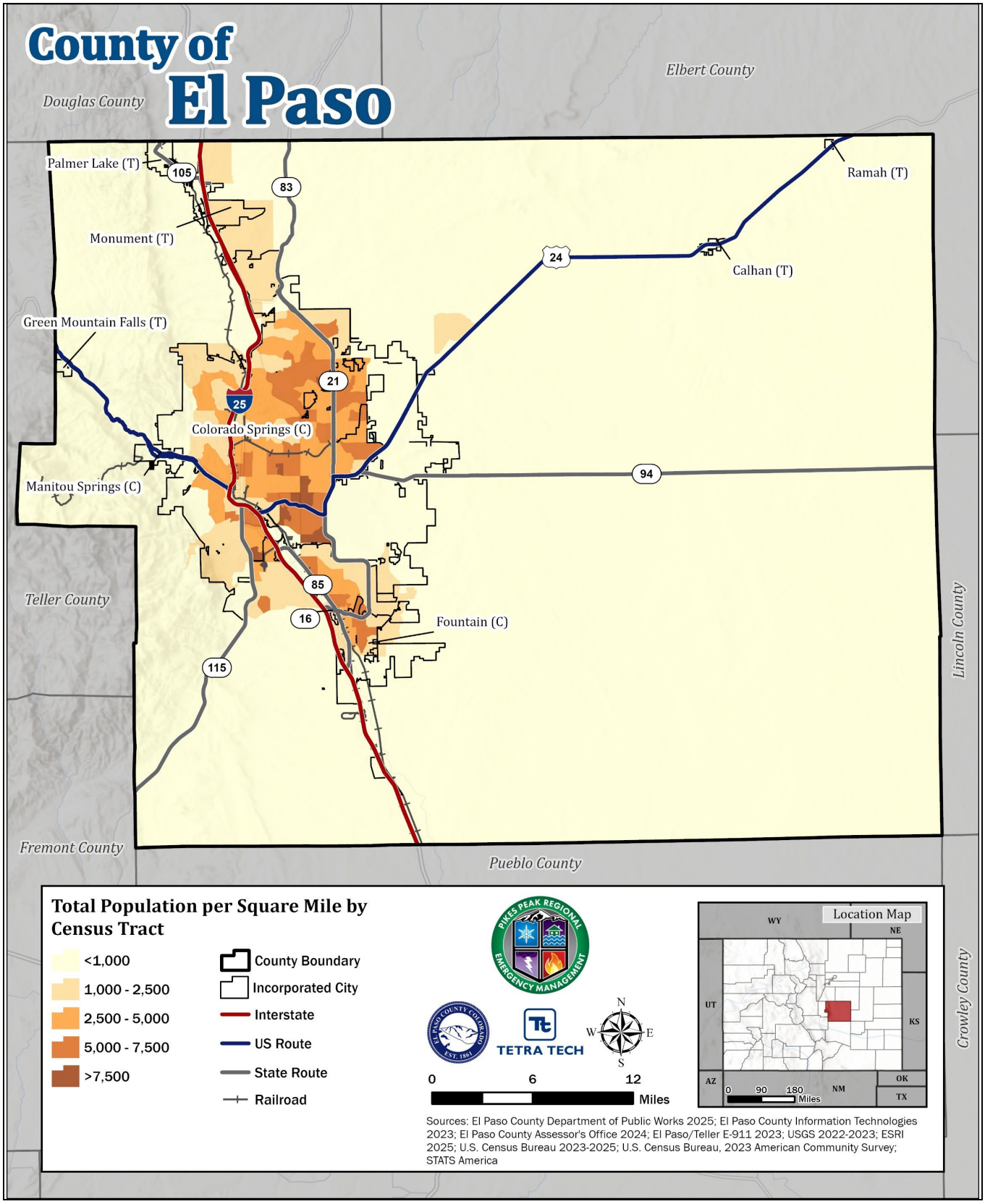
As of the 2020 Census, El Paso County has a population of approximately 730,395 residents, making it the most populous county in Colorado. The county's population continued to climb and as of 2023, the American Community Survey (ACS) estimates that the population was 736,008. The demographic profile is diverse, with a growing Hispanic population and a significant number of military personnel and veterans due to the presence of military installations. Table 3-5 summarizes population estimates for the county and municipalities and Figure 3-6 shows the county-wide population by census tract.

Table 3-5. El Paso County Population

Jurisdiction	2020 Census Population	2020 Census Population as % of County Total	2023 ACS 5-Year Estimate Population	2023 ACS 5-Year Estimate Population as % of County Total
Town of Calhan	762	0.1%	510	0.1%
City of Colorado Springs	406,361	55.6%	405,307	55.1%
City of Fountain	91,369	12.5%	92,873	12.6%
Town of Green Mountain Falls	622	0.1%	690	0.1%
City of Manitou Springs	4,858	0.7%	4,796	0.7%
Town of Monument	10,399	1.4%	11,035	1.5%
Town of Palmer Lake	2,636	0.4%	2,635	0.4%
Town of Ramah	111	0.0%	130	0.0%
Unincorporated County	213,277	29.2%	218,032	29.6%
El Paso County (Total)	**730,395**	**100.0%**	**736,008**	**100.0%**

Source: U.S. Census Bureau 2020 Decennial Total Population; U.S. Census Bureau 2023, American Community Survey
Note: The town of Green Mountain Falls is located in El Paso County and Teller County. Town of Green Mountain Falls is 96.3% within El Paso County; this multiplier was used to extract only the population within El Paso County.

Figure 3-6. Population by Census Tract



3.6.2 SOCIALLY VULNERABLE POPULATIONS

El Paso County is characterized by a diverse and rapidly growing population, reflecting various demographic trends and social dynamics. Understanding the population characteristics is essential for effective planning and resource allocation, particularly in the context of hazard mitigation and community resilience. As the population grows and diversifies, it is essential to recognize and address the needs of socially vulnerable populations within El Paso County. Social vulnerability refers to the susceptibility of certain groups to adverse impacts from hazards, such as natural disasters, economic downturns, or public health emergencies. Key aspects of socially vulnerable populations in El Paso County include:

- Low-Income Households: A significant portion of the population lives below the poverty line, particularly in certain neighborhoods of City of Colorado Springs and surrounding areas. These households may have limited access to resources, making them more vulnerable during emergencies.
- Elderly Population: The county has a growing elderly population, which can be particularly vulnerable to health risks, isolation, and mobility challenges during emergencies. Programs that support seniors are essential for ensuring their safety and well-being.
- Minority Communities: El Paso County is home to a diverse array of ethnic and racial groups, including a growing Hispanic population. These communities may face barriers to accessing services, information, and resources, particularly during crisis situations.
- Individuals with Disabilities: People with disabilities may experience challenges in accessing resources and support during emergencies. Ensuring that emergency plans are inclusive and consider the needs of these individuals is crucial for effective hazard mitigation.

Addressing the needs of socially vulnerable populations is a critical component of El Paso County's hazard mitigation planning. By understanding the demographics and vulnerabilities of its residents, the county can develop targeted strategies to enhance resilience and ensure equitable access to resources and support during emergencies.

These populations can be more susceptible to hazard events based on a number of factors including their physical and financial ability to react or respond during a hazard, and the location and construction quality of their housing. This HMP considers several socially vulnerable population groups: the elderly (persons over the age of 65), the young (persons under the age of 5), non-English speaking households, those with disabilities, and those living below the poverty level (as defined by the U.S. Census Bureau). Figure 3-7 shows vulnerable population concentrations by census tract in El Paso County. Table 3-6 summarizes socially vulnerable populations in each participating jurisdiction.

3.6.3 POPULATION TRENDS

Population trend information was evaluated to estimate future shifts that could significantly change the character of the area. Population trends can provide a basis for making decisions on the type of mitigation approaches to consider and the locations in which these approaches should be applied. This information can also be used to support planning decisions regarding future development in vulnerable areas.

Figure 3-7. Vulnerable Populations by Census Tract

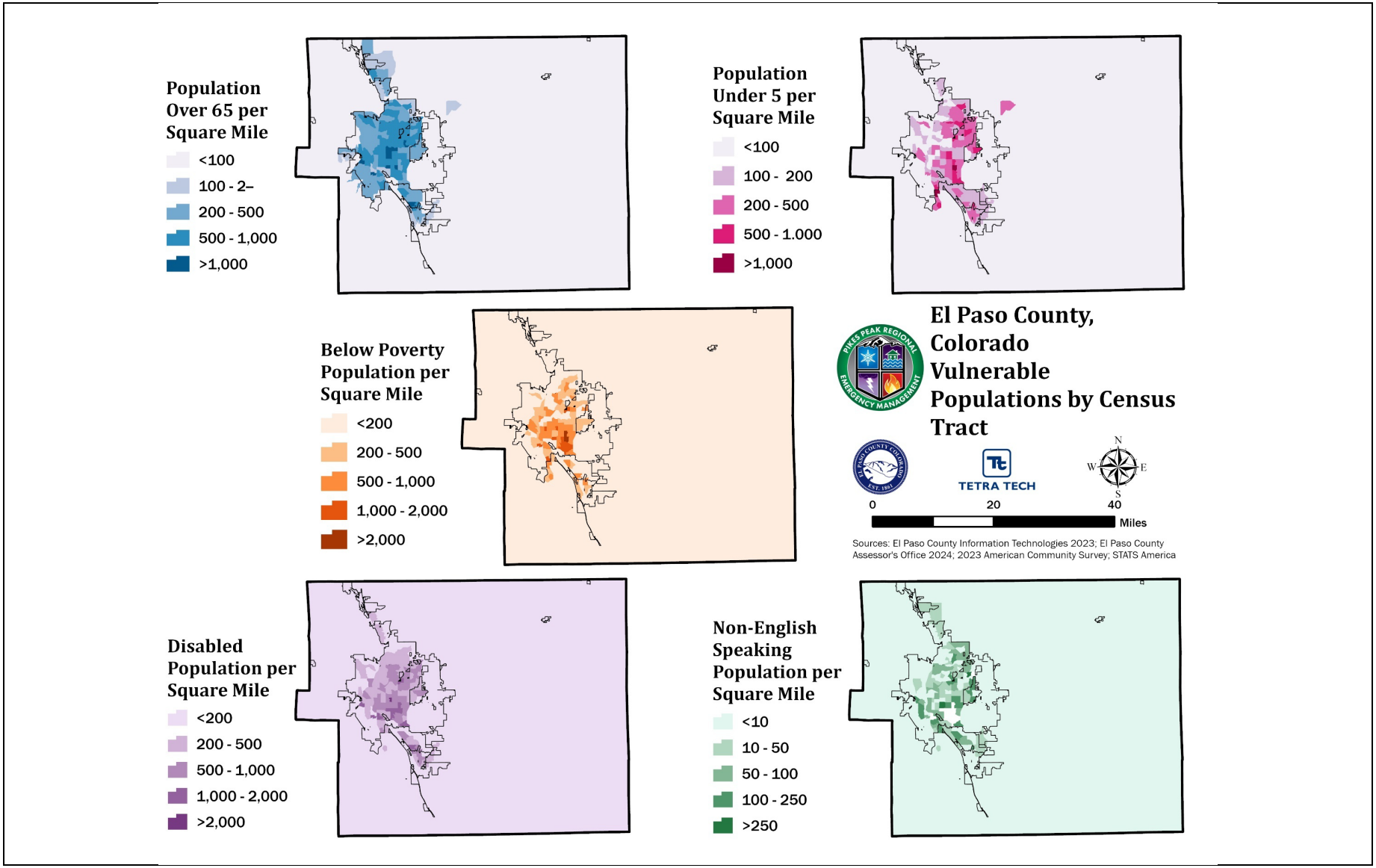


Table 3-6. El Paso County Socially Vulnerable Populations

Jurisdiction	Population Over 65	Population Over 65 as % of Total Jurisdiction Population	Population Under 5	Population Under 5 as % of Total Jurisdiction Population	Non-English Speaking Population	Non-English Speaking Population as % of Total Jurisdiction Population	Population with Disability	Population with Disability as % of Total Jurisdiction Population	Population Below Poverty Level	Population Below Poverty Level as % of Total Jurisdiction Population
Town of Calhan	114	22.4%	23	4.5%	0	0.0%	78	15.3%	48	9.4%
City of Colorado Springs	61,906	15.3%	23,342	5.8%	7,968	2.0%	54,736	13.5%	41,928	10.3%
City of Fountain	7,778	8.4%	7,463	8.0%	962	1.0%	9,530	10.3%	7,734	8.3%
Town of Green Mountain Falls	92	13.3%	14	2.0%	0	0.0%	130	18.8%	28	4.1%
City of Manitou Springs	860	17.9%	63	1.3%	22	0.5%	643	13.4%	471	9.8%
Town of Monument	1,475	13.4%	608	5.5%	123	1.1%	493	4.5%	607	5.5%
Town of Palmer Lake	531	20.2%	74	2.8%	0	0.0%	352	13.4%	89	3.4%
Town of Ramah	57	43.8%	7	5.4%	0	0.0%	49	37.7%	3	2.3%
Unincorporated County	27,829	12.8%	14,351	6.6%	1,924	0.9%	21,179	9.7%	10,069	4.6%
El Paso County (Total)	**100,642**	**13.7%**	**45,945**	**6.2%**	**10,999**	**1.5%**	**87,190**	**11.8%**	**60,977**	**8.3%**

Note: The town of Green Mountain Falls is located in El Paso County and Teller County. Town of Green Mountain Falls is 96.3% within El Paso County; this multiplier was used to extract only the population within El Paso County.

Source: U.S. Census Bureau 2023, American Community Survey

El Paso County has experienced significant population growth over the past two decades. The population increased by nearly 15% from 2010 to 2020, driven by factors such as economic opportunities, quality of life, and the presence of military installations. This growth trend is expected to continue, with projections indicating that the population could reach over 900,000 by 2040. Table 3-7 summarizes recent and projected future changes in county population.

Table 3-7. El Paso County Population Change

July 2010	July 2015	July 2020	July 2025	July 2030	July 2035	July 2040	July 2045	July 2050
627,232	677,969	732,366	758,150	810,949	867,406	920,112	965,080	1,001,087

Source: (DOLA n.d.)

Key factors contributing to this growth include:

- Economic Development: The county's diverse economy, including defense, technology, and tourism sectors, attracts new residents seeking employment and a high quality of life.
- Military Presence: The presence of major military installations, such as Fort Carson and the U.S. Air Force Academy, contributes to population growth through the influx of military personnel and their families.
- Quality of Life: El Paso County offers a range of amenities, including outdoor recreational opportunities, cultural attractions, and a relatively low cost of living compared to other metropolitan areas in Colorado.

3.7 ECONOMY

El Paso County has the third largest gross domestic product in Colorado, second only to Denver and Arapahoe Counties (BEA 2024).

3.7.1 MAJOR INSTITUTIONS

El Paso County's economy is diverse and robust, with key industries including defense, healthcare, education, and tourism. The presence of several military installations, including Fort Carson and the U.S. Air Force Academy, significantly contributes to the local economy. The county has also seen growth in technology and manufacturing sectors, supported by a skilled workforce and educational institutions such as the University of Colorado at City of Colorado Springs

El Paso County is home to several major employers that significantly contribute to the local economy. Key sectors include:

- Defense and Military: The presence of military installations, including Fort Carson, the U.S. Air Force Academy, and Peterson Space Force Base, makes defense one of the largest employment sectors in the county. Together, these installations employ thousands of military personnel and civilians, contributing to the local economy through direct employment and associated spending.

- Healthcare: The healthcare sector is another major employer in El Paso County, with institutions such as Penrose-St. Francis Health Services and UCHealth Memorial Hospital providing jobs for a significant number of residents. The demand for healthcare services continues to grow, driven by population increases and an aging demographic.
- Education: Educational institutions, including the University of Colorado, City of Colorado Springs and Pikes Peak Community College, are vital to the local economy. These institutions not only provide jobs but also contribute to workforce development and research initiatives.
- Technology and Manufacturing: The technology sector has seen substantial growth in recent years, with companies specializing in software development, cybersecurity, and advanced manufacturing establishing a presence in the county. This sector is supported by a skilled workforce and collaborations with local educational institutions.

3.7.2 EMPLOYMENT

El Paso County has experienced positive employment trends over the past decade, with job growth outpacing the national average. As of 2024, the county had a labor force of 382,933 (BLS n.d.). Key trends include:

- Diversification of Industries: Defense has historically been a dominant sector, but the county's economy has diversified, with growth in technology, healthcare, and tourism. This diversification helps to stabilize the economy and reduce reliance on any single sector.
- Unemployment Rates: The unemployment rate in El Paso County has generally remained lower than the national average, reflecting a strong job market. As of 2024, the unemployment rate was approximately 4.3%. Figure 3-8 shows the unemployment rate in El Paso County from 2019 to 2024.
- Remote Work and Flexible Employment: The COVID-19 pandemic accelerated trends toward remote work and flexible employment arrangements. Many companies in the county have adopted hybrid work models, allowing employees to work from home part-time, which has implications for local commercial real estate and transportation patterns.

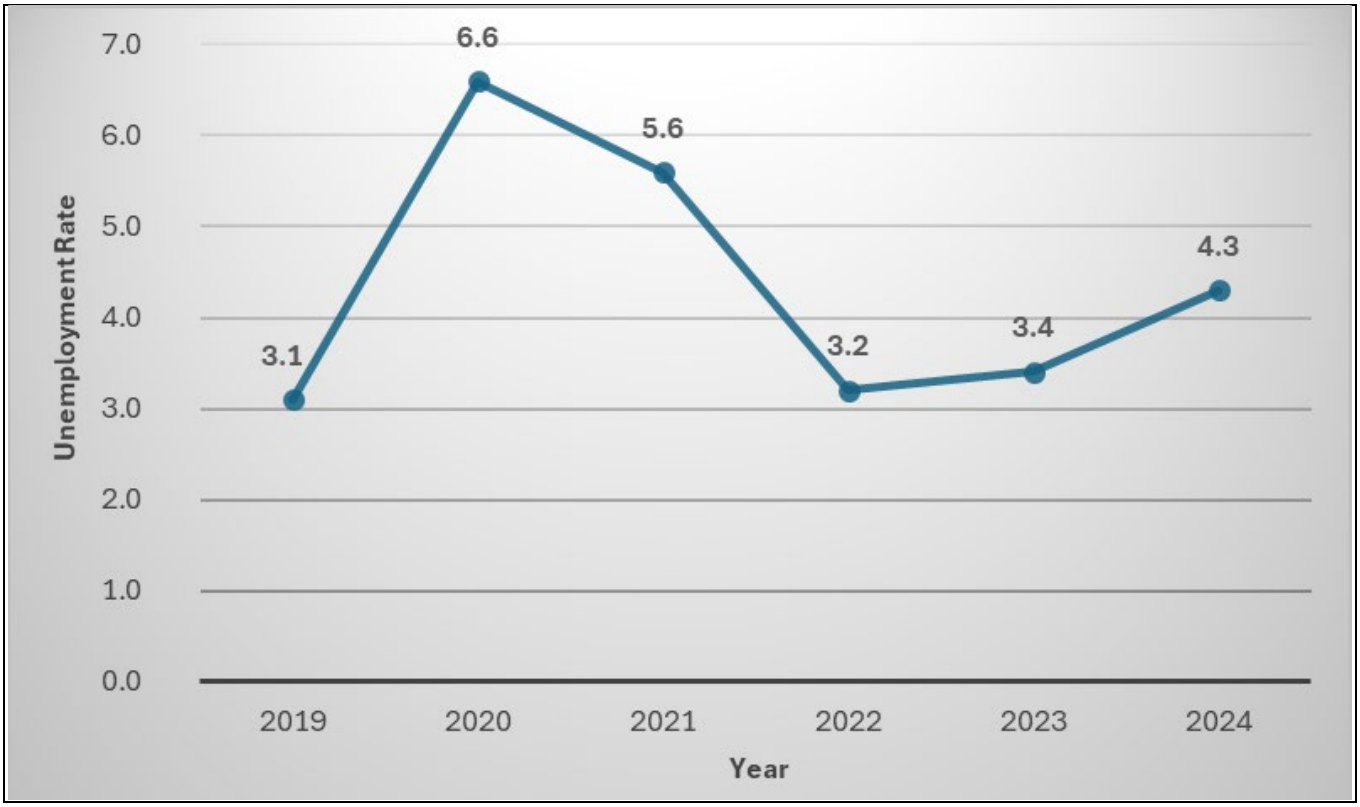
3.7.3 INCOME

Income levels in El Paso County reflect the diverse economic landscape. The median household income is over $87,000, which is higher than the national median but lower than the state median. Income disparities exist across different neighborhoods and demographic groups. Key points include:

- Income Inequality: While many residents enjoy higher incomes, certain areas, particularly those with high concentrations of low-income households, experience economic challenges. Addressing income inequality is essential for fostering a more equitable community.
- Cost of Living: The cost of living in El Paso County is relatively moderate compared to other metropolitan areas in Colorado, making it an attractive location for families and individuals seeking affordable housing and quality of life.

Table 3-8 summarizes income in El Paso County, the State of Colorado, and the United States.

Figure 3-8. El Paso County Unemployment Rate



Source: (BLS n.d.)

Table 3-8. Household Income

Household Income	El Paso County	Colorado	United States
Less than $10,000	3.5%	3.9%	4.9%
$10,000 to $14,999	2.2%	2.6%	3.6%
$15,000 to $24,999	4.8%	5.0%	6.6%
$25,000 to $34,999	5.6%	5.3%	6.8%
$35,000 to $49,999	9.7%	8.9%	10.4%
$50,000 to $74,999	16.8%	15.0%	15.7%
$75,000 to $99,999	13.8%	13.0%	12.7%
$100,000 to $149,999	20.2%	19.3%	17.4%
$150,000 to $199,999	10.8%	11.3%	9.3%
$200,000 or more	12.7%	15.8%	12.6%
Median Household Income	87,470	92,470	78,538
Mean Household Income	113,043	124,231	110,491

Source: ACS 5-Year Estimates, 2023

3.7.4 ECONOMIC TRENDS

Several economic trends are shaping the future of El Paso County, including:

- Population Growth and Housing Demand: The county's rapid population growth is driving demand for housing, commercial spaces, and infrastructure development. This growth presents both opportunities and challenges for local planners and developers.
- Sustainability and Resilience: There is a growing emphasis on sustainability and resilience in economic development, with initiatives aimed at promoting green technologies, renewable energy, and environmentally friendly practices in various industries.
- Tourism and Recreation: The county's natural beauty and recreational opportunities, including Pikes Peak and Garden of the Gods, drive tourism-related economic activities. Efforts to enhance tourism infrastructure and promote local attractions are ongoing.
- Workforce Development: As the economy evolves, workforce development initiatives are critical to ensuring that residents have the skills needed for emerging industries. Collaborations between educational institutions and local businesses are essential for preparing the workforce for future job opportunities.

3.8 GENERAL BUILDING STOCK

The general building stock in El Paso County includes a mix of residential, commercial, and public buildings. As of 2021, there are approximately 250,000 housing units in the county, with a significant portion being single-family homes. The construction and building codes are regulated at both the county and municipal levels to ensure safety and resilience against hazards (El Paso County Building Department, 2021).

The general building stock in El Paso County plays a critical role in defining the community's character, safety, and resilience to hazards. This section provides an overview of existing development patterns, the history of development in the county, and information about new and planned development.

3.8.1 EXISTING DEVELOPMENT

For the purposes of this plan, approximately 252,492 structures were identified by the tax data and spatial data available. These structures account for a replacement cost value of approximately $152 billion. Estimated content value was calculated by using 50 percent of the residential replacement cost value, and 100 percent of the non-residential replacement values. Using this methodology, approximately $63 billion in contents exist within these properties. Approximately 91.5 percent of the total buildings in the County are residential, which make up 56.9 percent of the total building stock value. Table 3-9 summarizes the number and value of all general buildings in the planning area. Table 3-10 presents building stock statistics by occupancy class.

Table 3-9. Number and RCV of Buildings of All Buildings in the Planning Area

	Number of Buildings	Replacement Cost Value—Structure	Replacement Cost Value—Contents	Replacement Cost Value—Total
Town of Calhan	424	$206,314,950	$176,768,431	$383,083,382
City of Colorado Springs	166,064	$61,036,857,529	$44,871,390,297	$105,908,247,826
City of Fountain	9,810	$3,002,880,420	$2,033,759,398	$5,036,639,818
Town of Green Mountain Falls	556	$105,432,367	$64,858,463	$170,290,831
City of Manitou Springs	2,412	$761,949,948	$499,355,284	$1,261,305,232
Town of Monument	3,594	$1,427,753,293	$1,013,968,044	$2,441,721,337
Town of Palmer Lake	1,304	$416,927,248	$289,636,793	$706,564,041
Town of Ramah	83	$15,942,779	$9,739,880	$25,682,659
Unincorporated County	68,245	$22,325,010,718	$14,205,229,921	$36,530,240,639
El Paso County (Total)	**252,492**	**$89,299,069,252**	**$63,164,706,512**	**$152,463,775,764**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024

Table 3-10. Building Stock Count and Replacement Cost Value (RCV) by Occupancy Class

Jurisdiction	Residential Building Count	Residential RCV	Commercial Building Count	Commercial RCV	Industrial Building Count	Industrial RCV	Other Building Count	Other RCV
Town of Calhan	340	$113,248,619	66	$174,744,252	1	$985,953	17	$94,104,558
City of Colorado Springs	150,213	$55,297,544,482	12,059	$33,703,311,004	2,147	$6,755,263,603	1,645	$10,152,128,737
City of Fountain	9,303	$3,039,603,521	379	$1,271,274,940	56	$134,426,389	72	$591,334,968
Town of Green Mountain Falls	520	$126,099,601	23	$15,095,838	6	$10,506,791	7	$18,588,601
City of Manitou Springs	2,116	$815,836,394	236	$276,024,100	26	$13,894,553	34	$155,550,185
Town of Monument	3,245	$1,365,371,740	275	$662,782,358	45	$160,196,304	29	$253,370,934
Town of Palmer Lake	1,154	$406,081,575	99	$168,257,595	18	$31,652,120	33	$100,572,750
Town of Ramah	79	$18,608,698	2	$1,502,322	0	$0	2	$5,571,639
Unincorporated County	64,297	$25,587,532,317	2,539	$5,937,316,025	799	$1,740,653,867	610	$3,264,738,430
El Paso County (Total)	**231,267**	**$86,769,926,946**	**15,678**	**$42,210,308,435**	**3,098**	**$8,847,579,580**	**2,449**	**$14,635,960,803**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024
Note: Other = Government, Religion, Agricultural, and Education

A household includes all the people who occupy a housing unit as their usual residence. According to the 2023 ACS, 283,174 households are located in the Pikes Peak Region. A housing unit is a house, apartment, mobile home or trailer, a group of rooms, or a single room occupied as separate living quarters (or if vacant, intended for occupancy as separate living quarters). The 2023 ACS identified 296,753 housing units in the county and 13,579 are vacant.

The 2023 Economic Surveys Business Patterns data identified 18,852 business establishments employing approximately 267,012 people in the Pikes Peak Region. The professional, scientific, and technical services industry has the greatest number of establishments in the County, with 2,662. This is followed by the health care and social assistance industry with 2,405 establishments, and the construction industry with 1,997 establishments. Table 3-11 shows the industries that employ more than 1,000 employees in El Paso County.

Table 3-11. Major Industries and Employers

Industry	Number of Establishments	Number of Employees
Professional, scientific, and technical services	2,662	31,827
Health care and social assistance	2,405	44,725
Construction	1,997	15,370
Retail trade	1,993	33,999
Other services (except public administration)	1,916	23,777
Accommodation and food services	1,637	34,237
Real estate and rental and leasing	1,606	4,602
Finance and insurance	1,140	13,153
Administrative, support, waste management, and remediation services	989	12,695
Wholesale trade	537	7,105
Manufacturing	438	11,485
Transportation and warehousing	372	10,698
Educational services	352	9,304
Arts, entertainment, and recreation	341	4,712
Information	334	6,989
Management of companies and enterprises	79	1,710

Source: 2023 Economic Surveys County Business Patterns

Figure 3-9 through Figure 3-12 show the distribution and value density of residential, commercial, industrial, and other buildings. Value density is the dollar value of structures per unit area, including building content value. The densities are shown in units of $1,000 ($K) per square mile. Value density maps can assist communities in visualizing areas of high loss potential and in evaluating aspects of the study area in relation to the specific hazard risks.

Figure 3-9. Distribution of Residential Value Density in El Paso County

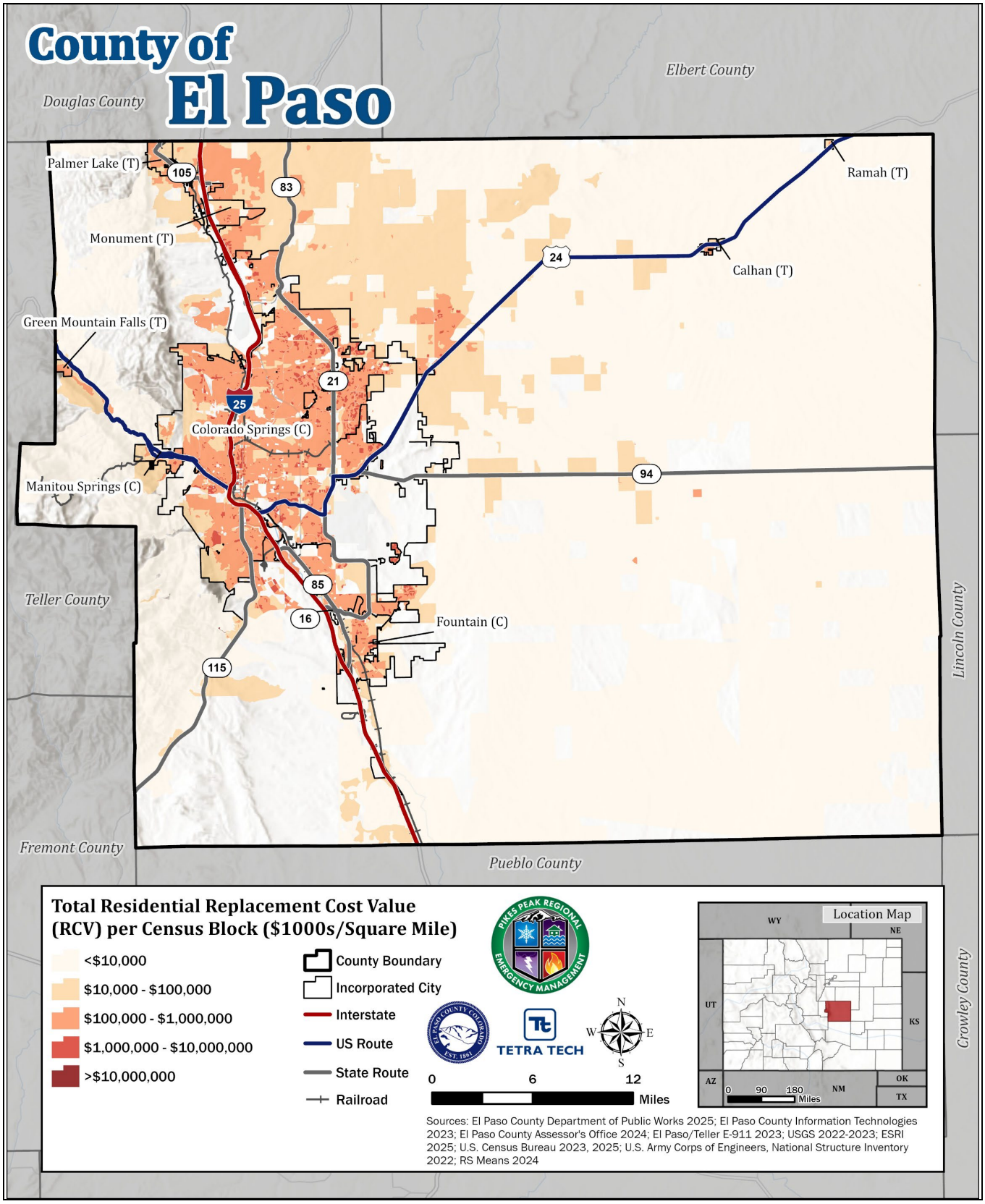


Figure 3-10. Distribution of Commercial Value Density in El Paso County

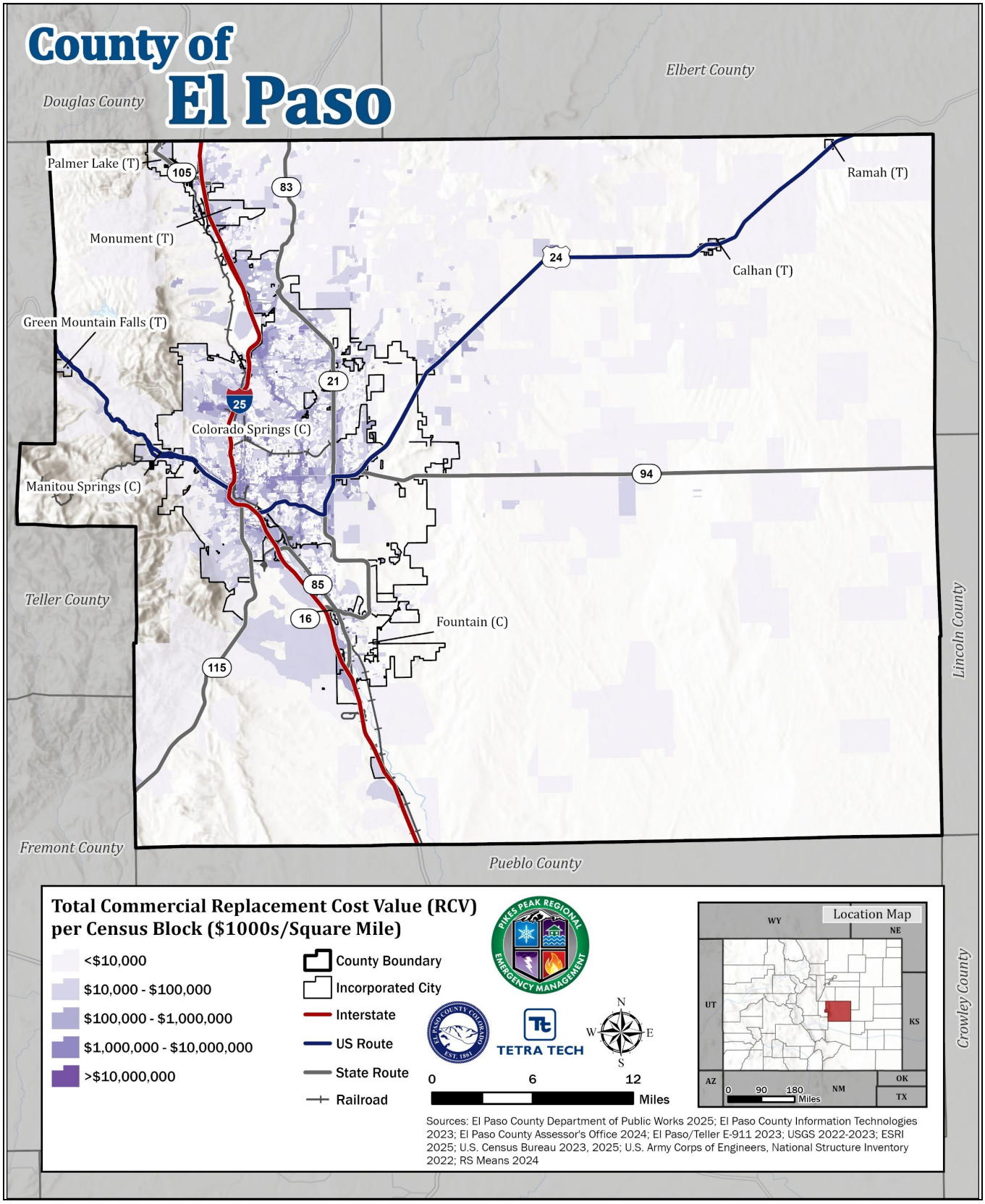


Figure 3-11. Distribution of Industrial Building Stock and Value Density in El Paso County

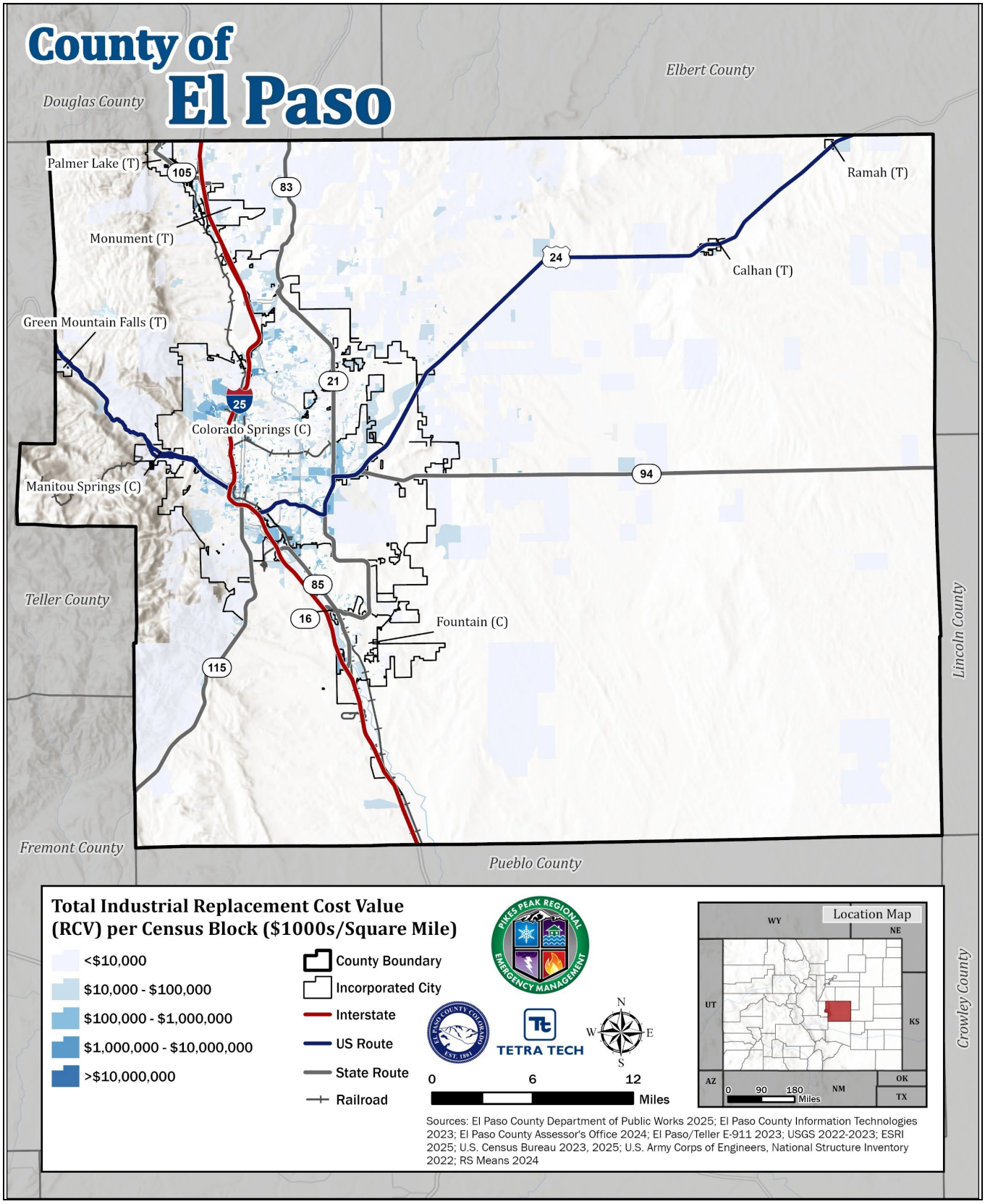
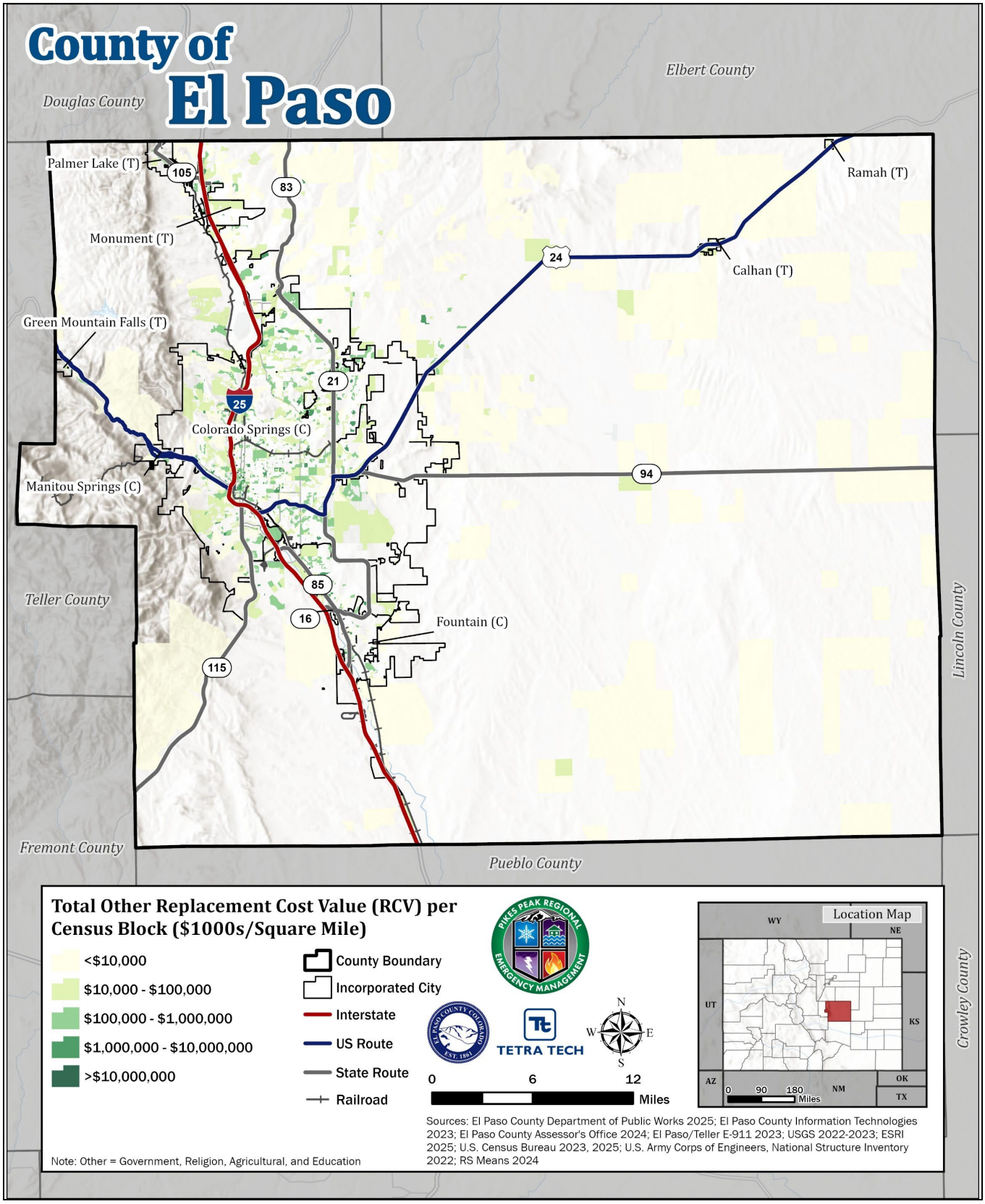


Figure 3-12. Distribution of Other Building Stock and Value Density in El Paso County



3.8.2 NEW DEVELOPMENT

The County uses best available data to avoid potential exposure of new development to hazard events. The County promotes thoughtful development by prioritizing resilient locations, managing density appropriately, and supporting strong local regulatory standards, particularly in areas such as special flood hazard zones.

El Paso County's existing development patterns reflect a mix of urban, suburban, and rural land uses that have evolved over time. Key characteristics of the current development patterns include:

- Urban Development: The most densely populated areas are located in and around City of Colorado Springs, where urban development is characterized by a mix of residential, commercial, and institutional uses. High-density housing, such as apartments and townhomes, is common in urban neighborhoods, providing options for a diverse population.
- Suburban Growth: Suburban areas have expanded outward from City of Colorado Springs, with new residential developments emerging in communities such as City of Fountain, Town of Monument, and Town of Palmer Lake. These areas typically feature single-family homes with larger lots, parks, and amenities that cater to families seeking a suburban lifestyle.
- Rural Areas: Eastern and western parts of the county maintain more rural characteristics, with agricultural land, open spaces, and fewer residential developments. These areas support farming and ranching activities, contributing to the county's agricultural economy.
- Mixed-Use Developments: Recent trends have seen an increase in developments that combine residential, commercial, and recreational spaces. These developments promote walkability and community interaction, aligning with contemporary urban planning principles.

El Paso County is actively planning for future growth and development, with several new and planned projects aimed at accommodating the increasing population and enhancing community infrastructure. Key aspects include:

- Residential Developments: Numerous residential projects are underway, including single-family homes, townhomes, and apartment complexes. These developments are concentrated in suburban areas and are designed to meet the demands of a growing population while incorporating amenities such as parks and community spaces.
- Commercial and Mixed-Use Projects: Several commercial developments are planned along major transportation corridors, focusing on local businesses and services to residents. Mixed-use developments that integrate residential, commercial, and recreational spaces are also being prioritized to promote walkability and community interaction.
- Infrastructure Improvements: Investments in infrastructure, including transportation, utilities, and public services, are essential to support new development. Planned improvements to roads, public transit, and water management systems will enhance connectivity and resilience.
- Sustainability Initiatives: New developments are increasingly incorporating sustainable design practices, such as energy-efficient building materials, green spaces, and water conservation measures. These initiatives align with the county's goals for environmental stewardship and resilience to climate change.

New development is further discussed in the jurisdictional annexes in Volume 2, where each participating jurisdiction identifies new and upcoming development within their borders.

3.9 COMMUNITY LIFELINES

Facilities that are essential to the health and welfare of the population and that maintain essential and emergency functions are designated as critical facilities. These typically include police and fire stations, schools, emergency operations centers, and infrastructure such as roads, bridges and utilities that provide water, electricity, and communications. Facilities that use or store hazardous materials are designated as critical facilities as well. All of these facilities are especially important after any hazard event (FEMA 1997).

FEMA defines some critical facilities, as well as public services, as "community lifelines." Community lifelines provide the fundamental services in a community that, when stabilized, enable all other aspects of society. Following a disaster event, intervention is required to stabilize lifelines. FEMA defines eight categories of community lifelines as summarized in Table 3-12.

Table 3-12. FEMA-Defined Categories of Community Lifelines

Community Lifeline Category	Types of Facilities and Services Included
Safety and security	Law enforcement/security, fire service, search and rescue, government service, community safety
Food, hydration, shelter	Food, hydration, shelter, agriculture
Health and medical	Medical care, public health, patient movement, medical supply chain, fatality management
Energy	Power grid, fuel
Communications	Infrastructure, responder communications, alerts warnings and messages, finance, 911 and dispatch
Transportation	Highway/roadway/motor vehicle, mass transit, railway, aviation, maritime
Hazardous materials	Facilities, hazmat, pollutants, contaminants

Community Lifeline Category	Types of Facilities and Services Included
Water systems	Potable water infrastructure, wastewater management

Source: FEMA 2023

A comprehensive inventory of community lifelines in the Pikes Peak Region was developed from various sources, including input from the Hazard Mitigation Planning Team and Planning Partnership. The following sections describe the inventory of community lifelines that was used for the risk assessment in this HMP. Although many lifeline facilities could fall within numerous categories, each lifeline facility identified for this planning effort was categorized according to its primary function.

3.9.1 SAFETY AND SECURITY

Key facilities and services considered for the inventory under the safety and security category include:

- County facilities
- Dams
- Emergency Communications Centers
- Fire Stations
- Military Installations
- Police Stations
- Public Works Facilities
- Schools

Figure 3-13 shows the location of safety and security facilities included in the lifelines inventory for this HMP. The inventory included 651 safety and security facilities.

3.9.2 FOOD, HYDRATION, SHELTER

Food, hydration, and shelter facilities were not included in the lifelines inventory. Categories considered for this lifeline include shelters, agriculture facilities, lodging providers, and food distribution. In the case of shelters, these facilities were represented in another lifeline. For agriculture, lodging, and food distribution, mapping data was not available to PPROEM. An area for future HMP improvement may be the identification or collection of food, hydration, and shelter facilities that are considered critical.

3.9.3 HEALTH AND MEDICAL

Key facilities and services considered for the inventory under the health and medical category include:

- EMS/Ambulance

- Hospital
- Medical Care

Figure 3-14 shows the location of health and medical facilities included in the lifelines inventory for this HMP. The inventory included 528 health and medical facilities.

Figure 3-13. Safety and Security Facilities

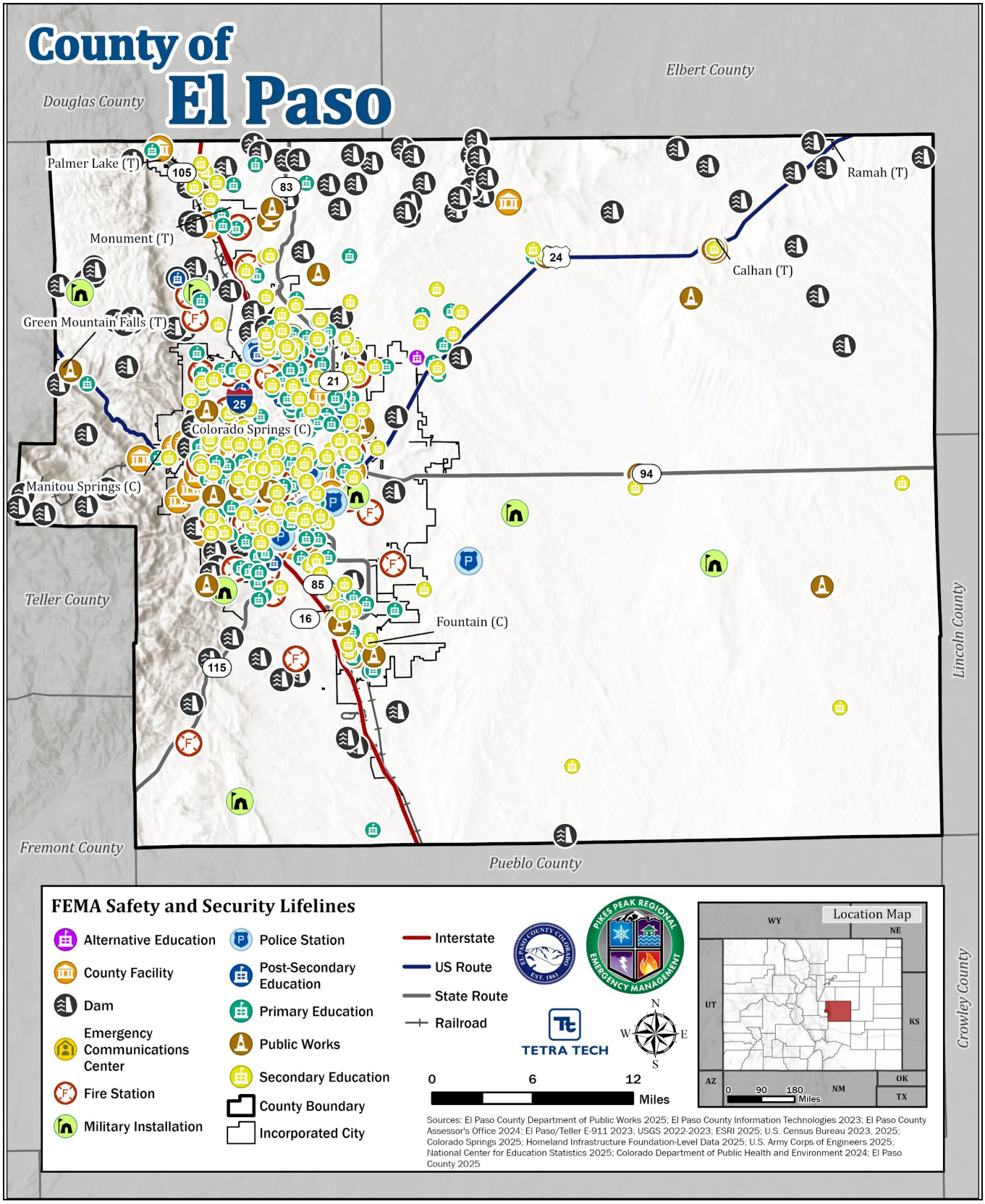
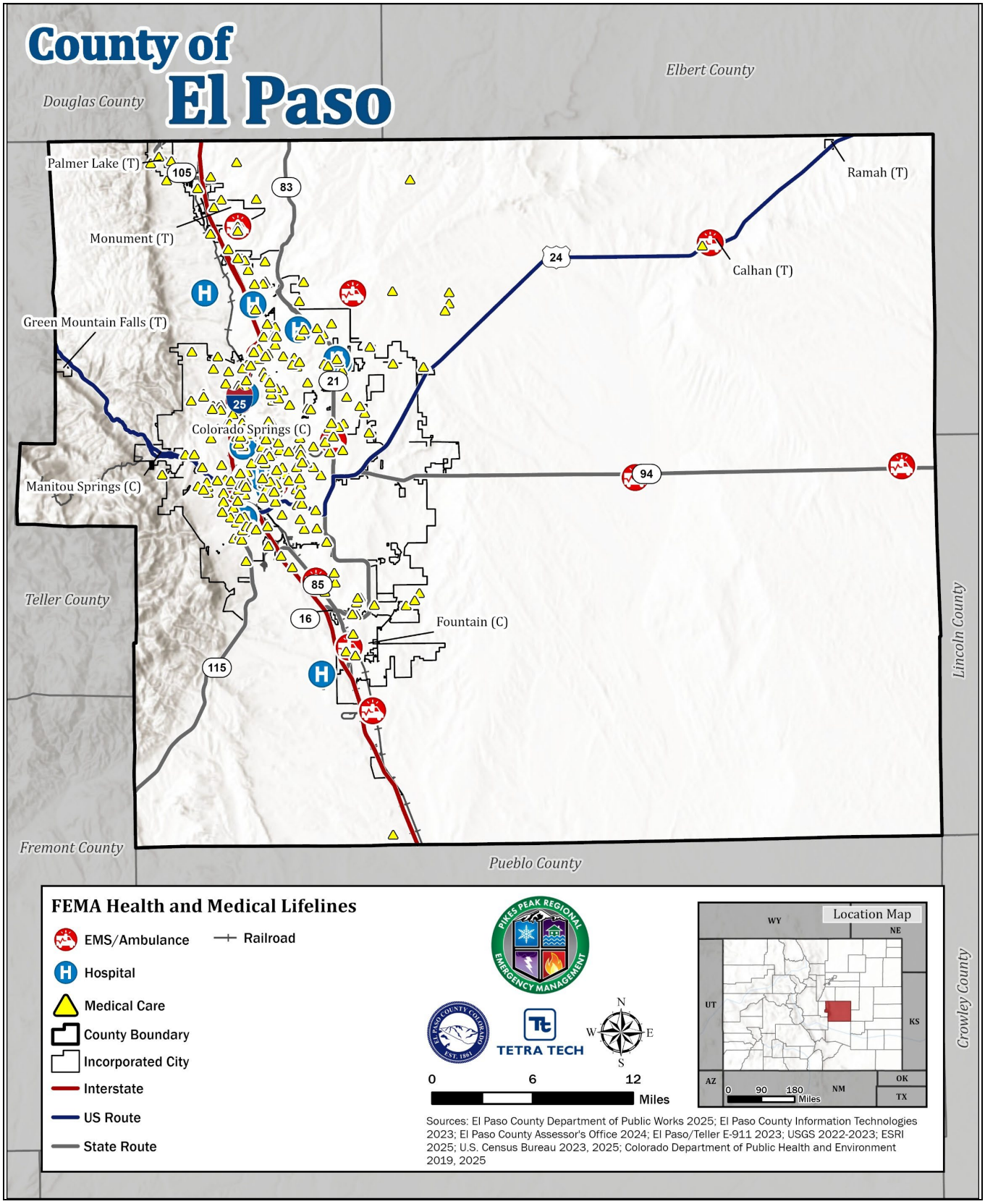


Figure 3-14. Health and Medical Facilities



3.9.4 ENERGY

Key facilities and services considered for the inventory under the energy category include:

- Generators
- Substations

The inventory included 70 energy facilities. All or which are considered sensitive information. While these assets were included in the vulnerability analysis for the hazards of concern, the detailed information of these assets and mapped locations will not appear in this HMP.

3.9.5 COMMUNICATIONS

Key facilities and services considered for the inventory under the communications category include:

- Cellular Towers

Figure 3-15 shows the location of communications facilities included in the lifelines inventory for this HMP. The inventory included 18 cellular towers.

3.9.6 TRANSPORTATION

Key facilities and services considered for the inventory under the transportation category include:

- Colorado Springs Airport

Figure 3-16 shows the location of transportation facilities included in the lifelines inventory for this HMP. The inventory included 1 transportation facility.

3.9.7 HAZARDOUS MATERIALS

Key facilities and services considered for the inventory under the hazardous materials category include:

- Tier II Sites

Figure 3-17 shows the location of hazardous materials facilities included in the lifelines inventory for this HMP. The inventory included 238 hazardous materials facilities.

3.9.8 WATER SYSTEMS

Key facilities and services considered for the inventory under the water systems category include:

- Lift Stations
- Treatment Plants
- Water Pumps
- Water Stations

The inventory included 185 water system facilities, all of which are considered sensitive information. While these assets were included in the vulnerability analysis for the hazards of concern, detailed information of these assets and mapped locations will not appear in this HMP.

Figure 3-15. Communications Facilities

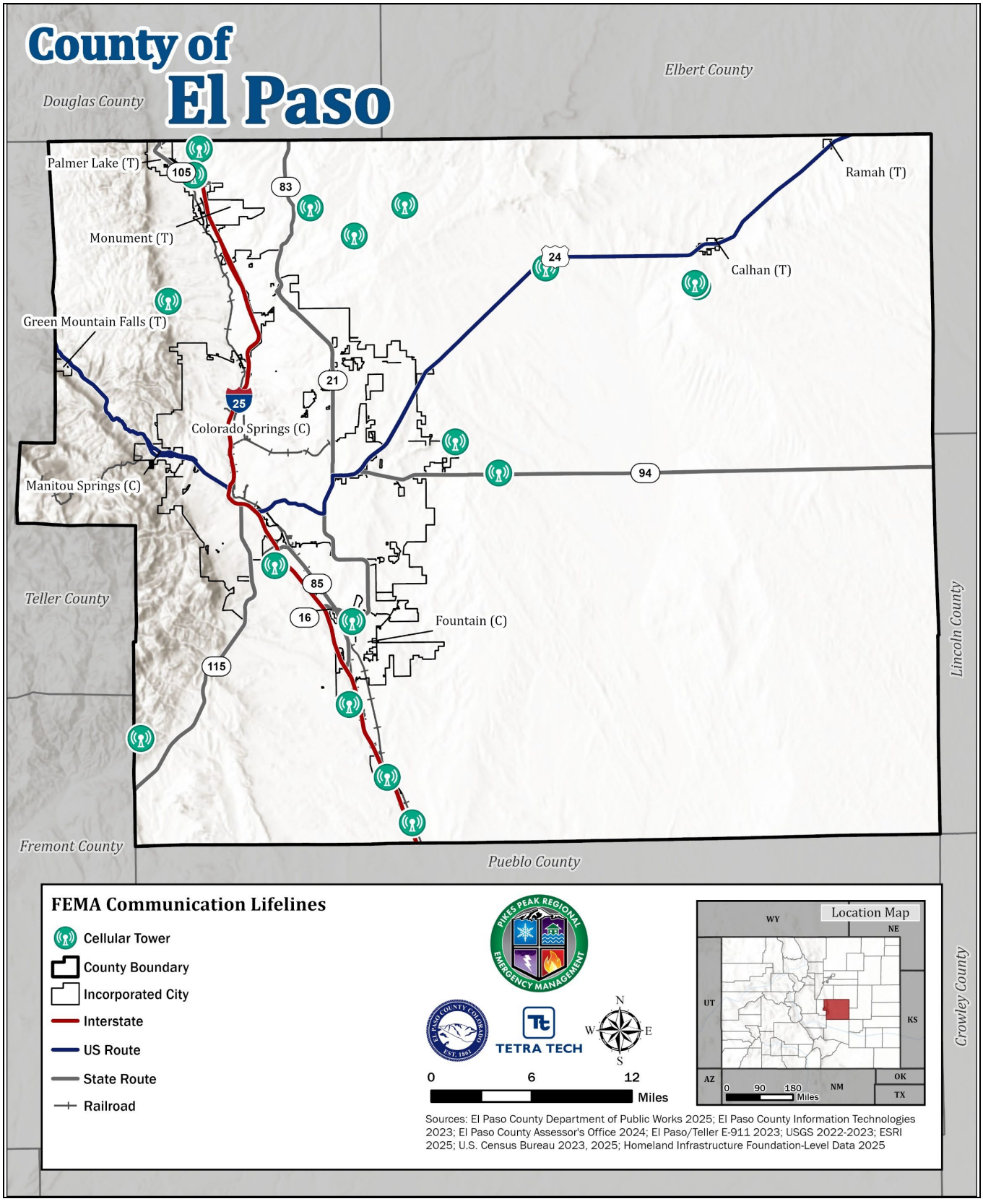


Figure 3-16. Transportation Facilities

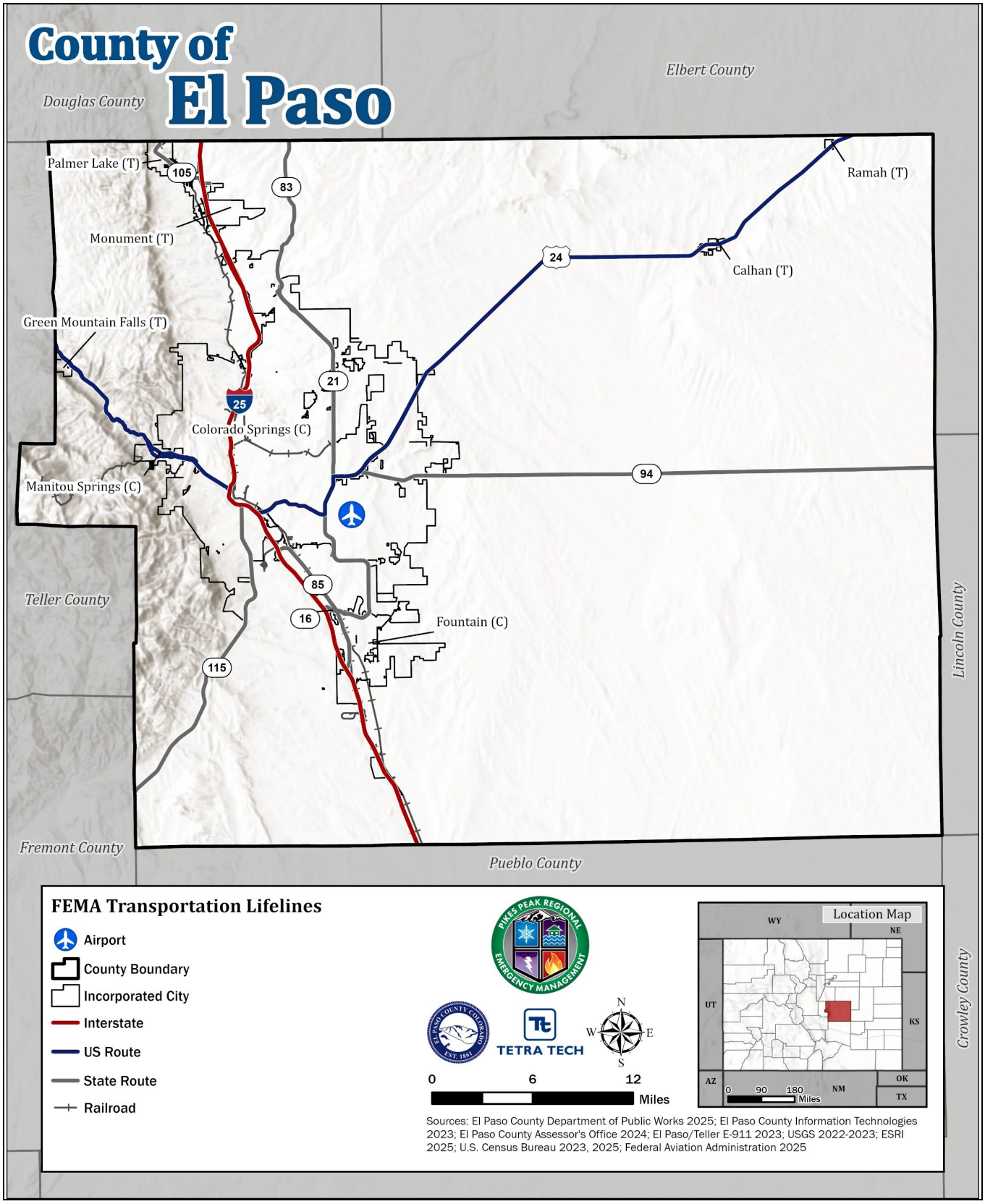
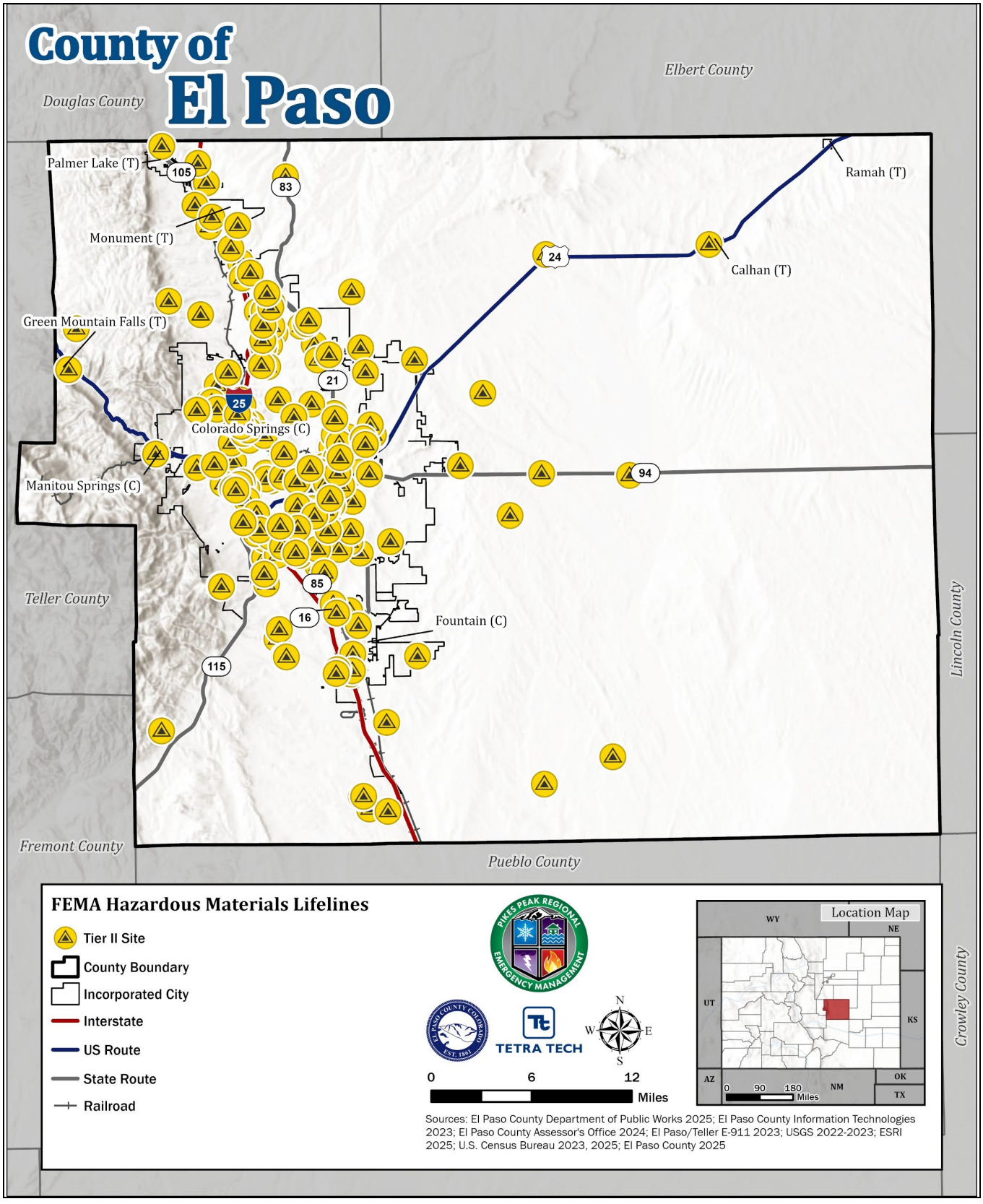


Figure 3-17.Hazardous Material Lifelines



3.9.9 OTHER CRITICAL FACILITIES

Some facilities that are identified as critical for hazard mitigation do not fit in any of FEMA's community lifeline categories. Key facilities and services considered for the inventory that are considered other critical facilities include:

- Libraries
- Park Facilities
- Polling Centers

Figure 3-18 shows the location of other facilities included in the lifelines inventory for this HMP. The inventory included 71 other facilities.

3.10 NATURAL, HISTORIC AND CULTURAL RESOURCES

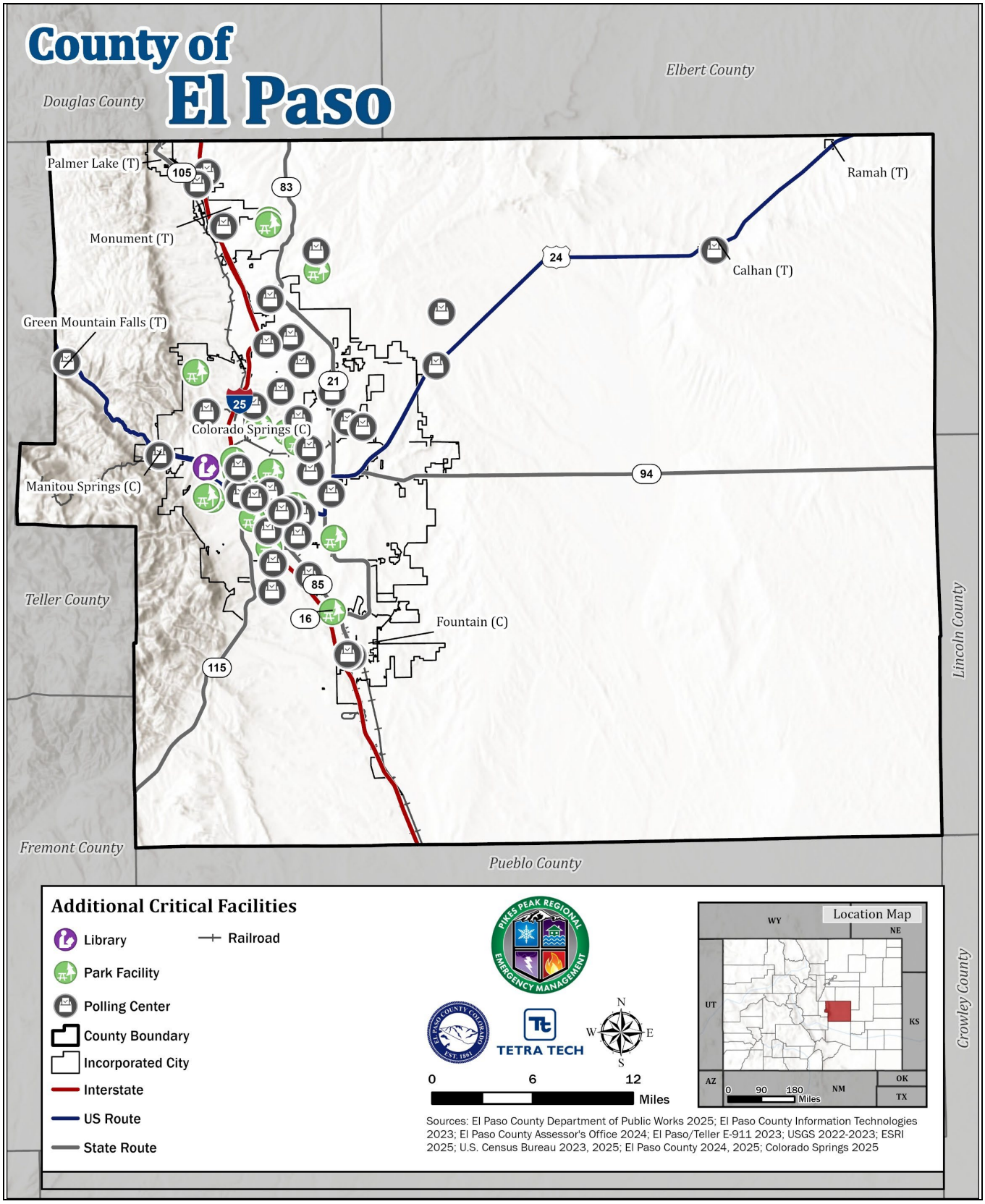
El Paso County is rich in natural, historic, and cultural resources. Natural resources include parks, open spaces, and scenic areas that provide recreational opportunities and habitat for wildlife. Historic resources include landmarks such as the Manitou Cliff Dwellings and the City of Colorado Springs Pioneers Museum. The county's cultural resources are reflected in its diverse communities and events that celebrate its heritage (El Paso County Cultural Services, 2021).

3.10.1 NATURAL RESOURCES

El Paso County is home to a variety of natural resources that contribute to its ecological diversity and recreational opportunities:

- Pikes Peak: One of Colorado's most famous mountains, Pikes Peak stands at 14,115 feet and is part of the Rocky Mountain range. It is a popular destination for hiking, sightseeing, and outdoor recreation, drawing thousands of visitors each year.
- Garden of the Gods: This public park features stunning red rock formations and offers a range of recreational activities, including hiking, rock climbing, and biking. It is recognized as a National Natural Landmark and is a significant tourist attraction.
- Cheyenne Mountain State Park: This park encompasses over 2,700 acres of diverse ecosystems, including forests, grasslands, and wildlife habitats. It offers hiking trails, camping, and opportunities for wildlife viewing.
- Fountain Creek: This watershed is a critical natural resource that supports local ecosystems and provides water for agricultural and urban uses. The creek is also prone to flooding, which can impact surrounding areas.

Figure 3-18. Other Critical Facilities



3.10.2 HISTORIC RESOURCES

El Paso County's history is reflected in its numerous historic sites and landmarks:

- Manitou Cliff Dwellings: These ancient dwellings, built by the Ancestral Puebloans, are a significant archaeological site that provides insight into the region's Native American history. The site is preserved as a museum and cultural center.
- City of Colorado Springs Pioneers Museum: Housed in a historic courthouse, this museum showcases the history of El Paso County and the Pikes Peak region, featuring exhibits on local culture, heritage, and historical artifacts.
- Old Colorado City: Once the capital of the Colorado Territory, Old Colorado City is now a historic district with preserved buildings, shops, and galleries that reflect the area's 19th-century architecture and history.
- The Broadmoor Hotel: This historic luxury hotel, opened in 1918, is known for its stunning architecture and beautiful gardens. It has hosted numerous dignitaries and events, making it a significant cultural landmark.

3.10.3 CULTURAL RESOURCES

El Paso County's cultural resources reflect its diverse population and rich traditions:

- Cultural Festivals: Events such as the City of Colorado Springs Labor Day Lift Off and the Pikes Peak International Hill Climb celebrate local culture and community spirit through art, music, and food.
- Art and Music Venues: The City of Colorado Springs Fine Arts Center, Ford Amphitheater, and the Pikes Peak Center for the Performing Arts host a variety of artistic performances and exhibitions, enriching the cultural landscape of the county.
- Military Heritage: The presence of military installations contributes to the county's culture, with events and programs that honor veterans and active-duty service members, such as the annual Armed Forces Day Parade.

4. RISK ASSESSMENT METHODOLOGY AND TOOLS

A risk assessment is the process of evaluating the potential loss of life, personal injury, and economic and property damage that could result from identified hazards. Identifying potential hazards and vulnerable assets allows planning personnel to address and reduce hazard impacts and allows emergency management personnel to establish early response priorities. Results of the risk assessment are used in subsequent mitigation planning processes, including determining and prioritizing mitigation actions that reduce each jurisdiction's risk from each hazard. Past, present, and future conditions must be evaluated to assess risk most accurately for the county and participating jurisdictions. The process focuses on the following elements:

- Identify Hazards of Concern—Use all available information to determine what types of hazards may affect a jurisdiction.
- Profile Each Hazard—Understand each hazard in terms of:
  - Extent—The potential severity of each hazard
  - Location—Geographic area most likely to be affected by the hazard
  - Previous occurrences and losses
  - Impacts of Climate Change
  - Probability of future hazard events
- Assess Vulnerability and Impacts—Use all available information to estimate to what extent populations and assets may be adversely affected by a hazard now and in the future:
  - Determine vulnerability—Estimate the total number of assets in the jurisdiction that are likely to experience a hazard event if it occurs by overlaying hazard maps with the asset inventories.
  - Estimate potential impacts/losses—Assess the impact of hazard events on the people, property, economy, and lands of the region, including estimates of the losses associated with potential damage or cost that can be avoided by mitigation.
  - Evaluate future changes that may affect vulnerability and impacts—Analyze how demographic changes, projected development, and climate change impacts can alter current vulnerability and potential impacts.

The Pikes Peak Regional risk assessment was updated using the following best-available information:

- A new building stock inventory was generated using U.S. Army Corps of Engineers, National Structure Inventory 2022; and 2024 RSMeans cost adjustment values.
- 2020 Decennial Census Population data and 2019-2023 American Community Survey 5-year Population Estimates were utilized.
- Critical facilities were updated and reviewed by the Planning Partnership.

- Lifelines were identified in the critical facility inventory to align with FEMA's community lifeline definition.
- FEMA's Hazus program was used to estimate potential impacts from the flood, wind, and seismic hazards.
- Best-available hazard data were used, as described in this section.

4.1 PREVIOUS EVENTS AND PROBABILITY OF OCCURRENCE

Based on records of previous hazard events and consideration of potential future changes that could affect the frequency of future events, a rating has been assigned to each hazard of concern in this HMP for the future probability of occurrence of that hazard. The following were the primary sources for identifying previous occurrences:

- **FEMA disaster declarations**—FEMA records hazard events that have been declared by the president to be disasters, as described in Section 3.3.2.
- **Colorado governor's emergency proclamations**—The governor of Colorado is authorized to proclaim an emergency statewide or at local levels. Such proclamations trigger emergency powers and assistance programs. The governor can issue an emergency proclamation when a state of emergency exists, defined in state code as conditions of disaster or extreme peril to people and property that are of a magnitude to be beyond the control of individual local governments. Emergency proclamations are a prerequisite when requesting a federal disaster declaration.
- **U.S. Department of Agriculture disaster declarations**—The U.S. Secretary of Agriculture is authorized to designate counties as disaster areas to make emergency loans to producers suffering losses in those counties and in contiguous counties.
- **Hazard-specific databases**—Sources that provide records of specific types of hazard events include the National Centers for Environmental Information's Storm Events Database, the National Integrated Drought Information System's U.S. Drought Monitor, and the U.S. Geological Survey's Earthquake Catalog.
- **News reports and previously published planning documents** such as the Colorado State Hazard Mitigation Plan and the previous Pikes Peak Regional Multi-Hazard Mitigation Plan.

Probability of future hazard events means the likelihood of the hazard occurring or reoccurring. The probability of occurrence ratings were assigned as outlined in Table 4-1.

Table 4-1. Probability Ratings for Future Hazard Event Occurrence

Probability of Annual Occurrence	Percent Chance of Annual Occurrence
Unlikely	≤ 1%
Rare	>1% - 10%
Occasional	>10% - 100%
Frequent	>100% (hazard event is likely to occur multiple times per year)

4.2 ASSET INVENTORIES

Planning area assets were identified to assess vulnerability and potential impacts from the hazards of concern. This HMP assesses the following types of assets: population, buildings, critical facilities, community lifelines, and the environment. Each asset type is described below. To protect individual privacy and the security of critical facilities, information on properties assessed is presented in aggregate, without details about specific individual properties.

4.2.1 POPULATION

Statistics from the 2020 Decennial Census Population estimate and 2019-2023 American Community Survey (ACS) 5-year estimate were used to estimate the vulnerability of and potential impacts on the County's population. Socially vulnerable populations included in the risk assessment are people under 5 years old or over 65 years old, people living below the poverty level, non-English speaking individuals, and people with a disability.

To determine the population statistics for the town of Green Mountain Falls, StatsAmerica was used to calculate the percentage of the town's population only within El Paso County since this town is divided between El Paso County and Teller County. Population counts at the jurisdictional level were averaged among the residential structures in the county to estimate the population at the structure level. This estimate provides a more precise distribution of population across the county compared to only using the Census block or Census tract boundaries.

FEMA's Hazus program was used to estimate potential impacts on people from flood and seismic hazards. The Hazus model estimates sheltering requirements and potential deaths and injuries.

Vulnerable populations included in the risk assessment are children, elderly, population below the poverty level, non-English speaking individuals, and persons institutionalized with a disability.

4.2.2 BUILDINGS

A custom general building stock inventory was created for this HMP. The general building stock was updated countywide using the National Structure Inventory database (NSI, 2022) as designed and made available by the U.S. Army Corps of Engineers (USACE). The National Structure Inventory (NSI) is a system of databases containing structure inventories of varying quality and spatial coverage. In 2018 and 2019 the NSI team created the data using the following inputs from numerous input data sources. The two main sources of data are CoreLogic parcel files for residential structures and ESRI business layer for non-residential structures. Each data file used contains data on the type of development that exists at a given location. Attributes provided in the associated files were used to further define each structure, such as year built, number of stories, occupancy class, and square footage. The centroid of each building footprint was used to estimate the building location.

Structural and content replacement cost values (RCV) were calculated for each building using the available assessor data, the building footprint, and RSMeans 2024 values. RCV is the current cost of returning a destroyed asset to its pre-damaged condition using present-day cost of labor and materials. Total RCV consists of both the structural cost to replace a building and the estimate

value of contents of a building. Content value was estimated as 50 percent of the structure value for residential buildings, and 100 percent of the structure value for non-residential buildings.

A regional location factor for the project area was applied based on the individual building stock's zip code locations. Only the first three digits of the zip code are used, location factors are designated based upon a city or a larger rural area. Table 4-2 shows the regional location factor applied for this HMP.

Table 4-2. RCV Regional Location Factor

Zip Code Area	Residential	Non-Residential
800xx – 802xx (Denver)	0.90	0.92
808xx – 809xx (City of Colorado Springs)	0.85	0.88
810xx (Pueblo)	0.86	0.89

RCV is the current cost of returning an asset to its pre-damaged condition using present-day cost of labor and materials. Total RCV consists of both the structural cost to replace a building and the estimate value of contents of a building. The occupancy classes available in Hazus were condensed into the categories of residential, commercial, industrial, agricultural, religious, governmental, and educational to facilitate analysis and presentation of results. Residential loss estimates addressed both multi-family and single-family dwellings.

4.2.3 CRITICAL FACILITIES AND COMMUNITY LIFELINES

A critical facility inventory, which includes government facilities, utilities, transportation assets and other facilities, was developed using the following sources: Colorado Department of Public Health and Environment (2018-2019, 2023-2025); El Paso County (2025); Homeland Infrastructure Foundation-Level Data (2024-2025); National Center for Education Statistics (2025); U.S. Army Corps of Engineers (2025); City of Colorado Springs (2025); Colorado Springs Utilities (2025); Federal Aviation Administration (2025). The development involved a review for accuracy, additions, or deletions of new or moved critical assets, identification of backup power for each asset (if known) and whether the critical facility is considered a lifeline in accordance with FEMA's definition.

4.2.4 ENVIRONMENT AND LAND COVER

National land cover data created by the U.S. Geological Survey (USGS) in 2023 was converted from a raster to a vector polygon, which informed spatial areas of built and natural areas. The built land use areas were defined as urban areas and include developed open space, low, medium, and high intensity locations. Non-urban areas were extracted into agricultural, barren land, forest, rangeland, water, and wetlands land cover categories.

4.2.5 NEW DEVELOPMENT

New Development was not analyzed as part of this hazard mitigation plan update.

4.3 VULNERABILITY AND IMPACT ASSESSMENT METHODOLOGY

El Paso County used standardized tools, combined with local, state, and federal data and expertise to assess potential vulnerability and losses associated with hazards of concern. Three levels of analysis were used, depending upon the data available for each hazard:

- **Qualitative Review**—This analysis includes an examination of historical impacts to understand potential impacts of future events of similar size. Potential impacts and losses are discussed qualitatively using best-available data and professional judgment.
- **Vulnerability Analysis**—This analysis involves overlaying available spatial hazard layers, for hazards with defined locations, on asset mapping in Geographic Information System (GIS) to determine which assets are located in the hazard area.
- **Loss Estimation**—The FEMA Hazus modeling software was used to estimate impact in terms of potential losses for the following hazards: flood and earthquake.

Table 4-3 summarizes the type of analysis conducted by hazard of concern.

Table 4-3. Summary of Risk Assessment Analyses

Hazard	Population	General Building Stock	Critical Facilities	New Development
Avalanche	V	V	V	Q
Cyber Attack	Q	Q	Q	Q
Dam/Levee Failure	Q	Q	Q	Q
Drought and Extreme Heat	Q	Q	Q	Q
Earthquake	L	L	L	Q
Epidemic-Pandemic	Q	Q	Q	Q
Extreme Acts of Violence	Q	Q	Q	Q
Flood	V, L	V, L	V, L	Q
Hail	Q	Q	Q	Q
Hazardous Materials	Q	Q	Q	Q
Landslide and Rockfall	V	V	V	Q
Lightning	Q	Q	Q	Q
Major Aircraft Incident	Q	Q	Q	Q
Mud and Debris Flow	V	V	V	Q
Subsidence and Sinkholes	V	V	V	Q
Tornado	Q	Q	Q	Q
Wildfire	V	V	V	Q
Wind	Q	Q	Q	Q
Winter Storm	Q	Q	Q	Q

Note: V = vulnerability analysis; L = loss estimation; Q = qualitative review

4.3.1 HAZUS

Hazus is a Geographic Information System (GIS)-based software tool developed by FEMA that uses engineering and scientific risk calculations to estimate damage and loss. Its use is accepted by FEMA and provides a consistent framework for assessing risk across a variety of hazards. Hazus uses GIS technology to produce detailed maps and analytical reports that estimate direct physical damage to building stock, critical facilities, transportation systems and utility systems. To generate this information, Hazus provides default data for inventory, vulnerability, and hazards; this default data can be supplemented with local data to provide a more refined analysis. Analyses that use the default Hazus data are called basic analyses, and those that update the Hazus default with current local data are called advanced analyses.

Hazus damage reports can include induced damage (inundation, fire, threats posed by hazardous materials and debris) and direct economic and social losses (casualties, shelter requirements, and economic impact) depending on the hazard and available local data. Hazus' open data architecture can be used to manage community GIS data in a central location. The use of this software also promotes consistency of data output now and in the future and standardization of data collection and storage.

For this HMP, losses were estimated in Hazus using depth grids for the flood analysis and probabilistic (mean return period) analyses and seismic hazards. The probabilistic model generates estimated damage and losses for specified return periods (e.g., 100- and 500-year).

4.3.2 HAZARD-SPECIFIC METHODOLOGIES

Avalanche

There is no mapped avalanche risk zone information available for the Pikes Peak Region; however, a slope analysis was performed in order to identify areas that may potentially be at risk for an avalanche event.

A vulnerability analysis was conducted using a 1-meter digital elevation model from the U.S. Geological Survey (USGS) to determine areas where slopes are between 30-50 degrees and where elevations are greater than 8,000-feet. The slope angle for avalanche was obtained from: Avalanche.org » Slope Angle. *The website explains that: Most slab avalanches initiate on slopes where the steepest slope angle is between 30° and 50°*. Therefore, this parameter was used when conducting the slope analysis.

The county's assets (population, buildings, and critical facilities) were examined to determine if they are built in areas of the avalanche hazard area. Assets with their centroid located in the hazard area were totaled to estimate the totals and values at risk from the impacts of an avalanche.

Cyber Attack

All of El Paso County is at risk from the impacts of drought and extreme heat events. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Dam/Levee Failure

All of El Paso County is at risk from the impacts of dam/levee failure events. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Drought and Extreme Heat

All of El Paso County is at risk from the impacts of drought and extreme heat events. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Earthquake

A probabilistic assessment was conducted for the 500-year mean return period earthquake events through an advanced analysis in Hazus. The probabilistic method uses information from historical earthquakes and inferred faults, locations, and magnitudes to compute probable ground shaking levels, by Census tract, for a seismic event of a selected a recurrence period. Hazus' potential loss estimates are acceptable for the planning-level purposes of this HMP.

Groundwater was set at a depth of 5 feet (default setting). The default assumption is a magnitude 7.0 earthquake for all return periods. Although damages are estimated at the census tract level, results were presented at the municipal level. Because there are multiple Census tracts that contain more than one jurisdiction, an area analysis was used to extract the percent of each tract that falls within individual jurisdictions. The percentage was multiplied against the results calculated for each tract and summed for each jurisdiction.

Damage estimates were calculated for losses to buildings (structural and non-structural) and contents. Structural losses include load carrying components of the structure. Non-structural losses include those to architectural, mechanical, and electrical components of the structure, such as nonbearing walls, veneer and finishes, HVAC systems, boilers, etc.

Extreme Acts of Violence

All of El Paso County is at risk from the impacts of extreme acts of violence events. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Flood

The 1- and 0.2-percent annual chance flood events were examined to evaluate the county's risk from the flood hazard. These flood events are generally those considered by planners and evaluated under federal programs such as NFIP. The following data were used to evaluate vulnerability and determine potential future losses for this plan update:

- The El Paso County FEMA Effective Digital Flood Insurance Rate Map (DFIRM) dated December 07, 2018 with the latest LOMR date of May 12, 2025.
- A riverine depth grid was created by use of the effective County DFIRM data and a 1-meter Digital Elevation Model provided by USGS (2020-2023).

The effective El Paso County FEMA DFIRM published in 2018/2025 was used to evaluate vulnerability and determine potential future losses. The depth grid generated using the DFIRM and 1-meter DEM was integrated into the Hazus riverine flood model and used to estimate potential losses for the 1-percent annual chance flood event.

Vulnerability Analysis

To estimate vulnerability to the 1-percent- and 0.2-percent annual chance flood events, the DFIRM flood boundaries were overlaid on the centroids of updated assets (population, building stock, and critical facilities). Centroids that intersected the flood boundaries were totaled to estimate the building RCV and population vulnerable to the flood inundation areas.

Loss Estimation

The Hazus riverine flood model was run to estimate potential losses in El Paso County for the 1-percent annual chance flood event. An advanced analysis was performed for the building stock and critical facilities. Buildings located within the floodplain were imported as user-defined facilities to estimate potential losses at the structural level. Hazus calculated the estimated potential losses to the population (default 2020 U.S. Census data), potential damage to the general building stock, and potential damage to critical facilities based on the depth grids generated and the default Hazus damage functions in the flood model.

Hail

All of El Paso County is at risk from the impacts of hail. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Hazardous Materials

All of El Paso County is at risk from the impacts of hazardous materials. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Landslide & Rockfall

A vulnerability analysis was conducted using areas susceptible to landslide and rockfall, developed by the Colorado Geological Survey. The landslide inventory was compiled by digitizing landslide deposits visible on 1-m resolution lidar datasets and high-resolution imagery and joining it with previously cataloged landslide inventories from various published data sets and mapping projects.

The county's assets (population, buildings, and critical facilities) were examined to determine if they are built in areas susceptible to landslide and/or rockfall. Assets with their centroid located in the hazard area were totaled to estimate the totals and values at risk from the impacts of landslides & rockfall.

Lightning

All of El Paso County is at risk from the impacts of lightning. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Major Aircraft Incident

All of El Paso County is at risk from the impacts of a major aircraft incident. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Mud and Debris Flow

A vulnerability analysis was conducted using the Colorado Geological Survey (2018) polygons represent areas that may be susceptible to debris flows, especially during extreme precipitation events. The spatial data sourced by the geological survey depict generalized areas that may be susceptible to debris flows based on available Geographic Information System (GIS) data and limited field observations in easily accessible areas.

The county's assets (population, buildings, and critical facilities) were examined to determine if they are built in areas susceptible to debris flow. Assets with their centroid located in the hazard area were totaled to estimate the totals and values at risk from the impacts of debris flow.

The geological survey has stated the following limitations of the spatial data: These polygons depict generalized areas that may be susceptible to debris flows based on available GIS data and limited field observations in easily accessible areas. The polygons were generated at a scale of approximately 1:24,000 (1 inch = approx. 0.4 mi.) and are not valid if enlarged to scales greater than 1:24,000.The degree of susceptibility to a particular geologic hazard, in any given area, is related to ever-changing natural and human-induced conditions, and any alteration in the natural landscape may increase or decrease susceptibility to a particular hazard. The polygons are not intended to assign risk, or indicate the degree, severity, recurrence interval, or exact boundary of individual debris flows or debris-flow susceptible areas. Because of limitations associated with the mapping scale and the scope of this project, some areas that may be susceptible to potentially damaging but localized debris flows near the mouths of small gullies or at the base of steep slopes may not be included. Additionally, some higher-order streams in larger mountain valleys that have been mapped as debris flow susceptibility areas may be more likely to produce water floods than debris flows depending on local rainfall-runoff conditions and availability of erodible sediment and debris in the basin. Inclusion of existing structures and infrastructure within a mapped susceptibility area does not necessarily indicate that debris-flow impacts will occur, in only indicates that these features may be more exposed to debris-flow events than similar features located in other areas.

Pandemic/Epidemic

All of El Paso County is at risk from the impacts of a pandemic/epidemic. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Subsidence & Sinkhole

A vulnerability analysis was conducted using areas susceptible to collapsible soils, evaporite bedrock and subsidence areas developed by the Colorado Geological Survey. Specifically, the Colorado Geologic Survey's subsidence hazards areas, collapsible soil areas, and evaporite bedrock layers were combined to form a hazard layer.

The county's assets (population, buildings, and critical facilities) were examined to determine if they are built in areas susceptible to subsidence and sinkholes. Assets with their centroid located in the hazard area were totaled to estimate the totals and values at risk from the impacts of subsidence and sinkholes.

Tornado

All of El Paso County is at risk from the impacts of a tornado. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Wildfire

A vulnerability analysis was conducted using the Wildland Urban Interface Risk areas developed by the Colorado Wildfire Risk Assessment (CO-WRA). The Wildland-Urban Interface (WUI) Risk Index layer is a rating of the potential impact of a wildfire on people and their homes. The WUI Risk Index has been calculated consistently for all areas in Colorado, which allows for comparison and ordination of areas across the entire state. Data is modeled at a 20-meter cell resolution, which is consistent with other CO-WRA layers. The risks analyzed were the moderate, high and highest risks.

The county's assets (population, buildings, and critical facilities) were examined to determine if they are built in areas susceptible to wildfire. Assets with their centroid located in the hazard area were totaled to estimate the totals and values at risk from the impacts of wildfire.

Wind

All of El Paso County is at risk from the impacts of an extreme wind event. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

Winter Storm

All of El Paso County is exposed and vulnerable to the winter storm hazard. In general, structural impacts include damage to roofs and building frames, rather than building content. Current modeling tools are not available to estimate specific losses for this hazard. A qualitative analysis was conducted to assess the county's vulnerability to this hazard of concern.

4.4 CONSEQUENCE ANALYSIS METHODOLOGY

This HMP includes a consequence analysis for each of the hazards identified in Chapter 5 to 24 to consider the impact on the following:

- Public
- Responders
- Continuity of operations, including continued delivery of services
- Property, facilities, and infrastructure
- Environment
- The economic condition of the jurisdiction
- Public confidence in the jurisdiction's governance

The analysis for each hazard presents answers to the following questions:

- Describe the methodology utilized to conduct the consequence analysis.
- Describe how the consequences on the public have been analyzed for the identified hazards.
- Provide how the program defines the public and provide a description of who it is.

- Describe how the consequences on responders have been analyzed for the identified hazards.
- Provide how the program defines responders and provide a description of who it is.
- Describe how the consequences on the continuity of operations, including continued delivery of services, have been analyzed for the identified hazards.
- Provide how the program defines continuity of operations and provide a description of what it is.
- Provide a description of the delivery of services and what it includes.
- Describe how the consequences on property, facilities, and infrastructure have been analyzed for the identified hazards.
- Provide how the program defines the property and provide a description of what it is.
- Provide how the program defines facilities and provide a description of what it is.
- Provide how the program defines the infrastructure and provide a description of what it is.
- Describe how the consequences on the environment have been analyzed for the identified hazards.
- Provide how the program defines the environment and provide a description of what it is.
- Describe how the consequences on the economic condition of the jurisdiction have been analyzed for the identified hazards.
- Provide how the program has determined the economic condition of the program and provide a description of what it is.
- Describe how the consequences on the public's confidence in the jurisdiction's governance have been analyzed for the identified hazards.
- Provide how the program has determined public confidence in the jurisdiction's governance and provide a description of what it is.

4.5 DATA SOURCE SUMMARY

Table 4-4 summarizes the data sources used for the risk assessment for this plan.

4.6 LIMITATIONS

Loss estimates, vulnerability analyses, and hazard-specific impact evaluations rely on the best-available data and methodologies. Uncertainties are inherent in any loss estimation methodology and arise in part from incomplete scientific knowledge concerning hazards and their effects on the built environment. Uncertainties also result from the following:

- Approximations and simplifications necessary to conduct such a study
- Incomplete or dated inventory, demographic, or economic parameter data
- The unique nature, geographic extent, and severity of each hazard
- Mitigation measures already employed by the participating jurisdictions
- The amount of advance notice residents have to prepare for a specific hazard event
- Uncertainty of climate change projections

Table 4-4. Risk Assessment Data Documentation

Data	Source	Date	Format
Population data	U.S. Census Bureau; American Community Survey 5-Year Estimates	2020; 2023	Comma-Separated Values
Building Inventory	U.S. Army Corps of Engineers, National Structure Inventory; RSMeans	2022; 2024	Digital (GIS)
Critical Facilities	[1]Colorado Department of Public Health and Environment; [2]El Paso County; [3]Homeland Infrastructure Foundation-Level Data; [4]National Center for Education Statistics; [5]U.S. Army Corps of Engineers; [6]City of Colorado Springs; [7]Federal Aviation Administration; [8]Colorado Springs Utilities	[1]2018-2019, 2023-2025; [2]2025; [3]2024, 2025; [4]2025; [5]2025; [6]2025; [7]2025; [8]2025	Digital (GIS)
Land Cover	National Land Cover Database; U.S. Geological Survey	2023	Digital (GIS)
Effective Digital Flood Insurance Rate Map (DFIRM) Data	FEMA	2018/2025	Digital (GIS)
Digital Elevation Model (1-meter)	U.S. Geological Survey	2020-2023	Digital (GIS)
Avalanche	Tetra Tech; U.S. Geological Survey	2025; 2020-2023	Digital (GIS)
Debris Flow	Colorado Geological Survey	2018	Digital (GIS)
Landslide and Rockfall	Colorado Geological Survey	undated	Digital (GIS)
Subsidence and Sinkhole	Colorado Geological Survey	undated	Digital (GIS)
Wildfire	Colorado Wildfire Risk Assessment	2022	Digital (GIS)

These factors can result in a range of uncertainty in loss estimates, possibly by a factor of two or more. Therefore, potential vulnerability and loss estimates are approximate. These results do not predict precise results and should be used to understand relative risk. Over the long term, El Paso County will collect additional data and update and refine existing inventories to assist in estimating potential losses.

Potential economic loss is based on the present value of the general building stock using best-available data. The county acknowledges significant impacts may occur to critical facilities and infrastructure as a result of these hazard events causing great economic loss. However, monetized damage estimates to critical facilities and infrastructure, and economic impacts were not quantified and require more detailed loss analyses. In addition, economic impacts to industry such as tourism and the real-estate market were not analyzed.

4.7 CONSIDERATIONS FOR MITIGATION AND NEXT STEPS

The following items are to be discussed for considerations for the next plan update to enhance the risk assessment:

- All Hazards
  - Create an updated user-defined general building stock dataset using up-to-date parcels, footprints, and RSMeans values.
  - Utilize updated and current demographic data.
- Avalanche
  - Create a mapped avalanche risk zone for the Pikes Peak Region. Remote sensing technologies like LiDAR and aerial surveys can provide valuable data on snowpack conditions, aiding in avalanche forecasting and mitigation efforts.
- Cyber Attack
  - Incorporate the most current available data from the American Census Survey (ACS) to analyze the impact of cyber-attack on the overall population and socially vulnerable population.
- Dam/Levee Failure
  - Obtain the most current dam inundation hazard areas in order to support vulnerability and loss estimation analyses.
- Drought and Extreme Heat
  - Track drought and extreme heat data for injuries, deaths, shelter needs, agricultural losses, and other impacts to determine distributions of most at-risk areas.
- Earthquake
  - Identify unreinforced masonry in critical facilities and privately-owned buildings (i.e., residences) by accessing local knowledge, tax assessor information, and/or pictometry/orthophotos. These buildings may not withstand earthquakes of certain magnitudes and plans to provide emergency response or recovery efforts at these properties can be developed.
  - Analyze an exposure analysis on National Earthquake Hazard Reduction Program (NEHRP) D&E Soils where applicable within the County
- Extreme Acts of Violence
  - Assess terrorist activity on the overall life, health, and safety of the entire population and critical lifelines in place.
- Flood
  - The general building stock inventory can be updated to include attributes regarding first floor elevation and foundation type (basement, slab on grade, etc.) to enhance loss estimates.

- Conduct a Hazus loss analysis for more frequent flood events (e.g., 10- and 50-year flood events).
- Conduct a repetitive loss area analysis.
- Continue to expand and update urban flood areas to further inform mitigation.
- As more current FEMA floodplain data become available (i.e., Digital Flood Insurance Rate Map (DFIRMs)), update the vulnerability analysis and generate a more detailed flood depth grid that can be integrated into the current Hazus version.

- Hail
  - Obtain the most updated building stock data to understand the vulnerability to critical lifelines to hailstorm events.
  - Assess the impacts to socially vulnerable populations, such as the elderly and disabled, to hailstorms pre- and post-events.
- Hazardous Materials
  - Assess the overall population that is within one mile of major roadways and transpiration hubs to identify those most at risk to hazardous material spills.
- Landslide and Rockfall
  - Should the county determine the need for a more detailed assessment of risk, it could determine steep slope by other percentage categorizations.
- Lightning
  - Mapping and assessment of lightning hazards are constantly evolving. As new data and science become available, assessments of risk should be reevaluated.
- Major Aircraft Incident
  - Assessment of location and function for all aircraft facilities to detail the vulnerability and impacts to overall population, environment, and critical facilities nearby.
- Mud and Debris Flow
  - Mapping and assessment of mud and debris flow hazards are constantly evolving. As new data and science become available, assessments of risk should be reevaluated.
  - If available, general building stock inventory could be updated to include attributes such as codes and standards the structures were constructed to.
- Pandemic/Epidemic
  - Utilize the most updated data and advisories from the Colorado Department of Public Safety for impact to the overall population and socially vulnerable people.
- Subsidence and Sinkholes
  - Utilize historical records of subsidence, groundwater extraction, rainfall, and other relevant factors to understand past subsidence events and identify patterns.
- Tornado

- Mapping and assessment of tornado hazards are constantly evolving. As new data and science become available, assessments of risk should be reevaluated.

- Wildfire
  - General building stock inventory can be updated to include attributes such as roofing material, fire detection equipment, or distance to fuels as another measure of vulnerability.
- Wind
  - The general building stock inventory can be updated to include attributes regarding protection against strong winds, such as hurricane straps, to enhance loss estimates.
  - Integrate resident/population movement road data that is currently being developed.
- Winter Storm
  - If available for the region, obtain average snowfall distributions to determine if various areas in the county have historically received higher snowfalls and might continue to be more susceptible to higher snowfalls and snow loads on the building stock and critical facilities and infrastructure.

5. IDENTIFICATION OF HAZARDS OF CONCERN

5.1 REVIEW OF POTENTIAL HAZARDS

To provide a strong foundation for mitigation actions in this plan, PPROEM considered a full range of hazards that could impact the area. The final hazards of concern were identified based on the results of the 2023 Colorado Emergency Preparedness Assessment (CEPA), which is a hazard identification and risk assessment. The assessment identified the following hazards as posing the most risk to the Pikes Peak Region:

- Cyber attack
- Infrastructure failure
- Wildfire
- Severe winter weather
- Landslides, mud/debris flows, and rockfalls
- Flood
- Hail

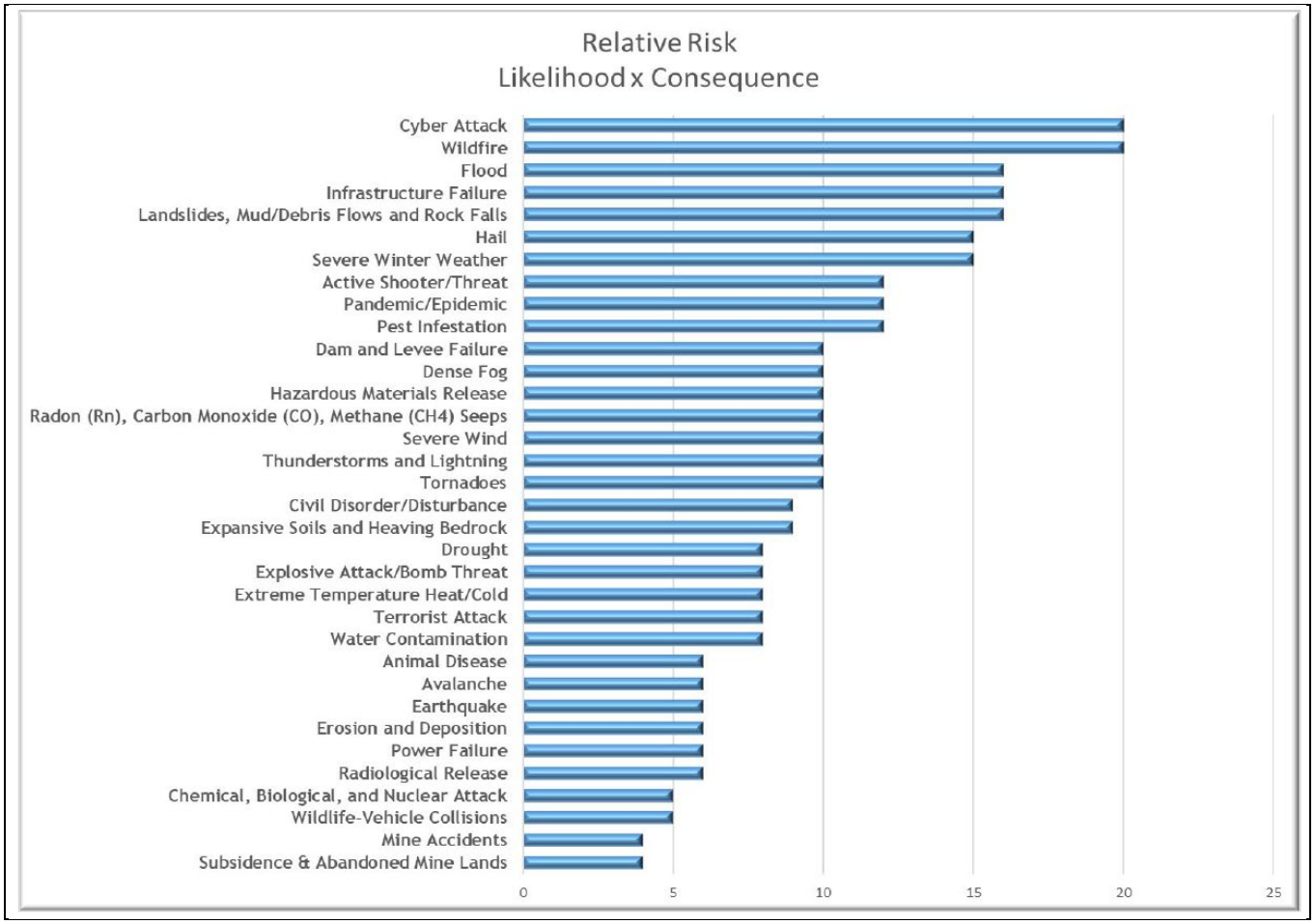
Figure 5-1 shows the results of the CEPA relative risk results for El Paso County. In addition to the CEPA report, information about hazards was collected from the following:

- Input from all Planning Partners
- Review of the 2023-2028 Colorado Enhanced State Hazard Mitigation Plan (E-SHMP)
- Review of the 2020 Pikes Peak Regional Hazard Mitigation Plan
- Research on the frequency, magnitude, and costs associated with hazards that have previously or could feasibly impact the region
- Qualitative information regarding natural (not human-caused) hazards and the perceived vulnerability of the study area's assets to them

Based on the review of potential hazards of concern, 19 hazards of concern were identified as significant hazards affecting the entire County, to be addressed at the County level in this plan (shown here):

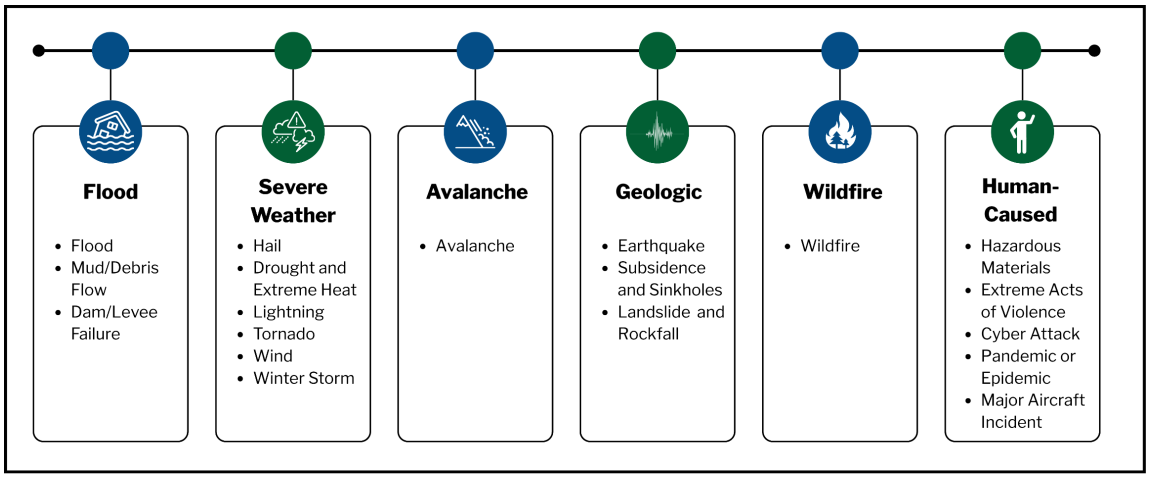
- Flood
- Mud and debris flow
- Dam/levee failure
- Hail
- Drought and extreme heat
- Lightning
- Tornado
- Wind
- Winter storm
- Avalanche
- Earthquake
- Subsidence and sinkholes
- Landfall and rockfall
- Wildfire
- Hazardous materials
- Extreme acts of violence
- Cyber attack
- Pandemic/epidemic
- Major aircraft incident

Figure 5-1. CEPA Risk Assessment



These hazards are the same as the hazards profiled in the 2020 Pikes Peak Regional HMP and the grouping of hazards, as shown on Figure 5-2, was carried forward as well.

Figure 5-2. Hazard Groupings



Other natural and human-caused hazards of concern have occurred within the Pikes Peak Region, but have a low potential to occur, are addressed by other planning mechanisms, and/or do not result in significant impacts within the County. Therefore, these hazards are not addressed in this update. If deemed necessary by the County, these hazards may be considered in future plan updates.

5.2 HAZARD DEFINITIONS AND GROUPINGS

The Hazard Mitigation Planning Team approved use of the following hazard event definitions and groupings:

- A flood is a general and temporary condition of partial or complete inundation of normally dry land areas from:
  - the overflow of stream banks,
  - the unusual and rapid accumulation of runoff of surface waters from any source, or
  - mudflows or the sudden collapse of shoreline land.
- Dam failure occurs when the retention function of the dam is compromised, either in part or in its entirety. A levee breach occurs when part of a levee gives way, creating an opening through which floodwaters may pass.
- A mud flow is a mass of water and fine-grained earth that flows down a stream, ravine, canyon, arroyo, or gulch.
- Hail is precipitation that is formed when updrafts in severe storms carry raindrops upward into extremely cold areas of the atmosphere.
- Drought is a shortage of water associated with a deficiency of precipitation due to prolonged climate patterns and occurs when a normal amount of moisture is unavailable to satisfy an area's usual water consumption. Extreme heat events are defined by the U.S. Environmental Protection Agency (EPA) as "summertime weather that is substantially hotter and/or more humid than average for a location at that time of year" (EPA, 2006).
- Lightning is an electrical discharge between positive and negative regions of a thunderstorm.
- Tornadoes are violently rotating columns of air, formed by a combination of atmospheric instability and wind shear.
- Windstorms are a storm featuring violent winds. Windstorms tend to damage ridgelines that face into the winds.
- Winter storms can include heavy snow, ice, and blizzard conditions.
- According to the US National Weather Service, an avalanche is a rapid flow of snow down a hill or mountainside
- An earthquake is caused by a sudden slip on a fault. Stresses in the earth's outer layer push the sides of the fault together. Stress builds up and the rocks slip suddenly, releasing energy in waves that travel through the earth's crust and cause the shaking that is felt during an earthquake.

- Subsidence is defined by the Colorado Geological Survey as the sinking of the land over man-made or natural underground voids. Subsidence can occur gradually over a prolonged period of time, or abruptly in the form of sinkholes.
- Landfall (landslides) include a wide range of ground movements from rock fall to slope failure and are primarily attributed to gravity acting on steep slopes. A rockfall is the falling of a newly detached mass of rock from a cliff or down a very steep slope.
- Wildfires result in uncontrolled destruction of forests, brush, field crops, grasslands, and real and personal property in non-urban areas. Because of their distance from firefighting resources, they can be difficult to contain and can cause a great deal of destruction.
- FEMA defines Hazardous Materials as chemical substances that, if released or misused, can pose a threat to the environment or health. Hazardous Materials is a human-caused hazard that results in hazardous material spills.
- Extreme acts of violence is a human-caused hazard which includes terrorism and targeted violence intended to inflict mass injury, destruction, or death and/or is potentially destructive of critical infrastructure or key resources.
- Cyber-attacks are human-caused hazards that include deliberate attacks on information technology (IT) information systems (IS) and/or data in an attempt to gain illegal access or purposely cause damage.
- Epidemics occur when an infectious disease spreads beyond a local population, reaching people in a wider geographical area. When that disease reaches global proportions, it is called a pandemic.
- A major aircraft accident is associated with the operation of an aircraft, which takes place between the time any person boards the aircraft with the intention of flight and all such persons have disembarked, and in which any person suffers death or serious injury, or in which the aircraft receives substantial damage. A major aircraft incident is an occurrence other than an accident with the operation of an aircraft, which affects or could affect the safety of operations.

These groupings are the same as those provided by FEMA (FEMA 386-2 Understanding Your Risks, Identifying Hazards and Estimating Losses; Multi-Hazard Identification and Risk Assessment – The Cornerstone of the National Mitigation Strategy; Local Mitigation Planning Handbook).

6. WILDFIRE

6.1 HAZARD PROFILE

6.1.1 HAZARD DESCRIPTION

The Colorado Wildfire Mitigation Plan defines wildland fire as an unplanned, unwanted wildland fire including unauthorized human-caused fires, escaped wildland fire use events, escaped prescribed fire projects, and all other wildland fires where the objective is to put the fire out.

Fire hazards present a considerable risk to vegetation and wildlife habitats. Short-term losses caused by a wildfire can include the destruction of timber, wildlife habitat, scenic vistas, and watersheds. Long-term effects include smaller timber harvests, reduced access to affected recreational areas, and destruction of cultural and economic resources and community infrastructure. Vulnerability to flooding increases based on the destruction of watersheds. The potential for significant damage to life and property exists in areas designated as Wildland-Urban Interface (WUI) areas, where development is adjacent to densely vegetated areas.

Wildfires are of significant concern throughout Colorado. According to the Colorado State Forest Service, vegetation fires occur on an annual basis; most are controlled and contained early with limited damage. For those ignitions that are not readily contained and become wildfires, damage can be extensive. According to the State of Colorado Natural Hazards Mitigation Plan a century of aggressive fire suppression combined with cycles of drought and changing land management practices has left many of Colorado's forests, including those in El Paso County, unnaturally dense and ready to burn. Further, the threat of wildfire and potential losses are constantly increasing as human development and population increases and the wildland-urban interface expands. Another contributing factor to fuel loads in the forest are standing trees killed by pine bark beetles, which have been affecting the forests of Colorado since 2002, and are becoming more widespread and a serious concern.

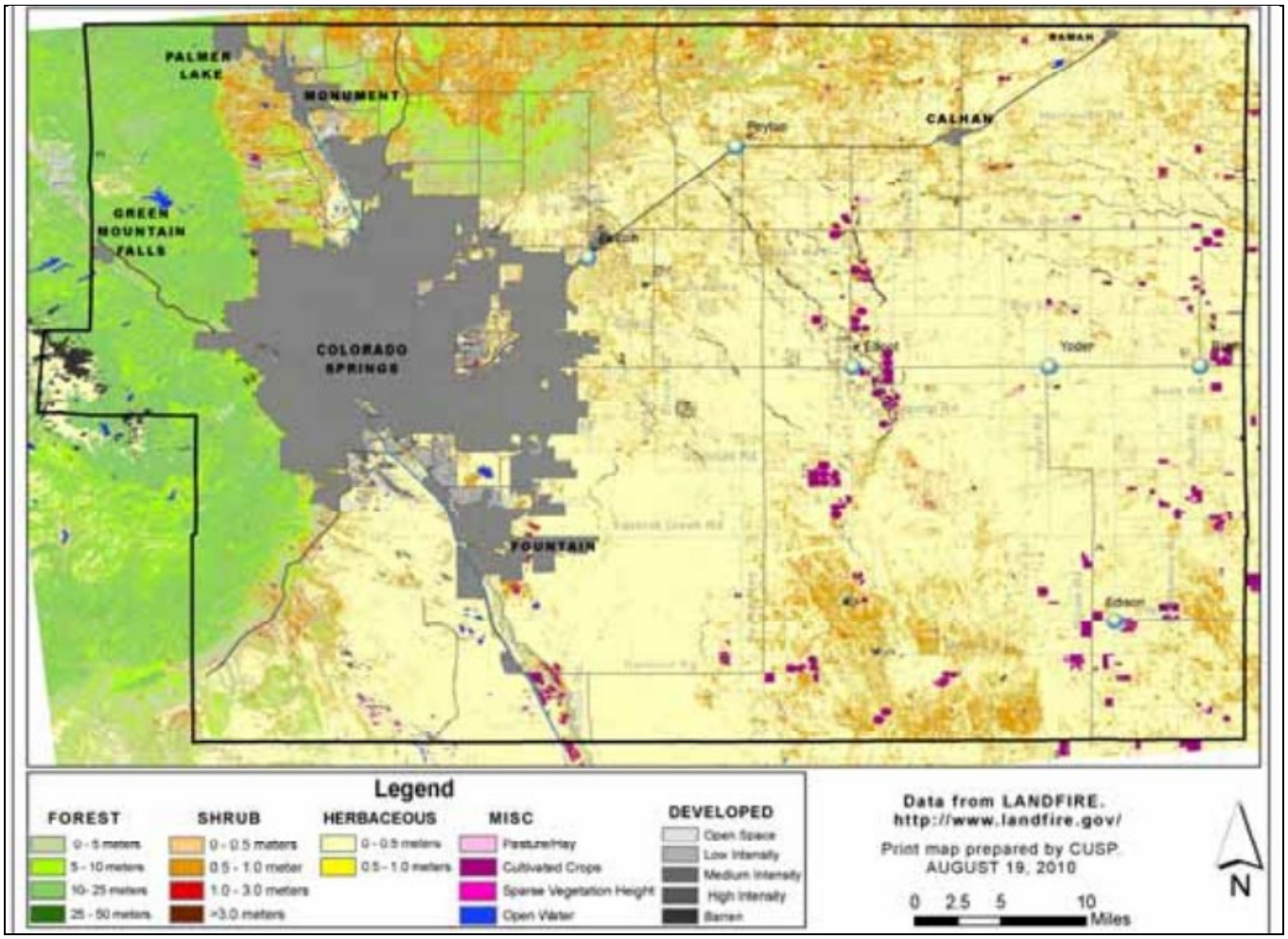
Fire conditions arise from a combination of hot weather, an accumulation of vegetation, and low moisture content in air and fuel. These conditions, especially when combined with high winds and years of drought, increase the potential for wildfire to occur. There are three major factors that sustain wildfires and predict a given area's potential to burn. These factors are fuel, topography, and weather.

Fuel is the material that feeds a fire and is a key factor in wildfire behavior. Fuel is generally classified by type and by volume. Fuel sources are diverse and include everything from dead tree needles and leaves, twigs, and branches to dead standing trees, live trees, brush, and cured grasses. Manmade structures, such as homes and associated combustibles, are also considered a fuel source. The type of prevalent fuel directly influences the behavior of wildfire. Light fuels such as grasses burn quickly and serve as a catalyst for the spread of fire. In addition, "ladder fuels" can

spread a ground fire up through brush into trees, leading to a devastating crown fire that burnt in the upper canopy and cannot be controlled.

As shown in the El Paso County Community Wildfire Protection Plan (CWPP) Vegetation Types Map, Figure 6-1, El Paso County has two primary types of fuel hazards: grasslands and forests. The County's fuel types follow its topography: in the eastern half, with its relatively flat terrain, mostly grasses and shrubs predominate. In the western portion, where foothills rise steeply, thick coniferous forests are typical. The CWPP describes the dense forests of the western County as providing heavy fuel loads that can sustain intense fires, and to complicate matters, thousands of homes are located in these forests, often on steep slopes, accessed by narrow roads.

Figure 6-1. El Paso County CWPP Vegetation Types



Source: El Paso County's Sheriff's Office n.d.

Topography, or an area's terrain and land slope, affects its susceptibility to wildfire spread. Due to the tendency of heat from a fire to rise via convection, both fire intensity and rate of spread increases as slope increases. The arrangement of vegetation throughout a hillside can also contribute to increased fire activity on slopes.

Weather components such as temperature, relative humidity, wind, and lightning also affect the potential for wildfire. High temperatures and low relative humidity dry out the fuels that feed the wildfire creating a situation where fuel will more readily ignite and burn more intensely. Wind is the most treacherous weather factor. The greater the wind, the faster a fire will spread and the more intense it will be. In addition to wind speed, wind shifts can occur suddenly due to temperature changes or the interaction of wind with topographical features such as slopes or steep hillsides. Lightning also ignites wildfires; often in terrain that is difficult for firefighters to reach. Drought conditions contribute to concerns about wildfire vulnerability. During periods of drought, the threat of wildfire increases.

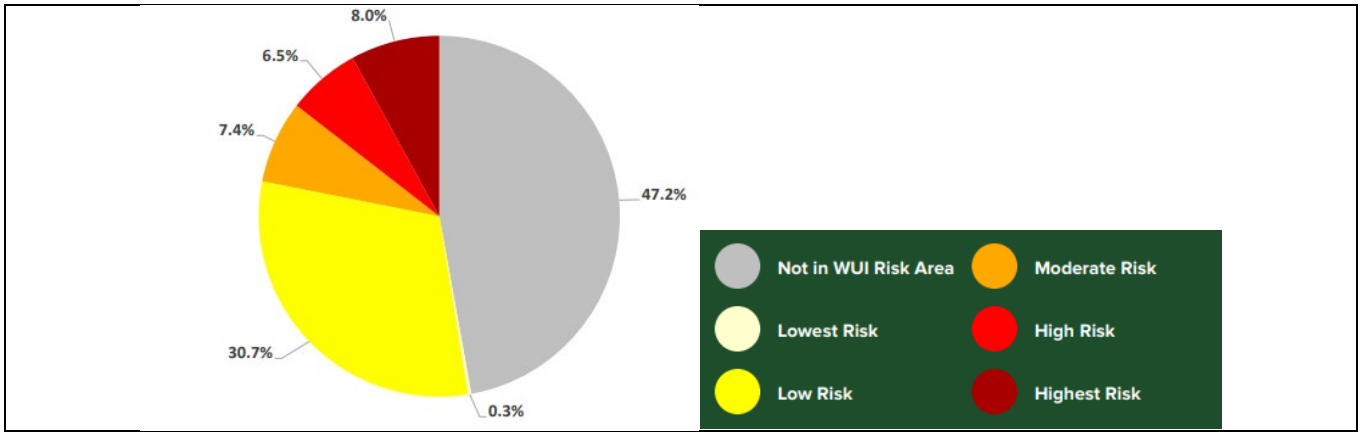
According to the El Paso County CWPP, local fire season generally runs from spring to autumn. However, wildfires can and do occur during winter months, especially during mild, dry winters. Even during winters with normal precipitation, Chinook winds can reduce snow cover, dry fuels and create higher fire danger (El Paso County's Sheriff's Office n.d.).

The Colorado State Hazard Mitigation Plan describes protecting the Wildland-Urban Interface (WUI) as the nation's fastest-growing firefighting expense. In 2015, the U.S. Department of Agriculture (USDA) projected that fighting wildfires will account for 67 percent of the Forest Service's annual budget by 2025. Protecting life and property in these areas is costly because fire managers must take an aggressive stand on the ground and from the air (Colorado - Climate Action 2018).

6.1.2 LOCATION

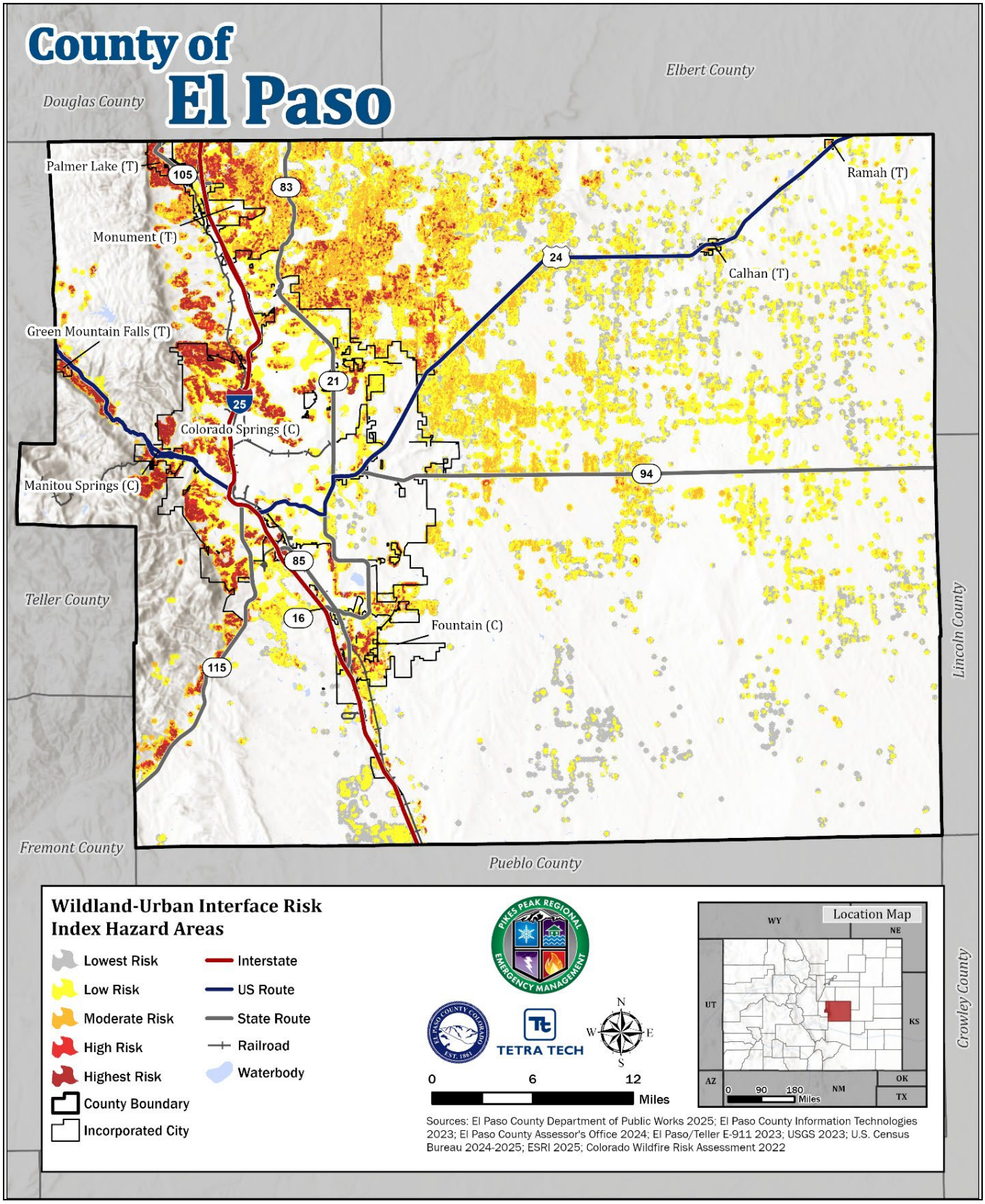
El Paso County continues to lead the state in population growth, and much of this growth is occurring in the Wildland-Urban Interface (WUI) area, where structures and other human improvements meet and mix with undeveloped wildland or vegetative fuels. Population growth within the WUI substantially increases the risk from wildfires. For El Paso County, the Colorado – Wildfire Risk Assessment Portal (CO-WRAP) estimates that 58 percent of the County population lives within the WUI and is at risk from wildfire (Colorado Parks Service 2025). As of 2022, over 2.5 million residents of the state live in the WUI risk area (Colorado Parks Service 2025). Both Figure 6-2 and Figure 6-3 display the WUI risk for El Paso County.

Figure 6-2. Wildland-Urban Interface (WUI) Risk for El Paso County



Source: Colorado Parks Servide n.d.

Figure 6-3. Wildland-Urban Interface (WUI) Risk Index Hazard Areas



The CO-WRAP report for El Paso County maps the Wildland-Urban Interface Risk Index, which is a rating of the potential impact of wildfire on people and their homes. The key input reflects housing density. The CO-WRAP report states that the location of people living in the WUI and rural areas is essential for defining potential wildfire impacts to people and homes.

In the CO-WRAP report, wildfire risk is the possibility of loss or harm occurring from wildfire. Wildfire Risk is a composite risk map created by combining the Values at Risk Rating and the Burn Probability layers. It identifies areas with the greatest potential impacts from a wildfire. Wildfire risk is comprised of several individual risk layers including Wildland Urban Interface (housing density), Forest Assets, Riparian Assets and Drinking Water Importance Areas risk outputs. The WUI component is a key element of the composite risk since it represents where people live in the wildland and urban fringe areas that are susceptible to wildfires and damages. The four individual risk layers are weighted to derive the Values at Risk Rating layer (Colorado Parks Service n.d.).

According to the FEMA National Risk Index (NRI), El Paso County has a relatively high risk of wildfire overall (Figure 6-4), ranging from “No Rating” to “Very High” across the County (Figure 6-5).

6.1.3 EXTENT

The wildfire hazard in the county is considered critical, with potential impacts including isolated fatalities or multiple injuries and illnesses, significant or long-term property damage that may compromise structural stability, and disruptions to essential facilities and services lasting between 24 and 72 hours. A wildfire event in El Paso County has the potential to be catastrophic, resulting in mass casualties, widespread damage, and severe disruption to the population, infrastructure, environment, economy, and government operations. First responders are exposed to the dangers from the initial incident and after-effects from smoke inhalation and heat stroke. Such an event could overwhelm local and state response capabilities, requiring substantial out-of-state and federal assistance. The City of Colorado Springs, with a population of over 400,000 and a high density of structures, would be particularly vulnerable to extensive damage.

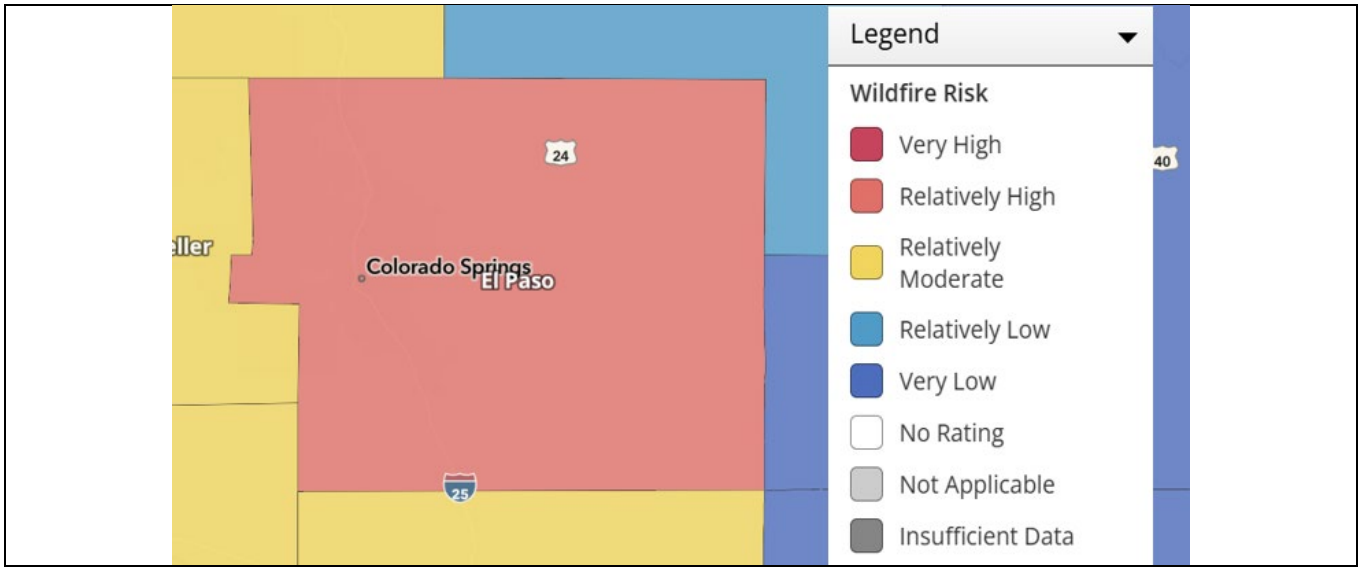
Warning Time

Wildfire events typically offer significant warning time, often between 12 to 24 hours, though this can vary depending on conditions. While wildfires are frequently human caused, either accidentally or intentionally, their exact timing is unpredictable. Fireworks, especially around the Fourth of July, are a common ignition source, requiring heightened vigilance during that period.

Dry seasons, drought conditions, and dry lightning significantly increase wildfire risk. Although lightning-related weather can often be forecast 24 to 48 hours in advance by the National Weather Service, wind-driven grass fires can spread so rapidly that they leave little or no time for public warnings or orderly evacuations. In contrast, forest fires tend to spread more slowly, though under the right conditions, they too can move quickly and unpredictably.

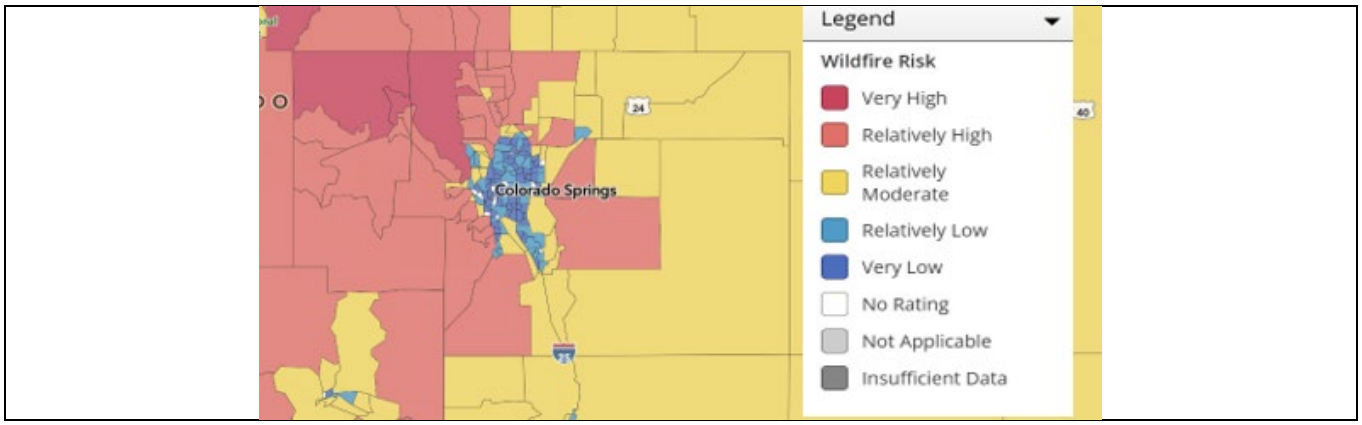
If a wildfire ignites and spreads rapidly, evacuation may be necessary within hours or even days. Fires typically reach peak intensity between 1 p.m. and 6 p.m. Fortunately, fire alerts are generally issued quickly once a fire is detected, and the widespread use of cellular and two-way radio communications has significantly improved the speed and effectiveness of public warnings.

Figure 6-4. FEMA National Risk Index Map for Wildfire Hazards in El Paso County by County View



Source: FEMA NRI, 2025.

Figure 6-5. FEMA National Risk Index Map for Wildfire Hazards in El Paso County by Census Tract View



Source: FEMA NRI, 2025

6.1.4 PREVIOUS OCCURRENCES

FEMA Disaster Declarations

Table 6-1 lists all wildfire-related major disasters declarations that have included the Pikes Peak Region since 1953.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for a wildfire-related event.

Table 6-1. FEMA Disaster Declarations for Wildfire Events in the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
June 19, 2002	DR-1421	Wildfires
June 24, 2012	FM-2984	Waldo Canyon fire
June 28, 2012	DR-4067	High Park and Waldo Canyon Wildfires
June 11, 2013	FM-5027	Black Forest Wildfire
July 26, 2013	DR-4134	Black Forest Wildfire

Source: FEMA n.d.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was included in ten USDA drought-related agricultural disaster declarations, summarized in Table 6-2. Drought has the potential to increase the severity and frequency of wildfire events.

Table 6-2. U.S. Department of Agriculture (USDA) Declarations for Drought Events in Pikes Peak Region Since Previous HMP

Disaster Begin Date	USDA Declaration Number	Description
May 5, 2020	S4680	Drought-FAST TRACK
May 12, 2020	S4687	Drought-FAST TRACK
April 14, 2020	S4692	Drought-FAST TRACK
June 16, 2020	S4703	Drought-FAST TRACK
May 12, 2020	S4722	Drought-FAST TRACK
July 21, 2020	S4798	Drought-FAST TRACK
August 25, 2020	S4848	Drought-FAST TRACK
November 1, 2020	S4917	Drought-FAST TRACK
November 1, 2021	S5147	Drought-FAST TRACK
November 1, 2022	S5372	Drought-FAST TRACK

Source: (USDA n.d.)

All Recent Events

Table 6-3 lists major recorded wildfire-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 6-3. Wildfire Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
April 10, 2022	Wildfire	Fire crews across the region are very busy with multiple fires reported amid Red Flag conditions bringing dangerous winds to areas of Colorado in need of moisture. Mandatory evacuation orders for El Paso County: East of Curtis Road, West of Peyton Highway, South of Falcon Highway, North of Highway 94.
May 12, 2022	Wildfire	Multiple grass fires in Colorado Springs, including one near the airport.
October 10 – 11, 2023	Wildfire	Small fires along Highway 94 in eastern El Paso County. Pre-evacuation notices were sent to property owners living to the north of the intersection at Highway 94 and Peyton Highway.
March 13 - 15, 2025	Wildfire	Meridian Fire: A fast-moving wildfire burned across 2,515 acres east of City of Colorado Springs, forcing mandatory evacuations and destroying three outbuildings before firefighters gained 80% containment. The fire was 100% contained on March 15.

Source: (The Denver Post 2025); (KOAA 2023); (KOAA 5 2022); (Next 9News 2022)

6.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous wildfire occurrences in the County was used to calculate the probability of future occurrence of such events. Table 6-4 lists the number of events from various sources over the 40-year period from 1985 to 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for wildfire in the County is considered “occasional.”

Table 6-4. Probability of Future Wildfire Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1985 and 2025	% Chance of Occurring in Any Given Year
Wildfire	22	53.7%

Source: NOAA-NCEI, 2025

6.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Wildfires can generate a range of secondary effects, which in some cases may cause more widespread and prolonged damage than the fire itself. Fires can cause direct economic losses in the reduction of harvestable timber and indirect economic losses in reduced tourism. Wildfires cause the contamination of reservoirs, destroy transmission lines, and contribute to flooding. Wildfires strip slopes of vegetation, exposing them to greater amounts of runoff. This, in turn, can weaken soils and cause failures on slopes. Major landslides can occur several years after a wildfire. Most wildfires burn hot and for long durations that can bake soils, especially those high in clay content, thus increasing the imperviousness of the ground. This increases the runoff generated by storm events, thus increasing the chance of flooding. Large amount of ash, topsoil, and debris can then wash into streams and rivers.

6.2 VULNERABILITY AND IMPACT ASSESSMENT

The wildfire vulnerability analysis used methodology described in Section 4.3, with moderate, high and highest hazard areas based on WUI risk areas from the Colorado Wildfire Risk Assessment.

6.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

The entire population of the County has some risk of wildfire impacts; those residing in the WUI hazard areas have a higher risk. Table 6-5 presents the number of people located in the moderate, high, and highest WUI hazard areas, with 173,854 total people in the County vulnerable to all WUI risk. That is over 23 percent of the County total population. The City of Colorado Springs has the highest number of people located in the WUI hazard area (56,610).

There are 63,591 people, or 8.6 percent of the County population, living in the moderate WUI risk hazard area. The unincorporated portions of the County (37,850) and City of Fountain (11,849) have the largest number of people located in this moderate risk zone. There is a total of 54,041 people, or 7.3 percent of the County population, which is in the high WUI risk hazard area. The unincorporated portions of the County (21,163) have the largest number of people located in this high-risk zone. There is a total of 56,222 people, or 7.6 percent of the County population, which is in the highest WUI risk hazard area. The City of Colorado Springs (27,724) has the largest number of people located in this highest-risk zone.

Socially Vulnerable Population

Smoke and air pollution from wildfires can be a severe health hazard, especially for sensitive populations, including children, the elderly, and those with respiratory and cardiovascular diseases. Smoke generated by wildfire contains particulate matter (soot, tar, water vapor, and minerals), gases (carbon monoxide, carbon dioxide, and nitrogen oxides), and toxic substances (formaldehyde, benzene, and others), depending on the type of fuel, the moisture content of the fuel, the efficiency (or temperature) of combustion, and the weather. Public health impacts associated with wildfires include difficulty in breathing, odor, and reduction in visibility.

Table 6-6, shows the number of vulnerable persons located in moderate risk, high risk, and highest WUI risk hazard areas. There are 7,986 people over the age of 65, 4,186 people under the age of 5, 685 non-English speakers, 6,646 disabled persons, and 4,025 people below the poverty line residing in the moderate WUI risk zone. There are 7,024 people over the age of 65, 3,445 people under the age of 5, 677 non-English speakers, 6,022 disabled persons, and 4,003 people below the poverty line residing in the high WUI risk zone. There are 7,616 people over the age of 65, 3,483 people under the age of 5, 794 non-English speakers, 6,628 disabled persons, and 4,551 people below the poverty line residing in the highest WUI risk zone.

Table 6-5. Population in All Wildland Urban Interface Hazard Areas

	2023 ACS Total Jurisdiction Population	Moderate Risk WUI: Population in Hazard Area	Moderate Risk WUI: Population in Hazard Area as % of Total in Jurisdiction	High Risk WUI: Population in Hazard Area	High Risk WUI: Population in Hazard Area as % of Total in Jurisdiction	Highest Risk WUI: Population in Hazard Area	Highest Risk WUI: Population in Hazard Area as % of Total in Jurisdiction	Combined WUI: Population in Hazard Area	Combined WUI: Population in Hazard Area as % of Total in Jurisdiction
Town of Calhan	510	244	47.8%	93	18.2%	4	0.8%	341	66.9%
City of Colorado Springs	405,307	10,663	2.6%	18,223	4.5%	27,724	6.8%	56,610	14.0%
City of Fountain	92,873	11,849	12.8%	10,961	11.8%	8,815	9.5%	31,625	34.1%
Town of Green Mountain Falls	690	181	26.2%	130	18.8%	319	46.2%	630	91.3%
City of Manitou Springs	4,796	505	10.5%	1,106	23.1%	1,035	21.6%	2,646	55.2%
Town of Monument	11,035	1,628	14.8%	1,421	12.9%	652	5.9%	3,701	33.5%
Town of Palmer Lake	2,635	607	23.0%	913	34.6%	1,000	38.0%	2,520	95.6%
Town of Ramah	130	64	49.2%	31	23.8%	3	2.3%	98	75.4%
Unincorporated County	218,032	37,850	17.4%	21,163	9.7%	16,670	7.6%	75,683	34.7%
El Paso County (Total)	**736,008**	**63,591**	**8.6%**	**54,041**	**7.3%**	**56,222**	**7.6%**	**173,854**	**23.6%**

Source: U.S. Census Bureau 2023, American Community Survey; U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Wildfire Risk Assessment 2022

Table 6-6. Estimated Number of Vulnerable Persons Located in the Wildland Urban Interface Risk Hazard Areas

	Moderate Risk WUI: Vulnerable Population in Hazard Area	Moderate Risk WUI: Vulnerable Population in Hazard Area as % of Total in Jurisdiction	High Risk WUI: Vulnerable Population in Hazard Area	High Risk WUI: Vulnerable Population in Hazard Area as % of Total in Jurisdiction	Highest Risk WUI: Vulnerable Population in Hazard Area	Highest Risk WUI: Vulnerable Population in Hazard Area as % of Total in Jurisdiction
People Over 65						
Town of Calhan	54	47.4%	20	17.5%	1	0.9%
City of Colorado Springs	1,628	2.6%	2,783	4.5%	4,234	6.8%
City of Fountain	992	12.8%	918	11.8%	738	9.5%
Town of Green Mountain Falls	24	26.1%	17	18.5%	42	45.7%
City of Manitou Springs	90	10.5%	198	23.0%	185	21.5%
Town of Monument	217	14.7%	190	12.9%	87	5.9%
Town of Palmer Lake	122	23.0%	184	34.7%	201	37.9%
Town of Ramah	28	49.1%	13	22.8%	1	1.8%
Unincorporated County	4,831	17.4%	2,701	9.7%	2,127	7.6%
El Paso County (Total)	**7,986**	**7.9%**	**7,024**	**7.0%**	**7,616**	**7.6%**
People Under 5						
Town of Calhan	11	47.8%	4	17.4%	0	0.0%
City of Colorado Springs	614	2.6%	1,049	4.5%	1,596	6.8%
City of Fountain	952	12.8%	880	11.8%	708	9.5%
Town of Green Mountain Falls	3	21.4%	2	14.3%	6	42.9%
City of Manitou Springs	6	9.5%	14	22.2%	13	20.6%
Town of Monument	89	14.6%	78	12.8%	35	5.8%
Town of Palmer Lake	17	23.0%	25	33.8%	28	37.8%

	Moderate Risk WUI: Vulnerable Population in Hazard Area	Moderate Risk WUI: Vulnerable Population in Hazard Area as % of Total in Jurisdiction	High Risk WUI: Vulnerable Population in Hazard Area	High Risk WUI: Vulnerable Population in Hazard Area as % of Total in Jurisdiction	Highest Risk WUI: Vulnerable Population in Hazard Area	Highest Risk WUI: Vulnerable Population in Hazard Area as % of Total in Jurisdiction
Town of Ramah	3	42.9%	1	14.3%	0	0.0%
Unincorporated County	2,491	17.4%	1,392	9.7%	1,097	7.6%
El Paso County (Total)	**4,186**	**9.1%**	**3,445**	**7.5%**	**3,483**	**7.6%**
Non-English Speaking People						
Town of Calhan	0	0.0%	0	0.0%	0	0.0%
City of Colorado Springs	209	2.6%	358	4.5%	545	6.8%
City of Fountain	122	12.7%	113	11.7%	91	9.5%
Town of Green Mountain Falls	0	0.0%	0	0.0%	0	0.0%
City of Manitou Springs	2	9.1%	5	22.7%	4	18.2%
Town of Monument	18	14.6%	15	12.2%	7	5.7%
Town of Palmer Lake	0	0.0%	0	0.0%	0	0.0%
Town of Ramah	0	0.0%	0	0.0%	0	0.0%
Unincorporated County	334	17.4%	186	9.7%	147	7.6%
El Paso County (Total)	**685**	**6.2%**	**677**	**6.2%**	**794**	**7.2%**
People with Disability						
Town of Calhan	37	47.4%	14	17.9%	0	0.0%
City of Colorado Springs	1,440	2.6%	2,461	4.5%	3,744	6.8%
City of Fountain	1,215	12.7%	1,124	11.8%	904	9.5%
Town of Green Mountain Falls	34	26.2%	24	18.5%	60	46.2%
City of Manitou Springs	67	10.4%	148	23.0%	138	21.5%

	Moderate Risk WUI: Vulnerable Population in Hazard Area	Moderate Risk WUI: Vulnerable Population in Hazard Area as % of Total in Jurisdiction	High Risk WUI: Vulnerable Population in Hazard Area	High Risk WUI: Vulnerable Population in Hazard Area as % of Total in Jurisdiction	Highest Risk WUI: Vulnerable Population in Hazard Area	Highest Risk WUI: Vulnerable Population in Hazard Area as % of Total in Jurisdiction
Town of Monument	72	14.6%	63	12.8%	29	5.9%
Town of Palmer Lake	81	23.0%	122	34.7%	133	37.8%
Town of Ramah	24	49.0%	11	22.4%	1	2.0%
Unincorporated County	3,676	17.4%	2,055	9.7%	1,619	7.6%
El Paso County (Total)	**6,646**	**7.6%**	**6,022**	**6.9%**	**6,628**	**7.6%**
People Below Poverty Level						
Town of Calhan	23	47.9%	8	16.7%	0	0.0%
City of Colorado Springs	1,103	2.6%	1,885	4.5%	2,867	6.8%
City of Fountain	986	12.7%	912	11.8%	734	9.5%
Town of Green Mountain Falls	7	25.0%	5	17.9%	12	42.9%
City of Manitou Springs	49	10.4%	108	22.9%	101	21.4%
Town of Monument	89	14.7%	78	12.9%	35	5.8%
Town of Palmer Lake	20	22.5%	30	33.7%	33	37.1%
Town of Ramah	1	33.3%	0	0.0%	0	0.0%
Unincorporated County	1,747	17.4%	977	9.7%	769	7.6%
El Paso County (Total)	**4,025**	**6.6%**	**4,003**	**6.6%**	**4,551**	**7.5%**

Source: U.S. Census Bureau 2023, American Community Survey; U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Wildfire Risk Assessment 2022

6.2.2 GENERAL BUILDING STOCK

Property damage from wildfires can be severe and can significantly alter entire communities. Loss estimations for the wildfire hazard are not based on damage functions, because no such damage functions have been generated. Instead, loss estimates were developed representing 10 percent, 30 percent, 50 percent and 100 percent of the assessed value of exposed structures. This allows emergency managers to select a range of economic impact based on an estimate of the percent of damage to the general building stock. More than 50 percent damage is substantial by most building codes and typically requires total reconstruction of the structure.

Table 6-7 provides the total number of buildings in the all-risk WUI hazard areas. There are a total of 53,469 buildings with a replacement cost value of over $27 billion located in all risk WUI hazard areas for the County. The unincorporated portions of the County (23,567) and City of Colorado Springs (22,110) have the highest number of buildings with replacement cost values of over $11 billion.

Table 6-8, Table 6-9, and Table 6-10 provide the number of buildings located in moderate risk, high risk, and highest risk WUI hazard areas. There is a total of 18,906 buildings, accounting for 7.5 percent of the County total buildings located in the moderate WUI risk hazard area. This is estimated at being over $10 billion in RCV. For the high WUI risk hazard area, there is a total of 16,288 buildings, which is 6.5 percent of the total buildings in the County. The RCV for these buildings is estimated at over $8 billion. For the highest WUI risk hazard area and most vulnerable to wildfire risks, there is a total of 18,275 buildings, which is 7.2 percent of the total buildings in the County. The RCV for these buildings is estimated at over $8.8 billion.

Additionally, Table 6-11, Table 6-12, and Table 6-13 present the number of buildings by occupancy class located within the moderate, high, and highest WUI risk areas in El Paso County.

- In the moderate WUI risk area, there are 17,806 residential, 849 commercial, 244 industrial, and 205 other buildings.
- In the high-risk area, the totals include 15,578 residential, 516 commercial, 112 industrial, and 82 other buildings.
- In the highest-risk area, there are 17,407 residential, 626 commercial, 138 industrial, and 104 other buildings.

Table 6-7. Buildings in All WUI Hazard Areas Combined

Jurisdiction	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	268	63.2%	$192,006,670	50.1%
City of Colorado Springs	166,064	$105,908,247,826	22,110	13.3%	$11,617,544,324	11.0%
City of Fountain	9,810	$5,036,639,818	3,279	33.4%	$1,415,764,702	28.1%
Town of Green Mountain Falls	556	$170,290,831	502	90.3%	$143,174,994	84.1%
City of Manitou Springs	2,412	$1,261,305,232	1,326	55.0%	$580,195,720	46.0%
Town of Monument	3,594	$2,441,721,337	1,132	31.5%	$578,659,395	23.7%
Town of Palmer Lake	1,304	$706,564,041	1,222	93.7%	$612,027,747	86.6%
Town of Ramah	83	$25,682,659	63	75.9%	$18,261,213	71.1%
Unincorporated County	68,245	$36,530,240,639	23,567	34.5%	$12,309,088,329	33.7%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**53,469**	**21.2%**	**$27,466,723,094**	**18.0%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; Colorado Wildfire Risk Assessment 2022

Table 6-8. Buildings in the Moderate Risk WUI Hazard Area

Jurisdiction	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	193	45.5%	$151,976,387	39.7%
City of Colorado Springs	166,064	$105,908,247,826	4,275	2.6%	$2,694,613,295	2.5%
City of Fountain	9,810	$5,036,639,818	1,242	12.7%	$572,923,234	11.4%
Town of Green Mountain Falls	556	$170,290,831	151	27.2%	$50,054,420	29.4%
City of Manitou Springs	2,412	$1,261,305,232	245	10.2%	$102,538,846	8.1%
Town of Monument	3,594	$2,441,721,337	511	14.2%	$309,125,610	12.7%
Town of Palmer Lake	1,304	$706,564,041	333	25.5%	$237,606,631	33.6%
Town of Ramah	83	$25,682,659	42	50.6%	$13,971,842	54.4%
Unincorporated County	68,245	$36,530,240,639	11,914	17.5%	$6,423,535,157	17.6%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**18,906**	**7.5%**	**$10,556,345,422**	**6.9%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; Colorado Wildfire Risk Assessment 2022

Table 6-9. Buildings in the High Risk WUI Hazard Area

Jurisdiction	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	71	16.7%	$38,000,298	9.9%
City of Colorado Springs	166,064	$105,908,247,826	7,095	4.3%	$3,614,105,085	3.4%
City of Fountain	9,810	$5,036,639,818	1,122	11.4%	$453,667,341	9.0%
Town of Green Mountain Falls	556	$170,290,831	104	18.7%	$34,161,032	20.1%
City of Manitou Springs	2,412	$1,261,305,232	552	22.9%	$230,265,299	18.3%
Town of Monument	3,594	$2,441,721,337	424	11.8%	$184,496,948	7.6%
Town of Palmer Lake	1,304	$706,564,041	438	33.6%	$221,819,023	31.4%
Town of Ramah	83	$25,682,659	19	22.9%	$3,910,891	15.2%
Unincorporated County	68,245	$36,530,240,639	6,463	9.5%	$3,256,133,831	8.9%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**16,288**	**6.5%**	**$8,036,559,748**	**5.3%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; Colorado Wildfire Risk Assessment 2022

Table 6-10. Buildings in the Highest Risk WUI Hazard Area

Jurisdiction	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	4	0.9%	$2,029,985	0.5%
City of Colorado Springs	166,064	$105,908,247,826	10,740	6.5%	$5,308,825,944	5.0%
City of Fountain	9,810	$5,036,639,818	915	9.3%	$389,174,127	7.7%
Town of Green Mountain Falls	556	$170,290,831	247	44.4%	$58,959,542	34.6%
City of Manitou Springs	2,412	$1,261,305,232	529	21.9%	$247,391,575	19.6%
Town of Monument	3,594	$2,441,721,337	197	5.5%	$85,036,837	3.5%
Town of Palmer Lake	1,304	$706,564,041	451	34.6%	$152,602,093	21.6%
Town of Ramah	83	$25,682,659	2	2.4%	$378,480	1.5%
Unincorporated County	68,245	$36,530,240,639	5,190	7.6%	$2,629,419,341	7.2%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**18,275**	**7.2%**	**$8,873,817,924**	**5.8%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; Colorado Wildfire Risk Assessment 2022

Table 6-11. Building Types in the Moderate Risk WUI Hazard Area by General Occupancy Class

Jurisdiction	Residential	Commercial	Industrial	Other
Town of Calhan	163	27	1	2
City of Colorado Springs	3,952	233	45	45
City of Fountain	1,187	37	7	11
Town of Green Mountain Falls	137	7	4	3
City of Manitou Springs	223	17	4	1
Town of Monument	479	24	6	2
Town of Palmer Lake	266	40	5	22
Town of Ramah	39	2	0	1
Unincorporated County	11,162	462	172	118
El Paso County (Total)	**17,608**	**849**	**244**	**205**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Wildfire Risk Assessment 2022
Note: Other = Government, Religion, Agricultural, and Education

Table 6-12. Building Types in the High Risk WUI Hazard Area by General Occupancy Class

Jurisdiction	Residential	Commercial	Industrial	Other
Town of Calhan	62	7	0	2
City of Colorado Springs	6,754	256	54	31
City of Fountain	1,098	16	5	3
Town of Green Mountain Falls	98	3	0	3
City of Manitou Springs	488	56	2	6
Town of Monument	418	5	1	0
Town of Palmer Lake	400	30	5	3
Town of Ramah	19	0	0	0
Unincorporated County	6,241	143	45	34
El Paso County (Total)	**15,578**	**516**	**112**	**82**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Wildfire Risk Assessment 2022
Note: Other = Government, Religion, Agricultural, and Education

Table 6-13. Building Types in the Highest Risk WUI Hazard Area by General Occupancy Class

Jurisdiction	Residential	Commercial	Industrial	Other
Town of Calhan	3	1	0	0
City of Colorado Springs	10,275	342	63	60
City of Fountain	883	22	6	4
Town of Green Mountain Falls	241	5	1	0
City of Manitou Springs	457	52	10	10
Town of Monument	192	3	2	0
Town of Palmer Lake	438	7	3	3
Town of Ramah	2	0	0	0
Unincorporated County	4,916	194	53	27
El Paso County (Total)	**17,407**	**626**	**138**	**104**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Wildfire Risk Assessment 2022
Note: Other = Government, Religion, Agricultural, and Education

6.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

In the event of wildfire, there would likely be little damage to the majority of infrastructure. Most roads and railroads would be without damage except in the worst scenarios. Power lines are the most at risk to wildfire because most are made of wood and susceptible to burning. Also susceptible are communication infrastructure such as telephone cabling and antenna towers. In the event of a wildfire, natural gas pipelines could provide a source of fuel and lead to a catastrophic explosion.

Fires can create conditions that block or prevent access and can isolate residents and emergency service providers. A wildfire typically does not have a major direct impact on bridges, but it can create conditions in which bridges are obstructed. Many bridges in areas of high to moderate fire risk are important because they provide the only ingress and egress to large areas and in some cases to isolated neighborhoods.

Tables Table 6-14 through Table 6-16 present the number of facilities in El Paso County categorized by lifeline categories within areas designated as moderate, high, and highest WUI risk hazard zones.

- In the moderate risk hazard area, there are 112 total facilities. The Safety and Security sector has the highest count with 54 facilities, followed by Health and Medical with 22.
- In the high-risk hazard area, there are 66 facilities. The Health and Medical sector leads with 25 facilities, followed by Safety and Security with 17.
- In the highest risk hazard area, the County has 90 facilities. Both the Health and Medical and Safety and Security sectors have the highest number, with 31 facilities each.

Table 6-14. Number of Facilities in the Moderate Risk WUI Hazard Area

Jurisdiction	Communica-tions	Energy	Food, Hydration, Shelter	Hazardous Materials	Health & Medical	Safety & Security	Transpor-tation	Water Systems	Other Critical Facilities	Total	Facilities in Hazard Area as % of Jurisdiction Total
Town of Calhan	0	0	0	0	1	0	0	0	0	**1**	16.7%
City of Colorado Springs	0	1	0	3	13	18	0	9	2	**46**	3.7%
City of Fountain	0	0	0	0	0	2	0	0	0	**2**	4.9%
Town of Green Mountain Falls	0	0	0	1	0	0	0	0	0	**1**	16.7%
City of Manitou Springs	0	2	0	0	0	0	0	0	0	**2**	22.2%
Town of Monument	0	0	0	0	0	1	0	0	0	**1**	5.3%
Town of Palmer Lake	0	0	0	0	1	1	0	0	0	**2**	25.0%
Town of Ramah	0	0	0	0	0	0	0	0	0	**0**	0.0%
Unincorporated County	3	4	0	4	7	32	0	6	1	**57**	13.7%
El Paso County (Total)	**3**	**7**	**0**	**8**	**22**	**54**	**0**	**15**	**3**	**112**	**6.4%**

Source: Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; Colorado Wildfire Risk Assessment 2022

Table 6-15. Number of Facilities in the High Risk WUI Hazard Area

Jurisdiction	Communica-tions	Energy	Food, Hydration, Shelter	Hazardous Materials	Health & Medical	Safety & Security	Transpor-tation	Water Systems	Other Critical Facilities	Total	Facilities in Hazard Area as % of Jurisdiction Total
Town of Calhan	0	0	0	0	0	0	0	0	0	**0**	0.0%
City of Colorado Springs	0	3	0	0	15	9	0	12	0	**39**	3.1%
City of Fountain	0	0	0	1	1	1	0	0	0	**3**	7.3%
Town of Green Mountain Falls	0	0	0	0	0	0	0	1	0	**1**	16.7%
City of Manitou Springs	0	0	0	0	0	1	0	0	0	**1**	11.1%
Town of Monument	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Palmer Lake	0	0	0	0	0	1	0	0	0	**1**	12.5%
Town of Ramah	0	0	0	0	0	0	0	0	0	**0**	0.0%
Unincorporated County	1	1	0	1	9	5	0	2	2	**21**	5.0%
El Paso County (Total)	**1**	**4**	**0**	**2**	**25**	**17**	**0**	**15**	**2**	**66**	**3.7%**

Source: Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; Colorado Wildfire Risk Assessment 2022

Table 6-16. Number of Facilities in the Highest Risk WUI Hazard Area

Jurisdiction	Communica-tions	Energy	Food, Hydration, Shelter	Hazardous Materials	Health & Medical	Safety & Security	Transpor-tation	Water Systems	Other Critical Facilities	Total	Facilities in Hazard Area as % of Jurisdiction Total
Town of Calhan	0	0	0	0	0	0	0	0	0	**0**	0.0%
City of Colorado Springs	0	1	0	3	23	16	0	19	1	**63**	5.0%
City of Fountain	0	0	0	0	1	2	0	0	0	**3**	7.3%
Town of Green Mountain Falls	0	0	0	0	0	3	0	0	0	**3**	50.0%
City of Manitou Springs	0	0	0	1	0	0	0	0	0	**1**	11.1%
Town of Monument	1	0	0	0	0	0	0	0	0	**1**	5.3%
Town of Palmer Lake	0	0	0	0	2	0	0	0	0	**2**	25.0%
Town of Ramah	0	0	0	0	0	0	0	0	0	**0**	0.0%
Unincorporated County	0	0	0	2	5	10	0	0	0	**17**	4.1%
El Paso County (Total)	**1**	**1**	**0**	**6**	**31**	**31**	**0**	**19**	**1**	**90**	**5.1%**

Source: Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; Colorado Wildfire Risk Assessment 2022

6.2.4 ECONOMY

Wildfires have a negative economic impact on El Paso County, especially following major events like the Waldo Canyon Fire (2012) and the Black Forest Fire (2013). These natural disasters have caused widespread damage to homes, businesses, and critical infrastructure. The Black Forest Fire alone destroyed over 500 homes and resulted in hundreds of millions of dollars in damage. According to a 2014 Economic Development Assessment Team (EDAT) report, the cumulative impacts of wildfires and cascading impacts of flooding damaged or destroyed nearly 1,000 commercial structures in the County (Economic Development Administration 2014). Wildfires also disrupt local economies by displacing residents, reducing tourism, and straining emergency response and recovery funds and efforts. The long-term economic impacts also include increased insurance premiums and reduced property values in high-risk and highest risk areas.

6.2.5 ENVIRONMENT

Fire is a natural and critical ecosystem process in most terrestrial ecosystems, dictating in part the types, structure, and spatial extent of native vegetation. However, wildfires can cause severe environmental impacts:

- Damaged Fisheries—Critical fisheries can suffer from increased water temperatures, sedimentation, and changes in water quality.
- Soil Erosion—The protective covering provided by foliage and dead organic matter is removed, leaving the soil fully exposed to wind and water erosion. Accelerated soil erosion occurs, causing landslides and threatening aquatic habitats.
- Spread of Invasive Plant Species—Non-native woody plant species frequently invade burned areas. When weeds become established, they can dominate the plant cover over broad landscapes and become difficult and costly to control.
- Disease and Insect Infestations—Unless diseased or insect-infested trees are swiftly removed, infestations and disease can spread to healthy forests and private lands. Timely active management actions are needed to remove diseased or infested trees.
- Destroyed Endangered Species Habitat—Catastrophic fires can have devastating consequences for endangered species.
- Soil Sterilization—Topsoil exposed to extreme heat can become water repellant, and soil nutrients may be lost. It can take decades or even centuries for ecosystems to recover from a fire. Some fires burn so hot that they can sterilize the soil.

Many ecosystems are adapted to historical patterns of fire occurrence. These patterns, called “fire regimes,” include temporal attributes (e.g., frequency and seasonality), spatial attributes (e.g., size and spatial complexity), and magnitude attributes (e.g., intensity and severity), each of which have ranges of natural variability. Ecosystem stability is threatened when any of the attributes for a given fire regime diverges from its range of natural variability.

6.2.6 HISTORIC AND CULTURAL RESOURCES

Wildfires can threaten the historic and cultural resources of El Paso County which include landmarks such as Old Colorado City, the City of Colorado Springs Pioneers Museum, and other historic housing, neighborhoods, and cultural sites. For example, the Black Forest Fire incident of 2013 was one of the most damaging in state history. This event highlighted the vulnerability of these cultural resources because it destroyed almost 500 homes and nearby historic properties (DHS 2015). Many cultural landmarks are in forested or WUI areas which make them susceptible to future fire damage. Wildfires can also lead to the loss of archive materials, irreplaceable artifacts, and architectural structures that are important to the community. The economic and cultural loss from such events can be detrimental and can also impact tourism and historical identity.

6.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

6.3.1 LAND USE AND DEVELOPMENT

The County has experienced significant growth over the last decade and is expected to continue this trend, projecting 58 percent growth between 2010 and 2030. Exposure and risk to wildfire is expected to increase as development and population growth continue.

According to the El Paso County Wildfire Protection Plan, the El Paso County Land Development Code regulates new development in unincorporated areas that are forested or have been otherwise identified as being at risk of wildland fire, according to the Colorado Vegetation Classification Project. The County maintains a map to identify the forested areas where the wildland fire standards of the code apply. Before a permit is issued for building in these areas, a builder must commit to take actions to reduce the ignitability of new structures and to support wildfire suppression activities (El Paso County Land Development Code 2017). Additionally, some fire protection districts in the County have adopted the International Fire Code with local amendments, which requires certain building features and vegetation mitigation for new construction in WUI areas defined by each local jurisdiction (El Paso County Land Development Code 2017).

City of Colorado Springs requires new construction in its hillside neighborhoods to comply with its Hillside Development Manual. Along with best practices for safe and aesthetic development of steep terrain, the manual mandates three types of actions to reduce wildfire risk: management of fuels and defensible space, fire detection and protection systems, and Class A roofing materials (El Paso County Land Development Code 2017).

There continues to be growth and development on private lands in the WUI and it is expected that development in high-risk areas will continue. By identifying areas with significant potential for population growth and/or future development in high-risk areas, communities can identify areas of mitigation interest and reduce hazard risks associated with increased exposure.

6.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the risk to wildfire has also increased. More people residing and living in the County and wildfire hazard area directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in wildfire risk. It is critically important that the County plans for and mitigates against wildfire hazards for the current population and the projected new population in the future.

6.3.3 CLIMATE CHANGE

Fire in western ecosystems is affected by climate variability, local topography, and human intervention. Climate change has the potential to affect multiple elements of the wildfire system: fire behavior, ignitions, fire management, and vegetation fuels. Hot dry spells create the highest fire risk. Increased temperatures may intensify wildfire danger by warming and drying out vegetation. When climate alters fuel loads and fuel moisture, forest susceptibility to wildfires changes. Climate change also may increase winds that spread fires. Faster fires are harder to contain and thus are more likely to expand into residential neighborhoods. Climate scenarios project summer temperature increases between 2 degrees Celsius (°C) and 5°C and precipitation decreases of up to 15 percent. Such conditions would exacerbate summer drought and further promote high-elevation wildfires.

6.3.4 OTHER IDENTIFIED CONDITIONS

The major issues regarding wildfire are the following:

- Public education and outreach to people living in or near the fire hazard zones should include information about and assistance with mitigation activities such as defensible space, and advance identification of roadway routes and safe zones.
- Wildfires could cause landslides, and debris flows as a secondary hazard. Climate change could affect the wildfire hazard.
- Future growth into wildland-urban interface areas should continue to be managed.
- Area fire districts and local governments need to continue to exercise and train on WUI events and emergency evacuation.
- Vegetation management activities would include enhancement through expansion of the target areas as well as additional resources.
- Regional consistency of higher building code standards such as residential sprinkler requirements and prohibitive combustible roof standards.
- Fire department water supply in high-risk wildfire areas.
- Expand certifications and qualifications for fire department personnel. Ensure that all firefighters are trained in basic wildfire behavior, basic fire weather, and that all company officers and chief level officers are trained in the wildland command and strike team leader level.

- Evaluate and designate emergency ingress / egress routes in WUI areas and in new land development.
- Tools such as land use planning, zoning ordinances, building code, and subdivision regulations should be considered to mitigate risk.

6.4 CONSEQUENCE ANALYSIS

Table 6-17 presents the results of the consequence analysis for the wildfire hazard.

Table 6-17. Wildfire Consequence Analysis

Category	Narrative
Hazard Description	Fire conditions result from a combination of hot weather, an accumulation of vegetation, and low moisture content in both the air and fuel sources. When these conditions are compounded by high winds and prolonged drought, the likelihood of a wildfire occurring significantly increases. There are three major factors that sustain wildfires and help predict the potential for an area to burn: fuel, topography, and weather.
Impact on Property, Facilities, and Infrastructure	Major or long-term property damage can threaten the structural stability of buildings and infrastructure. Approximately 58% of the region's population resides within the Wildland-Urban Interface (WUI). Within this area, 21,483 structures are located in zones classified as having moderate to very high wildfire risk. Wildfires contribute to air pollution and can directly or indirectly affect roads, bridges, schools, and hospitals, making access significantly more difficult. Detours and road closures further increase the overall cost of a wildfire event. Additionally, transportation, communications, and the general operation of governmental services may be disrupted during a wildfire incident. In most reported fire events, roads and bridges have been identified as the primary infrastructure elements impacted.
Impact on the Environment	Wildfires can cause significant environmental impacts, including the loss of forests and grasslands, degradation of water quality, increased erosion, and sedimentation that may affect critical infrastructure and natural waterways. Dead or damaged trees pose a risk of falling, while the loss of ground vegetation can lead to landslides, mudslides, or other forms of geologic movement. This was notably observed in areas downstream of the Waldo Canyon burn scar. Additional hazards include potential damage to hazardous materials (HAZMAT) facilities, disruptions to transportation systems, the ignition of urban fires, and interruptions to utility services. Habitat destruction also has a profound effect on the environment, threatening biodiversity and ecosystem stability.

Category	Narrative
Impact on Responders	Incident responders face the same threats as the general public, but at a more significant and probable level. In addition to these risks, responders may be injured while accessing fires in areas with rough or steep terrain. The likelihood of injury, illness, or even death is considerably high for those on the front lines. Other threats include physical exhaustion, which is common during large fires that persist over extended periods, as well as long-term health effects from exposure to environmental hazards. The physical and psychological strain placed on first responders, along with concerns about the impact on their families, can further increase the risks they face. Ambulance services may also be affected due to blocked roadways, limiting their ability to reach those in need.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Wildfire incidents can lead to the interruption of essential facilities and services for periods ranging from 12 to 24 hours. Power outages are likely, especially in areas that are not adequately equipped with backup generators. These disruptions can affect critical infrastructure and hinder emergency response efforts, public safety, and community operations. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Wildfires can result in isolated deaths as well as multiple injuries and illnesses. Potential losses from wildfire events include human life, damage to structures and other improvements, destruction of natural and cultural resources, and negative impacts on both the quality and quantity of the water supply. Additionally, range and croplands may be affected, leading to economic losses in sectors such as tourism and firefighting expenditures. Smoke and air pollution generated by wildfires also pose serious health hazards to the public.
Impact on the Economic Condition of the County	Potential losses from wildfires include human life, damage to structures and other improvements, destruction of natural and cultural resources, and negative impacts on the quality and quantity of the water supply. Wildfires can also affect range and croplands, leading to economic losses in areas such as tourism and firefighting expenditures. Smoke and air pollution from wildfires pose serious health hazards and may contribute to a decline in tourism. Depending on the characteristics of the affected area, many home-based businesses may be disrupted due to evacuation orders, loss of utility services, or direct property damage. Secondary impacts can include future flooding and erosion during heavy rainfall events. Additionally, the loss of businesses and temporary unemployment caused by wildfire incidents can have a significant effect on the local economy.
Impact on the Public Confidence in Government	Public confidence is closely tied to the perception of how effectively response and recovery efforts are managed during and after a wildfire event. A response that demonstrates the County's preparedness and attentiveness to public needs—along with a recovery process that restores services and repairs damage in a timely manner—can help maintain or even enhance the County's reputation. Clear and consistent public communication regarding the County's response efforts is essential to maintaining trust in local government.

7. FLOOD

7.1 HAZARD PROFILE

7.1.1 HAZARD DESCRIPTION

A flood is an overflow of water from oceans, rivers, groundwater, or rainfall that submerges areas that are usually dry. This natural phenomenon can be exacerbated by features of the built environment.

Flood is a hazard that can occur during any season. Flooding typically occurs during prolonged rainfalls over several days, intense rainfalls over a short period of time, or when an ice or debris jam causes a river or stream to overflow onto the surrounding area. The most common cause of flooding is rain or snowmelt which accumulates faster than soils can absorb it, or rivers can carry it away. Flooding can also result from the failure of a water control structure (NWS 2019).

Flooding events are a common occurrence in El Paso County and are the most frequently occurring hazard in the United States (DHS 2022). A variety of flood types, such as riverine, flash flooding, stormwater, urban, and ice jam flooding can cause widespread damage throughout rural and urban areas, causing loss of life, injury, and severe water damage to residential and commercial buildings, bridge and road closures, transit services, electrical and communication networks, and agriculture.

Floodplains

Floods are one of the most frequent and costly hazards in terms of human hardship and economic loss, particularly to communities in the floodplains of a major water source. A floodplain is a flat land adjacent to a river, creek, or stream that is subject to periodic inundation when floodwater exceeds the capacity of the main channel, or water escapes the channel through bank erosion. It is an integral part of a stream system that collects fresh water from the land and carries it to the ocean. Floodplains moderate flooding, maintain water quality, recharge groundwater, reduce erosion, redistribute sand and sediment, and support fish and wildlife habitats.

The floodplain is affected by adjustments the system makes to its sediment load and variable flow. During inundation, silt is deposited by retreating floodwater and trapped by vegetation, building up the floodplain. The buildup is greatest near the stream, forming natural levees in areas of stable banks. Floodplain deposits, which are coarsest near the stream, may show vertical size-graded stratification (sorting). Floodplain deposits and floodplain development affect a larger natural structure than might first be appreciated (National Geographic 2022).

The boundaries of floodplains are affected by land use, impervious surface, placement of obstructing structures in floodways, changes in precipitation and runoff patterns, improvements in technology for measuring topographic features, and utilization of different hydrologic modeling techniques. One measurement of a floodplain is the area inundated by the “100-year” flood, or a flood that has a 1 percent chance in any given year of being equaled or exceeded.

7.1.2 LOCATION

Areas subject to flooding include the following (National Geographic 2022) (FEMA 2022):

- Locations that experience greater than the 1-percent annual chance of flood
- Those subject to less extensive, more frequent, or repetitive flooding
- Sites that experience shallow flooding, stormwater flooding, or drainage problems that do not meet National Flood Insurance Program (NFIP) mapping criteria (20 percent of flood insurance claims are from properties in these areas)
- Places affected by flood-related hazards such as riverine erosion

Table 7-1 and Table 7-2 list the area in each jurisdiction within the 1-percent and 0.2 percent annual chance flood hazard areas, respectively. Figure 7-1 shows the 1-percent and 0.2-percent special flood hazard areas across the County.

The Digital Flood Insurance Rate Map (DFIRM) data provided by FEMA for El Paso County shows the following flood hazard areas:

- 1-Percent Annual Chance Flood Hazard (Table 7-1)—Areas subject to inundation by the 1-percent annual-chance flood event. This includes Zone A, Zone AE, and Zone AO. Mandatory flood insurance requirements and floodplain management standards apply. Base flood elevations are provided in Zone AE. Zone AO has associated flood depths derived from detailed hydraulic analyses. Zone A has no determined flood depths.
- 0.2-Percent Annual Chance Flood Hazard (Table 7-2)—Area of minimal flood hazard, usually depicted on Flood Insurance Rate Map (FIRMs) as the 500-year flood level or Shaded X Zone.

Figure 7-2 and Figure 7-3 show the Riverine Flooding Risk Index for El Paso County on the county and census tract scales, respectively. This index indicates the susceptibility of the County to riverine flooding. According to the National Risk Index, on the county scale, the County has a relatively moderate risk of riverine flooding; on the census tract scale, although portions of the County have no rating, most census tracks range from a very low risk to relatively high risk (FEMA 2019).

7.1.3 EXTENT

The frequency and severity of flooding are measured using a discharge probability, which is the probability that a certain river discharge (flow) level will be equaled or exceeded in a given year. Flood studies use historical records to estimate the probability of occurrence for the different discharge levels. The flood frequency equals 100 divided by the discharge probability. For example, the 100-year discharge has a 1- percent chance of being equaled or exceeded in any given year. The “annual flood” is the greatest flood event expected to occur in a typical year. These measurements reflect statistical averages only; it is possible for two or more floods with a 100-year or higher recurrence interval to occur in a short time. The same flood can have different recurrence intervals at different points on a river.

Table 7-1. Land Area in the 1-Percent Annual Chance Flood Hazard Area

Jurisdiction	Total Land Area (acres; excludes water bodies)	Area Within Hazard Area (acres)	% of Jurisdiction Total
Town of Calhan	530	25	4.7%
City of Colorado Springs	129,010	3,505	2.7%
City of Fountain	14,068	1,437	10.2%
Town of Green Mountain Falls	494	46	9.3%
City of Manitou Springs	1,988	122	6.1%
Town of Monument	4,427	189	4.3%
Town of Palmer Lake	1,971	62	3.1%
Town of Ramah	162	27	16.7%
Unincorporated County	1,205,073	60,444	5.0%
El Paso County (Total)	**1,357,724**	**65,857**	**4.9%**

Source: El Paso County Information Technologies 2023; USGS 2023; FEMA 2018/2025

Table 7-2. Land Area in the 0.2-Percent Annual Chance Flood Hazard Area

Jurisdiction	Total Land Area (acres; excludes water bodies)	Area Within Hazard Area (acres)	% of Jurisdiction Total
Town of Calhan	530	29	5.5%
City of Colorado Springs	129,010	4,537	3.5%
City of Fountain	14,068	1,849	13.1%
Town of Green Mountain Falls	494	53	10.7%
City of Manitou Springs	1,988	143	7.2%
Town of Monument	4,427	203	4.6%
Town of Palmer Lake	1,971	97	4.9%
Town of Ramah	162	27	16.7%
Unincorporated County	1,205,073	61,705	5.1%
El Paso County (Total)	**1,357,724**	**68,643**	**5.1%**

Source: El Paso County Information Technologies 2023; USGS 2023; FEMA 2018/2025

Figure 7-1. Special Flood Hazard Areas

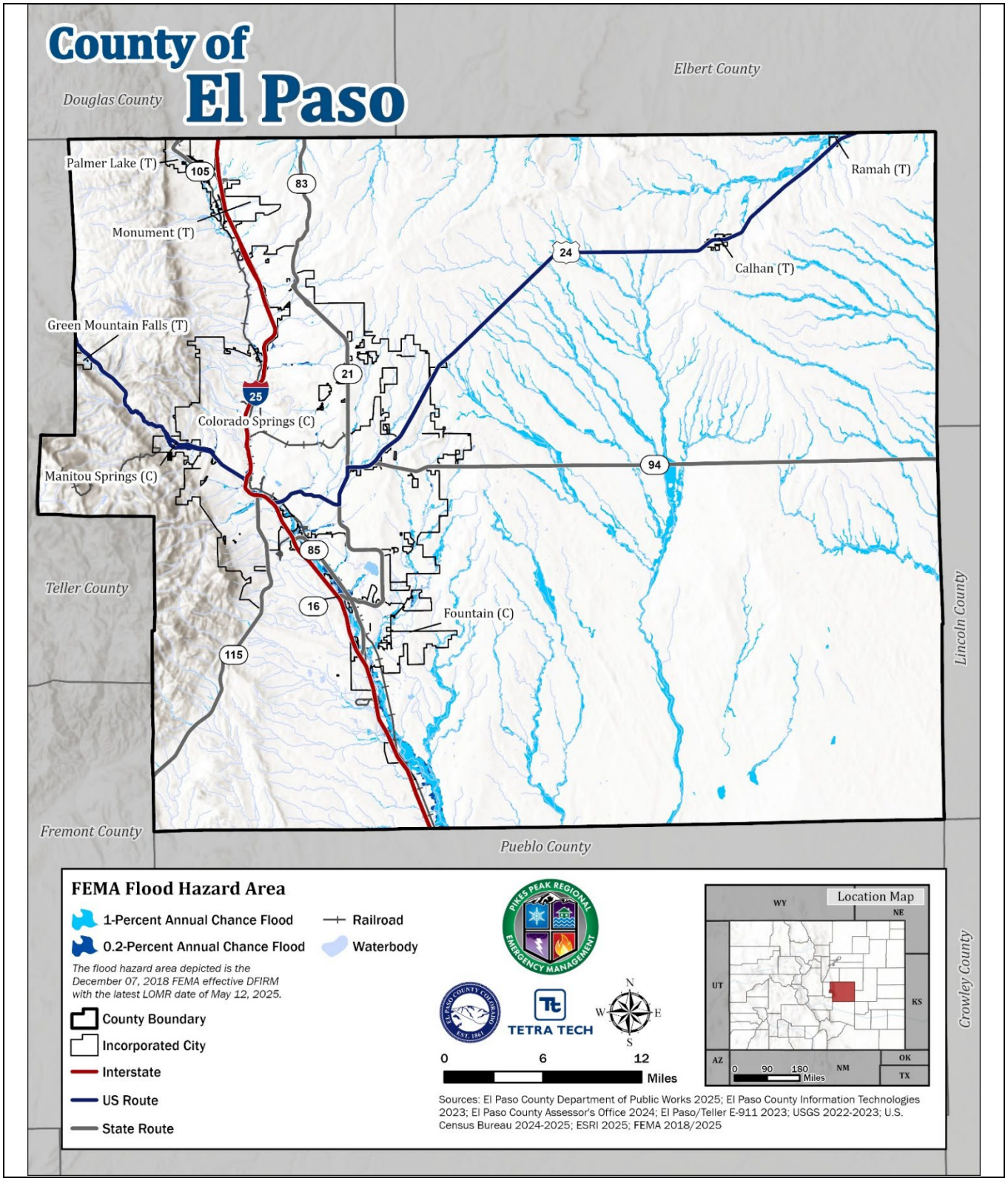
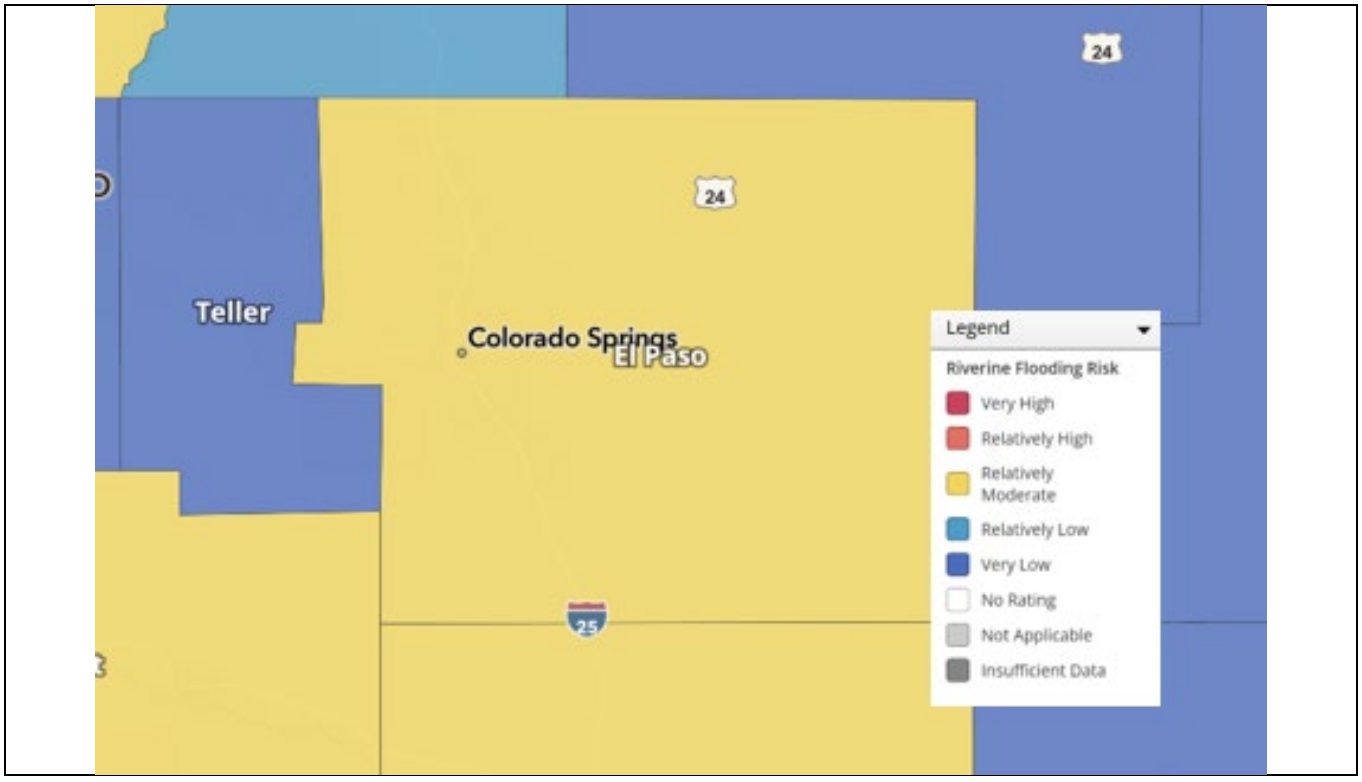
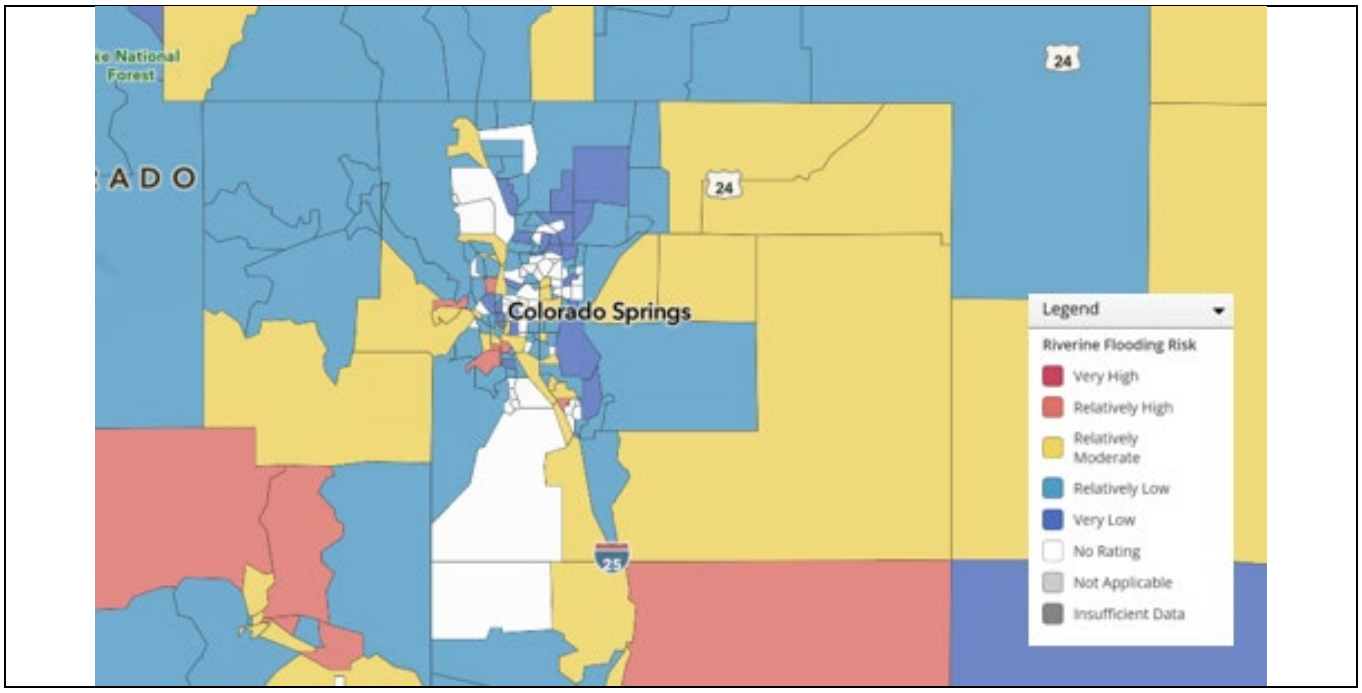


Figure 7-2. Riverine Flooding National Risk Index Score Using the County Scale



Source: FEMA 2025

Figure 7-3. Riverine Flooding National Risk Index Score Using the Census Tract Scale



Source: FEMA 2025

The extent of flooding is associated with a 1-percent annual probability of occurrence (the base flood or 100-year flood) is used as the regulatory boundary by many agencies. Also referred to as the special flood hazard area (SFHA), this boundary is a convenient tool for assessing vulnerability and risk in flood-prone communities. Many communities have maps that show the extent and likely depth of flooding for the base flood. Corresponding water-surface elevations describe the elevation of water that will result from a given discharge level, which is one of the most important factors used in estimating flood damage.

Warning Time

Because of the sequential pattern of meteorological conditions needed to cause serious flooding, it is unusual for a flood to occur without warning. Warning times for floods can be between 24 and 48 hours. Flash flooding can be less predictable, but potential hazard areas can be warned in advanced of potential flash flooding danger. A flash flood monitoring system, developed by Pikes Peak Regional Building Department's Floodplain Administration, continuously transmits rain and stream data to Emergency Management agencies. Flood warnings are also issued by radio and television media, National Oceanic and Atmospheric Administration (NOAA) weather radio, public address systems, emergency sirens or emergency personnel. Police and fire officials may be on hand to direct evacuation.

The National Weather Service has issued general flood forecasting guidance for the region. Although it can be difficult to predict how much rain will result in a flood event on any given day, there are some general principles regarding when flood events are more likely to occur (NWS n.d.).

- If 1 inch or more of rain falls in an urban or mountain area in 1 hour, a flood statement should be issued. In mountain areas, a flash flood warning may be necessary.
- If 2 or more inches of rain falls in an urban or mountain area in 1 hour, a flash flood warning should be issued.
- In rural areas on the plains, if rainfall reaches 2 inches in 1 hour, a flood statement should be issued and if rainfall reaches 3 inches in 1 hour a flash flood warning should be issued.
- If precipitable water values exceed 150 percent of normal, this is a good indicator that flash flood producing rains will develop if precipitation occurs.

National Flood Insurance

The National Flood Insurance Program (NFIP) makes federally backed flood insurance available to homeowners, renters, and business owners in participating communities. For most participating communities, FEMA has prepared a detailed Flood Insurance Study (FIS). The study presents water surface elevations for floods of various magnitudes, including the 1-percent annual chance flood and the 0.2-percent annual chance flood (the 500-year flood). Base flood elevations and the boundaries of the 100- and 500-year floodplains are shown on Flood Insurance Rate Maps (FIRMs), which are the principal tools for identifying the extent and location of the flood hazard. FIRMs are the most detailed and consistent data source available, and for many communities they represent the minimum area of oversight under their floodplain management program.

Participants in the NFIP must, at a minimum, regulate development in floodplain areas in accordance with NFIP criteria. Before issuing a permit to build in a floodplain, participating jurisdictions must ensure that three criteria are met:

- New buildings and those undergoing substantial improvements must, at a minimum, be elevated to protect against damage by the 100-year flood.
- New floodplain development must not aggravate existing flood problems or increase damage to other properties.
- New floodplain development must exercise a reasonable and prudent effort to reduce its adverse impacts on threatened salmonid species.

El Paso County and its incorporated communities participate in the NFIP program. Structures permitted or built in the County before the program began are called "pre-FIRM" structures, and structures built afterwards are called "post-FIRM." The insurance rate is different for the two types of structures. The effective date for the current countywide Flood Insurance Rate Map (FIRM) is December 7, 2018. At the time of this update the County and jurisdictions saw a decrease in the mapped flood risk. This is attributed to additional infrastructure and mitigation measures put into place between the 1997 and 1999 effective maps and this update. The County and participating communities are currently in good standing with the provisions of the NFIP. Compliance is monitored by FEMA regional staff. Maintaining compliance under the NFIP is an important component of flood risk reduction.

Community Rating System

The Community Rating System (CRS) is a voluntary program within the NFIP that encourages floodplain management activities that exceed the minimum NFIP requirements. Flood insurance premiums are discounted to reflect the reduced flood risk resulting from community actions meeting the following three goals of the CRS:

- Reduce flood losses.
- Facilitate accurate insurance rating.
- Promote awareness of flood insurance

For participating communities, flood insurance premium rates are discounted in increments of 5 percent. For example, a Class 1 community would receive a 45 percent premium discount, and a Class 9 community would receive a 5 percent discount. (Class 10 communities are those that do not participate in the CRS; they receive no discount.) The CRS classes for local communities are based on 18 creditable activities in the following categories:

- Public Information
- Mapping and regulations
- Flood damage reduction
- Flood preparedness

CRS activities can save lives and reduce property damage. Communities participating in the CRS represent a significant portion of the nation's flood risk; over 66 percent of the NFIP's policy base is in these communities. Communities receive premium discounts through the CRS range from small to large and represent a broad mixture of flood risks. Table 7-3 summarizes CRS participation.

Table 7-3. CRS Participating Communities

Community	Original Effective Date	CRS Class	% Discount
El Paso County	1992	7	15
City of Colorado Springs	1992	7	15
City of Manitou Springs	1992	9	5

Source: (FEMA 2025)

Repetitive Loss Properties

The Open FEMA National Flood Insurance Program (NFIP) Multiple Loss Properties dataset was analyzed to gain an understanding of repetitive flood loss in the County. The dataset provides information on structures that have had multiple NFIP claims across the history of the program. Table 7-4 summarizes the repetitive loss and severe repetitive loss properties in the County.

Table 7-4. Repetitive Loss Summary

Type of Repetitive Loss	Residential	Non-Residential
Repetitive Loss Properties (NFIP definition)	19	5
Repetitive Loss Properties (FMA definition)	1	0
Severe Repetitive Loss Properties (NFIP definition)	1	0
Severe Repetitive Loss Properties (FMA definition)	2	0

Source: (FEMA 2024)

National Flood Insurance Program (NFIP) Definition of Repetitive Loss: The NFIP defines a repetitive loss property as any insurable building for which two or more claims of more than $1,000 were paid by the NFIP within any rolling 10-year period since 1978.

Flood Mitigation Assistance Grant Program (FMA) Definition of Repetitive Loss: FEMA's Flood Mitigation Assistance (FMA) program defines a repetitive loss property as any insurable building that has incurred flood-related damage on two occasions, in which the cost of the repair, on average, equaled or exceeded 25 percent of the market value of the structure at the time of each such flood event.

National Flood Insurance Program (NFIP) Definition of Severe Repetitive Loss: A residential property covered under an NFIP flood insurance policy and: (a) That has at least four NFIP claim payments over $5,000 each, and the cumulative amount of such claims payments exceeds $20,000; or (b) For which at least two separate claims payments have been made with the cumulative amount of the building portion of such claims exceeding the market value of the building. In both instances, at least two of the claims must be within 10 years of each other, and claims made within 10 days of each other will be counted as one claim.

Flood Mitigation Assistance Grant Program (FMA) Definition of Severe Repetitive Loss: An NFIP-Insured structure that has incurred flood-related damage for which four or more separate claims payments have been made, with the amount of each claim (including building and contents payments) exceeding $5,000, and with the cumulative amount of such claims payments exceeding $20,000; or for which at least two separate claims payments (building payments only) have been made under such coverage, with the cumulative amount of such claims exceeding the market value of the building.

7.1.4 PREVIOUS OCCURRENCES

FEMA Disaster Declarations

Table 7-5 lists flood-related presidentially declared disasters that have included Pikes Peak Region.

Table 7-5. FEMA Disaster Declarations for Flood Events in Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
June 19, 1965	DR-200	Tornadoes, Severe Storms, Flooding
May 19, 1969	DR-261	Severe Storms, Flooding
May 23, 1973	DR-385	Heavy Rains, Snowmelt, Flooding
August 2, 1976	DR-517	Severe Storms, Flash Flooding
May 17, 1999	DR-1276	Severe Storms, Flooding, Mudslides, and Landslides
September 12, 2013	EM-3365	Severe Storms, Flooding, Landslides, and Mudslides
September 14, 2013	DR-4145	Severe Storms, Flooding, Landslides, and Mudslides
July 16, 2015	DR-4229	Severe Storms, Tornadoes, Flooding, Landslides, and Mudslides
August 25, 2023	DR-4731	Severe Storms, Flooding, and Tornadoes

Source: (FEMA n.d.)

State Emergency Proclamations

Table 7-6 lists all flood-related state emergency proclamations that included the Pikes Peak Region from 2020 to 2024.

Table 7-6. State Emergency Proclamations for Flood Events in Pikes Peak Region

State Proclamation Date	State Proclamation Number	Description
July 21, 2023	D-2023-011	Severe Weather and Flooding

Source: Colorado Governor n.d.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA flood-related agricultural disaster declarations.

All Recent Events

Table 7-7 lists flood-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 7-7. Flood Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
May 24, 2020	Heavy Rain	As strong thunderstorms moved through parts of El Paso County during the afternoon and evening hours on May 24th, several reports of nearly 1 of rain were reported. Most of the rain fell within 45-60 minutes as the storms moved through. No reports of flooding.
May 30, 2020	Heavy Rain	More thunderstorms with very heavy rain were experienced across parts of El Paso, Pueblo, and Custer Counties during the afternoon and evening hours on May 30th. Several reports of over 0.75 inches in 30 minutes with urban flash flooding reported. Road was washed out in Midway Ranches due to heavy rain from thunderstorms.
June 26, 2020	Heavy Rain	Scattered thunderstorms developed across the higher terrain early in the afternoon and then spread east across the I-25 Corridor during the mid-to-late afternoon and then continued to the far southeast plains by late evening. Hail was the main hazard, with several significant hail reports observed across El Paso county. Stalled cars in water on Voyager Parkway. Heavy rain, 1.42 inches. U.S. Geological Survey (USGS) station at U.S. Air Force Academy.
July 4, 2020	Heavy Rain	Scattered thunderstorms developed over the mountains by midday and then spread east across the plains in the afternoon and evening. Heavy rainfall and flash flooding were concerns this day, though isolated high thunderstorm wind gusts also occurred. Heavy rainfall of 0.72 inches occurred, falling in 40 minutes.
July 15, 2020	Heavy Rain	Storms developed over the mountains early in the afternoon and then spread east to the I-25 corridor through the afternoon hours, with reports of large hail and heavy rainfall with flash flooding noted in this location. Several vehicles underwater and stranded in security. Water was not swift moving. Reports of several shattered glass windows, and windshield damage. One inch hail. Heavy rainfall of 2.25 inches accumulated in under an hour.
July 27, 2020	Heavy Rain	Another day of showers and thunderstorms occurred over a good portion of southern Colorado. Flash flooding remained heightened on this day for the Spring burn scar, as well as parts of the eastern San Juan mountains where focus for persistent storm development and heavy rain occurred. Heavy rainfall of 0.5 inches fell in 20 minutes.
August 5, 2020	Heavy Rain	Isolated showers and storms developed over the mountains and high valleys during the day. Thunderstorm development then shifted to the I-25 corridor in the afternoon, specifically the Pikes Peak region, where multiple storms produced large hail. Heavy rainfall with localized flooding also occurred on this day. Water flowing over curb at Fontaine and Dartmouth. Extensive street flooding reported by broadcast media. Cars stalling in flood waters across roadway. Several boulders were washed onto Highway 24 due to heavy rainfall. Trained spotter reported large hail, 1.75 inches. Woman was hit in the wrist at 7 Falls and was injured. Time estimated at 4 PM. Reported at 10th and Colorado Ave., City of Colorado Springs, CO. National Weather Service employee reported large hail, 1.75 inches. Heavy rainfall of 1.51 inches.

Date	Hazard	Event Narrative
August 6, 2020	Heavy Rain	Thunderstorm development was once again focused across the Pikes Peak region on this day, with strong to severe thunderstorm development occurring. While large hail did occur, several reports of heavy rainfall were noted. Public reported large hail, 1 inch. Heavy rainfall of 2.13 inches.
August 16, 2020	Heavy Rain	Isolated thunderstorms developed over the higher terrain early in the afternoon and then moved east into the plains in the late afternoon and evening producing pockets of severe weather with heavy rainfall. Heavy rainfall of 1 inch fell in the past 35 to 40 minutes.
August 20, 2020	Thunderstorm Wind	Another day of afternoon and evening thunderstorm development occurred across both the higher terrain and plains. A few strong to severe storms occurred on this day. Street flooding greater than 6 inches deep at Austin Bluffs and Academy. Storm chaser reports large hail, 1 inch. Heavy rainfall of 2 inches. Local broadcasters shared pictures of thunderstorm wind damage in Ellicott, CO from the severe storms. Based on archived radar information it appears that a microburst descended right on top of the damaged location leading to the outbuilding and metal fencing damage.
May 17, 2021	Heavy Rain	A large upper-level system moved across the region during this time, providing widespread precipitation to much of southern Colorado. While a few severe reports consisting of large hail were observed, the main hazards were heavy rainfall with flash flooding. With the arrival of colder air, snow was also observed over and near the mountains. Heavy rain of 1.49 inches, City of Manitou Springs. Heavy rain of 1.89 inches, 2 miles northwest City of Manitou Springs. Heavy rain of 1.95 inches, 2 miles south southwest City of Manitou Springs.
July 31, 2021	Heavy Rain	The combination of the monsoon plume and moist low level upslope flow allowed for thunderstorms with heavy rainfall and flash flooding to occur on this day across the region. The highest concern for flash flooding was over the mountains and I-25 corridor region, but later in the evening, additional flash flooding occurred along and south of Highway 50. Streets were flooded, and vehicles were stranded. Heavy rainfall of 3.22 inches.
August 1, 2021	Heavy Rain	Widespread moderate to heavy rainfall occurred across much of the eastern mountains and adjacent locations along the I-25 corridor on this day. Rainfall as high as 2 to 5 inches was observed in many locations, with flash flooding occurring across parts of Pueblo county. Heavy rainfall of 3.49 inches.
September 3, 2021	Heavy Rain	Isolated to scattered showers and thunderstorms occurred across the central mountains and into the Pikes Peak region during this period, with rainfall amounts generally staying on the lighter side. A few higher amounts above one inch were observed across the Pikes Peak region though. Heavy rainfall of 1.33 inches.
July 6 – 7, 2022	Heavy Rain	Thunderstorms developed in the afternoon over and near the higher terrain, with an initial risk of strong to severe storms in the Pikes Peak region. This risk then spread into the eastern plains along the Highway 50 corridor later in the evening, where large hail damaging wind gusts up to around 75 mph, localized flash flooding, and even a tornado occurred. Heavy rainfall of 1.17 inches.

Date	Hazard	Event Narrative
July 25, 2022	Flood	Thunderstorms occurred once again on this day, though coverage was lower. Large hail was observed, however, heavy rain with localized flooding were the main hazards. Minor flooding of roads reported in the Security and Widefield area.
July 29, 2022	Heavy Rain	Isolated strong thunderstorms developed late in the day and into the evening across parts of northern El Paso County. Heavy rain with localized flooding were the main hazards, especially on the east side of City of Colorado Springs and near the Palmer Divide. Peyton Highway flooded five miles north of Peyton. Intersection of Meridian and Londonderry flooded 6-8 inches deep. Wooten Road flooded just north of Platte Avenue. Heavy rainfall of 2.50 inches.
August 6, 2022	Heavy Rain	Late afternoon thunderstorm activity pushed off the Palmer Divide moving east-southeast across the Colorado plains. Numerous flash flooding events, severe thunderstorm winds and some damages were reported across the region. Heavy rain was reported, 3 inches.
August 15, 2022	Heavy Rain	A few strong to severe storms developed right along the Palmer Divide in northern El Paso County during the afternoon of August 15th. As the storms slowly drifted east-southeast, they became severe, producing large damaging hail and pockets of flash flooding. Flash flooding with water flowing over the road at the intersection of Sweet Road and Peyton Hwy. Trained spotter called in to report flash flooding 3 miles west of Town of Calhan with approximately 1.5 to 2 inches fallen in the past hour. Recorded 1.7 inches of rain in an hour.
March 31, 2023	High Wind	Another day of windy conditions across southern Colorado, especially over the eastern plains where winds gusting to 70 mph were observed.
June 12, 2023	Heavy Rain	A closed low pressure center formed over southern California advecting Pacific based moisture towards southern Colorado. There was a record 2-day amount of rain that fell at the City of Colorado Springs Airport. There was also a single day amount over 5 inches reported in El Paso County. Reports of flash flooding burdened El Paso, Pueblo, and Fremont Counties. Poor drainage caused flash flooding. Reported by trained spotter. Law enforcement reported on B street in City of Colorado Springs. Water rescues are located on Hiawatha Drive in City of Colorado Springs. There was 3.93 inches of rain reported.
June 16, 2023	Heavy Rain	The continued deluge of heavy rain, severe thunderstorms, flash flooding, and tornadoes continue over southern Colorado by yet another closed low located over southern California. The largest hail stone was 4 inches as reported by law enforcement and emergency management located in Baca County. Heavy rains continue over the I-25 corridor, with multiple reports of additional flooding in El Paso and Pueblo Counties.
July 7, 2023	Heavy Rain	Residual moisture from an anomalously wet June moistened the lower levels aiding in ample amounts of instability. The northwest flow pattern created a lot of shear, which led to prolonged 3-day severe weather events over adjacent and eastern plains of southern Colorado.

Date	Hazard	Event Narrative
July 20, 2023	Heavy Rain	An upper-level high pressure center was located over central Arizona and central New Mexico which resulted in a favorable pattern for efficient diurnal wind fluctuations including upslope-oriented winds towards WFO Pueblo's eastern mountains. Weak waves embedded in the upper-level northwesterly flow enhanced the lift and the pattern enhanced the deep shear. The result was a very rare mountainous tornado that was observed at around 9,000 feet.
July 31, 2023	Heavy Rain	Surface flow from the east advected amply amounts of low-level moisture which created another event where heavy rains, hail, and gusty winds were observed. Weak perturbations in the upper flow sparked thunderstorms across the region.
September 11, 2023	Heavy Rain	Heavy rain primarily impacted the I-25 corridor in southern Colorado. No reports of flash flooding.
July 20 – 21, 2024	Flash Flood	Heavy rainfall and flash flooding on July 20 and 21 in El Paso and Pueblo Counties. Video shared on social from a social media partner of flash flooding/rushing water across roadway on Wooten Road near E Platte Ave in City of Colorado Springs.
August 9, 2024	Heavy Rain	An upper-level pattern which allowed for a sufficient mid-level monsoonal moisture plume to be established over the region aided in the development of storms, which produced heavy rainfall and lead to some heavy amounts of rain and minor flash flooding from the 7th thru 10th of August. A severe storm which developed over Teller County also allowed for a rare tornado to occur over high terrain, just NNE of Cripple Creek, on the 9th of August. Public Report from mPING: Street/road flooding; Street/road closed; Vehicles stranded. A trained spotter reported 0.63 inches of rain from a thunderstorm in a short period of time.
August 12, 2024	Heavy Rain	With a mid-level monsoonal moisture plume already in place, and a passing shortwave trough in the upper levels, a few strong to severe storms developed over portions of the plains from the 12th thru 13th of August and also resulted in some heavy amounts of rain over El Paso County. A wet microburst from a thunderstorm also produced wind damage around the city of Pueblo due to brief gusty winds being greater than hurricane force. A public source reported heavy rain with a total amount of 1.5 inches in a short period of time due to a strong storm.

Source: NOAA-NCEI, 2024

7.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous flood occurrences in the County was used to calculate the probability of future occurrence of such events. Table 7-8 lists the number of events from various sources over the 71-year period from 1954 to 2025, which is the most complete period of record for all sources reviewed. However, it is important to note that this information is approximate and does not mean that other flood events have not occurred, but simply that records were not present. Based on these records and input from the Steering Committee, the probability of occurrence for flood in the County is considered “frequent.”

Table 7-8. Probability of Future Flood Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1954 and 2025	% Chance of Occurring in Any Given Year
Flash Flood	110	100%
Flood	13	54%
Heavy Rain (which may result in flooding)	43	17%
Total	166	100%

Source: NOAA-NCEI, 2025

Note: 100% probability indicates that it is statistically likely for an event to occur every year. It does not indicate that the occurrence of an event is a certainty in any given year.

7.1.6 CASCADING IMPACTS ON OTHER HAZARDS

The impacts of wildfire events on flood severity in the County are significant. Post-fire conditions in El Paso County will result in higher flows, more debris, and the potential for water to overflow channels and embankments causing significant additional damage (USGS 2018). Damage to bridges and utility crossings from the increased flows may result in power outages, hazardous conditions, and contamination to waters and the surrounding areas. Given these considerations, the flood hazard in communities recently impacted by wildfire is critical: isolated deaths and/or multiple injuries and illnesses; major or long-term property damage that threatens structural stability; and/or interruption of essential facilities and services for 24 to 72 hours.

Secondary effects, such as blocking or destroying roads, destroying homes and businesses, impacting on critical facilities and disrupting supply chains and access are prevalent with riverine flooding in El Paso County. Bridge, water infrastructure, riparian ecosystems and flood control devices can also be substantially damaged and impact a community's ability to function.

7.2 VULNERABILITY AND IMPACT ASSESSMENT

The 1- and 0.2-percent annual chance flood events were examined to evaluate the county's risk from the flood hazard, using the methodology described in Section 4.3.

7.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

Table 7-9 summarizes estimated population exposure to the 1 percent and 0.2 percent annual chance flood events. An estimated 4,753 residents live in the 1-percent annual chance floodplain, or 0.6 percent of the County's total population. Unincorporated El Paso County has the greatest number of residents living in the 1 percent annual chance floodplain, at 2,075 residents. Based on the same analysis, there are an estimated 13,384 residents living in the 0.2 percent annual chance floodplain, or 1.8 percent of the County's total population. The City of Colorado Springs has the greatest number of residents living in the floodplain, at 4,400 residents.

Table 7-9. Population in the Riverine Flood Hazard Areas

	2023 ACS Total Jurisdiction Population	1% Annual Chance Flood: Population in Hazard Area	1% Annual Chance Flood: Population in Hazard Area as % of Total in Jurisdiction	0.2% Annual Chance Flood: Population in Hazard Area	0.2% Annual Chance Flood: Population in Hazard Area as % of Total in Jurisdiction
Town of Calhan	510	4	0.8%	6	1.2%
City of Colorado Springs	405,307	1,837	0.5%	4,400	1.1%
City of Fountain	92,873	399	0.4%	4,093	4.4%
Town of Green Mountain Falls	690	62	9.0%	74	10.7%
City of Manitou Springs	4,796	344	7.2%	432	9.0%
Town of Monument	11,035	6	0.1%	6	0.1%
Town of Palmer Lake	2,635	25	0.9%	52	2.0%
Town of Ramah	130	1	0.8%	1	0.8%
Unincorporated County	218,032	2,075	1.0%	4,320	2.0%
El Paso County (Total)	**736,008**	**4,753**	**0.6%**	**13,384**	**1.8%**

Source: U.S. Census Bureau 2023, American Community Survey; U.S. Army Corps of Engineers, National Structure Inventory 2022; FEMA 2018/2025

The Hazus analysis for flood estimated displacements of the population as listed in Table 7-10. In El Paso County, a 1-percent annual chance flood could result in approximately 6,339 displaced individuals, with 1,928 seeking short-term shelter. The City of Colorado Springs would be the most affected, with an estimated 3,622 displaced people and 1,212 requiring short-term sheltering.

Socially Vulnerable Population

Research has shown that some populations, while they may not have more hazard exposure, may experience exacerbated impacts and prolonged recovery if/when impacted. This is due to many factors, including their physical and financial ability to react or respond during a hazard. Of the population exposed, the most vulnerable include the economically disadvantaged and the population over 65. Economically disadvantaged populations may be more vulnerable because they are likely to make decisions to evacuate based on net economic impacts on their families. The population over age 65 is also more vulnerable because they are more likely to seek or need medical attention that may not be available due to isolation during a flood event, and they may have more difficulty evacuating.

Table 7-10. 1-Percent Annual Chance Flood Impacts on People

Jurisdiction	Total Population 2023 ACS	Population Displaced by 1% Annual Chance Flood	Persons Seeking Short-Term Shelter Due to 1% Annual Chance Flood
Town of Calhan	510	10	8
City of Colorado Springs	405,307	3,622	1,212
City of Fountain	92,873	110	50
Town of Green Mountain Falls	690	81	15
City of Manitou Springs	4,796	445	106
Town of Monument	11,035	23	4
Town of Palmer Lake	2,635	39	14
Town of Ramah	130	7	0
Unincorporated County	218,032	2,002	519
El Paso County (Total)	**736,008**	**6,339**	**1,928**

Source: U.S. Census Bureau 2023, American Community Survey; Hazus v6.1; U.S. Geological Survey 2020-2023; FEMA 2018/2025

Table 7-11 presents the estimated socially vulnerable populations in the 1 percent and 0.2 percent annual chance flood hazard areas. Of the 4,753 persons located in the 1 percent annual chance floodplain, there are 652 persons over the age of 65, 278 persons under the age of 5, 59 non-English speakers, 549 persons with a disability, and 353 living in poverty. Of the 13,384 persons located in the 0.2 percent annual chance floodplain, there are 1,662 persons over the age of 65, 872 persons under the age of 5, 167 non-English speakers, 1,512 persons with a disability, and 1,040 living in poverty.

7.2.2 GENERAL BUILDING STOCK

Exposure to the flood hazard includes buildings located in the mapped flood zone or downstream in other flood inundation areas. The potential damage is the modeled loss that could occur to the exposed inventory measured by the structural and content replacement cost value. There are an estimated 1,859 buildings exposed to the 1 percent annual flood chance event, representing 0.7 percent of the County's total general building stock inventory with a replacement cost value of $1,248,137,796. The City of Colorado Springs has the greatest number of its buildings in the 1 percent annual chance floodplain (798 buildings or 0.5 percent of its total building stock). There are an estimated 4,411 buildings in the 0.2 percent annual chance floodplain, representing 1.7 percent of the County's total general building stock inventory with a replacement cost value of $3,175,220,416. The City of Colorado Springs has the greatest number of buildings located in the 0.2 percent annual chance floodplain (2,046 buildings or 1.2 percent of its total building stock).

Table 7-11. Estimated Number of Vulnerable Persons Living in the Riverine Flood Hazard Areas

	1% Annual Chance Flood: Vulnerable Population in Hazard Area	1% Annual Chance Flood: Vulnerable Population in Hazard Area as % of Total in Jurisdiction	0.2% Annual Chance Flood: Vulnerable Population in Hazard Area	0.2% Annual Chance Flood: Vulnerable Population in Hazard Area as % of Total in Jurisdiction
People Over 65				
Town of Calhan	1	0.9%	1	0.9%
City of Colorado Springs	280	0.5%	672	1.1%
City of Fountain	33	0.4%	342	4.4%
Town of Green Mountain Falls	8	8.7%	9	9.8%
City of Manitou Springs	61	7.1%	77	9.0%
Town of Monument	0	0.0%	0	0.0%
Town of Palmer Lake	5	0.9%	10	1.9%
Town of Ramah	0	0.0%	0	0.0%
Unincorporated County	264	0.9%	551	2.0%
El Paso County (Total)	**652**	**0.6%**	**1,662**	**1.7%**
People Under 5				
Town of Calhan	0	0.0%	0	0.0%
City of Colorado Springs	105	0.4%	253	1.1%
City of Fountain	32	0.4%	328	4.4%
Town of Green Mountain Falls	1	7.1%	1	7.1%
City of Manitou Springs	4	6.3%	5	7.9%
Town of Monument	0	0.0%	0	0.0%
Town of Palmer Lake	0	0.0%	1	1.4%
Town of Ramah	0	0.0%	0	0.0%
Unincorporated County	136	0.9%	284	2.0%
El Paso County (Total)	**278**	**0.6%**	**872**	**1.9%**
Non-English Speaking People				
Town of Calhan	0	0.0%	0	0.0%
City of Colorado Springs	36	0.5%	86	1.1%
City of Fountain	4	0.4%	42	4.4%
Town of Green Mountain Falls	0	0.0%	0	0.0%
City of Manitou Springs	1	4.5%	1	4.5%

	1% Annual Chance Flood: Vulnerable Population in Hazard Area	1% Annual Chance Flood: Vulnerable Population in Hazard Area as % of Total in Jurisdiction	0.2% Annual Chance Flood: Vulnerable Population in Hazard Area	0.2% Annual Chance Flood: Vulnerable Population in Hazard Area as % of Total in Jurisdiction
Town of Monument	0	0.0%	0	0.0%
Town of Palmer Lake	0	0.0%	0	0.0%
Town of Ramah	0	0.0%	0	0.0%
Unincorporated County	18	0.9%	38	2.0%
El Paso County (Total)	**59**	**0.5%**	**167**	**1.5%**
People with Disability				
Town of Calhan	0	0.0%	0	0.0%
City of Colorado Springs	248	0.5%	594	1.1%
City of Fountain	40	0.4%	420	4.4%
Town of Green Mountain Falls	11	8.5%	14	10.8%
City of Manitou Springs	46	7.2%	58	9.0%
Town of Monument	0	0.0%	0	0.0%
Town of Palmer Lake	3	0.9%	7	2.0%
Town of Ramah	0	0.0%	0	0.0%
Unincorporated County	201	0.9%	419	2.0%
El Paso County (Total)	**549**	**0.6%**	**1,512**	**1.7%**
People Below Poverty Level				
Town of Calhan	0	0.0%	0	0.0%
City of Colorado Springs	190	0.5%	455	1.1%
City of Fountain	33	0.4%	340	4.4%
Town of Green Mountain Falls	2	7.1%	3	10.7%
City of Manitou Springs	33	7.0%	42	8.9%
Town of Monument	0	0.0%	0	0.0%
Town of Palmer Lake	0	0.0%	1	1.1%
Town of Ramah	0	0.0%	0	0.0%
Unincorporated County	95	0.9%	199	2.0%
El Paso County (Total)	**353**	**0.6%**	**1,040**	**1.7%**

Source: U.S. Census Bureau 2023, American Community Survey; U.S. Army Corps of Engineers, National Structure Inventory 2022; FEMA 2018/2025

Table 7-12 and Table 7-13 for the estimated exposure of buildings during 1- and 0.2 percent annual chance flood events by jurisdiction. Table 7-14 and Table 7-15 provide a summary of buildings in the 1- and 0.2 percent annual chance flood events by occupancy class.

Estimated Damage to Buildings

Table 7-16 summarizes estimated building losses due to the 1 percent annual chance flood event. Roughly $156 million in damage is estimated for all occupancies, with the City of Colorado Springs estimated to see the majority of damage ($66 million).

Estimated Debris Generated by Flooding

Debris management may be a large expense after a flood event. Hazus breaks down flood debris into three categories: finishes (dry wall, insulation, etc.); structural (wood, brick, etc.) and foundations (concrete slab and block, rebar, etc.). The distinction is made because of the different types of equipment needed to handle the debris.

Table 7-17 summarizes the countywide debris estimates for the 1 percent annual chance flood events. The table only estimates structural debris generated by flooding and does not include non-structural debris or debris generated by wind that may be associated with a storm that causes flooding. Overall, Hazus estimates that there will be 6,657.3 tons of debris generated during the 1 percent annual chance flood event in El Paso County.

7.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

Many miles of road and rail infrastructure are exposed to the 100-year floodplain in the planning area. Roads or railroads that are blocked or damaged can isolate residents and can prevent access throughout the County, including for emergency service providers needing to get to vulnerable populations or to make repairs. Bridges washed out or blocked by floods or debris also can cause isolation. Water and sewer systems can be flooded or backed up, causing health problems. Underground utilities can be damaged. Dikes can fail or be overtopped, inundating the land that they protect. The following sections describe specific types of critical infrastructure.

The major roads in the planning area that pass through the 100-year floodplain and thus are exposed to flooding include:

- US Interstate 25
- State Highway 83
- State Highway 115
- State Highway 16
- State Highway 94
- US Highway 24
- State Highway 21
- State Highway 105
- US Highway 85

Table 7-12. Buildings in the 1-Percent Annual Chance Flood Hazard Area

Jurisdiction	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	5	1.2%	$2,347,355	0.6%
City of Colorado Springs	166,064	$105,908,247,826	798	0.5%	$562,139,436	0.5%
City of Fountain	9,810	$5,036,639,818	41	0.4%	$16,448,282	0.3%
Town of Green Mountain Falls	556	$170,290,831	56	10.1%	$22,814,984	13.4%
City of Manitou Springs	2,412	$1,261,305,232	240	10.0%	$210,260,822	16.7%
Town of Monument	3,594	$2,441,721,337	2	0.1%	$1,184,958	<0.1%
Town of Palmer Lake	1,304	$706,564,041	13	1.0%	$5,663,830	0.8%
Town of Ramah	83	$25,682,659	1	1.2%	$179,156	0.7%
Unincorporated County	68,245	$36,530,240,639	703	1.0%	$427,098,974	1.2%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**1,859**	**0.7%**	**$1,248,137,796**	**0.8%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; FEMA 2018/2025

Table 7-13. Buildings in the 0.2-Percent Annual Chance Flood Hazard Area

Jurisdiction	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	6	1.4%	$2,824,224	0.7%
City of Colorado Springs	166,064	$105,908,247,826	2,046	1.2%	$1,682,584,611	1.6%
City of Fountain	9,810	$5,036,639,818	541	5.5%	$489,578,252	9.7%
Town of Green Mountain Falls	556	$170,290,831	70	12.6%	$28,941,403	17.0%
City of Manitou Springs	2,412	$1,261,305,232	298	12.4%	$246,093,153	19.5%
Town of Monument	3,594	$2,441,721,337	2	0.1%	$1,184,958	<0.1%
Town of Palmer Lake	1,304	$706,564,041	37	2.8%	$36,084,640	5.1%
Town of Ramah	83	$25,682,659	1	1.2%	$179,156	0.7%
Unincorporated County	68,245	$36,530,240,639	1,410	2.1%	$687,750,019	1.9%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**4,411**	**1.7%**	**$3,175,220,416**	**2.1%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; FEMA 2018/2025

Table 7-14. Buildings in the 1-Percent Annual Chance Flood Hazard Area by General Occupancy Class

Jurisdiction	Residential Buildings in the Landslide Hazard Area	Commercial Buildings in the Landslide Hazard Area	Industrial Buildings in the Landslide Hazard Area	Other Buildings in the Landslide Hazard Area
Town of Calhan	3	2	0	0
City of Colorado Springs	681	106	8	3
City of Fountain	40	1	0	0
Town of Green Mountain Falls	47	7	0	2
City of Manitou Springs	152	75	7	6
Town of Monument	2	0	0	0
Town of Palmer Lake	11	1	0	1
Town of Ramah	1	0	0	0
Unincorporated County	612	63	15	13
El Paso County (Total)	**1,549**	**255**	**30**	**25**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; FEMA 2018/2025
Note: Other = Government, Religion, Agricultural, and Education

Table 7-15. Buildings in the 0.2-Percent Annual Chance Flood Hazard Area by General Occupancy Class

Jurisdiction	Residential Buildings in the Landslide Hazard Area	Commercial Buildings in the Landslide Hazard Area	Industrial Buildings in the Landslide Hazard Area	Other Buildings in the Landslide Hazard Area
Town of Calhan	4	2	0	0
City of Colorado Springs	1,631	350	34	31
City of Fountain	410	104	11	16
Town of Green Mountain Falls	56	12	0	2
City of Manitou Springs	191	90	8	9
Town of Monument	2	0	0	0
Town of Palmer Lake	23	3	0	11
Town of Ramah	1	0	0	0
Unincorporated County	1,274	97	22	17
El Paso County (Total)	**3,592**	**658**	**75**	**86**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; FEMA 2018/2025
Note: Other = Government, Religion, Agricultural, and Education

Table 7-16. 1-Percent Annual Chance Flood Impacts on Buildings

Jurisdiction	Total Replacement Cost Value (RCV)	Estimated Loss for All Occupancies	Estimated Loss as % of Total RCV	Estimated Loss for Residential Properties	Estimated Loss for Commercial Properties	Estimated Loss for Industrial Properties	Estimated Loss for All Other Occupancies
Town of Calhan	$383,083,382	$138,935	<0.1%	$138,935	$0	$0	$0
City of Colorado Springs	$105,908,247,826	$65,901,313	0.1%	$50,017,756	$12,507,905	$3,370,511	$5,141
City of Fountain	$5,036,639,818	$2,203,263	<0.1%	$2,122,491	$80,772	$0	$0
Town of Green Mountain Falls	$170,290,831	$2,433,256	1.4%	$1,739,478	$303,098	$0	$390,680
City of Manitou Springs	$1,261,305,232	$51,553,231	4.1%	$14,118,278	$30,516,928	$936,375	$5,981,650
Town of Monument	$2,441,721,337	$25,269	<0.1%	$25,269	$0	$0	$0
Town of Palmer Lake	$706,564,041	$403,693	0.1%	$395,032	$0	$0	$8,661
Town of Ramah	$25,682,659	$61,097	0.2%	$61,097	$0	$0	$0
Unincorporated County	$36,530,240,639	$33,260,666	0.1%	$21,282,103	$4,003,340	$4,135,766	$3,839,457
El Paso County (Total)	**$152,463,775,764**	**$155,980,723**	**0.1%**	**$89,900,439**	**$47,412,043**	**$8,442,652**	**$10,225,589**

Source: Hazus v6.1; U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; U.S. Geological Survey 2020-2023; FEMA 2018/2025
Note: Other = Government, Religion, Agricultural, and Education

Table 7-17. Estimated Debris Created During 1-Percent Annual Chance Flood Event

Jurisdiction	Total (tons)	Finish (tons)	Structure (tons)	Foundation (tons)
Town of Calhan	5.4	4.5	0.4	0.5
City of Colorado Springs	3,166.5	2,493.7	394.1	278.7
City of Fountain	55.0	31.4	9.6	14.0
Town of Green Mountain Falls	203.4	141.9	33.2	28.3
City of Manitou Springs	2,421.4	977.1	805.0	639.3
Town of Monument	3.0	2.6	0.3	0.2
Town of Palmer Lake	5.8	5.4	0.1	0.3
Town of Ramah	8.4	4.4	1.4	2.6
Unincorporated County	788.5	592.1	80.8	115.5
El Paso County (Total)	**6,657.3**	**4,253.1**	**1,324.8**	**1,079.4**

Source: Hazus v6.1; U.S. Army Corps of Engineers, National Structure Inventory 2022; U.S. Geological Survey 2020-2023; FEMA 2018/2025

Flooding events can significantly impact road bridges. These are important because often they provide the only ingress and egress to some neighborhoods. An analysis showed that there are over 200 bridges that are in or cross over the 100-year floodplain.

Water and sewer systems can be affected by flooding. Floodwater can back up drainage systems, causing localized flooding. Culverts can be blocked by debris from flooding events, also causing localized urban flooding. Floodwater can get into drinking water supplies, causing contamination. Sewer systems can be backed up, causing wastewater to spill into homes, neighborhoods, rivers, and streams. Two wastewater facilities are identified in the 100-year floodplain.

Erosion and deposition along riverways can also impact on critical facilities and infrastructure as erosion removes the buffer between facilities and infrastructure and deposition changes riverine flooding behaviors. Ensuring the rivers and riparian environments are healthy and maintained, particularly following a flood event, can help mitigate these impacts.

Levees have historically been used to control flooding in portions of the planning area. The U.S. Army Corps of Engineers lists three levees in the National Levee Database, all within the City of Colorado Springs. It is possible that there are additional levees within the County that are not listed within this database. Additional levees may be located on smaller rivers, streams, and creeks that protect small areas of land. They may have been built under earlier flood management goals. Many older levees are exposed to scouring and failure due to old age and construction methods.

Table 7-18 and Table 7-19 list the number of facilities in the 1-percent and 0.2-percent annual chance flood hazard areas. There are 49 facilities in the 1-percent annual chance flood hazard area. Of these, 31 fall under the Safety and Security sector, followed by 8 facilities in the Water Systems sector. Within the 0.2-percent annual chance flood hazard area, there are 72 facilities. Of these, 40 are in the Safety and Security sector, and 13 are in the Water Systems sector.

Table 7-18. Number of Facilities in the 1-Percent Annual Chance Flood Hazard Area

Jurisdiction	Communica-tions	Energy	Food, Hydration, Shelter	Hazardous Materials	Health & Medical	Safety & Security	Transpor-tation	Water Systems	Other Critical Facilities	Total	Facilities in Hazard Area as % of Jurisdiction Total
Town of Calhan	0	0	0	0	0	3	0	0	0	**3**	50.0%
City of Colorado Springs	0	0	0	1	1	6	0	6	1	**15**	1.2%
City of Fountain	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Green Mountain Falls	0	0	0	1	0	0	0	0	0	**1**	16.7%
City of Manitou Springs	0	0	0	0	0	0	0	0	1	**1**	11.1%
Town of Monument	0	0	0	0	0	1	0	0	0	**1**	5.3%
Town of Palmer Lake	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Ramah	0	0	0	0	0	0	0	0	0	**0**	0.0%
Unincorporated County	0	0	0	3	2	21	0	2	0	**28**	6.7%
El Paso County (Total)	**0**	**0**	**0**	**5**	**3**	**31**	**0**	**8**	**2**	**49**	**2.8%**

Source: Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; FEMA 2018/2025

Table 7-19. Number of Facilities in the 0.2-Percent Annual Chance Flood Hazard Area

Jurisdiction	Communica-tions	Energy	Food, Hydration, Shelter	Hazardous Materials	Health & Medical	Safety & Security	Transpor-tation	Water Systems	Other Critical Facilities	Total	Facilities in Hazard Area as % of Jurisdiction Total
Town of Calhan	0	0	0	0	0	3	0	0	0	**3**	50.0%
City of Colorado Springs	0	0	0	3	4	15	0	11	1	**34**	2.7%
City of Fountain	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Green Mountain Falls	0	0	0	1	0	0	0	0	0	**1**	16.7%
City of Manitou Springs	0	0	0	1	0	0	0	0	1	**2**	22.2%
Town of Monument	0	0	0	0	0	1	0	0	0	**1**	5.3%
Town of Palmer Lake	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Ramah	0	0	0	0	0	0	0	0	0	**0**	0.0%
Unincorporated County	0	1	0	4	2	21	0	2	1	**31**	7.5%
El Paso County (Total)	**0**	**1**	**0**	**9**	**6**	**40**	**0**	**13**	**3**	**72**	**4.1%**

Source: Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; FEMA 2018/2025

As shown in Table 7-20, during a 1 percent annual chance flood event, several lifeline sectors in the area are expected to experience varying levels of damage. The Safety and Security sector is the most affected, with 31 facilities impacted, 18 with less than 5 percent damage, 11 with 5 to 19 percent damage, 1 with 20 to 39 percent damage, and 1 with damage exceeding 50 percent.

Table 7-20. Number of Facilities Experiencing Damage Due to the 1-Percent Annual Chance Flood Event

Lifeline	<5% Damage	5 - 19% Damage	20 - 39% Damage	40 - 49% Damage	50% or Greater Damage
Communications	0	0	0	0	0
Energy	1	0	0	0	0
Food, Hydration, Shelter	0	0	0	0	0
Hazardous Materials	4	0	0	0	1
Health and Medical	2	0	1	0	0
Safety and Security	18	11	1	0	1
Transportation	0	0	0	0	0
Water Systems	7	2	0	0	0

Source: Hazus v6.1; Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; U.S. Geological Survey 2020-2023; FEMA 2018/2025

7.2.4 ECONOMY

Floods impacts on the local and regional economy include general building stock damage, associated tax loss, impacts on utilities and infrastructure, agricultural losses, business interruption, and effects on tourism. Flooding can result in standing water which blocks transportation corridors and public transit for days or causes damage that takes weeks to repair. Flooding may also prevent individuals from traveling to school, work, shopping centers, services, etc. Table 7-16 lists building-related economic losses due to the 1 percent annual chance and 2 percent annual chance of flood events. In areas that are directly flooded, renovations of commercial and industrial buildings may be necessary, disrupting associated services.

7.2.5 ENVIRONMENT

Flooding is a natural event, and floodplains provide many natural and beneficial functions. Nonetheless, with human development factored in, flooding can impact the environment in negative ways. Migrating fish can wash into roads or over dikes into flooded fields, with no possibility of escape. Pollution from roads, such as oil, and hazardous materials, can wash into rivers and streams. During floods, these can settle onto normally dry soils, polluting them for agricultural uses. Bridge abutments, levees, and logjams from timber harvesting can increase stream bank erosion, causing rivers and streams to migrate into non-natural courses.

7.2.6 HISTORIC AND CULTURAL RESOURCES

Flooding in El Paso County has had, and could continue to have, significant impacts on its historic and cultural resources. Areas such as City of Manitou Springs, which is rich in heritage and architectural landmarks, especially has experienced flood impacts to these resources. One notable example is the City of Manitou Springs Incline Trail and Hydro-Electric Plant Pipeline. This is a site listed on the National Register of Historic Places. During the severe flooding events of September 2013, the early 20th-century industrial archaeological site suffered extensive damage due to landslides and erosion. The floods compromised structures of the historic railway and associated water infrastructure which resulted in a multi-year restoration and mitigation effort supported by FEMA (FEMA 2024). As well, such events threaten the cultural identity of the region by disrupting access to historic trails, landmarks, and community gathering spaces. These impacts emphasize the vulnerability of heritage sites to natural disasters and the importance of integrating cultural resource protection into floodplain management and emergency planning.

7.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

7.3.1 LAND USE

Flooding has influenced land use planning and development in El Paso County. This has prompted shifts in the policy and infrastructure types to mitigate future risks. As the County continues to grow in urban centers like City of Colorado Springs, flood-prone areas such as along Fountain Creek and its tributaries, have required strong zoning regulations and stormwater management practices. The Colorado Hazard Mapping Program, supported by the Colorado Water Conservation Board, has provided updated flood hazard maps and risk assessments that guide local decision-making (Colorado Climate Action n.d.). Tools such as these help identify areas that are not suitable for development and help to inform the design of green infrastructure like detention basins and open space buffers that may help to reduce runoff and erosion. Also, floodplain development restrictions assist with protecting both property and natural ecosystems by ensuring new construction does not increase flood risks. These changes reflect resilience-focused land use planning in response to climate change and extreme weather events.

Changes in Floodplain Development and Demographics

Because they border water bodies, floodplains have historically been popular sites to establish settlements. But human activity in floodplains frequently interferes with the natural function of floodplains. It can affect the distribution and timing of drainage, thereby increasing flood problems. Human development can create local flooding problems by altering or confining drainage channels. This increases flood potential in two ways: it reduces the stream's capacity to contain flows, and it increases flow rates or velocities downstream during all stages of a flood event. Human activities

can interface effectively with a floodplain if steps are taken to mitigate the activities' adverse impacts on floodplain functions.

Growth and development in El Paso County and incorporated communities have a high potential to encroach on the floodplain and in flood prone areas, putting additional lives and investments at risk. Property owners may apply pressure to develop their land to the fullest and highest potential, even when development and property are in high-risk areas for flooding. The municipalities and County should put controls in place to ensure that they are reasonably protecting lives and investments in existing and future flood prone areas.

Drought and wildfire have both increased in frequency and magnitude in recent years. These will continue to adversely impact the vulnerabilities of flooding. It is anticipated that rain events may arrive with less consistency, yet also with increased frequency for events with greater amounts of precipitation. This scenario could exacerbate flooding events.

Changes in Watershed Development

El Paso County has experienced changes in watershed development driven by rapid population growth, urban expansion, and evolving land use policies. The County has been actively updating its Land Development Code to better manage the impacts of development on natural resources, including watersheds (El Paso County n.d.). The goal of these updates is to balance growth and environmental stewardship by incorporating more strict stormwater management practices, erosion control measures, and sustainable land use planning. Also, the County's Drainage Criteria Manual and Engineering Criteria Manual are technical guidance to ensure that new developments do not increase flooding or degrade water quality for the communities (El Paso County n.d.). Urban areas like City of Colorado Springs will continue to expand into undeveloped land, it is important to maintain the health of watersheds such as Fountain Creek. These efforts reflect the commitment to protecting water resources while accommodating the region's growth.

7.3.2 CLIMATE CHANGE

Annual precipitation amounts in the region are projected to increase, primarily in the form of heavy rainfall, which has the potential to increase the risk of flash flooding and riverine flooding and flood critical transportation corridors and infrastructure. Increases in precipitation may alter and expand the floodplain boundaries and runoff patterns, resulting in the exposure of populations, buildings, critical facilities, and infrastructure that were previously outside the floodplain. This increase in exposure would result in an increased risk to life and health, an increase in structural losses, a diversion of additional resources to response and recovery efforts, and an increase in business closures affected by future flooding events due to loss of service or access.

It is anticipated El Paso County will continue to experience direct and indirect impacts of flooding events annually that may induce secondary hazards such as infrastructure deterioration or failure, utility failures, power outages, water quality and supply concerns, and transportation delays, accidents, and inconveniences (FEMA n.d.).

7.3.3 OTHER IDENTIFIED CONDITIONS

The major issues for the flood hazard in the planning area are the following:

- Flash flooding that occurs with little or no warning will continue to impact the planning area.
- The duration and intensity of storms contributing to flooding issues may increase because of climate change.
- Flooding may be exacerbated by other hazards, such as wildfires, and may cause damage in areas not typically considered special flood hazard areas.
- Damages resulting from floods may impact tourism, which may have significant impacts on the local economy.
- The promotion of flood insurance as a means of protecting private property owners from the economic impacts of frequent flood events should continue.

7.4 CONSEQUENCE ANALYSIS

Table 7-21 presents the results of the consequence analysis for the flood hazard.

Table 7-21. Consequence Analysis for the Flood Hazard

Category	Narrative
Hazard Description	Most flooding events in the planning area have resulted in property damage, flooded roadways, and stalled vehicles. Typically, the damage is limited in magnitude, with brief service interruptions and few, if any, injuries. However, extreme flooding events—such as those in 1935, 2013, and 2015—can be devastating. Flash floods and slope failures during such events have the potential to cause multiple fatalities, destroy homes and businesses, and compromise essential services for extended periods.
Impact on Property, Facilities, and Infrastructure	There are 2,056 structures located within the 100-year special flood hazard area and 4,386 structures within the 500-year special flood hazard area. The combined market value of these parcels exceeds $481 million, representing approximately 0.6% of the total market value of all parcels in the planning area. Damage to private property is expected, particularly to vehicles caught in moving water and smaller structures such as sheds and outbuildings. Several areas within the county are exposed to infrastructure risks, which pose threats to roadway routes, the distribution of goods, and access to critical lifelines.
Impact on the Environment	Flooding and debris flows can damage or destroy flood-control structures that have been installed over the years. Riparian vegetation may be displaced in areas affected by erosion. Utility services located in or near inundated areas may also be damaged, causing further environmental harm. Standing water following a flood event can become a breeding ground for disease-carrying insects. Facilities housing hazardous materials are of particular concern, as floodwaters may carry these substances into riparian and riverine ecosystems. Additional environmental impacts may include displaced animals, habitat destruction, channel migration, hazardous materials contamination, displacement of homeless camps (leading to environmental contamination), and damage to utility systems such as sewage, sanitary sewer, and stormwater infrastructure.

Category	Narrative
Impact on Responders	Flooded roadways and stalled vehicles can severely hinder the ability of emergency responders to navigate affected areas. A high volume of response requests may quickly overwhelm local emergency services, necessitating assistance from neighboring jurisdictions. Specialized training in water rescue—particularly swift water rescue tactics and procedures—is essential for responding to incidents involving people trapped in moving water. Debris on roadways will further impede access and require heavy equipment, such as front-end loaders, to clear paths. Evacuation support, including door-to-door notifications and traffic management, may increase risks to responders. Widespread flooding can stretch first responder personnel thin, and disruptions to communication lines may affect the ability to coordinate effectively. Physical and psychological strain on responders, along with concerns about their families, can increase overall risk. Ambulance services may also be impacted by flooded roadways.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Flooding events have the potential to interrupt essential facilities and services for 24 to 72 hours. Damage to facilities or personnel in the incident area may necessitate the temporary relocation of operations to maintain continuity of services. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Flooding can result in isolated deaths and multiple injuries or illnesses. Facilities housing hazardous materials are particularly vulnerable, as floodwaters may carry these substances into sensitive ecosystems. Damage to private property is expected, especially vehicles and structures inundated by water. Debris in floodwaters—including floating materials, household and industrial chemicals, and suspended sediment—can amplify the dangers posed to individuals caught in the flow. Multiple fatalities may occur if people are unable to escape moving water. The public's ability to receive timely information about response and recovery efforts may be limited. Impacts on individuals will vary depending on the nature of the event, such as flash floods in canyons versus river floods on plains. Residents without flood insurance may be disproportionately affected. Evacuations, property damage, and inaccessibility may displace residents. Individuals in flood zones may come into direct contact with hazardous materials, increasing the risk of drowning, injury, or disease exposure.

Category	Narrative
Impact on the Economic Condition of the County	Major flooding events are expected to disrupt the local economy. While building and infrastructure damage is significant, the most detrimental short-term impact is often the loss of electric power, which affects businesses, government operations, and residents. Without rapid restoration of services, small businesses may be forced to close. Major disasters can trigger a "domino effect" that harms the economy. For example, damage to residential properties may lead to population displacement, reducing the customer base for local businesses. Businesses may be destroyed or damaged to the extent that they cannot operate, either temporarily or permanently. Even without immediate population relocation, business closures can reduce available services and prompt residents to leave the area. The destruction or severe damage of public facilities such as schools, libraries, and government buildings may result in job losses and further displacement. A lack of flood insurance among businesses could have catastrophic effects on the local economy. In many cases, flooding can have a greater economic impact than other natural disasters.
Impact on Public Confidence in Government	The public's confidence in government response is closely tied to how effectively planning, response, and recovery efforts are executed. If these efforts are not timely or effective, the government's ability to provide aid may be questioned. Transparent communication with the public—such as explaining the nature of a power outage (e.g., equipment damage versus simple repair)—helps residents understand why restoration may take longer than expected. Keeping the public informed about the extent of damage, repair status, and realistic timelines can positively influence public confidence. Conversely, a lack of communication may be perceived as inaction, leading to frustration, anger, and unrest.

8. MUD OR DEBRIS FLOW

8.1 HAZARD PROFILE

8.1.1 HAZARD DESCRIPTION

According to the Colorado Geological Survey, a mud flow is a mass of water and fine-grained earth that flows down a stream, ravine, canyon, arroyo, or gulch (Colorado Geological Survey n.d.). If more than half of the solids in the mass are larger than sand grains-rocks, stones, boulders— the event is called a debris flow. The mud and debris flow problem can be exacerbated by wildfires that remove vegetation that serves to stabilize soil from erosion. Heavy rains on the denuded landscape can lead to rapid development of destructive mud flows.

Soil slumps or slides can liquefy during intense rainfall events, especially on already saturated soils. Multiple debris flows can funnel into channels as they flow down a hillside. These flows can accelerate to speeds as great as 35 miles per hour and travel long distances from their source (USGS 2016). Although flows originate on steep slopes, once started they can travel over gently sloping terrain. It is common for flows to begin in depressions at the top of small gullies, known as swales. Areas downslope from swales are particularly hazardous (USGS 2016). Additional areas susceptible to debris flows include roadcuts or other slope areas that have been altered and areas where surface runoff is channeled (USGS 2016). Flows in areas that have been modified, such as roadways, may occur during less intense rainfall situations than those required for undisturbed areas (USGS 2016). A debris fan is a conical landform produced by successive mud and debris flow deposits, and the likely spot for future events.

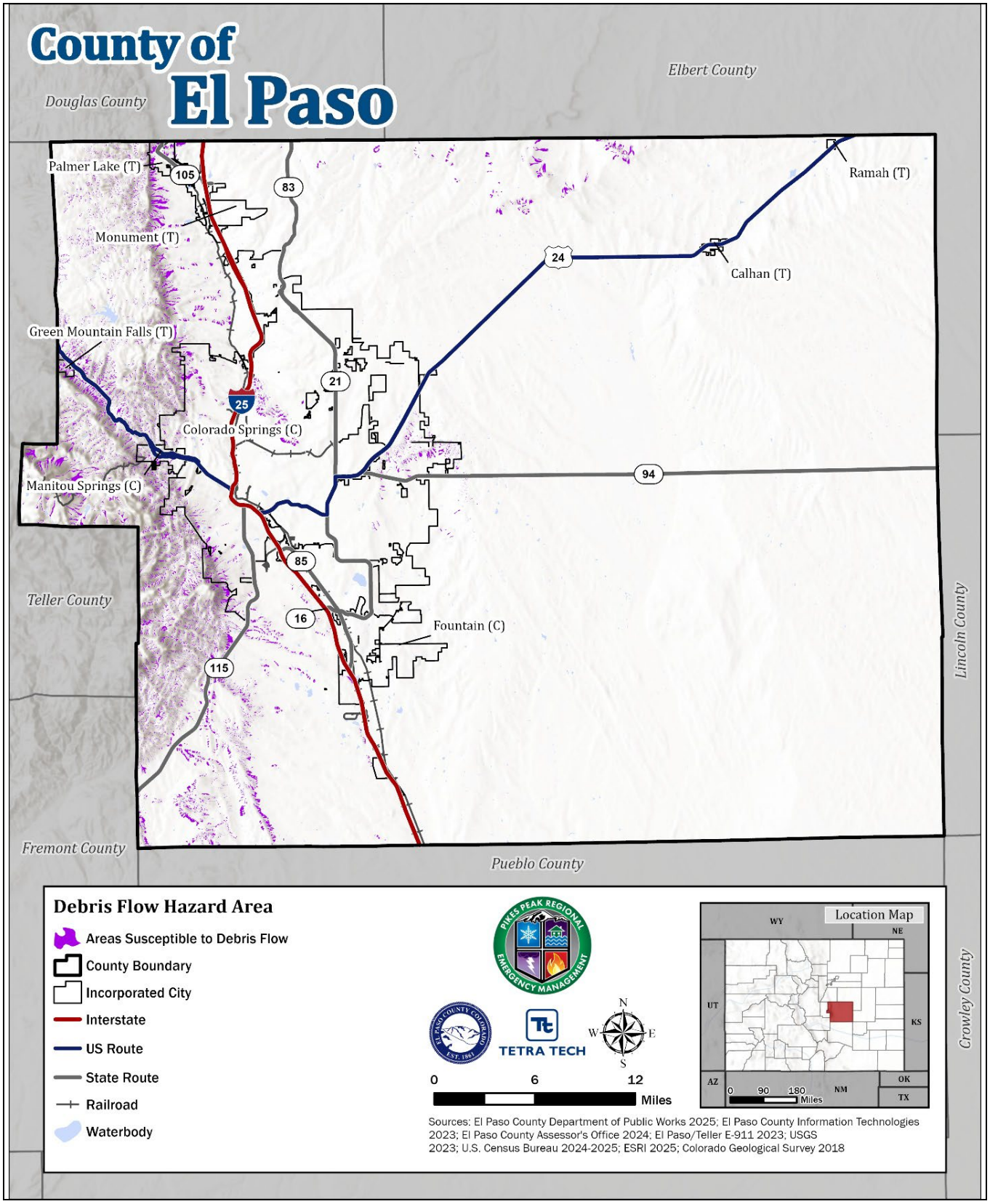
8.1.2 LOCATION

Mud and debris flows occur across Colorado on an on-going basis. Most flows occur on areas with steep slopes and generally occur more frequently in the more mountainous areas of the County (Figure 8-1). The best available predictor of where flows might occur is the location of past movements. The most hazardous areas for mud and debris flow events are canyon bottoms, stream channels, areas near the outlets of canyons, and slopes excavated for buildings and roads (USGS 2016). Wildfires greatly increase the threat of mud or debris flows, so areas downslope of recent burn scars are more likely to experience mud flow events.

8.1.3 EXTENT

Slope failures in the United States result in an average of 25 lives lost per year and an annual cost of about $1.5 billion. The severity of this hazard for jurisdictions with exposure to it includes isolated deaths, injuries and illnesses; major or long-term property damage; and interruption of essential facilities and services for 24 to 72 hours.

Figure 8-1. Debris Flow Hazard Area



Warning Time

The warning time for mud/debris flow is minimal with less than six hours. In general, there is usually little to no warning time for specific mud or debris flow events. However, such events usually occur concurrently with other hazards such as floods or severe storms. While individual events cannot be predicted, areas where such events are likely to occur are identifiable. Flood and severe storm warnings can be useful indicators to area residents of when mud or debris flow events may occur; however, it is important for residents to remember that wildfire burn scars are able to produce flows even with moderate levels of precipitation.

8.1.4 PREVIOUS OCCURRENCES

FEMA Disaster Declarations

Table 8-1 lists all mud/debris flow-related major disasters declarations that have included the Pikes Peak Region since 1953.

Table 8-1. FEMA Disaster Declarations for Mud/Debris Flow-Related Events in the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
May 17, 1999	DR-1276	Severe storms, flooding, mudslides, and landslides
September 12, 2013	EM-3365	Severe storms, flooding, landslides, and mudslides
September 14, 2013	DR-4145	Severe storms, flooding, landslides, and mudslides
July 16, 2015	DR-4229	Severe storms, tornadoes, flooding, landslides, and mudslides

Source: FEMA n.d.

State Emergency Proclamations

The Pikes Peak Region was not included in any mud/debris flow-related state emergency proclamations from 2020 to 2024.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA drought-related agricultural disaster declarations.

All Recent Events

Table 8-2 lists major recorded mud/debris flow-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 8-2. Mud/Debris Flow-Related Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
August 5, 2020	Debris Flow	Isolated showers and storms developed over the mountains and high valleys during the day. Thunderstorm development then shifted to the I-25 corridor in the afternoon, specifically the Pikes Peak region, where multiple storms produced large hail. Heavy rainfall with localized flooding also occurred on this day. Several boulders washed onto Highway 24 due to heavy rainfall.
August 20, 2024	Mudslide	The Colorado Department of Transportation reported a mudslide closing part of US-24 eastbound, west of City of Colorado Springs.

Source: NOAA-NCEI 2025.

8.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous mud/debris flow occurrences in the County was used to calculate the probability of future occurrence of such events. Table 8-3 lists the number of events from various sources over the 25-year period from 1999 to 2024, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for mud/debris flow in the County is considered “occasional.”

Table 8-3. Probability of Future Mud/Debris Flow Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1999 and 2024	% Chance of Occurring in Any Given Year
Mud Flow	5	19.2%
Debris Flow	2	7.7%
Total	7	26.9%

Source: NOAA-NCEI 2025, FEMA n.d, PPR HMP 2020

8.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Mud and debris flows can cause several types of secondary effects, such as blocking access to roads, which can isolate residents and businesses and delay commercial, public, and private transportation. This could result in economic losses for businesses. Other potential problems resulting from mud and debris flows are power and communication failures. Vegetation or poles on slopes can be knocked over, resulting in possible losses to power and communication lines. Flows also have the potential of destabilizing the foundation of structures, which may result in monetary loss for residents. They also can damage rivers or streams, potentially harming water quality, fisheries, and spawning habitat.

8.2 VULNERABILITY AND IMPACT ASSESSMENT

A vulnerability analysis was conducted using the Colorado Geological Survey (2018) mapping of areas that may be susceptible to debris flows, especially during extreme precipitation events. The analysis was performed as described in Section 4.3.

8.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

People living or working near steep slopes are exposed to mud and debris flows hazards. Individuals travelling on roads that cut through mountainous terrain or recreating in such areas are also exposed. Residents living downslope of wildfire burn scars are also exposed to mud and debris flow hazards. Table 8-4 shows the number of people living in the debris flow hazard area. The City of Colorado Springs has the highest number of people in the susceptible debris flow hazard area with 2,744 people. The town of Green Mountain Falls has the highest percentage of population living in debris flow hazard areas (30 percent).

Table 8-4. Population in the Susceptible Debris Flow Hazard Area

Jurisdiction	Total Population 2023 ACS	Population in Hazard Area	Population in Hazard Area as % of Total in Jurisdiction
Town of Calhan	510	0	0.0%
City of Colorado Springs	405,307	2,744	0.7%
City of Fountain	92,873	0	0.0%
Town of Green Mountain Falls	690	210	30.4%
City of Manitou Springs	4,796	686	14.3%
Town of Monument	11,035	0	0.0%
Town of Palmer Lake	2,635	719	27.3%
Town of Ramah	130	0	0.0%
Unincorporated County	218,032	1,664	0.8%
El Paso County (Total)	**736,008**	**6,023**	**0.8%**

Source: U.S. Census Bureau 2023, American Community Survey; U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Geological Survey 2018

Socially Vulnerable Population

Mud and debris flows can have significant impacts on socially vulnerable populations such as the elderly, people with disabilities, children under the age of 5 years, and those living in poverty. These groups often face greater challenges in evacuating or accessing emergency services and shelters during fast-moving disasters. For example, elderly or disabled individuals who may have limited mobility have increased difficulty to escape rapidly advancing flows reaching speeds of up to 35 miles per hour. Children under the age of 5 years lack the awareness or ability to respond

appropriately without adult assistance. People living in poverty are more likely to reside in debris flow high-risk areas, such as steep slopes or poor drainage zones. They also often reside in housing that lacks structural measures to withstand debris flows.

Table 8-5 shows the number of vulnerable people living in the debris flow hazard area. According to this table, there are a total of 926 people over the age of 65, 300 under the age of 5, 70 non-English speakers, 758 with disabilities, and 458 below the poverty level which are in the susceptible debris flow hazard area. The City of Colorado Springs has the highest population of people over the age of 64 (419), people under the age of 5 (158), non-English speakers (53), disabled persons (370), and people below the poverty level (283) which are in the susceptible debris flow hazard area.

8.2.2 GENERAL BUILDING STOCK

Property located near steep slopes or downslope from wildfire burn scars are exposed to mud and debris flow hazards. All property exposed to the mud and debris flow hazard is vulnerable. Structural damage can range from minor damage to destruction. More than 50 percent damage to structures is substantial by most building codes and typically requires total reconstruction.

Table 8-6 and Table 8-7 provide information on the number and type of buildings located in the debris flow hazard area. There are a total of 2,487 buildings located in the susceptible debris flow hazard area with a replacement cost value of over $1.2 million. The City of Colorado Springs has the highest number of buildings (1,069) located in the susceptible debris flow hazard area with a replacement cost value of over $573 million. There is a total of 2,285 residential buildings, 157 commercial buildings, 22 industrial buildings, and 23 other building types located in the susceptible debris flow hazard area. The City of Colorado Springs has the highest number of residential (1,017) and industrial (9) building types located in the susceptible debris flow hazard area. The City of Manitou Springs has the highest number of commercial (57) buildings located in the susceptible debris flow hazard area. Unincorporated El Paso County has the highest number of other building types (10) located in the susceptible debris flow hazard area.

Table 8-5. Estimated Number of Vulnerable Persons Located in the Susceptible Debris Flow Hazard Area

	Population Over 65 Living in Hazard Area	Population Over 65 in Hazard Area as % of Total In Jurisdiction	Population Under 5 Living in Hazard Area	Population Under 5 in Hazard Area as % of Total In Jurisdiction	Non-English Speaking Population Living in Hazard Area	Non-English Speaking Population in Hazard Area as % of Total In Jurisdiction	Population with Disability Living in Hazard Area	Population with Disability in Hazard Area as % of Total In Jurisdiction	Population Below Poverty Level Living in Hazard Area	Population Below Poverty Level in Hazard Area as % of Total In Jurisdiction
Town of Calhan	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
City of Colorado Springs	419	0.7%	158	0.7%	53	0.7%	370	0.7%	283	0.7%
City of Fountain	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Town of Green Mountain Falls	28	30.4%	4	28.6%	0	0.0%	39	30.0%	8	28.6%
City of Manitou Springs	123	14.3%	9	14.3%	3	13.6%	92	14.3%	67	14.2%
Town of Monument	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Town of Palmer Lake	144	27.1%	20	27.0%	0	0.0%	96	27.3%	24	27.0%
Town of Ramah	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Unincorporated County	212	0.8%	109	0.8%	14	0.7%	161	0.8%	76	0.8%
El Paso County (Total)	**926**	**0.9%**	**300**	**0.7%**	**70**	**0.6%**	**758**	**0.9%**	**458**	**0.8%**

Source: U.S. Census Bureau 2023, American Community Survey; U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Geological Survey 2018

Table 8-6. Buildings in the Susceptible Debris Flow Hazard Area

	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	0	0.0%	$0	0.0%
City of Colorado Springs	166,064	$105,908,247,826	1,069	0.6%	$573,898,175	0.5%
City of Fountain	9,810	$5,036,639,818	0	0.0%	$0	0.0%
Town of Green Mountain Falls	556	$170,290,831	169	30.4%	$45,271,934	26.6%
City of Manitou Springs	2,412	$1,261,305,232	369	15.3%	$211,540,700	16.8%
Town of Monument	3,594	$2,441,721,337	0	0.0%	$0	0.0%
Town of Palmer Lake	1,304	$706,564,041	335	25.7%	$155,249,561	22.0%
Town of Ramah	83	$25,682,659	0	0.0%	$0	0.0%
Unincorporated County	68,245	$36,530,240,639	545	0.8%	$244,232,830	0.7%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**2,487**	**1.0%**	**$1,230,193,200**	**0.8%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; Colorado Geological Survey 2018

Table 8-7. Buildings in the Susceptible Debris Flow Hazard Area by General Occupancy Class

	Residential Buildings in the Susceptible Debris Flow Hazard Area	Commercial Buildings in the Susceptible Debris Flow Hazard Area	Industrial Buildings in the Susceptible Debris Flow Hazard Area	Other Buildings in the Susceptible Debris Flow Hazard Area
Town of Calhan	0	0	0	0
City of Colorado Springs	1,017	39	9	4
City of Fountain	0	0	0	0
Town of Green Mountain Falls	159	9	1	0
City of Manitou Springs	303	57	5	4
Town of Monument	0	0	0	0
Town of Palmer Lake	315	14	1	5
Town of Ramah	0	0	0	0
Unincorporated County	491	38	6	10
El Paso County (Total)	**2,285**	**157**	**22**	**23**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Geological Survey 2018
Note: Other = Government, Religion, Agricultural, and Education

8.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

A significant number of critical facilities and infrastructure can be exposed to mud and debris flows:

- Roads—Flows can block egress and ingress on roads, causing isolation for neighborhoods, traffic problems and delays for public and private transportation. This can result in economic losses for businesses.
- Bridges—Flows can significantly impact road bridges. Mud and debris can knock out bridge abutments or significantly weaken the soil supporting them, making them hazardous for use.
- Power Lines—Power lines are generally elevated above steep slopes; the towers supporting them can be subject to mud or debris flows. A flow could trigger failure of the soil underneath a tower, causing it to collapse and ripping down the lines. Power and communication failures due to landslides can create problems for vulnerable populations and businesses.
- Water Supply and Distribution Systems—Large amounts of debris that wash into streams can clog reservoirs, pipelines, or treatment facilities

Several types of infrastructure are exposed to mass movements, including transportation, water and sewer and power infrastructure. Highly susceptible areas of the county include mountain roads and transportation infrastructure.

Table 8-8 indicates that there are 26 facilities in El Paso County located within the debris flow hazard area. Of these, 11 are in the Safety and Security sector, followed by 6 in the Energy sector.

Table 8-8. Number of Facilities in the Susceptible Debris Flow Hazard Area

Jurisdiction	Communica-tions	Energy	Food, Hydration, Shelter	Hazardous Materials	Health & Medical	Safety & Security	Transpor-tation	Water Systems	Other Critical Facilities	Total	Facilities in Hazard Area as % of Jurisdiction Total
Town of Calhan	0	0	0	0	0	0	0	0	0	**0**	0.0%
City of Colorado Springs	0	1	0	0	1	4	0	1	1	**8**	0.6%
City of Fountain	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Green Mountain Falls	0	0	0	0	0	3	0	0	0	**3**	50.0%
City of Manitou Springs	0	2	0	0	0	1	0	0	0	**3**	33.3%
Town of Monument	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Palmer Lake	0	0	0	0	2	1	0	0	0	**3**	37.5%
Town of Ramah	0	0	0	0	0	0	0	0	0	**0**	0.0%
Unincorporated County	0	3	0	2	0	2	0	2	0	**9**	2.2%
El Paso County (Total)	**0**	**6**	**0**	**2**	**3**	**11**	**0**	**3**	**1**	**26**	**1.5%**

Source: Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; Colorado Geological Survey 2018

8.2.4 ECONOMY

Mud and debris flows can have economic impacts on the County by disrupting infrastructure, damaging property, and putting strain on various public resources. These fast-moving flows can destroy critical facilities and lifelines such as roads, bridges, utilities, and buildings which leads to costly repairs and long-term service interruptions. Agricultural areas of the County may suffer significant crop losses due to soil erosion and damage. Tourism for the County can also experience declines due to damaged natural attractions and safety concerns for visitors. Businesses may also face closures or reduced operation times, especially if customer access is impacted. Also, the County often has the financial burden of emergency response, cleanup, and mitigation efforts following an event which can divert funds away from other essential services.

8.2.5 ENVIRONMENT

Environmental problems because of mud and debris flows can be numerous. Flows that fall into streams may significantly impact fish and wildlife habitat, as well as affecting water quality. Hillsides that provide wildlife habitat can be lost for prolonged periods of time due to mud or debris flows.

8.2.6 HISTORIC AND CULTURAL RESOURCES

Mud and debris flows can have severe impacts to the historic and cultural resources of El Paso County especially in areas with steep terrain and a previous history of intense rainfall events. According to the Colorado Geological Survey, large portions of the County, especially near the Front Range, are susceptible to debris flows that can damage or bury structures, roads, and archaeological sites (Colorado Geological Survey n.d.). Historic districts such as Old Colorado City and City of Manitou Springs as well as military heritage sites near Peterson Space Force Base are at higher risk due to the proximity to vulnerable slopes and drainages. Mud and debris flows can erode or inundate historic buildings, displace artifacts, and compromise cultural landscapes. Once damaged these resources are damaged it is often difficult or impossible to restore fully and can lead to permanent loss of heritage.

8.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

8.3.1 LAND USE AND DEVELOPMENT

The region is experiencing moderate growth, and this growth is expected to continue in the coming decades. More development may increase the number of people and structures exposed to mud and debris flow hazards. Land use planning and permit authorization conducted by the County and incorporated areas can be used to guide development away from flow-prone areas. The City of

Manitou Springs recently adopted new ordinances to strengthen hazard-related requirements, defining standards to reduce risk from flooding, geologic hazards, and wildfire. The City of Colorado Springs has established overlays to regulate hillside development in areas with unstable or potentially unstable slopes, areas with previous mining activity, or areas that exhibit other geologic hazards that could potentially compromise structures.

8.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. More people residing and living in the County and mud/debris flow areas directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in mud/debris flow risk. It is critically important that the County plans for and mitigates against mud/debris flow hazards for the current population and the projected new population in the future.

8.3.3 CLIMATE CHANGE

Climate change may impact storm patterns, increasing the probability of more frequent, intense storms with varying duration. Increase in global temperature could affect the snowpack and its ability to hold and store water. Warming temperatures also could increase the occurrence and duration of droughts, which would increase the probability of wildfire, reducing the vegetation that helps to support steep slopes. All of these factors would increase the probability for mud and debris flow occurrences.

8.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with mud and debris flow in the planning area include the following:

- It is likely that there are existing homes in mud and debris flow risk areas throughout the County. The degree of vulnerability of these structures depends on the codes and standards the structures were constructed. Information to this level of detail is not currently available.
- As incidents of wildfires increase, and hillsides are void of vegetation, rain-soaked hillsides are more likely to slide resulting in increased damage countywide.
- Future development could lead to more homes in mud and debris flow risk areas.
- Mapping and assessment of mud and debris flow hazards are constantly evolving. As new data and science become available, assessments of risk should be reevaluated.
- The impact of climate change is uncertain.
- Mud and debris flows may cause negative environmental consequences, including water quality degradation.
- The risk associated with the mud and debris flow hazard overlaps the risk associated with other hazards such as flood and wildfire. This provides an opportunity to seek mitigation alternatives with multiple objectives that can reduce risk for multiple hazards.

8.4 CONSEQUENCE ANALYSIS

Table 8-9 presents the results of the consequence analysis for the mud/debris flow hazard.

Table 8-9. Consequence Analysis for the Mud or Debris Flow Hazard

Category	Narrative
Hazard Description	Locations situated downhill and downstream from existing and future burn scars are highly susceptible to flash flooding and debris flows, particularly in areas with steep terrain. Rainstorms that develop over burn areas can produce flash flooding and debris flows almost as quickly as National Weather Service radar can detect the rainfall. Even brief periods of heavy rain can trigger flash flooding and debris flows, posing significant risks to life and property.
Impact on Property, Facilities, and Infrastructure	Major or long-term property damage resulting from flooding can threaten the structural stability of buildings and infrastructure. Although these events may cause widespread damage, the most detrimental short-term impact is often the loss of electric power, which affects businesses, government operations, and residents. Loss of roadway sections may force emergency response vehicles to take detours, delaying response times. Transportation infrastructure would also be impacted, further hindering emergency operations.
Impact on the Environment	Mud and debris flows can damage or destroy flood-control structures that have been installed over time. Riparian vegetation may be displaced in areas affected by erosion. Utility services located in or near inundated zones may be compromised, causing additional environmental damage. Standing water following a flood event can become a breeding ground for disease-carrying insects. Facilities housing hazardous materials are of particular concern, as floodwaters may carry these substances into riparian and riverine ecosystems. Additional environmental impacts may include displaced animals, habitat destruction, channel migration, hazardous materials contamination, displacement of homeless camps (resulting in environmental contamination), and damage to utility systems such as sewage, sanitary sewer, and stormwater infrastructure.
Impact on Responders	Flooded roadways and stalled vehicles can severely impede the ability of emergency responders to navigate affected areas. A high volume of response requests may quickly overwhelm local emergency services, requiring assistance from neighboring jurisdictions. Specialized training in water rescue—particularly swift water rescue tactics and procedures—is essential for responding to incidents involving individuals trapped in moving water. Debris on roadways will further hinder access and require heavy equipment, such as front-end loaders, to clear paths. Evacuation support, including door-to-door notifications and traffic management, may increase risks to responders. Widespread flooding can stretch first responder personnel thin, and disruptions to communication lines may affect coordination efforts. Physical and psychological strain on responders, along with concerns about their families, can increase overall risk. Ambulance services may also be impacted by flooded roadways.

Category	Narrative
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Flooding events can interrupt essential facilities and services for 24 to 72 hours. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Flooding can result in isolated deaths and multiple injuries or illnesses. Facilities housing hazardous materials are especially concerning, as floodwaters may carry these substances into sensitive ecosystems. Damage to private property is expected, particularly vehicles and structures inundated by water. Debris in floodwaters—including floating materials, household and industrial chemicals, and suspended sediment—can amplify the dangers posed to individuals caught in the flow. Multiple fatalities may occur if people are unable to escape moving water. The public's ability to receive timely information about response and recovery efforts may be limited. Residents may be displaced due to evacuation, property damage, or inaccessibility to their homes. Individuals in flood zones may come into direct contact with hazardous materials, increasing the risk of drowning, injury, or disease exposure.
Impact on the Economic Condition of the County	Major flooding events are expected to disrupt the local economy. While building and infrastructure damage is significant, the most detrimental short-term impact is often the loss of electric power, which affects businesses, government operations, and residents. Without rapid restoration of services, small businesses may be forced to close. Major disasters can trigger a "domino effect" that harms the economy. For example, damage to residential properties may lead to population displacement, reducing the customer base for local businesses. Businesses may be destroyed or damaged to the extent that they cannot operate, either temporarily or permanently. Even without immediate population relocation, business closures can reduce available services and prompt residents to leave the area. The destruction or severe damage of public facilities such as schools, libraries, and government buildings may result in job losses and further displacement. A lack of flood insurance among businesses could have catastrophic effects on the local economy.
Impact on the Public Confidence in Government	The public's confidence in government response is closely tied to how effectively planning, response, and recovery efforts are executed. If these efforts are not timely or effective, the government's ability to provide aid may be questioned. Transparent communication with the public—such as explaining the nature of a power outage (e.g., equipment damage versus simple repair)—helps residents understand why restoration may take longer than expected. Keeping the public informed about the extent of damage, repair status, and realistic timelines can positively influence public confidence. Conversely, a lack of communication may be perceived as inaction, leading to frustration, anger, and unrest.

9. DAM AND LEVEE FAILURE

9.1 HAZARD PROFILE

9.1.1 HAZARD DESCRIPTION

Dams

Dams are man-made structures built for a variety of uses, including flood protection, power, agriculture, water supply, and recreation. Dams are typically constructed of earth, rock, concrete, or mine tailings. Although dam failure, either completely or partially, is a very rare event, when they occur, they are a significant hazard for communities downstream. Two factors that influence the potential severity of a full or partial dam failure are 1) the amount of water impounded and the density, type, and value of development and 2) infrastructure located downstream.

Dam failure occurs when the retention function of the dam is compromised, either in part or in its entirety. Dam failure is not the only type of emergency associated with dams. Spillway discharges that are large enough to cause flooding in downstream areas or flooding upstream of dams due to backwater effects or high pool levels are both considered dam emergencies and may cause significant property damage and loss of life.

Dam failures in the United States typically occur in one of four ways:

- Overtopping of the primary dam structure, which accounts for 34 percent of all dam failures, can occur due to inadequate spillway design, settlement of the dam crest, blockage of spillways, and other factors.
- Foundation defects due to differential settlement, slides, slope instability, uplift pressures, and foundation seepage can also cause dam failure. These account for 30 percent of all dam failures.
- Failure due to piping and seepage accounts for 20 percent of all failures. These are caused by internal erosion due to piping and seepage, erosion along hydraulic structures such as spillways, erosion due to animal burrows, and cracks in the dam structure.
- Failure due to problems with conduits or valves, caused by the piping of embankment material into conduits through joints or cracks, constitutes 10 percent of all failures.

The remaining 6 percent of U.S. dam failures are due to miscellaneous causes. Many dam failures in the United States have been secondary results of other disasters. The prominent causes are earthquakes, landslides, extreme storms, massive snowmelt, equipment malfunction, structural damage, foundation failures, and sabotage.

Poor construction, lack of maintenance and repair, and deficient operational procedures are preventable or correctable by a program of regular inspections. Terrorism and vandalism are serious concerns that all operators of public facilities must plan for; these threats are under continuous review by public safety agencies.

Dam failures result in a unique source of flash flooding, when a large amount of previously detained water is suddenly released into a previously dry area due to a failure in some way of the dam. Dam failure is the uncontrolled release of impounded water resulting in downstream flooding, which can affect life and property.

Area planning agencies have established comprehensive policies regarding sound land use in identified flood hazard areas. While some of the areas vulnerable to the more severe impacts from dam failure intersect the mapped flood hazard areas, the inundation areas from a dam failure cover a much larger portion of the planning area. Flood-related policies in these comprehensive plans and in the local municipal code will help to reduce the risk associated with the dam failure hazard for development in the planning area but will be unlikely to help reduce risk to all structures within the dam inundation area.

Dams are designed partly based on assumptions about a river's flow behavior, expressed as hydrographs. Changes in weather patterns can have significant effects on the hydrograph used for the design of a dam. If the hygrograph changes, it is conceivable that the dam can lose some or all of its designed margin of safety, also known as freeboard. If freeboard is reduced, dam operators may be forced to release increased volumes earlier in a storm cycle or due to earlier seasonal snowmelt to maintain the required margins of safety. Such early releases of increased volumes can increase flood potential downstream. Throughout the west, communities downstream of dams are already seeing increases in stream flows from earlier releases from dams.

Dams are constructed with safety features known as "spillways." Spillways are put in place on dams as a safety measure in the event of the reservoir filling too quickly. Spillway overflow events, often referred to as "design failures," result in increased discharges downstream and increased flooding potential. Although climate change will not increase the probability of catastrophic dam failure, it may increase the probability of design failures.

Levees

Levees are natural or man-made embankments constructed along the banks of rivers, canals, and coastlines to protect adjacent lands from flooding by reinforcing the banks. Some levee systems were built for agricultural purposes and provide flood protection and flood loss reduction for farm fields and other land used for agricultural purposes. Urban levee systems are built to provide flood protection and flood loss reduction for population centers and the industrial, commercial, and residential facilities within them (FEMA 2020). Levees provide strong flood protection, but they are not failsafe. They are designed to protect against a specific flood level and could be overtop during severe weather events.

A levee breach occurs when part of a levee gives way, creating an opening through which floodwater may pass. A breach may occur gradually or suddenly. The most dangerous breaches happen quickly during periods of high water. The resulting torrent can quickly swamp a large area behind the failed levee with little or no warning.

Earthen levees can be damaged in several ways. For instance, strong river currents and waves can erode the surface. Debris and ice carried by floodwaters—and even large objects such as boats or barges—can collide with and gouge the levee. Trees growing on a levee can blow over, leaving a

hole where the root wad and soil used to be. Burrowing animals can create holes that enable water to pass through a levee. If severe enough, any of these situations can lead to a zone of weakness that could cause a levee breach. In seismically active areas, earthquakes and ground shaking can cause a loss of soil strength, weakening a levee and possibly resulting in failure. In the rare occurrence when a levee system fails or is overtopped, severe flooding can occur due to increased elevation differences associated with levees and the increased water velocity that is created.

9.1.2 LOCATION

Inundation maps should be included for each dam with an Emergency Action Plan (EAP). An EAP is a document that identifies potential emergency conditions at a dam and specifies actions to be followed to minimize property damage and loss of life. The EAP helps emergency management authorities identify the critical areas for action in case of an emergency. An inundation map illustrates which properties may be affected by floodwaters and shows the extent of flooding expected spatially within a geographic area. These maps will not be included in this Plan for security reasons but remain on file with the owners of the dam associated with the EAP. Many EAPs remain on file with the PPROEM.

Dams

PPROEM maintains a list of 168 dams within the Region. Dams are classified based on the potential loss of life and property to the downstream area resulting from failure or mis-operation of the dam or facilities, not from the condition or probability of the dam failing:

- High Hazard Potential—Probable loss of life (one or more)
- Significant Hazard Potential—No probable loss of human life but can cause economic loss, environment damage, disruption of lifeline facilities, or impact other concerns; often located in predominantly rural or agricultural areas but could be located in areas with population and significant infrastructure
- Low Hazard Potential—No probable loss of human life and low economic and/or environmental losses; losses are principally limited to the owner's property

Based on these classifications, there are 30 high hazard, 12 significant hazard, 72 low hazard, and 54 undetermined hazard dams in El Paso County. All dams with either significant or high hazard potential are required to maintain an EAP. Table 9-1 lists the dams located in the County rated high or significant hazard. Should an emergency arise, the dam owner should refer to preplanned EAP procedures for issuing an early warning and notifying downstream emergency management authorities of the situation.

There are an uncounted number of non-jurisdictional dams on public and private lands in the County. These are small dams that normally do not store water but may impound water during heavy precipitation events. Because they are not monitored or maintained, there is potential for them to overtop or fail and cause flooding and property damage during a significant rainfall event. The extent and risk associated with these dams is not known.

Table 9-1. Dams in El Paso County

Dam Name	River Or Stream Name	Year Completed	Hazard Potential Classification	Condition Assessment
Aspen Lake	South Beaver Creek	1956	Low	Satisfactory
Banning Lewis #1	East Fork Sand Creek	1888	Low	Not Rated
Banning Lewis #8	Jimmy Camp Creek	1943	Low	Not Rated
Big Horn	E Fk W Beaver Creek	1896	Low	Satisfactory
Big Sandy Creek Antelope	Antelope Creek	1960	Low	Satisfactory
Big Sandy Creek Watershed N-5	Big Sandy Creek-Tr	1960	Low	Not Rated
Big Sandy Creek Watershed S-1	Big Sandy Creek	1963	Low	Fair
Big Sandy Creek Watershed S-12	Big Sandy Creek-Tr	1959	Low	Fair
Big Sandy Creek Watershed S-17	Big Sandy Creek-Tr	1959	Low	Not Rated
Big Sandy Creek Watershed S-6	Big Sandy Creek-Tr	1960	Low	Fair
Big Tooth	South Ruxton Creek	1927	High	Satisfactory
Boehmer	Boehmer Creek	1893	Low	Not Rated
Bristlecone	Beaver Creek	1986	Significant	Satisfactory
Calahan	Fountain River-Tr	1963	Low	Unsatisfactory
Chapel Hills #1	Monument-Tr	1984	Low	Not Rated
Chapel Hills #2	Monument-Tr	1984	High	Satisfactory
Columbine	South Beaver Creek	1930	Low	Not Rated
Crystal Creek	Crystal Creek	1934	High	Fair
Curiton	Chico Creek-Tr	1903	Low	Not Rated
Curr	Fountain Creek-Tr	1971	Significant	Satisfactory
Drake Lake	Unavailable	Unavailable	Low	Fair
Fisher Canon	Fishers Canyon-Tr	1929	High	Fair
Fishers Canyon Debris Basin Dam	Fishers Canyon Channel	1999	High	Fair
Fountain Valley No 2	Fountain Creek-Tr	1910	High	Satisfactory
Franktown Parker Fpe-2	East Cherry Cr-Tr	1965	Low	Satisfactory
Franktown Parker Fpe-3	East Cherry Creek	1965	Low	Not Rated

Dam Name	River Or Stream Name	Year Completed	Hazard Potential Classification	Condition Assessment
Franktown Parker Fpe-4	East Cherry Cr-Tr	1965	Low	Satisfactory
Franktown Parker Fpe-5	East Cherry Cr-Tr	1965	Low	Unsatisfactory
Franktown Parker Fpe-6	East Cherry Cr-Tr	1964	Low	Not Rated
Garden of The Gods	Camp Creek	2020	High	Satisfactory
Glen Carin	Little Turkey Creek-Tr	1899	Low	Not Rated
Glen Eyrie #3	Camp Creek-Os	1901	High	Fair
Glen Lawson #1	N Fork Horse Creek	1971	Low	Not Rated
Gold Camp	North Cheyenne Creek-Os	1954	High	Satisfactory
Golding, Charles	Little Horse-Tr	1971	Low	Satisfactory
Hanna Ranch Supernatant	Fountain Creek-Tr	1996	Low	Not Rated
Haymes Storage	Rock Creek	1887	Low	Unsatisfactory
Highline	Monument Creek-Tr	1938	High	Satisfactory
Interquest South Pond A	Kettle Creek-Tr	1990	Low	Not Rated
John May #1	Rock Creek-Os	1967	Low	Not Rated
John Townsend	Spring Branch Pond	1885	Low	Poor
Keeton Lake	Little Fountain Creek	1936	Significant	Satisfactory
Kettle Creek Diversion Dam	Kettle Creek	1961	High	Not Available
Kettle Lake #2	Kettle Creek-Os	1967	Low	Not Available
Kettle Lake #3	Kettle Creek-Os	1967	Low	Not Available
Kiowa Crk Wtrshd 1-G-20	Kiowa Creek-Tr	1957	Low	Fair
Kiowa Crk Wtrshd 1-G-30	Kiowa Creek-Tr	1957	Low	Fair
Kiowa Crk Wtrshd 1-M-10	Kiowa Creek-Tr	1957	Low	Satisfactory
Kiowa Crk Wtrshd 1-N-10	Kiowa Creek-Tr	1957	Low	Not Rated
Kiowa Crk Wtrshd 1-P-10	Kiowa Creek	1958	Low	Fair
Kiowa Crk Wtrshd 1-P-20	Kiowa Creek-Tr	1957	Low	Fair
Kiowa Crk Wtrshd F-18	Kiowa Creek-Tr	1958	Low	Not Rated
Kiowa Crk Wtrshd H-21	Kiowa Creek-Tr	1956	Low	Not Rated
Kiowa Crk Wtrshd I-28	Kiowa Creek-Tr	1955	Low	Not Rated
Kiowa Crk Wtrshd J-33	Kiowa Creek-Tr	1956	Low	Satisfactory
Kiowa Crk Wtrshd K-38	Kiowa Creek-Tr	1956	Low	Satisfactory

Dam Name	River Or Stream Name	Year Completed	Hazard Potential Classification	Condition Assessment
Kiowa Crk Wtrshd K-41	Kiowa Creek-Tr	1955	Low	Fair
Kiowa Crk Wtrshd K-79	Kiowa Creek	1955	Low	Fair
Kiowa Crk Wtrshd W-71	Kiowa Creek-Tr	1957	Low	Satisfactory
Kiowa Crk Wtrshd Y-77	Kiowa Creek-Tr	1955	Low	Not Rated
Lake Moraine	Ruxton Creek	1891	High	Fair
Lemansany Detention No. 2	Big Sandy Creek-Tr	1973	Low	Fair
Leo Lake	South Beaver Creek-Tr	1930	Low	Not Rated
Manitou	North Fork French Creek	1971	High	Fair
Mccullough	West Monument Creek-Os	1990	Significant	Satisfactory
Minkler, Eldon Det. #1	Horse Creek-Tr	1970	Low	Fair
Monument Lake	Monument Creek	1893	Significant	Satisfactory
Nichols	West Monument Creek	1929	Low	Not Rated
Non Potable Reservoir Dam 1	Lehman Run	1961	Significant	Not Available
Non Potable Reservoir Dam 2	Tr-Monument Cr - Offstream	1961	High	Not Available
Non Potable Reservoir Dam 3	Tr-Monument Cr - Offstream	1961	High	Not Available
Non Potable Reservoir Dam 4	Goat Camp Creek	1958	Low	Not Available
Northfield	West Monument Creek	1955	Low	Satisfactory
Northfield Wtp Backwash Reservoir	West Monument-Tr	1974	Low	Not Rated
Northside	Rock Creek	1892	Low	Fair
Palmer Lake #2	N. Monument Ck	1904	High	Satisfactory
Palmer Lake #5	Camp Creek	1906	Significant	Satisfactory
Patty Jewett	Shooks Run-Os	1964	Low	Satisfactory
Penrose	Spring Run-Tr	1917	High	Unsatisfactory
Pikeview	Monument Creek-Os	1952	Low	Not Rated
Pinon	Beaver Creek	1986	Significant	Satisfactory

Dam Name	River Or Stream Name	Year Completed	Hazard Potential Classification	Condition Assessment
Prospect Lake	Fountain Creek-Os	1954	Significant	Satisfactory
R. D. Nixon	Fountain Creek-Tr	1979	Significant	Satisfactory
Rainbow	South Beaver Creek	1930	Low	Fair
Ramah Det. and Rec.	Big Sandy Creek	1964	Significant	Satisfactory
Rampart	West Monument Creek	1970	High	Satisfactory
Regulating Reservoir	West Monument Creek-Tr	1996	High	Satisfactory
Robinson	Black Squirrel Creek	1958	Low	Satisfactory
Sand Creek Detention Basin No. 2	Sand Creek	2009	Low	Unsatisfactory
Sand Creek Detention Basin No. 6	Sand Creek	2014	Significant	Satisfactory
South Lake	Fountain Creek-Tr	1973	High	Satisfactory
South Suburban	North Cheyenne Creek-Os	1932	High	Satisfactory
Spires Broadmoor North Debris Dam	Unavailable	2005	High	Fair
Spires Broadmoor South Debris Dam	Unavailable	2005	High	Fair
Spring Run #2	Spring Run	1970	High	Satisfactory
Valley No. 1	Camp Creek-Os	1901	High	Unsatisfactory
Valley No. 2	Camp Creek-Tr	1906	High	Unsatisfactory
W. Cherry Creek Det. #1	West Cherry Creek-Tr	1961	Low	Fair
W. Cherry Creek Det. #2	West Cherry Creek-Tr	1960	Low	Satisfactory
W. Cherry Creek Det. #4	West Cherry Creek-Tr	1961	Low	Fair
W. Cherry Creek Det. #5	West Cherry Creek-Tr	1960	Low	Satisfactory
W. Cherry Creek Det. #6	West Cherry Creek	1961	Low	Fair
Wilson	E Fk W Beaver Creek-Tr	1897	Significant	Satisfactory
Wolf Ranch Irrigation Reservoir	Cottonwood Creek	2018	Low	Fair
Woodland Park	Loy Gulch	1963	High	Fair
Woodmoor C. C. #4	Dirty Woman Creek	1965	Low	Satisfactory

Dam Name	River Or Stream Name	Year Completed	Hazard Potential Classification	Condition Assessment
Woodmoor Lake	Dirty Woman Creek-Tr	1973	High	Fair

Source: (USACE 2025)

High Hazard Potential Dams (HHPD) Requirements

High Hazard Potential Dams (HHPDs) in El Paso County pose critical risks due to the potential for life-threatening downstream flooding, damage to property, and disruption to essential infrastructure if a dam fails or releases large volumes of water during extreme weather events. As noted in Table 9-1, there are three dams in El Paso County listed as high hazard and unsatisfactory condition: Penrose, Valley No. 1 and Valley No. 2 (USACE 2025). Colorado's statewide analyses highlight that high-hazard dams can generate significant downstream impacts, even when functioning properly, as intense rainfall or rapid snowmelt can force large spillway releases that inundate populated areas, roadways, and critical services. El Paso County participates in ongoing Risk MAP and Hazard Mitigation Plan (HMP) updates, which identify dam-related risks among the region's key hazards and emphasize that dam or levee failure poses a cascading threat that can combine with other hazards such as debris flows, flash flooding, and geologic instability in steep canyons around Colorado Springs and Manitou Springs (Colorado Water Conservation Board n.d.). These vulnerabilities are compounded by the aging nature of Colorado's dam inventory: the state maintains over 400 high-hazard potential dams, many more than 50–60 years old, with some requiring structural rehabilitation or enhanced monitoring to meet modern safety standards (Colorado Department of Local Affairs 2026).

Dam safety limitations in the region often stem from aging infrastructure, spillway capacity constraints, limited inspection resources, and gaps in emergency preparedness and inundation mapping—issues reflected in state and national dam safety reports. Addressing these deficiencies requires a combination of improved engineering assessments, updated hydrologic studies, clear Emergency Action Plans (EAPs), and stronger coordination between dam owners, Colorado Dam Safety officials, and local jurisdictions. One project that illustrates these issues is the Glen Eyrie #3 Reservoir, a high-hazard, privately owned earth dam in Colorado Springs built in 1901, with a 205-acre-foot capacity and an uncontrolled spillway subject to significant hydrologic stress during major storm events. Although currently rated in *conditionally satisfactory* condition, the dam sits above developed areas along Camp Creek, making downstream populations vulnerable if extreme rainfall or structural deficiencies exceed the dam's capacity. Addressing such vulnerabilities may involve structural rehabilitation, spillway upgrades, sediment and vegetation management, continuous monitoring, and integration into the county's updated HMP to ensure compliance with state safety guidelines and to strengthen local readiness for both controlled and uncontrolled releases from HHPDs (Snoflo 2026).

Levees

The U.S. Army Corps of Engineers (USACE) National Levee Database lists three known levees in El Paso County, all located in City of Colorado Springs: Templeton Gap Floodway, North Levee,

Templeton Gap Floodway, South Levee and the Templeton Gap Floodway Levee 1. It is possible that there are additional levees located within the County that are not listed in this database. All levees were inspected in 2018 and the action items taken care of immediately following. Routine maintenance of the levees is performed by the City of Colorado Springs Operations & Maintenance Division on an annual basis to comply with the USACE inspection standards. The City is under contract to re-map the floodway to reflect current rainfall frequency and intensity data.

9.1.3 EXTENT

Warning Time

The warning time for dam and levee failure is minimal with less than six hours. Warning time for dam failure varies depending on the cause of the failure. In events of extreme precipitation or massive snowmelt, evacuations can be planned with sufficient time. In the event of a structural failure due to earthquake, there may be no warning time. A dam's structural type also affects warning time. Earthen dams do not tend to fail completely or instantaneously. Once a breach is initiated, discharging water erodes the breach until either the reservoir water is depleted, or the breach resists further erosion. Concrete gravity dams also tend to have a partial breach as one or more monolith sections are forced apart by escaping water. The time of breach formation ranges from a few minutes to a few hours (USACE n.d.).

El Paso County and its planning agencies have established protocols for flood warning and response to imminent dam failure in the flood warning portion of its adopted emergency operations plan. These protocols are tied to the emergency action plans created by the dam owners.

- Incorporation of Existing Plans, Studies, Reports, and Technical Information
- Colorado State Emergency Action Plan (CSEAP)

The Colorado State Emergency Action Plan (CSEAP) plays a crucial role in ensuring dam safety for the state and El Paso County by providing a framework for responding to potential dam failures or incidents. The CSEAP is administered through the Colorado Division of Water Resources and emphasizes emergency preparedness and reduction in incidents. It requires dam owners to develop Emergency Action Plans (EAPs) that outline specific procedures for identifying and responding to emergency conditions and include alerting local and state emergency officials (Colorado Division of Water Resources n.d.). These EAPs are essential for protecting lives, property, and critical infrastructure downstream of high hazard dams. CSEAP also promotes coordination between dam owners, engineers, and emergency managers. It includes regional EAP exercises to ensure readiness and effective communication during actual events. CSEAP significantly reduces the risks associated with dam failures and enhances public safety across Colorado by mandating these proactive measures.

9.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

The Pikes Peak Region has never received a major disaster declaration for a dam or levee failure.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamations for dam or levee failure.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA agricultural disaster declarations related to dam or levee failure.

All Recent Events

El Paso County has never experienced the breach of a large-scale, significant dam; however, in September of 1929 after dam failures on Ute Pass Fish Club, a 15-foot wall of water killed one victim and destroyed a mountain resort. According to ASDSO, two low hazard dams in El Paso County—Emerald Valley Lower Dam and Emerald Valley Upper Dam—did fail during a flooding event in September 2013 (ASDSO 2025b).

9.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous dam and levee failure occurrences in the County was used to calculate the probability of future occurrence of such events. Table 9-2 lists the number of events from various sources between 1929 and 2025 which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for dam and levee failure in the County is considered “rare.”

Table 9-2. Probability of Future Dam and Levee Failure Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1929 and 2025	% Chance of Occurring in Any Given Year
Dam Failure	3	3.1%

Source: (ASDSO 2025b)

9.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Dam failure can cause severe downstream flooding, depending on the magnitude of the failure. Other potential secondary hazards of dam failure are landslides around the reservoir perimeter, bank erosion on the rivers, and destruction of downstream habitat.

9.2 VULNERABILITY AND IMPACT ASSESSMENT

The analysis of dam and levee failure risk in El Paso County was conducted using a qualitative approach.

9.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

The entire population residing within a dam and/or levee failure inundation zone is considered exposed and potentially vulnerable to these hazard events. The potential for loss of life is affected by the warming time provided, and capacity and number of resident/population movement routes available to populations living within these areas. Those most at risk include the economically disadvantaged and the population over the age of 65 due to their limited capability to respond or mitigate against dam failures.

Socially Vulnerable Population

Vulnerable populations are all populations downstream from dam and levee failures that are incapable of escaping the area within the allowable time frame. This includes children, elders, and disabled people who may be unable to get themselves out of the inundation area. The vulnerable population also includes those who would not have adequate warning from a television or radio emergency warning system. Potential for loss of life is determined by the capacity and number of resident/population movement routes available for residents in the inundation zone, and ability to provide timely warning.

Table 3-6 lists the number of socially vulnerable populations within the County. The county's population includes 100,642 people over the age of 65, 10,999 non-English speakers, 45,945 children under the age of 5, 87,190 people with disabilities, and 60,977 people below the poverty level. These socially vulnerable populations are more susceptible to the impacts of dam and levee failures, with risk increasing based on their proximity to inundation areas. For planning purposes, it is reasonable to assume that percentages and distribution of socially vulnerable populations affected by a dam and levee failure will be similar to the countywide numbers.

9.2.2 GENERAL BUILDING STOCK

Vulnerable properties are those closest to the dam and levee inundation area. City of Colorado Springs Utilities does not have, nor maintain, data on the monetary value of property within an inundation zone. However, it is known that properties within the inundation area would experience the largest, most destructive surge of water. Low-lying areas are also vulnerable since they are where the dam waters would collect. Transportation routes are vulnerable to dam inundation and have the potential to be wiped out, creating isolation issues. This includes all roads, railroads and bridges in the path of the dam inundation. Those that are most vulnerable are those that are already in poor condition and would not be able to withstand a large water surge. Utilities such as overhead power lines, cable and phone lines could also be vulnerable. Loss of these utilities could create additional isolation issues for the inundation areas.

9.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

Critical infrastructure located within or close to the dam and levee inundation zone have the greatest potential to be impacted by the surge of water. Utilities such as overhead power lines, cables, and phone lines in the inundation zone are also vulnerable.

Inundation zones associated with the Rampart and North Catamount Dams, two large dams in the western county, primarily follow the path of Monument Creek and Fountain Creek. Critical resources and infrastructure that could be impacted by a breach of either dam, include the Pikes Peak Highway, Interstate 25 and US Highway 24, the Pikes Peak Regional Office of Emergency Management, several schools and a hospital, the U.S. Air Force Academy, and a wastewater treatment plant.

9.2.4 ECONOMY

A dam or levee failure can have devastating economic impacts on El Paso County. When these infrastructures fail, it can lead to widespread flooding that damages homes, businesses, transportation networks, and public utilities. The costs include emergency response, property damage, and business interruptions which can total millions to even billions of dollars depending on the scale of the failure. Longterm economic impacts include the suffering from reduced property values and loss of tourism. Agricultural losses can be particularly devastating in rural areas where flooding can destroy crops, livestock, and irrigation systems. Also, the cost of rebuilding infrastructure and implementing new safety measures can strain local government budgets and divert funds from other essential services.

9.2.5 ENVIRONMENT

Reservoirs held behind dams affect many ecological aspects of a river. River topography and dynamics depend on a wide range of flows, but rivers below dams often experience long periods of very stable flow conditions or saw-tooth flow patterns caused by releases followed by no releases. Water releases from dams usually contain very little suspended sediment; this can lead to scouring of riverbeds and banks.

The environment would be vulnerable to several risks in the event of dam failure. The inundation could introduce many foreign elements into local waterways. This could result in destruction of downstream habitat and could have detrimental effects on many species of animals.

9.2.6 HISTORIC AND CULTURAL RESOURCES

Dam and levee failures in El Paso County pose threats to the entire region's historic and cultural resources. These types of failures can lead to catastrophic flooding which can damage or even destroy irreplaceable archaeological sites, historic buildings, and cultural landscapes that reflect the Indigenous, Hispanic, and pioneer heritage of the region. Many of these resources are located near waterways or in floodplains which make them especially vulnerable. For example, sudden inundation can erode ancient Native American sites and wash away historic structures; or disrupt cemeteries and sacred grounds. Also, the loss of these resources can impact community ties to the past and diminish cultural identity. Preservation efforts must include flood risk assessments and emergency planning that prioritize the protection of these culturally significant assets.

9.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

9.3.1 LAND USE AND DEVELOPMENT

As discussed in Chapter 3 (County Profile), areas targeted for future growth and development have been identified across the County. Any areas of growth could be potentially impacted by a dam and/or levee failure event if the structures are located within the flood protection area and mitigation measures are not considered. Therefore, it is the intention of the County and all participating jurisdictions to discourage development in vulnerable areas or to encourage higher regulatory standards at the local level. Due to the sensitive nature of dam locations and downstream inundation zones, an assessment to determine the proximity of these new development sites to potential dam inundation cannot be performed at this time.

9.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the increase in risk to dams and levee failure has also increased. More people residing and living in dam and levee failure hazard areas directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in dam and levee failure risk. It is critically important that the County plans for and mitigates against these hazards for the current population and the projected new population in the future.

9.3.3 CLIMATE CHANGE

Studies indicate that the State of Colorado will experience an increase or decrease in average annual precipitation by about 7 percent based on emission outcomes (Colorado Water Conservation Board n.d.). If increased it will primarily be in the form of heavy rainfall, which could elevate the risk of dam failures. Increased precipitation may place additional stress on dam and levee structures. Existing flood control systems might struggle to manage the higher water flow from more frequent, intense rainfall events. This could lead to more frequent overtopping of dams and flooding of county assets in adjacent inundation areas. However, the probable maximum flood used in dam design may still accommodate these climate changes.

9.3.4 OTHER IDENTIFIED CONDITIONS

The most significant issue associated with dam failure involves the properties and populations in the inundation zones. Flooding because of a dam failure would significantly impact these areas. There is often limited warning time for dam failure. These events are frequently associated with

other hazard events such as earthquakes, landslides, or severe weather, which limits their predictability and compounds the hazard. Important issues associated with dam failure hazards include the following:

- Federally regulated dams have an adequate level of oversight and sophistication in the development of emergency action plans for public notification in the unlikely event of failure. However, the protocol for notification of downstream citizens of imminent failure needs to be tied to local emergency operations planning.
- Mapping for federally regulated dams is already required and available; however, mapping for non-federal-regulated dams that estimates inundation depths is needed to better assess the risk associated with dam failure from these facilities.
- Most dam failure mapping required at federal levels requires determination of the probable maximum flood. While the probable maximum flood represents a worst-case scenario, it is generally the event with the lowest probability of occurrence. For non-federal-regulated dams, mapping of dam failure scenarios that are less extreme than the probable maximum flood but have a higher probability of occurrence can be valuable to emergency managers and community officials downstream of these facilities. This type of mapping can illustrate areas potentially impacted by more frequent events to support emergency response and preparedness.
- The concept of residual risk associated with structural flood control projects should be considered in the design of capital projects and the application of land use regulations.
- Addressing security concerns and the need to inform the public of the risk associated with dam failure is a challenge for public officials.

9.4 CONSEQUENCE ANALYSIS

Table 9-3 presents the results of the consequence analysis for the dam and levee failure hazard.

Table 9-3. Consequence Analysis for the Dam and Levee Failure Hazard

Category	Narrative
Hazard Description	The consequences of dam or levee failure closely resemble those experienced during a severe flood event. Dams are classified based on the potential loss of life and property downstream in the event of failure, rather than the condition or likelihood of failure. The classifications are as follows: • **High Hazard Potential**: Probable loss of life (one or more). • **Significant Hazard Potential**: No probable loss of life, but potential for economic loss, environmental damage, disruption of lifeline facilities, or other significant impacts. These dams are often located in rural or agricultural areas but may also be found in populated regions with critical infrastructure. • **Low Hazard Potential**: No probable loss of life and minimal economic or environmental losses, typically limited to the dam owner's property. In El Paso County, 28 dams are classified as high hazard, 13 as significant hazard, and 60 as low hazard. Levees are designed to provide a specific level of flood protection; however, no levee system offers complete protection from all flood events. Some level of flood risk remains for people and structures located behind levees (FEMA, 2009). There are three levees in the Pikes Peak Region, all located within the City of Colorado Springs.
Impact on Property, Facilities, and Infrastructure	Flooding can result in the destruction or severe damage of property and the interruption of essential facilities and services for more than 72 hours. Damage to private property is expected, particularly vehicles caught in moving water and smaller structures such as sheds and outbuildings. Several essential facilities and infrastructure are located within inundation zones, including the Pikes Peak Highway, Interstate 25, U.S. Highway 24, the Pikes Peak Regional Office of Emergency Management, multiple schools, a hospital, the U.S. Air Force Academy, and a wastewater treatment plant. Loss of roadway sections would require emergency response vehicles to take detours, delaying response times and impacting transportation infrastructure.
Impact on the Environment	Flooding and debris flows can damage or destroy flood-control structures that have been installed over time. Riparian vegetation may be displaced in areas affected by erosion. Utility services located in or near inundated zones may be compromised, causing additional environmental damage. Standing water following a flood event can become a breeding ground for disease-carrying insects. Facilities housing hazardous materials are of particular concern, as floodwaters may carry these substances into riparian and riverine ecosystems. Additional sediment introduced by flooding may also affect the local water supply.

Category	Narrative
Impact on Responders	Flooded roadways and stalled vehicles can severely impede the ability of emergency responders to navigate affected areas. A high volume of response requests may quickly overwhelm local emergency services, requiring assistance from neighboring jurisdictions. Specialized training in water rescue—particularly swift water rescue tactics and procedures—is essential for responding to incidents involving individuals trapped in moving water. Evacuation support, including door-to-door notifications and traffic management, may increase risks to responders. Widespread flooding can stretch first responder personnel thin, and disruptions to communication lines may affect coordination efforts. The presence of hazardous materials in affected areas may expose responders to additional risks. Physical and psychological strain on responders, along with concerns about their families, can further increase vulnerability. Ambulance services may also be impacted by flooded roadways.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Flooding may result in the loss of facilities or infrastructure necessary for the provision of government services. First responders may face short-term accessibility issues while performing routine duties or reporting to work locations. Damage to facilities or personnel in the incident area may require the temporary relocation of operations to maintain continuity of services. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Flooding can lead to multiple deaths and injuries. Damage to private property is expected, especially vehicles and structures inundated by water. Individuals caught in moving water face a high risk of fatality. Residents may be displaced due to evacuation, property damage, or inaccessibility to their homes. People within flood zones may come into direct contact with hazardous materials, increasing the risk of drowning, injury, or disease exposure.
Impact on the Economic Condition of the County	Major flooding events are expected to disrupt the local economy. While building and infrastructure damage is significant, the most detrimental short-term impact is often the loss of electric power, which affects businesses, government operations, and residents. Without rapid restoration of services, small businesses may be forced to close. Major disasters can trigger a “domino effect” that harms the economy. For example, damage to residential properties may lead to population displacement, reducing the customer base for local businesses. Businesses may be destroyed or damaged to the extent that they cannot operate, either temporarily or permanently. Even without immediate population relocation, business closures can reduce available services and prompt residents to leave the area. The destruction or severe damage of public facilities such as schools, libraries, and government buildings may result in job losses and further displacement.

Category	Narrative
Impact on Public Confidence in Government	The public's confidence in government response is closely tied to how effectively planning, response, and recovery efforts are executed. If these efforts are not timely or effective, the government's ability to provide aid may be questioned. Transparent communication with the public—such as explaining the nature of a power outage (e.g., equipment damage versus simple repair)—helps residents understand why restoration may take longer than expected. Keeping the public informed about the extent of damage, repair status, and realistic timelines can positively influence public confidence. Conversely, a lack of communication may be perceived as inaction, leading to frustration, anger, and unrest.

10. CYBER ATTACK

10.1 HAZARD PROFILE

10.1.1 HAZARD DESCRIPTION

Cyber-attacks are deliberate attacks on information technology (IT) information systems (IS) and/or data to gain illegal access or purposely cause damage. Cyber-attacks are difficult to recognize and typically use malicious code to alter computer data or steal information. The risk of cyber-attacks to IS's is a growing concern as people and institutions become more dependent upon technology that is in a constant state of change with numerous interconnects. The Federal Bureau of Investigation's (FBI) Cyber Division states that "cyber intrusions are becoming more commonplace, more dangerous, and more sophisticated," with implications for private- and public-sector networks.

The Colorado Governor's Office of Information Technology defines cyber-attacks as follows: "State of Colorado characterizes information system security or cyber incidents as any event violating State of Colorado security policy, standards, procedures, guidelines, processes or security best practice that may be detected as unexplained network or system behavior resulting in the loss of sensitive data or any instance where State of Colorado's reputation might suffer." This may include unauthorized disclosures of information, increased access to informational assets, corruption of information, denial of service, and theft of state information technology or telecommunications assets, services, or resources.

Cyber-attacks may be carried out by a variety of actors, which may be external, internal, and partners to the organization, agency, institution, or business. According to the Verizon Enterprise Solution's 2019 Data Breach Investigation Report (DBIR), the highest proportion of attacks are carried out by external actors. The DBIR also identified that many data breaches, 49 percent, involve small businesses, 18 percent involve public sector entities, 15 percent healthcare organizations, and 10 percent involve the financial industry. The report also found that 86 percent of breaches were financially motivated.

Cyber disruptions can be intentional or unintentional. Unintentional disruptions are more common and occur when a portion of a system fails, whether because of coding mistakes, physical failure of hardware, or even solar storm activity. Intentional disruptions are a directed attack and pose a serious threat to disrupt daily operations and capabilities.

10.1.2 LOCATION

Cyber-attacks are not bound by any geographic feature and can target any networked computer or system. CHIRRP notes that incidents may involve a single location or multiple geographic areas. A disruption can have far-reaching effects beyond the location of the targeted system; disruptions that occur outside Colorado may impact people, businesses, and institutions within the state.

All jurisdictions in the planning area are vulnerable on some level, directly or indirectly, to a cyber-attack. However, in general, City of Colorado Springs and El Paso County, may have higher vulnerabilities due to higher concentrations of local, state, and federal facilities. Larger cities like City of Colorado Springs are also more vulnerable to cyber-attacks because of the higher concentrations of people, businesses, and critical infrastructure.

10.1.3 EXTENT

Most cyberattacks have negligible or minor impacts; however, it is possible for a cyberattack to have substantial impacts if the data breach is significant enough or if critical, protected information gets into the hands of terrorist groups. One of the primary challenges of cyber-attacks for government and local government partners is the fact that government agencies may not fully understand their vulnerabilities. It also may be difficult to pinpoint when or how a cyberattack initially happens, which can lead to prolonged and extensive attacks in some situations.

Warning Time

Cyber-attacks are highly unpredictable and often occur without warning, which leaves minimal time for preparation. Typically, the warning time for such attacks is less than six hours, making it challenging for individuals and organizations to respond effectively and mitigate potential damage.

10.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

The Pikes Peak Region has never received a major disaster declaration for a cyber-attack-related event.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for a cyber-attack-related event.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA cyber-attack-related agricultural disaster declarations.

All Recent Events

Table 10-1 lists major recorded cyber-attack-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

10.1.5 PROBABILITY OF FUTURE OCCURRENCES

Cyber-attacks occur daily, but most impacts are negligible or limited. However, it is possible that a cyber-attack could occur that could greatly disrupt operations.

Table 10-1. Cyber-Attack Events in Pikes Peak Region (2020 to 2025)

Date	Hazard	Event Narrative
October 1, 2020	Cyber Attack	FBI agents have warned small businesses of possible ransomware and cyber attack increases. The agents reported 8 incidents of companies falling victim to ransomware attacks in El Paso County between October and September of 2020. The losses ranged between $300,000 to up to $1.7 million. These attacks also leave the companies unable to continue with work on an average of 21 days.
October 10, 2022	Cyber Attack	Denver International and City of Colorado Springs airports were among several U.S. airports whose websites were targeted by cyberattacks. The websites were knocked offline after a pro-Russia hacker group called Killnet made a public call for coordinated denial-of-service cyberattacks on a list of specific targets published on the group's Telegram channel. Technicians had the website up and running by 9 a.m. with no interruption in normal airport operations.
December 28, 2024 – January 7, 2025	Cyber Attack	A nationwide data break which targeted a software called "PowerSchool" impacted City of Colorado Springs School District 11, City of Manitou Springs School District 14, and School District 49. These three school systems were alerted that an unauthorized user accessed certain information stored in their PowerSchool systems. PowerSchool alerted the school districts 10 days after the initial attack. The student information including names, addresses, lunch status, birthdates, medical information, ethnicity, gender, grade level, and cumulative GPA was taken by the cyber-attacker along with parent and emergency contact information.

Source: El Paso Times 2021; KOAA News5 2025; The Gazette 2022

Information on previous cyber-attack occurrences in the County was used to calculate the probability of future occurrence of such events. Table 10-2 lists the number of events from various sources between 2020 and 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for cyber-attack in the County is considered "frequent."

Table 10-2. Probability of Future Cyber-Attack Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 2020 and 2025	% Chance of Occurring in Any Given Year
Cyber Attacks	3	50%

Source: El Paso Times 2021; KOAA News5 2025; The Gazette 2022

10.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Secondary hazards may include economic, structural or societal harm due to loss of operations, reputation, personal identifying information theft, critical facilities vulnerability and transportation operations impacts. Hackers tampering with election systems is also of concern. Secondary impacts have a high potential to extend beyond those identified due to the highly integrated nature of technology into a diverse range of community systems.

10.2 VULNERABILITY AND IMPACT ASSESSMENT

All El Paso County is at risk from the impacts of cyber-attacks. A qualitative analysis was conducted to assess the County's vulnerability to this hazard of concern.

10.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

All individuals, businesses, and other institutions in the planning area are potential targets for cyber-attacks. According to the American Census Survey (ACS), that is a total of 736,008 people (Table 3-5). These threats can occur in various forms including identity theft, loss of sensitive information, disruption of services, and other malicious activities. The extensive threat of cyber-attacks means that no entity is entirely safe which makes it important for everyone to remain vigilant and proactive in their cybersecurity measures.

A cyber-attack that targets critical infrastructure could result in severe consequences including injury or even death. The disruption of essential emergency response systems such as healthcare and utilities can have a cascading effect increasing the impact of the initial attack. This emphasizes the importance of strong cybersecurity preparedness plans to protect against these unpredictable and potentially devastating hazard events. This ensures that all people are aware of the risks and equipped with the necessary tools to respond effectively to cyber-attacks in the County to maintain the safety and security of their community.

Socially Vulnerable Population

Cyber-attacks can have severe impacts for socially vulnerable populations such as the elderly, people with disabilities, non-English speakers, and children. These groups often face barriers to understanding and navigating digital systems which make them more susceptible to phishing scams, identity theft, and misinformation. For example, the elderly may lack digital literacy, and non-English speakers might struggle to recognize fraudulent messages in unfamiliar languages. People with disabilities may rely on assistance technologies that can be disrupted by malware. The impacts can range from financial loss and emotional distress to compromised safety and privacy. As a result, it can further increase the already existing social inequalities. Addressing these vulnerabilities requires inclusive cybersecurity education, accessible digital tools, and targeted protection to ensure that everyone is safe from cyber-attacks.

According to Table 3-6, 100,642 individuals over 65, 10,999 non-English speakers, 45,945 people under the age of 5, 87,190 peoples with disabilities, and 60,977 people below the poverty level are at risk to cyber-attacks within the County.

10.2.2 GENERAL BUILDING STOCK

Generally, cyber-attacks are not directed against the built environment; however, if water control or transportation devices are hacked, then secondary impacts to property could result.

10.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

Water, electricity, transportation, safety services and emergency response, among other critical systems, are all vulnerable to cyber-attack. Cyber-attacks continue to become more sophisticated and an increased threat to people, businesses, institutions, local governments, and state agencies to varying degrees. Large- scale cyber-attacks can destabilize local economies. Smaller jurisdictions may also be hindered by a lower capacity to respond and recover to such attacks.

Cyber-attacks targeted at Supervisory Control and Data Acquisition (SCADA) related utilities can cause severe disruptions to transportation, public safety, and utility services, all of which are critical infrastructure that are highly dependent on information technology.

10.2.4 ECONOMY

Cyber-attacks can significantly disrupt the Pike Peaks Region's economy by targeting critical infrastructure, local businesses, and governmental services. When cybercriminals breach systems like power grids, water treatment facilities, or transportation networks this can result in the halt of economic activity. It can also result in delays of services and weaken public morale. Small businesses often lack robust cybersecurity defenses and may suffer financial losses from ransomware attacks, data breaches, or shutdowns. These disruptions can lead to job losses and losses of revenue which can weaken the local economic hub for the County and region.

There is also long-term economic impacts due to cyber-attacks. The long-term economic impact of cyber-attacks includes increased costs for cybersecurity, additional insurance premiums, and legal fees. The County or region may need to divert public funds from essential services to recover from such attacks and to investigate breaches. In the region where digital software is a key driver for development, cyber-attacks can widen the divide and halt efforts to attract more innovation and investment to the area.

10.2.5 ENVIRONMENT

Generally, cyber-attacks will have no direct impact on the environment; however, the environment may be affected if a hazardous materials release occurred because of critical infrastructure failure because of an attack.

10.2.6 HISTORIC AND CULTURAL RESOURCES

El Paso County is home to many archives, museums, and heritage sites tied to military history, Native American culture, and early pioneer settlements. These institutions have started to digitize their collections and rely on online systems for preservation, access, and education. Therefore, they are more vulnerable to cyber-attacks. A cyber-attack could corrupt or erase irreplaceable digital archives, halt access to historical records, or even manipulate cultural narratives. Given the County's proximity to military installations like Peterson Space Force Base, the risk of targeted cyber incidents may be elevated. This makes it important for local cultural stewards to invest in cybersecurity measures to protect the County's unique historical archives and databases from digital harm.

10.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

10.3.1 LAND USE AND DEVELOPMENT

None of the land use and development in the planning area is exposed to the cyber-attack hazards discussed in this chapter.

10.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

Digital data continues to be the predominant format of data and there are no indications that will change. Therefore, it will be important to closely monitor information systems and provide multi-level protection against potential threats as the technological capabilities expand. The increasing use and reliance on cloud computing and smart metering systems is introducing new security challenges that will require constant monitoring to safeguard user safety and privacy.

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. As the population increases, so does the risk of cyber-attacks due to greater human activity in vulnerable areas. More people residing and living in the County and utilizing technological services directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in cyber-attack risk. It is critically important that the County plans for and mitigates against cyber-attack hazards for the current population and the projected new population in the future.

10.3.3 CLIMATE CHANGE

Climate change is not anticipated to affect the risk or impacts associated with cyber-attacks.

10.3.4 OTHER IDENTIFIED ISSUES

Significant issues associated with cyber-attacks include but are not limited to:

- Attacks are not bounded my geographic features and can occur in any location.
- Malicious actors are difficult to identify and apprehend because they can be operating from anywhere in the world.
- Attacks can shut down and/or malfunction critical infrastructure and operations.
- The rapid expansion and utilization of new technologies such as smart metering systems is resulting in new security challenges.

10.4 CONSEQUENCE ANALYSIS

Table 10-3 presents the results of the consequence analysis for the cyber-attack hazard.

Table 10-3. Consequence Analysis for the Cyber Attack Hazard

Category	Narrative
Hazard Description	Cyber-attacks are deliberate attacks on information technology systems in an attempt to gain illegal access to a computer or purposely cause damage. Cyber- attacks differ by motive, attack type and vector, and perpetrator profile.
Impact on Property, Facilities, and Infrastructure	While some attacks affect only data, physical damage to hardware is possible. Sabotage of utilities and infrastructure could result in system failures that damage property on a scale equal with natural disasters. Facilities and infrastructure may become unusable because of a cyber-attack.
Impact on the Environment	While effects of cyber threats on the natural environment would be unlikely, they are conceivable. The effects on the natural environment may come from a system failure that, for example, causes the release of hazardous materials or improper disposal of waste.
Impact on Responders	Cyber-attacks have the potential to interfere with emergency-response communication and activities. Many agencies rely on technology to notify and route responders to the scene of the incident.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Agencies that rely on electronic backup of critical files are vulnerable. The delivery of services can be impacted since governments rely, to a great extent, upon electronic delivery of services. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	A cyber-attack could disable the vast majority of systems which control critical infrastructure, traffic control systems, and basic activities. It could also impact personal data and accounts.
Impact on the Economic Condition of the County	Could greatly affect the economy. In an electronic-based commerce society, any disruption to daily activities can have disastrous impacts to the economy. It is difficult to measure the true extent of the impact.
Impact on Public Confidence in Government	The government's inability to protect confidential personal data would impact confidence. An attack would raise questions regarding the security of using electronic systems for government services.

11. EPIDEMIC/PANDEMIC

11.1 HAZARD PROFILE

11.1.1 HAZARD DESCRIPTION

The U.S. Center for Disease Control (CDC) defines an outbreak as the occurrence of more cases of disease than normally expected within a specific place or group of people over a given period. An epidemic is a localized outbreak that spreads rapidly and affects many people or animals in a community. A pandemic is an epidemic that occurs worldwide or over a very large area and affects many people or animals. Because there is little to no pre-existing immunity against the new virus, it spreads worldwide. Generally, pandemic events cause sudden, pervasive illness in all age groups on a global scale. The exact size and extent of the infected population is dependent upon how easily the illness is spread, the mode of transmission, and the amount of contact between the infected and non-infected persons.

Fears of a pandemic have risen in recent years as the globalized economy and growing population fosters large scale international travel and trade. In the United States, the public health system works at the federal, state, and local levels to monitor diseases, plan and prepare for outbreaks, and prevent epidemics where possible. But, in the age of air travel and worldwide shipping, it is becoming increasingly difficult to contain localized outbreaks as infected or exposed people travel and work, sending the disease across the globe in a matter of hours.

According to the CDC, “pandemics can place extraordinary demands on public health and health care systems as well as on essential community services. Healthcare providers and hospitals may be overwhelmed, and there may not be enough medical supplies to meet demand.” including food systems (CDC 2024).

11.1.2 LOCATION

All areas within the planning region are susceptible to the human health hazards discussed in this chapter. Infectious diseases can be introduced into the County from outside its geographic boundaries, for example, El Paso County residents who travel extensively may be exposed to these hazards abroad and bring them back upon return. This dynamic makes it difficult to map the extent and location of these hazards, unlike more geographically defined hazards such as flooding, dam failure, or wildfire.

In general, jurisdictions that are more densely populated are more vulnerable to disease threats when the disease is directly spread from human to human, but every jurisdiction in the region has some vulnerability to pandemic and infectious disease threats.

11.1.3 EXTENT

The severity of human health hazards is dependent upon the percentage of the population exposed to these hazards of concern. As exposed populations reach epidemic proportions, the severity can significantly increase. The key to reducing the severity of an infection is capping the exposure so that the percentage of the population exposed does not continue to grow or spread to uninfected populations.

Jurisdictional losses in a pandemic or infectious disease outbreak stem from lost wages and productivity, not losses to buildings or land. Losses are difficult to estimate because the exact rates of absenteeism and cost of treating a widespread disease will depend on the virus or bacterium in question, the availability of vaccination or treatment, and the severity of symptoms.

Warning Time

There is maximum warning time for epidemic and pandemic events with more than 24 hours' notice. An outbreak of disease may occur quickly; however, for it to reach pandemic levels, the spread may take weeks or even months.

11.1.4 PREVIOUS OCCURRENCES

Pandemics have occurred throughout history, but it has only been in the last century that proper records have been kept regarding their cause and origins. The four most serious pandemics that the U.S. Center for Disease Control (CDC) has recorded are the result of influenza viruses. These occurred in 1918, 1957, 1968, and 2009 and, more recently, the Novel Coronavirus Disease, COVID 19, was declared a pandemic by the WHO on March 11, 2020.

Descriptions of the outbreaks are summarized in more detail below. The following descriptions, apart from the Novel Coronavirus, are transcribed from the 2023 Colorado State Hazard Mitigation Plan (Colorado DHSEM 2023).

1918 Spanish Flu: In 1918, a powerful strain of the flu, colloquially known as "Spanish Flu," spread throughout the world. The virus was extremely deadly, bringing on pneumonia that filled its victim's lungs with fluid. Worldwide, an estimated 21-50 million people died between 1918 and 1919 as a result of the flu. In Colorado, an estimated 8,000 people were killed by the flu and complications. The state had one of the highest mortality rates in the country, possibly because of the large population with compromised lung function, including miners and tubercular patients. It would not be uncommon for terminal patients to request their caretakers to end their life. The 1918 Spanish flu pandemic remains the worst-case pandemic event on record.

1957 Asian Flu: In February 1957, a new influenza A (H2N2) virus emerged in East Asia, triggering a pandemic ("Asian Flu"). This H2N2 virus was comprised of three different genes from an H2N2 virus that originated from an avian influenza A virus, including the H2 hemagglutinin and the N2 neuraminidase genes. It was first reported in Singapore in February 1957, Hong Kong in April 1957, and in coastal cities in the United States in summer 1957. The estimated number of deaths was 1.1 million worldwide and 116,000 in the United States.

1968 Flu: The 1968 pandemic was caused by an Influenza A (H3N2) virus comprised of two genes from an avian Influenza A virus, including a new H3 hemagglutinin, but also contained the N2 neuraminidase from the 1957 H2N2 virus. It was first noted in the United States in September 1968. The estimated number of deaths was one million worldwide and about 100,000 in the United States. Most excess deaths were in people 65 years and older. The H3N2 virus continues to circulate worldwide, as a seasonal Influenza A virus. Seasonal H3N2 viruses, which are associated with severe illness in older people, undergo regular antigenic drift.

2009 Swine Flu: In the spring of 2009, a new version of the H1N1 virus emerged. This version, due to its genetic lineage, became known as Swine Flu. By June, the Centers for Disease Control and Prevention (CDC) stopped counting cases and declared it a pandemic. The CDC estimated that there were 60.8 million cases, 274,304 hospitalizations, and 12,469 deaths throughout the United States. A vaccine was distributed in the U.S. in October 2009, and the pandemic was declared over on August 11, 2010.

In Colorado, there had been 2,041 hospitalizations across 54 counties by May of 2010. A total of 69 people died. Unlike most other pandemics, deaths were fairly spread out amongst all age groups, with younger generations taking more of the brunt. Approximately 17 percent of the total deaths were under 18 years of age. This is likely because older generations had been exposed to another version of H1N1 at some point in their lives, giving them some immunity, while those who were younger had no existing immunity. Of those who were hospitalized, the CDC estimated that about 70 percent of them belonged to a high-risk group, meaning they likely had existing complications that only compounded the illness.

2019 Novel Coronavirus (COVID-19): In December 2019, COVID-19 emerged in China and the first confirmed COVID-19 case in Colorado presented on March 5, 2020. As of writing this plan, WHO data counts fatalities in the US as over 1.1 million deaths and globally over 6.9 million. The COVID-19 pandemic has affected approximately 1.8 million people in Colorado, with over 15,200 deaths. Vaccines became available in December 2020 and over 72 percent of Coloradoans, roughly 4.1 million, have completed the primary series of vaccine doses based on Colorado Department of Public Health and Environment (CDPHE) data. On May 11, 2023, the COVID-19 public health emergency was declared over in US.

Federal Emergency Management Agency (FEMA) Disaster Declarations

Table 11-1 lists all pandemic/epidemic-related major disasters declarations that have included the Pikes Peak Region since 1953.

Table 11-1. FEMA Disaster Declarations for Pandemic/Epidemic Events in the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
March 13, 2020	EM-3436	Covid-19 Pandemic
March 28, 2020	DR-4498	Covid-19 Pandemic

Source: FEMA n.d.

State Emergency Proclamations

Table 11-2 lists all pandemic/epidemic-related state emergency proclamations that included the Pikes Peak Region from 2020 to 2024.

Table 11-2. State Emergency Proclamations for Pandemic/Epidemic Events in the Pikes Peak Region (2020 to 2024)

State Proclamation Date	State Proclamation Number	Description
March 11, 2020	D-2020-003	Coronavirus Disease 2019

Source: Colorado Governor n.d.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA pandemic/epidemic-related agricultural disaster declarations.

All Recent Events

Table 11-3 lists major recorded pandemic/epidemic-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 11-3. Pandemic/Epidemic Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
March 5, 2020 – May 11, 2023	COVID-19 Pandemic	The first confirmed case of COVID-19 in Colorado was on March 5, 2020, most likely due to international travel. It was first identified in Summit and Douglas Counties. At the end of 2024, there were 1,769,981 confirmed COVID-19 cases and 14,522 deaths attributed to the pandemic in the state of Colorado. The federal COVID-19 Public and Health Emergency officially ended on May 11, 2023

Source: KDVR 2025

11.1.5 PROBABILITY OF FUTURE OCCURRENCES

The Colorado Department of Public Health and Environment (CDPHE) considers a pandemic to be inevitable. However, there is no definite way to predict when a pandemic might happen. Based on historical events, there have been five pandemics since 1918, which leads to a 4.7 percent chance of a pandemic occurring in any given year. Therefore, this hazard is being assigned a probability of "rare."

11.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Human health hazards, such as pandemics or epidemics, are not like natural hazards that have measurable secondary impacts, such as earthquakes, floods, or fires. This is due primarily to the fact that human health hazards do not impact general building stock or critical facilities and infrastructure as other hazards do. The largest secondary impact caused by human health hazards

would be economic. Large outbreaks of any human health hazard could reduce the workforce significantly for long periods of time while the infected population recovers from the impacts of the disease and/or while non-essential workforce is in quarantine. Hospitals and health care providers could be overwhelmed because of a large influx of patients.

Additionally, secondary impacts could include civil disorder and violence exacerbated by the pandemic as an outcome of fear or because of the measures taken to contain or control the outbreak.

11.2 VULNERABILITY AND IMPACT ASSESSMENT

All El Paso County is at risk from the impacts of epidemics and pandemics. A qualitative analysis was conducted to assess the County's vulnerability to this hazard of concern.

11.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

According to the Colorado State Hazard Mitigation Plan, a severe pandemic could result in absenteeism rates reaching up to 40 percent during peak weeks of a community outbreak. This absenteeism may be due to illness, caregiving responsibilities, or fear of infection. Public health measures, such as school closures, quarantines, and voluntary stay-at-home advisories ("snow days"), can further increase absenteeism and disrupt daily life and essential services (Colorado Department of Public Safety 2018).

All residents within the El Paso County planning area are potentially susceptible to the human health hazards associated with pandemics. The Colorado State Hazard Mitigation Plan notes that densely populated areas face a higher risk of disease transmission due to shared resources and close contact among individuals. With one of the highest base populations in the state, El Paso County is particularly vulnerable to widespread impacts during a pandemic (Colorado Department of Public Safety 2018).

A large-scale outbreak or epidemic of a communicable disease could have severe consequences for the population. While it is difficult to predict which groups will be most affected in any given pandemic, historical data suggest that infants, the elderly, individuals with chronic illnesses or compromised immune systems, and pregnant women are typically at higher risk for serious symptoms and complications.

Additionally, frontline workers, including healthcare professionals, public health staff, law enforcement, and firefighters, face elevated exposure risks. Their illness or absence during a pandemic can strain the overall response capacity, further compounding the impact on the community.

Socially Vulnerable Population

Pandemics and epidemics severely impact socially vulnerable populations due to pre-existing health conditions, limited access to resources, and other barriers. For example, the elderly

population often have chronic health conditions and weakened immune systems which make them more susceptible to severe illness and death during an outbreak. People with disabilities may face challenges accessing healthcare, transportation, or emergency information especially when services are disrupted. Non-English speakers frequently encounter language barriers that hinder their ability to receive accurate public health information. Children below the age of 5 years old, particularly those in low-income households, may suffer from food insecurity and reduced access to healthcare and mental health services.

These populations within El Paso County also experience heightened social and economic consequences during health crises. Elderly individuals in long-term care facilities may face isolation and increased mortality. Individuals with disabilities may lose access to caregivers or essential services. Non-English speakers may be excluded from relief programs or public health messaging. Children under the age of 5 years old may endure long-term developmental setbacks due to disrupted schooling and social situations.

11.2.2 GENERAL BUILDING STOCK

None of the health hazards addressed in this chapter are considered to have any measurable impact on the built environment in the planning area.

11.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

None of the health hazards addressed in this chapter are considered to have any measurable impact on critical facilities in the planning area. However, in the event of a large infectious disease outbreak, “critical facilities face particular challenges due to both the risk of unavailability of key staff through illness and quarantine, as well as other long-term impacts that might affect the ability of the operator to maintain continuous availability” (Uptime Intelligence Team 2020).

During the COVID-19 outbreak, 16 critical infrastructure sectors were identified by the Cybersecurity & Infrastructure Security Agency (CISA) whose assets, systems, and networks are considered so vital to the United States that their incapacitation or destruction would have a debilitating effect on security, national economic security, national public health or safety, or any combination thereof.

Healthcare facilities (and veterinary clinics) have been prepared for the health hazards. Emergency management planning incorporates all disciplines responding to an event, (fire agencies, law enforcement, first responder ground and air ambulance agencies, public health, mental and spiritual health). Planning includes identifying shelters, alternate treatment facilities, isolation capacity, and methods to immediately expand physical and human resources.

11.2.4 ECONOMY

The economic impact of a human health hazard could be localized to a single population or could be significant, depending on the number of cases and available resources to care for those affected. Other financial impacts are absorbed or managed by the organization affected (i.e., healthcare facilities and veterinary offices train their personnel at their own cost). The potential for human health hazards is not likely to slow the expected growth in the County.

11.2.5 ENVIRONMENT

None of the environment in the planning area is exposed to the human health hazards discussed in this chapter.

11.2.6 HISTORIC AND CULTURAL RESOURCES

Pandemics and epidemics can significantly impact historic and cultural resources in El Paso County by disrupting preservation efforts and limiting public access. During the COVID-19 pandemic many museums, cultural centers, and historic sites in the County were forced to close or reduce operations which lead to increased revenue losses. These closures not only impacted tourism and education but also delayed the conservation efforts of local heritage. For example, El Paso County Historical Society launched initiatives to collect personal stories and artifacts relating to the pandemic which recognizes the importance of preserving this historical moment in time for future generations.

11.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

11.3.1 LAND USE AND DEVELOPMENT

None of the land use and development in the planning area is exposed to the human health hazards discussed in this chapter.

11.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. This drastically increases the region's risk to pandemics, as there will be far more people who can potentially become ill and can also pass on the disease. Also, as population continues to grow and development expands further into wildland areas, it can mean more potential for transmission of infectious diseases through denser population and more interaction with wild animals.

11.3.3 CLIMATE CHANGE

Future climate scenarios are predicted to be warmer and dryer which could mean the introduction of diseases typically associated with warmer climates. However, ongoing efforts to reduce Colorado's greenhouse gas emissions and adapt to a changing climate, such as the Colorado Climate Plan, will help to reduce the impacts of climate change on pandemics.

11.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with pandemic disease include but are not limited to the following:

- Prevention is the key to mitigation of the impacts of these hazards. Prevention through vaccination and abatement will help to reduce the exposure to these hazards.
- Adequately trained and supplied medical personnel must be available.
- Conduct outreach to inform the public about exposure to and prevention of human health hazards.
- Services may be delayed or suspended, and unemployment numbers may increase exponentially.
- Programs to improve overall health in the community to reduce the number of high- risk patients should be adopted.
- Having local medical resources available as federal and state resources may not be available.

11.4 CONSEQUENCE ANALYSIS

Table 11-4 presents the results of the consequence analysis for the epidemic/pandemic hazard.

Table 11-4. Consequence Analysis for the Epidemic/Pandemic Hazard

Category	Narrative
Hazard Description	Epidemics occur when an infectious disease spreads beyond a local population and affects people across a broader geographical area. When the disease reaches global proportions, it is classified as a pandemic. The size and extent of the infected population depend on how easily the illness spreads, the mode of transmission, and the level of contact between infected and non-infected individuals.
Impact on Property, Facilities, and Infrastructure	Property, facilities, and infrastructure are not typically directly affected by a pandemic. However, schools and hospitals are likely to bear the greatest burden. Schools may need to close temporarily to prevent further spread of the disease. Hospitals will be significantly overburdened due to the influx of patients. If illness becomes widespread, the operation of critical facilities may be compromised due to staffing shortages and increased demand.
Impact on the Environment	Pandemics are not expected to cause direct environmental effects. Unlike natural disasters, the impact is primarily on human health and societal systems.
Impact on Responders	Medical staff will be overwhelmed by hundreds of additional cases on top of their regular workload. Other emergency responders will be affected similarly to the general population, reducing the number of available personnel. Healthcare workers, public health professionals, and other responders may face a higher risk of exposure and illness, further straining the overall response effort.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	A pandemic may result in a large portion of the workforce being absent, which could severely affect the continuity of government operations. The State of Colorado has Continuity of Operations Plans (COOPs) in place to address pandemics, aiming to minimize disruptions and maintain essential functions during such events. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Pandemics can lead to unemployment, lost wages, illness, and death. In addition to physical health impacts, there may be significant emotional and psychological effects on individuals and communities.
Impact on the Economic Condition of the County	In the event of a pandemic, a substantial portion of the workforce may be unable to work due to illness or quarantine measures. Government guidance and public concern may reduce in-person commerce, and tourism is likely to decline. These factors will negatively impact the economy. Regulatory measures and public education efforts should aim to minimize economic disruption and support recovery.
Impact on the Public Confidence in Government	It is expected that the government will take action to end the pandemic by providing guidance, issuing directives, and facilitating the distribution of vaccines and antiviral medications. A measured response that aligns with the severity of the situation is essential to ending the pandemic and minimizing economic impacts. Ongoing public messaging and outreach are vital to maintaining public trust and ensuring compliance with health measures.

12. EXTREME ACTS OF VIOLENCE

12.1 HAZARD PROFILE

12.1.1 HAZARD DESCRIPTION

In September 2019, the Department of Homeland Security released its Strategic Framework for Countering Terrorism and Targeted Violence, which identifies three major threat actors, including Foreign Terrorist Organizations (FTOs), Domestic Terrorism, and Targeted Violence.

Foreign Terrorist Organizations (FTOs)

FTOs are foreign organizations that are designated by the Secretary of State in accordance with section 219 of the Immigration and Nationality Act as amended. The suspected terrorist group must meet three criteria to be designated an FTO, including: be a foreign organization, engage in or retain the capability and intent to engage in terrorism, and threaten the security of U.S. nationals or the national security (national defense, foreign relations, or the economic interest) of the United States. The Radical Islamist Terrorist Threat, including but not limited to ISIS, al-Qa'ida, and Hizballah are examples of Designated FTOs (DHS 2019).

Domestic Terrorism

Domestic terrorism, a phrase typically used to denote terrorists who are not directed or inspired by FTOs, have caused more deaths in the United States in recent years than have terrorists connected to FTOs. According to the U.S. Department of Justice, Federal Bureau of Investigation (FBI), Domestic terrorism is defined as "violent, criminal acts committed by individuals and/or groups to further ideological goals stemming from domestic influences, such as those of a political, religious, social, racial, or environmental nature." Domestic terrorist attacks and hate crimes sometimes overlap, as perpetrators of prominent domestic terrorist attacks have selected their targets based on factors such as race, ethnicity, national origin, religion, sexual orientation, gender, and gender identity.

According to the Department of Homeland Security "there is a growing threat from domestic actors, such as racially- and ethnically motivated violent extremists, including white supremacist violent extremists, anti-government and anti-authority violent extremists, and other ideological strains that drive terrorist violence. Lone attackers, as opposed to cells or organizations, generally perpetrate these kinds of attacks. But they are also part of a broader movement" (DHS 2019).

Examples of recent notable domestic terrorist attacks in the United States include: Florida State shooting (2025), Attempted assassination of Former President Donald Trump (2024), Uvalde school shooting (2022), El Paso Walmart shooting (2019), Pittsburg synagogue shooting (2018),

Orlando nightclub shooting (2016), Charleston church shooting (2015), and the Boston Marathon bombing (2013).

Targeted Violence

Unlike terrorism, targeted violence includes attacks otherwise lacking a clearly discernible political, ideological, or religious motivation, but that are of such severity and magnitude as to suggest a clear intent to inflict a degree of mass injury, destruction, or death commensurate with known terrorist tactics. Targeted violence may be a result of a perceived grievance, whether domestic, workplace, or of some other nature, and includes attacks within schools, places of worship, workplaces, large public gatherings, and other settings (DHS 2019).

Evidence-based research on individuals who carry out acts of targeted violence demonstrates that regardless of whether the attacks were acts of workplace violence, domestic violence, school-based violence, or terrorism, similar themes are evident among the perpetrators. A 2018 U.S. Secret Service National Threat Assessment Center (NTAC) review of mass attacks in public spaces found (USNTAC n.d.):

- Most of the attackers utilized firearms, and half departed the site on their own or committed suicide.
- Half were motivated by a grievance related to a domestic situation, workplace, or other personal issue.
- Two-thirds had histories of mental health symptoms, including depressive, suicidal, and psychotic symptoms.
- Nearly all had at least one significant stressor within the last five years, and over half had indications of financial instability in that timeframe.
- Nearly all made threatening or concerning communications and more than three-quarters elicited concern from others prior to carrying out their attacks.

Mass attacks are a persistent problem and a grave concern. According to the U.S. Secret Service, 27 mass attacks were carried out in public spaces in the United States in 2018, killing 91 people. In 2017, 28 mass attacks claimed 147 lives (USNTAC 2018). In the past ten years, the Nation witnessed the two deadliest mass attacks in its modern history, including a 2017 shooting at an outdoor concert in Las Vegas that killed 58 and injured 869. The impact of such attacks on the victims, their families, friends, local communities, and the Nation is immense.

Examples of recent notable targeted violence attacks in the United States include: Florida State shooting (2025), Virginia Beach City Building (2019), Stoneman Douglas High School, Parkland, Florida (2018), Borderline Bar & Grill, Thousand Oaks (2018), Las Vegas Concert (2017), San Bernardino (2015), Sandy Hook Elementary School (2012), Aurora Movie Theater (2012), and Virginia Tech (2007).

Soft targets and crowded places, such as shopping malls, schools, transportation systems, and sports venues, are particularly vulnerable to a terrorist or targeted violence attack. These locations are easily accessible to large numbers of people and have limited security or protective measures in place. Terrorists and other violent actors have plotted against or attacked such places using simple, low-cost methods with minimal identifiable indicators. As such, security awareness for soft

targets and crowded places is an urgent focus area. Also, of concern, violent extremist groups have often proven adept at exploiting the Internet's potential. Advances in technology have played a critical role in facilitating the spread, evolution, and interaction of violent ideologies and narratives of personal grievance and have resulted in subsequent security implications.

The 2019 Colorado State Emergency Operations Plan (SEOP) lists specific terrorist acts / operations; including, but not limited to, the following general categories (Colorado OEM 2019):

- Chemical events, to include weapons of mass destruction
- Biological events, including agri-terrorism (the direct, typically covert contamination of food supplies or the introduction of pests and/or disease agents to crops and livestock) and spread of disease
- Nuclear / radiological events
- Conventional events, to include bombings, arson, and armed assaults.
- Infrastructure - cyber events, to include actions involving, or affecting, Information Technology, data processing and storage or interference with critical infrastructure
- Delivery and employment of these items may entail use of mails, aircraft, watercraft, motor vehicles, or hand delivery to an intended target.
- Any combination of the above methods of attack.

12.1.2 LOCATION

The location of terrorist attacks is unpredictable, although certain critical facilities and venues for large public gatherings are usually considered to have more inherent vulnerability. The City of Colorado Springs, like most metropolitan communities, has the potential to be a target of a terrorist attack. The City and El Paso County have a number of iconic sites in its military bases (Fort Carson, Cheyenne Mountain, the U.S. Air Force Academy, etc.) that could be targeted, as well as critical facilities, communication systems, water and utilities, monuments, and areas where large groups congregate (e.g., stadiums, conventions, worship areas).

12.1.3 EXTENT

The potential scenarios of a terrorist attack vary widely depending on the number of terrorists/attackers involved, the level of weaponry, the sophistication of the strategy, the choice of target, and the response time to the event. The severity of violent crime is most often measured in its effect on lives. Most incidents of mass violence injure or kill a fairly low number of people. On the other hand, as in the experience of the New Life Church shooting, an event with few casualties can still create a huge community impact. It is difficult to quantify the psychological impact of an incident on a population.

Warning Time

There is minimal warning time for extreme acts of violence, with less than six hours' notice. It is rare that any actionable warning time is presented prior to the onset of an incident of this nature. On occasion there may be some time in a standoff or barricaded hostage situation in which mitigation actions can be executed.

12.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

The Pikes Peak Region has never received a major disaster declaration for an extreme act of violence-related event.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for an extreme act of violence-related event.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA extreme acts of violence-related agricultural disaster declarations.

All Recent Events

There has been no recent extreme violence events in the Pikes Peak Region. Incidences of extreme acts of violence have been infrequent in the region. Documented events are described below:

- **November 19-20, 2022**—A mass shooting at Club Q, a gay bar in City of Colorado Springs. Five people were killed and 25 others were injured.
- **November 27, 2015**—A gunman attacked a Planned Parenthood clinic in City of Colorado Springs resulting in a five-hour standoff and the deaths of a police officer and two civilians. Numerous emergency service agencies responded to the incident and provided aide. Office of Emergency Management (OEM) opened the Emergency Operations Center (EOC) and provided logistical support for the response and recovery operations.
- **December 9, 2007**—An active shooter situation at New Life Church resulted in three fatalities. The incident was linked to a shooting earlier in the day at a youth ministry complex in Aurora, Colorado, which resulted in a multi-jurisdictional event that included two cities. Colorado State Patrol, FBI and ATF were involved.
- **April 26, 1994—**A mail bomb killed a man and injured his wife in City of Colorado Springs.

12.1.5 PROBABILITY OF FUTURE OCCURRENCES

The probability of future terrorist attacks is partially monitored by the U.S. Department of Homeland Security through the Homeland Security Advisory System. In Colorado, potential terrorist activities are monitored by the City of Colorado Springs Police Department (CSPD) with assistance from the FBI Joint Terrorism Task Force and the state fusion center called the Colorado Information Analysis Center (CIAC). Fusion centers are set up across the United States as focal points within the state and local environment for the receipt, analysis, gathering, and sharing of threat-related information and have additional responsibilities related to the coordination of critical operational capabilities. These centers are the priority for the allocation of available federal resources, including the deployment of personnel and connectivity with federal data systems.

Information on previous extreme acts of violence occurrences in the County was used to calculate the probability of future occurrence of such events. Table 12-1 lists the number of events over the

31-year period from 1994 to 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for extreme acts of violence in the County is considered "rare."

Table 12-1. Probability of Future Extreme Acts of Violence Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1994 and 2025	% Chance of Occurring in Any Given Year
Extreme Acts of Violence	3	9.7%

Source: PPROEM

12.1.6 CASCADING IMPACTS ON OTHER HAZARDS

The Colorado State Emergency Operations Plan (SEOP) states that there could be several secondary impacts to terrorism events including transportation and utility disruption, wildfire and urban fires, dam failure, HAZMAT incident, and infectious disease. The potential for secondary impacts emphasizes the need to contain the initial impacts including quick response and good coordination.

12.2 VULNERABILITY AND IMPACT ASSESSMENT

All El Paso County is at risk from the impacts of extreme acts of violence. A qualitative analysis was conducted to assess the County's vulnerability to this hazard of concern.

12.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

It is difficult to estimate potential losses from terrorism attacks because of the tremendous range of potential impact. Losses typically involve injury and fatalities in an armed attack but could also be massive property damage along with human injury if an explosive device is involved. While cyber-attacks may not physically harm a person or damage a building, the violation of secure information can result in massive financial losses or crippling of a system needed to operate an important facility. Future growth in the area could contribute to a slightly higher risk of terrorism as the population grows and is more diverse. Terrorism is highly subjective to events and reactions to events all over the world and is extremely difficult to predict.

It can be assumed that the entire population in the planning area is exposed to some level of risk at any given time. This risk is greater when located in high population density areas. Vulnerable populations are at greater risk in any situation in which safety depends on prompt action and rapid movement.

Aside from the immediate injuries and loss of lives, the community impact of extreme violence takes many forms.

- Drain on emergency response resources: law enforcement, emergency medical services
- Business interruption
- Increased security expenses
- Business reduction due to negative public perception
- Behavioral and emotional health impacts to residents

Socially Vulnerable Population

Extreme acts of violence, such as mass shootings, have disproportionate impacts on socially vulnerable populations such as the elderly, individuals with disabilities, children under the age of 5 years old, and those living in poverty. These groups often face physical risks due to limited mobility, slower response times, or lack of access to safe resident/population movement routes. Psychologically, the trauma from these events can be more severe and long-lasting, especially for children and those with pre-existing mental health conditions. Also, economically disadvantaged individuals may lack access to adequate healthcare, mental counseling, or support services needed for such recovery. In the aftermath of an extreme act of violence, disparities can further marginalize these populations. Resources for recovery enhancements are often unequally distributed and as a result, such attacks not only inflict immediate harm but also deepen existing social and economic challenges.

12.2.2 GENERAL BUILDING STOCK

Property damage can range from almost negligible to millions of dollars depending on the type of incident and the location it is carried out. Local iconic landmarks may be destroyed, creating a psychological effect without significant injury or high dollar property loss. Property at risk is very difficult to determine due to the unpredictable nature of the threat and the wide variety of potential grievance targets. Incidents are typically localized in nature with limited property loss. The greatest impact may be economic due to loss of physical business assets, or loss of customer confidence.

12.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

Attacks directed at utility facilities and infrastructure may cause disruption in services or lead to potential cascading events that may proportionally impact local or regional populations more than physical damage.

The US Department of Homeland Security has identified sixteen Critical Infrastructure groups that may be potential targets for acts of terrorism at any level:

- Communications sector
- Critical manufacturing sector
- Defense industrial base sector (impacting the integrity of military operations)
- Emergency services sector
- Energy sector
- Financial services sector
- Food and agriculture sector
- Government facilities sector

- Healthcare and public health sector
- Information technology sector
- Nuclear facilities sector
- Dams sector
- Chemical sector
- Commercial facilities sector
- Transportation systems sector
- Water and waterways sector

Most critical infrastructure has some form of active or passive measures in place to minimize exposure to and mitigate effects of incidents of extreme violence. Systems are designed with redundancy to prevent long term loss of service, and facilities are "hardened" and/or access controlled. This limits the long-term exposure to incidents and allows for a rapid recovery.

12.2.4 ECONOMY

Extreme acts of violence such as mass shootings and terrorist attacks can have significant and lasting impacts on the economy of the County. In the immediate aftermath, local businesses may suffer from closures, reduced consumer access, and damage to infrastructure. Tourism, which is a major economic driver in portions of the County, can decline as safety becomes a concern. Additionally, property values may drop in impacted areas and insurance premiums could rise. These ripple effects can continue for years, especially in areas of the County that may have limited resources.

12.2.5 ENVIRONMENT

Acts of extreme violence tend to have a minimal impact on the environment except for a potential hazardous materials release or an Agri-terrorism attack. Agri-terrorism is defined as the "deliberate introduction of plant or animal pathogens, pests, or contaminants into the agricultural or food supply system with the intent to cause fear, economic disruption, or social instability" (Olson 2012).

12.2.6 HISTORIC AND CULTURAL RESOURCES

Extreme acts of violence can have a large and lasting impact on the historic and cultural resources of El Paso County. The County is home to historic landmarks, cultural institutions, and community traditions. An extreme act of violence such as a mass shooting could disrupt the preservation and appreciation of these resources. Public spaces that serve as cultural gathering points such as museums and parks may experience decreased public access due to fear and trauma. In term of long term impacts, such violence can alter the narrative of an area, which may overshadow the historical identity with tragedy and loss.

12.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

12.3.1 LAND USE AND DEVELOPMENT

Locally, the CSPD will work with state and federal officials to monitor potential threats. The underlying philosophy of the "See Something, Say Something" campaign where everyday citizens can help spot suspicious activity and report it is now widely accepted. Law enforcement officials in Colorado often rely on citizens to detect activity that is out of the ordinary. Of particular interest is recognition of suspicious behavior such as unauthorized individuals who request sensitive information or take photographs of critical infrastructure or sensitive areas without permission. In highly sensitive areas, cameras can be set up to help provide additional surveillance capability to security teams. Area schools maintain operation manuals for addressing attacks and responses.

Future trends in development will not have a significant impact on this hazard other than population density increases.

12.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the risk of extreme acts of violence has also increased. More people are residing and living in the County and utilizing public spaces and services directly increases exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in extreme acts of violence such as terrorist risk. It is critically important that the County plans for and mitigates against extreme acts of violence hazards for the current population and the projected new population in the future.

12.3.3 CLIMATE CHANGE

There are no impacts that extreme acts of violence may have on climate change. However, there could be potential for climate change to indirectly impact the severity and frequency of extreme acts of violence. With climate change, which is increasing physical stressors on the entire world, these negative impacts may increase public unrest and lead to additional disparities and inequality which may increase mental health impacts that can lead to acts of violence.

12.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with an act of extreme violence in the planning area include the following:

- It is extremely difficult to predict the next incident location.

- The nature of these incidents is dynamic, often catastrophic, and complete within minutes. Increased security has an economic cost, as well as in personal freedom and way of life.
- Increased security measures may be unpopular, both politically and socially.
- It is important to understand and identify Positive and Potentially Malicious Uses of Technology (e.g., social media).
- Soft targets and crowded places are vulnerable to attack and warrant enhanced security. The cyber domain and critical infrastructure are significant targets to protect.
- The identification of critical infrastructures is an essential element of an effective anti – terrorism program and efforts must be taken to protect areas that could be exploited. Possible measures include security systems, improved communications and access restrictions.

12.4 CONSEQUENCE ANALYSIS

Table 12-2 presents the results of the consequence analysis for extreme acts of violence.

Table 12-2. Consequence Analysis for the Extreme Acts of Violence Hazard

Category	Narrative
Hazard Description	Terrorism involves acts of violence intended to inflict mass injury, destruction, or death, and may also target critical infrastructure or key resources. Three major threat actors have been identified: Foreign Terrorist Organizations (FTOs), domestic terrorism groups, and individuals engaging in targeted violence. The City of Colorado Springs and El Paso County contain several iconic and strategic sites that could be potential targets, including military installations such as Fort Carson, Cheyenne Mountain, and the U.S. Air Force Academy. Other vulnerable assets include critical facilities, communication systems, water and utility infrastructure, monuments, and locations where large groups gather—such as stadiums, convention centers, and places of worship.
Impact on Property, Facilities, and Infrastructure	Terrorist attacks may result in minimal property damage that does not threaten structural stability, or they may cause long-term damage that compromises structural integrity. The type and magnitude of the attack will determine the extent of damage to a jurisdiction's facilities. Buildings may be destroyed or rendered unsafe, and equipment—whether electronic or mechanical—may be ruined or rendered inaccessible due to damage or contamination. Explosions and fires can disable infrastructure such as roads, power lines, natural gas systems, fuel supplies, water pipelines, and sewage control facilities. Additionally, dams and other critical infrastructure could be significantly impacted depending on the nature and scale of the attack.

Category	Narrative
Impact on the Environment	While the environmental impacts of a terrorist attack are often minimal, they can be significant in cases involving hazardous materials releases or agri-terrorism. The destruction of urban infrastructure can lead to lingering contamination from pollutants, hazardous debris, and other toxic substances. Attacks on water supplies and food crops may have long-term consequences, rendering land or water sources unusable. Radiological damage can result in the closure of entire geographic areas for years. Wildlife may also be affected depending on the type and magnitude of the attack.
Impact on Responders	Emergency responders may experience similar impacts as civilians in the affected area, including medical issues and fatalities resulting from chemical exposure, explosions, or fire-related trauma. The physical and psychological strain on first responders, combined with concerns for their families, can increase their vulnerability. Ambulance services may also be disrupted depending on the nature and scale of the attack. Additionally, the possibility of secondary attacks poses further risks to response personnel.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Terrorist attacks may cause interruptions to essential facilities and services for periods ranging from less than 24 hours to as long as 72 hours. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Terrorist attacks can result in isolated deaths or multiple injuries and fatalities. In addition to physical harm, such events often instill fear and helplessness in the general population. Terrorism can destroy property, disrupt lifelines, and damage the social fabric of communities. On a large scale, it can devastate major portions of a city's infrastructure, causing prolonged physical and economic hardship. Long-term psychological effects on affected populations are also possible.
Impact on the Economic Condition of the County	The economic viability of an area following a terrorist attack depends not only on the extent of the damage but also on how quickly infrastructure can be repaired. The preparedness of businesses to operate in a post-disaster environment, the readiness of citizens to respond to an attack, and the effectiveness of local governments and organizations in providing support, cleanup, and relocation services all play critical roles in recovery.
Impact on Public Confidence in Government	Public confidence is closely tied to perceptions of how well response and recovery efforts are managed during and after a terrorist event. A response that demonstrates preparedness and attentiveness to public needs—along with timely restoration of services and repair of damage—can help maintain or enhance trust in government. Clear and consistent public communication is essential. Keeping residents informed about the extent of damage, the status of repairs, and realistic expectations for recovery can positively influence public confidence. A lack of communication may be perceived as inaction, leading to frustration and diminished trust.

13. HAZARDOUS MATERIALS

13.1 HAZARD PROFILE

13.1.1 HAZARD DESCRIPTION

FEMA defines Hazardous Materials (HAZMAT) as chemical substances that, if released or misused, pose a threat to the environment or health. Incidents involving hazardous materials have the potential to be one of El Paso County's most catastrophic risks. There are currently over 380 chemicals that are listed on the Environmental Protection Agency's (EPA) Extremely Hazardous Substance List (EPA 2025). Federal Law (42 USC, Title III) places several requirements on local governments and businesses that apply to HAZMAT reporting and response. Title III has four primary requirements that: 1) establishes mandatory training requirements for first responders (29 CFR 1910.120) and the requirement to establish a Local (Chemical) Emergency Planning Committee (LEPC). These chemicals are used in industry, agriculture, medicine, research and consumer goods and come in the form of explosives, flammable and combustible substances, poisons and radioactive materials; 2) requires that any facility that maintains Extremely Hazardous Material at certain quantities must report them to the local LEPC. The reporting method is via the Tier II report established by Environmental Protection Agency (EPA); 3) makes the Tier II reports available to the public upon request; and 4) the local government LEPC must establish a method of emergency notification should a life-threatening HAZMAT spill occur. This emergency notification is outlined in PPROEM's HAZMAT plan which also explains the regional response capability, a DERA requirement. A Tier II Report is officially known as the Emergency and Hazardous Chemical Inventory Forms. This report is a form that organizations and businesses in the United States with hazardous chemicals above certain quantities are required to fill out by the EPA.

In essence, HAZMAT incidents consist of solid, liquid, and/or gaseous substances that are released from fixed or mobile containers, whether by accident or by design as with an intentional terrorist attack. A HAZMAT incident can last hours to days and some chemicals can be damaging for years. In addition to the primary release, explosions and/or fires can result from a release, and contaminants can be extended beyond the initial area by persons, vehicles, water, weather, and possibly wildlife.

Hazardous material incidents can include the spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing into the environment of a hazardous material, but exclude: (1) any release which results in exposure to poisons solely within the workplace with respect to claims which such persons may assert against the employer of such persons; (2) emissions from the engine exhaust of a motor vehicle, rolling stock, aircraft, vessel, or pipeline pumping station engine; (3) release of source, byproduct, or special nuclear material from a nuclear incident; and (4) the normal application of fertilizer. There are three recognized sources for HAZMAT incidents within the jurisdiction, including: delivery lines, fixed facilities storage and use locations, and identified transportation routes.

Personnel responsible for managing and mitigating future hazardous material incidents within a jurisdiction include:

- Local Emergency Planning Committee (LEPC): Committee that meets quarterly and consists of government, first responders, and local businesses that respond to or maintain Hazardous Materials.
- Designated Emergency Response Authority: responsible for planning and coordinating emergency response to HAZMAT spills within the County and maintain a HAZMAT response plan that is in accordance with 42 USC.

Delivery Lines

Natural gas and petroleum-based products are transported through the jurisdiction using transmission pipelines which are typically composed of high-strength steel or poly-vinyl chloride (PVC) of various sizes and pressures. These lines move large quantities of natural gas and petroleum-based products from the producing regions to local distribution companies, as well as to customers. The pressure in each section of line typically ranges from 200 pounds to 1,500 pounds per square inch depending on the type of area in which the pipeline is operating. As a safety measure, pipelines are designed to handle greater pressures than are actually delivered in a system. For example, pipelines in more populated areas operate at less than half of their design pressure level. Additionally, many major pipelines are "looped" allowing for two or more lines running parallel to each other in the same right of way. This provides maximum capacity during peak demand periods.

Fixed Facilities

El Paso County has numerous facilities and occupancies that contain hazardous materials for various industrial or commercial uses. For example, water and gas utilities are the largest users of common hazardous materials. Food processing, storage, and distribution companies use high quantities of refrigerants containing hazardous agents. Several industrial mining laboratories contain chemical inventories for testing and processing samples. Vehicle repair shops keep chemicals for welding and other shop repair services. These facilities are required to report to their respective county or City of Colorado Springs - LEPC and maintain detection and suppression systems to mitigate the increased risks. County HAZMAT personnel and/or City HAZMAT inspectors also inspect facilities containing hazardous materials and review emergency procedures to verify reporting compliance and preplan for emergencies.

Transportation Routes

Transportation of hazardous materials through the jurisdiction occurs by way of aircraft, freight train, and over-the-road commercial carriers. Over-the-road carriers account for the largest number of hazardous materials movements throughout the County; however, rail movements consist of larger quantities in a given movement. Data as to the number of vehicles as well as types and quantities of materials transiting the planning area is limited and it is impossible to know exactly what is on a section of a transportation route at any given time. Most over-the-road HAZMAT incidents involve passenger vehicles that leak 25 gallons or less of gasoline, which first arriving units mitigate without additional resources. Larger spills, however, typically require additional

resources, which includes the El Paso County and City of Colorado Springs Fire Department HAZMAT Team and/or other regional resources.

13.1.2 LOCATION

There are many sources of hazardous materials in the Pikes Peak Region. These sources include chemical manufacturers, service stations, healthcare facilities and hazardous materials disposal sites. Hazardous materials are also shipped daily on area highways and railroads, to include a major railroad that runs through the center of City of Colorado Springs.

A hazardous material incident can occur in a variety of locations and spatial extents. Some incidents (such as a fuel spill) can occur in a small location and impact a small spatial extent. Others, such as the release of toxic chemicals, may occur from a small location or source but can spread over large areas.

Delivery Lines

Numerous gas and petroleum-based pipelines traverse the jurisdiction and a full accounting of their locations and size of lines is not practical for display in this document. Most ruptures or delivery system malfunctions are isolated events with limited potential to become large-scale incidents. For most of these events, the primary hazard is the flammable/combustible nature of the gas compounds. Since a majority of these incidents occur outside of structures, the risk to the loss of life is isolated to the immediate area of origin or nearby structures where gases can accumulate. Utility providers can provide more detailed information of their infrastructure including location, pressure, line diameter, as well as the types of commodities and quantities that flow through specific lines.

Fixed Facility

The Emergency Planning and Community Right-to-Know Act of 1986 (EPCRA) requires facilities storing hazardous materials to report those substances annually to the State Emergency Response Commission, the Local Emergency Planning Committee (LEPC), and local fire departments. There are many such facilities located throughout the Pikes Peak Region, though many do not store substances or quantities of such that are considered extremely hazardous. Of greater concern to the emergency management community are those facilities that use or produce toxic chemicals above specific thresholds that pose major threats to human life and safety.

Transportation Routes

Aircraft transit the jurisdiction frequently with the majority of commercial traffic existing within City of Colorado Springs Municipal Airport's airspace and fixed facilities. There is also significant military air traffic. Although aircraft incidents/accidents occur throughout the jurisdiction, most HAZMAT related incidents occur within the airport grounds and are generally focused on fuel spills. Peterson Air Force Base responds to most incidents within airport secured areas.

Quantities of hazardous and nonhazardous materials are routinely transported by rail through El Paso County by Union Pacific (UP) and Burlington Northern & Santa Fe (BNSF) railroads. The railroad right of way runs through several jurisdictions from the northern county line to the southern

county line and generally parallels Interstate 25. Commodity flow studies based on 2018 data indicate that crude oil shipments through El Paso County have decreased in frequency over the last two years. According to the data, BNSF ships a majority of the hazardous loads passing through El Paso County. For BNSF, the three hazardous commodities with the highest number of loaded cars included: Class 2 (Petroleum gases, Liquefied), Class 9 (Elevated Temperature Materials), and Class 3 (Alcohols, NOS). There is a heightened sense of vulnerability to rail traffic due to the shipping of crude petroleum that has resulted in several catastrophic events when derailments have occurred within other jurisdictions.

Hazardous materials are routinely transported by carriers to destinations within El Paso County including federal, state, and county roads. Interstate 25, East and West Highway 24, and Highway 115 are designated by the State of Colorado as hazardous materials transportation routes. Although no other roadways are specifically designated for shipment of hazardous materials, local delivery of hazardous commodities is allowed on all roadways. Traffic Flow studies conducted by EPC OEM along hazmat routes within El Paso County were completed to obtain a snapshot of the type and frequency of commodities transported along the routes described above. The flow study found Interstate 25 to be by far the busiest hazardous materials route passing through El Paso County, with multiple loads of all hazard classes passing through this area on a regular basis.

13.1.3 EXTENT

The severity of a HAZMAT-related incident ranges from extremely limited and contained within a localized area, to catastrophic incidents affecting large areas and/or populations. Large releases are capable of harming individuals, the environment, and animals; as well as causing severe economic disruption. The severity of each source of potential HAZMAT release is dependent upon several variables: material involved, quantities released, location of the incident (e.g., proximity to densely populated areas, access to waterways, etc.), and weather conditions.

While HAZMAT-related incidents have the potential to be critical with isolated deaths and/or multiple injuries; major or long-term property damage that threatens structural stability; and/or interruption of essential facilities and services for 24 to 72 hours, within El Paso County the historic occurrence of critical hazmat incidents is extremely infrequent. Therefore, for this profile, the magnitude/severity is overall limited for all jurisdictions except for City of Colorado Springs, Town of Monument, and City of Fountain, which are considered critical due their high population density and location near major over-the-road and rail transportation routes.

Warning Time

The nature of hazardous materials accidents is often dynamic with little to no warning time. This makes understanding the most likely potential threat locations critical for a rapid initiation of protective measures for local populations and response actions.

13.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

The Pikes Peak Region has never received a major disaster declaration for a hazardous material-related event.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for a hazardous materials-related event.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA drought-related agricultural disaster declarations.

All Recent Events

Table 13-1. lists major recorded hazardous materials-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 13-1. Hazardous Materials Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
June 13, 2020	HAZMAT Transportation Spill	Semi-truck crashes, 4,000 gallons of hot tar spills on Highway 85 and South Academy. This resulted in the closer of Highway 85 for over 8 hours.
April 23, 2021	HAZMAT Transportation Spill	The El Paso County Hazardous Materials Response Team responded to a fuel spill involving a semi-truck on Highway 24 near Judge Orr Road. Battalion 303 arrived on scene just west of Judge Orr Road and confirmed an active fuel leak, prompting a request for hazmat support.
May 22, 2023	HAZMAT Transportation Spill	A hazardous material spill was reported just east of downtown City of Colorado Springs, according to the City of Colorado Springs Fire Department. The incident involved the release of over 50 gallons of various chemicals at 547 E. Cimarron Street.

Source: KRDO News 2020; The Gazette 2023

13.1.5 PROBABILITY OF FUTURE OCCURRENCES

Due to the continuous presence of hazardous materials being transported or stored in and around the Pikes Peak region, small HAZMAT incidents are considered “frequent” future events. However, based on historic events, the overall probability of a critical or catastrophic incident occurring is considered “occasional.” There have been no reported incidents at fixed facilities or high-pressure gas lines that have required hazmat intervention in the planning area within the last 15 years. Further, El Paso County has very little heavy industrial, the majority of facilities are light industrial.

13.1.6 CASCADING IMPACTS ON OTHER HAZARDS

The most likely secondary hazards associated with a HAZMAT incident would be secondary or expanding fires associated with the initial incident and environmental damage created through exposure to toxins. It is much more likely, however, that a hazardous materials incident will be secondary to another hazard such as a flood, wildland fire, and tornado, among others.

13.2 VULNERABILITY AND IMPACT ASSESSMENT

All El Paso County is at risk from the impacts of hazardous materials releases. A qualitative analysis was conducted to assess the County's vulnerability to this hazard of concern.

13.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

Estimated potential losses are difficult to calculate because different hazardous materials have different impacts and other factors such as quantity or surrounding areas that may greatly influence the volatility of the released materials. While explosions involving hazardous materials are possible and would impact any nearby buildings and facilities, it is generally assumed that the greatest risk would be to human health and safety. The populations at greatest risk are those living and working within one mile of Interstate 25 and the railway or the population within a mile of a fixed facility.

Socially Vulnerable Population

Hazardous material spills can have severe impacts on socially vulnerable populations such as the elderly, individuals with disabilities, children under the age of 5 years, and those living in poverty. These groups often face greater challenges in responding to and recovering from incidents due to limited mobility, access to transportation, or communication barriers. For example, elderly or disabled individuals may be unable to evacuate quickly and may rely on medical equipment that could be compromised if exposed to certain chemicals. Children under the age of 5 years old are more susceptible to health impacts of toxic substances due to developing bodies and higher respiratory rates. People living in poverty may reside in poorly maintained housing structures which are closer to industrial zones or transportation corridors where spills typically occur. Those in poverty also tend to lack the financial resources to relocate or access healthcare. These unequal disparities express the need for inclusive emergency planning and targeted support to protect those who are most at-risk to hazardous material incidents.

13.2.2 GENERAL BUILDING STOCK

There is not a direct impact to the general building stock as a result of hazardous material spills. Indirect impacts could include closure of facilities and lack of access to these facilities. However, the structural impacts are usually small in comparison of other infrastructures such as roadways.

13.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

Many of the major delivery systems and the infrastructure surrounding them are considered critical infrastructure. An incident occurring on a transportation route, whether rail or ground, would potentially close traffic, creating cascading effects. There are several fixed sites, such as water treatment facilities, that may reduce service if an incident were to occur on premises, or when effected by a nearby facility or transportation incident requiring evacuations. Discussion on specific facilities will be withheld due to security concerns, but information for planners may be obtained through specific agencies.

Critical facilities within a half-mile buffer from delivery lines, fixed facilities storage and use locations, and identified transportation routes include two airports, two emergency centers, and several healthcare facilities. Additionally, over 100 schools are in potential exposure areas, as are several hazardous material storage facilities. Infrastructure facilities exposed to potential hazmat incidents include a handful of communication, water, wastewater, and power facilities, as well as many miles of highway and rail infrastructure.

13.2.4 ECONOMY

Hazardous material incidents can have economic impacts on the County impacting both short-term and long-term growth. Immediately following a spill or chemical release local governments may acquire large costs for emergency response, environmental cleanup, and public health assistance. Businesses located near an incident site may be forced to close temporarily, which can result in lost revenue and potential job losses. If the spill contaminates land or water resources, then agricultural operations and property values may go down which leads to reduced tax revenues and increased insurance claims. Additionally, the County may face legal liabilities or regulatory penalties, if applicable, which would impact public spending budgets.

13.2.5 ENVIRONMENT

Accidents involving chemicals or radioactive materials represent a significant threat to the environment, public health and safety, and community well-being. In an increasingly complex and interconnected world, no community is immune from the threat posed by environmental accidents and contamination. Even communities far removed from industrial production or storage facilities can still be at risk from accidents associated with the transport of hazardous materials. Major transportation accidents involving hazardous materials have been shown to produce profound economic, social, and psychological impacts in affected communities. These impacts can be both widespread and long lasting.

13.2.6 HISTORIC AND CULTURAL RESOURCES

Hazardous material spills can impact historic and cultural resources of El Paso County particularly in areas with rich heritage and cultural background such as City of Manitou Springs and City of Colorado Springs. These resources can range from historic buildings and archaeological sites to cultural landscapes and are often constructed from porous materials like wood, stone, and brick,

which can absorb toxic substances and suffer damages. For example, oil-based spills can penetrate historic masonry or timber which can lead to long-term deterioration and costly restoration. Another example in the County is the City of Manitou Springs Incline Trail and Hydro-Electric Plant Pipeline, both listed on the National Register of Historic Places, have previously been impacted by natural disasters. Hazardous material spills in these areas could further compromise their structural integrity and cultural value (FEMA n.d.).

Hazardous spills can also disrupt public access to cultural sites, delay or halt preservation projects, and reduce tourism which is an important economic driver for the County. Cleanup efforts in these areas must also comply with specific federal preservation laws, such as the National Historic Preservation Act, which can prolong recovery timelines (NPS 2023).

13.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

13.3.1 LAND USE AND DEVELOPMENT

It is anticipated that this region will continue to experience significant population growth and development, which will increase this population exposure to potential life loss, injuries, and environmental damage resulting from a hazardous materials release.

The Colorado Department of Transportation 2019 Colorado Freight Plan describes the impact of incompatible land uses developing in proximity to rail lines, stating “as areas surrounding current rail infrastructure are developed for residential, commercial, or other incompatible land uses, the ability of railroads to fully use or expand existing infrastructure and assets may be limited. Mixed-use development near existing rail assets may impose constraints on rail operations related to noise, safety, and hazardous materials. Improved zoning, regional freight land use planning, and continued coordination between local agencies and private railroads can mitigate incompatible development (such as schools, hospitals, dense residential developments, etc.) from occurring along or near rail lines” (Colorado Department of Transporation 2019).

Local planning and building departments and other agencies are taking steps to ensure proper storage, handling and maintenance of hazardous materials. For instance, the City of Colorado Springs Fire Department requires Hazardous Materials Permitting and Plan Review. Colorado State Patrol (CSP) is the primary DERA for state roads and EPC Hazmat responds as mutual aid to CSP and in the event CSP Hazmat is not available. Additionally, the CSP has a mutual aid agreement with the El Paso County and City of City of Colorado Springs HAZMAT Teams to respond to all spills on I-25.

13.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the risk to hazardous materials has also increased. More people residing and living in the County and hazardous material spillway directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in hazardous material risk. It is critically important that the County plans for and mitigates against hazardous material events for the current population and the projected new population in the future.

13.3.3 CLIMATE CHANGE

There is no significant direct impact climate change has on hazardous material incidents. However, due to the impacts of climate change on the environment, a hazardous material spill may exacerbate environmental stressors and further alter the natural landscape and habitats.

13.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with a hazardous materials release in the planning area include the following:

- It is extremely difficult to predict the next incident location.
- The self-reporting nature of Tier II facilities does not ensure all locations are identified.
- It is impossible to know where HAZMAT is being transported at any given time.
- Population density is increasing around potential hazardous material incident areas.
- Incompatible land uses developing in proximity to potential incident locations.

13.4 CONSEQUENCE ANALYSIS

Table 13-2 presents the results of the consequence analysis for hazardous materials.

Table 13-2. Consequence Analysis for Hazardous Materials

Category	Narrative
Hazard Description	Hazardous materials incidents involve the release of dangerous substances into the environment through actions such as spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing. However, certain releases are excluded from this definition, including: 1. Exposure to poisons solely within the workplace, with respect to claims made against the employer. 2. Emissions from the engine exhaust of motor vehicles, rolling stock, aircraft, vessels, or pipeline pumping station engines. 3. Release of source, byproduct, or special nuclear material from a nuclear incident. 4. The normal application of fertilizer.
Impact on Property, Facilities, and Infrastructure	Real property may become unusable due to contamination, depending on the nature of the hazardous materials event. Industrial and business sites may be rendered uninhabitable, either temporarily or permanently. Facilities located near the incident may also be affected, and public and private infrastructure could be shut down or destroyed. The type of infrastructure impacted will depend on the nature and extent of the event. Transportation methods—such as trucks, airplanes, and rail—may be severely disrupted during a hazardous materials incident and rendered unusable. Damage to facilities and infrastructure can be severe, especially in the case of explosions or fires. Any hazardous materials event may render facilities and infrastructure unusable until contamination is fully remediated.
Impact on the Environment	The environmental impact of a hazardous materials event depends on its location and the extent of contamination. Local wildlife and vegetation may be harmed, and groundwater and soil can become contaminated, making cleanup efforts extremely costly. Remediation may be required to restore environmental safety and functionality.
Impact on Responders	First responders may be unable to perform their duties effectively due to the nature of a hazardous materials event. Without proper precautions, training, and personal protective equipment (PPE), responders risk serious health consequences or death. Both short- and long-term exposure to certain chemicals can be hazardous. Physical and psychological strain on responders, along with concerns about their families, can increase overall risk. Ambulance services may be delayed or obstructed by blocked roadways. If the incident occurs at a critical transportation junction or covers a large area, the time required for cleanup could be significant.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Loss of facilities or transportation infrastructure can severely impact the ability to deliver goods and services efficiently. The Environmental Protection Agency's Hazardous Materials Plan outlines the roles and responsibilities of EPC Hazmat and supporting agencies to ensure a coordinated response and effective resource management during hazardous materials incidents within unincorporated areas and smaller municipalities. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.

Category	Narrative
Impact on the Public	A serious hazardous materials event can have a significant impact on the surrounding population. The severity of the impact depends on the type of material involved, the level of exposure, and whether an explosion or fire occurs. Immediate public notification is essential to ensure safety and minimize exposure. Areas with high population density are at greater risk and require rapid communication and protective measures.
Impact on the Economic Condition of the County	Hazardous materials incidents can be particularly destructive to local economies. Such events may render entire regions uninhabitable, cause deaths and injuries, destroy facilities, and contaminate water and food supplies. Affected areas may become unattractive to tourists, further compounding economic losses. Long-term recovery may be hindered by the cost of cleanup and the stigma associated with contamination.
Impact on the Public Confidence in Government	The ability of government agencies to respond and recover effectively may be questioned if planning, response, and recovery efforts are not timely and well-coordinated. During a hazardous materials incident, clear and accurate communication with the public, partner agencies, and stakeholders is essential. Effective information flow helps maintain public safety, dispel rumors and misinformation, and reduce panic.

14. MAJOR AIRCRAFT INCIDENT

14.1 HAZARD PROFILE

14.1.1 HAZARD DESCRIPTION

An aircraft accident is an occurrence associated with the operation of an aircraft, which takes place between the time any person boards the aircraft with the intention of flight and all such persons have disembarked, and in which any person suffers death or serious injury, or in which the aircraft receives substantial damage. An aircraft incident is an occurrence other than an accident with the operation of an aircraft, which affects or could affect the safety of operations.

Periodic plane crashes are an unfortunate fact in mountain regions. Unpredictable, sometimes violent weather and rugged terrain often create a hazard for air travelers, especially those traveling in smaller aircraft. El Paso County's recent history reflects several aviation incidents, some fatal, and many of which are concentrated around the county's airports.

El Paso County, like many mountainous areas, demands the best of pilots. El Paso County has eight airports or small airfields. Four are U.S. Military airfields, three are active private airports, and one is a commercial airport. Commercial accidents are rare with the most notable occurring in March 1991 in which Flight 585 crashed while making its final approach to the City of Colorado Springs Airport, killing 25 people on board. This loss of life was kept to only those on the aircraft due to simple luck, as the plane came down in a park immediately adjacent to an apartment complex and subdivision.

Accident Potential Zones are rectangular zones extending outward from the ends of active runways that delineate those areas recognized as having the greatest risk of aircraft mishaps. Another specific zone for runways includes Part 77 Surfaces. Part 77 surfaces are a complex structure of imaginary surfaces in relation to each runway to prevent communities from allowing manmade objects, vegetation, or terrain to extend upward into the airspace used for takeoff, landing, or maneuvering. These two types of airspace were combined to create a zone surrounding each airport that represents the higher probability of aircraft accidents. The largest zone surrounds the runways shared by the City of Colorado Springs Municipal Airport and Peterson Air Force Base, both of which support large instrument-guided airliners, cargo planes, and military jets.

14.1.2 LOCATION

El Paso County contains eight airports or small airfields:

- City of Colorado Springs Municipal Airport, a regional commercial airport, is co-located with Peterson Air Force Base. Most of the County's air traffic, and the largest aircraft, fly in and out of these facilities (90 arrivals and departures per day at City of Colorado Springs Airport).

These facilities support large commercial passenger and cargo planes, and very large military aircraft.

- U.S. Air Force Academy: A small airport mostly used for training flights is located on the Academy grounds. The Academy's very small Bullseye airstrip is located in far eastern El Paso County. Aardvark Auxiliary Airfield is located on the Academy's main property. Aardvark Auxiliary Airfield was closed in 2008 and is no longer an active runway for flight operations. The runway is currently used for cadet training with remotely piloted aircraft.
- Fort Carson Butts Airfield: A small airport used for an increasing number of training flights.
- Small private airports: Meadowlake, Calhan, and Springs East.

Although all areas of the County are potentially at risk from airplane crashes. County dispatch records show that most airplane crashes occur on or near airports.

14.1.3 EXTENT

When considering community risk, airplane crashes are similar to earthquakes. In El Paso County, most airplane crashes are small; however, although a major aircraft accident is extremely rare, the potential for a crash must be considered. From 2008 to 2024, the NTSB recorded 40 aircraft accidents and incidents, including four deaths (NTSB n.d.).

The number of fatalities associated with light airplane crashes is low, compared to the 497 deaths from automobile crashes in the County between 2010 and 2018 (National Highway Traffic Safety Administration 2025). Thus, from the perspective of community risk, the severity of the County's "typical" airplane crash is limited with minor to significant injuries and minimal property damage that does not threaten structural stability; and/or interruption of essential facilities and services for more than 24 hours to critical with isolated deaths and/or multiple injuries, major long-term property damage that threatens structural stability, and interruption of essential facilities and services for 24 to 72 hours.

Warning Time

There is minimal warning time for major aircraft incidents, with less than six hours. Aircraft accidents often offer little to no warning prior to the onset of events as they take place during takeoff or landing. When there is a warning, it is possible to significantly change the outcome on most occasions by diverting flight paths to less populated areas or staging rescue equipment.

14.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

The Pikes Peak Region has never received a major disaster declaration for a major aircraft incident-related event.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for a major aircraft incident-related event.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA major aircraft incident-related agricultural disaster declarations.

All Recent Events

Table 14-1 lists major recorded major aircraft incident-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 14-1. Major Aircraft Incident Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
August 26, 2020	Plane Crash	One person dead after a plane crash on McCandlish Road. due to an improper landing.
June 27, 2021	Plane Crash	Two people were injured due to a small aircraft crash in the eastern part of the County. Only minor injuries were reported.
April 4, 2022	Plane Crash	Two adults and one child were injured due to a small aircraft crash at Meadow Lake Airport. The Falcon Fire Department responded to the crash and assisted the passengers of the plane. Only minor injuries were reported and treated by the hospital.
August 5, 2023	Plane Crash	A fatal plane crash occurred near Meadow Lake Airport.
January 6, 2025	Emergency Landing	A small plane made an emergency landing in a field near Town of Palmer Lake. No injuries as a result of the emergency landing were recorded. The plane was a single-engine Piper PA-12.

Source: KRDO 2020; KKTV11Alert 2021; The Denver Post 2022; KRDO 2023; Fox21 News 2025

14.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous major aircraft incident occurrences in the County was used to calculate the probability of future occurrence of such events. Table 14-2 lists the number of accidents and incidents reported from City of Colorado Springs from 2008 to 2024, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for major aircraft incidents and accidents in the County is considered “occasional.”

Table 14-2. Probability of Future Aircraft Incident and Accident Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 2008 and 2024	% Chance of Occurring in Any Given Year
Aircraft Accident/Incident	40	100%

Source: (NTSB n.d.)

Note: 100% probability indicates that it is statistically likely for an event to occur every year. It does not indicate that the occurrence of an event is a certainty in any given year

14.1.6 CASCADING IMPACTS ON OTHER HAZARDS

The most significant secondary hazards associated with aircraft accidents are structure fire, wildfire, and hazardous materials releases.

14.2 VULNERABILITY AND IMPACT ASSESSMENT

All El Paso County is at risk from the impacts of major aircraft incidents. A qualitative analysis was conducted to assess the County's vulnerability to this hazard of concern.

14.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

It can be reasonably assumed that the entire planning area is exposed to some extent to the potential for aircraft accidents. It is much more likely, however, that El Paso County will continue to see most incident occurrences near active airport facilities (See General Building Stock).

Socially Vulnerable Population

Aircraft accidents and incidents do not have major direct impacts on socially vulnerable populations. All residents and visitors in El Paso County face similar levels of risk and vulnerability to these events.

14.2.2 GENERAL BUILDING STOCK

Due to the relatively contained nature of a typical aircraft accident in El Paso County, significant property damage or loss is not likely. However, there are some major aerospace facilities that could incur significant economic loss. Active airport facilities in the County include:

- Public and General Aviation Facilities
  - City of Colorado Springs Airport (COS) – Main commercial airport serving the region.
  - Meadow Lake Airport – General aviation airport located in Peyton.
  - City of Colorado Springs East Airport – Located in Town of Calhan, primarily for general aviation.
  - Fat Chance Airport – Located in Peyton, used for private aviation.
- Military Airports
  - Peterson Air Force Base Airport – Military operations and support.
  - Schriever Air Force Base Airport – Military use, located east of City of Colorado Springs.
  - Butts Army Airfield (FCS) – Located at Fort Carson, used for military aviation.
- Private/Other Airports
  - Cherokee Trail Ranch Airport – Located in Elbert, private use.
  - Interspace Airport Advertising – Located in City of Colorado Springs, likely related to aviation

14.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

The most likely critical facilities exposed to aircraft accident risk are the eight airfields as this is the most likely area where an aircraft accident will occur. It is unlikely that an aircraft accident will have direct effect on most critical infrastructure within the planning area. The most common problem associated with this hazard are utility losses or potential transportation restrictions.

14.2.4 ECONOMY

A major airline crash or incident could result in economic impacts as these airlines are frequented by visitors to the County. If a major airline accident or incident occurs there may be a decrease in tourism which is a major economic driver for the County.

14.2.5 ENVIRONMENT

Secondary hazards associated with aircraft accidents that will likely have some of the most damaging effects on the environment are fire (structure or wildland) and hazardous materials releases. Hazardous materials releases and fire can significantly impact surrounding habitat.

14.2.6 HISTORIC AND CULTURAL RESOURCES

There are no direct impacts aircraft accidents and incidents have on the historic and cultural resources of El Paso County. If an aircraft accident occurs on a historic or cultural resource, then the impacts could result in irreversible damage. However, this is rare due to the airport's location standards.

14.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

14.3.1 LAND USE AND DEVELOPMENT

Aircraft accidents can influence land use and development planning in El Paso County, especially around active airports like City of Colorado Springs Airport and military installations such as Peterson and Schriever Air Force Bases. These incidents/accidents highlight the need for careful zoning and buffer zones to minimize risk to residential and commercial developments near flight paths. County planners must consider safety zones, noise contours, and emergency response access when approving new developments. Also, previous accident occurrences can prompt stronger building codes and influence the placement of certain critical facilities to reduce their vulnerability. The County's ongoing efforts to update the Land Development Code reflect the efforts to integrate safety and resilience with aviation operations in long-term planning

14.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. More people are residing and living in the County and utilizing aircraft services directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in aircraft incidents and accident risk. It is critically important that the County plans for and mitigates aircraft hazards for the current population and the projected new population in the future.

14.3.3 CLIMATE CHANGE

There are no significant impacts climate change has on aircraft accidents or incidents, to date. Conversely, there is no data backed to prove that aircraft accidents/incidents have any effect on climate change processes as well.

14.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with an aircraft accident in the planning area include the following:

- It is difficult to predict the next accident location.
- Military flights in the planning area will increase.
- Populations within the Accident Potential Zones and the Part 77 Areas will continue to grow.
- For land use and planning, considerations should be made about what is compatible land use near an airport.

14.4 CONSEQUENCE ANALYSIS

Table 14-3 presents the results of the consequence analysis for the aircraft incident hazard.

Table 14-3. Consequence Analysis for the Aircraft Incident Hazard

Category	Narrative
Hazard Description	El Paso County has experienced several aviation incidents in recent years, some of which have been fatal. Many of these incidents are concentrated around regional airports, highlighting the importance of aviation safety in these areas.
Impact on Property, Facilities, and Infrastructure	The most vulnerable properties, facilities, and infrastructure are those located closest to airports. The impact of an aviation incident can range from minimal—resulting in limited property damage and brief service interruptions of no more than 24 hours—to critical, involving long-term structural damage and service disruptions lasting 24 to 72 hours. While it is unlikely that an aircraft accident would directly affect most critical infrastructure within the planning area, common consequences include utility outages and transportation restrictions.
Impact on the Environment	Aircraft accidents can result in hazardous materials releases and fires, which may significantly affect surrounding habitats. These incidents can lead to contamination of soil, water, and air, posing risks to local ecosystems.
Impact on Responders	Personnel performing routine duties may be exposed to danger during an aviation incident. There is a high risk of injury or death from fires involving Class A, B, C, or D materials, toxic fumes from burning aircraft fuel, and explosive hazards. Proper training and protective equipment are essential to ensure responder safety.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Aviation incidents typically result in none or limited loss of facility functionality, infrastructure accessibility, or service delivery. However, depending on the severity and location of the incident, temporary disruptions may occur. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	The impact of an aviation incident can range from minor to significant injuries, and in critical cases, may result in isolated deaths and multiple injuries. The risk of direct impact increases within Accident Potential Zones and FAA Part 77 Areas due to higher aircraft activity in these regions.
Impact on the Economic Condition of the County	Most aviation incidents result in minimal economic impact. However, if an incident occurs in a densely populated area, the damage and economic consequences could be severe. Potential losses include property damage, business disruption, and reduced tourism.
Impact on the Public Confidence in Government	Public confidence in emergency response is closely tied to perceptions of how well response and recovery efforts are managed during and after an aviation incident. Effective communication is essential to maintaining public trust and minimizing social panic.

15. DROUGHT AND EXTREME HEAT

15.1 HAZARD PROFILE

15.1.1 HAZARD DESCRIPTION

Drought

Drought is a shortage of water associated with a deficiency of precipitation due to prolonged climate patterns and occurs when a normal amount of moisture is unavailable to satisfy an area's usual water consumption. Drought can be defined regionally based on its effects in the following categories:

- Meteorological drought is usually defined by a period of below average water supply.
- Agricultural drought occurs when there is an inadequate water supply to meet the needs of the state's crops and other agricultural operations such as livestock.
- Hydrological drought is defined as deficiencies in surface and subsurface water supplies. It is generally measured as streamflow, snowpack, and as lake, reservoir, and groundwater levels.
- Socioeconomic drought occurs when a drought impacts health, well-being, and quality of life or when a drought starts to have an adverse economic impact on a region.

Drought is a gradual phenomenon. Unlike rapid-onset disasters such as floods or wildfires, droughts develop slowly over multi-year periods, making it difficult to determine precisely when they begin or end.

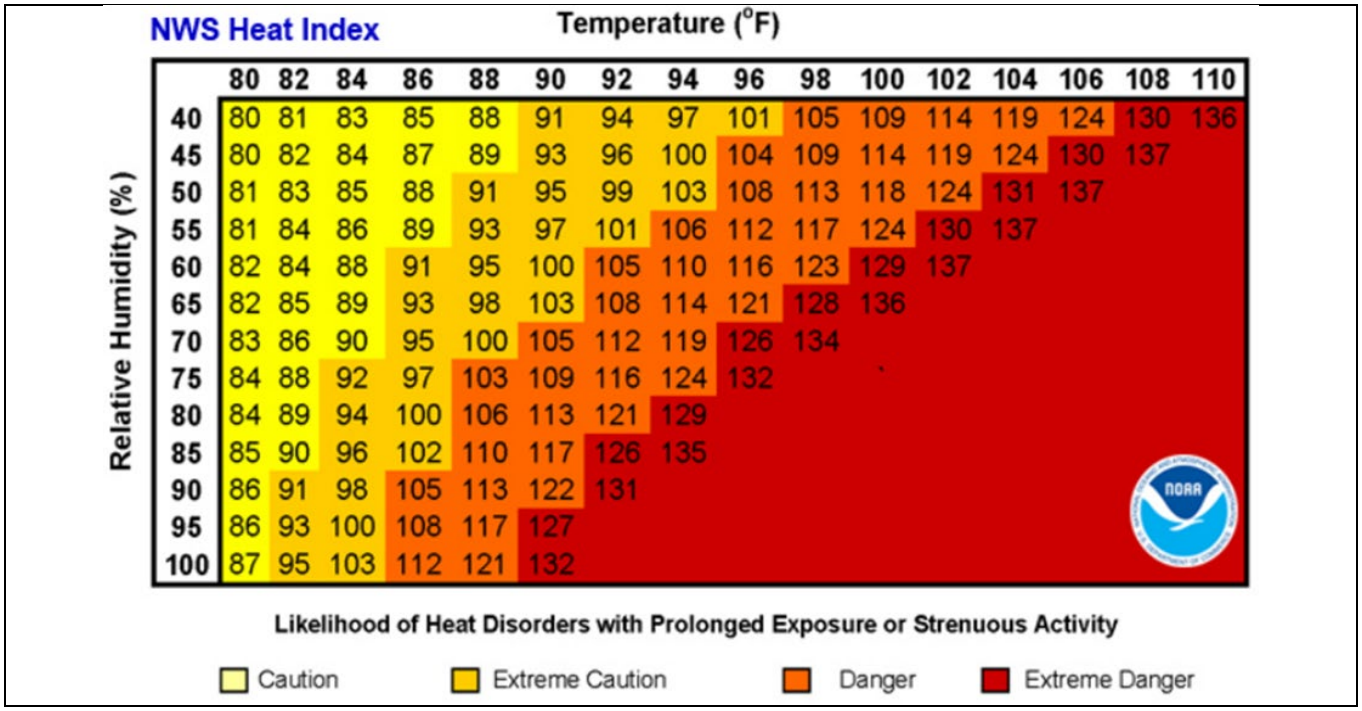
Defining the onset of drought depends on its impact on water users and the availability of local water supplies, including stored water in reservoirs or groundwater basins. Different local water agencies use varying criteria to define drought conditions and may issue drought watches or warnings. Regional or statewide drought determinations typically rely on a combination of hydrologic and water supply indicators.

Extreme Heat

Extreme heat events are defined by the U.S. Environmental Protect Agency (EPA) as "summertime weather that is substantially hotter and/or more humid than average for a location at that time of year" (EPA 2025). It is often also defined as a period of three or more consecutive days above 90 degrees Fahrenheit, but more generally a prolonged period of excessively hot weather, which may be accompanied by high humidity. Criteria that define an excessive heat event may differ among jurisdictions and in the same jurisdiction depending on the time of year.

Excessive heat events are often a result of more than just ambient air temperature. Heat index tables (see Figure 15-1) are commonly used to provide information about how hot it feels to the human body when relative humidity is factored into the actual air temperature. When relative humidity is high, the increased moisture content in the air decreases the evaporation of perspiration, thus making the body feel warmer. Since heat index values were devised for shady, light wind conditions, exposure to full sunshine can increase heat index values by up to 15 degrees Fahrenheit (°F). Also, strong winds, particularly with very hot, dry air, can be extremely hazardous.

Figure 15-1. National Weather Service (NWS) Heat Index



Source: NWS 2021

15.1.2 LOCATION

Drought and extreme heat are common across the United States especially in the western and southern regions. Areas in the Southwest including Arizona, New Mexico, and some parts of California and Texas frequently experience prolonged droughts due to low precipitation and high evaporation rates. These regions are also prone to extreme heat events where temperatures elevate above historical averages for extended periods of time. Climate change intensifies these hazards by increasing average temperatures and altering precipitation patterns which make droughts more frequent, severe, and longer-lasting. See Climate Change subsection for more information. These conditions not only strain water resources but also increase the risk of wildfires, reduce agricultural productivity, and pose serious public health threats.

In El Paso County, drought and extreme heat are growing concerns. According to the Colorado Health Institute's 2022 Health and Climate County Profile, El Paso County experiences an average

of 23 extreme heat days per year (defined as days at or above 90°F) compared to a regional average of just 5 days per year (Colorado Health Institute 2022).

Also, approximately 45 percent of the County's population lives in areas that have experienced severe, extreme, or exceptional drought conditions. These environmental stressors are combined by the County's demographic and health profile which includes a percentage of residents with chronic illnesses and socioeconomic vulnerabilities that increase sensitivity to these hazards. See Section 15.2 for detailed information on the vulnerability and impacts to County populations.

The U.S. Drought Monitor confirms that 100 percent of El Paso County's population is currently affected by drought with significant impacts on agriculture and water supply (NOAA 2025). Crops such as cotton, hay, and wheat, as well as livestock like cattle and sheep are all impacted due to drought conditions. These challenges are particularly important in rural and disadvantaged communities where resources for resilience may be limited.

15.1.3 EXTENT

El Paso County is a semi-arid region with annual average precipitation levels of 15.74 inches and an annual average of 39 inches of snow. Due to Colorado's semi-arid conditions, drought is a natural but unpredictable occurrence in the state. However, because of natural variations in climate and precipitation sources, it is rare for all of Colorado to be deficient in moisture at the same time. Single seasonal droughts over some portions of the state are quite common.

The entire County is at risk to drought conditions. Drought is one of the few hazards that has the potential to impact every person directly or indirectly in the County as well as adversely affect the local economy.

County residents receive water from a limited number of sources: primarily surface water (much of which is brought from outside of the region) and water districts that draw water from groundwater aquifers but also including individual homeowner wells into ground aquifers.

The 2018 El Paso County Water Master Plan looked extensively at water availability, sources and future demands. The expected water demands of the 2060 build-out scenario are nearly double that of the present day (El Paso County 2018).

Monitoring and Rating Drought

National Oceanic and Atmospheric Administration (NOAA) Drought Indices

The National Weather Service (NWS) has developed several indices to measure drought impacts and severity and to map their extent and locations (NWS 2024):

- The Palmer Crop Moisture Index measures short-term drought weekly to assess impacts on agriculture.
- The Palmer Z Index measures short-term drought on a monthly scale.
- The Palmer Drought Index is based on long-term weather patterns. The intensity of drought in a given month is dependent on current weather plus the cumulative patterns of previous

months. Weather patterns can change quickly, and the Palmer Drought Severity Index can respond fairly rapidly.
- The Palmer Hydrological Drought Index quantifies hydrological effects (reservoir levels, groundwater levels, etc.), which take longer to develop and last longer. This index responds more slowly to changing conditions than the Palmer Drought Index.
- The Standardized Precipitation Index considers only precipitation. A value of zero indicates the median precipitation amount; the index is negative for drought and positive for wet conditions. The Standardized Precipitation Index is computed for time scales ranging from one month to 24 months.

Maps of these indices show drought conditions nationwide at a given point in time. They are not necessarily indicators of any given area's long-term susceptibility to drought.

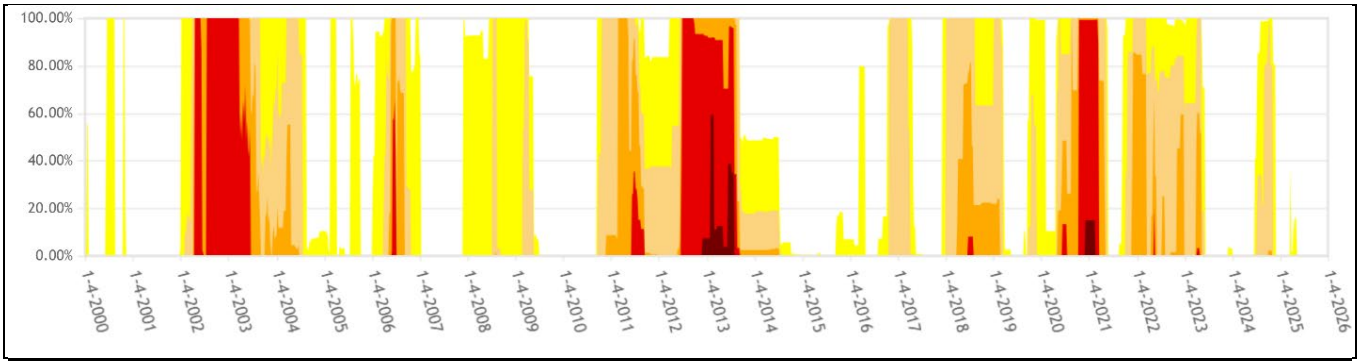
U.S. Drought Monitor

The U.S. Drought Monitor (USDM) is a map that has been updated weekly since 2000 to show the location and intensity of drought across the country, including El Paso County. The USDM measures variables including temperature, soil moisture, water levels in streams and lakes, snow cover, and meltwater runoff. Conditions are then categorized on a scale from abnormally dry to exceptional drought.

- D0—Abnormally Dry
  - Short-term dryness slowing planting, growth of crops
  - Some lingering water deficits
  - Pastures or crops not fully recovered
- D1—Moderate Drought
  - Some damage to crops, pastures
  - Some water shortages developing
  - Voluntary water-use restrictions requested
- D2—Severe Drought
  - Crop or pasture loss likely
  - Water shortages common
  - Water restrictions imposed
- D3—Extreme Drought
  - Major crop/pasture losses
  - Widespread water shortages or restrictions
- D4—Exceptional Drought
  - Exceptional and widespread crop/pasture losses
  - Shortages of water creating water emergencies

Figure 15-2 shows the weekly USDM ratings for El Paso County since 2000.

Figure 15-2. US Drought Monitor (2000 to 2025)



Drought Category	Description
Normal or wet conditions	None
Abnormally Dry	D1
Moderate Drought	D1
Severe Drought	D2
Extreme Drought	D3
Exceptional Drought	D4

Source: (USDM 2025)

The U.S. Department of Agriculture (USDA) uses the USDM to trigger disaster declarations and eligibility for low-interest loans. The Farm Service Agency uses it to help determine eligibility for their Livestock Forage Disaster Program, and the Internal Revenue Service uses it for tax deferral on forced livestock sales due to drought. State and local decision makers may use it to trigger drought responses or declare drought emergencies, along with other local indicators of drought within a jurisdiction.

Extreme Heat

The entire County is at risk of extreme heat events; however, these events may be exacerbated in urban areas, where reduced air flow, reduced vegetation, increased impermeable surfaces, and increased generation of waste heat can contribute to temperatures that are several degrees higher than in surrounding rural or less urbanized areas. This phenomenon is known as the urban heat island effect.

Warning Time

There is maximum warning time for drought events with more than 24 hours of advance warning. Droughts are climatic patterns that occur over long periods of time. Only generalized warnings can take place due to the numerous variables that scientists have not pieced together well enough to make accurate and precise predictions. Empirical studies conducted over the past century have shown that meteorological drought is never the result of a single cause. It is the result of many causes, often synergistic in nature.

Scientists currently do not know how to predict droughts more than a month in advance for most locations. Predicting drought depends on the ability to forecast precipitation and temperature. Anomalies of precipitation and temperature may last from several months to several decades. How long they last depends on interactions between the atmosphere and the oceans, soil moisture and land surface processes, topography, internal dynamics, and the accumulated influence of weather systems on the global scale.

Based on the criteria for heat stress forecasts developed by the National Weather Service (NWS), watches or warnings are issued when thresholds of daytime high and nighttime low heat index values are exceeded for at least two consecutive days.

15.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

Table 15-1 lists all drought-related major disasters declarations that have included the Pikes Peak Region since 1953. There were no declarations for the County for extreme heat-related events.

Table 15-1. FEMA Disaster Declarations for Drought Events in the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
January 29, 1977	EM-3025	Drought

Source: FEMA n.d.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for drought-related or extreme heat-related events.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was included in ten USDA drought-related agricultural disaster declarations, summarized in Table 15-2. There were no declarations for the County for extreme heat-related events.

All Recent Events

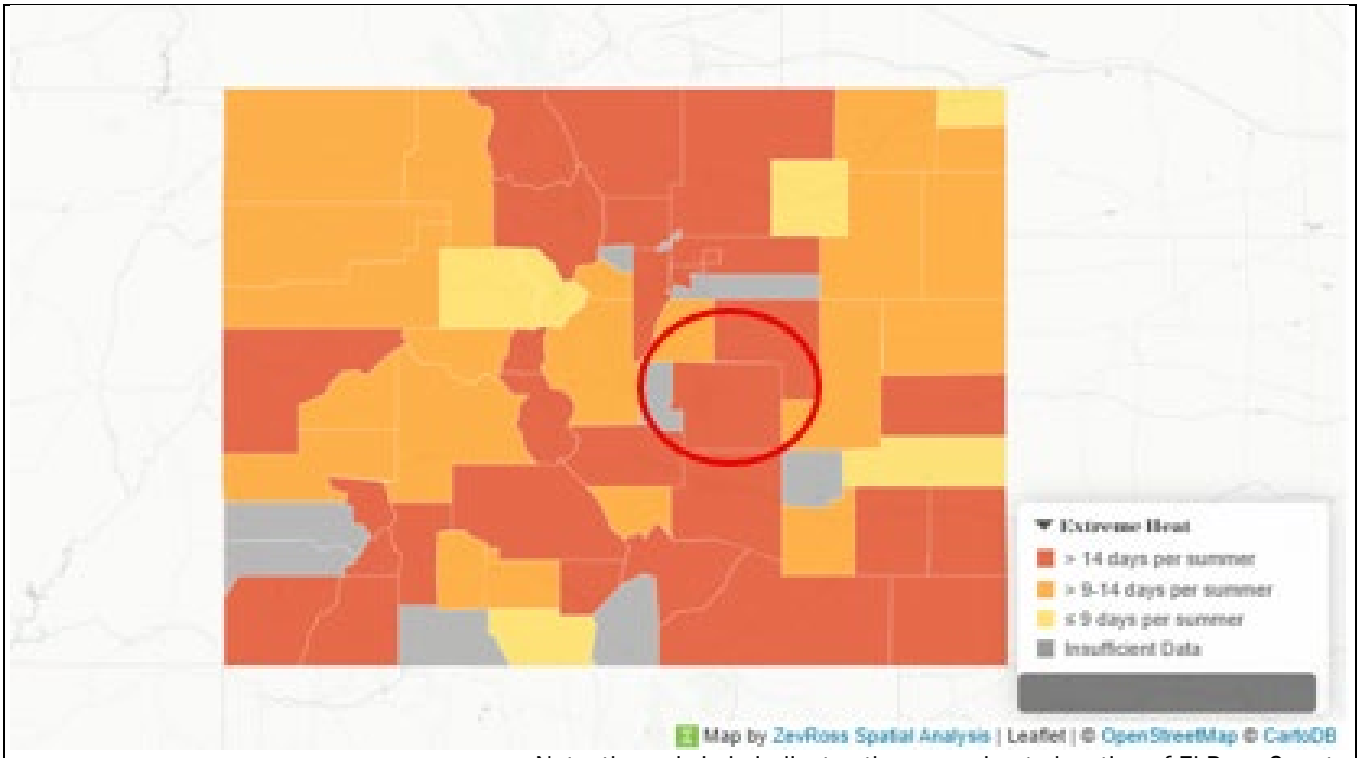
There is no known database that records incidences of extreme heat events, however, extreme heat events typically occur when temperatures are approximately 10 degrees above normal for the time of year for that location or when high temperatures are sustained for long periods of time. Figure 15-3, developed by the National Resource Defense Council (NRDC), shows the average number of extreme heat days per county from 2007 to 2016. In this analysis, extreme heat days are defined as days with daily maximum temperatures above the 90th percentile June-July-August temperature relative to a 1961-1990 reference period. According to this analysis, El Paso County experienced, on average, more than 14 days per year of extreme heat days than would be expected from the reference period. Based on historical records, areas with more than 9 days of extreme heat are living with more days of extreme heat than they did in the past.

Table 15-2. U.S. Department of Agriculture (USDA) Declarations for Drought Events in Pikes Peak Region Since Previous HMP

Disaster Begin Date	USDA Declaration Number	Description
May 5, 2020	S4680	Drought-FAST TRACK
May 12, 2020	S4687	Drought-FAST TRACK
April 14, 2020	S4692	Drought-FAST TRACK
June 16, 2020	S4703	Drought-FAST TRACK
May 12, 2020	S4722	Drought-FAST TRACK
July 21, 2020	S4798	Drought-FAST TRACK
August 25, 2020	S4848	Drought-FAST TRACK
November 1, 2020	S4917	Drought-FAST TRACK
November 1, 2021	S5147	Drought-FAST TRACK
November 1, 2022	S5372	Drought-FAST TRACK

Source:(USDA n.d.

Figure 15-3. Average Number of Extreme Heat Days per County from 2007 to 2016



Note: the red circle indicates the approximate location of El Paso County.

Source: NRDC n.d.

15.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous drought and extreme heat-related occurrences in the County was used to calculate the probability of future occurrences of such events. Table 15-3 lists the number of USDA drought declarations over the 12-year period from 2012 to 2024 and the number of days with National Weather Service (NWS) heat advisories issued from 2022 to 2024. These sources represent the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for drought and extreme heat in the County is considered "frequent."

Table 15-3. Probability of Future Drought and Extreme Heat Events in Pikes Peak Region

Hazard Type	Number of Occurrences 2012 to 2024	% Chance of Occurring in Any Given Year
Drought (2012 to 2024)	22	100%
Excessive Heat (2022 to 2024)	17	100%

Source: (USDA n.d.) (Iowa State University 2025)
Note: 100% probability indicates that it is statistically likely for an event to occur every year. It does not indicate that the occurrence of an event is a certainty in any given year.

15.1.6 CASCADING IMPACTS ON OTHER HAZARDS

The secondary hazard most associated with drought is wildfire. A prolonged lack of precipitation dries out vegetation, which becomes increasingly susceptible to ignition as the duration of the drought extends.

Air quality is susceptible to impacts of extreme heat events. The daily air quality index (AQI) indicates how clean or polluted the air is and what associated health effects might be a concern. Ground-level ozone and airborne particles are the two pollutants that pose the greatest threat to human health in this country and typically trigger air quality alerts during periods of extreme heat. Excessive heat events can also cause failure of motorized systems such as ventilation systems used to control temperatures inside buildings.

Drought can also have a severe impact on agriculture production, which has both economic and food supply impacts for the county and region.

15.2 VULNERABILITY AND IMPACT ASSESSMENT

All of El Paso County is vulnerable to drought and extreme heat events. The following subsections provide a qualitative discussion of the County's vulnerability to the drought and extreme heat hazards.

15.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

The entire population of El Paso County (736,008) is exposed to both the drought and extreme heat hazard.

Drought

Drought can affect people's health and safety and can lower the quantity and quality of potable water for human consumption. A decrease in available water may also impact power generation and availability to residents. Short-term or long-term health effects from drought include heat-related illnesses, waterborne illnesses, recreational risks, limited food availability, and reduced air quality or sanitation.

Extreme Heat

Extreme heat events have potential health impacts including injury and death. The following health hazards are related to extreme heat (CDC 2022):

- *Heat exhaustion* is the body's response to an excessive loss of water and salt, usually through excessive sweating. Symptoms can include headache, cramping, dizziness, and weakness.
- *Heat stroke* is the most serious heat-related illness. It occurs when the body can no longer control its temperature: the body's temperature rises rapidly, the sweating mechanism fails, and the body is unable to cool down. When heat stroke occurs, the body temperature can rise to 106 °F or higher within 10 to 15 minutes. Heat stroke can cause permanent disability or death if the person does not receive emergency treatment

Table 15-4 summarizes the effects of prolonged exposure to direct sunlight on the human body during extreme heat events. Adhering to extreme temperature warnings and conducting appropriate mitigation and preparation measures can significantly reduce the risk of temperature-related deaths.

Heat waves cause more fatalities in the U.S. than the total of all other meteorological events combined. From 2004-2018, excessive heat exposure caused more than 10,500 deaths in the United States, approximately 90 percent of these deaths occurring during May to September (CDC 2020). Every year, on average, there are 702 deaths from extreme heat events (CDC 2020). Those susceptible to extreme heat may suffer from dehydration, heat exhaustion, heat cramps, heat strokes or even death. Air-conditioning is the number one protective factor against heat-related illness and death.

Overall impact to population is considered Critical: isolated deaths and/or multiple injuries and illness. However, the impact on property and critical facilities is considered Minor: little or no property damage and no or brief interruption of essential facilities and services.

Table 15-4. Adverse Effects of Prolonged Exposure to Direct Sunlight

Category	Heat Index	Effects on the Body
Caution	80°F - 90°F	Fatigue is possible with prolonged exposure and/or physical activity
Extreme Caution	90°F - 103°F	Heat stroke, heat cramps, or heat exhaustion is possible with prolonged exposure and/or physical activity
Danger	103°F - 124°F	Heat cramps or heat exhaustion is likely, and heat stroke is possible with prolonged exposure and/or physical activity
Extreme Danger	125°F or higher	Heat stroke is highly likely

Source: NWS 2021

Socially Vulnerable Population

Drought

Drought has a severe negative impact on socially vulnerable populations, including the elderly, people with disabilities, non-English speakers, and children. These groups often face challenges when accessing information, resources, and support that are critical during prolonged dry periods. For example, older adults and individuals with disabilities may have limited mobility or health conditions that make it difficult to cope with water shortages or extreme heat that often accompanies drought. Children are especially vulnerable to dehydration and heat-related illnesses, and disruptions to food programs can increase their risk of malnutrition. Non-English speakers may not receive emergency alerts or public health information which in return leaves them at greater risk during drought-related hazard events. According to the National Drought Mitigation Center, drought impacts disproportionately affect these vulnerable groups, increasing risks such as malnutrition, dehydration, and exposure to unsafe water sources (Case-Buskirk 2025).

Extreme Heat

Populations most at risk to extreme heat events include the elderly, who are less able to withstand temperatures extremes due to their age, health conditions, and limited mobility to access shelters; infants and children up to 4 years of age; individuals with chronic medical conditions (e.g., heart disease, high blood pressure); and low-income persons that cannot afford adequate cooling; (CDC 2022a, CDC 2005).

Meteorologists can accurately forecast extreme temperature event development and the severity of the associated conditions with several days lead time. These forecasts provide an opportunity for public health and other officials to notify vulnerable populations, implement short-term emergency response actions, and focus on surveillance and relief efforts on those at greatest risk. Designating and developing emergency cooling facilities can enhance the resilience and safety of communities.

15.2.2 GENERAL BUILDING STOCK

No structures will be directly affected by drought conditions, though some structures may become vulnerable to wildfires, which are more likely to follow years of drought. Droughts can also have

significant impacts on landscapes, which could cause a financial burden to property owners. However, these impacts are not considered critical in planning for impacts from the drought hazard.

Extreme or prolonged heat exposure may affect older, poorly built, or uninsulated buildings. Newer built structures generally are not impacted; however, elevated summer temperatures increase the energy demand for cooling. Losses can be associated with the overheating of heating, ventilation, and air conditioning (HVAC) systems.

15.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

Drought typically does not damage structures, and critical facilities, as defined in this plan, are expected to remain operational during such events. While water and sewer infrastructure may be affected, most other critical facilities are generally not impacted by drought conditions. However, prolonged drought can strain water resources, which may indirectly affect facility operations.

All critical facilities in El Paso County are exposed to the hazard of extreme heat. It is essential that these facilities remain operational during hazard events. Extreme heat can lead to increased electricity demand, potentially causing short-term utility failures such as brownouts. Additionally, power lines may sag under high temperatures, and the electrical grid may experience significant strain.

Impacts on transportation infrastructure from extreme heat include softening or buckling of road pavement and deterioration of concrete structures, compromising the integrity of roadways or reducing their useful lifetimes. Similarly, bridge joints and other structural elements expand and contract during periods of extreme heat and cold, requiring maintenance and reducing their useful lifetimes (OPR, CNRA, CEC 2018).

15.2.4 ECONOMY

Drought produces a complex web of impacts that spans many sectors of the economy and reaches well beyond the area experiencing physical drought. This complexity exists because water is integral to the ability to produce goods and provide services. Drought can affect a wide range of economic, environmental, and social activities. The vulnerability of an activity to the effects of drought usually depends on its water demand, how the demand is met, and what water supplies are available to meet the demand. Extreme heat events can exacerbate the effects of severe drought conditions.

Impacts of extreme heat events on the economy include loss of business function and damage to and loss of inventory. Business-owners can be faced with increased financial burdens due to unexpected repairs caused to the building, higher than normal utility bills, or business interruption due to power failure (i.e., loss of electricity, telecommunications).

The Colorado Natural Hazard Mitigation Plan notes that unincorporated El Paso County has $31,747,752,419 in crop insurance-based loss estimates (3-72) (Colorado Division of Homeland Security and Emergency Management 2018). While this number is significant, the 2018 state drought plan also notes that El Paso County has a relatively low socio-economic vulnerability impact to drought.

15.2.5 ENVIRONMENT

Environmental losses from drought are associated with damage to plants, animals, wildlife habitat, and air and water quality; forest and range fires; degradation of landscape quality; loss of biodiversity; and soil erosion. Some of the effects are short-term and conditions quickly return to normal following the end of the drought. Other environmental effects linger for some time or may even become permanent. Wildlife habitat, for example, may be degraded through the loss of wetlands, lakes and vegetation. However, many species will eventually recover from this temporary aberration. The degradation of landscape quality, including increased soil erosion, may lead to a more permanent loss of biological productivity. Although environmental losses are difficult to quantify, growing public awareness and concern for environmental quality has forced public officials to focus greater attention and resources on these effects.

15.2.6 HISTORIC AND CULTURAL RESOURCES

Drought can pose a threat to the historic and cultural resources of El Paso County. The County is home to many heritage sites including Native American landmarks, pioneer-era structures, and military history installations. Prolonged dry conditions can increase the deterioration of historic buildings made from certain materials such as adobe, wood, and other natural materials that are sensitive to loss of moisture. Also, drought increases the risk of wildfires which can directly damage or destroy irreplaceable cultural resources such as historic trails, archaeological sites, and museums.

15.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

15.3.1 LAND USE AND DEVELOPMENT

Local planning documents, such as comprehensive and water master plans, provide capacity at the local municipal level to protect future development from the impacts of drought. To combat the effects of urban heat island effect, communities can implement design standards and urban planning principles that reduce the impacts of excessive heat events.

15.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent.

Vulnerability to drought will increase as population growth increases, putting more demands on existing water supplies. Future water use planning should consider an increase in population as well as potential impacts of climate change.

City of Colorado Springs Utilities (CSU) indicates that the region currently has three years' worth of water stored up in reservoirs, irrespective of a drought or no-drought state. Considering regional population growth and expected drought conditions, they anticipate having water supply shortfalls in about 20 years.

One of the most significant impacts of drought is the decreased supply of water for the region's inhabitants. As growth continues, so does the vulnerability for residents and business owners to drought impacts. Careful monitoring of the region's water supply will help drive conservation efforts and potential land use regulations aimed at minimizing drought impacts among other growth-related impacts. CSU has developed numerous programs aimed at conservation of water. The Xeriscape Education program on the CSU website is one example of how it helps with public outreach regarding water conservation efforts.

15.3.3 CLIMATE CHANGE

Seventy-six percent of El Paso County falls within the Koeppen Climate Zone of cold semi-arid. National Oceanic and Atmospheric Administration (NOAA) projects that by 2100, temperatures in this climate zone are expected to increase to between 6 and 14 degrees above historic levels. There may be as many as 120 extreme heat days annually in parts of the climate zone by 2100. The cold semi-arid climate zone is the driest area of the state. Precipitation levels are generally expected to remain unchanged, although a few areas may see minor increases or decreases by 2100.

With a warmer climate, droughts could become more frequent, more severe, and longer lasting. In 2024 alone, losses from drought in the U.S. totaled $182.7 billion (NOAA 2025). More frequent extreme events such as droughts could end up being more cause for concern than the long-term change in temperature and precipitation averages.

The best advice to water resource managers regarding climate change is to start addressing current stresses on water supplies and build flexibility and robustness into any system. Flexibility helps to ensure a quick response to changing conditions, and robustness helps people prepare for and survive the worst conditions. With this approach to planning, water system managers will be better able to adapt to the impacts of climate change.

According to the U.S. EPA, since 1901, the average surface temperature across the contiguous 48 states has risen at an average rate of 0.14 degrees Fahrenheit (°F) per decade (EPA 2024). NOAA routinely tracks the status of the average global temperature and, through their research, identified a warming trend since the mid-1970s. The warmest years globally have all occurred since 1998, with the top ten being 2016, 2019, 2015, 2017, 2018, 2014, 2010, 2013 and 2005 (tied), and 1998, respectively. This increase in average surface temperatures can also lead to more intense heat waves that can be exacerbated in urbanized areas by what is known as urban heat island effect, where temperatures can be 2 to 10 °F warmer than the surrounding rural countryside (EPA 2025). Additionally, as temperatures rise, so do the number of heat-related illnesses, emergency room visits, and deaths.

15.3.4 OTHER IDENTIFIED CONDITIONS

The planning team has identified the following drought and extreme heat related issues:

- Identification and development of alternative water supplies.
- Utilization of groundwater recharge techniques to stabilize the groundwater supply. The probability of increased drought frequencies and durations due to climate change.
- Exacerbated community and regional water supply problems due to lack of planning for long-term sustainability and by inefficient allocation of water property rights.
- Deficient wise-water management policies, protective regulations and conservation activities even during non-drought conditions.
- Potential for increased extreme heat events due to climate change. Ineffective development strategies to reduce "heat islands."

15.4 CONSEQUENCE ANALYSIS

Table 15-5 presents the results of the consequence analysis for the drought and extreme heat hazard.

Table 15-5. Consequence Analysis for the Drought and Extreme Heat Hazard

	Narrative
Hazard Description	Drought is a prolonged shortage of water resulting from a deficiency in precipitation due to extended climate patterns. It occurs when the normal amount of moisture is unavailable to meet an area's typical water consumption needs. Droughts develop slowly over multiple years, and it is often difficult to determine precisely when they begin or end. Extreme heat refers to summertime weather that is significantly hotter and/or more humid than average for a given location and time of year. Drought is often accompanied by extreme heat. When temperatures reach 90°F or higher, people are at increased risk for sunstroke, heat cramps, and heat exhaustion. Pets, livestock, and crops are also vulnerable to heat-related injuries and damage.
Impact on Property, Facilities, and Infrastructure	Although drought and extreme heat typically cause minimal direct property damage, the loss of farmland and a diminishing domestic water supply can have devastating effects on local economies. Extreme heat can place major strain on the electrical grid, causing power lines to sag and increasing the likelihood of brownouts or blackouts. The increased risk of wildfires during drought conditions can lead to catastrophic loss of buildings. Critical infrastructure—such as dams, transmountain ditches, and irrigation systems—may be damaged by excessively dry, expansive soil as it contracts. Structural damage may also occur due to decreased pore water pressure, high sediment loads from reservoir drawdowns, and debris flows or flooding following wildfires.
Impact on the Environment	Extended periods of drought and extreme heat can stress plant and animal species, disrupt local habitats, and increase human-wildlife interactions. Overgrazing during drought can degrade land quality, and water quality may decline to the point of causing localized fish kills. Low stream flows negatively affect riparian habitats and aquatic species. Drought can also trigger secondary hazards, particularly wildfires and potentially land subsidence. Severe wildfires are a major concern during periods of exceptional drought. The loss of farmland and reduced water availability can severely impact both local economies and natural ecosystems.
Impact on Responders	Drought is not typically considered an incident requiring emergency response, so it poses minimal direct threat to responders. However, extreme heat increases risks for firefighters, law enforcement officers, EMTs, and paramedics. It is essential that first responders and their departments are trained to recognize symptoms of heat-related illnesses and implement appropriate prevention measures.

	Narrative
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Drought is unlikely to cause immediate disruption to essential services due to its slow onset. However, it may moderately impact water utilities, and in extreme cases, municipal water delivery could be interrupted. Recreational services may also be affected at the local level. Extreme heat may result in the loss of facility functionality, reduced accessibility, and impaired service delivery. Power outages are likely in areas without adequate backup generation. Food supply and distribution may be disrupted, potentially leading to increased food prices. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	The greatest risk to people during drought is the availability of drinking water, whether through municipal systems or individual wells. According to Colorado Springs Utilities' Water Conservation Plan (2008–2012), the water supply is projected to meet demand through 2046. However, reduced air quality from blowing dust can have harmful health effects. As regional growth continues, so does vulnerability to drought impacts. Careful monitoring of water supplies is essential to guide conservation efforts and inform land use regulations. Public communication about water preservation practices—such as limiting lawn and vegetation watering—and awareness of wildfire-prone areas is critical. Extreme heat affects human health by causing discomfort, respiratory issues, heat cramps, exhaustion, non-fatal heat stroke, and heat-related mortality. Vulnerable populations include individuals without air conditioning, senior citizens, young children, people with mental illness or chronic diseases, and those engaged in strenuous outdoor activities.
Impact on the Economic Condition of the County	According to the National Drought Monitoring Center (NDMC), the most prominent impacts of drought are agricultural, followed by fire-related and social consequences. Social impacts include effects on public health, recreation and tourism, loss of human life due to heat stress, and diminished aesthetic and cultural values.
Impact on Public Confidence in Government	The public's confidence in government response may be challenged if planning, response, and recovery efforts related to drought and extreme heat are not timely or effective. The public holds high expectations for government capabilities in issuing warnings, providing information, and coordinating response efforts. Clear and consistent communication is essential to maintain public trust and ensure safety during drought and extreme heat events.

16. HAIL

16.1 HAZARD PROFILE

16.1.1 HAZARD DESCRIPTION

Hail is precipitation that is formed when updrafts in severe storms carry raindrops upward into extremely cold areas of the atmosphere. The super cooled raindrops grow into balls of ice, which pose a hazard to property, people, livestock, and crops when they fall back to the earth. The process of falling, thawing, moving up into the updraft and refreezing before falling again may repeat many times, increasing the size of the hailstone. Usually hailstones are less than 2" in diameter but have been reported much larger and may fall at speeds of up to 120 mph. Hailstorms occur throughout the spring, summer, and fall in the region, but are more frequent in late spring and early summer. These events are often associated with thunderstorms that may also cause high winds and tornadoes. Hail causes nearly $1 billion in damage to crops and property each year in the United States. Hail is also one of the requirements which the National Weather Service uses to classify thunderstorms as severe. If hailstones of more than one inch in diameter are produced in a thunderstorm, the storm qualifies as severe.

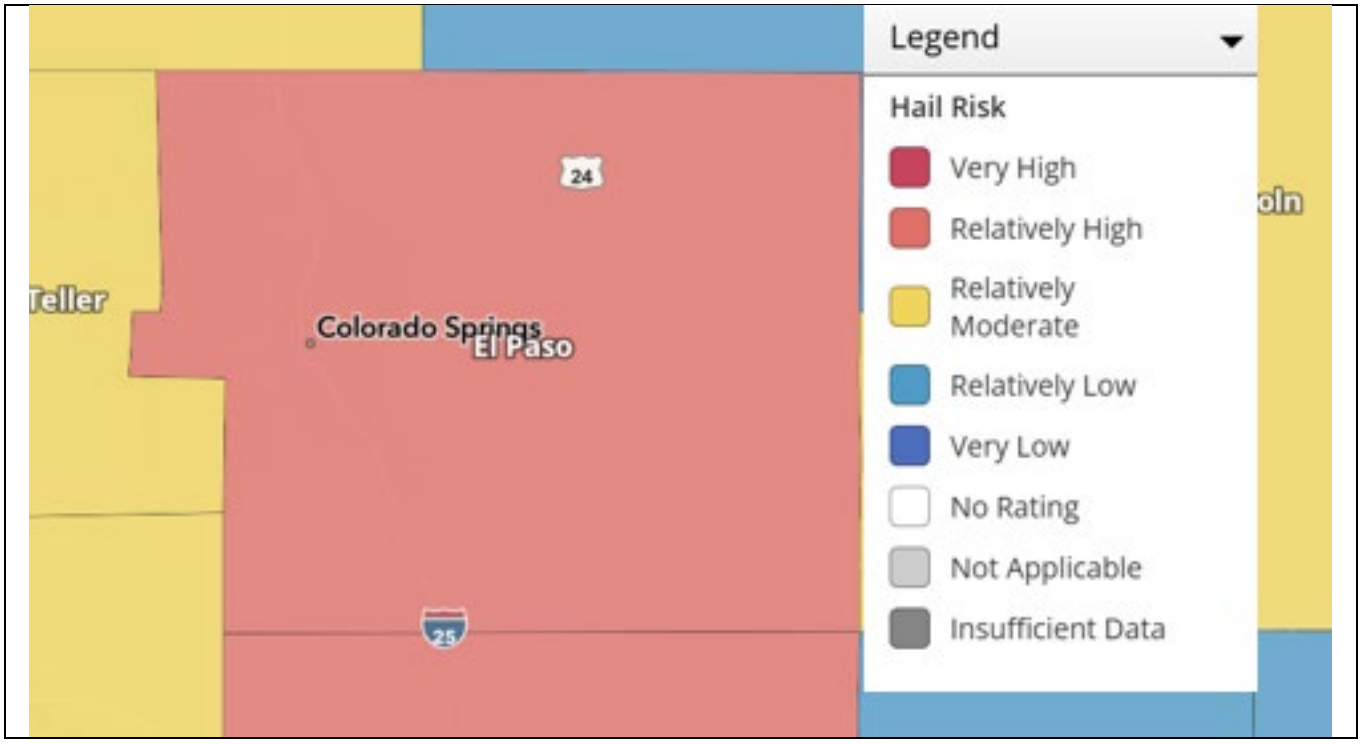
Large hailstones are capable of damaging structures, automobiles, and harming individuals and livestock.

16.1.2 LOCATION

Severe weather events have the potential to happen anywhere in the planning area. The entire extent of Pikes Peak Region is exposed to the hailstorm hazard. Hailstorms occur during severe storms, which are regional in nature. However, just as the amount of precipitation in the form of snow or rain may vary significantly within a single storm, so may the amount, size, and duration of hail within a severe storm. This can have a wide range of impacts.

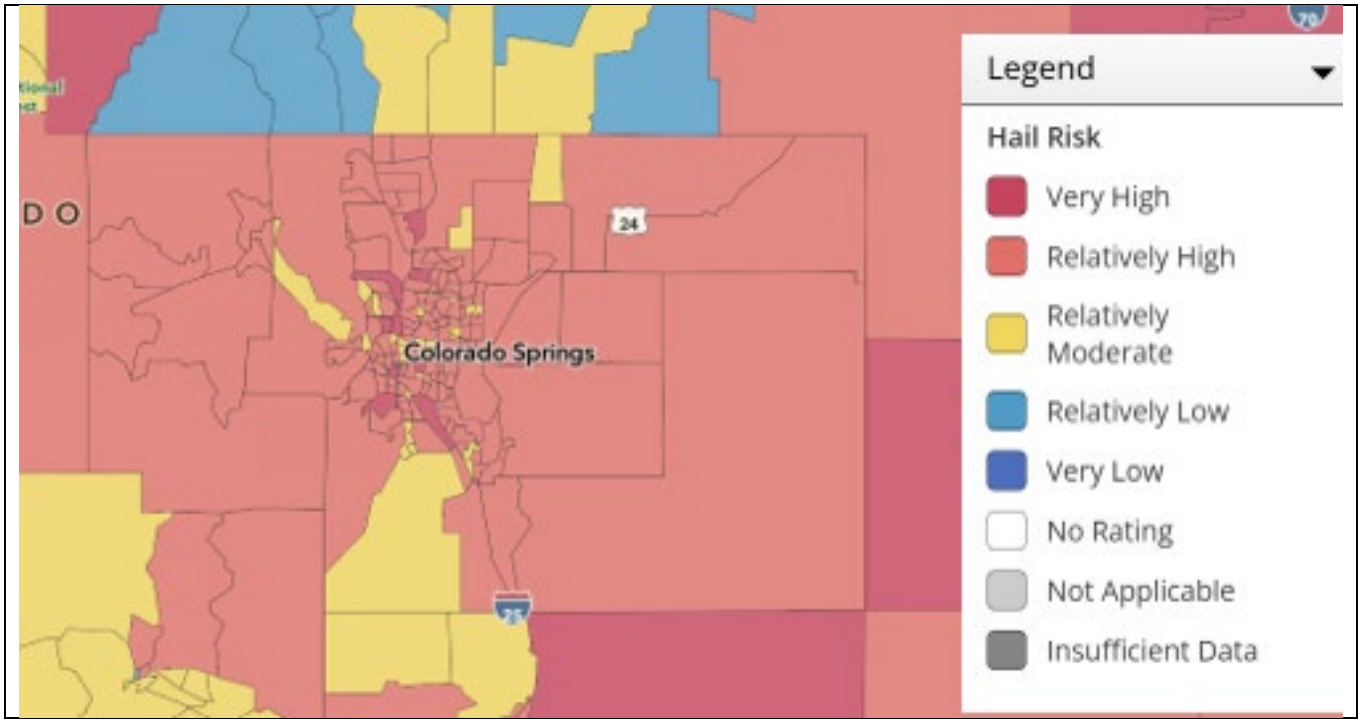
According to the FEMA National Risk Index Map (NRI) El Paso County has a relatively high hail risk. Figure 16-1 illustrates the NRI hail risk map by County view. Figure 16-2 illustrates the NRI hail risk map by census tract and ranges from relatively moderate to very high risk for hail risk in the County (FEMA n.d.).

Figure 16-1. FEMA National Risk Index for El Paso County by County View



Source: FEMA n.d.

Figure 16-2. FEMA National Risk Index for El Paso County by Census Tract

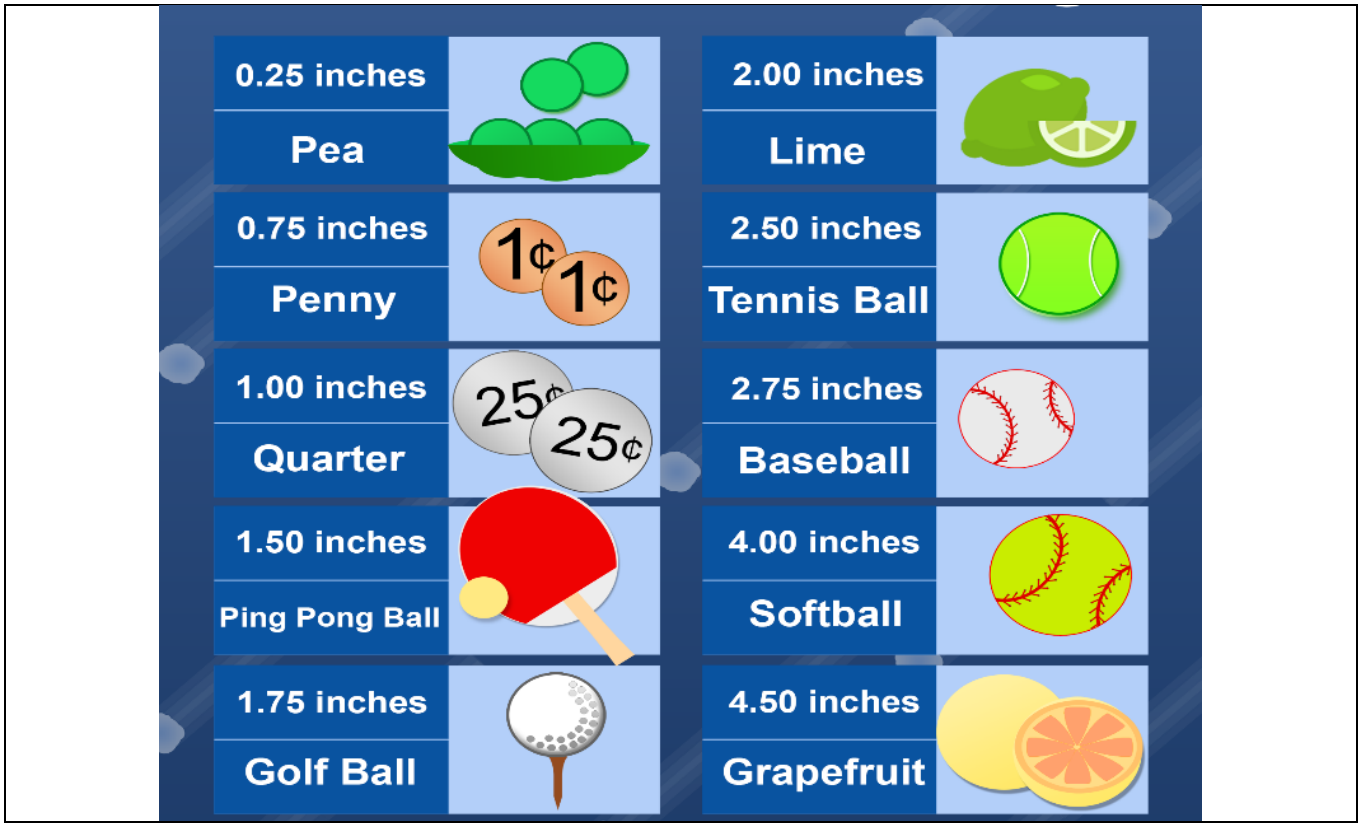


Source: FEMA n.d.

16.1.3 EXTENT

The severity of hail is measured by duration, hail size, and geographic extent. Hail can exhibit a variety of sizes, often estimated by comparing the hail to a known object (Figure 16-3). Most hailstorms are made up of a mix of different sizes, and only the very largest hail stones pose serious risk to people caught in the open (NSSL 2021). The Tornado and Storm Research Organization defines hail size through the TORRO Hailstorm Intensity Scale (H0-H10) which helps to explain the hail size to damage ratio.

Figure 16-3. Hail Size Reference Chart



Source: NWS 2023

Table 16-1 outlines the TORRO Hailstorm Intensity Scale. It shows that the most extreme (H10) events are called super hailstorms and can cause extensive damage to buildings and severe to maybe even fatal injuries to people. The size for super hailstorms can be over 100 mm or the size of a melon fruit.

Warning Time

The warning time for hail events is moderate, with 6 to 12 hours advance notice. Meteorologists can often predict the likelihood of a severe storm. This can give several days of warning time. However, meteorologists cannot predict the exact time of onset or severity of the storm. Some storms may come on more quickly and have only a few hours of warning time.

Table 16-1. The TORRO Hailstorm Intensity Scale

Scale	Intensity category	Typical hail diameter (mm)	Description	Typical damage impacts
H0	Hard hail	5	Pea	No damage
H1	Potentially damaging	5-15	Mothball	Slight general damage to plants, crops
H2	Significant	10-20	Marble, grape	Significant damage to fruit, crops, vegetation
H3	Severe	20-30	Walnut	Severe damage to fruit and crops, damage to glass and plastic structures, paint and wood scored
H4	Severe	25-40	Pigeon's egg	Widespread glass damage, vehicle bodywork damage
H5	Destructive	30-50	Golf ball	Wholesale destruction of glass, damage to tiled roofs, significant risk of injuries
H6	Destructive	40-60	Hen's egg	Bodywork of grounded aircraft dented; brick walls pitted
H7	Destructive	50-75	Tennis ball	Severe roof damage, risk of serious injuries
H8	Destructive	60-90	Large orange	(Severest recorded in the British Isles) Severe damage to aircraft bodywork
H9	Super Hailstorms	75-100	Grapefruit	Extensive structural damage. Risk of severe or even fatal injuries to persons caught in the open
H10	Super Hailstorms	>100	Melon	Extensive structural damage. Risk of severe or even fatal injuries to persons caught in the open

Source: The Tornado and Storm Research Organization n.d.

16.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

Table 16-2 lists all hail-related major disasters declarations that have included the Pikes Peak Region since 1953.

State Emergency Proclamations

Table 16-3 lists all hail-related state emergency proclamations that included the Pikes Peak Region from 2020 to 2024.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA hail-related agricultural disaster declarations.

All Recent Events

Table 16-4 lists major recorded hail-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 16-2. FEMA Disaster Declarations for Hail-Related Events in the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
June 19, 1965	DR-200	Tornadoes, severe storms, flooding
May 19, 1969	DR-261	Severe storms, flooding
May 23, 1973	DR-385	Heavy rains, snowmelt, flooding
August 2, 1976	DR-517	Severe storms, flash flooding
April 9, 2003	EM-3185	Snowstorm
January 7, 2007	EM-3270	Snowstorm
September 12, 2013	EM-3365	Severe storms, flooding, landslides, and mudslides
September 14, 2013	DR-4145	Severe storms, flooding, landslides, and mudslides
July 16, 2015	DR-4229	Severe storms, tornadoes, flooding, landslides, and mudslides
August 25, 2023	DR-4731	Severe storms, flooding, and tornadoes

Source: FEMA n.d.

Table 16-3. State Emergency Proclamations for Hail-Related Events in the Pikes Peak Region (2020 to 2024)

State Proclamation Date	State Proclamation Number	Description
March 12, 2021	D-2021-064	Severe Winter Weather
July 21, 2023	D-2023-011	Severe Weather and Flooding
February 9, 2024	D-2024-002	Extreme Cold Temperatures and Winter Weather

Source: Colorado Governor n.d.

Table 16-4. Hail Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
June 26, 2020	Heavy Rain	Scattered thunderstorms developed across the higher terrain early in the afternoon and then spread east across the I-25 Corridor during the mid to late afternoon and then continued to the far southeast plains by late evening. Hail was the main hazard, with several significant hail reports observed across El Paso county. Stalled cars in water on Voyager Parkway. Heavy rain, 1.42 inches. USGS station at U.S. Air Force Academy.
July 3, 2020	Hail	Scattered thunderstorms occurred across much of southern Colorado, as deeper upslope flow and high amounts of moisture were in place. Moderate amounts of rainfall did occur in some locations, as well as a few reports of large hail.

Date	Hazard	Event Narrative
July 12, 2020	Hail	Large amounts of moisture and instability supported scattered severe thunderstorms across southern Colorado during the afternoon and evening hours. While large hail was observed across mainly the Pikes Peak region, there were some isolated reports over the far eastern plains.
July 15, 2020	Heavy Rain	Storms developed over the mountains early in the afternoon and then spread east to the I-25 corridor through the afternoon hours, with reports of large hail and heavy rainfall with flash flooding noted in this location. Several vehicles underwater and stranded in security. Water was not swift moving. Reports of several shattered glass windows, and windshield damage. One inch hail. Heavy rainfall of 2.25 inches accumulated in under an hour.
July 21, 2020	Hail	Thunderstorms occurred in the afternoon and evening across the higher terrain and parts of the plains, especially the Pikes Peak region and I-25 corridor. Strong to severe storms occurred from around midafternoon through mid-evening, once again, with the highest risk across the Pikes Peak region.
August 5, 2020	Heavy Rain	Isolated showers and storms developed over the mountains and high valleys during the day. Thunderstorm development then shifted to the I-25 corridor in the afternoon, specifically the Pikes Peak region, where multiple storms produced large hail. Heavy rainfall with localized flooding also occurred on this day. Water flowing over curb at Fontaine and Dartmouth. Extensive street flooding reported by broadcast media. Cars stalling in flood waters across roadway. Several boulders were washed onto Highway 24 due to heavy rainfall. Trained spotter reported large hail, 1.75 inches. Woman was hit in the wrist at 7 Falls and was injured. Time estimated at 4 PM. Reported at 10th and Colorado Ave., City of Colorado Springs, CO. National Weather Service employee reported large hail, 1.75 inches. Heavy rainfall of 1.51 inches.
August 6, 2020	Heavy Rain	Thunderstorm development was once again focused across the Pikes Peak region on this day, with strong to severe thunderstorm development occurring. While large hail did occur, several reports of heavy rainfall were noted. Public reported large hail, 1 inch. Heavy rainfall of 2.13 inches.
August 15, 2020	Hail	Scattered thunderstorms developed during the late afternoon and early evening time frame on this day, primarily affecting locations along the I-25 corridor. Hail was the main hazard observed this day, though burn scar flash flooding also occurred. Trained spotter reported large hail, 1.5 inches.
August 20, 2020	Thunderstorm Wind	Another day of afternoon and evening thunderstorm development occurred across both the higher terrain and plains. A few strong to severe storms occurred on this day. Street flooding greater than 6 inches deep at Austin Bluffs and Academy. Storm chaser reports large hail, 1 inch. Heavy rainfall of 2 inches. Local broadcasters shared pictures of thunderstorm wind damage in Ellicott, CO from the severe storms. Based on archived radar information it appears that a microburst descended right on top of the damaged location leading to the outbuilding and metal fencing damage.

Date	Hazard	Event Narrative
July 14, 2020	Hail	During the afternoon hours of July 14th, scattered thunderstorms, including a few supercells, developed across eastern El Paso County. As this activity shifted eastward, they began to intensify and grow upscale into a larger thunderstorm complex. A series of supercells moved through Bent, Prowers, and Baca Counties producing a large non-damaging tornado, large hail, and damaging wind gusts.
May 2, 2021	Hail	Isolated to scattered thunderstorms developed over portions of the I-25 corridor in El Paso and Pueblo Counties during the afternoon and then spread eastward to southeastward across the Highway 50 corridor through the evening. Some of the thunderstorms were strong to severe, with the more intense storms producing large hail of 1-2 inches in diameter and damaging wind gusts of 60-70 mph. Additionally, a tornado and wind gusts up to around 90 mph were observed across the eastern plains on this day.
May 14, 2021	Hail	An upper-level disturbance moving across the region along with increasing moisture at the surface allowed thunderstorms to develop across the plains on this day. Severe storms did occur, primarily across the eastern plains, with large hail up to two inches being observed.
May 17, 2021	Heavy Rain	A large upper-level system moved across the region during this time, providing widespread precipitation to much of southern Colorado. While a few severe reports consisting of large hail were observed, the main hazards were heavy rainfall with flash flooding. With the arrival of colder air, snow was also observed over and near the mountains. Heavy rain of 1.49 inches, City of Manitou Springs. Heavy rain of 1.89 inches, 2 miles northwest City of Manitou Springs. Heavy rain of 1.95 inches, 2 miles south southwest City of Manitou Springs.
May 28, 2021	Hail	Isolated thunderstorms occurred on this day, mainly staying confined to the higher terrain. However, a few storms moved away and into adjacent locations, and with a stronger storm producing one inch hail across the Pikes Peak Region.
May 29, 2021	Hail	Thunderstorms developed across the Pikes Peak region and plains on this day along a surface low and boundary extending from around Teller County southeast through Las Animas County. This served as a focus for severe thunderstorms, with large hail up to one and a half inches noted across the Pikes Peak region, and a tornado observed across Las Animas County.
June 19, 2021	Hail	Increases in moisture and instability led to a higher coverage of strong to severe storms across the plains on this day. Winds and hail were the main thunderstorm risks as storms moved off the mountains and into the plains during the afternoon and evening hours.
June 24, 2021	Thunderstorm Wind	An embedded mid-level disturbance helped to develop showers and storms across the region through the early evening on this day, with strong to severe storms occurring across El Paso County through the far southeast plains. In this location high instability and strong forcing provided a setup for large hail and damaging winds to occur. The largest hail of 4 inches occurred across Kiowa county.

Date	Hazard	Event Narrative
July 1, 2021	Hail	The setup on this day supported another summer day with possible flash flooding over and near the mountains, though the setup did also support severe thunderstorm development as the activity pushed off the mountains into a more unstable air over the plains. This indeed did occur, with flash flooding and severe storms being observed from the Upper Arkansas River Valley down along the Highway 50 corridor and into the Pueblo area.
July 3, 2021	Hail	Isolated showers and storms occurred along the I-25 corridor during the afternoon on this day, especially around and north of Pueblo. There was additional development across the eastern plains, but both areas really only observed isolated severe storms.
August 12, 2021	Hail	Isolated to scattered thunderstorms occurred across the lower elevations of southern Colorado on this day, with a few large hail reports noted with the stronger storms.
September 14, 2021	Hail	Scattered thunderstorms, some strong to severe, occurred over the plains. The strongest storms developed around midafternoon through mid-evening and produced hail up to 1 to 1.25 inches and wind gusts of 60 to 70 mph. Winds of 50 mph or greater were also observed.
June 6, 2022	Hail	Strong to severe storms developed along the foothills and Palmer Divide in eastern Colorado and moved south-southeast out across the plains. Storms quickly became severe, moving off the higher terrain onto the warm and moist plains producing intense rainfall rates, flash flooding, and large damaging hail through the late evening hours.
June 7, 2022	Hail	A more significant and widespread day of severe weather occurred across much of southeastern Colorado during the afternoon and evening of June 7th. Numerous reports of large damaging hail, funnel clouds, and tornadoes occurred across the region. Cocorahs spotter measured 1.63-inch hail with earlier severe storm.
July 6 – 7, 2022	Heavy Rain	Thunderstorms developed in the afternoon over and near the higher terrain, with an initial risk of strong to severe storms in the Pikes Peak region. This risk then spread into the eastern plains along the Highway 50 corridor later in the evening, where large hail damaging wind gusts up to around 75 mph, localized flash flooding, and even a tornado occurred. Heavy rainfall of 1.17 inches.
August 15, 2022	Heavy Rain	A few strong to severe storms developed right along the Palmer Divide in northern El Paso County during the afternoon of August 15th. As the storms slowly drifted east-southeast, they became severe producing large damaging hail and pockets of flash flooding. Flash flooding with water flowing over the road at the intersection of Sweet Road. and Peyton Hwy. Trained spotter called in to report flash flooding 3 miles west of Town of Calhan with approximately 1.5 to 2 inches fallen in the past hour. Recorded 1.7 inches of rain in an hour.

Date	Hazard	Event Narrative
May 12, 2023	Heavy Snow	A closed low propagated from SW CONUS and rapidly intensified over the southeast Colorado plains. A combination of strong lift due to the rapidly intensifying cyclone and orographic lift created heavy snow over the mountains. Since this was a late spring system with origins from the Pacific, the lower elevations were warm enough for heavy rainfall that ended up causing some flooding issues along the Fountain Creek in El Paso County and Pueblo County. There was 1 foot of standing water as reported via video from law enforcement and social media. COOP observer reported 1 inch hail. There was 4 inches of snow. There was 6.39 inches of rain that fell. There was 12 inches of snow that fell.
June 16, 2023	Heavy Rain	The continued deluge of heavy rain, severe thunderstorms, flash flooding, and tornadoes continue over southern Colorado by yet another closed low located over southern California. The largest hail stone was 4 inches as reported by law enforcement and emergency management located in Baca County. Heavy rains continue over the I-25 corridor, with multiple reports of additional flooding in El Paso and Pueblo Counties.
July 15, 2023	Hail	The continuations of hail, wind, and tornadoes continue through mid-July as northwesterly upper-level flow develops once again over southern Colorado. Anomalous amounts of low-level moisture remain over the region due to record breaking precipitation in June and an active early July. Enhanced wind shears due from the upper-level northwesterly flow created an environment conducive to severe thunderstorms.
July 31, 2023	Heavy Rain	Surface flow from the east advected amply amounts of low-level moisture which created another event where heavy rains, hail, and gusty winds were observed. Weak perturbations in the upper flow sparked thunderstorms across the region.
May 15, 2024	Hail	A boundary pushing through southeast Colorado produced a few high based thunderstorms late in the day. Some of these storms became strong to severe, resulting in hail up to an inch in diameter and even one report of a funnel cloud. Picture of 1 inch diameter hail from social media.
May 20, 2024	Hail	A broad trough moving over southeast Colorado, with enough synoptic forcing, produced some stronger to severe thunderstorms along portions of the I-25 corridor and mainly over El Paso County. A trained spotter reported hail of 1.5 inches in diameter.
May 31, 2024	Hail	A very dynamic pattern within a longwave trough allowed for a series of major shortwave troughs to propagate over Colorado. This allowed for several days of severe thunderstorms. Severe thunderstorms were fueled by the conditionally unstable environment with sufficient forcing, high amounts of mid-level moisture, high levels of buoyancy (CAPE), steep lapse rates, and effective bulk shear. This resulted in reports of large hail (more than 2 inches), severe wind gusts of greater than 50 kts, and even a few land spouts/funnel clouds. A source via amateur radio reported hail of 1.25 inches in diameter.
July 3, 2024	Hail	Westerly flow-initiated thunderstorms over region bring severe wind and hail to the eastern plains. Picture of hail measuring 1.65 inches in diameter via social media.

Date	Hazard	Event Narrative
July 7, 2024	Hail	Northwest flows blossoms hailstorms. Hail measured to 1 inch fell southeast of Peterson AFB.
August 1, 2024	Hail	An upper-level trough transitioning over Colorado on the 1st of August provided enough instability for there to be the development of scattered strong to severe storms over Teller/El Paso counties by late in the afternoon and through the evening, resulting in several cases of severe hail reported. Members from other Federal Agency reported hail of 1.5 inches in diameter.
August 19, 2024	Thunderstorm Wind	An active upper-level pattern with a series of shortwave troughs moving over the region throughout the course of the week produced several days of strong to severe thunderstorms over the region. A trained spotter reported hail of 2 inches in diameter via social media with picture. A public source reported 1.50 inches of rain, which fell in a short period of time, and was produced by a strong thunderstorm.
September 7, 2024	Hail	Northwest flow over the area allowed for strong to severe storms to materialize, some of which produced large hail.

Source: NOAA-NCEI, 2024

16.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous hail occurrences in the County was used to calculate the probability of future occurrences of such events. Table 16-5 lists the number of events from various sources over the 71-year period from 1954 to 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for hail in the County is considered “frequent.”

Table 16-5. Probability of Future Hail Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1954 and 2025	% Chance of Occurring in Any Given Year
Hail	250	100%

Source: NOAA_NCEI, 2025

Note: 100% probability indicates that it is statistically likely for an event to occur every year. It does not indicate that the occurrence of an event is a certainty in any given year.

16.1.6 CASCADING IMPACTS ON OTHER HAZARDS

The most significant secondary hazards associated with hailstorms are floods resulting from storm drains that have been clogged with hail.

16.2 VULNERABILITY AND IMPACT ASSESSMENT

All El Paso County is at risk from the impacts of hail. A qualitative analysis was conducted to assess the County's vulnerability to this hazard of concern.

16.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

The entire population of El Paso County (736,008) is potentially exposed to hail events, though death or injury from hailstorms is rare. Hail can cause widespread property damage, disrupt transportation, and lead to power outages. These disruptions can affect access to essential services and infrastructure, especially in remote areas. While the physical threat from hail is generally low, the broader impacts can still be significant for the community as a whole.

Socially Vulnerable Population

Hailstorms disproportionately affect socially vulnerable groups such as the elderly, individuals with disabilities, children under the age of 5, and those living in poverty. These populations face greater physical risks due to limited mobility, lack of safe shelter, or reliance on specialized transportation and emergency services. For example, elderly individuals or people with disabilities may struggle to find cover quickly, and young children in outdoor settings are especially at risk.

Hail can also damage critical infrastructure like power lines and transportation systems, further endangering these groups. Economically, hailstorms can be devastating for low-income households lacking insurance or resources to repair damaged property. Mobile homes and older housing, more common among low-income residents, are particularly susceptible. The financial burden of repairs can lead to prolonged exposure to unsafe conditions. These cascading impacts underscore the need for targeted preparedness and recovery efforts focused on socially vulnerable populations.

16.2.2 GENERAL BUILDING STOCK

El Paso County is vulnerable to significant hailstorms in the future. Although weather forecasting provides warning for upcoming events, knowing exactly where and how large an impact to people and property is nearly impossible to predict. Hail-producing thunderstorms are a regular occurrence in the Region, and it is reasonable to expect future damage to automobiles, structures, and potentially individuals. All of the buildings and structures are vulnerable to hailstorm impacts. That means a total of 252,492 buildings in the County with a total replacement cost value of over $152 billion are vulnerable to possible hailstorms. The City of Colorado Springs has the highest number of buildings (166,064), with over $105 billion in replacement cost value. Table 3-9 summarizes the number and value of all general buildings in the planning area.

16.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

All critical facilities are exposed to risks associated with hail. Significant damage to critical facility and infrastructure that would result in a loss of function is uncommon. However, hail events may

occur simultaneously with other hazards, such as thunderstorms, that may result in damage or loss of function to facilities and infrastructure.

Incapacity and loss of roads are the primary transportation failures resulting from thunderstorms, wind and hail, mostly associated with secondary hazards. Landslides caused by heavy prolonged rains can block roads. High winds can cause significant damage to trees and power lines, blocking roads with debris, incapacitating transportation, isolating population, and disrupting ingress and egress. Of particular concern are roads providing access to isolated areas and to the elderly. Prolonged obstruction of major routes due to landslides, debris or floodwaters can disrupt the shipment of goods and other commerce. Large, prolonged storms can have negative economic impacts for an entire region. Severe windstorms and downed trees can create serious impacts on power and above-ground communication lines. Loss of electricity and phone connection can leave certain populations isolated because residents are unable to call for assistance.

16.2.4 ECONOMY

Hailstorms can have an economic impact on the County affecting both public and private sectors. The direct impacts are often related to property damage as hail can destroy roofs, vehicles, crops, and infrastructure, which can lead to billions of dollars in insurance claims and repair expenses. Businesses may also suffer from temporary closures due to damage or power outages which reduce productivity and sales. Local governments often have the economic burden of emergency response, debris cleanup, and infrastructure repair which can put pressure on municipal budgets. Over time, repeated events can lead to increased insurance premiums and reduced property values which can slow economic growth. These impacts express the need for and importance of resilience planning and investment in infrastructure that can mitigate future hailstorm losses.

16.2.5 ENVIRONMENT

The environment is highly exposed to thunderstorms, high winds, and hail. Natural habitats such as streams and trees risk major damage and destruction. Prolonged rains can saturate soils and lead to slope failure. Flooding events can produce river channel migration or damage riparian habitat. Hailstorms can also cause crop damage ranging from moderate to total loss. The impact of hail on a plant tissue depends on the size of the hailstones, duration of the storm, and the growth stage of the plants.

16.2.6 HISTORIC AND CULTURAL RESOURCES

Hailstorms can severely impact the historic and cultural resources of El Paso County. City of Manitou Springs and City of Colorado Springs are home to heritage sites and landmarks which are vulnerable to hailstorms. Large hail, exceeding two inches in diameter, has caused significant damage to historic buildings such as broken windows, damaged roofs, and damage to architectural features (Pachot 2025). Another example is the Cheyenne Mountain Zoo which is a cultural and educational institution in City of Colorado Springs. The zoo suffered extensive damage during the 2018 hailstorm which dropped nearly three inches in diameter. The hailstorm injured visitors and animals as well as shattering skylights and damaging historic exhibits (KOAA News 2020).

16.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

16.3.1 LAND USE AND DEVELOPMENT

All future developments will be affected by hail. The ability to withstand impacts lies in sound land use practices and consistent enforcement of codes and regulations for new constructions. The area planning departments are governed by the International Building Code. This code is equipped to deal with the impacts of severe weather events, including hail. Land use policies identified in general plans within the planning area also address many of the secondary impacts (flood) of the hail hazard.

16.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the risk of hail has also increased. More people are residing and living in the County, and this directly increases the exposure to hail hazard areas in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in hail risk. It is critically important that the County plans for and mitigates against hail hazards for the current population and the projected new population in the future.

16.3.3 CLIMATE CHANGE

Climate change presents a significant challenge for risk management associated with severe weather, especially hailstorms. The frequency of severe weather events has increased steadily over the last century. The changing hydrograph caused by climate change could have a significant impact on the intensity, duration and frequency of storm events. All these impacts could have significant economic consequences.

16.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with a hail event in the planning area include the following:

- Older building stock in the planning area is built to low code standards or none at all. These
- structures could be highly vulnerable to damage from large diameter hail events. Hail may clog storm water infrastructure and exacerbate flooding within the area.
- Hail may result in crop damage and loss.

16.4 CONSEQUENCE ANALYSIS

Table 16-6 presents the results of the consequence analysis for the hail hazard.

Table 16-6. Consequence Analysis for the Hail Hazard

Category	Narrative
Hazard Description	Large hailstones are capable of causing significant damage to structures, vehicles, and crops. They also pose a risk of injury to individuals and livestock.
Impact on Property, Facilities, and Infrastructure	Hail affects the entire planning area, including all above-ground structures and utilities. While all buildings and equipment are exposed to hailstorms, the damage typically does not result in widespread disruption or debilitating structural failure. However, even small amounts of damage across many properties can result in high total property losses, especially to structures and vehicles. Large hailstorms may also lead to localized flooding when hailstones clog stormwater drainage systems. These secondary effects are difficult to predict or prevent but can cause significant damage. Hail-producing thunderstorms are common in the Pikes Peak Region, and future damage to automobiles, buildings, and individuals is likely.
Impact on the Environment	Tornadoes, high winds, and hail can negatively impact the environment by spreading debris and pollutants, damaging sewer and wastewater treatment facilities, disturbing wildlife and natural habitats, and destroying crops.
Impact on Responders	Firefighters, police, and emergency responders are typically deployed to impacted areas to close roads, assist the injured, and manage traffic. The American Red Cross may be called upon to provide shelter and aid to affected individuals, while the Humane Society of the Pikes Peak Region may assist with sheltering displaced animals. Voluntary Organizations Active in Disasters (VOAD) may also be requested to support recovery efforts. Responders performing routine duties may be exposed to hazards during hail events. Although most storm-related duties occur post-event, unsafe structural or environmental conditions may persist during the response period. Extreme hail events can damage emergency vehicles and delay response times.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Hail events typically result in limited or no loss of facility or infrastructure functionality. Any interruption of essential services is usually brief, lasting less than 24 hours. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Hailstorms may cause minor injuries and illnesses. Motorists, outdoor workers, and individuals engaged in outdoor recreation are at risk from direct hail impacts or deteriorated road conditions caused by precipitation.

Category	Narrative
Impact on the Economic Condition of the County	Hail damage is generally covered under most insurance policies. Initial impacts may include temporary closures of businesses, such as grocery stores, due to structural damage. However, repairs and recovery typically occur quickly, restoring essential services. Insurance claims from large hailstorms tend to be small on a per-property basis but high in volume, resulting in substantial aggregate losses. Crop damage and financial loss to farmers can be significant. Between 2001 and 2019, El Paso County recorded over 500 significant hailstorms. One particularly severe storm caused nearly $100 million in damage across Colorado Springs and Pueblo Counties, affecting more than 5,000 homes and 11,000 vehicles.
Impact on the Public Confidence in Government	Public confidence is closely tied to perceptions of how well response and recovery efforts are managed during and after a hail event. A response that demonstrates the County's preparedness and attentiveness to public needs—and that restores services and repairs damage in a timely manner—can maintain or enhance the County's reputation. Effective communication, especially with vulnerable populations, is essential to ensure safety and maintain trust.

17. LIGHTNING

17.1 HAZARD PROFILE

17.1.1 HAZARD DESCRIPTION

Lightning is an electrical discharge between positive and negative regions of a thunderstorm. A lightning flash is composed of a series of strokes with an average of about four. The length and duration of each lightning stroke vary, but typically average about 30 microseconds.

Lightning occurs during thunderstorms. Three factors cause thunderstorms to form: moisture, rising unstable air (air that keeps rising when disturbed), and a lifting mechanism to provide the disturbance. The sun heats the surface of the earth, which warms the air above it. If this warm surface air is forced to rise (hills or mountains can cause rising motion, as can the interaction of warm air and cold air or wet air and dry air) it will continue to rise as long as it weighs less and stays warmer than the air around it. As the air rises, it transfers heat from the surface of the earth to the upper levels of the atmosphere (the process of convection). The water vapor it contains begins to cool and it condenses into a cloud. The cloud eventually grows upward into areas where the temperature is below freezing. Some of the water vapor turns to ice and some of it turns into water droplets. Both have electrical charges. Ice particles usually have positive charges, and rain droplets usually have negative charges. When the charges build up enough, they are discharged in a bolt of lightning, which causes the sound waves, and thunder is heard. Thunderstorms have three stages:

1. The developing stage of a thunderstorm is marked by a cumulus cloud that is being pushed upward by a rising column of air (updraft). The cumulus cloud soon looks like a tower (called towering cumulus) as the updraft continues to develop. There is little to no rain during this stage but occasional lightning. The developing stage lasts about ten minutes.
2. The thunderstorm enters the mature stage when the updraft continues to feed the storm, but precipitation begins to fall out of the storm, and a downdraft begins (a column of air pushing downward). When the downdraft and rain-cooled air spread out along the ground, they form a gust front, or a line of gusty winds. The mature stage is the most likely time for hail, heavy rain, frequent lightning, strong winds, and tornadoes. The storm occasionally has a black or dark green appearance.
3. Eventually, a large amount of precipitation is produced, and the updraft is overcome by the downdraft beginning the dissipating stage. At the ground, the gust front moves out a long distance from the storm and cuts off the warm moist air that was feeding the thunderstorm. Rainfall decreases in intensity, but lightning remains a danger.

Lightning is one of the more dangerous weather hazards in the United States and in Colorado. Each year, lightning is responsible for deaths, injuries, and millions of dollars in property damage, including damage to buildings, communications systems, power lines, and electrical systems. Lightning also causes forest and brush fires and deaths and injuries to livestock and other animals.

According to the National Lightning Safety Institute, lightning causes more than 26,000 fires in the United States each year. The institute estimates property damage, increased operating costs, production delays, and lost revenue from lightning and secondary effects to be in excess of $6 billion per year. Impacts can be direct or indirect. People or objects can be directly struck, or damage can occur indirectly when the current passes through or near it.

Intra-cloud lightning is the most common type of discharge. This occurs between oppositely charged centers within the same cloud. Usually, it takes place inside the cloud and looks from the outside of the cloud like a diffuse brightening that flickers. However, the flash may exit the boundary of the cloud, and a bright channel can be visible for many miles.

Although not as common, cloud-to-ground lightning is the most damaging and dangerous form of lightning. Most flashes originate near the lower-negative charge center and deliver negative charge to earth. However, a large minority of flashes carry positive charge to earth. These positive flashes often occur during the dissipating stage of a thunderstorm's life. Positive flashes are also more common as a percentage of total ground strikes during the winter months. This type of lightning is particularly dangerous for several reasons. It frequently strikes away from the rain core, either ahead or behind the thunderstorm. It can strike as far as five or ten miles from the storm in areas that most people do not consider to be a threat. Positive lightning also has a longer duration, so fires are more easily ignited. And, when positive lightning strikes, it usually carries a high peak electrical current, potentially resulting in greater damage.

The ratio of cloud-to-ground and intra-cloud lightning can vary significantly from storm to storm. Depending upon cloud height above ground and changes in electric field strength between cloud and earth, the discharge stays within the cloud or makes direct contact with the earth. If the field strength is highest in the lower regions of the cloud, a downward flash may occur from cloud to earth. Using a network of lightning detection systems, the United States monitors an average of 25 million strokes of lightning from the cloud-to-ground every year.

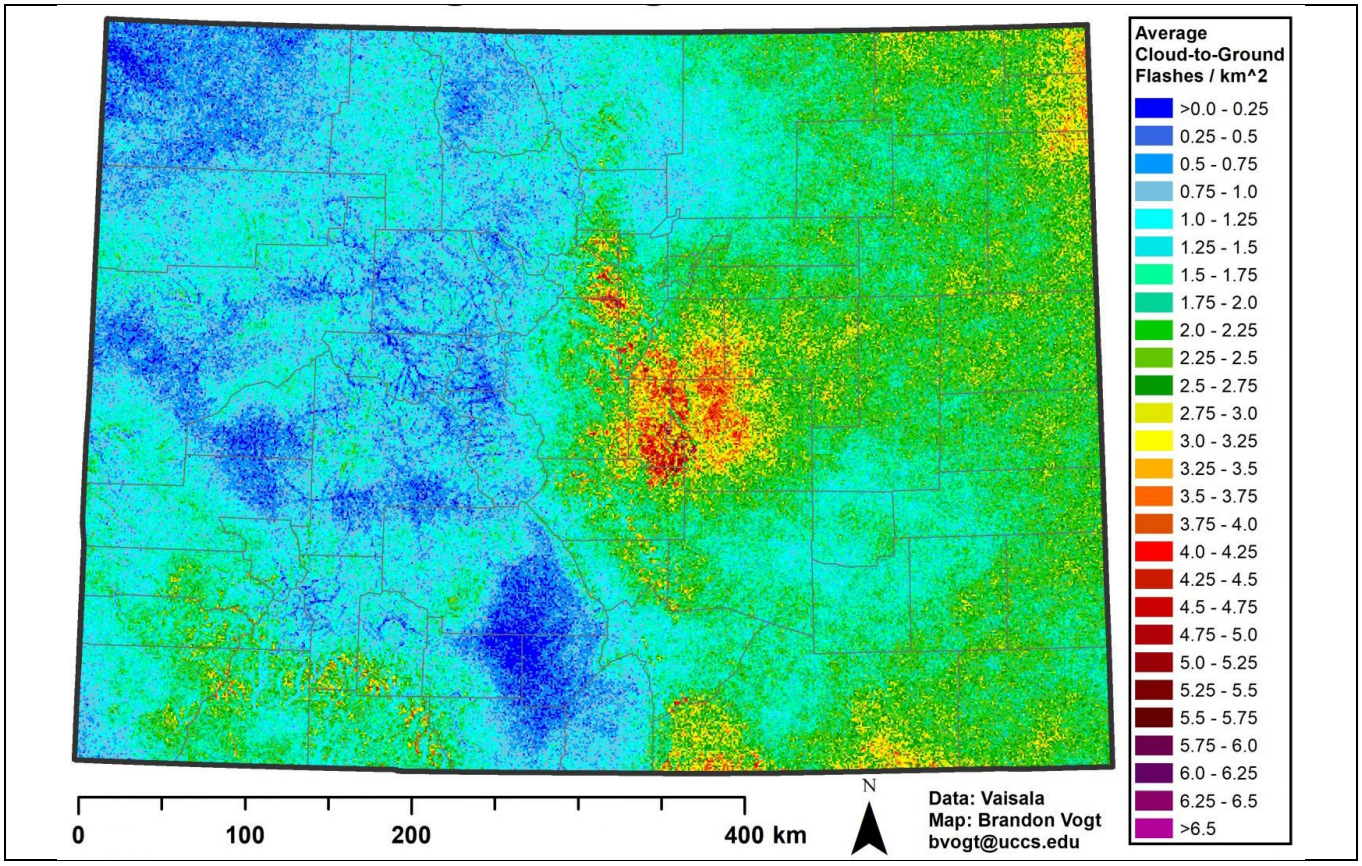
U.S. lightning statistics compiled by the National Oceanic and Atmospheric Administration between 1959 and 1994 indicate that most lightning incidents occur during the summer months of June, July, and August and during the afternoon hours from between 2 and 6 p.m.

17.1.2 LOCATION

Data from the National Weather Service ranks Colorado 19th in the Nation with respect to the number of cloud-to-ground lightning flashes (2009-2018) with an average number of more than 500,000 cloud-to- ground lightning strikes per year. El Paso County has an average of two to five lightning flashes per square kilometer per year, with higher lightning frequency in the northwestern part of the county, as shown by the flash density map in Figure 17-1.

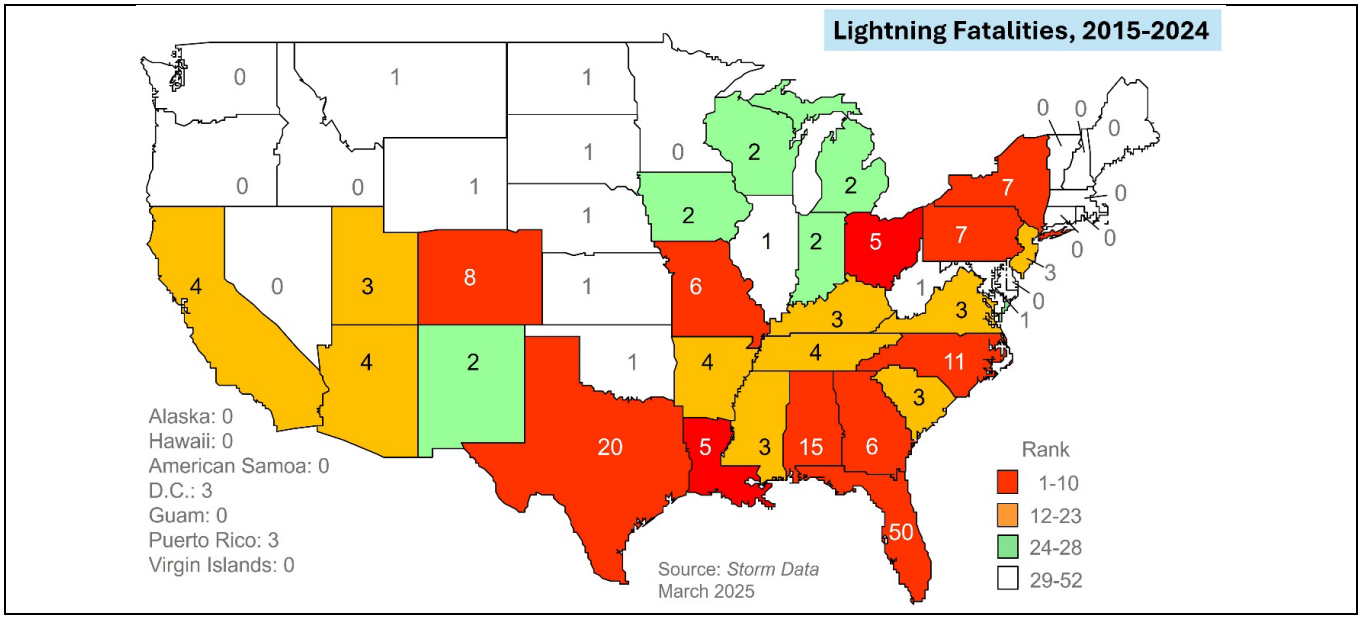
Figure 17-2 illustrates the number of lightning related fatalities by state from 2015 to 2024. Among all states, Colorado had the fifth highest number of lightning fatalities with eight fatalities, following Florida (50), Texas (20), Alabama (15), and North Carolina (11). El Paso County is the most dangerous County in the state for lightning strikes. Since 1980, lightning has killed 10 people and injured 84 in El Paso County (NWS 2023).

Figure 17-1. Annual Colorado Lighting 1996-2023



Source: (NWS n.d.)

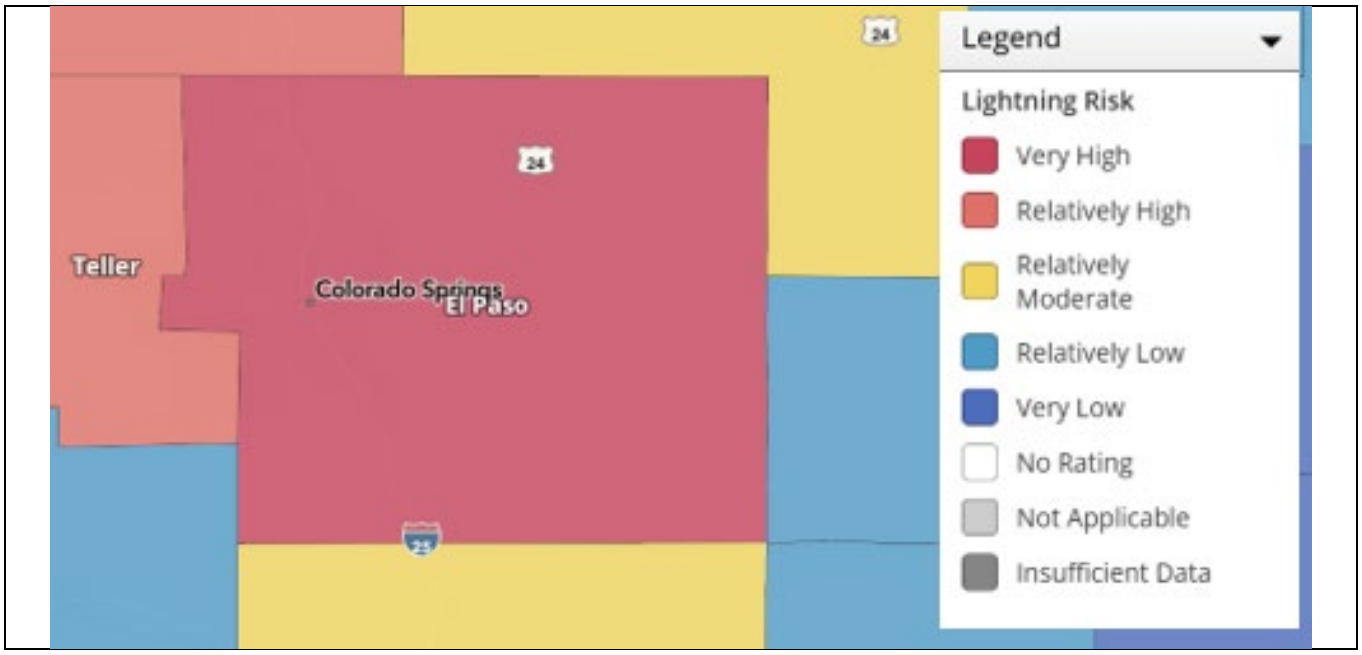
Figure 17-2. Number of Lightning Related Fatalities by State



Source: (NLSC n.d.)

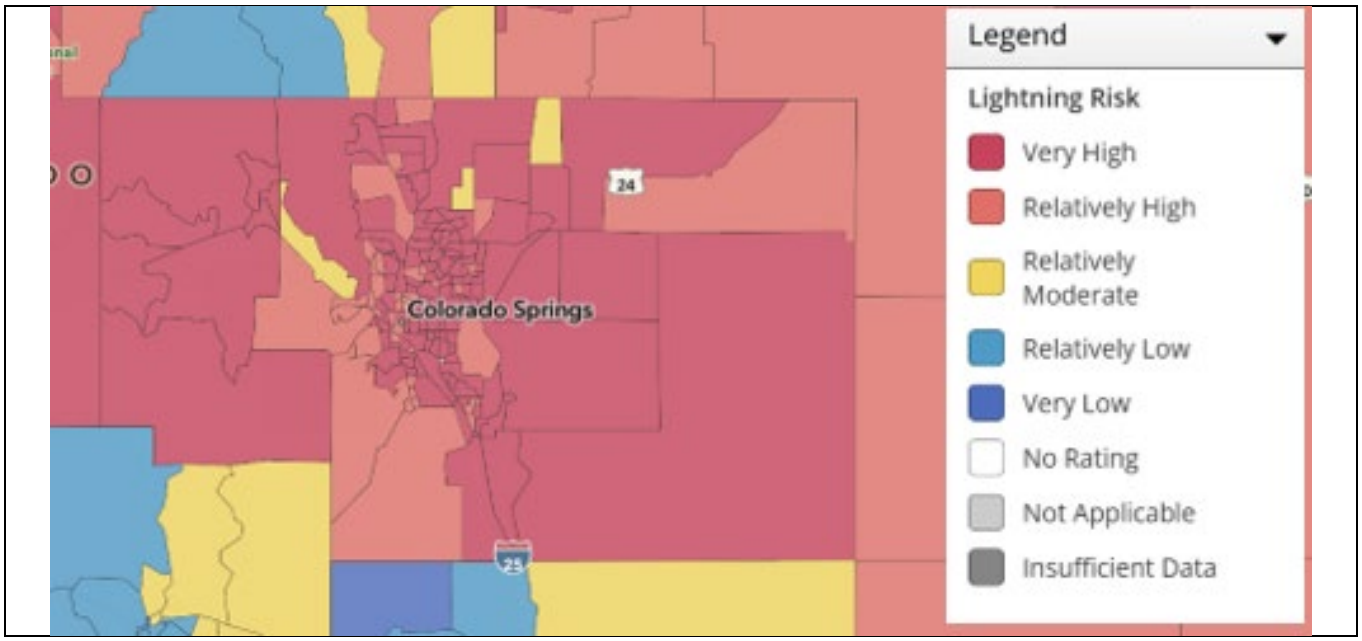
According to the FEMA National Risk Index (NRI) database (refer to Figure 17-3 and Figure 17-4), El Paso County has a relatively high risk to lightning hazards. Figure 17-4 illustrates the NRI map by census tract view and indicates a risk range of relatively moderate to very high for lightning risk throughout the County.

Figure 17-3. FEMA National Risk Index Map for Lightning Hazard in El Paso County by County View



Source: FEMA NRI, 2025.

Figure 17-4. FEMA National Risk Index Map for Lightning Hazard in El Paso County by Census Tract View



Source: FEMA NRI, 2025.

17.1.3 EXTENT

Lightning magnitude can be measured in voltage. Voltage is equivalent to the work done by an electric current as it flows through a given cross-sectional area in one second. The voltage of lightning varies with certain altitudes and thickness of the bolt. These fluctuating values are caused by the fact that clouds and earth act as capacitors. A capacitor is a device used to store charge. When the spacing between them increases, the voltage needed to produce lightning increases. So, for a given cloud-to-ground lightning strike voltage can be assumed to increase as the height of the cloud base increases. A comparison of approximated lightning voltage to other common/average voltages demonstrates lightnings massive energy potential.

Warning Time

Meteorologists can often predict the likelihood of a severe storm that produces lightning. This can give several days of warning time. However, meteorologists cannot predict the exact time of onset or severity of the storm. Some storms may come on more quickly and have only a few hours of warning time.

17.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

Lightning is not a stand-alone category for disaster declarations; however, it is usually a feature of severe storms. Therefore, Table 17-1 lists all severe storm major disasters declarations that have included the Pikes Peak Region since 1953.

Table 17-1. Federal Emergency Management Agency (FEMA) Disaster Declarations for Lightning-Related Events in the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
June 19, 1965	DR-200	Tornadoes, Severe Storms, Flooding
May 19, 1969	DR-261	Severe Storms, Flooding
May 23, 1973	DR-385	Heavy Rains, Snowmelt, Flooding
August 2, 1976	DR-517	Severe Storms, Flash Flooding
May 17, 1999	DR-1276	Severe Storms, Flooding, Mudslides, and Landslides
September 5, 2005	EM-3224	Hurricane Katrina Coastal Storm
September 12, 2013	EM-3365	Severe Storms, Flooding, Landslides, and Mudslides
September 14, 2013	DR-4145	Severe Storms, Flooding, Landslides, and Mudslides
July 16, 2015	DR-4229	Severe Storms, Tornadoes, Flooding, Landslides, and Mudslides
August 25, 2023	DR-4731	Severe Storms, Flooding, and Tornadoes

Source: FEMA n.d.

State Emergency Proclamations

Table 17-2 lists all severe weather-related state emergency proclamations that included the Pikes Peak Region from 2020 to 2024.

Table 17-2. State Emergency Proclamations for Lightning Related Events in the Pikes Peak Region (2020 to 2024)

State Proclamation Date	State Proclamation Number	Description
July 21, 2023	D-2023-011	Severe Weather and Flooding

Source: Colorado Governor n.d.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA drought-related agricultural disaster declarations.

All Recent Events

Table 17-3. lists major recorded lightning-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 17-3. Lightning-Related Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
May 24, 2020	Heavy Rain	As strong thunderstorms moved through parts of El Paso County during the afternoon and evening hours on May 24th, several reports of near 1 of rain were reported. Most of the rain fell within 45-60 minutes as the storms moved through. No reports of flooding.
May 30, 2020	Heavy Rain	More thunderstorms with very heavy rain were experienced across parts of El Paso, Pueblo, and Custer Counties during the afternoon and evening hours on May 30th. Several reports of over 0.75 inches in 30 minutes with urban flash flooding reported. Road was washed out in Midway Ranches due to heavy rain from thunderstorms.
June 6, 2020	Thunderstorm Wind	A powerful upper-level disturbance moving through the Rockies sparked the development of a line of thunderstorms that brought widespread damaging winds across southern Colorado. Given the scope and intensity of the damaging winds, the storm system was classified as derecho. Large barn and tack house knocked over intersection of highway 94 and antelope drive. Doppler estimated winds of 60-65 mph. Automated Surface Observing System KCOS City of Colorado Springs Airport. Roof peeled off a trailer home near the El Paso County fairgrounds. Time estimated per Doppler radar signatures. Doppler radar estimates 70-75 mph winds.
June 26, 2020	Heavy Rain	Scattered thunderstorms developed across the higher terrain early in the afternoon and then spread east across the I-25 Corridor during the mid to late afternoon and then continued to the far southeast plains by late evening. Hail was the main hazard, with several significant hail reports observed across El Paso county. Stalled cars in water on Voyager Parkway. Heavy rain, 1.42 inches. USGS station at U.S. Air Force Academy.

Date	Hazard	Event Narrative
July 3, 2020	Hail	Scattered thunderstorms occurred across much of southern Colorado, as deeper upslope flow and high amounts of moisture were in place. Moderate amounts of rainfall did occur in some locations, as well as a few reports of large hail.
July 4, 2020	Heavy Rain	Scattered thunderstorms developed over the mountains by midday and then spread east across the plains in the afternoon and evening. Heavy rainfall and flash flooding were concerns this day, though isolated high thunderstorm wind gusts also occurred. Heavy rainfall of 0.72 inches occurred, falling in 40 minutes.
July 12, 2020	Hail	Large amounts of moisture and instability supported scattered severe thunderstorms across southern Colorado during the afternoon and evening hours. While large hail was observed across mainly the Pikes Peak region, there were some isolated reports over the far eastern plains.
July 15, 2020	Heavy Rain	Storms developed over the mountains early in the afternoon and then spread east to the I-25 corridor through the afternoon hours, with reports of large hail and heavy rainfall with flash flooding noted in this location. Several vehicles underwater and stranded in security. Water was not swift moving. Reports of several shattered glass windows, and windshield damage. One inch hail. Heavy rainfall of 2.25 inches accumulated in under an hour.
July 21, 2020	Hail	Thunderstorms occurred in the afternoon and evening across the higher terrain and parts of the plains, especially the Pikes Peak region and I-25 corridor. Strong to severe storms occurred from around midafternoon through mid-evening, once again, with the highest risk across the Pikes Peak region.
July 27, 2020	Heavy Rain	Another day of showers and thunderstorms occurred over a good portion of southern Colorado. Flash flooding remained heightened on this day for the Spring burn scar, as well as parts of the eastern San Juan mountains where focus for persistent storm development and heavy rain occurred. Heavy rainfall of 0.5 inches fell in 20 minutes.
August 5, 2020	Heavy Rain	Isolated showers and storms developed over the mountains and high valleys during the day. Thunderstorm development then shifted to the I-25 corridor in the afternoon, specifically the Pikes Peak region, where multiple storms produced large hail. Heavy rainfall with localized flooding also occurred on this day. Water flowing over curb at Fontaine and Dartmouth. Extensive street flooding reported by broadcast media. Cars stalling in flood waters across roadway. Several boulders were washed onto Highway 24 due to heavy rainfall. Trained spotter reported large hail, 1.75 inches. Woman was hit in the wrist at 7 Falls and was injured. Time estimated at 4 PM. Reported at 10th and Colorado Ave., City of Colorado Springs, CO. National Weather Service employee reported large hail, 1.75 inches. Heavy rainfall of 1.51 inches.
August 6, 2020	Heavy Rain	Thunderstorm development was once again focused across the Pikes Peak region on this day, with strong to severe thunderstorm development occurring. While large hail did occur, several reports of heavy rainfall were noted. Public reported large hail, 1 inch. Heavy rainfall of 2.13 inches.

Date	Hazard	Event Narrative
August 15, 2020	Hail	Scattered thunderstorms developed during the late afternoon and early evening time frame on this day, primarily affecting locations along the I-25 corridor. Hail was the main hazard observed this day, though burn scar flash flooding also occurred. Trained spotter reported large hail, 1.5 inches.
August 16, 2020	Heavy Rain	Isolated thunderstorms developed over the higher terrain early in the afternoon and then moved east into the plains in the late afternoon and evening producing pockets of severe weather with heavy rainfall. Heavy rainfall of 1 inch fell in the past 35 to 40 minutes.
August 20, 2020	Thunderstorm Wind	Another day of afternoon and evening thunderstorm development occurred across both the higher terrain and plains. A few strong to severe storms occurred on this day. Street flooding greater than 6 inches deep at Austin Bluffs and Academy. Storm chaser reports large hail, 1 inch. Heavy rainfall of 2 inches. Local broadcasters shared pictures of thunderstorm wind damage in Ellicott, CO from the severe storms. Based on archived radar information it appears that a microburst descended right on top of the damaged location leading to the outbuilding and metal fencing damage.
October 11, 2020	High Wind	A cold front moved south across the region during the late afternoon and evening, providing a period of high northerly winds to southern Colorado. Multiple wind gust reports more than 60 mph were noted, that helped develop a dust storm, or haboob. As this dust storm moved through portions of the plains, visibility was reduced to near zero at times.
November 8, 2020	High Wind	An upper-level system moved across southern Colorado and brought increased snow chances and damaging winds to the eastern mountains and adjacent lower elevations during the early morning hours on the 8th. The main concerns for this day were the damaging winds, with gusts as high as 65 to 75 mph being reported. Very large pine trees snapped and uprooted. Mobile home rolled on side. Power outages from downed trees.
November 14, 2020	High Wind	A strong and quick upper-level system moved across the region during this period, providing light snow with strong winds and blowing snow to the central mountains, and high winds to the Pikes Peak region and parts of the plains. The highest and most widespread reports of high winds occurred over the Pikes Peak region.
November 15, 2020	High Wind	Windy conditions occurred for the third day in a row across southern Colorado during mid-November. However, the strongest winds were isolated on this day and confined mainly to the Pikes Peak region.
December 22, 2020	High Wind	A quick moving upper-level system crossed the Rockies on this day, bringing very strong winds to all the higher terrain and parts of the I-25 corridor. This system also brought a quick blast of snow to the mountains. The higher wind gusts and this snow helped provide a setup for snow squalls, which were observed over parts of Chaffee county.
March 10, 2021	High Wind	Strong southwest flow aloft continued this day, with another day of high winds occurring across parts of southern Colorado. On this day, winds really strengthened and were the strongest of the past few days with gusts up to 60 to 70 mph observed across the eastern plains.

Date	Hazard	Event Narrative
March 29, 2021	High Wind	As flow aloft increased out ahead of an approaching system, strong downslope winds developed lee of the eastern mountains, especially lee of the Sangre de Cristo and Wet mountains. Further north across Pikes Peak and Rampart Range, strong winds slid down the lee slopes into extreme western El Paso county. Strongest winds during this period were in the 70 to 80 mph range.
July 14, 2020	Hail	During the afternoon hours of July 14th, scattered thunderstorms, including a few supercells, developed across eastern El Paso County. As this activity shifted eastward, they began to intensify and grow upscale into a larger thunderstorm complex. A series of supercells moved through Bent, Prowers, and Baca Counties producing a large non-damaging tornado, large hail, and damaging wind gusts.
May 2, 2021	Hail	Isolated to scattered thunderstorms developed over portions of the I-25 corridor in El Paso and Pueblo Counties during the afternoon and then spread eastward to southeastward across the Highway 50 corridor through the evening. Some of the thunderstorms were strong to severe, with the more intense storms producing large hail of 1-2 inches in diameter and damaging wind gusts of 60-70 mph. Additionally, a tornado and wind gusts up to around 90 mph were observed across the eastern plains on this day.
May 14, 2021	Hail	An upper-level disturbance moving across the region along with increasing moisture at the surface allowed thunderstorms to develop across the plains on this day. Severe storms did occur, primarily across the eastern plains, with large hail up to two inches being observed.
May 17, 2021	Heavy Rain	A large upper-level system moved across the region during this time, providing widespread precipitation to much of southern Colorado. While a few severe reports consisting of large hail were observed, the main hazards were heavy rainfall with flash flooding. With the arrival of colder air, snow was also observed over and near the mountains. Heavy rain of 1.49 inches, City of Manitou Springs. Heavy rain of 1.89 inches, 2 miles northwest City of Manitou Springs. Heavy rain of 1.95 inches, 2 miles south southwest City of Manitou Springs.
May 28, 2021	Hail	Isolated thunderstorms occurred on this day, mainly staying confined to the higher terrain. However, a few storms moved away and into adjacent locations, and with a stronger storm producing one inch hail across the Pikes Peak Region.
May 29, 2021	Hail	Thunderstorms developed across the Pikes Peak region and plains on this day along a surface low and boundary extending from around Teller County southeast through Las Animas County. This served as a focus for severe thunderstorms, with large hail up to one and a half inches noted across the Pikes Peak region, and a tornado observed across Las Animas County.
June 19, 2021	Hail	Increases in moisture and instability led to a higher coverage of strong to severe storms across the plains on this day. Winds and hail were the main thunderstorm risks as storms moved off the mountains and into the plains during the afternoon and evening hours.

Date	Hazard	Event Narrative
June 24, 2021	Thunderstorm Wind	An embedded mid-level disturbance helped to develop showers and storms across the region through the early evening on this day, with strong to severe storms occurring across El Paso County through the far southeast plains. In this location high instability and strong forcing provided a setup for large hail and damaging winds to occur. The largest hail of 4 inches occurred across Kiowa county.
July 1, 2021	Hail	The setup on this day supported another summer day with possible flash flooding over and near the mountains, though the setup did also support severe thunderstorm development as the activity pushed off the mountains into a more unstable air over the plains. This indeed did occur, with flash flooding and severe storms being observed from the Upper Arkansas River Valley down along the Highway 50 corridor and into the Pueblo area.
July 3, 2021	Hail	Isolated showers and storms occurred along the I-25 corridor during the afternoon on this day, especially around and north of Pueblo. There was additional development across the eastern plains, but both areas only observed isolated severe storms.
July 31, 2021	Heavy Rain	The combination of the monsoon plume and moist low level upslope flow allowed for thunderstorms with heavy rainfall and flash flooding to occur on this day across the region. The highest concern for flash flooding was over the mountains and I-25 corridor region, but later in the evening, additional flash flooding occurred along and south of Highway 50. Streets were flooded, and vehicles were stranded. Heavy rainfall of 3.22 inches.
August 1, 2021	Heavy Rain	Widespread moderate to heavy rainfall occurred across much of the eastern mountains and adjacent locations along the I-25 corridor on this day. Rainfall as high as 2 to 5 inches was observed in many locations, with flash flooding occurring across parts of Pueblo county. Heavy rainfall of 3.49 inches.
August 12, 2021	Hail	Isolated to scattered thunderstorms occurred across the lower elevations of southern Colorado on this day, with a few large hail reports noted with the stronger storms.
September 3, 2021	Heavy Rain	Isolated to scattered showers and thunderstorms occurred across the central mountains and into the Pikes Peak region during this period, with rainfall amounts generally staying on the lighter side. A few higher amounts above one inch were observed across the Pikes Peak region though. Heavy rainfall of 1.33 inches.
September 12, 2021	Funnel Cloud	Scattered storms were possible over and near the mountains, northern El Paso county, and far eastern plains on this day. Widespread severe weather was not expected; however, a few stronger storms did develop and one storm across El Paso County did produce a funnel cloud. Pilot reported funnel cloud on their way into City of Colorado Springs airport but could not be seen from the ground.
September 14, 2021	Hail	Scattered thunderstorms, some strong to severe, occurred over the plains. The strongest storms developed around midafternoon through mid-evening and produced hail up to 1.25 inches and wind gusts of 60 to 70 mph. Winds of 50 mph or greater were also observed.

Date	Hazard	Event Narrative
October 13, 2021	High Wind	Snow, heavy at times, occurred across the central and southwest mountains on this day while damaging winds along with high fire danger was noted across much of the plains and San Luis Valley. Highest wind gusts were up to around 60 mph. A few thunderstorms also occurred, mainly over the far eastern plains, though there was not any damage observed from these storms.
October 19, 2021	High Wind	An upper-level system moved across the region and provided snow and high winds across southern Colorado. The strongest winds on this day were primarily observed over and near the mountains, especially the southern mountains.
December 15, 2021	High Wind	A potent upper-level system and surface low approached the region late in the day on the 14th and then lifted across Colorado during the day on the 15th. As the system moved overhead a strong upper-level jet of 120-knot moved from southwest to northeast across the region, from the San Luis Valley eastward into the eastern Colorado plains. This setup favored heavy mountain snow across the Continental Divide, primarily the eastern San Juan mountain. Meanwhile, lighter amounts of snow were observed across the central and eastern mountains. As this system pivoted across the region, the strength of this system and some weak instability supported the development of snow squalls from the Continental Divide east into parts of the I-25 corridor. The strong jet moving across the region as well as mountain wave action produced widespread extreme winds over much of southern Colorado. The very dry/drought conditions in place and the extreme winds then produced widespread blowing dust over much of the plains.||High/Extreme fire danger was also noted given the strength of the wind field and falling RH values, falling well into the teens, when combined with gusts over 70 MPH. Numerous grass and prairie fires occurred caused by falling power lines. Report of 7 car windows parked at Garden of the Gods that have been blown out. Trained spotter el28 called to report wind damage, and antenna tower was blown down at site. Three-inch tree limbs broken with power poles broken.
December 26, 2021	High Wind	A very active pattern continued across southern Colorado during this period, with multiple upper-level disturbances moving across the region. This supported another long period of damaging winds and heavy snow. Highest wind gusts were in the 70 to 90 mph range, with a 101-mph wind gust observed near Monarch Pass. The heavy snow was not too widespread, though Wolf Creek Pass did observe a total storm of 40 inches.
December 30, 2021	High Wind	An upper-level system approaching from the west supported a period of mountain snow, especially over the San Juan Mountains and Continental Divide. Additionally, the increasing wind field provided isolated damaging winds across the Pikes Peak region. Highest gusts in this location were in the 60 to around 70 mph range.
January 4, 2022	High Wind	Low pressure swept across eastern Colorado on January 4th producing strong westerly winds in its wake. Several 60+ MPH wind gusts were reported across the region.

Date	Hazard	Event Narrative
March 23, 2022	High Wind	A strong upper-level system moved across the region and supported high winds over much of the planes during this period. Strongest gusts up to 70 mph were observed across the Pikes Peak region, with winds gusting to 60 to 65 mph elsewhere across the plains.
April 5, 2022	High Wind	A strong upper-level system once again moved across the region during this time, providing a set up for very strong winds to develop. Highest winds were observed across the higher terrain; however, high winds were also noted near the I-25 corridor.
April 29, 2022	High Wind	A strong system once again moved across the region and provided high winds across southern Colorado. Highest winds up to 70 mph over the plains did produce blowing dust, with near zero visibility observed at times. Extremely critical fire weather conditions were also observed on this day, with the most dangerous conditions observed across the Interstate 25 corridor and the southeast plains.
May 9, 2022	High Wind	A very active period in terms of well above normal temperatures with high fire danger, and damaging winds with blowing dust occurred across much of southern Colorado during this time frame. Multiple days with high winds up to 80 90 mph were observed.
May 12, 2022	High Wind	A strong system moving across the region assisted with a short window of localized southwest to west winds gusting to around 60 to 65 mph during the morning hours. Tree snapped at base, 12 inches in diameter.
May 16, 2022	Thunderstorm Wind	Isolated strong to severe thunderstorms occurred across the southeast plains in the evening, with strong winds to 65 mph the main risk on this day.
May 27, 2022	Thunderstorm Wind	Isolated thunderstorms were observed on this day, mainly over the mountains and I-25 corridor. A few of these thunderstorms across the Pikes Peak region and I-25 corridor did produce wind gusts up to 60 to 70 mph.
April 12, 2022	High Wind	A strong system moving across the region brought high winds to much of southern Colorado. While it was windy everywhere on this day, the strongest winds of 80 to 90 mph occurred over the southern I-25 corridor from just south of Pueblo down to the New Mexico border.
April 23, 2022	High Wind	Another strong system moved across the region, providing a long period of high winds over much of southern Colorado during this period. While high winds up to around 80 mph were the main concern, several hazards ranging from high winds and extreme fire danger to a localized severe thunderstorm risk across the southeast plains, to snow and blowing snow across the central mountains were observed.
June 6, 2022	Hail	Strong to severe storms developed along the foothills and Palmer Divide in eastern Colorado and moved south-southeast out across the plains. Storms quickly became severe, moving off the higher terrain onto the warm and moist plains producing intense rainfall rates, flash flooding, and large damaging hail through the late evening hours.

Date	Hazard	Event Narrative
June 7, 2022	Hail	A more significant and widespread day of severe weather occurred across much of southeastern Colorado during the afternoon and evening of June 7th. Numerous reports of large damaging hail, funnel clouds, and tornadoes occurred across the region. Cocorahs spotter measured 1.63-inch hail with earlier severe storm.
July 6 – 7, 2022	Heavy Rain	Thunderstorms developed in the afternoon over and near the higher terrain, with an initial risk of strong to severe storms in the Pikes Peak region. This risk then spread into the eastern plains along the Highway 50 corridor later in the evening, where large hail damaging wind gusts up to around 75 mph, localized flash flooding, and even a tornado occurred. Heavy rainfall of 1.17 inches.
July 10, 2022	Thunderstorm Wind	Isolated showers and thunderstorms across the higher terrain pushed into the I-25 corridor in Pueblo and El Paso Counties through early in the evening. A stronger storm did occur in El Paso County, and produced wind gusts up to around 65 mph.
July 14, 2022	Thunderstorm Wind	Isolated thunderstorms developed across the Pikes Peak region on this day and then moved into the I-25 corridor in the evening. While most storms were sub severe, an isolated wind gust to 58 mph was observed near the U.S. Air Force Academy.
July 19, 2022	High Wind	Showers and thunderstorms initially developed over the higher terrain and as they moved into the I-25 corridor, some increase in intensity was observed. This was evident across El Paso county, where an isolated severe wind gust to 70 mph occurred. Wind gust from a collapsing shower moving across the City of Colorado Springs airport.
July 20, 2022	Thunderstorm Wind	Showers and thunderstorms occurred over and near the higher terrain as well as into the I-25 corridor during the afternoon and evening. An isolated wind gust to 58 mph occurred across southern El Paso county, along with a localized heavy rainfall report near the Wet Mountains.
July 25, 2022	Flood	Thunderstorms occurred once again on this day, though coverage was lower. Large hail was observed, however, heavy rain with localized flooding were the main hazards. Minor flooding of roads reported in the Security and Widefield area.
July 26, 2022	Thunderstorm Wind	Showers and thunderstorms, some strong, occurred over the higher terrain and adjacent plains during the evening time frame. Most storms were focused along the I-25 corridor, where heavy rain caused flash flooding in several locations in El Paso and Pueblo Counties. Cars stuck in the road at South Academy and Astrozone. Roads flooded near Don Juan Street and Platte Avenue. Significant flooding. A creek normally three feet wide and four inches deep is running forty plus feet wide and at least three feet deep. A road washed out between Town of Calhan and Town of Ramah. Heavy rainfall of 2.50 inches. Storm total so far in the last hour. Street and curbside flooding in the area. Two barn structures were destroyed.

Date	Hazard	Event Narrative
July 29, 2022	Heavy Rain	Isolated strong thunderstorms developed late in the day and into the evening across parts of northern El Paso County. Heavy rain with localized flooding were the main hazards, especially on the east side of City of Colorado Springs and near the Palmer Divide. Peyton Highway flooded five miles north of Peyton. Intersection of Meridian and Londonderry flooded 6-8 inches deep. Wooten Road flooded just north of Platte Avenue. Heavy rainfall of 2.50 inches.
August 6, 2022	Heavy Rain	Late afternoon thunderstorm activity pushed off the Palmer Divide moving east-southeast across the Colorado plains. Numerous flash flooding events, severe thunderstorms, winds and some damages were reported across the region. Heavy rain was reported, 3 inches.
August 15, 2022	Heavy Rain	A few strong to severe storms developed right along the Palmer Divide in northern El Paso County during the afternoon of August 15th. As the storms slowly drifted east-southeast, they became severe, producing large damaging hail and pockets of flash flooding. Flash flooding with water flowing over the road at the intersection of Sweet Road. and Peyton Hwy. Trained spotter called in to report flash flooding 3 miles west of Town of Calhan with approximately 1.5 to 2 inches fallen in the past hour. Recorded 1.7 inches of rain in an hour.
October 23, 2022	High Wind	An extended period of high winds were observed across much of southern Colorado during this time frame. The first part of this period was due to a mountain wave over the foothills of the eastern mountains, with a more widespread high wind event then occurring over the southern San Luis Valley and the eastern plains.
December 2, 2022	High Wind	A dangerous wind event occurred during this period, affecting much south central and southeast Colorado. While most of the higher terrain was impacted, these stronger winds did impact much of the southern I-25 corridor and plains. Highest wind gusts during this period were in the 80 to 100 mph range, with a report of 105 mph observed across Cheyenne Mountain. Concrete shingles blown off of the house and scattered across the lawn. Large tree on home in Broadmoor area. Semi blown over on I-25, in the vicinity of the U.S. Air Force Academy overlook.
January 11, 2023	High Wind	High winds occurred across the southeast mountains during this period, with gusty winds observed over much of southern Colorado. Isolated stronger wind gusts, ranging from 60 mph to 75 mph, were observed over portions of the I-25 corridor.
March 31, 2023	High Wind	Another day of windy conditions across southern Colorado, especially over the eastern plains where winds gusting to 70 mph were observed.
May 26, 2023	Tornado	Ample low-level moisture aided in creating an incredibly unstable environment with enough wind shear to create severe thunderstorms and some landspout tornadoes.

Date	Hazard	Event Narrative
June 12, 2023	Heavy Rain	Yet another closed low pressure center formed over southern California advecting Pacific based moisture towards southern Colorado. There was a record 2-day amount of rain that fell at the City of Colorado Springs Airport. There was also a single day amount over 5 inches reported in El Paso County. Reports of flash flooding burdened El Paso, Pueblo, and Fremont Counties. Poor drainage caused flash flooding. Reported by trained spotter. Law enforcement reported on B street in City of Colorado Springs. Water rescues are located on Hiawatha Drive in City of Colorado Springs. There was 3.93 inches of rain reported.
June 16, 2023	Heavy Rain	The continued deluge of heavy rain, severe thunderstorms, flash flooding, and tornadoes continue over southern Colorado by, yet another closed low located over southern California. The largest hail stone was 4 inches as reported by law enforcement and emergency management located in Baca County. Heavy rains continue over the I-25 corridor, with multiple reports of additional flooding in El Paso and Pueblo Counties.
June 22, 2023	Tornado	Exceptionally severe weather continues over southern Colorado with the continued deluge of moist air coming from the Pacific and remnant moisture from previous moisture from widespread heavy rainfall. The most notable weather feature was an EF3 tornado that hit a farm located in Prowers County. This was only the 3rd EF3 tornado recorded since National Weather Service (NWS) modernization in 1995. There was at least a foot of water reported over the road by a trained spotter. There was 1.98 inches of rain that fell within two hours. A brief cone tornado formed for around 2 minutes. The tornado hit a small fall located in northeastern El Paso County. Picture reveal minimal damage on weak structures. WCM called the farm to discuss damage with them and conducted a virtual damage survey revealing EF0 damage.
July 7, 2023	Heavy Rain	Residual moisture from an incredibly anomalously wet June continues to moisten the lower levels aiding in ample amounts of instability. The northwest flow pattern created a lot of shears, which led to prolonged 3 day severe weather event over adjacent and eastern plains of southern Colorado.
July 15, 2023	Hail	The continuations of hail, wind, and tornadoes continue through mid-July as northwesterly upper-level flow develops once again over southern Colorado. Anomalous amounts of low-level moisture remain over the region due to record breaking precipitation in June and an active early July. Enhanced wind shear due to the upper-level northwesterly flow created an environment conducive to severe thunderstorms.
July 20, 2023	Heavy Rain	An upper-level high pressure center was located over central Arizona and central New Mexico which resulted in a favorable pattern for efficient diurnal wind fluctuations including upslope-oriented winds towards WFO Pueblo's eastern mountains. Weak waves embedded in the upper-level northwesterly flow enhanced the lift and the pattern enhanced the deep shear. The result was a very rare mountainous tornado that was observed at around 9,000 feet.

Date	Hazard	Event Narrative
July 31, 2023	Heavy Rain	Surface flow from the east advected amply amounts of low-level moisture which created another event where heavy rains, hail, and gusty winds were observed. Weak perturbations in the upper flow sparked thunderstorms across the region.
August 2, 2023	Thunderstorm Wind	Monsoon-like conditions existed over the western half of the US with some of the thunderstorms that developed over Pueblo's mountains developing into a better environment for severe weather.
August 5, 2023	Tornado	The one and only time this year was when there was a proper monsoonal tap over southern Colorado. In this case, there was weak northwesterly flow aloft, and southeasterly flow at the surface, which resulted in an unstable and high shear environment. There was almost a tornado that touched down; however, no reports of debris or damage were reported. Spotter reported a funnel cloud to the west beginning to appear, just to the north of Town of Monument. Trained spotter saw the tornado on the ground around 3 to 4 miles north of his location.
September 11, 2023	Heavy Rain	Heavy rain primarily impacted the I-25 corridor in southern Colorado. No reports of flash flooding.
October 2, 2023	Thunderstorm Wind	A few high based thunderstorms developed over southern Colorado during the first two days of October and produced severe wind gusts.
December 2, 2023	High Wind	A prolonged period with a long wave trough developed over Colorado at the beginning of December. At the beginning of the events and enhanced jet streak oriented from the SW to the NE formed over southern Colorado, which produced High Wind Warning Criteria winds. The lower elevations did not see much for snow, at most 5 inches, but the mountains produced magnitudes of around 1 foot and more. There was 4 inches of snow that fell.
January 8, 2024	High Wind	The closed low dug down in a deep trough across the Rocky Mountains and SE Colorado. This brough more widespread heavy snow and strong winds to the forecast area. There was 6.2 inches of snow that fell.
February 11, 2024	Heavy Snow	An upper trough moved into the area and combined with a good tap of moisture from the southwest to cause snowfall across the area. There was 13.5 inches of snow measured.
February 26, 2024	High Wind	Strong winds mixed down to the surface from a maximum within the subtropical jet. This resulted in strong, gusty winds across the forecast area. Shortly after, an upper-level trough moved down from the Pacific Northwest. The two systems merged and led to strong wind and snow over and near higher terrain. There was 6.0 inches of snow measured. The gust of 66 mph was measured at the City of Colorado Springs Airport ASOS (COS).
April 6 – 7, 2024	High Wind	A strong low-pressure system oriented the upper-level jet streak to be from the southwest to northeast with magnitudes around 130 knots. This meteorological set-up is commonly associated with strong winds at the surface.

Date	Hazard	Event Narrative
May 15, 2024	Hail	A boundary pushing through southeast Colorado produced a few high based thunderstorms late in the day. Some of these storms became strong to severe, resulting in hail up to an inch in diameter and even one report of a funnel cloud. Picture of 1 inch diameter hail from social media.
May 20, 2024	Hail	A broad trough moving over southeast Colorado, with enough synoptic forcing, produced some stronger to severe thunderstorms along portions of the I-25 corridor and mainly over El Paso County. A trained spotter reported hail of 1.5 inches in diameter.
May 31, 2024	Hail	A very dynamic pattern within a longwave trough allowed for a series of major shortwave troughs to propagate over Colorado. This allowed for several days of severe thunderstorms. Severe thunderstorms were fueled by the conditionally unstable environment with sufficient forcing, high amounts of mid-level moisture, high levels of buoyancy (CAPE), steep lapse rates, and effective bulk shear. This resulted in reports of large hail (more than 2 inches), severe wind gusts of greater than 50 kts, and even a few land spouts/funnel clouds. A source via amateur radio reported hail of 1.25 inches in diameter.
July 20 – 21, 2024	Flash Flood	Heavy rainfall and flash flooding on July 20 and 21 in El Paso and Pueblo Counties. Video shared on social from a social media partner of flash flooding/rushing water across roadway on Wooten Road near E Platte Ave in City of Colorado Springs.
July 3, 2024	Hail	Westerly flow-initiated thunderstorms over region bring severe wind and hail to the eastern plains. Picture of hail measuring 1.65 inches in diameter via social media.
July 7, 2024	Hail	Northwest flows blossom hailstorms. Hail measured to 1 inch fell southeast of Peterson AFB.
July 16, 2024	Thunderstorm Wind	Scattered thunderstorms developed within northwesterly flow, causing strong outflow winds and wind damage. Asos station KCOS City of Colorado Springs airport measured 59mph wind gust.
August 1, 2024	Hail	An upper-level trough transitioning over Colorado on the 1st of August provided enough instability for there to be the development of scattered strong to severe storms over Teller/El Paso counties by late in the afternoon and through the evening, resulting in several cases of severe hail reported. Members from other Federal Agency reported hail of 1.5 inches in diameter.
August 9, 2024	Heavy Rain	An upper-level pattern which allowed for a sufficient mid-level monsoonal moisture plume to be established over the region aided in the development of storms, which produced heavy rainfall and lead to some heavy amounts of rain and minor flash flooding from the 7th thru 10th of August. A severe storm which developed over Teller County also allowed for a rare tornado to occur over high terrain, just NNE of Cripple Creek, on the 9th of August. Public Report from mPING: Street/road flooding; Street/road closed; Vehicles stranded. A trained spotter reported 0.63 inches of rain from a thunderstorm in a short period of time.

Date	Hazard	Event Narrative
August 12, 2024	Heavy Rain	With a mid-level monsoonal moisture plume already in place, and a passing shortwave trough in the upper levels, a few strong to severe storms developed over portions of the plains from the 12th thru 13th of August and also resulted in some heavy amounts of rain over El Paso County. A wet microburst from a thunderstorm also produced wind damage around the city of Pueblo due to brief gusty winds being greater than hurricane force. A public source reported heavy rain with a total amount of 1.5 inches in a short period of time due to a strong storm.
August 19, 2024	Thunderstorm Wind	An active upper-level pattern with a series of shortwave troughs moving over the region throughout the course of the week produced several days of strong to severe thunderstorms over the region. A trained spotter reported hail of 2 inches in diameter via social media with picture. A public source reported 1.50 inches of rain, which fell in a short period of time, and was produced by a strong thunderstorm.
September 7, 2024	Hail	Northwest flow over the area allowed for strong to severe storms to materialize, some of which produced large hail.
September 17, 2024	Thunderstorm Wind	A closed low ejecting to the northeast brought a line of storms that produced widespread severe wind gusts across the plains along and east of the I-25 corridor. There was a 65-knot wind gust reported at location.
December 18, 2024	High Wind	A fast-moving upper trough passed through Colorado, and with strong northwest flow aloft came a few gusty surface wind reports. A wind gust of 67 MPH was measured at a station 3 miles SSW of Air Force Academy.
December 29 – 30, 2024	High Wind	A broad upper trough passed through the region in the last several days of December, bringing a jet maximum overhead. These strong winds were felt across parts of the area, while minor snow accumulations were noted over the higher terrain. A wind gust of 69 MPH was measured.

Source: FEMA, 2025

17.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous lightning occurrences in the County was used to calculate the probability of future occurrence of such events. Table 17-4 lists the number of events from various sources over the 71-year period from 1954 to 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for lightning in the County is considered “frequent.”

17.1.6 CASCADING IMPACTS ON OTHER HAZARDS

The most significant secondary hazards associated with lightning strikes are wildfire and power outages.

Table 17-4. Probability of Future Lightning Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1954 and 2025	% Chance of Occurring in Any Given Year
Lightning	50	100%

Source: NOAA-NCEI, 2025
Note: 100% probability indicates that it is statistically likely for an event to occur every year. It does not indicate that the occurrence of an event is a certainty in any given year.

17.2 VULNERABILITY AND IMPACT ASSESSMENT

All El Paso County is at risk from the impacts of lightning. A qualitative analysis was conducted to assess the County's vulnerability to this hazard of concern.

17.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

It can be assumed that the entire planning area is exposed to some extent to lightning strikes. Certain areas are more exposed due to geographic location and local weather patterns, such as the northwestern portion of the County. All populations are vulnerable to lightning strikes; however, those working or recreating outdoors are more vulnerable.

The entire extent of El Paso County is exposed to some degree of lightning hazard, though exposed points of high elevation have significantly higher frequency of occurrence. Lightning has the potential to injure or kill people and damage structures either directly or by subsequent wildfire. Communications systems are also at risk. The Pikes Peak Region is certainly vulnerable to future lightning strikes judging by historical evidence. As a gateway into National Forest Land, the vast recreation opportunities in and around region place hikers, bikers, campers, among others at risk during major electrical storms.

Although the frequency of lightning events is relatively high, the magnitude is limited. Generally, damage is limited to single buildings and in most cases, personal hazard insurance covers any losses. Lightning can cause deaths, injuries, and property damage; including damage to buildings, communications systems, power lines, and electrical systems. However, the number of reported casualties and infrastructure losses from lightning is likely to be limited. The relationship of lightning to wildfire ignitions in the County increases the significance of this hazard.

Socially Vulnerable Population

Lightning often poses overlooked impacts on socially vulnerable populations including the elderly, people with disabilities, children under the age of 5 years, and those living in poverty. These groups may face heightened exposure due to limited access to safe shelter, inadequate housing, or reduced mobility during storms. For example, elderly individuals or those with disabilities may struggle to seek immediate shelter. Children under the age of 5 years may be more exposed during outdoor activities. People living in poverty often reside in inadequate housing that lacks proper

grounding or lightning protection systems which can increase the risk of injury or property damage. Also, limited access to emergency services and public awareness campaigns can delay timely responses and recovery efforts. In return this may intensify the long-term impacts of lightning-related hazards on these communities

17.2.2 GENERAL BUILDING STOCK

Lightning can have severe impacts on the general building stock of the County, particularly in areas that experience frequent thunderstorms. When lightning strikes a building it can cause fires, structural damage, and power surges that destroy electrical systems and utilities. Additionally, older buildings may lack proper lightning protection systems, such as grounding rods or surge protectors, and are especially vulnerable to lightning hazards. In densely populated areas a single lightning-induced fire can spread rapidly which can increase the risk of widespread property loss. Repeated lightning exposure can also degrade roofing materials and other structural components over time which can lead to higher maintenance costs and insurance costs.

17.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

Limited interruption of essential facilities and services for less than 24 hours. All critical facilities are likely exposed to risks associated with lightning strikes. The most common problem associated with lightning is loss of power. Phone, water, and sewer systems may not function. Loss of electricity and phone connection would leave certain populations isolated because residents would be unable to call for assistance

17.2.4 ECONOMY

There is no major direct impact that lightning has on the economy. However, secondary impacts could occur. If a severe lightning event causes fire, there is a possibility for property loss and increased costs to restore the areas impacted.

17.2.5 ENVIRONMENT

The environment is highly exposed to lightning strikes. Most lightning strikes will damage limited areas. However, lightning strikes commonly spark wildfires; thus, greatly expanding the area impacted.

17.2.6 HISTORIC AND CULTURAL RESOURCES

Lightning can impact the historic and cultural resources of El Paso County especially due to the region's high frequency of lightning strikes, with an average of over 50 events annually (HazardDB 2024). Many of the historic structures within the County, such as those located in Old Colorado City and City of Manitou Springs, are constructed from older materials that may lack lightning protection systems. This makes it especially vulnerable to fire and structural damage. Other cultural landmarks such as historic churches, museums, and military heritage sites like those near Peterson and Falcon Air Force Bases also face risks from electrical surges and fires caused by

lightning (Anderson 1991). The loss or damage of such irreplaceable assets can negatively impact on the County's cultural identity and impact tourism and community heritage. As climate change shifts and lightning activity increases, proactive measures to preserve and mitigate will be essential to protect these valuable resources.

17.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

17.3.1 LAND USE AND DEVELOPMENT

All future developments will be affected by lightning; however, impacts are likely to be highly localized. Most structures built to International Building Code are able to withstand the impact of lightning; however, lightning strikes are capable of sparking structure and wildfires. Lightning rod/grounding systems can improve the performance of a building during such an event. Fire codes in place result in less structure damage caused by lightning-sparked fires. Increasing population growth and development increases vulnerability to lightning.

17.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the risk to lightning has also increased. More people residing and living in the County directly increases the exposure to lightning hazards in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in lightning risk. It is critically important that the County plans for and mitigates against lightning and other associated hazards for the current population and the projected new population in the future.

17.3.3 CLIMATE CHANGE

Climate change presents a significant challenge for risk management associated with severe weather. The frequency of severe weather events has increased steadily over the last century. Historical data shows that the probability of severe weather events increases in a warmer climate. The changing hydrograph caused by climate change could have a significant impact on the intensity, duration and frequency of storm events. All these impacts could have significant economic consequences. A study by Colin Price analyzed likely impacts of climate change on lightning strikes and concluded that Climate model studies show that in a future warmer climate there may be fewer, but more violent thunderstorms, "which may increase the amount of lightning by 10 percent for every one-degree global warming" (Price 2008).

17.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with the lightning hazard in the planning area include the following:

- Effective public education lightning hazard campaigns to reduce injuries and fatalities.
- Lightning strikes are common in the Pikes Peak Region and cause limited property damage on a regular basis.

17.4 CONSEQUENCE ANALYSIS

Table 17-5 presents the results of the consequence analysis for the lightning hazard.

Table 17-5. Consequence Analysis for the Lightning Hazard

Category	Narrative
Hazard Description	Although lightning events occur relatively frequently, their overall magnitude is typically limited. Damage is generally confined to single buildings, and in most cases, personal hazard insurance covers any resulting losses. Lightning can cause fatalities, injuries, and property damage, including harm to buildings, communication systems, power lines, and electrical systems. It is also a known cause of forest and brush fires.
Impact on Property, Facilities, and Infrastructure	Lightning typically results in minimal property damage that does not threaten structural stability. However, it affects the entire planning area, including all above-ground structures and utilities. Assets located in areas with higher lightning flash counts are at greater risk. Property losses may occur when trees or rooftops are struck. Power outages can result from downed utility lines due to lightning or accompanying wind. Communication systems are also vulnerable. Damage to structures caused by lightning is usually covered by private insurance. Personal injuries may occur if individuals are outdoors during a lightning strike, and many injuries are the result of fires ignited by lightning.
Impact on the Environment	Lightning can negatively impact the environment by damaging sewer and wastewater treatment facilities. It can also ignite wildfires, which may displace wildlife and alter natural habitats.
Impact on Responders	Firefighters, police officers, and emergency responders are often called to areas affected by lightning to close roads, assist the injured, and manage traffic. Responders may be exposed to hazards while performing routine duties during a lightning event. Although most storm-related duties occur post-event, unsafe structural or environmental conditions may persist during the response period. Motorcycle officers are particularly vulnerable during lightning storms due to their exposure.

Category	Narrative
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Lightning may cause interruptions to essential facilities and services for less than 24 hours. These disruptions may include limited loss of facility functionality, accessibility, or service delivery. Power outages are possible, especially in areas without adequate backup generation. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Lightning can cause minor injuries and illnesses, and in severe cases, may result in fatalities. It can also damage structures directly or indirectly through wildfires. Communication systems are particularly at risk. Populations most vulnerable to lightning-related injuries include outdoor workers, recreationalists, and participants in outdoor sports. In the event of injuries or displacement, the American Red Cross may be called upon to provide shelters and medical assistance. The Humane Society of the Pikes Peak Region may provide shelter for animals, and members of Voluntary Organizations Active in Disasters (VOAD) may assist with recovery efforts.
Impact on the Economic Condition of the County	While lightning events are relatively frequent, their magnitude is generally limited. Damage is usually confined to individual buildings and is often covered by personal hazard insurance. However, extended power outages caused by lightning can delay work and disrupt business operations.
Impact on the Public Confidence in Government	Due to the rapid onset and short duration of lightning flashes, government response and recovery functions are typically limited beyond the initial actions taken by first responders. The nature of lightning events often restricts the scope of coordinated recovery efforts.

18. TORNADO

18.1 HAZARD PROFILE

18.1.1 HAZARD DESCRIPTION

Tornadoes are violently rotating columns of air, formed by a combination of atmospheric instability and wind shear. Instability occurs when warm, moist air is wedged under drier, cooler air aloft. This warm air rises, causing the intense updrafts and downdrafts seen in strong thunderstorms — the incubators of tornadoes. Wind shear refers to changes in wind direction and speed at different elevations in the atmosphere. The combination of instability and wind shear forms the rotating column of air that is associated with a tornado. Tornadoes that form over water are known as waterspouts. Tornadoes that do not reach the ground surface are simply referred to as funnel clouds.

Tornadoes can cause damage to property and loss of life. While most tornado damage is caused by violent winds, most injuries and deaths result from flying debris. Property damage can include damage to buildings, fallen trees and power lines, broken gas lines, broken sewer and water mains, and the outbreak of fires. Agricultural crops and industries may also be damaged or destroyed. Access roads and streets may be blocked by debris, delaying necessary emergency response.

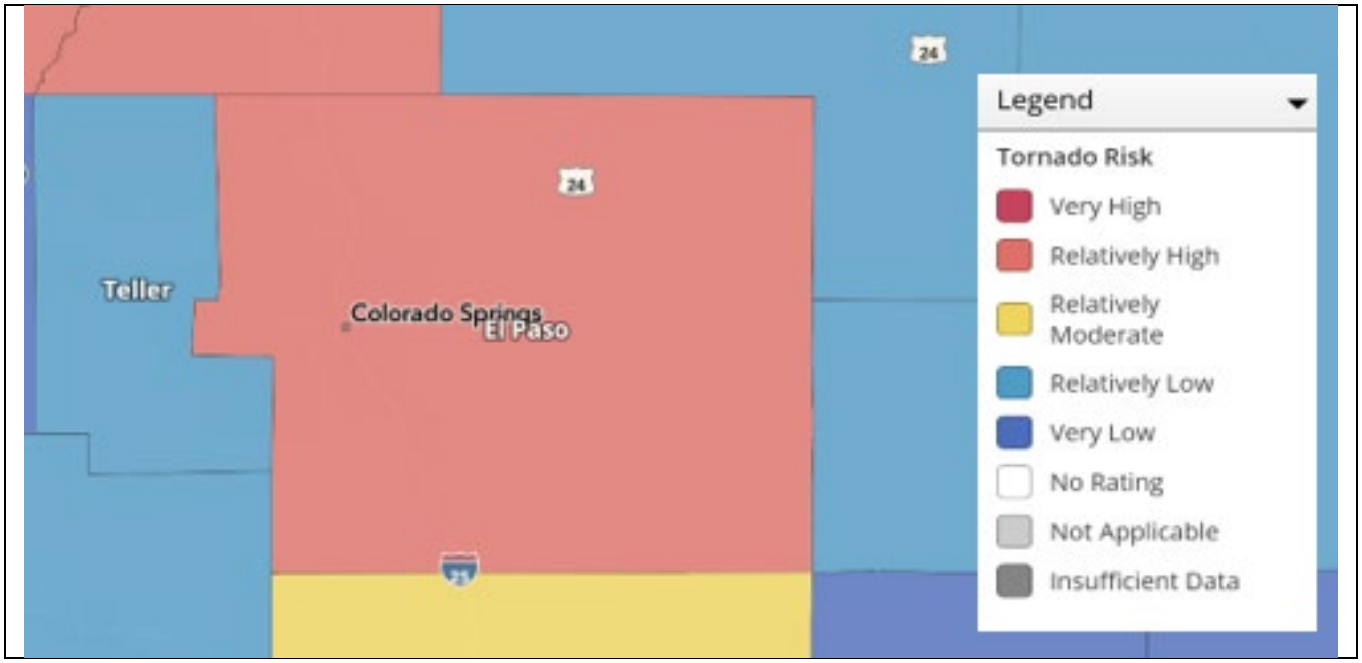
18.1.2 LOCATION

Tornadoes have been reported for nine months of the year in Colorado, with peak occurrences between mid- May through mid-August. June is the peak month for tornado activity in Colorado with May and July tied for second place. This is evident in the Pikes Peak region as well. Additionally, tornadoes in Colorado primarily occur between 11 AM and 11 PM with the main peak being between 2 PM and 7 PM (Colorado State - Colorado Climate Center 2024).

Figure 18-1 and Figure 18-2 illustrate the FEMA National Risk Index (NRI) maps for El Paso County for tornado hazard events. According to FEMA NRI, the entire County has a relatively high tornado risk. Figure 18-2 illustrates the NRI map by census tract view and shows a range of risk from relatively low to relatively high for portions of the County.

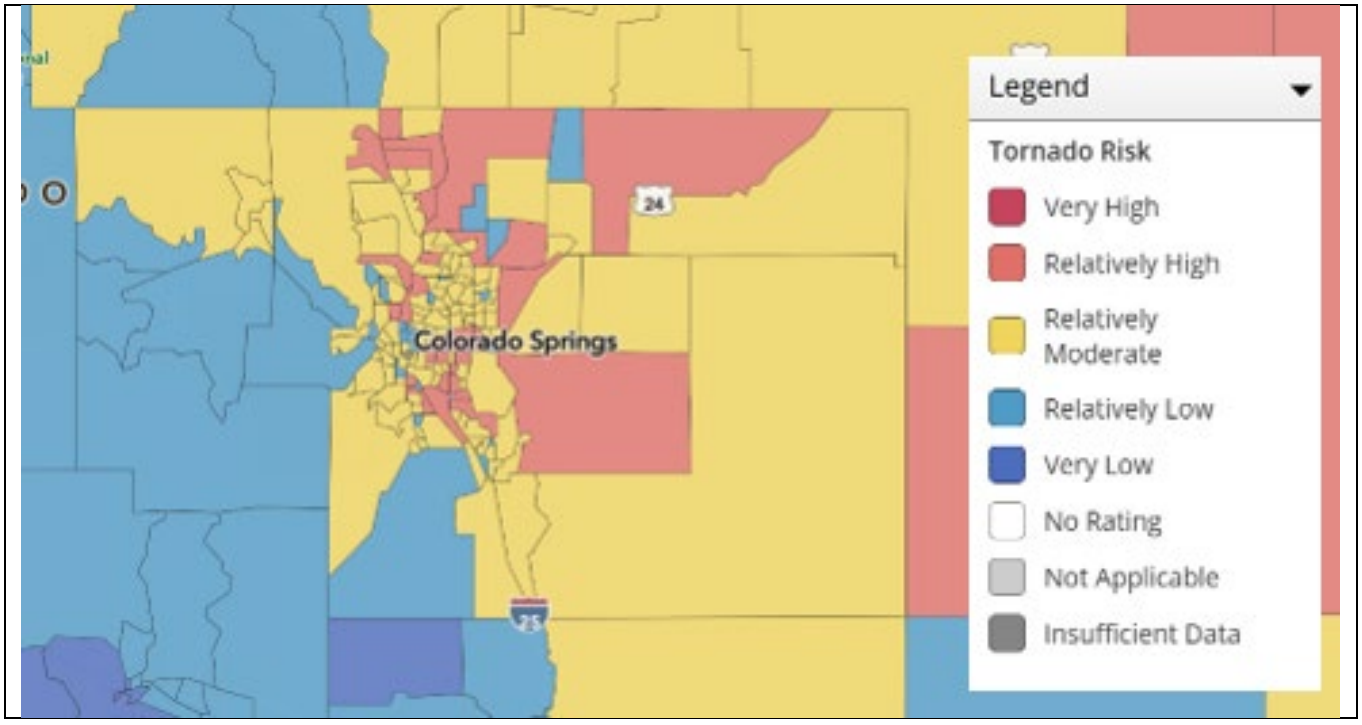
The topography of El Paso County limits the occurrence of most tornadoes to the central and eastern portion of the County. As an example, a tornado occurred on the western edge of the County in the mountains north of Town of Green Mountain Falls during the summer of 2007 (outside El Paso County in Teller County). Damage consisted of solely to forested areas. Most tornadoes occur to the east of City of Colorado Springs in the vicinity of Ellicott, Peyton, Town of Ramah, Town of Calhan, and Yoder.

Figure 18-1. FEMA National Risk Index Map for Tornado Hazard in El Paso County by County View



Source: FEMA NRI, 2025.

Figure 18-2. FEMA National Risk Index Map for Tornado Hazard in El Paso County by Census Tract View



Source: FEMA NRI, 2025.

18.1.3 EXTENT

Tornadoes are among the most dangerous types of local storms. Wind speeds can reach up to 300 mph, and they typically form within intense, rotating thunderstorms that may also produce large hail. Although they operate on a smaller scale than hurricanes, tornadoes can generate similar pressure differentials, making them extremely destructive. Fortunately, most tornadoes in Colorado are relatively weak, with wind speeds under 110 mph. Many occur in the rural areas of El Paso County. However, if a major tornado were to strike a populated area, the damage could be widespread—potentially resulting in business closures, fatalities, long-term displacement, and disruptions to essential services such as power and telecommunications.

Tornadoes were historically classified using the Fujita (F) Scale, which ranged from F0 to F6 and was based on observed damage to man-made structures. On February 1, 2007, the Enhanced Fujita (EF) Scale replaced the original system. The EF Scale offers a more accurate assessment of tornado strength by aligning wind speeds more closely with observed damage and modern building standards. It categorizes tornadoes into six intensity levels, providing a more reliable measure of surface wind speeds in severe events (see Table 18-1).

Table 18-1. Enhanced Fujita Scale

Enhanced Fujita Number	3-Second Gust (mph)
0	65-85
1	86-110
2	111-135
3	136-165
4	166-200
5	Over 200

Source: (NOAA 2007)

Warning Time

NOAA's storm prediction center issues tornado watches and warnings for El Paso County:

- Tornado Watch - Tornadoes are possible. Remain alert for approaching storms. Watch the sky and stay tuned to NOAA Weather Radio, commercial radio or television for information.
- Tornado Warning - A tornado has been sighted or indicated by weather radar. Take shelter immediately.

Once a warning has been issued, residents may have only seconds or minutes to seek shelter.

18.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

Table 18-2 lists all tornado-related major disasters declarations that have included the Pikes Peak Region since 1953.

Table 18-2. Federal Emergency Management Agency (FEMA) Disaster Declarations for Tornado Events in the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
June 19, 1965	DR-200	Tornadoes, Severe Storms, Flooding
August 25, 2023	DR-4731	Severe Storms, Flooding, and Tornadoes

Source: FEMA n.d.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for a tornado-related event.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA drought-related agricultural disaster declarations.

All Recent Events

Table 18-3 lists major recorded tornado-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 18-3. Tornado Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
July 14, 2020	Hail	During the afternoon hours of July 14th, scattered thunderstorms, including a few supercells, developed across eastern El Paso County. As this activity shifted eastward they began to intensify and grow upscale into a larger thunderstorm complex. A series of supercells moved through Bent, Prowers, and Baca Counties producing a large non-damaging tornado, large hail, and damaging wind gusts.
May 2, 2021	Hail	Isolated to scattered thunderstorms developed over portions of the I-25 corridor in El Paso and Pueblo Counties during the afternoon and then spread eastward to southeastward across the Highway 50 corridor through the evening. Some of the thunderstorms were strong to severe, with the more intense storms producing large hail of 1-2 inches in diameter and damaging wind gusts of 60-70 mph. Additionally, a tornado and wind gusts up to around 90 mph were observed across the eastern plains on this day.
May 29, 2021	Hail	Thunderstorms developed across the Pikes Peak region and plains on this day along a surface low and boundary extending from around Teller County southeast through Las Animas County. This served as a focus for severe thunderstorms, with large hail up to one and a half inches noted across the Pikes Peak region, and a tornado observed across Las Animas County.

Date	Hazard	Event Narrative
June 7, 2022	Hail	A more significant and widespread day of severe weather occurred across much of southeastern Colorado during the afternoon and evening of June 7th. Numerous reports of large damaging hail, funnel clouds, and tornadoes occurred across the region. Cocorahs spotter measured 1.63-inch hail with earlier severe storm.
July 6 – 7, 2022	Heavy Rain	Thunderstorms developed in the afternoon over and near the higher terrain, with an initial risk of strong to severe storms in the Pikes Peak region. This risk then spread into the eastern plains along the Highway 50 corridor later in the evening, where large hail damaging wind gusts up to around 75 mph, localized flash flooding, and even a tornado occurred. Heavy rainfall of 1.17 inches.
May 26, 2023	Tornado	Ample low level moisture aided in creating an incredibly unstable environment with enough wind shear to create severe thunderstorms and some landspout tornadoes.
June 16, 2023	Heavy Rain	The continued deluge of heavy rain, severe thunderstorms, flash flooding, and tornadoes continue over southern Colorado by yet another closed low located over southern California. The largest hail stone was 4 inches as reported by law enforcement and emergency management located in Baca County. Heavy rains continue over the I-25 corridor, with multiple reports of additional flooding in El Paso and Pueblo Counties.
June 22, 2023	Tornado	Exceptionally severe weather continues over southern Colorado with the continued deluge of moist air coming from the Pacific and remnant moisture from previous moisture from widespread heavy rainfall. The most notable weather feature was an EF3 tornado that hit a farm located in Prowers County. This was only the 3rd EF3 tornado recorded since National Weather Service (NWS) modernization in 1995. There was at least a foot of water reported over the road by a trained spotter. There was 1.98 inches of rain that fell within two hours. A brief cone tornado formed for around 2 minutes. The tornado did hit a small area located in northeastern El Paso County. Picture reveal minimal damage on weak structures. WCM called the farm to discuss damage with them and performed a virtual damage survey revealing EF0 damage.
July 15, 2023	Hail	The continuations of hail, wind, and tornadoes continue through mid-July as northwesterly upper-level flow develops once again over southern Colorado. Anomalous amounts of low-level moisture remain over the region due to record breaking precipitation in June and an active early July. Enhanced wind shear due to the upper-level northwesterly flow created an environment conducive to severe thunderstorms.
July 20, 2023	Heavy Rain	An upper-level high pressure center was located over central Arizona and central New Mexico which resulted in a favorable pattern for efficient diurnal wind fluctuations including upslope-oriented winds towards WFO Pueblo's eastern mountains. Weak waves embedded in the upper-level northwesterly flow enhanced the lift and the pattern enhanced the deep shear. The result was a very rare mountainous tornado that was observed at around 9,000 feet.

Date	Hazard	Event Narrative
August 5, 2023	Tornado	The one and only time this year was when there was a proper monsoonal tap over southern Colorado. In this case, there was weak northwesterly flow aloft, and southeasterly flow at the surface, which resulted in an unstable and high shear environment. There was almost a tornado that touched down; however, no reports of debris or damage were reported. Spotter reported a funnel cloud to the west beginning to appear, just to the north of Town of Monument. Trained spotter saw the tornado on the ground around 3 to 4 miles north of his location.
March 24, 2024	Heavy Snow	During late March, yet another deep upper-level trough dug across the western US. This, along with a strong southwesterly flow from the subtropical jet, brought in sufficient moisture and synoptic/orographic lift for another round of snowfall for parts of SE Colorado. Additionally, the strong synoptic forcing and convective nature of parts of this system did allow for the formation of one landspout tornado on March 26th. There was 6.7 inches of snow measured.
August 9, 2024	Heavy Rain	An upper-level pattern which allowed for a sufficient mid-level monsoonal moisture plume to be established over the region aided in the development of storms, which produced heavy rainfall and lead to some heavy amounts of rain and minor flash flooding from the 7th thru 10th of August. A severe storm which developed over Teller County also allowed for a rare tornado to occur over high terrain, just NNE of Cripple Creek, on the 9th of August. Public Report from mPING: Street/road flooding; Street/road closed; Vehicles stranded. A trained spotter reported 0.63 inches of rain from a thunderstorm in a short period of time.

Source: NOAA-NCEI 2025.

18.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous tornado occurrences in the County was used to calculate the probability of future occurrence of such events. Table 18-4 lists the number of events from various sources over the 71-year period from 1954 to 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for tornado in the County is considered “frequent.”

Table 18-4. Probability of Future Tornado Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1954 and 2025	% Chance of Occurring in Any Given Year
Tornado	60	100%

Source: NOAA-NCEI, 2025.

Note: 100% probability indicates that it is statistically likely for an event to occur every year. It does not indicate that the occurrence of an event is a certainty in any given year.

18.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Tornadoes may cause loss of power if utility service is disrupted. Additionally, fires may result from damage to natural gas infrastructure. Hazardous materials may be released if a structure is damaged that houses such materials or if such materials are in transport.

18.2 VULNERABILITY AND IMPACT ASSESSMENT

All El Paso County is at risk from the impacts of tornadoes. A qualitative analysis was conducted to assess the County's vulnerability to this hazard of concern.

18.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

It can be assumed that the entire planning area population, as listed in Table 3-5, is exposed to some extent to tornado events. Although, certain areas, such as the eastern portion of the County including the towns and communities of Town of Calhan (2023 population of 510) and Town of Ramah (2023 population of 130), are more exposed due to geographic location and local weather patterns.

Socially Vulnerable Population

Vulnerable populations such as the elderly, children below the age of 5 years, low income, disabled individuals, or linguistically isolated populations. These populations can face isolation and exposure after tornado events and could suffer more secondary effects of the hazard. Power outages because of tornadoes can be life threatening to those dependent on electricity for life support. Isolation of these populations is also a significant concern for emergency response efforts.

Additionally, socially vulnerable populations caught in the path of a tornado may be unable to seek appropriate shelter and are more at risk to loss of life and injury. This may include individuals who are out in the open, in cars, have mobility issues, or who do not have access to basements, cellars, or safe rooms.

18.2.2 GENERAL BUILDING STOCK

While all properties are at risk during tornado events, those that are already in poor condition or are in exposed or high-risk locations face the greatest potential for damage. Structural weaknesses and lack of proper maintenance, as well as proximity to open plains, can significantly increase the chances of complete destruction. As a result, these properties may require additional mitigation strategies and reinforcements to better withstand the impacts of tornado hazard events.

18.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

Tornadoes can cause significant damage to trees and power lines, blocking roads with debris, incapacitating transportation networks, isolating populations, and disrupting ingress and egress. Of

particular concern are roads providing access to isolated areas and to the elderly. Any facility that is in the path of a tornado is likely to sustain damage.

18.2.4 ECONOMY

Tornadoes have had an economic impact on El Paso County due to its location along the eastern plains where tornado activity is more frequent. Since 1950, the County has experienced 97 recorded tornadoes, resulting in approximately $9.7 million in property damage (Tornado Path 2025). The most financially damaging tornado was in 2001 when a tornado event caused $8.1 million in losses (Tornado Path 2025). While the frequency of tornadoes has decreased in the past decade, the economic impacts remain the same. Tornado hazard events not only damage homes and critical infrastructure but also disrupt local businesses, emergency services, and can exponentially slow economic growth of the County in impacted communities.

18.2.5 ENVIRONMENT

Environmental features are exposed to tornado risk, although damage is generally localized to the path of the tornado. If tornados impact facilities that store hazardous materials, areas impacted by material releases may be especially vulnerable.

18.2.6 HISTORIC AND CULTURAL RESOURCES

Tornadoes can threaten the historic and cultural resources of El Paso County which is home to many heritage sites including historic districts in City of Colorado Springs, military landmarks like Fort Carson, and other museums and cultural institutions. These resources are often built before modern building codes and are vulnerable to high winds and flying debris because of a tornado event. A direct tornado strike can also result in irreversible damage to architecture, artifacts, and archival materials which are irreplaceable. Even close-call events can cause cascading impacts such as water intrusion, roof damage, or structural weakening that disrupt the long-term preservation of these resources. The loss of such resources not only impacts the County's cultural identity but can also impact tourism and local economies that benefit financially from these resources.

18.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

18.3.1 LAND USE AND DEVELOPMENT

Continuing development pressures along the Front Range will likely increase the overall vulnerability to tornadoes. Building codes in place can reduce the overall impacts; however, significant tornadoes are unpredictable and are capable of destroying buildings with incredible

structural integrity. As the Region grows, development to the east, in lower elevations, will be particularly more vulnerable to tornadoes, as most of the tornados recorded in the County occurred farther away from the foothills.

18.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the risk to tornado has also increased. More people residing and living in the County and tornado areas directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in tornado risk. It is critically important that the County plans for and mitigates against tornado hazards for the current population and the projected new population in the future.

18.3.3 CLIMATE CHANGE

Climate change impacts on the frequency and severity of tornadoes are unclear. According to the Center for Climate Change and Energy Solutions, "Researchers are working to better understand how the building blocks for tornadoes -- atmospheric instability and wind shear -- will respond to global warming. It is likely that a warmer, moister world would allow for more frequent instability. However, it is also likely that a warmer world would lessen chances for wind shear. Recent trends for these quantities in the Midwest during the spring are inconclusive. It is also possible that these changes could shift the timing of tornadoes or regions that are most likely to be hit" (Center for Climate and Energy Solutions n.d.).

18.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with a tornado in the planning area include the following:

- Older building stock in the planning area is built to low code standards or none at all. These structures could be highly vulnerable to tornadoes. Redundancy of power supply must be evaluated.
- The capacity for backup power generation is limited.
- Roads and bridges blocked by debris or otherwise damaged might isolate populations.
- Warning time may not be adequate for residents to seek appropriate shelter or such shelter may not be widespread throughout the planning area.
- The impacts of climate change on the frequency and severity of tornadoes are not well understood.

18.4 CONSEQUENCE ANALYSIS

Table 18-5 presents the results of the consequence analysis for the tornado hazard.

Table 18-5. Consequence Analysis for the Tornado Hazard

Category	Narrative
Hazard Description	Most tornadoes in Colorado are relatively weak, with wind speeds below 110 miles per hour. Many of these tornadoes occur in rural areas of El Paso County. However, if a tornado were to touch down within city limits in a densely populated area, the resulting damage could be devastating.
Impact on Property, Facilities, and Infrastructure	Tornadoes can cause significant damage to structures, trees, utilities, crops, vehicles, and any unsecured property. They affect the entire planning area, including all above-ground structures and utilities. Due to their erratic movement, tornadoes often cause destruction in seemingly random patterns, making it difficult to identify specific hazard zones. With advance warning, individuals can evacuate to safe rooms or move to structurally sound areas within buildings. Basements are considered one of the safest places to shelter during a tornado. Tornadoes may also impact water treatment facilities, government buildings, public safety infrastructure, and healthcare services.
Impact on the Environment	Tornadoes can cause significant environmental damage, particularly through the destruction of trees and vegetation. This may lead to cascading water quality issues if water treatment facilities are affected. Debris from tornadoes can also displace animals and disrupt habitats. Local tornadoes are often less severe and may not follow a defined path, resulting in isolated damage that can be difficult to respond to and recover from.
Impact on Responders	Emergency personnel may be exposed to hazards while performing routine duties during a tornado event. Most storm-related duties occur post-event, but unsafe structural or environmental conditions may persist during the response period. Firefighters, police officers, and emergency responders are typically called to affected areas to close roads, assist the injured, and manage traffic. The American Red Cross may be asked to provide shelters and medical assistance, while the Humane Society of the Pikes Peak Region may provide shelter for displaced animals. Members of Voluntary Organizations Active in Disasters (VOAD) may assist with recovery efforts. First responders may face physical and psychological strain, and concerns about their families can increase overall risk. Ambulance services may be impacted by blocked or damaged roadways. Infrastructure personnel, due to their responsibilities, may also be considered responders and affected by tornado-related disruptions.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Tornadoes may result in the loss of facility functionality, reduced accessibility, and impaired service delivery. Power outages are likely, especially in areas without adequate backup generation. Essential facilities and services may be interrupted for 24 to 72 hours. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.

Category	Narrative
Impact on the Public	Tornadoes can result in isolated deaths and multiple injuries. With advance warning, individuals can evacuate to safe rooms or structurally sound areas within buildings. Basements are among the safest places to shelter during a tornado. Those without adequate shelter during a tornado are at the greatest risk of injury or death.
Impact on the Economic Condition of the County	If a tornado were to strike a densely populated area, the damage and economic impact could be severe. Potential losses include the functionality and accessibility of facilities and infrastructure, as well as uninsured property damage. The transportation sector may be affected, disrupting the movement of goods and services.
Impact on the Public Confidence in Government	The public holds high expectations for government capabilities in issuing warnings, providing information, and coordinating response and recovery efforts related to tornadoes. There is also a strong expectation for the rapid restoration of critical lifelines and services following a tornado event.

19. WIND

19.1 HAZARD PROFILE

19.1.1 HAZARD DESCRIPTION

Windstorms represent the most common type of severe weather. Often accompanying severe thunderstorms (convective windstorms), they can cause significant property and crop damage, threaten public safety and disrupt utilities and communications. Straight-line winds are generally any wind not associated with rotation and in rare cases can exceed 100 miles per hour (mph). The National Weather Service defines high winds as sustained wind speeds of 40 mph or greater lasting for one hour or longer, or winds of 58 mph or greater for any duration. Windstorms are often produced by super-cell thunderstorms or a line of thunderstorms that typically develop on hot and humid days. There are seven types of damaging winds:

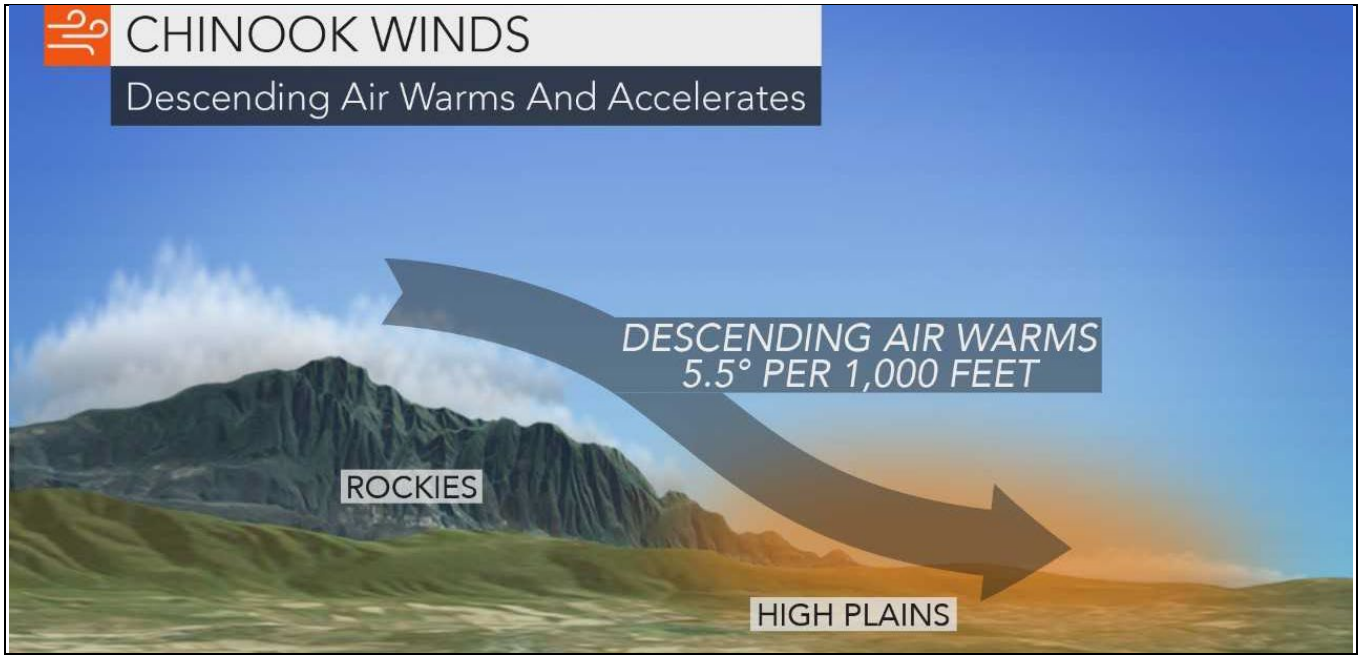
- Straight-line winds—Any thunderstorm wind that is not associated with rotation; this term is used mainly to differentiate from tornado winds. Most thunderstorms produce some straight- line winds as a result of outflow generated by the thunderstorm downdraft.
- Downdrafts—A small-scale column of air that rapidly sinks toward the ground.
- Downbursts—A strong downdraft with horizontal dimensions larger than 2.5 miles resulting in an outward burst or damaging winds on or near the ground. Downburst winds may begin as a microburst and spread out over a wider area, sometimes producing damage like a strong tornado. Although usually associated with thunderstorms, downbursts can occur with showers too weak to produce thunder.
- Microbursts—A small, concentrated downburst that produces an outward burst of damaging winds at the surface. Microbursts are generally less than 2.5 miles across and short-lived, lasting only 5 to 10 minutes, with maximum wind speeds up to 168 mph. There are two kinds of microbursts: wet and dry. A wet microburst is accompanied by heavy precipitation at the surface. Dry microbursts, common in places like the high plains and the west intermountain, occur with little or no precipitation reaching the ground.
- Gust front—A gust front is the leading edge of rain-cooled air that clashes with warmer thunderstorm inflow. Gust fronts are characterized by a wind shift, temperature drop, and gusty winds out ahead of a thunderstorm. Sometimes the winds push up air above them, forming a shelf cloud or detached roll cloud.
- Derecho—A derecho is a widespread thunderstorm wind caused when new thunderstorms form along the leading edge of an outflow boundary (the boundary formed by horizontal spreading of thunderstorm-cooled air). The word “derecho” is of Spanish origin and means “straight ahead.” Thunderstorms feed on the boundary and continue to reproduce. Derechos typically occur in summer when complexes of thunderstorms form over plains, producing heavy rain and severe wind. The damaging winds can last a long time and cover a large area.

- Bow Echo—A bow echo is a linear wind front bent outward in a bow shape. Damaging straight- line winds often occur near the center of a bow echo. Bow echoes can be 200 miles long, last for several hours, and produce extensive wind damage at the ground.

There are two additional types of winds common in some parts of El Paso County called Bora and Chinook winds:

- Along the Colorado Front Range, the foothill areas are susceptible to Chinook winds, which are caused by the large temperature variations between the northern and southern United States during the winter. Chinook winds are dry, warm winds that rush down the slopes of the eastern mountains. These winds plow down the slopes of the Front Range at speeds ranging from 60 to 100 mph. Chinook winds can down power lines, overturn cars, produce flying debris, and reduce visibility. Refer to Figure 19-1 for a diagram on how chinook winds form.
- Bora winds are also common in some parts of El Paso County. A bora occurs when a strong low-pressure system coupled with a high-pressure system sends a cold wind through the western part of the State and down the slopes of the eastern mountains. High winds from the west or northwest into the adjacent plains can 100 miles per hour.

Figure 19-1. Chinook Wind Formation



Source: (Accuweather n.d.)

19.1.2 LOCATION

Windstorms could occur anywhere in El Paso County. Higher elevations could experience the most significant wind speeds, but these areas are generally not developed or populated. Wind events are most damaging to areas that are heavily wooded. According to the FEMA National Risk Index (NRI)

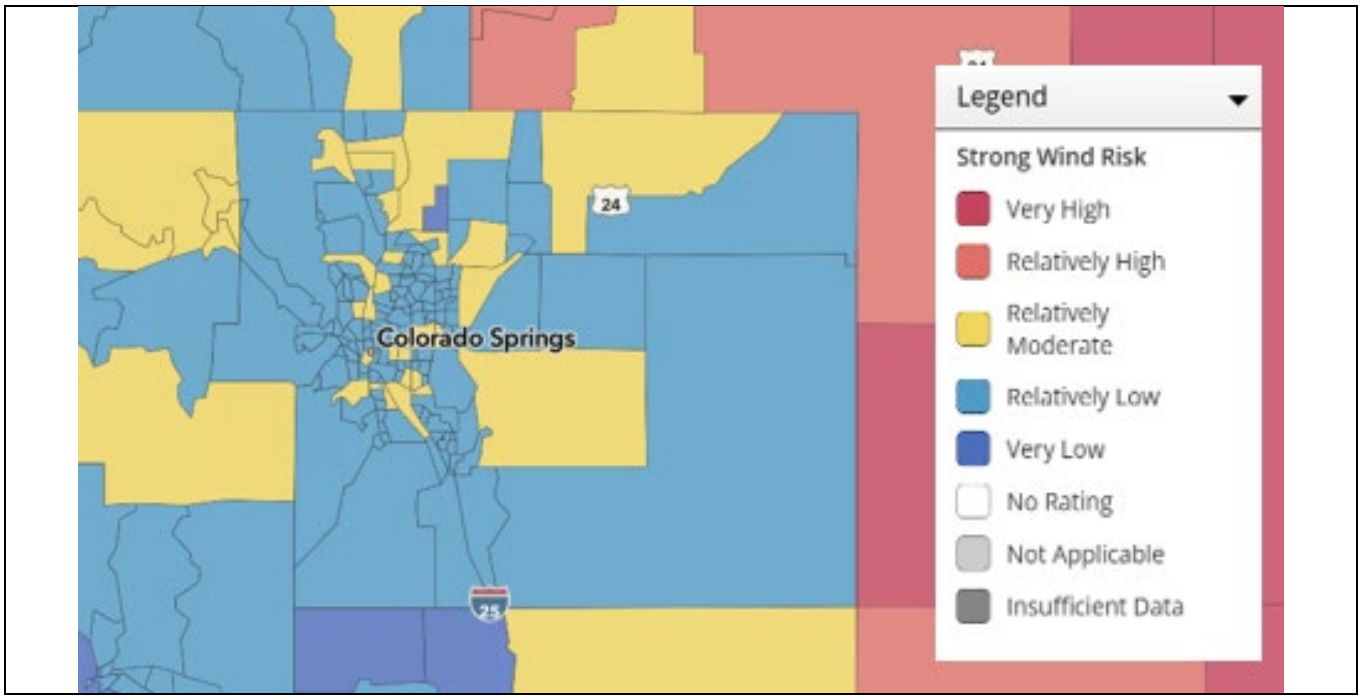
map, the entire County has a relatively moderate risk to strong winds. Refer to Figure 19-2 for the NRI County view map. According to Figure 19-3, which shows the FEMA NRI map by census tract view, El Paso County has a range from very low to relatively moderate risk to strong wind.

Figure 19-2. FEMA National Risk Index Map for Strong Winds in El Paso County by County View



Source: FEMA NRI 2025

Figure 19-3. FEMA National Risk Index Map for Strong Winds in El Paso County by Census Tract View

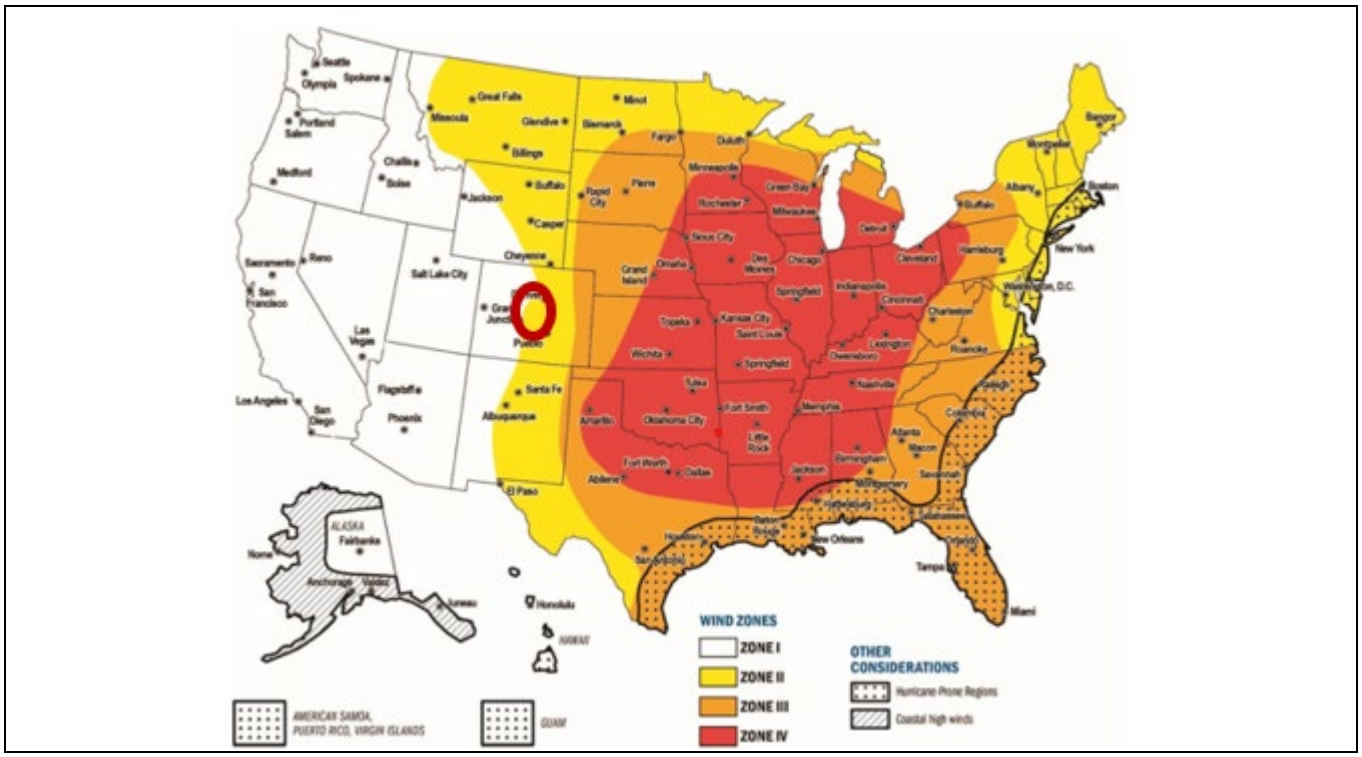


Source: FEMA NRI 2025

19.1.3 EXTENT

Windstorms in El Paso County are rarely life threatening but do disrupt daily activities. Any structures and above ground utilities are vulnerable to damage caused by major wind events. Major wind events can cause downed trees and power lines, damage to structures and fences, and send dangerous debris into the air leading to more damage, injuries, and potential deaths. They can also increase the potential for other hazards, such as wildfire. Winter winds can also cause damage, close highways (blowing snow), and induce avalanches. Winds can also cause trees to fall, particularly those killed by pine beetles or wildfire, creating a hazard to property or those outdoors. Due to the higher elevations of El Paso County, the wind is less dense, and thus less damaging than comparable winds at sea level. According to wind zone information provided by FEMA (Figure 19-4), El Paso County is located in wind Zone II (160 mile per hour maximum wind speeds). Portions of the County are also located in the Special Wind Region. These areas experience Chinook and Bora winds described above.

Figure 19-4. Wind Zones in the United States



Source: (FEMA 2024)

Warning Time

There is a maximum warning time for wind events with more than 24 hours. Meteorologists can often predict the likelihood of high wind events. These events often accompany severe storms. However, meteorologists cannot predict the exact time of onset or severity of high wind events. Some events may come on more quickly and have only a few hours of warning time. The National

Weather Service issues high wind advisories, high wind watches, and high wind warnings when hazardous conditions are expected.

19.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

Table 19-1 lists all wind and high wind-related major disasters declarations that have included the Pikes Peak Region since 1953.

Table 19-1. Federal Emergency Management Agency (FEMA) Disaster Declarations for Wind-Related Events in the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
June 19, 1965	DR-200	Tornadoes, Severe Storms, Flooding
May 19, 1969	DR-261	Severe Storms, Flooding
May 23, 1973	DR-385	Heavy Rains, Snowmelt, Flooding
August 2, 1976	DR-517	Severe Storms, Flash Flooding
May 17, 1999	DR-1276	Severe Storms, Flooding, Mudslides, and Landslides
April 9, 2003	EM-3185	Snowstorm
September 5, 2005	EM-3224	Hurricane Katrina Coastal Storm
January 7, 2007	EM-3270	Snowstorm
September 12, 2013	EM-3365	Severe Storms, Flooding, Landslides, and Mudslides
September 14, 2013	DR-4145	Severe Storms, Flooding, Landslides, and Mudslides
July 16, 2015	DR-4229	Severe Storms, Tornadoes, Flooding, Landslides, and Mudslides
August 25, 2023	DR-4731	Severe Storms, Flooding, and Tornadoes

Source: FEMA n.d.

State Emergency Proclamations

Table 19-2 lists all wind and high wind-related state emergency proclamations that included the Pikes Peak Region from 2020 to 2024.

Table 19-2. State Emergency Proclamations for Wind-Related Events in Pikes Peak Region (2020 to 2024)

State Proclamation Date	State Proclamation Number	Description
March 12, 2021	D-2021-064	Severe Winter Weather
July 21, 2023	D-2023-011	Severe Weather and Flooding
February 9, 2024	D-2024-002	Extreme Cold Temperatures and Winter Weather

Source: Colorado Governor n.d.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA wind-related agricultural disaster declarations.

All Recent Events

Table 19-3. lists major recorded wind and high wind-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 19-3. Wind-Related Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
January 17, 2020	High Wind	An intense storm system produced wind gusts nearing 80 mph at times over sections of southern Colorado. Some of the higher reported wind gusts with this event included 58 mph wind gusts near the Air Force Academy and Blende, 61 mph gusts near City of Manitou Springs and Walsenburg, a 63 mph gust near Peterson AFB, a 64 mph gust near Hoehne and an impressive 79 mph wind gust near La Veta.
February 25, 2020	High Wind	Strong winds impacted sections of El Paso, Las Animas and Baca counties on the 25th, with wind gusts of 58 to 60 mph reported near Hoehne, Campo, Truckton and Ellicott, respectively. A 62-mph wind gust was recorded near Springfield while a 64-mph gust was noted near Peterson Air Force Base.
June 6, 2020	Thunderstorm Wind	A powerful upper-level disturbance moving through the Rockies sparked the development of a line of thunderstorms that brought widespread damaging winds across southern Colorado. Given the scope and intensity of the damaging winds, the storm system was classified as derecho. Large barn and tack house knocked over intersection of highway 94 and antelope drive. Doppler estimated winds of 60-65 mph. Automated Surface Observing System KCOS City of Colorado Springs Airport. Roof peeled off a trailer home near the El Paso County fairgrounds. Time estimated per Doppler radar signatures. Doppler radar estimates 70-75 mph winds.
June 6, 2020	High Wind	A powerful upper-level disturbance moved through the Rockies on June 6, 2020, producing widespread damaging winds across southern Colorado. Cadet chapel reported 87 mph wind gusts within showers.
June 8, 2020	High Wind	A cold front surged south across the area during the late evening hours, with strong northerly winds accompanying this frontal passage. Wind gusts to around 60 mph were produced along and to the east of the I-25 corridor.
July 4, 2020	Heavy Rain	Scattered thunderstorms developed over the mountains by midday and then spread east across the plains in the afternoon and evening. Heavy rainfall and flash flooding were concerns this day, though isolated high thunderstorm wind gusts also occurred. Heavy rainfall of 0.72 inches occurred, falling in 40 minutes.

Date	Hazard	Event Narrative
August 20, 2020	Thunderstorm Wind	Another day of afternoon and evening thunderstorm development occurred across both the higher terrain and plains. A few strong to severe storms occurred on this day. Street flooding greater than 6 inches deep at Austin Bluffs and Academy. Storm chaser reports large hail, 1 inch. Heavy rainfall of 2 inches. Local broadcasters shared pictures of thunderstorm wind damage in Ellicott, CO from the severe storms. Based on archived radar information it appears that a microburst descended right on top of the damaged location leading to the outbuilding and metal fencing damage.
September 8 – 9, 2020	Winter Storm	A strong upper-level system impacted southern Colorado from September 8th through the 10th. This system brought an end to the above normal warmth and provided the region with winter like weather. Strong northerly winds, heavy snow across the mountains and mountain valleys, and a wintry mix of rain, snow, sleet, and freezing rain across parts of the I-25 corridor were all observed during this time. Additionally, well below normal temperatures brought an end to the growing season over much of the area. Snow amount of 9 inches. 4 NNE Black Forest.
October 11, 2020	High Wind	A cold front moved south across the region during the late afternoon and evening, providing a period of high northerly winds to southern Colorado. Multiple wind gust reports more than 60 mph were noted, that helped develop a dust storm, or haboob. As this dust storm moved through portions of the plains, visibility was reduced to near zero at times.
November 8, 2020	High Wind	An upper-level system moved across southern Colorado and brought increased snow chances and damaging winds to the eastern mountains and adjacent lower elevations during the early morning hours on the 8th. The main concerns for this day were the damaging winds, with gusts as high as 65 to 75 mph being reported. Very large pine trees snapped and uprooted. Mobile home rolled on side. Power outages from downed trees.
November 14, 2020	High Wind	A strong and quick upper-level system moved across the region during this period, providing light snow with strong winds and blowing snow to the central mountains, and high winds to the Pikes Peak region and parts of the plains. The highest and most widespread reports of high winds occurred over the Pikes Peak region.
November 15, 2020	High Wind	Windy conditions occurred for the third day in a row across southern Colorado during mid-November. However, the strongest winds were isolated on this day and confined mainly to the Pikes Peak region.
December 22, 2020	High Wind	A quick moving upper-level system crossed the Rockies on this day, bringing very strong winds to all the higher terrain and parts of the I-25 corridor. This system also brought a quick blast of snow to the mountains. The higher wind gusts and this snow helped provide a setup for snow squalls, which were observed over parts of Chaffee county.
March 10, 2021	High Wind	Strong southwest flow aloft continued this day, with another day of high winds occurring across parts of southern Colorado. On this day, winds really strengthened and were the strongest of the past few days with gusts up to 60 to 70 mph observed across the eastern plains.

Date	Hazard	Event Narrative
March 14 – 15, 2021	Winter Storm	A large upper-level system slowly moved across the region during this time frame, providing an extended period of moderate to heavy snow across the region. The widespread heavier snow did lessen in coverage towards the end of the period, however, continued to focus across the Palmer Divide. Moderate to heavy snow persisted in this location along with high winds, with blizzard conditions noted across far northern El Paso county. Highest snowfall amounts of around two feet were also observed in this location. Freezing rain, with 0.25 inches of icing on surfaces due to freezing drizzle and fog. Paved surfaces reported as icy. Heavy snow of 28.0 inches. Town of Palmer Lake. Heavy snow of 16.4 inches. 4 miles south of Air Force Academy. Heavy snow of 27.0 inches. Woodland Park.
March 29, 2021	High Wind	As flow aloft increased out ahead of an approaching system, strong downslope winds developed lee of the eastern mountains, especially lee of the Sangre de Cristo and Wet mountains. Further north across Pikes Peak and Rampart Range, strong winds slid down the lee slopes into extreme western El Paso county. Strongest winds during this period were in the 70 to 80 mph range.
July 14, 2020	Hail	During the afternoon hours of July 14th, scattered thunderstorms, including a few supercells, developed across eastern El Paso County. As this activity shifted eastward, they began to intensify and grow upscale into a larger thunderstorm complex. A series of supercells moved through Bent, Prowers, and Baca Counties producing a large non-damaging tornado, large hail, and damaging wind gusts.
May 2, 2021	Hail	Isolated to scattered thunderstorms developed over portions of the I-25 corridor in El Paso and Pueblo Counties during the afternoon and then spread eastward to southeastward across the Highway 50 corridor through the evening. Some of the thunderstorms were strong to severe, with the more intense storms producing large hail of 1-2 inches in diameter and damaging wind gusts of 60-70 mph. Additionally, a tornado and wind gusts up to around 90 mph were observed across the eastern plains on this day.
June 19, 2021	Hail	Increases in moisture and instability led to a higher coverage of strong to severe storms across the plains on this day. Winds and hail were the main thunderstorm risks as storms moved off the mountains and into the plains during the afternoon and evening hours.
June 24, 2021	Thunderstorm Wind	An embedded mid-level disturbance helped to develop showers and storms across the region through the early evening on this day, with strong to severe storms occurring across El Paso County through the far southeast plains. In this location high instability and strong forcing provided a setup for large hail and damaging winds to occur. The largest hail of 4 inches occurred across Kiowa county.

Date	Hazard	Event Narrative
September 12, 2021	Funnel Cloud	Scattered storms were possible over and near the mountains, northern El Paso county, and far eastern plains on this day. Widespread severe weather was not expected; however, a few stronger storms did develop and one storm across El Paso County did produce a funnel cloud. Pilot reported funnel clouds on their way into City of Colorado Springs airport but could not be seen from the ground.
September 14, 2021	Hail	Scattered thunderstorms, some strong to severe, occurred over the plains. The strongest storms developed around midafternoon through mid-evening and produced hail up to 1.25 inches and wind gusts of 60 to 70 mph. Winds of 50 mph or greater were also observed.
October 13, 2021	High Wind	Snow, heavy at times, occurred across the central and southwest mountains on this day while damaging winds along with high fire danger was noted across much of the plains and San Luis Valley. Highest wind gusts were up to around 60 mph. A few thunderstorms also occurred, mainly over the far eastern plains, though there was not any damage observed from these storms.
October 19, 2021	High Wind	An upper-level system moved across the region and provided snow and high winds across southern Colorado. The strongest winds on this day were primarily observed over and near the mountains, especially the southern mountains.
December 15, 2021	High Wind	A potent upper-level system and surface low approached the region late in the day on the 14th and then lifted across Colorado during the day on the 15th. As the system moved overhead a strong upper-level jet of 120 knots moved from southwest to northeast across the region, from the San Luis Valley eastward into the eastern Colorado plains. This setup favored heavy mountain snow across the Continental Divide, primarily the eastern San Juan mountain. Meanwhile, lighter amounts of snow were observed across the central and eastern mountains. As this system pivoted across the region, the strength of this system and some weak instability supported the development of snow squalls from the Continental Divide east into parts of the I-25 corridor. The strong jet moving across the region as well as mountain wave action produced widespread extreme winds over much of southern Colorado. The very dry/drought conditions in place and the extreme winds then produced widespread blowing dust over much of the plains.||High/Extreme fire danger was also noted given the strength of the wind field and falling RH values, falling well into the teens, when combined with gusts over 70 MPH. Numerous grass and prairie fires occurred caused by falling power lines. Report of 7 car windows parked at Garden of the Gods that have been blown out. Trained spotter el28 called to report wind damage, and antenna tower was blown down at site. Three-inch tree limbs broken with power poles broken.

Date	Hazard	Event Narrative
December 26, 2021	High Wind	A very active pattern continued across southern Colorado during this period, with multiple upper-level disturbances moving across the region. This supported another long period of damaging winds and heavy snow. Highest wind gusts were in the 70 to 90 mph range, with a 101-mph wind gust observed near Monarch Pass. The heavy snow was not too widespread, though Wolf Creek Pass did observe a total storm of 40 inches.
December 30, 2021	High Wind	An upper-level system approaching from the west supported a period of mountain snow, especially over the San Juan Mountains and Continental Divide. Additionally, the increasing wind field provided isolated damaging winds across the Pikes Peak region. Highest gusts in this location were in the 60 to around 70 mph range.
January 4, 2022	High Wind	Low pressure swept across eastern Colorado on January 4th producing strong westerly winds in its wake. Several 60+ MPH wind gusts were reported across the region.
March 23, 2022	High Wind	A strong upper-level system moved across the region and supported high winds over much of the planes during this period. Strongest gusts up to 70 mph were observed across the Pikes Peak region, with winds gusting to 60 to 65 mph elsewhere across the plains.
April 5, 2022	High Wind	A strong upper-level system once again moved across the region during this time, providing a set up for very strong winds to develop. Highest winds were observed across the higher terrain; however, high winds were also noted near the I-25 corridor.
April 29, 2022	High Wind	A strong system once again moved across the region and provided high winds across southern Colorado. Highest winds up to 70 mph over the plains did produce blowing dust, with near zero visibility observed at times. Extremely critical fire weather conditions were also observed on this day, with the most dangerous conditions observed across the Interstate 25 corridor and the southeast plains.
May 9, 2022	High Wind	A very active period in terms of well above normal temperatures with high fire danger, and damaging winds with blowing dust occurred across much of southern Colorado during this time frame. Multiple days with high winds up to 80 90 mph were observed.
May 12, 2022	High Wind	A strong system moving across the region assisted with a short window of localized southwest to west winds gusting to around 60 to 65 mph during the morning hours. Tree snapped at base, 12 inches in diameter.
May 16, 2022	Thunderstorm Wind	Isolated strong to severe thunderstorms occurred across the southeast plains in the evening, with strong winds to 65 mph the main risk on this day.
May 27, 2022	Thunderstorm Wind	Isolated thunderstorms were observed on this day, mainly over the mountains and I-25 corridor. A few of these thunderstorms across the Pikes Peak region and I-25 corridor did produce wind gusts up to 60 to 70 mph.

Date	Hazard	Event Narrative
April 12, 2022	High Wind	A strong system moving across the region brought high winds to much of southern Colorado. While it was windy everywhere on this day, the strongest winds of 80 to 90 mph occurred over the southern I-25 corridor from just south of Pueblo down to the New Mexico border.
April 23, 2022	High Wind	Another strong system moved across the region, providing a long period of high winds over much of southern Colorado during this period. While high winds up to around 80 mph were the main concern, several hazards ranging from high winds and extreme fire danger to a localized severe thunderstorm risk across the southeast plains, to snow and blowing snow across the central mountains were observed.
July 6, 2022	Heavy Rain	Thunderstorms developed in the afternoon over and near the higher terrain, with an initial risk of strong to severe storms in the Pikes Peak region. This risk then spread into the eastern plains along the Highway 50 corridor later in the evening, where large hail damaging wind gusts up to around 75 mph, localized flash flooding, and even a tornado occurred. Heavy rainfall of 1.17 inches.
July 10, 2022	Thunderstorm Wind	Isolated showers and thunderstorms across the higher terrain pushed into the I-25 corridor in Pueblo and El Paso Counties through early in the evening. A stronger storm did occur in El Paso County, and produced wind gusts up to around 65 mph.
July 14, 2022	Thunderstorm Wind	Isolated thunderstorms developed across the Pikes Peak region on this day and then moved into the I-25 corridor in the evening. While most storms were sub severe, an isolated wind gust to 58 mph was observed near the Air Force Academy.
July 19, 2022	High Wind	Showers and thunderstorms initially developed over the higher terrain and as they moved into the I-25 corridor, some increase in intensity was observed. This was evident across El Paso county, where an isolated severe wind gust to 70 mph occurred. Wind gust from a collapsing shower moving across the City of Colorado Springs airport.
July 20, 2022	Thunderstorm Wind	Showers and thunderstorms occurred over and near the higher terrain as well as into the I-25 corridor during the afternoon and evening. An isolated wind gust to 58 mph occurred across southern El Paso county, along with a localized heavy rainfall report near the Wet Mountains.
July 26, 2022	Thunderstorm Wind	Showers and thunderstorms, some strong, occurred over the higher terrain and adjacent plains during the evening time frame. Most storms were focused along the I-25 corridor, where heavy rain caused flash flooding in several locations in El Paso and Pueblo Counties. Cars stuck in the road at South Academy and Astro zone. Roads flooded near Don Juan Street and Platte Avenue. Significant flooding. A creek normally three feet wide and four inches deep is running forty plus feet wide and at least three feet deep. A road washed out between Town of Calhan and Town of Ramah. Heavy rainfall of 2.50 inches. Storm total so far in the last hour. Street and curbside flooding in the area. Two barn structures were destroyed.

Date	Hazard	Event Narrative
August 6, 2022	Heavy Rain	Late afternoon thunderstorm activity pushed off the Palmer Divide moving east-southeast across the Colorado plains. Numerous flash flooding events, severe thunderstorms, winds and some damages were reported across the region. Heavy rain was reported, 3 inches.
October 23, 2022	High Wind	An extended period of high winds were observed across much of southern Colorado during this time frame. The first part of this period was due to a mountain wave over the foothills of the eastern mountains, with a more widespread high wind event then occurring over the southern San Luis Valley and the eastern plains.
December 2, 2022	High Wind	A dangerous wind event occurred during this period, affecting much south central and southeast Colorado. While most of the higher terrain was impacted, these stronger winds did impact much of the southern I-25 corridor and plains. Highest wind gusts during this period were in the 80 to 100 mph range, with a report of 105 mph observed across Cheyenne Mountain. Concrete shingles blown off of the house and scattered across the lawn. Large tree on home in Broadmoor area. Semi blown over on I-25, in the vicinity of the Air Force Academy overlook.
December 22, 2022	Extreme Cold/Wind Chill	A strong cold front moved across the area during the evening hours, bringing with it a brief period of snowfall, gusty northerly winds, and frigid temperatures. Snowfall amounts generally stayed light, in the two-to-four-inch range. The main impacts during this period stemmed from the extreme cold, with many locations over the plains observing wind chill values of 25 below zero to 35 below zero. Some locations across El Paso county observed wind chill values of 40 below zero to 50 below zero. Wind chill value of 48 below zero.
January 11, 2023	High Wind	High winds occurred across the southeast mountains during this period, with gusty winds observed over much of southern Colorado. Isolated stronger wind gusts, ranging from 60 mph to 75 mph, were observed over portions of the I-25 corridor.
March 31, 2023	High Wind	Another day of windy conditions across southern Colorado, especially over the eastern plains where winds gusting to 70 mph were observed.
April 5, 2023	Winter Weather	Strong winds led to heavy snow as a closed low pressure center traveled over southern Colorado. Widespread light snow fell over the region, but the heaviest snow fell over northern El Paso County. There was 9 inches of snow reported 5 miles northeast of the Air Force Academy. There was 9 inches of snow reported 5 miles northeast of the Air Force Academy. There was 4 inches of snow reported 6 WSW of Falcon.
May 26, 2023	Tornado	Ample low-level moisture aided in creating an incredibly unstable environment with enough wind shear to create severe thunderstorms and some landspout tornadoes.

Date	Hazard	Event Narrative
June 22, 2023	Tornado	Exceptionally severe weather continues over southern Colorado with the continued deluge of moist air coming from the Pacific and remnant moisture from previous moisture from widespread heavy rainfall. The most notable weather feature was an EF3 tornado that hit a farm located in Prowers County. This was only the 3rd EF3 tornado recorded since National Weather Service (NWS) modernization in 1995. There was at least a foot of water reported over the road by a trained spotter. There was 1.98 inches of rain that fell within two hours. A brief cone tornado formed for around 2 minutes. The tornado hit a small fall located in northeastern El Paso County. Picture reveal minimal damage on weak structures. WCM called the farm to discuss damage with them and conducted a virtual damage survey revealing EF0 damage.
July 15, 2023	Hail	The continuations of hail, wind, and tornadoes continue through mid-July as northwesterly upper-level flow develops once again over southern Colorado. Anomalous amounts of low-level moisture remain over the region due to record breaking precipitation in June and an active early July. Enhanced wind shear due to the upper-level northwesterly flow created an environment conducive to severe thunderstorms.
July 20, 2023	Heavy Rain	An upper-level high pressure center was located over central Arizona and central New Mexico which resulted in a favorable pattern for efficient diurnal wind fluctuations including upslope-oriented winds towards WFO Pueblo's eastern mountains. Weak waves embedded in the upper-level northwesterly flow enhanced the lift and the pattern enhanced the deep shear. The result was a very rare mountainous tornado that was observed at around 9,000 feet.
July 31, 2023	Heavy Rain	Surface flow from the east advected amply amounts of low-level moisture which created another event where heavy rains, hail, and gusty winds were observed. Weak perturbations in the upper flow sparked thunderstorms across the region.
August 2, 2023	Thunderstorm Wind	Monsoon-like conditions existed over the western half of the US with some of the thunderstorms that developed over Pueblo's mountains developing into a better environment for severe weather.
August 5, 2023	Tornado	The one and only time this year was when there was a proper monsoonal tap over southern Colorado. In this case, there was weak northwesterly flow aloft, and southeasterly flow at the surface, which resulted in an unstable and high shear environment. There was almost a tornado that touched down; however, no reports of debris or damage were reported. Spotter reported a funnel cloud to the west beginning to appear, just to the north of Town of Monument. Trained spotter saw the tornado on the ground around 3 to 4 miles north of his location.
October 2, 2023	Thunderstorm Wind	A few high based thunderstorms developed over southern Colorado during the first two days of October and produced severe wind gusts.

Date	Hazard	Event Narrative
December 2, 2023	High Wind	A prolonged period with a long wave trough developed over Colorado at the beginning of December. At the beginning of the events and enhanced jet streak oriented from the SW to the NE formed over southern Colorado, which produced High Wind Warning Criteria winds. The lower elevations did not see much for snow, at most 5 inches, but the mountains produced magnitudes of around 1 foot and more. There was 4 inches of snow that fell.
January 8, 2024	High Wind	The closed low dug down in a deep trough across the Rocky Mountains and SE Colorado. This brough more widespread heavy snow and strong winds to the forecast area. There was 6.2 inches of snow that fell.
February 26, 2024	High Wind	Strong winds mixed down to the surface from a maximum within the subtropical jet. This resulted in strong, gusty winds across the forecast area. Shortly after, an upper-level trough moved down from the Pacific Northwest. The two systems merged and led to strong wind and snow over and near higher terrain. There was 6.0 inches of snow measured. The gust of 66 mph was measured at the City of Colorado Springs Airport ASOS (COS).
March 2, 2024	Heavy Snow	A broad upper-level trough moved in from the Pacific Northwest, bringing strong winds to the area along with orographically enhanced snowfall to some areas. There was 4.0 inches of snow measured.
March 24, 2024	Heavy Snow	During late March, yet another deep upper-level trough dug in across the western US. This, along with a strong southwesterly flow from the subtropical jet, brought in sufficient moisture and synoptic/orographic lift for another round of snowfall for parts of SE Colorado. Additionally, the strong synoptic forcing and convective nature of parts of this system did allow for the formation of one landspout tornado on March 26th. There was 6.7 inches of snow measured.
April 6, 2024	High Wind	A strong low-pressure system oriented the upper-level jet streak to be from the southwest to northeast with magnitudes around 130 knots. This meteorological set-up is commonly associated with strong winds at the surface.
May 15, 2024	Hail	A boundary pushing through southeast Colorado produced a few high based thunderstorms late in the day. Some of these storms became strong to severe, resulting in hail up to an inch in diameter and even one report of a funnel cloud. Picture of 1 inch diameter hail from social media.
May 31, 2024	Hail	A very dynamic pattern within a longwave trough allowed for a series of major shortwave troughs to propagate over Colorado. This allowed for several days of severe thunderstorms. Severe thunderstorms were fueled by the conditionally unstable environment with sufficient forcing, high amounts of mid-level moisture, high levels of buoyancy (CAPE), steep lapse rates, and effective bulk shear. This resulted in reports of large hail (in excess of 2 inches), severe wind gusts of greater than 50 kts, and even a few land spouts/funnel clouds. A source via amateur radio reported hail of 1.25 inches in diameter.

Date	Hazard	Event Narrative
July 3, 2024	Hail	Westerly flow-initiated thunderstorms over region bring severe wind and hail to the eastern plains. Picture of hail measuring 1.65 inches in diameter via social media.
July 16, 2024	Thunderstorm Wind	Scattered thunderstorms developed within northwesterly flow, causing strong outflow winds and wind damage. Asos station KCOS City of Colorado Springs airport measured 59mph wind gust.
August 9, 2024	Heavy Rain	An upper-level pattern which allowed for a sufficient mid-level monsoonal moisture plume to be established over the region aided in the development of storms, which produced heavy rainfall and lead to some heavy amounts of rain and minor flash flooding from the 7th thru 10th of August. A severe storm which developed over Teller County also allowed for a rare tornado to occur over high terrain, just NNE of Cripple Creek, on the 9th of August. Public Report from mPING: Street/road flooding; Street/road closed; Vehicles stranded. A trained spotter reported 0.63 inches of rain from a thunderstorm in a short period of time.
August 12, 2024	Heavy Rain	With a mid-level monsoonal moisture plume already in place, and a passing shortwave trough in the upper levels, a few strong to severe storms developed over portions of the plains from the 12th through 13th of August and also resulted in some heavy amounts of rain over El Paso County. A wet microburst from a thunderstorm also produced wind damage around the city of Pueblo due to brief gusty winds being greater than hurricane force. A public source reported heavy rain with a total amount of 1.5 inches in a short period of time due to a strong storm.
August 19, 2024	Thunderstorm Wind	An active upper-level pattern with a series of shortwave troughs moving over the region throughout the course of the week produced several days of strong to severe thunderstorms over the region. A trained spotter reported hail of 2 inches in diameter via social media with picture. A public source reported 1.50 inches of rain, which fell in a short period of time, and was produced by a strong thunderstorm.
September 17, 2024	Thunderstorm Wind	A closed low ejecting to the northeast brought a line of storms that produced widespread severe wind gusts across the plains along and east of the I-25 corridor. There was a 65-knot wind gust reported at location.
December 9, 2024	Heavy Snow	A quick-moving upper-level wave pushed through Colorado, bringing enough synoptic lift and moisture to bring snowfall to large portions of the area, along with a cold front passing over the eastern plains. This also came with breezy winds and cold temperatures across most of southeast Colorado. There was 6.3 inches of snow measured.
December 18, 2024	High Wind	A fast-moving upper trough passed through Colorado, and with strong northwest flow aloft came a few gusty surface wind reports. A wind gust of 67 MPH was measured at a station 3 miles SSW of Air Force Academy.

Date	Hazard	Event Narrative
December 29, 2024	High Wind	A broad upper trough passed through the region in the last several days of December, bringing a jet maximum overhead. These strong winds were felt across parts of the area, while minor snow accumulations were noted over the higher terrain. A wind gust of 69 MPH was measured.

Source: NOAA-NCEI 2025

19.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous wind and high wind occurrences in the County was used to calculate the probability of future occurrence of such events. Table 19-4 lists the number of events from various sources over the 71-year period from 1954 to 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for wind and high wind in the County is considered "frequent."

Table 19-4. Probability of Future Wind Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1954 and 2025	% Chance of Occurring in Any Given Year
Thunderstorm Wind	117	100%
High Wind	157	100%
Funnel Cloud	22	31%
Cold/Wind Chill	6	8.5%
Extreme Cold/Wind Chill	1	1.4%
Total	303	100%

Source: NOAA-NCEI, 2025

Note: 100% probability indicates that it is statistically likely for an event to occur every year. It does not indicate that the occurrence of an event is a certainty in any given year."

19.1.6 CASCADING IMPACTS ON OTHER HAZARDS

The most significant secondary hazards associated with severe winds are falling and downed trees and downed power lines. Severe winds that cause power lines to fall can spark wildfires or can exacerbate and spread existing wildfires.

19.2 VULNERABILITY AND IMPACT ASSESSMENT

All of El Paso County is vulnerable to wind events. The following subsections discuss El Paso County's vulnerability, in a qualitative nature, to the wind hazard.

19.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

It can be assumed that the entire planning area (736,008) is exposed to some extent to severe wind events. Certain areas are more exposed due to geographic location and local weather patterns. Populations living at higher elevations with large stands of trees or power lines may be more susceptible to wind damage and blackout. Residents may be exposed to danger from flying debris, collapsed structures, and overturned vehicles during severe wind events.

Socially Vulnerable Population

Vulnerable populations are the elderly, low income, linguistically isolated populations, people with life-threatening illnesses, and residents living in areas that are isolated from major roads. Power outages can be life threatening to those dependent on electricity for life support. Isolation of these populations is a significant concern. These populations face isolation and exposure during severe wind events and could suffer more secondary effects of the hazard.

19.2.2 GENERAL BUILDING STOCK

All buildings in the planning area are exposed to severe wind hazards, but structures in poor condition or in particularly vulnerable locations (located on hilltops or exposed open areas) may risk the most damage. The frequency and degree of damage will depend on specific locations. Severe wind damage can include damage to siding, roof damage, and broken windows. Tractor-trailers may be overturned causing damage to their contents and other vehicles. Those structures that are located under or near overhead lines or near large trees may be damaged in the event of a collapse.

19.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

All critical facilities are likely exposed to risks associated with severe winds. Facilities on higher ground may be more greatly exposed to wind damage or damage from falling trees. The most common problems associated with these weather events are loss of utilities. Downed power lines can cause blackouts, leaving large areas isolated. Phone, water, and sewer systems may not function.

Incapacity and loss of roads are the primary transportation failures resulting from severe winds, mostly associated with secondary hazards. Winds can cause significant damage to trees and power lines, blocking roads with debris, incapacitating transportation, isolating population, and disrupting ingress and egress. Of particular concern are roads providing access to isolated areas and to the elderly. Prolonged windstorms can have negative economic impacts for an entire region. Severe windstorms and downed trees can create serious impacts on power and above-ground communication lines. Loss of electricity and phone connection would leave certain populations isolated because residents would be unable to call for assistance.

19.2.4 ECONOMY

The economy of the County is not directly impacted by wind and strong wind events. However, when strong winds cause downed trees which can result in damaged power lines or power outages, many small businesses or commercial structures can be without power for weeks. This cascading impact can cause business or restaurant shutdowns until the power is restored again. This results in loss of revenue and customer access for the days the facility must shut down due to power outages.

19.2.5 ENVIRONMENT

The environment is highly exposed to severe winds. Most damage results from falling trees or secondary hazards of severe winds, such as wildfires.

19.2.6 HISTORIC AND CULTURAL RESOURCES

There is not a direct impact wind or strong wind may have on the historical and cultural resources of the County. However, if strong winds toss around debris or down a tree, many of these historical structures or landmarks are not built with modern materials and may become damaged. Also, cultural spaces which are often publicly accessible may not be accessible if a down tree or debris blocks roadways to access these sites.

19.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

19.3.1 LAND USE AND DEVELOPMENT

All future developments will be affected by severe storms. The ability to withstand the impacts of severe winds lies in sound land use practices and consistent enforcement of codes and regulations for new constructions.

19.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the risk to wind and high winds has also increased. More people residing and living in the County and in high wind areas directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in wind risk. It is critically important that the County plans for and mitigates against high wind hazards for the current population and the projected new population in the future.

19.3.3 CLIMATE CHANGE

FEMA Region VIII analyzed potential impacts to future conditions, including windstorms. Extent and magnitude are uncertain, but the frequency of summer events is likely to increase (FEMA 2025).

19.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with severe wind events in the planning area include the following:

- Older building stock in the planning area is built to low code standards or none at all. These structures could be highly vulnerable to severe weather events such as windstorms.
- Redundancy of power supply must be evaluated.
- The capacity for backup power generation is limited. Isolated population centers.
- The impacts of climate change on severe weather events are unknown.
- Severe winds have the potential to spark or exacerbate wildfires.

19.4 CONSEQUENCE ANALYSIS

Table 19-5 presents the results of the consequence analysis for the wind hazard.

Table 19-5. Consequence Analysis for the Wind Hazard

Category	Narrative
Hazard Description	Windstorms are the most common type of severe weather and often accompany severe thunderstorms, known as convective windstorms. These events can cause significant property and crop damage, pose threats to public safety, and disrupt utilities and communication systems. Straight-line winds—defined as winds not associated with rotation—can occasionally exceed 100 miles per hour. The National Weather Service classifies high winds as sustained wind speeds of 40 mph or greater lasting for one hour or more, or winds of 58 mph or greater for any duration. Windstorms are frequently produced by supercell thunderstorms or lines of thunderstorms that typically form on hot and humid days.
Impact on Property, Facilities, and Infrastructure	Windstorms can cause minor to moderate property damage to structures and vehicles. All above-ground structures and utilities are vulnerable to damage during major wind events. High winds can down trees and power lines, damage buildings and fences, and send debris airborne, increasing the risk of further damage, injuries, and fatalities. Buildings, utility infrastructure, and communication systems may experience short-term impacts. Damage caused by downed trees may not be covered by insurance, depending on the circumstances.
Impact on the Environment	Windstorms may damage residential and commercial structures, potentially releasing hazardous materials or rupturing natural gas lines, which could lead to fires. Trees may be damaged or lost, and debris carried by wind can contaminate water sources. Crops are also vulnerable to wind damage, which can affect agricultural productivity and local ecosystems.

Category	Narrative
Impact on Responders	Firefighters, police officers, and emergency responders are typically deployed to affected areas to close roads, assist the injured, and manage traffic. The American Red Cross may be called upon to provide shelters and medical assistance, while the Humane Society of the Pikes Peak Region may offer shelter for displaced animals. Members of Voluntary Organizations Active in Disasters (VOAD) may assist with recovery efforts. Infrastructure personnel, due to their responsibilities, may also be considered responders and are likely to be impacted by high wind events.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Windstorms may result in limited loss of facility functionality, accessibility, or service delivery. Essential facilities and services may be interrupted for less than 24 hours. Power outages are possible, especially in areas without adequate backup generation. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Windstorms can cause minor injuries and illnesses. One of the greatest dangers is falling trees or flying debris, which can destroy vehicles, damage structures, and cause serious injury or death. Motorists, air travelers, outdoor workers, and individuals engaged in outdoor recreation are among the populations most at risk. If a windstorm occurs during a drought, blowing dust and sand may reduce visibility and increase health risks. Flying debris poses a significant threat to life and safety.
Impact on the Economic Condition of the County	A severe windstorm in a densely populated area could result in extensive damage and have a devastating impact on the local economy. Loss of infrastructure functionality, disruption of transportation systems, and uninsured property damage could hinder economic activity and recovery efforts.
Impact on the Public Confidence in Government	Due to the rapid onset and short duration of windstorms, government response and recovery efforts are typically limited to first responders. Nonetheless, the public holds high expectations for the rapid restoration of critical lifelines and services following a windstorm event.

20. WINTER STORM

20.1 HAZARD PROFILE

20.1.1 HAZARD DESCRIPTION

A winter storm is a storm having significant snowfall, ice, and/or freezing rain; the quantity of precipitation varies by elevation. Winter storms can include heavy snow, ice, and blizzard conditions. Heavy snow can immobilize a region, stranding commuters, stopping the flow of supplies, and disrupting emergency and medical services. Accumulations of snow can collapse roofs, knock down trees, and power lines. In rural areas, homes and farms may be isolated for days, and unprotected livestock may be lost. The cost of snow removal, damage repair, and business losses can have a tremendous impact on cities and towns.

Heavy accumulations of ice can bring down trees, electrical wires, telephone poles and lines, and communication towers. Communications and power can be disrupted for days until damage can be repaired. Even small accumulations of ice may cause extreme hazards to motorists and pedestrians.

Severe local storms include small-scale atmospheric systems, including tornadoes, thunderstorms, windstorms, ice storms, and snowstorms. These storms may cause a great deal of destruction and even death, but their impact is generally confined to a small area. Typical impacts are on transportation infrastructure and utilities. Some winter storms are accompanied by strong winds, creating blizzard conditions with blinding wind-driven snow, severe drifting, and dangerous wind chills. Strong winds with these intense storms and cold fronts can knock down trees, utility poles, and power lines. Blowing snow can reduce visibilities to only a few feet in areas where there are no trees or buildings. Serious vehicle accidents can result with injuries and deaths.

Winter storms in El Paso County can include strong winds, blizzard conditions, freezing rain, and can result in property damage, localized power and telephone outages, and closures of streets, highways, schools, businesses, and nonessential government operations. Freezing rain is the result of rain occurring when the temperature is below the freezing point. The rain freezes on impact, resulting in a layer of glazing ice up to an inch thick. In a severe ice storm, an evergreen tree 60 feet high and 30 feet wide can be burdened with up to six tons of ice, creating a threat to power and telephone lines and transportation routes. A blizzard is an event produced by a combination of falling or blowing snow, and high winds, typically 35mph or more for a prolonged period. This combination can create potentially deadly travel conditions with impassable roads and restricted visibility.

People can also become isolated from essential services in their homes and vehicles. A winter storm can escalate, creating life-threatening situations when emergency response is limited by severe winter conditions. Other issues associated with severe winter weather include hypothermia and the threat of physical overexertion that may lead to heart attacks or strokes. Snow removal

costs can also impact budgets significantly. Heavy snowfall during winter can also lead to flooding or landslides during the spring if the area snowpack melts too quickly.

Extreme Cold

Extreme cold often accompanies a winter storm or is left in its wake. It is most likely to occur in the winter months of December, January, and February. Prolonged exposure to the cold can cause frostbite or hypothermia and can become life-threatening. Infants and the elderly are most susceptible. Pipes may freeze and burst in homes or buildings that are poorly insulated or without heat. Extreme cold can disrupt or impair communications facilities. Wind chill is the combination of wind and temperature that serves as an estimate of how cold it feels to be exposed to human skin. Wind chill values below -19 are considered dangerous.

20.1.2 LOCATION

The entire County is susceptible to severe winter storms. From 1948 to 2016, as recorded at the City of Colorado Springs MUNI AP weather station, the coldest month on average is January, with an average minimum temperature of 16.6 degrees Fahrenheit. The average annual snowfall is 38 to 57 inches depending on the elevation, and the number of days with a maximum temperature below 32 degrees Fahrenheit is 24 to 40 days. The highest annual snowfall was over 100 inches during the winter and depends on elevations. The coldest temperature on record was -27 degrees Fahrenheit on February 1, 1951 (NOAA n.d.).

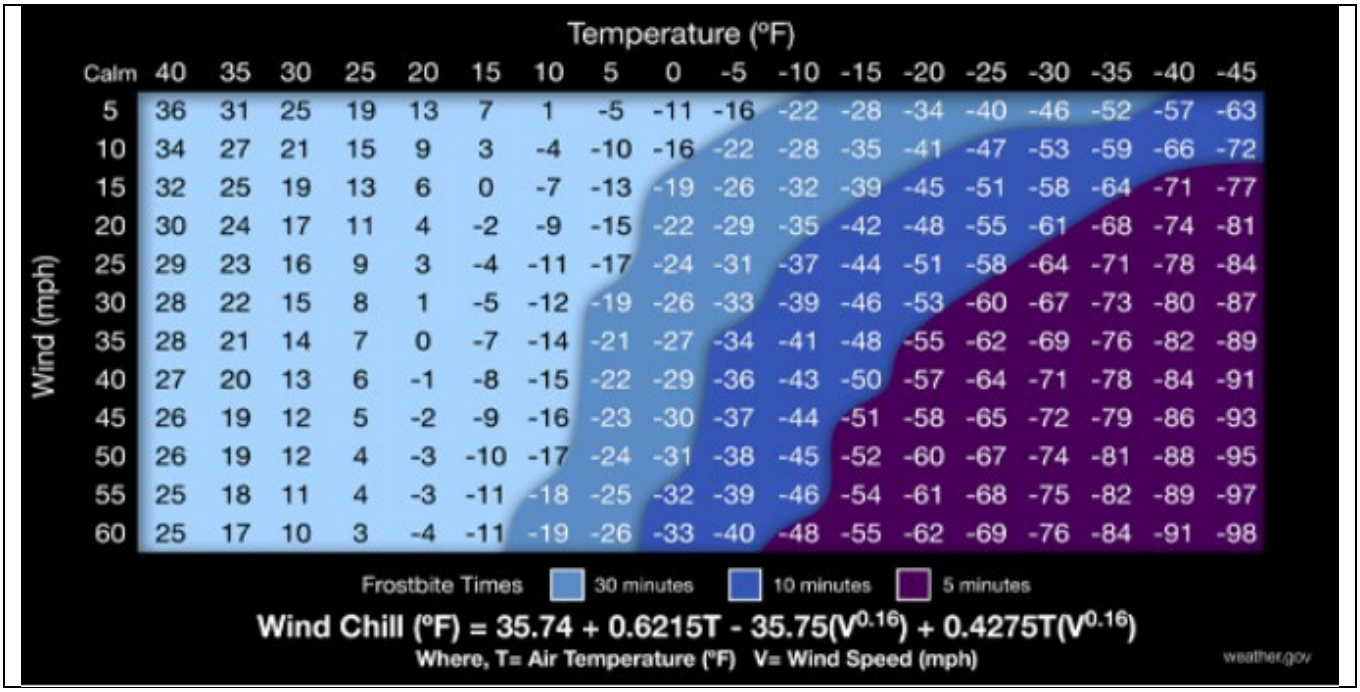
Seventy-six percent of El Paso County falls within the Koeppen Climate Zone of cold semi-arid. Although the probability of future occurrence of severe winter storms remains high, it is projected that the number of extreme cold events in the cold semi-arid climate zone will decline from approximately 185 to 95 days annually by the end of the 21st century, a difference of up to 60 days compared to historic levels.

20.1.3 EXTENT

In 2001, the National Weather Service (NWS) implemented an updated wind chill temperature index (Figure 20-1).This index describes the relative discomfort or danger resulting from the combination of wind and temperature. Wind chill is based on the rate of heat loss from exposed skin caused by wind and cold. As the wind increases, it draws heat from the body, driving down skin temperature and eventually the internal body temperature.

A wind chill watch is issued by the NWS when wind chill warning criteria are possible in the next 12 to 36 hours. A wind chill warning is issued for wind chills of at least negative 25 degrees on the plains and minus 35 degrees in the mountains and foothills.

Figure 20-1. National Weather Service Wind Chill Chart



Source: NWS, 2025.

Warning Time

There is maximum warning time for winter storm events, with more than 24 hours. Meteorologists can often predict the likelihood of a severe winter storm. This can give several days of warning time. However, meteorologists cannot predict the exact time of onset or severity of the storm. Some storms may come on more quickly and have only a few hours of warning time.

20.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

Table 20-1 lists all winter storm-related major disasters declarations that have included the Pikes Peak Region since 1953.

Table 20-1. Federal Emergency Management Agency (FEMA) Disaster Declarations for Winter Storm Events in the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
April 9, 2003	EM-3185	Snowstorm
January 7, 2007	EM-3270	Snowstorm

Source: FEMA n.d.

State Emergency Proclamations

Table 20-2 lists all winter storm-related state emergency proclamations that included the Pikes Peak Region from 2020 to 2024.

Table 20-2. State Emergency Proclamations for Winter Storm Events in the Pikes Peak Region (2020 to 2024)

State Proclamation Date	State Proclamation Number	Description
March 12, 2021	D-2021-064	Severe Winter Weather
February 9, 2024	D-2024-002	Extreme Cold Temperatures and Winter Weather

Source: Colorado Governor n.d.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA winter storm-related agricultural disaster declarations.

All Recent Events

Table 20-3 lists major recorded winter storm-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 20-3. Winter Storm Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
February 7, 2020	Winter Storm	A Winter Storm produced six to eight inches of snow near Falcon, Florissant, City of Manitou Springs, Town of Monument, Pueblo West and Woodland Park, Nine to ten inches of snow was measured near the Air Force Academy, Black Forest, City of Colorado Springs, Town of Palmer Lake and Penrose. 11 to 12 inches of snow graced Monarch Pass, while 19 inches of snow impacted Leadville.
September 8, 2020	Winter Storm	A strong upper-level system impacted southern Colorado from September 8th through the 10th. This system brought an end to the above normal warmth and provided the region with winter like weather. Strong northerly winds, heavy snow across the mountains and mountain valleys, and a wintry mix of rain, snow, sleet, and freezing rain across parts of the I-25 corridor were all observed during this time. Additionally, well below normal temperatures brought an end to the growing season over much of the area. Snow amount of 9 inches. 4 NNE Black Forest.
October 25, 2020	Winter Storm	A potent winter storm affected the region on the 25th and 26th, bringing heavy snow to both the higher terrain and parts of the plains in southern Colorado. A brief period of freezing drizzle did occur prior to this snow, with a period of heavy snow occurring. The highest numbers were observed across the southwest mountains with this event. Additionally, a much colder air mass provided well below normal temperatures across the region. Snowfall of 8.9 inches. 4 South Air Force Academy.

Date	Hazard	Event Narrative
December 14 – 15, 2020	Heavy Snow	A strong upper-level system moved across the region during this time and provided another favorable setup for snow across southern Colorado. Only a few heavy snow reports were observed with this system. Heavy snow of 6.0 inches. 3 north northeast Town of Monument.
January 26, 2021	Heavy Snow	An active pattern and a favorable setup for persistent snow development occurred during this period, with both the higher terrain and lower elevations observing snow. Much of the snow during this time occurred over the eastern mountains and adjacent lower levels.
February 3 – 4, 2021	Heavy Snow	A quick moving upper-level system dropped southeast across Colorado during this period. Ahead of this system, westerly flow increased across the area and helped support a period of strong winds along parts of the higher terrain and the plains. Additionally, accumulating snow developed over the Continental Divide with this system, with an associated cold front helping to bring snow to much of the I-25 corridor. Heavy snow of 9.0 inches. Town of Palmer Lake.
February 17 – 18, 2021	Heavy Snow	A period of heavy snow was noted across southern Colorado during this time frame. Snow was observed across much of southern Colorado, especially the Wet and Sangre de Cristo mountains, and Pikes Peak region. The highest snowfall amounts were observed across the Pikes Peak region though, with many snowfalls reported more than six inches observed over Teller and El Paso counties. Heavy snow of 10.0 inches. 4 east northeast Town of Monument. Heavy snow of 6.5 inches. 3 east northeast City of Manitou Springs. Heavy snow of 8.0 inches. Cascade.
February 24 – 25, 2021	Heavy Snow	An upper-level system moved across the region during this time and helped assist with really focused snow development over El Paso County. Accumulating snow was noted outside of El Paso county, however, persistent heavier snow allowed amounts to approach ten to twelve inches in some spots. These higher amounts were observed across the western half of the county, around the I-25 corridor. Heavy snow of 12.0 inches. 2 southwest City of Colorado Springs.
March 4 – 5, 2021	Heavy Snow	An upper-level system moved across Colorado and brought isolated reports of heavy snow to parts of southern Colorado. Snow first spread across the eastern San Juan Mountains and then the Continental Divide, before moving into areas around the Palmer Divide. Snowfall from this system ranged from six to ten inches. Heavy snow of 10.0 inches. 1 west Woodland Park.
March 14 – 15, 2021	Winter Storm	Moderate to heavy snow persisted in this location along with high winds, with blizzard conditions noted across far northern El Paso county. Highest snowfall amounts of around two feet were also observed in this location. Freezing rain, with 0.25 inches of icing on surfaces due to freezing drizzle and fog. Paved surfaces reported as icy. Heavy snow of 28.0 inches. Town of Palmer Lake. Heavy snow of 16.4 inches. 4 miles south of Air Force Academy. Heavy snow of 27.0 inches. Woodland Park.

Date	Hazard	Event Narrative
March 21 – 22, 2021	Winter Storm	As an upper-level system approached from the west, a cold front dropped south through the region during this period. This assisted with a period of deep upslope flow focused across the Pikes Peak region, supporting the highest snowfall totals in this location. The highest totals were in the 8-to-10-inch range across the Pikes Peak region. Heavy snow of 9.0 inches. 5 miles northwest Cripple Creek. Heavy snow of 10.4 inches. 4 miles south of Air Force Academy. Heavy snow of 10.0 inches. 2 miles north of the Black Forest.
April 15 – 16, 2021	Heavy Snow	An upper-level system moved slowly across Colorado helping to provide an extended period of snow to both the higher and lower terrain of southern Colorado. While snow was observed across the mountains and mountain valleys, the highest snowfall totals of 6 to 9 inches were observed across El Paso and Pueblo Counties. Heavy snow of 8.5 inches. 5 miles west southwest Town of Calhan. Heavy snow of 6.0 inches. 6 miles south of the Air Force Academy.
April 19 – 20, 2021	Heavy Snow	A strong cold front moved across the region during this time frame, helping to support a period of moderate to heavy snow across the Pikes Peak Region and Palmer Divide. A few reports across these areas were in the 6-to-9-inch range, however, most of the snowfall during this event stayed below 6 inches. Heavy snow of 9.0 inches. 5 miles northwest Cripple Creek. Heavy snow of 7.5 inches. Town of Palmer Lake.
May 3, 2021	Heavy Snow	Moderate to heavy precipitation developed across the region during this time, and as snow levels fell, heavy snow occurred across mainly the higher terrain. However, this snow did move across adjacent locations, including the Pikes Peak region where six to seven inches of snow fell. Heavy snow of 5.5 inches 2 miles north northeast Town of Monument.
January 4, 2022	High Wind	Low pressure swept across eastern Colorado on January 4th producing strong westerly winds in its wake. Several 60+ MPH wind gusts were reported across the region.
March 16 – 17, 2022	Heavy Snow	An upper-level weather system brought widespread precipitation to the area during the period, with heavy and wet snow producing difficult travel conditions over the eastern mountains and Palmer Divide. The highest amounts were generally in the eight-to-ten-inch range, over and near the higher terrain. Heavy snow of 9.5 inches, 3 miles north northeast of Town of Monument.
April 24 – 25, 2022	Heavy Snow	An upper-level system tracked east across southern Colorado during this period. This led to snow from the Central Mountains, southeast into the Sangre de Cristo and Wet Mountains, and into the southern I-25 corridor. Amounts were generally low, though a couple of snowfall amounts around a foot and a half were observed over the Pikes Peak region and southern mountains. Heavy snow of 17 inches.

Date	Hazard	Event Narrative
May 20 – 21, 2022	Heavy Snow	A large upper-level system moved across the region through the period and brought very beneficial moisture to portions of south central and southeast Colorado in the form of rain and heavy snow. The heaviest snow, of one to two feet, fell over and near the Pikes Peak region and southern mountains. While the moisture was beneficial, this heavy wet snow did cause significant tree damage across the area. Heavy snow of 18.0 inches. 1 west southwest Woodland Park. Heavy snow of 19.0 inches. Town of Palmer Lake. Heavy snow of 13.5 inches. 6 south Air Force Academy.
October 27, 2022	Heavy Snow	An upper-level system brought snow to parts of the higher terrain and Pikes Peak region during this time frame. While amounts were generally light, isolated higher amounts of six to ten inches were observed. Heavy snowfall of 7.5 inches.
November 17 – 18, 2022	Heavy Snow	As a cold front moved through the area, snow continued to fill along the I-25 corridor throughout the evening and overnight hours. While snow was observed over both the I-25 and Highway 50 corridors, the highest snowfall totals of 6 to 7 inches occurred across El Paso county. Heavy snowfall of 7.1 inches two miles south southwest of City of Colorado Springs.
December 22 – 23, 2022	Extreme Cold/Wind Chill	A strong cold front moved across the area during the evening hours, bringing with it a brief period of snowfall, gusty northerly winds, and frigid temperatures. Snowfall generally stayed light, in the two-to-four-inch range. The main impacts during this period stemmed from the extreme cold, with many locations over the plains observing wind chill values of 25 below zero to 35 below zero. Some locations across El Paso county observed wind chill values of 40 below zero to 50 below zero. Wind chill value of 48 below zero.
December 28 – 29, 2022	Heavy Snow	An initial warmer start to the period resulted in a rain snow mix across the Pikes Peak region. With the arrival of much colder air, a transition to all snow occurred for the remainder of the event with heavy snow occurring in many places. Snowfall amounts were mainly in the six-to-ten-inch range, though a few reports up to around one foot were observed over far northern El Paso County. Heavy snow of 13.5 inches.
January 18 – 19, 2023	Heavy Snow	An active period was observed across south central Colorado during this time, with periods of heavy snow occurring over both the higher and lower terrain. The eastern San Juan Mountains observed the highest snowfall, with storm totals up to around four feet. The Pikes Peak region observed up to around seven inches, with lighter amounts observed elsewhere across the lower terrain. Storm total snowfall of 6.5 inches. 3-foot drifts.
January 20 – 21, 2023	Heavy Snow	An upper-level system moved across the region, bringing snow to much of south central and southeast Colorado. The snow was brief across the higher terrain, where lighter amounts were observed. Highest amounts ranging from 6 to 15 inches were observed across the eastern plains during this period. Heavy snowfall of 15 inches.

Date	Hazard	Event Narrative
February 15, 2023	Heavy Snow	Remnants of an AR combined with a strong cold front delivered heavy snow across the majority of Pueblo's CWA. Winter storm brough 6.3 inches of snow.
April 5 – 6, 2023	Winter Weather	Strong winds led to heavy snow as a closed low pressure center traveled over southern Colorado. Widespread light snow fell over the region, but the heaviest snow fell over northern El Paso County. There was 9 inches of snow reported 5 miles northeast of the Air Force Academy. There was 9 inches of snow reported 5 miles northeast of the Air Force Academy. There was 4 inches of snow reported 6 WSW of Falcon.
April 14 – 15, 2023	Heavy Snow	Another closed low propagated over southern Colorado and provided ample upslope flow for northern El Paso County to get another moderately heavy snow event on April 15th. There was 4 inches of snow reported 2 miles east of City of Manitou Springs. There was 6.5 inches of snow reported in Woodland Park. There was 7.4 inches of snow reported in Town of Palmer Lake with 0.59 inches of snow water equivalent.
April 21 – 22, 2023	Heavy Snow	The Spring system dropped snow, heavy over some places, from April 21st through April 23rd. The hardest hit area was the southern I-25 corridor. There was 3 inches of snow that fell 2 miles east of City of Manitou Springs. There was 4.5 inches of snow that fell in Woodland Park.
April 25, 2023	Heavy Snow	A later springs system developed over southern Colorado from April 24th through April 26th. Heavy snow was observed over the mountains and heavy rain was reported over the eastern plains of CO where temperatures were above freezing. There was 10 inches of snow that fell over Ruxton Park, CO. There was 5 inches of snow reported 1 mile west of Woodland Park.
April 27 – 28, 2023	Heavy Snow	The Wet Mountains and the southern I-25 corridor received much of the heavier snow during the final bigger snow event of April - April 28th. There was 4.3 inches of snow that fell 4.3 miles northeast of City of Colorado Springs.
May 12, 2023	Heavy Snow	A closed low propagated from SW CONUS and rapidly intensified over the southeast Colorado plains. A combination of strong lift due to the rapidly intensifying cyclone and orographic lift created heavy snow over the mountains. Since this was a late spring system with origins from the Pacific, the lower elevations were warm enough for heavy rainfall that ended up causing some flooding issues along the Fountain Creek in El Paso County and Pueblo County. There was 1 foot of standing water as reported via video from law enforcement and social media. COOP observer reported 1 inch hail. There was 4 inches of snow. There was 6.39 inches of rain that fell. There was 12 inches of snow that fell.
November 7 – 9, 2023	Winter Weather	A positively tilted shortwave trough propagated over Colorado from November 8th - November 9th. Snowfall amounts were relatively low, but there were spots located in Fremont County that got around 8 of snow. This was also the first snowstorm of the year for much of the lower elevations. 1 to 3 of snow fell over the City of Colorado Springs metropolitan area. There was 6 inches of snow that fell.

Date	Hazard	Event Narrative
November 20, 2023	Winter Weather	A closed low propagates over southern Colorado, tightening near the Colorado and Kansas border. The cold air aloft behind the cyclone created efficient conditions for snow across the Pikes Peak region, with the heaviest snowfall falling over Teller County and extreme northwestern El Paso County and lower amounts over the lower elevations of El Paso County. There was 6 inches of snow that fell 4 miles southwest of Town of Palmer Lake. There was 5 inches that fell over Woodland Park. There was 2.0 inches of snow 2 miles north of Black Forest.
November 24 – 25, 2023	Winter Weather	A broad and large closed low propagated over the northern portion of Colorado bringing lighter snow across portions of southern Colorado. There was 2.3 inches of snow that fell over Town of Monument, CO.
December 8 – 9, 2023	Heavy Snow	A long and sharp trough passed over the region that brought a strong cold front with very cold air behind it. The cold air created an efficient environment for efficient snow production, leading to heavy snowfall accumulations across the eastern mountains and the I-25 corridor from El Paso County down to the New Mexico border. There was 10.2 inches of snow that fell.
December 13 – 14, 2023	Winter Weather	A closed low pressure system propagated from the Pacific Northwest down through northern New Mexico providing an efficient flow regime for snowfall over the eastern mountains and over the plains. The propagation speed and the location of the cyclone wasn't the ideal location for snowfall, but I-25 corridor performed well. There was 4.9 inches of snow that fell.
December 23 – 24, 2023	Winter Weather	A weak wave train propagated over Colorado providing light to moderate snowfall over southern Colorado around Christmas time. There was 6 inches of snow that fell as observed by the COOP observer. Regional ASOS show 3 hours of 1/4 mile visibility and 30 mph wind gusts in conjunction with the snow.
January 6, 2024	Heavy Snow	A closed upper low moved through the Four Corners Region and into the forecast area, bringing widespread snow. There was 3.5 inches of snow that fell.
January 19, 2024	Winter Weather	Northwesterly flow set up over Colorado on January 19th. The northwesterly flow is an efficient orientation for upslope flow over the Sawatch Range of Lake and Chaffee Counties. Occasionally if there is a small amount of instability snow bands can develop over the I-25 corridor, which happened here. The amounts were quite small, however.
January 26, 2024	Heavy Snow	A relatively weak trough passed over southern Colorado from 1/25 to 1/26 producing moderate to heavy snowfall across the mountains, the mountain valleys, and portions of the I-25 Corridor. With the passing trough the vorticity advection sparked showers over the mountains the created snow bands over the mountains that spilled over the lower elevations. There was 7.5 inches of snow that fell.

Date	Hazard	Event Narrative
February 4, 2024	Heavy Snow	A closed low and associated upper-level trough moved from the Pacific Northwest into Colorado. At the same time, good moisture transport from the West Coast provided moisture and resulted in impactful snowfall for southeast Colorado. There was 14.0 inches of snow measured.
February 9, 2024	Heavy Snow	An upper-level low moved onshore in the Pacific Northwest and then slid eastward. This ramped up snow across the Rocky Mountains and adjacent areas. There was 4.0 inches of snow measured.
February 11, 2024	Heavy Snow	An upper trough moved into the area and combined with a good tap of moisture from the southwest to cause snowfall across the area. There was 13.5 inches of snow measured.
February 17, 2024	Heavy Snow	A fast-moving trough moved through the area. The trough brought lift and moisture to the mountains which resulted in light snowfall. There was 7.1 inches of snow measured.
March 2 – 3, 2024	Heavy Snow	A broad upper-level trough moved in from the Pacific Northwest, bringing strong winds to the area along with orographically enhanced snowfall to some areas. There was 4.0 inches of snow measured.
March 9, 2024	Heavy Snow	Another broad upper-level trough moved in from the northwest, along with a potent mid-level jet maximum that brought more snow to the area. There was 15.0 inches of snow measured.
March 15, 2024	Heavy Snow	An upper trough dug down through the Four Corners Region around the middle of March, bringing another winter storm system to southeast Colorado. This brought widespread heavy snow and rain to a large portion of the forecast area. There was 42.0 inches of snow measured.
March 16, 2024	Heavy Snow	The incoming upper low split into two parts: a broad trough that quickly moved east and a new lobe of energy that dove to the south, resulting in some lingering snow for the following several days. There was 20.0 inches of snow measured, as accumulation from the last 24 hours.
March 24, 2024	Heavy Snow	During late March, yet another deep upper-level trough dug in across the western US. This, along with a strong southwesterly flow from the subtropical jet, brought in sufficient moisture and synoptic/orographic lift for another round of snowfall for parts of SE Colorado. Additionally, the strong synoptic forcing and convective nature of parts of this system did allow for the formation of one landspout tornado on March 26th. There was 6.7 inches of snow measured.
April 2, 2024	Winter Weather	A weak wave aloft brough low snowfall amounts over the mountains, mountain valleys, and over the highest elevations plains. There was 1.3 inches of snow that fell.
April 27, 2024	Winter Weather	A large, closed low pressure system developed over the High Plains of the United States delivering moderate snowfall amounts over southern Colorado. There was 6.5 inches of snow that fell.
May 12, 2024	Heavy Snow	An upper-level trough moved through the area with a breezy southwest flow aloft. This setup resulted in heavy snow, heavy rain, and even some thunder. There was 16.0 inches of snow measured.

Date	Hazard	Event Narrative
October 18 – 19, 2024	Winter Weather	A closed low pressure center set up over the desert southwest. The seasonality of it created cold enough temperatures for heavy snow over the mountains, but the position of the low at this point of the year created a sufficient atmosphere for severe thunderstorms over the eastern plains.
October 29 – 30, 2024	Winter Weather	A trough associated with a strong jet streak developed over southern Colorado created strong winds over the I-25 corridor. There was 4 inches of snowfall was reported.
November 5 – 6, 2024	Heavy Snow	A deep upper trough and associated low, coupled with persistent upsloping, brought widespread precipitation to southeast Colorado. There was 7.0 inches of snow measured.
November 6 – 9, 2024	Heavy Snow	The broad upper trough continued to deepen over the Four Corners Region, with gusty winds and moist upslope flow continuing moderate to heavy snowfall across most of the forecast area. There was 27.9 inches of snow measured.
November 6 – 9, 2024	Heavy Snow	The upper low and associated trough finally pushed east of the forecast area as the weekend approached. Some upslope flow remained as things started to dry out, giving us another day or so of snowfall. There was 32.1 inches of snow measured.
November 25 – 28, 2024	Heavy Snow	As the upper jet progressed eastwards, shortwave energy moved across the area overhead, allowing for some enhanced precipitation formation, mostly over and near the higher terrain. There was 6.5 inches of snow measured.
December 9 – 10, 2024	Heavy Snow	A quick-moving upper-level wave pushed through Colorado, bringing enough synoptic lift and moisture to bring snowfall to large portions of the area, along with a cold front passing over the eastern plains. This also came with breezy winds and cold temperatures across most of southeast Colorado. There was 6.3 inches of snow measured.

Source: NOAA-NCEI, 2025.

20.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous winter storm occurrences in the County was used to calculate the probability of future occurrence of such events. Table 20-4 lists the number of events from various sources over the 71-year period from 1954 to 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for winter storms in the County is considered “frequent.”

Table 20-4. Probability of Future Winter Storm Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1954 and 2025	% Chance of Occurring in Any Given Year
Blizzard	11	15.5%
Heavy Snow	96	100%
Winter Storm	100	100%
Winter Weather	32	45%
Total	239	100%

Source: NOAA-NCEI, 2025

Note: 100% probability indicates that it is statistically likely for an event to occur every year. It does not indicate that the occurrence of an event is a certainty in any given year.

20.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Winter storms in the Pikes Peak Region can cause widespread impacts. The greatest threat is to public safety on major roads and highways. Power outages caused by snow, ice, and wind accompanied by cold temperatures create additional needs for shelter. Other issues caused by winter storms can be related to school closures, business closures, road closures, snow removal, and maintaining critical services like emergency services, food providers, and banks.

Heavy snow can immobilize a region by stranding commuters, stopping the flow of supplies, and disrupting emergency and medical services. Accumulations of snow can collapse roofs, tear down trees, and power lines. Loss of power affects homes, businesses, and water, sewer, and other services operated by electric pumps. The cost of snow removal, damage repair, and business losses can be significant.

Heavy accumulations of ice and or strong winds can bring down trees, power lines, telephone poles and lines, and communication towers, causing communication disruptions that can last for days or weeks. Blowing snow can severely reduce visibility. Serious vehicle accidents can result with injuries and deaths. Prolonged exposure to the cold can cause frostbite or hypothermia and can become life-threatening; infants and the elderly are most at risk.

In rural parts of El Paso County, homes and ranches may be isolated for days, and unprotected livestock may be lost.

The most significant secondary hazards associated with severe local storms are falling and downed trees, landslides, and downed power lines. Rapidly melting snow combined with heavy rain can overwhelm both natural and man-made drainage systems, causing overflow and property destruction. Landslides can occur when the soil on slopes becomes oversaturated and fails.

20.2 VULNERABILITY AND IMPACT ASSESSMENT

All El Paso County is at risk from the impacts of winter storms. A qualitative analysis was conducted to assess the County's vulnerability to this hazard of concern.

20.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

The entire planning area (736,008) is exposed to some extent to severe winter weather events. Certain areas are more exposed because of geographic location and local weather patterns.

Socially Vulnerable Population

Vulnerable populations are the elderly, children under the age of 5 years, low income, linguistically isolated populations, people with life- threatening illnesses, and residents living in areas that are isolated from major roads. Power outages can be life threatening to those dependent on electricity for life support. Isolation of these populations is a significant concern. These populations face isolation and exposure during severe winter weather events and could suffer more secondary effects of the hazard, or even death if not properly prepared.

20.2.2 GENERAL BUILDING STOCK

All buildings are exposed to severe winter weather, but structures in poor condition or in particularly vulnerable locations (located on hilltops or exposed open areas) may risk the most damage. Structures that are located under or near overhead lines or near large trees may be vulnerable to falling ice or may be damaged in the event of a collapse. The frequency and degree of damage will depend on specific locations.

Estimates were developed for this HMP to show the potential loss to structures due to winter storms assuming damage equal to various percentages of area-wide replacement cost values (RCV). Results are shown in Table 20-5.

Table 20-5. Potential Damage to Structures from Winter Storms

Jurisdiction	Total Replacement Cost Value (Structure Only)	Damage Equal to 1% of Total RCV	Damage Equal to 5% of Total RCV	Damage Equal to 10% of Total RCV
Town of Calhan	$206,314,950	$2,063,150	$10,315,748	$20,631,495
City of Colorado Springs	$61,036,857,529	$610,368,575	$3,051,842,876	$6,103,685,753
City of Fountain	$3,002,880,420	$30,028,804	$150,144,021	$300,288,042
Town of Green Mountain Falls	$105,432,367	$1,054,324	$5,271,618	$10,543,237
City of Manitou Springs	$761,949,948	$7,619,499	$38,097,497	$76,194,995
Town of Monument	$1,427,753,293	$14,277,533	$71,387,665	$142,775,329
Town of Palmer Lake	$416,927,248	$4,169,272	$20,846,362	$41,692,725
Town of Ramah	$15,942,779	$159,428	$797,139	$1,594,278
Unincorporated County	$22,325,010,718	$223,250,107	$1,116,250,536	$2,232,501,072
El Paso County (Total)	**$89,299,069,252**	**$892,990,693**	**$4,464,953,463**	**$8,929,906,925**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024

20.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

All critical facilities are likely exposed to severe winter weather. The most common problems associated with this hazard are utility losses. Downed power lines can cause blackouts, leaving large areas isolated. Telephone, water, and sewer systems may not function. Roads may become impassable because of ice or snow.

Incapacity and loss of roads are the primary transportation failures resulting from severe winter weather. Snowstorms can significantly impact the transportation system and the availability of public safety services. Of particular concern are roads providing access to isolated areas and to the elderly. Prolonged obstruction of major routes can disrupt the shipment of goods and other commerce. Large, prolonged storms can have negative economic impacts for an entire region.

Severe windstorms, downed trees, and ice can create serious impacts on power and aboveground communication lines. Freezing power and communication lines can cause them to break, disrupting electricity and communication. Loss of electricity and telephone connection would leave certain populations isolated because residents would be unable to call for assistance.

20.2.4 ECONOMY

Winter storms can impact on the economy of the County and even an entire region depending on the scale of the event. When a winter storm strikes, often local businesses, schools, factories, and restaurants must shut down due to icy roadways, loss of utilities, and generally unsafe conditions all around. This can cause loss of revenue and customer access to businesses, as well as loss of school days for children to safely access their schools. Loss of revenue for a certain number of days can sometimes be detrimental to some local businesses, restaurants, and even factories.

20.2.5 ENVIRONMENT

The environment is highly exposed to severe weather events. Natural habitats such as streams and trees risk major damage and destruction. Flooding events caused by snowmelt can produce river channel migration or damage riparian habitat.

20.2.6 HISTORIC AND CULTURAL RESOURCES

Winter storms can have impacts on the historical and cultural resources of El Paso County. El Paso County is home to a rich array of historical landmarks, museums, and cultural spaces. Winter storms can degrade historical structures which may not be built to moder standards to withstand such events, further losing irreplaceable artifacts. Winter storms can also halt operations for educational resources such as museums and public outdoor landmarks. This can lead to loss of revenue that helps to fund restoration and maintenance efforts for these historical resources.

20.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

20.3.1 LAND USE AND DEVELOPMENT

All future developments will be affected by severe storms. The ability to withstand the impacts of winter storms lies in sound land use practices and consistent enforcement of codes and regulations for new constructions. Area planning departments have adopted the International Building Code. This code is equipped to deal with the impacts of severe weather events. Land use policies identified in general plans within the planning area also address many of the secondary impacts (flood and landslide) of the severe weather hazard.

20.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the risk to winter storms has also increased. More people residing and living in the County directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in winter storm risk. It is critically important that the County plans for and mitigates against winter storm hazards for the current population and the projected new population in the future.

20.3.3 CLIMATE CHANGE

Climate change impacts and influences winter storms in the state by many evolving ways. While the overall trend seen in winter storm frequency remain uncertain, there is evidence that individual storm systems may become more intense due to increased atmospheric moisture and the warming temperatures. Warmer air holds more moisture which can lead to heavier snowfall during storms when temperatures are below freezing. Also, rising temperatures can mean that more winter precipitation may fall as rain rather than snow especially seen at lower elevations. This shift can reduce snowpack which is critical for Colorado's water supply and winter recreation economy. Additionally, climate change is contributing to more frequent dust-on-snow events which can accelerate this snowmelt and reduce snowpack longevity for the state (Colorado Climate Center n.d.). These changes in climate present significant challenges for state and local water management, agriculture, and tourism across the state.

20.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with a winter storm in the planning area include the following:

- Older building stock in the planning area is built to low code standards or none at all. These structures could be highly vulnerable to severe weather events such as windstorms or snowstorms.
- Redundancy of power supply must be evaluated. The capacity for backup power generation is limited.
- The high altitudes and rugged terrain in the planning area exacerbates emergency situations caused by winter storm events.
- Future efforts should be made to identify populations at risk and determine special needs during winter storm events.

20.4 CONSEQUENCE ANALYSIS

Table 20-6 presents the results of the consequence analysis for the winter storm hazard.

Table 20-6. Consequence Analysis for the Winter Storm Hazard

Category	Narrative
Hazard Description	Heavy snowfall can immobilize a region by stranding commuters, halting the flow of supplies, and disrupting emergency and medical services. Accumulated snow can collapse roofs, damage trees, and bring down power lines. Power outages affect homes, businesses, and essential services such as water and sewer systems that rely on electric pumps. The financial impact of snow removal, damage repair, and business interruptions can be significant.
Impact on Property, Facilities, and Infrastructure	Winter storms affect the entire planning area, including all above-ground structures and infrastructure. While structural damage is typically minimal and covered by insurance, additional costs may arise from lost productivity, maintenance, and damage to contents within buildings. Heavy accumulations of ice, wet snow, or strong winds can bring down trees, power lines, telephone poles, and communication towers, resulting in communication disruptions that may last for days or weeks.
Impact on the Environment	Severe winter weather can damage vegetation and tree limbs due to heavy snow and ice accumulation. Rapid snowmelt following a storm may lead to flooding, which can cause further environmental degradation.
Impact on Responders	Heavy snow can immobilize a region, delaying emergency response and disrupting access to essential services such as food and fuel. Emergency personnel may be exposed to hazardous conditions while performing routine duties during a storm. Most storm-related duties occur post-event, but unsafe structural or environmental conditions may persist during the response period. First responders may face physical and psychological strain, and concerns about their families can increase overall risk. Ambulance services may be delayed due to blocked roadways.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Winter storms can interrupt essential facilities and services for 24 to 72 hours. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.

Category	Narrative
Impact on the Public	Winter storms in the Pikes Peak region can cause widespread impacts, including isolated deaths and multiple injuries. The greatest threat to public safety occurs on major roads and highways, where snow and ice can lead to serious vehicle accidents. Road closures may delay emergency response and the delivery of medications or surgical equipment. Power outages caused by snow, ice, and wind—especially when accompanied by cold temperatures—create additional shelter needs. Blowing snow can severely reduce visibility, increasing the risk of accidents. Prolonged exposure to cold can result in frostbite or hypothermia, which may become life-threatening. Infants, the elderly, and stranded motorists are especially vulnerable until help arrives.
Impact on the Economic Condition of the County	Winter storms can lead to school closures, business shutdowns, road closures, and challenges in maintaining critical services such as emergency response, food supply, and banking operations. Snow removal and infrastructure maintenance are essential to restoring normal operations.
Impact on the Public Confidence in Government	Public confidence is closely tied to perceptions of how well response and recovery efforts are managed during and after a winter storm. A response that demonstrates the County's preparedness and attentiveness to public needs—and that restores services and repairs damage in a timely manner—can maintain or enhance the County's reputation. Effective public communication about response efforts is essential to maintaining trust in local government.

21. AVALANCHE

21.1 HAZARD PROFILE

21.1.1 HAZARD DESCRIPTION

According to the US National Weather Service, an avalanche is a rapid flow of snow down a hill or mountainside. Given the right conditions, avalanches can happen on any steep slope; however, certain times of the year and types of locations are naturally more dangerous.

An avalanche occurs when the stress (from gravity) trying to pull the snow downhill exceeds the strength (from bonds between snow grains) of the snow cover. There are four ingredients of an avalanche: steep slope, snow cover, weak layer in the snow cover, and a trigger. About 98 percent of all avalanches occur on slopes of 25 to 50 degrees. Earthquakes during the winter months could also trigger avalanches, potentially affecting even lower angled slopes and having widespread impacts depending on the level of ground shaking. Avalanches release most often on slopes above timberline that face away from prevailing winds (leeward slopes collect snow blowing from the windward sides of ridges.) Avalanches can run, however, on small slopes well below timberline, such as gullies, road cuts, and small openings in the trees. Very dense trees can anchor the snow to steep slopes and prevent avalanches from starting; however, avalanches can release and travel through a moderately dense forest.

The common factors contributing to the avalanche hazard are old snow depth, old snow surface, new snow depth, new snow type, density, snowfall intensity, precipitation intensity, settlement, wind direction and speed, temperature, and subsurface snow crystal structure.

Several weather and terrain factors determine avalanche severity and danger:

- Weather:
  - Storms—A large percentage of all snow avalanches occur during and shortly after storms.
  - Rate of snowfall—Snow falling at a rate of 1 inch or more per hour rapidly increases avalanche danger.
  - Temperature—Storms starting with low temperatures and dry snow, followed by rising temperatures and wetter snow, are more likely to cause avalanches than storms that start warm and then cool with snowfall.
  - Wet snow—Rainstorms or spring weather with warm, moist winds and cloudy nights can warm the snow cover, resulting in wet snow avalanches. Wet snow avalanches are more likely on sun- exposed terrain (south-facing slopes) and under exposed rocks or cliffs.
- Terrain
  - Ground cover—Large rocks, trees and heavy shrubs help anchor snow.
  - Slope profile—Dangerous slab avalanches are more likely to occur on convex slopes

- Slope aspect—Leeward slopes are dangerous because windblown snow adds depth and creates dense slabs. South-facing slopes are more dangerous in the springtime.
- Slope steepness—Snow avalanches are most common on slopes of 30 to 45 degrees.

Avalanches occur regularly in the backcountry and are not a problem until human activities and land uses are affected adversely by the avalanches. Possible conflicting land uses between humans and avalanches include recreation, residential, transportation, and mining. Examples of this conflict include property damage, injury, deaths, and excessive maintenance costs (e.g., removal of debris from transportation corridors impacted by avalanches).

According to the Colorado Avalanche Information Center (CAIC), avalanches have killed more people in Colorado than any other natural hazard since 1950 and Colorado accounts for one- third of all avalanche deaths in the United States (CAIC n.d.).

21.1.2 LOCATION

There is no mapped avalanche risk zone information available for the Pikes Peak Region; however, a slope analysis was performed to identify areas that may potentially be at risk for an avalanche event. Figure 21-1 shows slopes in the County that are between 30 and 50 degrees at over 8,000 feet elevation. The greatest potential impact from an avalanche is to those mountain communities of Town of Green Mountain Falls, Chipita Park, and Cascade, as well as, Highway 24, but avalanches are also a danger to snowmobilers, backcountry skiers and hikers.

21.1.3 EXTENT

Avalanches are extremely destructive due to the great impact of the rapidly moving snow and debris and the burial of areas in the runout zone. Avalanches can reach speeds of up to 200 miles an hour and can exert forces great enough to destroy structures and uproot or snap off large trees. Avalanche paths consist of a starting zone, a track, and a runout zone. The runout zone is often an attractive setting for development. Structures not specifically designed to withstand the impacts are generally destroyed.

Where avalanches cross highways, passing vehicles can be swept away and demolished, and their occupants killed. Snow avalanches also imperil cross-country skiers, downhill skiers, snowboarders, and snowmobilers. Several backcountry visitors perish each winter in Colorado. Residences planned or erected in avalanche run out zones may not qualify for financing or insurance. Damage associated with impact pressure are shown in Table 21-1.

Additionally, two distinct scales for measuring avalanche magnitude include the Relative Size Scale, or R-Scale, and the Destructive Size Scale, or D-Scale. These are both qualitative scales that are useful when communicating avalanche activity and reporting on events or analyzing historic events. While the scales provide some structure around reporting on avalanche magnitude, scoring along the scales are still subjective in nature and rely upon consistency between event observers to produce appropriate estimates of magnitude. R-Scale is a simple estimate of the size, based on volume, of an avalanche relative to the path within which it occurs. The R-Scale scoring and description are shown in Table 21-2.

Figure 21-1. Avalanche Hazard Area

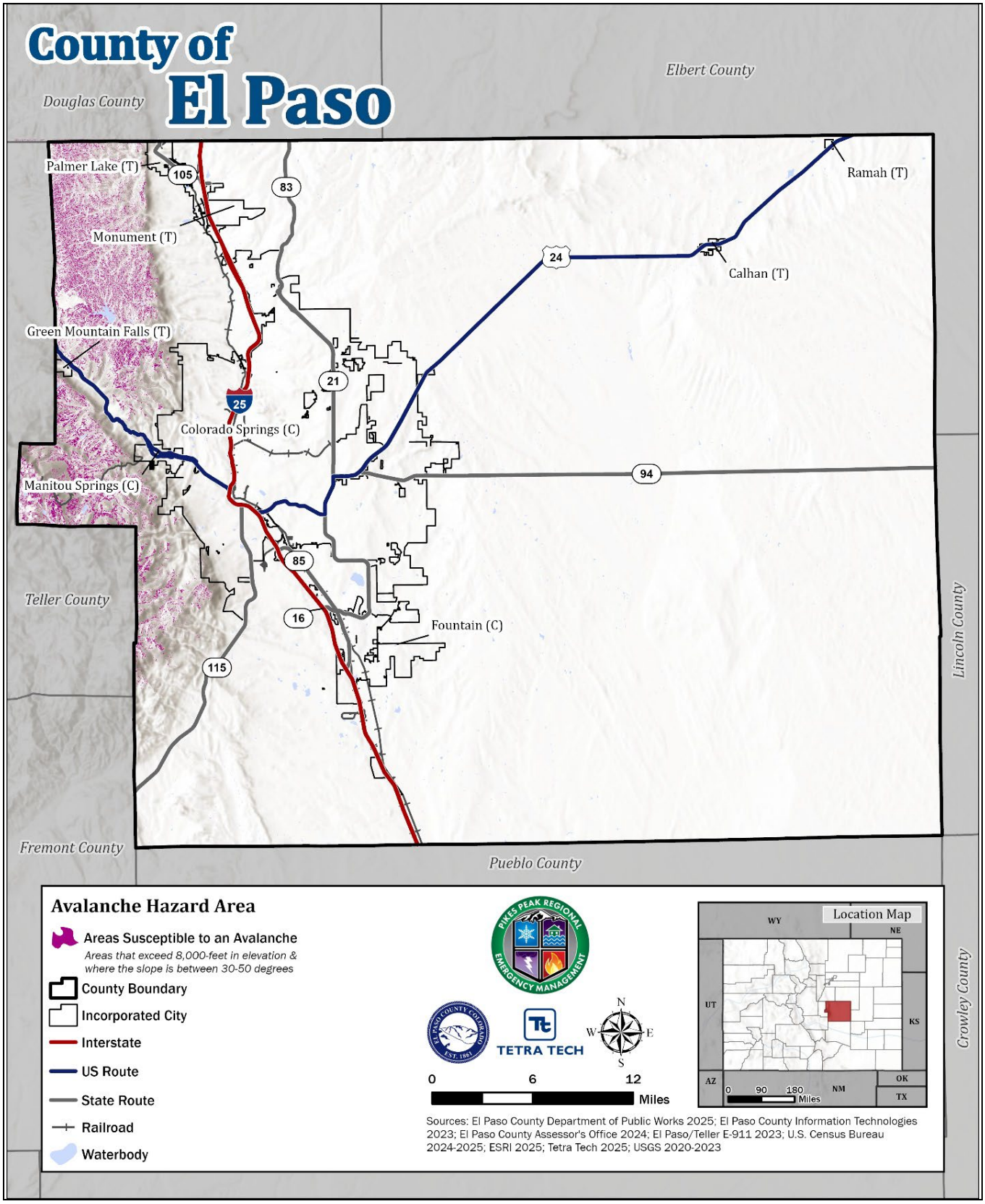


Table 21-1. Impact Pressure and Potential Damage

Impact Pressure (lbs/ft2)	Potential Damage
40-80	Break windows
60-100	Puch in doors, damage walls and roofs
200	Severely damage wood frame structures
400-600	Destroy wood frame structures, break trees
1000-2000	Destroy mature forests
>6000	Move large boulders

Source: (PPROEM 2020)

Table 21-2. R-Scale Scoring

Score	Description
R1	Very small, relative to path
R2	Small, relative to path
R3	Medium, relative to path
R4	Large, relative to path
R5	Major/Maximum, relative to path

Source: (Avalanche.Org 2025)

D-Scale is an assessment of the destructive potential of an avalanche. Half-sizes are sometimes reported within this scale, and the scale includes components for mass and path length associated with each score along the scale. D-Scale scoring is illustrated below in Table 21-3.

Table 21-3. D-Scale Scoring

Score	Description	Typical Mass	Typical Length
D1	Relatively harmless to people	<10 Tons	10 meters
D2	Could bury, injure, or kill a person	100 tons	100 meters
D3	Could bury and destroy a car, damage a truck, destroy a wood frame house, or break a few trees	1000 tons	1000 meters
D4	Could destroy a railway car, large truck, several buildings, or a substantial amount of forest	10,000 tons	2,000 meters
D5	Could gouge the landscape- largest snow avalanche known	100,000 tons	3,000 meters

Source: (Avalanche.Org 2025)

Warning Time

The warning time is considered minimal. Warning time is typically less than six hours. The time of an avalanche release depends on the condition of the snowpack, which can change rapidly during a

day and particularly during rainfall. Although forecasts can provide information regarding when avalanches are more likely to occur, an avalanche can occur with little or no warning time.

CAIC issues watches and warnings to communicate avalanche danger levels to those recreating in backcountry areas by zone. The North American Danger Scale, which ranges from low to extreme danger is shown in Figure 21-2. The danger is a combination of the expected likelihood, size, and distribution of avalanches.

Figure 21-2. North American Public Avalanche Danger Scale

Danger Level	Travel Advice	Likelihood	Size and Distribution
5 - Extreme	**Extraordinarily dangerous avalanche conditions.** Avoid all avalanche terrain.	Natural and human-triggered avalanches certain.	Very large avalanches in many areas.
4 - High	**Very dangerous avalanche conditions.** Travel in avalanche terrain not recommended.	Natural avalanches likely; human-triggered avalanches very likely.	Large avalanches in many areas; or very large avalanches in specific areas.
3 - Considerable	**Dangerous avalanche conditions.** Careful snowpack evaluation, cautious route-finding, and conservative decision-making essential.	Natural avalanches possible; human-triggered avalanches likely.	Small avalanches in many areas; or large avalanches in specific areas; or very large avalanches in isolated areas.
2 - Moderate	**Heightened avalanche conditions on specific terrain features.** Evaluate snow and terrain carefully; identify features of concern.	Natural avalanches unlikely; human-triggered avalanches possible.	Small avalanches in specific areas; or large avalanches in isolated areas.
1 - Low	**Generally safe avalanche conditions.** Watch for unstable snow on isolated terrain features.	Natural and human-triggered avalanches unlikely.	Small avalanches in isolated areas or extreme terrain.

Source: (Colorado Avalanche Information Center n.d.)

21.1.4 PREVIOUS OCCURRENCES

Although infrequent, avalanches do occur periodically in this region. Generally, avalanches in the County are relatively minor. There has only been one recorded death attributable to an avalanche in the County since 1950. The fatality occurred on the east face of Pike's Peak in April of 1995. In January 2007, City of Manitou Springs experienced an avalanche that spilled snow 15 feet deep onto a local highway leading to the top of Pikes Peak Mountain. The highway was closed for the winter months. There were no injuries or property damage caused by this avalanche. Other than these incidents, there has been no record of avalanches occurring in El Paso County according to the NOAA-NCEI Storm Event Database (NOAA-NCEI 2025).

FEMA Disaster Declarations

The Pikes Peak Region has never received a major disaster declaration for an avalanche-related event.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for an avalanche-related event.

All Recent Events

There are no recorded avalanche-related events between 2020 and 2024. For earlier events, refer to the previous HMP.

21.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous avalanche occurrences in the County was used to calculate the probability of future occurrences of such events. As mentioned above, there are two recorded avalanche events in the Region's history. Table 21-4 lists the number of events from various sources over the 71-year period from 1954 to 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for avalanche in the County is considered "rare."

Table 21-4. Probability of Future Avalanche Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1954 and 2025	% Chance of Occurring in Any Given Year
Avalanche	2	2.8%

Source: Pikes Peak Regional Office of Emergency Management

21.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Avalanches can cause several types of secondary effects, such as blocking roads, which can isolate residents and businesses and delay commercial, public, and private transportation. This could result in economic losses for businesses. Other potential problems resulting from avalanches are power and communication failures. Avalanches also can damage rivers or streams, potentially harming water quality, fisheries, and spawning habitat.

21.2 VULNERABILITY AND IMPACT ASSESSMENT

A vulnerability analysis was conducted using the mapping of areas that may be at risk for an avalanche event (Figure 21-1). The analysis was performed as described in Section 4.3.

21.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

The greatest potential impact from an avalanche is to wintertime back country visitors. In general, everything that is exposed to an avalanche event is vulnerable. As more people work, build, and recreate in mountain communities, there will be more people exposed to avalanche hazard areas. These individuals may have little experience with caution regarding, or preparation for avalanche conditions. The increasing development of recreational sites in the mountains brings added exposure to the people using these sites and the access routes to them. The risk to human life is especially great at times of the year when rapid warming follows heavy, wet snowfall.

A national program to rate avalanche risk has been developed to standardize terminology and provide a common basis for recognizing and describing hazardous conditions. The avalanche danger scale relates degree of avalanche danger (low, moderate, considerable, high, extreme) to descriptors of avalanche probability and triggering mechanism, degree and distribution of avalanche hazard, and recommended action in back country. Avalanche danger scale information should be explained to the public and made available through appropriate county and local agencies and the media.

Table 21-5 illustrates the population in the avalanche hazard area. Unincorporated El Paso County has the highest number of persons located in the avalanche hazard area at 406 people, 0.2 percent of the population. Town of Green Mountain Falls has 6 people located in the avalanche hazard area, which is 0.9 percent of the Township's population. The rest of the participating jurisdictions did not have people located in the avalanche hazard area.

Table 21-5. Population in the Avalanche Hazard Area

Jurisdiction	Total Population 2023 ACS	Population in Hazard Area	Population in Hazard Area as % of Total in Jurisdiction
Town of Calhan	510	0	0.0%
City of Colorado Springs	405,307	0	0.0%
City of Fountain	92,873	0	0.0%
Town of Green Mountain Falls	690	6	0.9%
City of Manitou Springs	4,796	0	0.0%
Town of Monument	11,035	0	0.0%
Town of Palmer Lake	2,635	0	0.0%
Town of Ramah	130	0	0.0%
Unincorporated County	218,032	406	0.2%
El Paso County (Total)	**736,008**	**412**	**0.1%**

Source: U.S. Census Bureau 2023, American Community Survey; Tetra Tech 2025; U.S. Army Corps of Engineers, National Structure Inventory 2022; U.S. Geological Survey 2020-2023

Socially Vulnerable Population

Avalanches can have significant risks to socially vulnerable populations, such as the elderly, disabled, non-English speaking individuals, and children. These groups often face unique challenges in both preparing for and responding to avalanche events. For example, the elderly and disabled may have limited mobility which make it difficult for them to evacuate quickly or access safe shelters. Additionally, non-English speaking individuals might struggle to understand the emergency warnings which are often disseminated in English. Additionally, recovery efforts may not always address the needs of these socially vulnerable groups which can lead to prolonged impacts and increased risks to future avalanche incidents.

Table 21-6 illustrates the number of vulnerable populations located in the avalanche hazard area. According to the 2023 American Community Survey (ACS), Unincorporated El Paso County has the largest number of persons over the age of 65 (51), under the age of 5 (26), non-English speakers (3), population with disability (39), and population below the poverty level (18) located in the avalanche hazard area.

21.2.2 GENERAL BUILDING STOCK

Avalanches can severely impact the general building stock of the County by causing extensive structural damage which may result in economic disruption. The force of an avalanche can demolish buildings especially those high-risk avalanche zones. This may lead to expensive repairs and perhaps even reconstruction. Residential, commercial, and other public buildings may be impacted from partial or complete destruction which not only impacts the lives of residents and workers but also disrupts local businesses and services. The economic burden of repairing and rebuilding damaged structures can strain local resources, impacting the overall economic stability of the County.

Table 21-7 shows the number of buildings in the avalanche hazard area. Unincorporated El Paso County has the largest number of buildings located in the avalanche hazard area, at 127, which is 0.2 percent of the buildings in this jurisdiction. The replacement cost value for these buildings located in the avalanche hazard area are $62,132,965. The Town of Green Mountain Falls has the second largest number of buildings located in the avalanche hazard area, at 5, which is 0.9 percent of the buildings in this jurisdiction. The replacement cost value for these buildings located in the avalanche hazard area are $1,101,526. City of Colorado Springs also has 1 building located in the avalanche hazard area with a replacement cost value of $4,900,896. The rest of the participating jurisdictions do not have any buildings located in the avalanche hazard area.

Table 21-8 shows buildings by general occupancy class located in the avalanche hazard area. There are a total of 125 residential buildings, 3 commercial buildings, 1 industrial building, and 4 other buildings located in the avalanche hazard area.

Table 21-6. Estimated Number of Vulnerable Persons Located in the Avalanche Hazard Area

	Population Over 65 Living in Hazard Area	Population Over 65 in Hazard Area as % of Total In Jurisdiction	Population Under 5 Living in Hazard Area	Population Under 5 in Hazard Area as % of Total In Jurisdiction	Non-English Speaking Population Living in Hazard Area	Non-English Speaking Population in Hazard Area as % of Total In Jurisdiction	Population with Disability Living in Hazard Area	Population with Disability in Hazard Area as % of Total In Jurisdiction	Population Below Poverty Level Living in Hazard Area	Population Below Poverty Level in Hazard Area as % of Total In Jurisdiction
Town of Calhan	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
City of Colorado Springs	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
City of Fountain	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Town of Green Mountain Falls	0	0.0%	0	0.0%	0	0.0%	1	0.8%	0	0.0%
City of Manitou Springs	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Town of Monument	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Town of Palmer Lake	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Town of Ramah	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Unincorporated County	51	0.2%	26	0.2%	3	0.2%	39	0.2%	18	0.2%
El Paso County (Total)	**51**	**0.1%**	**26**	**0.1%**	**3**	**<0.1%**	**40**	**<0.1%**	**18**	**<0.1%**

Source: U.S. Census Bureau 2023, American Community Survey; Tetra Tech 2025; U.S. Army Corps of Engineers, National Structure Inventory 2022; U.S. Geological Survey 2020-2023

Table 21-7. Buildings in the Avalanche Hazard Area

	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	0	0.0%	$0	0.0%
City of Colorado Springs	166,064	$105,908,247,826	1	<0.1%	$4,900,896	<0.1%
City of Fountain	9,810	$5,036,639,818	0	0.0%	$0	0.0%
Town of Green Mountain Falls	556	$170,290,831	5	0.9%	$1,101,526	0.6%
City of Manitou Springs	2,412	$1,261,305,232	0	0.0%	$0	0.0%
Town of Monument	3,594	$2,441,721,337	0	0.0%	$0	0.0%
Town of Palmer Lake	1,304	$706,564,041	0	0.0%	$0	0.0%
Town of Ramah	83	$25,682,659	0	0.0%	$0	0.0%
Unincorporated County	68,245	$36,530,240,639	127	0.2%	$62,132,965	0.2%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**133**	**0.1%**	**$68,135,387**	**<0.1%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; Tetra Tech 2025; U.S. Geological Survey 2020-2023

Table 21-8. Buildings in the Avalanche Hazard Area by General Occupancy Class

	Residential	Commercial	Industrial	Other
Town of Calhan	0	0	0	0
City of Colorado Springs	0	1	0	0
City of Fountain	0	0	0	0
Town of Green Mountain Falls	5	0	0	0
City of Manitou Springs	0	0	0	0
Town of Monument	0	0	0	0
Town of Palmer Lake	0	0	0	0
Town of Ramah	0	0	0	0
Unincorporated County	120	2	1	4
El Paso County (Total)	**125**	**3**	**1**	**4**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; Tetra Tech 2025; U.S. Geological Survey 2020-2023

Note: Other = Government, Religion, Agricultural, and Education

21.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

There is a small amount of infrastructure that could be blocked by avalanches, such as Highway 24 and the Pikes Peak Cog Railway. It should be noted that the Pikes Peak Cog Railway is a visitor attraction and economic asset and is not considered critical infrastructure. Yet, it is important to call out as several segments of the rail line are within identified avalanche hazard areas.

The significant issues of concern in the event of an avalanche are the threat to recreational users, property, and the possibility of disruption of transportation networks. When there is a high risk of avalanche danger, the Colorado Department of Transportation (CDOT) will close highways at the location of the avalanche path to conduct avalanche control. This may result in communities being cut off from their normal travel routes and from first responders.

According to CDOT, during the 2018-2019 winter season there were 1,707 hours of road closures due to avalanche control, resulting in a total of 44,378 feet of snow covering the centerline of the roadway. There is no effective way to keep the public out of avalanche-prone recreational areas, even during times of highest risk. A coordinated effort is needed among state, county and local law enforcement, fire departments, emergency management, public works agencies, and media outlets is essential to effectively communicate winter snowpack conditions and avalanche risks to the public.

Table 21-9 indicates that five facilities are located within the avalanche hazard area. Four of these belong to the Safety and Security sector, while the remaining one is part of the Health and Medical sector.

Table 21-9. Number of facilities in the Avalanche Hazard Area

Jurisdiction	Communica-tions	Energy	Food, Hydration, Shelter	Hazardous Materials	Health & Medical	Safety & Security	Transpor-tation	Water Systems	Other Critical Facilities	Total	Facilities in Hazard Area as % of Jurisdiction Total
Town of Calhan	0	0	0	0	0	0	0	0	0	**0**	0.0%
City of Colorado Springs	0	0	0	0	0	0	0	0	0	**0**	0.0%
City of Fountain	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Green Mountain Falls	0	0	0	0	0	0	0	0	0	**0**	0.0%
City of Manitou Springs	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Monument	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Palmer Lake	0	0	0	0	0	0	0	0	0	**0**	0.0%
Town of Ramah	0	0	0	0	0	0	0	0	0	**0**	0.0%
Unincorporated County	0	0	0	0	1	4	0	0	0	**5**	1.2%
El Paso County (Total)	**0**	**0**	**0**	**0**	**1**	**4**	**0**	**0**	**0**	**5**	**0.3%**

Source: Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; U.S. Geological Survey 2020-2023; Tetra Tech 2025

21.2.4 ECONOMY

Avalanches can severely impact the economy of the County. The immediate destruction of critical infrastructure such as roads, bridges, and buildings requires extensive repair and reconstruction costs. This disruption may halt local businesses. Some local businesses which rely on tourism may be impacted as avalanches often deter visitors from winter sports and winter activities. Additionally, avalanches can damage agricultural land which can lead to crop failures and economic losses for farmers. The interruption of essential services like transportation and utilities also accentuates the economic strain on residents because recovery efforts often require lots of monetary investment and time. The economic impacts of avalanches extend beyond immediate damage and can impact the long-term economic stability and growth of the County.

21.2.5 ENVIRONMENT

Avalanches are a natural event, but they can negatively affect the environment. This includes trees located on steep slopes. A large avalanche can knock down many trees and kill the wildlife that lives in them. In spring, this loss of vegetation on the mountains may weaken the soil, causing landslides and mudflows. A large slab avalanche that releases from the ground may be more likely to carry a debris a farther distance in a burn scar. A burn scar would need to occur in a previously known avalanche path or at the prime angle for an avalanche to occur with this level of force. As with other avalanches, a weak base layer in the snowpack, followed by consolidated layers on top would need to occur.

21.2.6 HISTORIC AND CULTURAL RESOURCES

Avalanches can have a severe impact on the historic and cultural resources of El Paso County. The Pikes Peak Region is home to numerous historic sites and landmarks such as the City of Manitou Springs Historic District and the Pikes Peak Cog Railway which are vulnerable to damage from avalanches. The impact of an avalanche can destroy or severely damage these structures which can lead to the loss of cultural heritage and community significance. Additionally, the debris and snow from avalanches can obstruct access to these landmarks which may halt preservation efforts and reduce tourism, impacting the local economy.

21.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

21.3.1 LAND USE AND DEVELOPMENT

Avalanche conditions are predicted by the snowpack conditions and slope. Given these parameters, slope and elevation conditions should be considered for development to avoid avalanches. However, they must also be considered in upslope areas where when avalanche may crown and

flow into the development. It is common that areas that are avalanche prone are not prime for development given the geographic challenges (slope) and the unfavorable climate.

21.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Table 3-7 summarizes recent and projected future changes in county population. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. As the population increases, so does the risk of avalanches due to greater human activity in vulnerable areas. As more people reside in and visit areas prone to avalanches, the overall exposure to avalanche hazards increases significantly. Future population growth will further amplify this risk, making it critically important that the County plans for and mitigates against avalanche hazards for the current population and the projected new population in the future.

21.3.3 CLIMATE CHANGE

Some experts believe that an overall reduction in snowpack could lead to fewer avalanches in winter, but changing precipitation patterns could make avalanches more frequent in the springtime instead (Peitzsch 2021). Greater variability in weather patterns in the planning area may cause layers of rain to fall after light layers of snow, a sequence that can destabilize snowpack and increase the frequency and severity of avalanches (U.S. Forest Service 2019).

21.3.4 OTHER IDENTIFIED CONDITIONS

Measures that have been used in other jurisdictions to reduce avalanche threat include monitoring timber harvest practices in slide-prone areas to ensure that snow cover is stabilized as well as possible, and encouraging reforestation in areas near highways, buildings, power lines, and other improvements. The development of a standard avalanche report form, and the maintenance of a database of potential avalanche hazards likely to affect proposed developments in mountain wilderness areas, would be of significant value to permitting agencies.

21.4 CONSEQUENCE ANALYSIS

Table 21-10 presents the results of the consequence analysis for the avalanche hazard.

Table 21-10. Consequence Analysis for the Avalanche Hazard

Category	Narrative
Hazard Description	Although avalanches are infrequent in this region, they do occur periodically. In El Paso County, avalanches are generally minor. Mountain communities are exposed to avalanche risk, but the greatest hazard is to individuals participating in outdoor recreation in backcountry areas. Transportation routes, such as Highway 24, are also vulnerable to avalanche activity.
Impact on Property, Facilities, and Infrastructure	Instances of personal property loss due to avalanches are rare but do occur occasionally. Known avalanche paths are typically undeveloped due to local land use regulations. Some events may impact private vehicles, and roadways can be blocked by avalanches, although they usually do not sustain significant damage. Communication and power infrastructure may experience short-term or minor disruptions as a result of avalanche activity.
Impact on the Environment	Avalanches can cause localized environmental damage, particularly in and around avalanche chutes. The removal or displacement of trees and rocks may lead to secondary hazards such as landslides or rockfalls due to compromised slope stability. There is also potential for short-term damming and sudden release of water if an avalanche intersects a waterway.
Impact on Responders	Some exposure exists for personnel performing routine duties on roadways and in areas prone to avalanches. Responders may face risks if entering avalanche-prone zones during or immediately after an event. However, most avalanche-related duties occur post-event, when the immediate risk has subsided.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Avalanches are not expected to cause the loss of facilities or infrastructure necessary for government services. However, short-term accessibility issues may arise for first responders performing routine duties or for personnel reporting to work locations. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	The greatest exposure to the avalanche hazard is to people participating in outdoor recreation in backcountry areas. Highway maintenance crews and motorists are also at risk of avalanches near or on roadways.
Impact on the Economic Condition of the County	The greatest exposure to avalanche hazards is among individuals engaged in outdoor recreation in backcountry areas. Highway maintenance crews and motorists traveling near or through avalanche-prone zones are also at risk.
Impact on Public Confidence in Government	The characteristics of avalanches—such as rapid onset and localized impact—result in limited government response and recovery functions beyond those performed by first responders. Monitoring programs help mitigate the risk of large-scale events, and road crews typically respond quickly to restore access to blocked roadways.

22. EARTHQUAKE

22.1 HAZARD PROFILE

22.1.1 HAZARD DESCRIPTION

An earthquake is caused by a sudden slip on a fault. Stresses in the earth's outer layer push the sides of the fault together. Stress builds up and the rocks slip suddenly, releasing energy in waves that travel through the earth's crust and cause the shaking that is felt during an earthquake. Earthquakes can affect hundreds of thousands of square miles, cause damage to property measured in tens of billions of dollars, result in loss of life and injury to hundreds of thousands of people and disrupt the social and economic functioning of the affected area. Most property damage and earthquake- related deaths are caused by the failure and collapse of structures due to ground shaking which is dependent upon amplitude and duration of the earthquake (FEMA 2023).

Often, the most dramatic evidence of an earthquake results from the vertical and/or horizontal displacement of the ground along a fault line. This displacement can sever transportation, energy, utility, and communications infrastructure potentially impacting numerous systems and people. These ground displacements can also result in severe and complete damage to structures situated on top of the ground fault. However, most damage from earthquake events is the result of shaking. Shaking also produces several phenomena that can generate additional damage:

- Additional ground displacement
- Landslides and avalanches
- Liquefaction and subsidence
- Seismic seiches

During minor earthquake events, objects often fall from shelves and dishes rattle. In major events, large structures may be torn apart by the forces of the seismic waves. Structural damage is generally limited to older structures that are poorly maintained, poorly constructed, or improperly (or not) designed for seismic events. Un-reinforced masonry buildings and wood frame homes not anchored to their foundations are typical victims of earthquake damage. Loose or poorly secured objects also pose a significant hazard when they are loosened or dropped by shaking. These "non-structural falling hazard" objects include bookcases, heavy wall hangings, and building facades. Home water heaters pose a special risk due to their tendency to start fires when they topple over and rupture gas lines. Crumbling chimneys may also be responsible for injuries and property damage. Dam and bridge failures are significant risks during stronger earthquake events, and due to the consequences of such failures, may result in considerable property damage and loss of life. In areas of severe seismic shaking hazard, shaking intensity levels of VII or higher can be experienced even on solid bedrock. In these areas, older buildings especially are at significant risk.

Ground displacement can also occur due to shaking, resulting in similar damages as mentioned previously. Even small earthquake events can cause landslides. Rock falls are common as unstable

material on steep slopes is shaken loose, but significant landslides or even debris flows can be generated if conditions are ripe. Roads may be blocked by landslide activity, hampering response and recovery operations. Avalanches are also possible when there is enough snowpack. Refer to section 6, to learn more about avalanches in the County.

Soils may liquefy and/or subside when impacted by the seismic waves. This is called liquefaction or subsidence. Fill and previously saturated soils are especially at risk. The failure of the soil has the potential to cause widespread structural damage. The oscillation and failure of the soils may result in increased water flow and/or failure of wells as the subsurface flows are disrupted and sometimes permanently altered. Increased flows may be dramatic, resulting in geyser-like waterspouts and/or flash floods. Similarly, septic systems may be damaged creating both inconvenience and health concerns. Refer to section 16, to learn more about subsidence in the County.

Seismic waves may rock an enclosed body of water (e.g., lake or reservoir), creating an oscillating wave referred to as a "seiche." Although not a common cause of damage, there is a potential for large, forceful waves like a tsunami ("tidal waves") to be generated on large reservoirs like Rampart Dam and Reservoir. These earthquake-generated waves could impact shoreline development and may have the potential to overtop, leading to downstream flash flooding.

22.1.2 LOCATION

According to the Colorado Geological Survey, Colorado is comprised of areas with low to moderate potential for damaging earthquakes (CGS 2019). There are about 90 potentially active faults that have been identified in Colorado with documented movement within the last 1.6 million years. Figure 22-1 shows potentially active faults in the Pikes Peak region and surrounding vicinity.

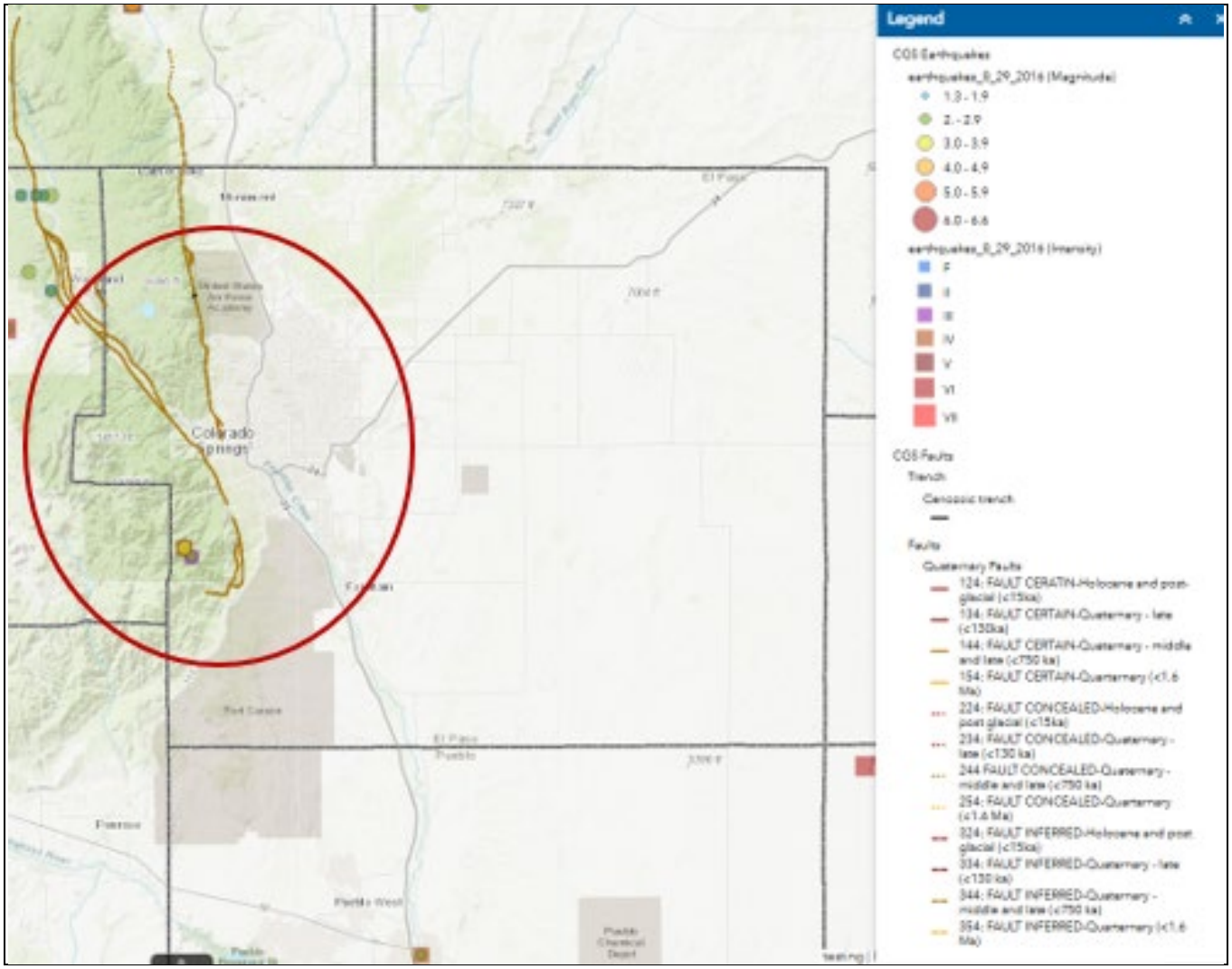
Earthquakes are a regional hazard that would affect all areas of the Pikes Peak region with varying magnitude and severity. The impact of an earthquake on this regional area would depend on several factors, including proximity to the epicenter, local geology, and the structural integrity of infrastructure. Urban centers may experience more significant damage due to higher population density and the concentration of critical infrastructure. While rural areas could face challenges related to emergency response and access.

The region's diverse topography which includes mountainous terrain and older historic structures could amplify the impacts of ground shaking and disrupt recovery efforts.

22.1.3 EXTENT

The amount of energy released during an earthquake is usually expressed as a Richter magnitude and is measured directly from the earthquake as recorded on seismographs. Another measure of earthquake severity is intensity. Intensity is an expression of the amount of shaking, typically the greatest cause of losses to structures during earthquakes, at any given location on the surface as felt by humans and defined in the Modified Mercalli Intensity Scale (USGS - Earthquake Hazards Program n.d.). Table 22-1 describes the Modified Mercalli Intensity Scale according to USGS Earthquake Hazards Program.

Figure 22-1. Colorado Earthquake and Fault Map



Source: (CGS n.d.)

Table 22-1. Modified Mercalli Intensity Scale

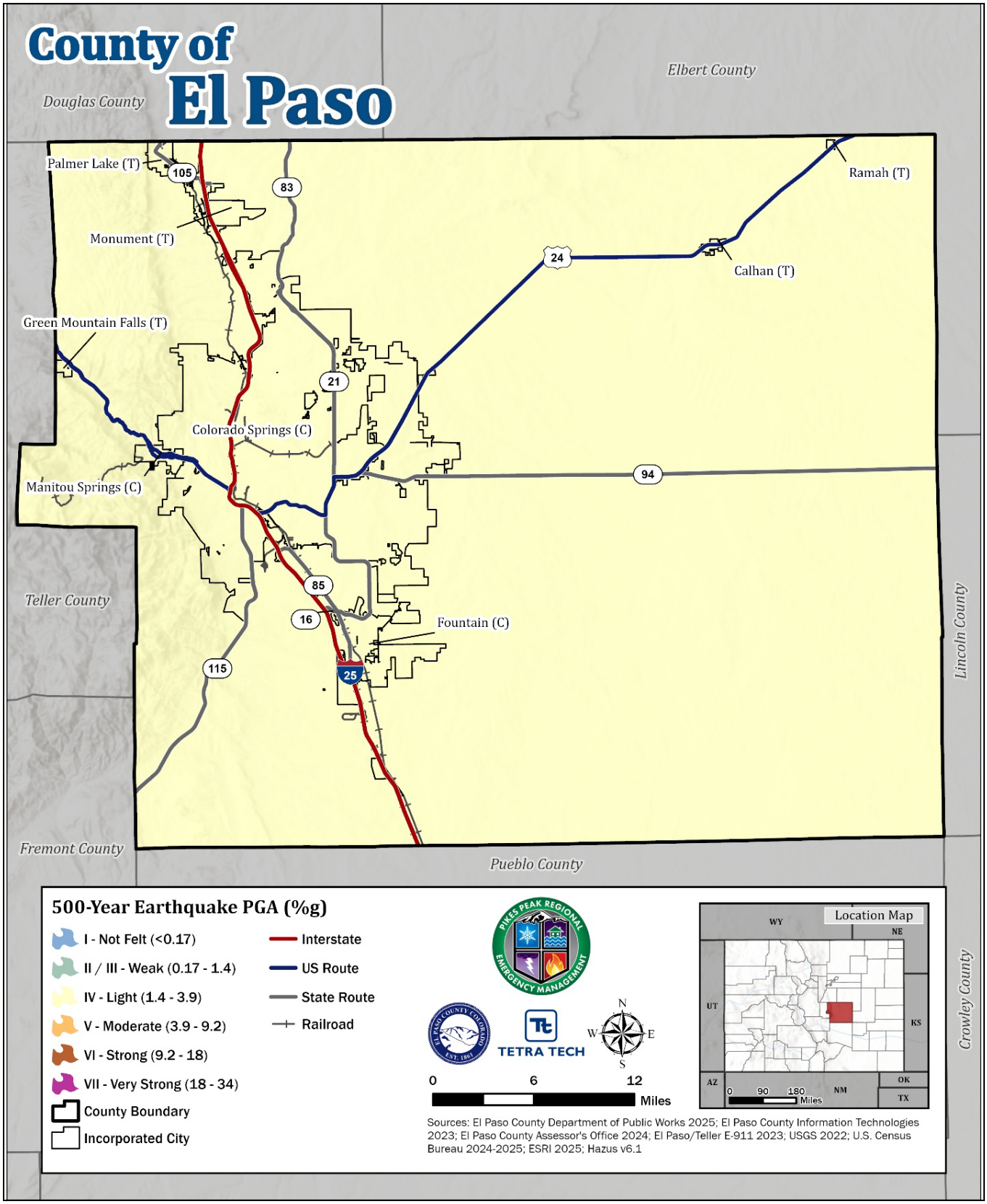
Intensity	Shaking	Damage
I	Not felt	Not felt except by a very few under especially favorable conditions.
II	Weak	Felt only by a few people at rest, especially on the upper floors of buildings.
III	Weak	Felt quite noticeably by people indoors, especially on upper floors of buildings. Many people do not recognize it as an earthquake. Standing motor cars may rock slightly. Vibrations like the passing of a truck. Duration estimated.
IV	Light	Felt indoors by many, outdoors by few during the day. At night, some awakened. Dishes, windows, doors disturbed; walls make cracking sound. Sensation like heavy truck striking building. Standing motor cars rocked noticeably.
V	Moderate	Felt by nearly everyone; many awakened. Some dishes, windows broken. Unstable objects overturned. Pendulum clocks may stop.
VI	Strong	Felt by all, many frightened. Some heavy furniture moved; a few instances of fallen plaster. Damage slight.
VII	Very Strong	Damage negligible in buildings of good design and construction; slightly moderate in well-built ordinary structures; considerable damage in poorly built or badly designed structures; some chimneys broken.
VIII	Severe	Damage slight in specially designed structures; considerable damage in ordinary substantial buildings with partial collapse. Damage greatly in poorly built structures. Fall of chimneys, factory stacks, columns, monuments, walls. Heavy furniture overturned.
IX	Violent	Damage considerably in specially designed structures; well-designed frame structures thrown out of plumb. Damage great in substantial buildings with partial collapse. Buildings shifted off foundations.
X	Extreme	Some well-built wooden structures were destroyed; most masonry and frame structures were destroyed with foundations. Rails bent.

Source: USGS - Earthquake Hazards Program n.d.

PGA is the effective peak ground acceleration during the earthquake. It is equal to the maximum ground acceleration that occurred during the earthquake shaking at a location. Figure 22-2 shows the 500-year PGA for El Paso County.

Earthquakes are extremely difficult to predict, and their occurrence rate is determined in one of two ways. If geologists can find evidence of distinct, datable earthquakes in the past, the number of these ruptures is used to define an occurrence rate. If evidence of ruptures is not available, geologists estimate fault slip rates from accumulated scarp heights and estimated date for the oldest movement on the scarp. Because a certain magnitude earthquake is likely to produce a displacement (slip) of a certain size, one can estimate the rate of occurrence of earthquakes of that magnitude.

Figure 22-2. 500-Year Earthquake Peak Ground Acceleration (PGA)



Recurrence rates are different for different assumed magnitudes thought to be "characteristic" of that fault type. Generally, a smaller magnitude quake will produce a faster recurrence rate, and for moderate levels of ground motion, a higher risk hazard. Future earthquakes are assumed to be likely to occur where earthquakes have produced faults in the recent past. Quaternary faults are faults that have slipped in the last 1.8 million years, and it is widely accepted that they are the most likely source of future large earthquakes. For this reason, quaternary faults are used to make fault sources for future earthquake models.

Earthquakes can cause structural damage, injury, and loss of life, as well as damage to infrastructure networks, such as water, power, communication, and transportation lines. Damage and life loss can be particularly devastating in communities where buildings were not designed to withstand seismic forces (e.g., historic structures). Other damage-causing effects of earthquakes include surface rupture, fissuring, settlement, and permanent horizontal and vertical shifting of the ground. Secondary impacts can include landslides, rock falls, liquefaction, fires, dam failure, and hazardous materials incidents.

Generally, the severity of an earthquake can be measured in the following terms:

- How hard did the ground shake?
- How did the ground move? (Horizontally or vertically) How stable was the soil?
- What is the fragility of the built environment in the area of impact?

Warning Time

There is minimal warning time for earthquakes, in less than six hours. Part of what makes earthquakes so destructive is that they generally occur without warning. The main shock of an earthquake can usually be measured in seconds and rarely lasts for more than a minute. Aftershocks can occur within the days, weeks, and even months following a major earthquake.

By studying the geologic characteristics of faults, geoscientists can often determine when the fault last moved and estimate the magnitude of the earthquake that produced the last movement. Because the occurrence of earthquakes is relatively infrequent in Colorado and the historical earthquake record is short, accurate estimations of magnitude, timing, or location of future dangerous earthquakes in Colorado are difficult to estimate.

There is currently no reliable way to predict the day or month that an earthquake will occur at any given location. Research is being done with warning systems that use the low energy waves that precede major earthquakes. These potential warning systems give approximately 40 seconds notice that a major earthquake is about to occur. The warning time is very short, but it could allow someone to get under a desk, step away from the hazardous material they are working with, or shut down a computer system.

22.1.4 PREVIOUS OCCURRENCES

Colorado has a relatively short historical record of earthquakes. An earthquake and fault map developed by the Colorado Geological Survey shows the locations of historical epicenters and potentially active faults across the state. Figure 22-1 illustrates this mapping for El Paso County. The Ute Pass Fault Zone runs approximately along State Highways 67 and 24 to the western edge

of City of Colorado Springs. To the east of this zone lies the smaller Rampart Range Fault, which begins near Larkspur and extends south toward City of Colorado Springs, ending near Colorado Highway 24.

Both faults are classified as Quaternary. Any earthquake that is strong enough and occurs close enough to the County has the potential to cause impacts within El Paso County. The map also shows two recorded earthquake events in the City of Manitou Springs area: one on December 23, 1995 (Magnitude 3.5), and another on December 31, 1995 (Magnitude 2.8).

Federal Emergency Management Agency (FEMA) Disaster Declarations

The Pikes Peak Region has never received a major disaster declaration for an earthquake-related event.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for an earthquake-related event.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA earthquake-related agricultural disaster declarations.

All Recent Events

There are no recorded major earthquake-related events that impacted Pikes Peak Region since the previous HMP was developed.

22.1.5 PROBABILITY OF FUTURE OCCURRENCES

The occurrence of earthquakes is relatively infrequent in Colorado, and the historical earthquake record is short (only about 130 years). Research based on Colorado's earthquake history suggests that an earthquake of 6.3 or larger has a one percent probability of occurring each year somewhere in Colorado (Colorado DHSEM 2023). According to the U.S. Geological Survey, the probability that a magnitude 5 or greater earthquake will occur in the next 50 years in El Paso County is 3 percent or less.

Information on previous earthquake occurrences in the County was used to calculate the probability of future occurrence of such events. Table 22-2 lists the number of events from various sources over the 71-year period from 1954 to 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for earthquake in the County is considered "rare."

Table 22-2. Probability of Future Earthquake Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1954 and 2025	% Chance of Occurring in Any Given Year
Earthquake	2	2.8%

Source: CGS n.d.; PPROEM 2020

22.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Earthquakes can cause large and sometimes disastrous landslides and mudslides. River valleys are vulnerable to slope failure, often because of loss of cohesion in clay-rich soils. Soil liquefaction occurs when water-saturated sands, silts or gravelly soils are shaken so violently that the individual grains lose contact with one another and float freely in the water, turning the ground into a pudding-like liquid. Building and road foundations lose load-bearing strength and may sink into what was previously solid ground. Unless properly secured, hazardous materials can be released, causing significant damage to the environment and people. Fires can be started by broken gas and power lines. Earthen dams and levees are highly susceptible to seismic events and the impacts of their eventual failures can be considered secondary risks for earthquakes. Seiches are like small tsunamis and can occur on lakes that are shaken by the earthquake. Seiches are usually only a few meters high but can still flood or knock down homes and trees.

22.2 VULNERABILITY AND IMPACT ASSESSMENT

A probabilistic assessment was conducted for the 500-year mean return period (MRP) earthquake events through an advanced analyses in Hazus, as described in Section 4.3.2.

22.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

The entire population of El Paso County (736,008) is potentially exposed to direct and indirect impacts from earthquakes. Business interruption could keep people from working, road closures could isolate populations, and loss of functions of utilities could impact populations that suffered no direct damage from an event itself. The Hazus analysis for the 500-year MRP earthquake event provides estimates of population displacement and of casualties, as shown in Table 22-3 and Table 22-4. For the estimates of casualties, the 2:00 AM estimate represents residential occupancy at a maximum, the 2:00 PM estimate represents educational, commercial and industrial sector loads at a maximum, and the 5:00 PM estimate represents peak commute time.

Table 22-3. Displaced and Short-Term Sheltering for the 500-Year MRP Earthquake Event

	Total Population 2023 ACS	Households Displaced by 500-Year MRP Earthquake Event	Persons Seeking Short-Term Shelter Due to 500-Year MRP Earthquake Event
Town of Calhan	510	0	0
City of Colorado Springs	405,307	8	4
City of Fountain	92,873	0	0
Town of Green Mountain Falls	690	0	0
City of Manitou Springs	4,796	0	0
Town of Monument	11,035	0	0
Town of Palmer Lake	2,635	0	0
Town of Ramah	130	0	0
Unincorporated County	218,032	2	1
El Paso County (Total)	**736,008**	**10**	**5**

Source: U.S. Census Bureau 2023, American Community Survey; Hazus v6.1
Note: Population results are rounded down.

Table 22-4. Estimated Casualties for the 500-Year MRP

	Number of Casualties for 500-Year MRP Earthquake Occurring at 2:00 AM	Number of Casualties for 500-Year MRP Earthquake Occurring at 2:00 PM	Number of Casualties for 500-Year MRP Earthquake Occurring at 5:00 PM
Non-hospitalized injuries	3	6	4
Hospitalizations	0	0	0
Fatalities	0	0	0

Source: Hazus v6.1

Socially Vulnerable Population

Socially vulnerable populations within the County face heightened risks during earthquakes due to physical, communication, and resource-related barriers. For example, the elderly and disabled may have limited mobility making it difficult to evacuate quickly or access emergency shelters. Non-English speakers may struggle to receive accurate emergency alerts or instructions which can delay critical protective measures. Children under the age of 5 may experience trauma and confusion and require specialized support during and after earthquake events. Additionally, these groups may reside in older or lower-quality housing that may be more susceptible to structural failure during seismic events. Without targeted preparedness and mitigation these populations are more likely to suffer disproportionate impacts and face longer recovery times following an earthquake.

Table 3-6 shows the number of socially vulnerable populations within the County. The county's population includes 100,642 people over the age of 65, 10,999 non-English speakers, 45,945 children under the age of 5, 87,190 people with disabilities, and 60,977 people below the poverty level. These socially vulnerable populations are more susceptible to the impacts of earthquakes. For planning purposes, it is reasonable to assume that percentages and distribution of socially vulnerable populations affected by an earthquake will be similar to the countywide numbers.

22.2.2 GENERAL BUILDING STOCK

Although all buildings in the planning area are potentially exposed, those that are in proximity to the two identified fault lines, Rampart and Ute Faults, are at greater risk for damage. Further, older structures that are not structurally sound may also be at greater risk of damage due to seismic events.

Additionally, building type matters when assessing potential damages resulting from earthquakes. For instance, the amount of damage to residential buildings will directly impact families and residents and may displace a large population of the County. Damages to industrial and commercial buildings may lead to severe impacts to businesses and the production of goods which in turn impact the County economy and supplies. The distribution of the planning area's general building stock by occupancy class is presented in Table 3-10.

Estimated Cost of Damage

Table 22-5 shows results from the Hazus analysis for the 500-year MRP earthquake event, indicating that the vast majority of buildings across all occupancy classes are expected to experience no damage. Residential buildings, which make up the largest share of structures, show 99.6 percent with no damage and only a small fraction experiencing slight (772), moderate (108), or extensive (9) damage. Commercial, industrial, and government-related buildings follow similar trends, with an estimated 99 percent in each category expected to remain undamaged.

Table 22-6 shows the Hazus estimated losses for the 500-year MRP earthquake event. Roughly $17 million in damage is estimated, with the City of Colorado Springs estimated to see the majority of damage ($11.7 million).

Estimated Debris Generated by Earthquake Event

Table 22-7 presents the estimated debris generated by a 500-year MRP earthquake in El Paso County, totaling 5,297 tons of brick/wood debris and 2,815 tons of concrete/steel debris.

Table 22-5. Severity of Expected Damage by Occupancy Class

Occupancy Class	Number of Buildings in Occupancy Class	Damage Level	Number of Buildings with This Level of Damage from 500-Year MRP Earthquake	Number of Buildings with This Level of Damage as % of Total in Occupancy Class
Residential Exposure (Single and Multi-Family Dwellings)	231,267	None	230,378	99.6%
		Slight	772	0.3%
		Moderate	108	<0.1%
		Extensive	9	<0.1%
		Complete	0	0.0%
Commercial Buildings	15,678	None	15,504	98.9%
		Slight	135	0.9%
		Moderate	36	0.2%
		Extensive	3	<0.1%
		Complete	0	0.0%
Industrial Buildings	3,098	None	3,066	99.0%
		Slight	25	0.8%
		Moderate	7	0.2%
		Extensive	1	<0.1%
		Complete	0	0.0%
Government, Religion, Agricultural, and Education Buildings	2,449	None	2,430	99.2%
		Slight	15	0.6%
		Moderate	3	0.1%
		Extensive	0	0.0%
		Complete	0	0.0%

Source: Hazus v6.1; U.S. Army Corps of Engineers, National Structure Inventory 2022

Table 22-6. 500-Year MRP Earthquake Event Impact on Buildings

Jurisdiction	Total Replacement Cost Value (RCV)	Estimated Loss for All Occupancies	Estimated Loss as % of Total RCV	Estimated Loss for Residential Properties	Estimated Loss for Commercial Properties	Estimated Loss for Industrial Properties	Estimated Loss for All Other Occupancies
Town of Calhan	$383,083,382	$22,228	<0.1%	$8,247	$11,696	$545	$1,740
City of Colorado Springs	$105,908,247,826	$11,700,822	<0.1%	$5,164,628	$4,721,914	$837,455	$976,824
City of Fountain	$5,036,639,818	$526,131	<0.1%	$300,549	$153,599	$24,724	$47,259
Town of Green Mountain Falls	$170,290,831	$22,077	<0.1%	$9,806	$9,227	$2,065	$979
City of Manitou Springs	$1,261,305,232	$101,462	<0.1%	$55,982	$33,111	$1,848	$10,521
Town of Monument	$2,441,721,337	$164,534	<0.1%	$84,728	$57,351	$9,943	$12,512
Town of Palmer Lake	$706,564,041	$89,336	<0.1%	$41,994	$30,227	$6,164	$10,951
Town of Ramah	$25,682,659	$2,265	<0.1%	$1,470	$516	$96	$183
Unincorporated County	$36,530,240,639	$4,315,063	<0.1%	$2,590,149	$1,138,033	$212,438	$374,444
El Paso County (Total)	**$152,463,775,764**	**$16,943,918**	**<0.1%**	**$8,257,554**	**$6,155,674**	**$1,095,278**	**$1,435,412**

Source: Hazus v6.1; U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024
Note: Other = Government, Religion, Agricultural, and Education

Table 22-7. Estimated Earthquake-Generated Debris

	Brick/Wood Debris Generated by 500-Year MRP (tons)	Concrete/Steel Debris Generated by 500-Year MRP (tons)
Town of Calhan	5.8	4.9
City of Colorado Springs	3,789.5	2,064.3
City of Fountain	132.1	74.1
Town of Green Mountain Falls	4.8	3.6
City of Manitou Springs	31.3	14.4
Town of Monument	33.3	23.9
Town of Palmer Lake	21.8	12.2
Town of Ramah	0.8	0.3
Unincorporated County	1,277.9	617.5
El Paso County (Total)	**5,297.4**	**2,815.3**

Source: Hazus v6.1; U.S. Army Corps of Engineers, National Structure Inventory 2022

22.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

All critical facilities in the planning area are exposed to earthquake hazards. Hazardous materials releases can occur during an earthquake from fixed facilities or transportation-related incidents. Transportation corridors can be disrupted during an earthquake, leading to the release of materials to the surrounding environment. Facilities holding hazardous materials are of particular concern because of possible isolation of neighborhoods surrounding them. During an earthquake, structures storing these materials could rupture and leak into the surrounding area or an adjacent waterway, having a disastrous effect on the environment.

For earthquake analysis, Hazus provides estimates of the likely level of damage to each community lifeline, as well as an assessment of how quickly damaged facilities can be returned to full functionality after an earthquake event. These results are shown in Table 22-8 and Table 22-9.

22.2.4 ECONOMY

Earthquakes can have severe impacts on the economy by disrupting both short-term operations and long-term development of goods and services. The immediate economic consequences may include damage to infrastructure such as roads, bridges, utilities, and public buildings which can stop transportation, communication, and essential services provided by the County and businesses. Small businesses may be impacted from property damage, inventory loss, and long-term closures which can lead to job losses. Since there are little capabilities and response preparation in place for El Paso County due to the low amount of earthquake occurrences in the past, these impacts can be especially severe and long-lasting.

Table 22-8. Average % Probability of Damage to Community Lifelines from 500-Year MRP Earthquake

	Average % Chance of No Damage	Average % Chance of Slight Damage	Average % Chance of Moderate Damage	Average % Chance of Extensive Damage	Average % Chance of Complete Damage
Communications	98.6%	1.0%	0.3%	<0.1%	0.0%
Energy	99.1%	0.6%	0.3%	<0.1%	0.0%
Food, Hydration, Shelter	0.0%	0.0%	0.0%	0.0%	0.0%
Hazardous Materials	98.5%	1.1%	0.3%	<0.1%	0.0%
Health and Medical	99.7%	0.3%	<0.1%	0.0%	0.0%
Safety and Security	99.1%	0.7%	0.2%	<0.1%	0.0%
Transportation	99.5%	0.5%	0.0%	0.0%	0.0%
Water Systems	99.1%	0.6%	0.3%	<0.1%	0.0%

Source: Hazus v6.1; Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025

Table 22-9. Average Percent Functionality Following500-Year MRP Earthquake

	Average Percent Functionality on Day 1	Average Percent Functionality on Day 7	Average Percent Functionality on Day 30	Average Percent Functionality on Day 90
Communications	99.7%	99.9%	99.9%	99.9%
Energy	99.3%	99.9%	99.9%	99.9%
Food, Hydration, Shelter	0.0%	0.0%	0.0%	0.0%
Hazardous Materials	98.5%	99.6%	99.9%	99.9%
Health and Medical	99.7%	99.9%	99.9%	99.9%
Safety and Security	99.0%	99.7%	99.9%	99.9%
Transportation	99.9%	99.9%	99.9%	99.9%
Water Systems	99.3%	99.9%	99.9%	99.9%

Source: Hazus v6.1; Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025

22.2.5 ENVIRONMENT

Environmental impacts of earthquakes can be numerous and widespread particularly when indirect effects are considered. One of the most immediate consequences is the triggering of secondary hazards such as landslides and flooding. Refer to sections 16 (landslides) and 13 (flood) for more information about these hazards. Earthquakes can destabilize slopes, especially in mountainous or hilly regions which lead to landslides that can destroy ecosystems and block riverways. Additionally, seismic activity can damage dams and levees which can result in sudden and severe flooding. Refer to section 8 (dam and levee failure) for more information on these hazards. These events not only pose direct threats to human life and property but also disrupt the natural habitat of the area and alter landscapes in ways that can take decades to recover.

Other common examples of earthquake impact to the environment are listed below:

- Poor water quality
- Damage to vegetation
- Breakage in sewage or toxic material containments

22.2.6 HISTORIC AND CULTURAL RESOURCES

Earthquakes can have significant impacts to the historic and cultural resources of the County which is home to many heritage sites, historic buildings, and cultural landmarks. Even though the region has a relatively low seismic risk, the potential for damage is still present especially to older structures that were not built to modern seismic standards. Historic adobe buildings, stone structures, and unreinforced masonry are particularly vulnerable to ground shaking which can lead to partial collapse or total structural failure. In addition to physical damage, earthquakes can also disrupt access to archives, museums, and cultural institutions which could potentially result in the loss of irreplaceable artifacts and records.

22.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

22.3.1 LAND USE AND DEVELOPMENT

Development in the County is regulated through a combination of building standards and other measures designed to reduce risk from hazards including earthquakes. Although the region is not considered highly seismically active the County still enforces construction practices for potential ground shaking. Local building departments adopt and enforce the International Building Code (IBC), which includes specific language for seismic design based on geographic location, soil conditions, and building occupancy type. These codes ensure that new construction is designed to withstand seismic forces and minimize the risk of structural failure to enhance public safety.

In addition to these requirements, IBC mandates that critical infrastructure, such as hospitals, emergency response facilities, and schools are built to higher seismic standards due to their essential role during disasters. The County's planning and permitting processes incorporate hazard mitigation principles which encourage developers to consider site-specific risks and resilience strategies. By aligning local regulations with national standards, the County protects both people and property to promote sustainable growth in a region that remains vulnerable to potential earthquake impacts.

22.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. As the population grows, the risk from earthquakes also increases. More people residing and living in an earthquake hazard area directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in earthquake risk. It is critically important that the County plans for and mitigates against earthquake hazards for the current population and the projected new population in the future.

22.3.3 CLIMATE CHANGE

Climate change and its impact on weather and interaction on the surface may have an impact on future probability and severity of earthquakes; however, the extent of those impacts is unknown. Future climate scenarios generally suggest that the climate in Colorado will be warmer and drier with occasional extreme precipitation. Increased temperature and extreme precipitation may also increase the potential for secondary impacts due to seismic activity, such as increased liquefaction due to saturated soils. Refer to section 16 (landslides, subsidence, and mud flows) for more information on these hazards.

22.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with earthquakes include but are not limited to the following:

- Approximately 34 percent of the planning area's building stock was built after 1994, when seismic provisions became uniformly applied through building code applications.
- Critical facility owners should be encouraged to create or enhance continuity of operations plans using the information on risk and vulnerability contained in this plan.
- Geotechnical standards should be established that take into account the probable impacts from earthquakes in the design and construction of new or enhanced facilities.
- Earthquakes could trigger other hazard events such as dam failures and landslides, which could severely impact the region.
- A worst-case scenario would be the occurrence of a large seismic event during a flood or high-water event. Failures could happen at multiple locations, increasing the impacts of the individual events.
- Retrofitting buildings to meet earthquake seismicity standards may be cost-prohibitive
- Dams in the County may not have been engineered to withstand probable seismic events

22.4 CONSEQUENCE ANALYSIS

Table 22-10 presents the results of the consequence analysis for the earthquake hazard.

Table 22-10. Consequence Analysis for the Earthquake Hazard

Category	Narrative
Hazard Description	Earthquakes are a regional hazard that can affect all areas of the Pikes Peak region with varying degrees of magnitude and severity. The Ute Pass Fault Zone runs approximately along State Highway 67 and U.S. Highway 24 to the western edge of the city. A smaller fault, the Rampart Range Fault, lies to the east of the Ute Pass Fault Zone.
Impact on Property, Facilities, and Infrastructure	Earthquakes can damage or destroy buildings, vehicles, signage, and any unsecured property. While all buildings in the planning area are potentially exposed, those located near the Rampart and Ute Pass Faults are at greater risk. Older structures that lack modern seismic design standards are also more vulnerable. The planning area could face close to a billion dollars in property losses from a major earthquake. Facilities and infrastructure near fault zones are especially at risk. Roads and bridges may be damaged, affecting emergency response and general transportation. Critical infrastructure failures—such as utility outages or dam breaches—could lead to cascading impacts. Communication systems may also be disrupted.
Impact on the Environment	In addition to initial damage, earthquakes can trigger aftershocks that last for days or weeks, causing further destruction and complicating recovery efforts. According to the Colorado State Emergency Operations Plan (SEOP), earthquakes may also trigger secondary hazards such as avalanches, dam failures, landslides, and subsidence. Damage to hazardous materials (HAZMAT) facilities could result in the release of dangerous substances, causing significant environmental harm. Earthquakes may also damage water treatment facilities, leading to water quality issues.
Impact on Responders	Damaged roadways and stalled vehicles can impede emergency responders' ability to reach affected areas. A high volume of response requests may overwhelm local emergency services, requiring assistance from neighboring jurisdictions. Evacuation support, including door-to-door notifications and traffic management, may increase risks to responders. Communication line disruptions can further hinder coordination. First responders may face physical and psychological strain, and concerns about their families can increase overall risk. Infrastructure personnel, due to their responsibilities, are also considered responders and may be impacted by earthquake-related disruptions.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Earthquakes can interrupt essential facilities and services for more than 72 hours. Power outages are likely, especially in areas without adequate backup generation. Large-scale events may overwhelm emergency response and coordination services, requiring mutual aid from outside the impacted area. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.

Category	Narrative
Impact on the Public	Earthquakes can result in multiple deaths, injuries, and individuals trapped in collapsed structures requiring search and rescue. Modeled scenarios indicate that the most intense ground shaking and damage would occur in the western half of El Paso County, including downtown Colorado Springs and Manitou Springs. These areas are densely populated, with many people at work, commuting, or at home. Significant ground shaking could damage buildings, roads, and critical infrastructure, posing serious risks to public safety.
Impact on the Economic Condition of the County	Earthquakes may result in the loss of facility functionality, infrastructure accessibility, and uninsured property damage. A limited workforce, business closures, and reduced tourism could significantly impact the local economy.
Impact on Public Confidence in Government	Public confidence is closely tied to perceptions of how effectively response and recovery efforts are managed during and after a large-scale disaster such as an earthquake. The public holds high expectations for rapid restoration of critical lifelines and services. Transparent communication and timely action are essential to maintaining trust and ensuring community resilience.

23. LANDSLIDE AND ROCKFALL

23.1 HAZARD PROFILE

23.1.1 HAZARD DESCRIPTION

Landslides are the sliding movement of masses of loosened rock and soil down a hillside or slope. Such failures occur when the strength of the soil forming the slope is exceeded by pressure, such as weight or saturation, acting upon them. Landslides include a wide range of ground movements from rock fall to slope failure and are primarily attributed to gravity acting on steep slopes. Some of the natural causes of ground instability are stream and lakeshore erosion, heavy rainfall, and poor-quality natural materials. In addition, many human activities tend to make the earth materials less stable, increasing the chance of ground failure. Human activities contribute to soil instability through grading of steep slopes or overloading them with artificial fill, by extensive irrigation, construction of impermeable surfaces, excessive groundwater withdrawal, and removal of stabilizing vegetation. Landslides typically have a slower onset and can be predicted to some extent by monitoring soil moisture levels and ground cracking or slumping in areas of previous landslide activity.

Landslides are caused by one or a combination of the following factors: change in slope of the terrain, increased load on the land, shocks and vibrations, change in water content, groundwater movement, frost action, weathering of rocks, and removing or changing the type of vegetation covering slopes. In general, landslide hazard areas are where the land has characteristics that contribute to the risk of the downhill movement of material, such as the following:

- A slope greater than 30 percent
- A history of landslide activity or movement during the last 10,000 years
- Stream or wave activity, which has caused erosion, undercut a bank, or cut into a bank to cause the surrounding land to be unstable
- The presence or potential for snow avalanches
- The presence of an alluvial fan, indicating vulnerability to the flow of debris or sediments
- The presence of impermeable soils, such as silt or clay, which are mixed with granular soils such as sand and gravel.

Slides and earth flows can pose serious hazard to property in hillside terrain. They tend to move slowly and thus rarely threaten life directly. When they move—in response to such changes as increased water content, earthquake shaking, addition of load, or removal of downslope support—they deform and tilt the ground surface. The result can be destruction of foundations, offset of roads, breaking of underground pipes, or overriding downslope property and structures.

A rockfall is the falling of a detached mass of rocks from a cliff or down a very steep slope. Weathering and decomposition of geological materials produce conditions favorable to rock falls. Rockfalls are caused by the loss of support from underneath through erosion or triggered by ice

wedging, root growth, or ground shaking. Changes to an area or slope such as cutting and filling activities can also increase the risk of rockfall. Rocks in a rockfall can be of any dimension, from the size of baseballs to houses. Rockfalls can threaten human life, impact transportation corridors and communication systems, and result in other property damage.

Spring is typically the landslide and rockfall season in Colorado as snow melts and saturates soil, and temperatures enter freeze and thaw cycles. Rockfalls and landslides are influenced by seasonal patterns, precipitation and temperature patterns. Earthquakes can also trigger rockfalls and landslides. Mass movement is the collective term for landslides, debris flow, falls, and sinkholes.

23.1.2 LOCATION

Landslides and rockfalls can occur anywhere there are unstable slopes, vulnerable underlying bedrock, or other conditions leading to slope instability. The best available predictor of where movement of slides and earth flows might occur is the location of past movements. Past slides can be recognized by their distinctive topographic shape, which can remain in place for thousands of years. The recognition of ancient dormant mass movement sites is important in the identification of areas susceptible to flows and slides because they can be reactivated by earthquakes or by exceptionally wet weather. Also, because they consist of broken materials and frequently involve disruption of groundwater flow, these dormant sites are vulnerable to construction-triggered sliding. Figure 23-1 shows the landslide and rockfall hazard areas in El Paso County.

According to the FEMA National Risk Index (NRI) database (refer to Figure 23-2 and Figure 23-3), Countywide, El Paso County has a relatively high landslide risk. By census tract, areas in the western portion of the county generally have higher risk than the eastern areas.

According to the State of Colorado Hazard Mitigation Plan, “Many of Colorado’s landslides occur along transportation networks because soil and rock along the transportation corridor has been disturbed by roadway construction. Construction along roads can occur with or without proper landslide hazard mitigation procedures” (Colorado Climate Action 2018).

An article published by The Gazette describes “Western Colorado Springs as landslide territory. Maps from Colorado Geological Survey (CGS) place all of the neighborhoods between Cheyenne Mountain and Fort Carson in landslide zones, in addition to areas in City of Manitou Springs, Mountain Shadows and near Ute Valley Park. West of U.S. Highway 24, landslide zones cover Cascade and neighborhoods across the highway from Town of Green Mountain Falls” (Colorado Springs Gazette n.d.).

Figure 23-1. Landslide and Rockfall Hazard Areas

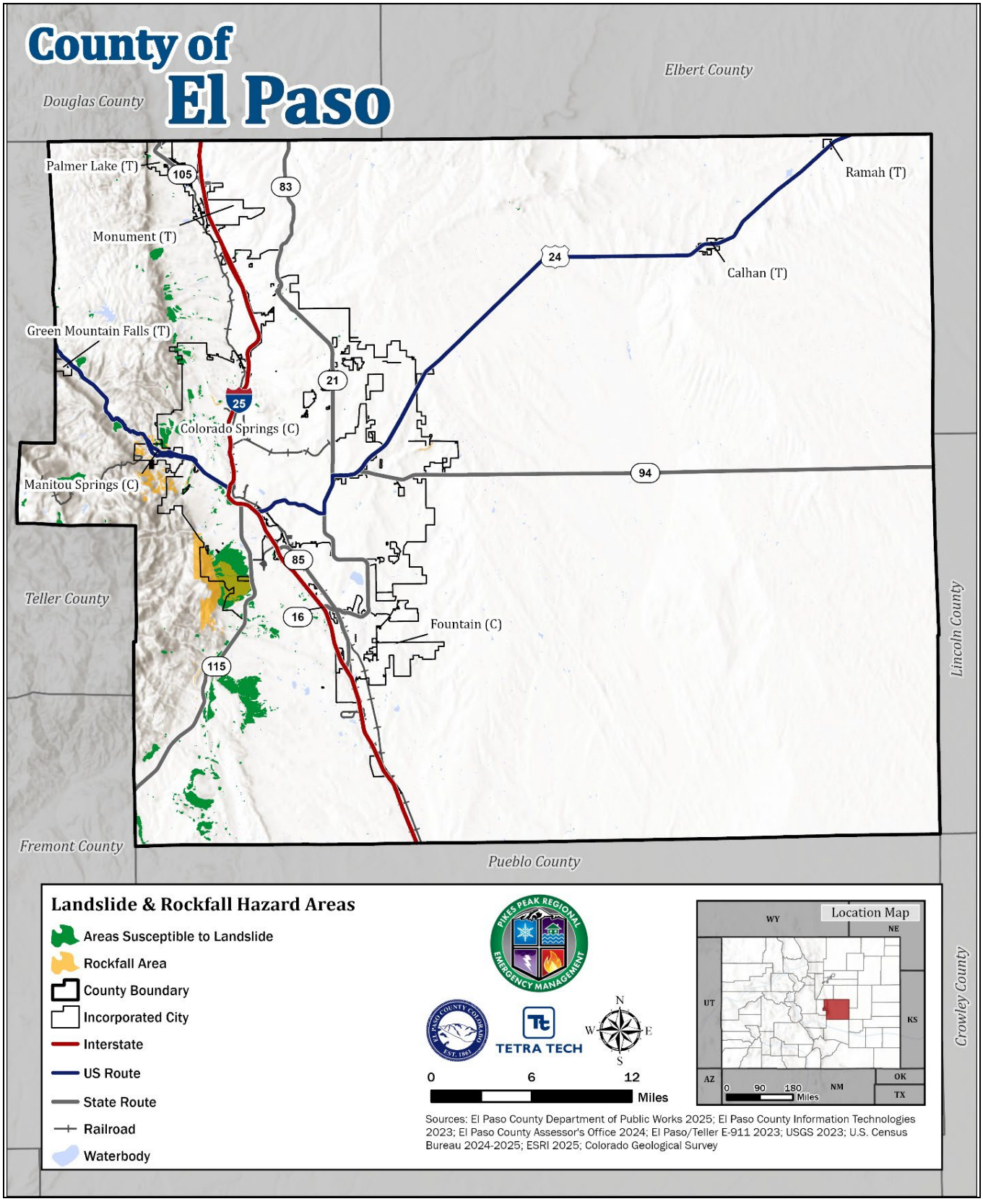
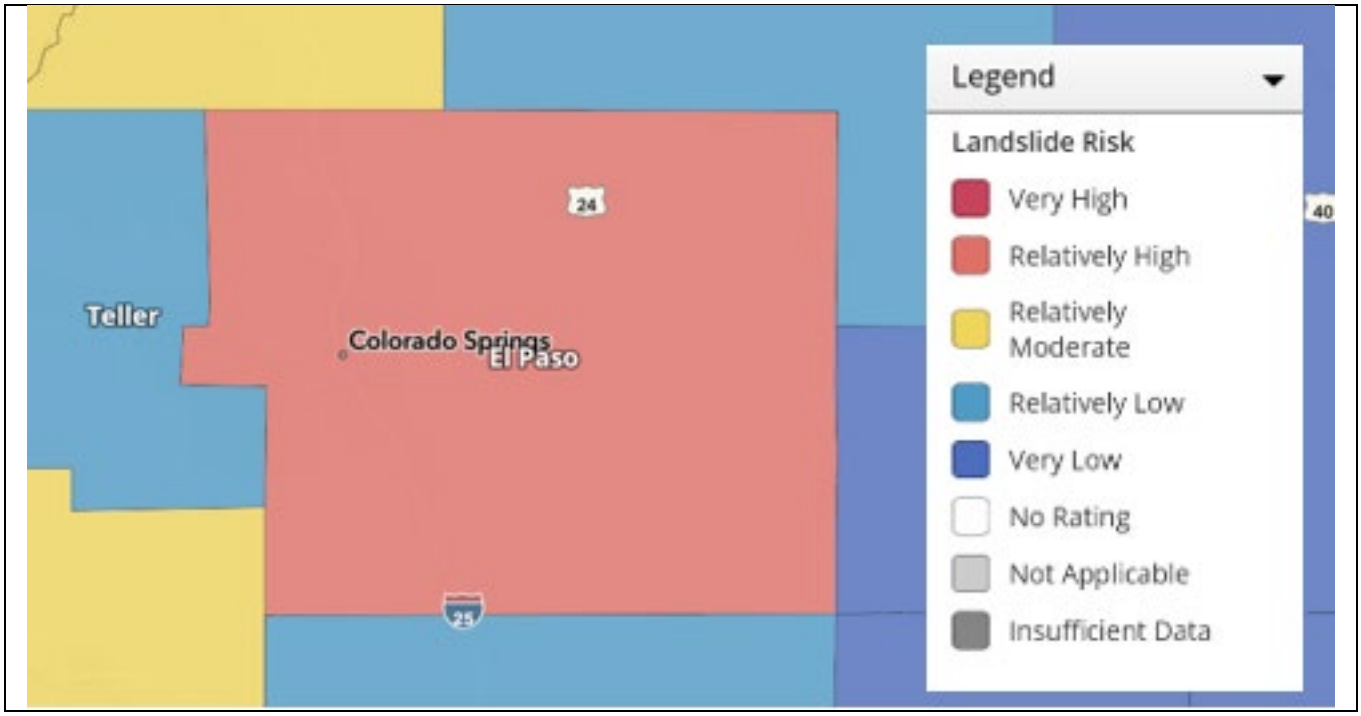
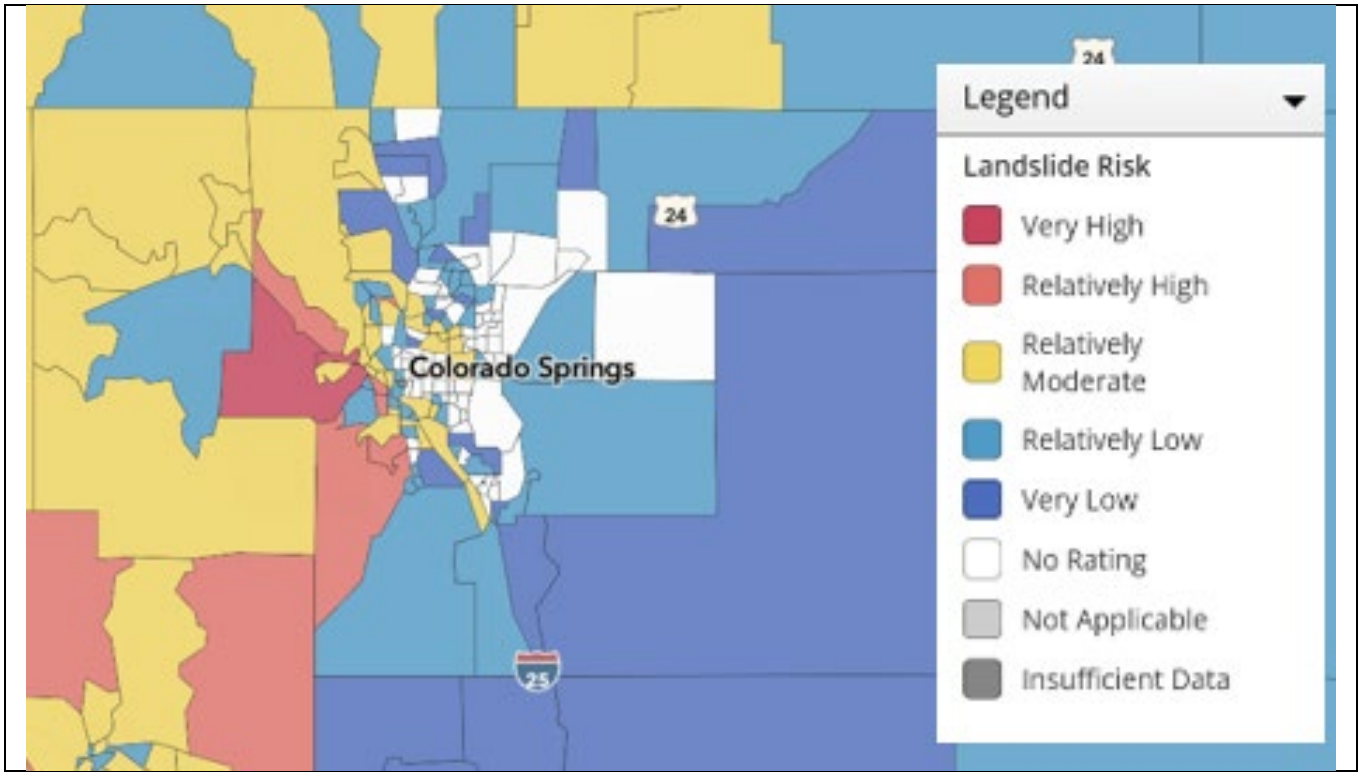


Figure 23-2. FEMA National Risk Index Map for Landslide Hazard in El Paso County by County View



Source: FEMA NRI, 2025

Figure 23-3. FEMA National Risk Index Map for Landslide Hazard in El Paso County by Census Tract View



Source: FEMA NRI, 2025

23.1.3 EXTENT

Landslides and rockfalls destroy property and infrastructure and can take the lives of people. Slope failures in the United States result in an average of 25 to 50 lives lost per year and an annual cost to society of about $1.5 billion. Rockfalls can travel at 60 feet per second or more and even small rocks can instantly kill (Colorado Geological Survey n.d.). The magnitude and severity of a landslide and rockfall event in City of Colorado Springs is Critical. It is likely that events can result in isolated deaths and/or multiple injuries as well as major or long-term property damage that threatens structural stability; and/or interruption of essential facilities for 24 to 72 hours. However, these impacts are highly localized, so the overall significance to the County and to the participating jurisdictions that are not near landslide-prone areas (for example the towns of Calhan and Ramah) is considered limited: low potential impact.

Warning Time

Landslide warning time is highly dependent upon the type of slide and the trigger, if any. Mass movements can occur suddenly or slowly. The velocity of movement may range from a slow creep of inches per year to many feet per second, depending on slope angle, material and water content. Some methods used to monitor mass movements can provide an idea of the type of movement and the amount of time prior to failure. It is also possible to determine what areas are at risk during general time periods. Assessing geology, vegetation and amount of predicted precipitation for an area can help in these predictions. However, there is no practical warning system for individual landslides. The current standard operating procedure is to monitor situations on a case-by-case basis and respond after the event has occurred. Generally accepted warning signs for landslide activity include:

- Springs, seeps, or saturated ground in areas that have not typically been wet before
- New cracks or unusual bulges in the ground, street pavements or sidewalks
- Soil moving away from foundations
- Ancillary structures such as decks and patios tilting and/or moving relative to the main house
- Tilting or cracking of concrete floors and foundations
- Broken water lines and other underground utilities
- Leaning telephone poles, trees, retaining walls or fences
- Offset fence lines
- Sunken or down dropped roadbeds
- Rapid increase in creek water levels, possibly accompanied by increased soil content
- Sudden decrease in creek water levels though rain is still falling or just recently stopped
- Sticking doors and windows and visible gaps indicating jambs and frames out of plumb
- A faint rumbling sound that increases in volume as the landslide nears
- Unusual sounds, such as trees cracking or boulders knocking together.

23.1.4 PREVIOUS OCCURRENCES

Federal Emergency Management Agency (FEMA) Disaster Declarations

Table 23-1 lists all landslide-related major disasters declarations that have included the Pikes Peak Region since 1953.

Table 23-1. Federal Emergency Management Agency (FEMA) Disaster Declarations for Landslide and Rockfall Events in the Pikes Peak Region

FEMA Declaration Date	Declaration Number	Description
May 17, 1999	DR-1276	Severe storms, flooding, mudslides, and landslides
September 12, 2013	EM-3365	Severe storms, flooding, landslides, and mudslides
September 14, 2013	DR-4145	Severe storms, flooding, landslides, and mudslides
July 16, 2015	DR-4229	Severe storms, tornadoes, flooding, landslides, and mudslides

Source: FEMA n.d.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for a landslide-related event.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA landslide-related agricultural disaster declarations.

All Recent Events

Table 23-2 lists the major recorded landslide-related event that impacted the Pikes Peak Region since the previous HMP was developed. The previous HMP lists seven occurrences of landslides or rockfalls in the Pikes Peak Region beginning in 1995.

Table 23-2. Landslide Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
August 5, 2020	Debris Flod	Several boulders washed onto Highway 24 due to heavy rainfall.

Source: NOAA-NCEI, 2025.

23.1.5 PROBABILITY OF FUTURE OCCURRENCES

Historical data suggests that a major landslide or rockfall event may occur in City of Colorado Springs, El Paso County, City of Fountain, and City of Manitou Springs once every few years. However, several prolonged low intensity sustaining rainstorms may increase slide occurrence. Information on previous landslide occurrences in the County was used to calculate the probability

of future occurrences for these events. Table 23-3 lists the number of events from various sources over the 30-year period from 1995 to 2025, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for landslide in the County is considered "occasional."

Table 23-3. Probability of Future Landslide Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1995 and 2025	% Chance of Occurring in Any Given Year
Landslide or Rockfall	8	26.7%

Source: NOAA-NCEI, 2025

The 2016 City of Colorado Springs Hazard Mitigation Plan update points out that the City has completed several programs for mitigation of landslides, thus decreasing the likelihood that an event would occur or result in levels of damage previously experienced. Among other mitigation efforts, since 1996 the City has required builders to test building sites for landslide potential.

23.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Landslides can cause secondary effects such as blocked roads, which can isolate residents and businesses and delay commercial, public and private transportation. This could result in economic losses for businesses. Other potential problems resulting from landslides are power and communication failures. Vegetation or poles on slopes can be knocked over, resulting in possible losses to power and communication lines. Landslides also have the potential of destabilizing the foundation of structures, which may result in monetary loss for residents. They also can damage rivers or streams, potentially harming water quality, fisheries, and spawning habitat.

23.2 VULNERABILITY AND IMPACT ASSESSMENT

A vulnerability analysis was conducted using areas susceptible to landslide and rockfall areas developed by the Colorado Geological Survey. The analysis was performed as described in Section 4.3.

23.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

The general assessment for where landslides may occur within the Pikes Peak Region is somewhat predictable based on slope, aspect, vegetation, moisture content, and angle of bedrock amongst other variables. At the individual parcel level however, the threat of landslides typically requires further study. Individual soil properties, the type of human activity on the lot, and understanding previous failures in the specific area all influence the probability of a future event occurring.

People living or working near steep slopes are exposed to landslides and rockfall hazards. Individuals travelling on roads that cut through mountainous terrain or recreating in such areas are

also exposed. Residents living downslope of wildfire burn scars are also exposed to landslide and rockfall hazards.

All persons exposed to landslide and rockfall hazards are vulnerable. Populations with mobility issues, the elderly and young populations may be more vulnerable as there is usually little warning for such events and these individuals may have difficulty moving out of the path of a slide or fall. Refer to the next section on Socially Vulnerable Populations for more.

Table 23-4 identifies the number of people residing in landslide and rockfall susceptibility areas. The City of Colorado Springs has the highest number of people in the landslide hazard area, with 7,932 people. There are a total of 2,757 people living in the rockfall hazard area. The City of Colorado Springs has the highest number of people in the rockfall hazard area, with 2,560 people.

Table 23-4. Population in the Landslide and Rockfall Hazard Areas

	Total Population 2023 ACS	**Landslide:** Population in Hazard Area	**Landslide:** Population in Hazard Area as % of Total in Jurisdiction	**Rockfall:** Population in Hazard Area	**Rockfall:** Population in Hazard Area as % of Total in Jurisdiction
Town of Calhan	510	0	0.0%	0	0.0%
City of Colorado Springs	405,307	7,932	2.0%	2,560	0.6%
City of Fountain	92,873	0	0.0%	0	0.0%
Town of Green Mountain Falls	690	0	0.0%	0	0.0%
City of Manitou Springs	4,796	18	0.4%	4	0.1%
Town of Monument	11,035	0	0.0%	0	0.0%
Town of Palmer Lake	2,635	4	0.2%	0	0.0%
Town of Ramah	130	0	0.0%	0	0.0%
Unincorporated County	218,032	427	0.2%	193	0.1%
El Paso County (Total)	**736,008**	**8,381**	**1.1%**	**2,757**	**0.4%**

Source: U.S. Census Bureau 2023, American Community Survey; U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Geological Survey

Socially Vulnerable Population

Table 23-5 shows the estimated number of vulnerable persons living in the landslide and rockfall hazard areas. There are 1,268 people over the age of 65, 484 children under the age of 5, 158 non-English speakers, 1,114 disabled persons, and 840 people below the poverty line who reside in the landslide hazard area. There are 415 people over the age of 65, 159 children under the age of 5, 51 non-English speakers, 363 disabled persons, and 272 people below the poverty line who reside in the rockfall hazard area

Table 23-5. Estimated Number of Vulnerable Persons Living in the Landslide and Rockfall Hazard Areas

	Landslide: Vulnerable Population in Hazard Area	**Landslide:** Vulnerable Population in Hazard Area as % of Total in Jurisdiction	**Rockfall:** Vulnerable Population in Hazard Area	**Rockfall:** Vulnerable Population in Hazard Area as % of Total in Jurisdiction
People Over 65				
Town of Calhan	0	0.0%	0	0.0%
City of Colorado Springs	1,211	2.0%	391	0.6%
City of Fountain	0	0.0%	0	0.0%
Town of Green Mountain Falls	0	0.0%	0	0.0%
City of Manitou Springs	3	0.3%	0	0.0%
Town of Monument	0	0.0%	0	0.0%
Town of Palmer Lake	0	0.0%	0	0.0%
Town of Ramah	0	0.0%	0	0.0%
Unincorporated County	54	0.2%	24	0.1%
El Paso County (Total)	**1,268**	**1.3%**	**415**	**0.4%**
People Under 5				
Town of Calhan	0	0.0%	0	0.0%
City of Colorado Springs	456	2.0%	147	0.6%
City of Fountain	0	0.0%	0	0.0%
Town of Green Mountain Falls	0	0.0%	0	0.0%
City of Manitou Springs	0	0.0%	0	0.0%
Town of Monument	0	0.0%	0	0.0%
Town of Palmer Lake	0	0.0%	0	0.0%
Town of Ramah	0	0.0%	0	0.0%
Unincorporated County	28	0.2%	12	0.1%
El Paso County (Total)	**484**	**1.1%**	**159**	**0.3%**
Non-English Speaking Population				
Town of Calhan	0	0.0%	0	0.0%
City of Colorado Springs	155	1.9%	50	0.6%
City of Fountain	0	0.0%	0	0.0%
Town of Green Mountain Falls	0	0.0%	0	0.0%
City of Manitou Springs	0	0.0%	0	0.0%
Town of Monument	0	0.0%	0	0.0%

	Landslide: Vulnerable Population in Hazard Area	**Landslide:** Vulnerable Population in Hazard Area as % of Total in Jurisdiction	**Rockfall:** Vulnerable Population in Hazard Area	**Rockfall:** Vulnerable Population in Hazard Area as % of Total in Jurisdiction
Town of Palmer Lake	0	0.0%	0	0.0%
Town of Ramah	0	0.0%	0	0.0%
Unincorporated County	3	0.2%	1	0.1%
El Paso County (Total)	**158**	**1.4%**	**51**	**0.5%**
Population with Disability				
Town of Calhan	0	0.0%	0	0.0%
City of Colorado Springs	1,071	2.0%	345	0.6%
City of Fountain	0	0.0%	0	0.0%
Town of Green Mountain Falls	0	0.0%	0	0.0%
City of Manitou Springs	2	0.3%	0	0.0%
Town of Monument	0	0.0%	0	0.0%
Town of Palmer Lake	0	0.0%	0	0.0%
Town of Ramah	0	0.0%	0	0.0%
Unincorporated County	41	0.2%	18	0.1%
El Paso County (Total)	**1,114**	**1.3%**	**363**	**0.4%**
Population Below Poverty Level				
Town of Calhan	0	0.0%	0	0.0%
City of Colorado Springs	820	2.0%	264	0.6%
City of Fountain	0	0.0%	0	0.0%
Town of Green Mountain Falls	0	0.0%	0	0.0%
City of Manitou Springs	1	0.2%	0	0.0%
Town of Monument	0	0.0%	0	0.0%
Town of Palmer Lake	0	0.0%	0	0.0%
Town of Ramah	0	0.0%	0	0.0%
Unincorporated County	19	0.2%	8	0.1%
El Paso County (Total)	**840**	**1.4%**	**272**	**0.4%**

As previously mentioned, socially vulnerable populations have a disproportionate risk to landslide and rockfall hazards. For example, populations with mobility issues such as the elderly, disabled, and children under the age of 5 years old may be more vulnerable as there is usually little warning about such events and these individuals may have difficulty moving out of the path of a slide or fall.

Those below the poverty line may struggle financially to restore homes and utilities that have been damaged by landslides or rockfalls.

23.2.2 GENERAL BUILDING STOCK

Property located near steep slopes or downslope from wildfire burn scars is exposed to landslide and rock fall hazards. All property exposed to the landslide and rockfall hazard is vulnerable. Structural damage can range from minor damage to destruction. More than 50 percent damage to structures is considered to be substantial by most building codes and typically requires total reconstruction.

Table 23-6 includes the number of buildings located in the landslide hazard area. There is a total of 3,291 buildings located in the landslide hazard area with a replacement cost value of over $1 billion. City of Colorado Springs has the highest number of buildings in the landslide hazard area with 3,150, and a replacement cost value of over $1 billion.

Table 23-7 includes the number of buildings located in the rockfall hazard area. There is a total of 1,065 buildings located in the landslide hazard area with a replacement cost value of over $631 million. The city of Colorado Springs has the highest number of buildings in the landslide hazard area with 1,004, and a replacement cost value of over $606 million.

Table 23-8 includes the number of buildings by general occupancy located in the landslide hazard area. There are 3,076 residential, 170 commercial, 32 industrial, and 13 other types of buildings located in the landslide hazard area. Table 23-9 includes the number of buildings by general occupancy located in the rockfall hazard area. There are 1,008 residential, 48 commercial, 8 industrial, and 1 other types of building located in the landslide hazard area.

Table 23-6. Buildings in the Landslide Hazard Area

Jurisdiction	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	0	0.0%	$0	0.0%
City of Colorado Springs	166,064	$105,908,247,826	3,150	1.9%	$1,750,462,068	1.7%
City of Fountain	9,810	$5,036,639,818	1	<0.1%	$57,021,171	1.1%
Town of Green Mountain Falls	556	$170,290,831	0	0.0%	$0	0.0%
City of Manitou Springs	2,412	$1,261,305,232	8	0.3%	$1,178,596	0.1%
Town of Monument	3,594	$2,441,721,337	0	0.0%	$0	0.0%
Town of Palmer Lake	1,304	$706,564,041	2	0.2%	$627,390	0.1%
Town of Ramah	83	$25,682,659	0	0.0%	$0	0.0%
Unincorporated County	68,245	$36,530,240,639	130	0.2%	$51,400,524	0.1%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**3,291**	**1.3%**	**$1,860,689,749**	**1.2%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; Colorado Geological Survey

Table 23-7. Buildings in the Rockfall Hazard Area

Jurisdiction	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	0	0.0%	$0	0.0%
City of Colorado Springs	166,064	$105,908,247,826	1,004	0.6%	$606,541,633	0.6%
City of Fountain	9,810	$5,036,639,818	0	0.0%	$0	0.0%
Town of Green Mountain Falls	556	$170,290,831	0	0.0%	$0	0.0%
City of Manitou Springs	2,412	$1,261,305,232	2	0.1%	$353,032	<0.1%
Town of Monument	3,594	$2,441,721,337	0	0.0%	$0	0.0%
Town of Palmer Lake	1,304	$706,564,041	0	0.0%	$0	0.0%
Town of Ramah	83	$25,682,659	0	0.0%	$0	0.0%
Unincorporated County	68,245	$36,530,240,639	59	0.1%	$24,744,317	0.1%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**1,065**	**0.4%**	**$631,638,981**	**0.4%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; Colorado Geological Survey

Table 23-8. Buildings in the Landslide Hazard Area by General Occupancy Class

	Residential Buildings in the Landslide Hazard Area	Commercial Buildings in the Landslide Hazard Area	Industrial Buildings in the Landslide Hazard Area	Other Buildings in the Landslide Hazard Area
Town of Calhan	0	0	0	0
City of Colorado Springs	2,940	166	32	12
City of Fountain	0	1	0	0
Town of Green Mountain Falls	0	0	0	0
City of Manitou Springs	8	0	0	0
Town of Monument	0	0	0	0
Town of Palmer Lake	2	0	0	0
Town of Ramah	0	0	0	0
Unincorporated County	126	3	0	1
El Paso County (Total)	**3,076**	**170**	**32**	**13**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Geological Survey
Note: Other = Government, Religion, Agricultural, and Education

Table 23-9. Buildings in the Rockfall Hazard Area by General Occupancy Class

	Residential Buildings in the Rockfall Hazard Area	Commercial Buildings in the Rockfall Hazard Area	Industrial Buildings in the Rockfall Hazard Area	Other Buildings in the Rockfall Hazard Area
Town of Calhan	0	0	0	0
City of Colorado Springs	949	46	8	1
City of Fountain	0	0	0	0
Town of Green Mountain Falls	0	0	0	0
City of Manitou Springs	2	0	0	0
Town of Monument	0	0	0	0
Town of Palmer Lake	0	0	0	0
Town of Ramah	0	0	0	0
Unincorporated County	57	2	0	0
El Paso County (Total)	**1,008**	**48**	**8**	**1**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Geological Survey
Note: Other = Government, Religion, Agricultural, and Education

23.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

Several types of infrastructure are exposed to mass movements, including transportation, water and sewer, communication, and power infrastructure. Highly susceptible areas of the county include mountain roads and transportation infrastructure.

- Roads—Landslides can block egress and ingress on roads, causing isolation for neighborhoods, traffic problems and delays for public and private transportation. This can result in economic losses for businesses. The Colorado Department of Transportation (CDOT) has a rockfall program that identifies, assesses, and mitigates rock fall hazards along Colorado's state highways. CDOT employs a rock fall rating scheme to prioritize areas for mitigation.
- Bridges—Landslides can significantly impact road bridges. Mass movements can knock out bridge abutments or significantly weaken the soil supporting them, making them hazardous for use.
- Power Lines—Power lines are generally elevated above steep slopes; the towers supporting them can be subject to landslides. A landslide could trigger failure of the soil underneath a tower, causing it to collapse and ripping down the lines. Power and communication failures due to landslides can create problems for vulnerable populations and businesses.
- Water Supply and Distribution Systems—Large amounts of debris that wash into streams can clog reservoirs, pipelines, or treatment facilities.
- Railroad - Landslide events occurring on, or near, railways have the potential to significantly impact rail transportation in Colorado, as there is no cost-effective way of routing railroads around landslides, especially rockfall.

Table 23-10 and Table 23-11 present the number of facilities located within the landslide and rockfall hazard areas. El Paso County has 28 facilities in the landslide hazard area and 14 in the rockfall hazard area. For both hazards, the Water Systems sector contains the highest number of facilities, 14 in the landslide area and 6 in the rockfall area. The majority of these facilities are situated in the City of Colorado Springs.

23.2.4 ECONOMY

Landslides can have severe economic impacts on the County by disrupting infrastructure, daily lives, and local development. When critical infrastructure such as roads, bridges, and utility lines is damaged or destroyed the transportation and communication networks are interrupted. This can lead to costly repairs and delays in the commerce sector. Agricultural areas impacted by landslides may suffer crop losses and reduced productivity which can impact the food supply and incomes. Tourism, which is a source of revenue for the County, can also decline due to damaged attractions and increased safety concerns. Additionally, emergency response and recovery efforts strain annual budgets which divert funds from other essential services.

Table 23-10. Number of Facilities in the Landslide Hazard Area

Jurisdiction	Communica-tions	Energy	Food, Hydration, Shelter	Hazardous Materials	Health & Medical	Safety & Security	Transpor-tation	Water Systems	Other Critical Facilities	Total	Facilities in Hazard Area as % of Jurisdiction Total
Town of Calhan	0	0	0	0	0	0	0	0	0	0	0.0%
City of Colorado Springs	0	2	0	0	2	6	0	13	0	23	1.8%
City of Fountain	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Green Mountain Falls	0	0	0	0	0	0	0	0	0	0	0.0%
City of Manitou Springs	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Monument	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Palmer Lake	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Ramah	0	0	0	0	0	0	0	0	0	0	0.0%
Unincorporated County	0	1	0	2	0	1	0	1	0	5	1.2%
El Paso County (Total)	**0**	**3**	**0**	**2**	**2**	**7**	**0**	**14**	**0**	**28**	**1.6%**

Source: Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; Colorado Geological Survey

Table 23-11. Number of Facilities in the Rockfall Hazard Area

Jurisdiction	Communica-tions	Energy	Food, Hydration, Shelter	Hazardous Materials	Health & Medical	Safety & Security	Transpor-tation	Water Systems	Other Critical Facilities	Total	Facilities in Hazard Area as % of Jurisdiction Total
Town of Calhan	0	0	0	0	0	0	0	0	0	0	0.0%
City of Colorado Springs	0	1	0	0	0	4	0	5	0	10	0.8%
City of Fountain	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Green Mountain Falls	0	0	0	0	0	0	0	0	0	0	0.0%
City of Manitou Springs	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Monument	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Palmer Lake	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Ramah	0	0	0	0	0	0	0	0	0	0	0.0%
Unincorporated County	0	1	0	2	0	0	0	1	0	4	1.0%
El Paso County (Total)	**0**	**2**	**0**	**2**	**0**	**4**	**0**	**6**	**0**	**14**	**0.8%**

Source: Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; Colorado Geological Survey

23.2.5 ENVIRONMENT

Environmental problems because of mass movements can be numerous. Landslides that fall into streams may significantly impact fish and wildlife habitat, as well as affecting water quality. Hillsides that provide wildlife habitat can be lost for prolonged periods of time due to landslides.

23.2.6 HISTORIC AND CULTURAL RESOURCES

Landslides in El Paso County can have severe impacts to the historic and cultural resources, especially in areas like the City of Manitou Springs Incline and the Manitou Hydro-Electric Plant Pipeline. These sites are listed on the National Register of Historic Places and have faced severe damage from past landslide events. Especially those triggered by the severe storms and flooding in 2013 (FEMA n.d.). Landslides and rockfalls not only compromise the structural integrity of historical landmarks but also disrupt the use as recreational and cultural assets. Preservation efforts require mitigation which can include drainage improvements and structural reinforcements in order to protect these culturally significant sites from increased erosion.

23.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

23.3.1 LAND USE AND DEVELOPMENT

The County is experiencing significant growth and this growth is expected to continue in the coming decades. More development in the County may increase the number of persons and structures exposed to landslide and rockfall hazards. Future climate conditions are also a critical consideration. “Climate change and rising temperatures are expected to trigger more landslides, especially in mountainous areas with snow and ice (World Health Organization, 2020).” Land use planning and permit authorization conducted by the County and incorporated areas can be used to guide development away from slide and fall prone areas.

23.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the risk to landslides has also increased. More people residing and living in the County and landslide hazard areas directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in landslide risk. It is critically important that the County plans for and mitigates against landslide hazards for the current population and the projected new population in the future.

23.3.3 CLIMATE CHANGE

Climate change is expected to increase the frequency and severity of landslides in Colorado, especially in mountainous regions like the Front Range. Rising temperatures and shifting precipitation patterns which are characterized by intense storms and longer dry spells are altering the soil moisture and slope stability. A recent study modeling landslide risk in the Colorado Front Range found that climate-driven changes in vegetation such as reduced root cohesion due to tree mortality can weaken slopes and result in more failures (Byron 2021). Additionally, extreme rainfall events like those experiences in 2013 are projected to become more common. This can further increase the risk of landslides throughout the state. These changes not only impact infrastructure and communities but also cause difficulties for long-term land use planning and emergency preparedness across the region.

23.3.4 OTHER IDENTIFIED CONDITIONS

Important issues associated with landslides and rockfall in the planning area include the following:

- There are existing homes in landslide risk areas throughout the County. The degree of
- vulnerability of these structures depends on the codes and standards the structures were constructed to. Information to this level of detail is limited.
- As incidents of wildfires increase and hillsides are void of vegetation, rain-soaked hillsides are more likely to slide resulting in increased damage countywide.
- Future development could lead to more homes in landslide/rockfall risk areas.
- Mapping and assessment of landslide hazards are constantly evolving. As new data and science become available, assessments of landslide/rockfall risk should be reevaluated.
- Landslides/rockfalls may cause negative environmental consequences, including water quality degradation.
- The risk associated with the landslide or rockfall hazard overlaps the risk associated with other hazards such as earthquake, flood, and wildfire. This provides an opportunity to seek mitigation alternatives with multiple objectives that can reduce risk for multiple hazards.
- Any structure is vulnerable to landslide or rockfall, particularly structures built in foothills areas or below burn scars.
- The greatest infrastructure risk is to Highway 24 through Ute Pass. Any closure of Highway 24 has a large economic impact.
- Many homeowners are not aware that they reside in areas with landslide/rockfall hazards. Outreach to educate and increase public awareness is recommended.

23.4 CONSEQUENCE ANALYSIS

Table 23-12 presents the results of the consequence analysis for the landslide and rockfall hazard.

Table 23-12. Consequence Analysis for the Landslide and Rockfall Hazard

Category	Narrative
Hazard Description	Landslides and rockfalls can occur anywhere unstable slopes, vulnerable bedrock, or other geological conditions lead to slope instability. The areas most susceptible to these hazards are generally located in the western half of the region, near foothills and steep mountainous terrain. Landslides and rockfalls can also trigger secondary or cascading hazards. As outlined in the Colorado State Emergency Operations Plan (SEOP), a landslide near a dam could lead to dam failure. These events may also cause flooding by damming waterways, subsidence, transportation disruptions, and utility outages.
Impact on Property, Facilities, and Infrastructure	Landslides and rockfalls can cause major or long-term property damage that threatens structural stability. There are 5,922 structures located within identified landslide and rockfall susceptibility zones. Past slope failures have caused significant damage to homes and businesses. A large-scale landslide could destroy above-ground infrastructure and severely damage underground utilities such as gas, electric, and water lines. In addition to initial destruction, these events can hinder recovery and rebuilding efforts. Land movement may also trigger hazardous materials (HAZMAT) incidents by damaging facilities or utility infrastructure, potentially causing mass casualties, urban fires, and further utility disruptions.
Impact on the Environment	Landslides that enter streams can significantly affect fish and wildlife habitats and degrade water quality. Hillsides that serve as wildlife habitats may be lost for extended periods due to slope failures, resulting in long-term ecological impacts.
Impact on Responders	Damaged roadways and stalled vehicles can obstruct emergency responders from accessing affected areas. A high volume of response requests may overwhelm local emergency services, requiring assistance from neighboring jurisdictions. Evacuation support, such as door-to-door notifications and traffic management, may increase risks to responders. Communication line disruptions can further hinder coordination. First responders may face physical and psychological strain, and concerns about their families can increase overall risk. Ambulance services may be delayed due to blocked roads. Infrastructure personnel, considered responders due to their responsibilities, may also be impacted.
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Landslide events may cause short-term interruptions to essential facilities and services, typically lasting less than 24 hours. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Landslides and slope failures can result in isolated deaths and multiple injuries. Past events have caused major structural damage to homes and businesses. A significant landslide could destroy above-ground structures and damage underground utilities, posing serious risks to human life—especially if the event occurs suddenly and without warning.

Category	Narrative
Impact on the Economic Condition of the County	Landslides may lead to a limited workforce, business closures, and reduced tourism, all of which can negatively impact the local economy. While property exposure is limited, disruptions to transportation and commerce may still result in economic losses.
Impact on the Public Confidence in Government	The duration of response and repair efforts—particularly for closed or blocked roadways—is highly visible and often reported in the media. This visibility can influence public perceptions of government capability. Public confidence is closely tied to how effectively response and recovery efforts are managed during and after a landslide event. Timely notification and communication, especially with vulnerable populations, are essential to maintaining trust and ensuring safety.

24. SUBSIDENCE AND SINKHOLES

24.1 HAZARD PROFILE

24.1.1 HAZARD DESCRIPTION

Subsidence is defined by the Colorado Geological Survey as the sinking of the land over man-made or natural underground voids. Subsidence can occur gradually over a prolonged period of time, or abruptly in the form of sinkholes. In Colorado there are three types of subsidence that warrant the most concern: settlement related to collapsing soils, sinkholes in karst areas, and the ground subsidence over abandoned mine workings (Colorado Geological Survey n.d.).

- Subsidence: The sinking of land over human caused or natural underground voids and the settlement of native low-density soils.
- Sinkhole: A collapse of the land surface to form a hole in the ground.

Collapsible Soils

Collapsible soils are a group of soils that can rapidly settle or collapse the ground. These soils are low in density and in moisture content and are loosely packed together. Agents that bind these loosely packed particles together, such as clay and silk buttresses, are water sensitive. When water is introduced to these soils, the binding agents may quickly break down, soften, disperse, or dissolve. This results in a reorganization of the soil particles in a denser arrangement, which in turn results in a net volume loss indicated by resettlement or subsidence at the surface (Colorado Geological Survey n.d.). Volume loss can be between 10 to 15 percent, which can result in several feet of surface-level displacement.

Sinkholes in Karst Areas

Most sinkholes in Colorado are related to the dissolution of evaporative rocks. Evaporative rocks are composed of minerals that dissolve in water, including gypsum, halite, or limestone. The term karst describes a landscape that has been shaped by the dissolution of these types of bedrocks (Colorado Geological Survey n.d.). According to a newsletter issued by the Colorado Geological Survey, “two characteristics of evaporative bedrock are important. One is that evaporative minerals can flow, like hot plastic, when certain pressures and temperatures are exceeded. The second, and most important to land use and development, is that evaporative minerals dissolve in the presence of freshwater. It is this dissolution of the rock that creates caverns, open fissures, streams out letting from bedrock, breccia pipes, subsidence sags and depressions, and sinkholes.

Factors leading to the formation of sinkholes in these landscapes may be natural or may be induced by human activities. Natural contributing factors include the downward percolation of

surface water through the rock formation or the lateral movement of water within a water table. Human activities that may contribute to such subsistence include stream channel changes, irrigation ditches, land irrigation, leaking or broken pipes, temporary or permanent ponding of surface waters, and mining of soluble materials by means of forced circulation or water (Colorado Geological Survey n.d.).

Abandoned Mine Workings

The underground removal of minerals and rock can undermine underground support systems and lead to void spaces. These voids can then be affected by natural and man-made processes such as caving, changes in flowage, or changes on overlying rock and soil material resulting in collapse or subsidence. Hazards from these abandoned sites are complicated by the fact that many "final mine maps" are inaccurate or incomplete (Colorado Geological Survey n.d.). Mines operating after August of 1997 were required by Federal and State law to take potential surface subsidence into account; however, mining has been an activity in the State since the 1860s (Colorado Geological Survey 2009). There are some mapped, known hazard areas in Colorado; however, it is likely that there are additional hazard areas for which no records exist.

24.1.2 LOCATION

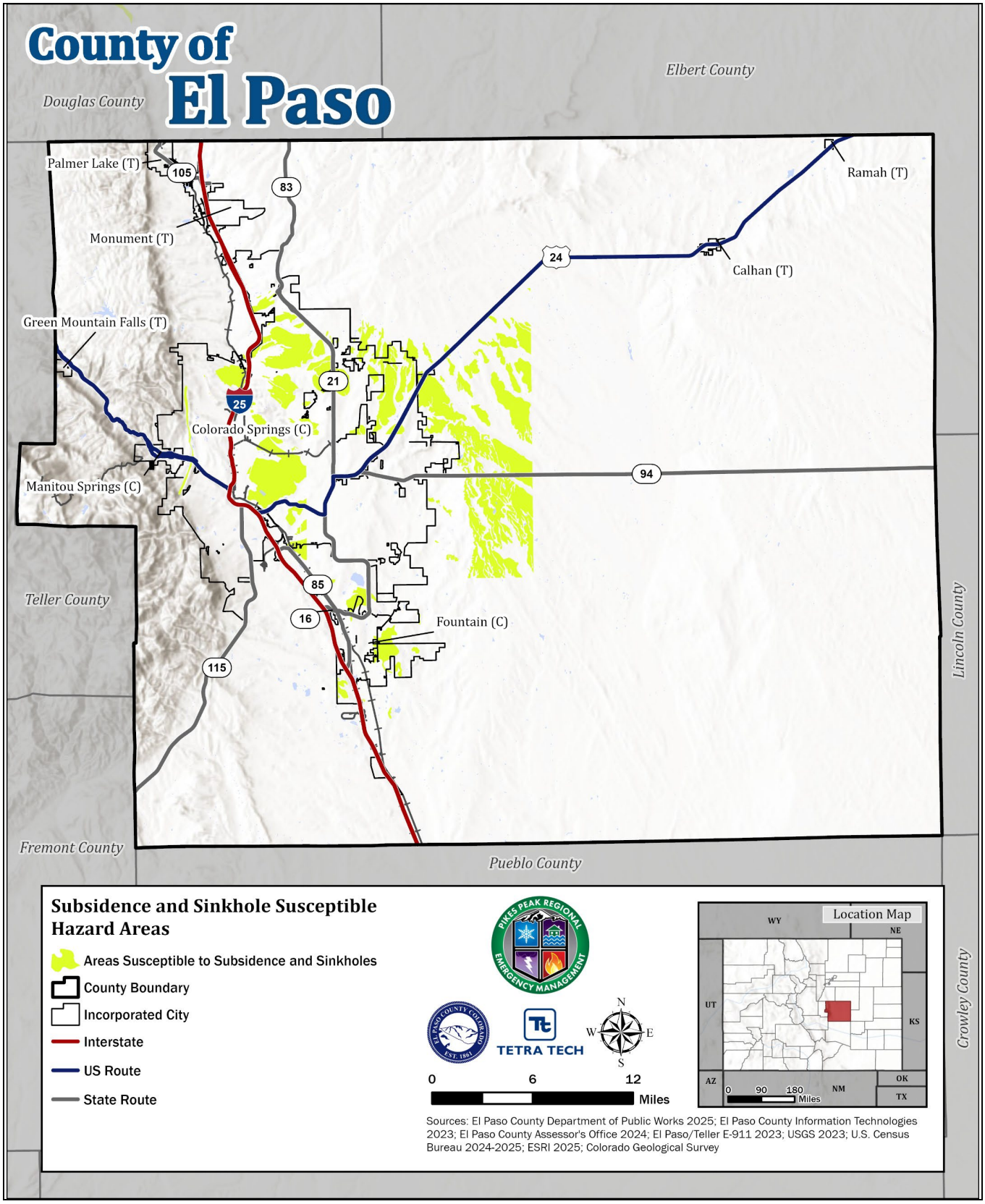
Subsidence is more likely to occur on the surface directly above abandoned coal mining operations. The Colorado Geological Survey (CGS) Abandoned Mine Land Inventory (AMLI) project identified roughly 18,000 abandoned mine-related features on National Forest System lands in Colorado between 1991 and 1999. The mine-related features include mine openings, waste rock dumps, tailings dumps, and mine structures. The Colorado Division of Reclamation, Mining and Safety (DRMS) estimated that there are approximately 23,000 abandoned mines in Colorado. The Region's mining past may pose potential risk to current and future development (Colorado Geological Survey n.d.).

Within Colorado, the City of Colorado Springs area probably has the highest potential for subsidence and related damage because the region includes several fully developed areas located over very shallow mines. Approximately 2,400 acres of the city are undermined by inactive coal mines (Colorado Geological Survey 2009). The Rockrimmon Area, Cragmor/Country Club Area, Palmer Park, and Rustic Hills are at increased risk of subsidence due to their location atop very shallow mine workings.

In a study conducted by Dames and Moore in 1985 (The City of Colorado Springs Subsidence Investigation), it was determined that the highest hazards for subsidence occurred in the Cragmor/Country Club Area, Palmer Park, and Rustic Hills, over areas where room and pillar and extraction techniques were utilized by previous mining activity.

A vulnerability analysis was conducted using areas susceptible to collapsible soils, evaporite bedrock and subsidence areas developed by the Colorado Geological Survey. The Colorado Geologic Survey's maps of these areas were combined to form a single map of subsidence and sinkhole hazard areas, as shown on Figure 24-1.

Figure 24-1. Subsidence and Sinkhole Hazard Area



24.1.3 EXTENT

Damage from subsidence can range from hairline cracks in plaster or wall board, to damaged foundations, to major road failure with injury and/or death in the case of abrupt failure. The severity of subsidence and sinkholes as well as soil erosion and deposition are largely related to the extent and location of areas that are impacted. Such events can cause property damage as well as loss of life; however, events may also occur in remote areas of the County where there is little to no impact on people or property. According to the CGS, "In general, the type and severity of surface subsistence is governed by the amount of ground surface and the location of removal or compression, and the geological conditions of a particular site" (Colorado Geological Survey n.d.).

However, these impacts are highly localized, so the overall significance to the County and to the participating jurisdictions that are not near subsidence-prone areas (for example the towns of Calhan and Ramah) is considered limited: low potential impact.

Warning Time

Subsidence can happen suddenly and without warning or can occur gradually over time. The rate of subsidence may be intensified because of natural or human-induced activities. According to CGS, there are some instances where the rate of subsidence can be calculated, particularly subsidence that occurs because of mining activities:

"Where longwall mining is active and subsidence is a well-documented and predictable action, surface response to ongoing mining can be accurately estimated. However, in the case of room and pillar mines, specially where they are inaccessible and record-keeping may be inaccurate, predictions of when subsidence will happen are not possible.

How much subsidence will occur and the features that will appear at the surface depend not only on the type of mining but on geology and several physical features of the voids left by mining. Some general rules of thumb are:

- The larger the mine opening height and width, the larger the subsidence features at the surface.
- The shallower the mine below ground, the more noticeable the surface subsidence evidence; however, in Colorado, pits have been found over mines as deep as 350 feet.
- The strength of the rock above the coal seam influences whether subsidence will reach the surface and the kind of features that can appear (Colorado Geological Survey 2009).

24.1.4 PREVIOUS OCCURRENCES

The occurrence of subsidence is an on-going process resulting from natural and human induced causes. From 1979 to 1983 there were 22 mine subsidence events classified as emergencies in City of Colorado Springs and the majority occurred in the Cragmor-Country Club area. The Office of Surface Mining incurred $767,000 in costs due to the events (Colorado Geological Survey 2009).

Federal Emergency Management Agency (FEMA) Disaster Declarations

The Pikes Peak Region has never received a major disaster declaration for subsidence/sinkhole-related event.

State Emergency Proclamations

Between 2020 and 2024, the Pikes Peak Region was not included in any state emergency proclamation for a subsidence/sinkhole-related event.

U.S. Department of Agriculture (USDA) Declarations

Between 2020 and 2024, the Pikes Peak Region was not included in any USDA subsidence/sinkhole-related agricultural disaster declarations.

All Recent Events

Table 24-1 lists major recorded subsidence/sinkhole-related events that impacted Pikes Peak Region since the previous HMP was developed. For earlier events, refer to the previous HMP.

Table 24-1. Subsidence/Sinkhole Events in Pikes Peak Region (2020 to 2024)

Date	Hazard	Event Narrative
July 15, 2020	Flash Flooding and Sinkhole	Heavy rain resulted in flash flooding. At least one road was damaged from flood waters and debris. Holly Drive experienced a large sinkhole which opened in the road. No injuries were reported.
May 12, 2023	Heavy Rain and Sinkhole	A large sinkhole was created due to heavy rains and flash flooding along Black Forest, Colorado. This resulted in Brentwood Drive near Black Forest Road being closed due to washouts and sinkholes.

Source: KOAA News 2020; KKTV 2023

24.1.5 PROBABILITY OF FUTURE OCCURRENCES

Information on previous subsidence/sinkhole occurrences in the County was used to calculate the probability of future occurrence of such events. Table 24-2 lists the number of events from various sources over the 30-year period from 1979 to 2023, which is the most complete period of record for all sources reviewed. Based on these records and input from the Steering Committee, the probability of occurrence for subsidence/sinkholes in the County is considered “occasional.”

Table 24-2. Probability of Future Subsidence/Sinkhole Events in Pikes Peak Region

Hazard Type	Number of Occurrences Between 1979 and 2023	% Chance of Occurring in Any Given Year
Subsidence and Sinkholes	8	17.8%

Source: PPR HMP 2020; KOAA News 2020; KKTV 2023

24.1.6 CASCADING IMPACTS ON OTHER HAZARDS

Events that cause damage to improved areas can result in secondary hazards such as explosions from natural gas lines, loss of utilities such as water and sewer due to shifting infrastructure, or failures of dams. These events may occur simultaneously with other hazards such as flooding.

Erosion can cause undercutting that can result in an increase in landslide or rockfall hazards. Additionally, erosion can result in the loss of topsoil, which can affect agricultural production in the area. It can also damage the engines of machinery and reduce visibility for drivers. Deposition can have impacts that aggravate flooding, bury crops, or reduce capacities of water reservoirs.

24.2 VULNERABILITY AND IMPACT ASSESSMENT

A vulnerability analysis was conducted as described in Section 4.3 using the combined areas susceptible to collapsible soils, evaporite bedrock and subsidence areas (Figure 24-1).

24.2.1 LIFE, HEALTH, AND SAFETY

Overall Population

Table 24-3 includes the number of people located in the subsidence and sinkhole hazard areas. There is a total of 135,712 people, which is over 18 percent of the County population, which is in the subsidence and sinkhole hazard area. The City of Colorado Springs has the highest population (115,518) located in the subsidence and sinkhole hazard area, which constitutes over 28 percent of the City's total population.

Table 24-3. Population in the Subsidence & Sinkhole Hazard Area

	Total Population 2023 ACS	Population in Hazard Area	Population in Hazard Area as % of Total in Jurisdiction
Town of Calhan	510	0	0.0%
City of Colorado Springs	405,307	115,518	28.5%
City of Fountain	92,873	7,227	7.8%
Town of Green Mountain Falls	690	0	0.0%
City of Manitou Springs	4,796	0	0.0%
Town of Monument	11,035	0	0.0%
Town of Palmer Lake	2,635	0	0.0%
Town of Ramah	130	0	0.0%
Unincorporated County	218,032	12,967	5.9%
El Paso County (Total)	**736,008**	**135,712**	**18.4%**

Source: U.S. Census Bureau 2023, American Community Survey; U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Geological Survey

Residents of the County living or traveling in areas prone to subsidence and erosion are exposed to the hazard. The risk of injury or fatalities because of this hazard is limited, but possible. Spontaneous collapse and opening of voids are rare but still may occur resulting in death or injury to any people in the area at the time. It is likely that any such injuries would be highly localized to the area directly impacted by an event.

Socially Vulnerable Population

Sinkholes and subsidence events can have severe impacts on socially vulnerable populations such as the elderly, people with disabilities, children under the age of 5 years, and those living in poverty. These population groups often reside in older or lower-cost housing which can be more susceptible to damage from ground instability and are less likely to be built with specific engineering standards. The collapse of ground due to sinkholes can also lead to displacement, injury, or loss of essential utilities like water, electricity, and transportation lifelines. For individuals with limited mobility or access to emergency resources, such as the elderly or disabled, evacuation and recovery can be especially challenging. Also, those living in poverty may lack insurance or financial means to repair their damaged housing or relocate their families. This could result in prolonged impacts to their lives. These events can increase already existing inequalities for these populations which means it is critical for land use planning and hazard mitigation strategies to prioritize these at-risk populations.

Table 24-4 includes the total number of vulnerable persons located in the subsidence and sinkhole hazard areas (2023 American Community Survey). According to this information, there are a total of 19,904 people over the age of 65, 8,085 people under the age of 5, 2,459 non-English speakers, 17,600 people with disabilities, and 13,149 people below the poverty level which are in the subsidence and sinkhole hazard areas. The City of Colorado Springs has the highest number of vulnerable individuals located in the subsidence and sinkhole hazard areas with 17,644 peoples over the age of 65, 6,652 peoples under the age of 5, 2,271 non-English speakers, 15,600 people with disabilities, and 11,950 people below the poverty level.

24.2.2 GENERAL BUILDING STOCK

Structures and other improvements located in areas prone to subsidence or soil erosion are exposed to risk from these hazards. Property exposed to subsidence can sustain minor damage or can result in complete destruction. According to CGS, merely an inch of differential subsidence beneath a residential structure can cause several thousand dollars of damage. Structures may be condemned because of this damage resulting in large losses. FEMA estimates that there are over $125 million in losses in the U.S. annually because of subsidence. Structures exposed to erosion hazard areas may be undermined, resulting in damage. This may also result in the condemnation of a structure.

Table 24-5 and Table 24-6 include the number and type of buildings in the subsidence and sinkhole hazard areas. There are a total of 51,783 buildings with a replacement cost value of over $28 billion in the subsidence and sinkhole hazard areas. The City of Colorado Springs has the highest number of buildings in the subsidence and sinkhole hazard areas with 46,969 buildings at a RCV of over $26 billion. There are a total of 47,361 residential buildings, 3,333 commercial buildings, 582 industrial buildings, and 507 other types of buildings in the subsidence and sinkhole hazard areas. The City of Colorado Springs has the highest number of residential buildings (42,813), commercial buildings (3,170), industrial buildings (526), and other types of buildings (460) in the subsidence and sinkhole hazard areas.

Table 24-4. Estimated Number of Vulnerable Persons Located in the Subsidence & Sinkhole Hazard Area

	Population Over 65 Living in Hazard Area	Population Over 65 in Hazard Area as % of Total In Jurisdiction	Population Under 5 Living in Hazard Area	Population Under 5 in Hazard Area as % of Total In Jurisdiction	Non-English Speaking Population Living in Hazard Area	Non-English Speaking Population in Hazard Area as % of Total In Jurisdiction	Population with Disability Living in Hazard Area	Population with Disability in Hazard Area as % of Total In Jurisdiction	Population Below Poverty Level Living in Hazard Area	Population Below Poverty Level in Hazard Area as % of Total In Jurisdiction
Town of Calhan	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
City of Colorado Springs	17,644	28.5%	6,652	28.5%	2,271	28.5%	15,600	28.5%	11,950	28.5%
City of Fountain	605	7.8%	580	7.8%	74	7.7%	741	7.8%	601	7.8%
Town of Green Mountain Falls	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
City of Manitou Springs	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Town of Monument	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Town of Palmer Lake	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Town of Ramah	0	0.0%	0	0.0%	0	0.0%	0	0.0%	0	0.0%
Unincorporated County	1,655	5.9%	853	5.9%	114	5.9%	1,259	5.9%	598	5.9%
El Paso County (Total)	**19,904**	**19.8%**	**8,085**	**17.6%**	**2,459**	**22.4%**	**17,600**	**20.2%**	**13,149**	**21.6%**

Source: U.S. Census Bureau 2023, American Community Survey; U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Geological Survey

Table 24-5. Buildings in the Subsidence & Sinkhole Hazard Area

	Jurisdiction Total Buildings	Jurisdiction Total Replacement Cost Value	Number of Buildings in Hazard Area	Buildings in Hazard Area as % of Jurisdiction Total	Replacement Cost Value in Hazard Area	Replacement Cost Value in Hazard Area as % of Jurisdiction Total
Town of Calhan	424	$383,083,382	0	0.0%	$0	0.0%
City of Colorado Springs	166,064	$105,908,247,826	46,969	28.3%	$26,428,490,084	25.0%
City of Fountain	9,810	$5,036,639,818	758	7.7%	$338,718,889	6.7%
Town of Green Mountain Falls	556	$170,290,831	0	0.0%	$0	0.0%
City of Manitou Springs	2,412	$1,261,305,232	0	0.0%	$0	0.0%
Town of Monument	3,594	$2,441,721,337	0	0.0%	$0	0.0%
Town of Palmer Lake	1,304	$706,564,041	0	0.0%	$0	0.0%
Town of Ramah	83	$25,682,659	0	0.0%	$0	0.0%
Unincorporated County	68,245	$36,530,240,639	4,056	5.9%	$1,871,498,277	5.1%
El Paso County (Total)	**252,492**	**$152,463,775,764**	**51,783**	**20.5%**	**$28,638,707,250**	**18.8%**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; RSMeans 2024; Colorado Geological Survey

Table 24-6. Buildings in the Subsidence & Sinkhole Hazard Area

	Residential Buildings in the Subsidence & Sinkhole Hazard Area	Commercial Buildings in the Subsidence & Sinkhole Hazard Area	Industrial Buildings in the Subsidence & Sinkhole Hazard Area	Other Buildings in the Subsidence & Sinkhole Hazard Area
Town of Calhan	0	0	0	0
City of Colorado Springs	42,813	3,170	526	460
City of Fountain	724	28	2	4
Town of Green Mountain Falls	0	0	0	0
City of Manitou Springs	0	0	0	0
Town of Monument	0	0	0	0
Town of Palmer Lake	0	0	0	0
Town of Ramah	0	0	0	0
Unincorporated County	3,824	135	54	43
El Paso County (Total)	**47,361**	**3,333**	**582**	**507**

Source: U.S. Army Corps of Engineers, National Structure Inventory 2022; Colorado Geological Survey
Note: Other = Government, Religion, Agricultural, and Education

24.2.3 COMMUNITY LIFELINES AND OTHER CRITICAL FACILITIES

Any critical facilities or infrastructure that are located on or near areas prone to subsidence or soil erosion are exposed to risk from the hazard. Subsidence can result in serious structural damage to critical facilities and infrastructure such as roads, irrigation ditches, underground utilities, and pipelines. According to CGS, large ground displacements caused by collapsing soils can destroy roads and structures and alter surface drainage. Minor cracking and distress may result as the improvements respond to small adjustments in the ground beneath them. Structures and underground utilities found in areas prone to subsidence can suffer from distress. The shifting and settling of the structure can be seen in several ways (Colorado Geological Survey 2009):

- Settlement, cracking and tilting of concrete slabs and foundations,
- Displacement and cracking in door jams, window frames, and interior walls, or
- Offset cracking and separation in rigid walls such as brick, cinderblock, and mortared rock.

Table 24-7 shows that a total of 332 facilities in El Paso County are located within the subsidence and sinkhole hazard area. The highest concentration is in the Health and Medical sector, with 149 facilities, followed by 112 in the Safety and Security sector. The majority of these facilities are situated in the City of Colorado Springs.

Table 24-7. Number of Facilities in the Subsidence & Sinkhole Hazard Area

Jurisdiction	Communica-tions	Energy	Food, Hydration, Shelter	Hazardous Materials	Health & Medical	Safety & Security	Transpor-tation	Water Systems	Other Critical Facilities	Total	Facilities in Hazard Area as % of Jurisdiction Total
Town of Calhan	0	0	0	0	0	0	0	0	0	0	0.0%
City of Colorado Springs	0	7	0	29	145	101	0	10	14	306	24.3%
City of Fountain	0	0	0	1	4	1	0	1	0	7	17.1%
Town of Green Mountain Falls	0	0	0	0	0	0	0	0	0	0	0.0%
City of Manitou Springs	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Monument	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Palmer Lake	0	0	0	0	0	0	0	0	0	0	0.0%
Town of Ramah	0	0	0	0	0	0	0	0	0	0	0.0%
Unincorporated County	1	0	0	4	0	10	0	3	1	19	4.6%
El Paso County (Total)	**1**	**7**	**0**	**34**	**149**	**112**	**0**	**14**	**15**	**332**	**18.8%**

Source: Colorado Department of Public Health and Environment 2019, 2024-2025; Colorado Springs 2025; Colorado Springs Utilities 2025; El Paso County 2024-2025; Federal Aviation Administration 2025; Homeland Infrastructure Foundation-Level Data 2025; National Center for Education Statistics 2025; U.S. Army Corps of Engineers 2025; Colorado Geological Survey

24.2.4 ECONOMY

Subsidence and sinkholes can have economic impacts for the County including effect on both public and private sectors. When ground collapses impact critical facilities and lifelines such as roads, utilities, and buildings the County local government must allocate funds for emergency response, repairs, and long-term mitigation. This can divert resources from other planned services which are also essential for County operations. Property owners also face costly structural repairs, reduced property values, and increased insurance premiums. Local businesses can suffer from daily closures, potential lost revenue, and disrupted supply chains. Also, tourism and recreation may decline in the County if natural or cultural landmarks are damaged or perceived as unsafe. Tourism is a large economic driver for the County and could mean an overall loss in economic advantages.

24.2.5 ENVIRONMENT

Subsidence is a naturally occurring processes but can still cause damage to the natural environment. Environments located in areas prone to subsidence and deposition are exposed.

24.2.6 HISTORIC AND CULTURAL RESOURCES

Sinkholes and subsidence can threaten the historic and cultural resources of El Paso County especially in areas like City of Colorado Springs and City of Manitou Springs where there are shallow abandoned coal mines and karst geology. According to the Colorado Geological Survey, subsidence can occur abruptly, forming dangerous ground openings that may damage or destroy historic buildings, monuments, and cultural landmarks (Colorado Geological Survey n.d.). Many of these structures which are built decades or even over a century ago are not designed to withstand ground movement and may suffer from damage such as cracking, tilting, or full collapse. The loss or degradation of these historic sites not only impacts the County's cultural identity but also can impact tourism, which is a major economic driver for the community. Also, preservation efforts are often difficult due to the unpredictability of subsidence and sinkhole events.

24.3 FUTURE CHANGES THAT MAY AFFECT RISK

Understanding future changes that affect vulnerability can assist in planning for future development and ensure establishment of appropriate mitigation, planning, and preparedness measures. The following sections examine potential conditions that may affect hazard vulnerability.

24.3.1 LAND USE AND DEVELOPMENT

Central Colorado Springs and the Rockrimmon undermined areas are already heavily developed; subsidence would be a concern for continued development and redevelopment in these areas. Jurisdictions in the planning area should ensure that known hazard areas are regulated under their planning and zoning programs. In areas where hazards may be present, permitting processes should require geotechnical investigations to access risk and vulnerability to hazard areas.

24.3.2 PROJECTED CHANGES IN POPULATION PATTERNS

The County population is projected to increase by over 32 percent by 2050. Between 2010 and 2025 alone, the County population rose by nearly 21 percent. With this increase in population, the risk of subsidence and sinkholes has also increased. More people residing and living in the County and living in subsidence and sinkholes directly increases the exposure to this hazard in the event it may occur. Additionally, an increase in projected populations in the future will also indicate an increase in subsidence/sinkhole risk. It is critically important that the County plans for and mitigates against subsidence/sinkhole hazards for the current population and the projected new population in the future.

24.3.3 CLIMATE CHANGE

Changes in precipitation events and the hydrological cycle may result in changes in the rate of subsidence and soil erosion. According to a 2003 paper published by the Soil and Water Conservation Society:

The potential for climate change–as expressed in changed precipitation regimes–to increase the risk of soil erosion, surface runoff, and related environmental consequences is clear. The actual damage that would result from such a change is unclear. Regional, seasonal, and temporal variability in precipitation is large both in simulated climate regimes and in the existing climate record. Different landscapes vary greatly in their vulnerability to soil erosion and runoff. Timing of agricultural production practices creates even greater vulnerability to soil erosion and runoff during certain seasons. The effect of a particular storm event depends on the moisture content of the soil before the storm starts. These interactions between precipitation, landscape, and management mean the actual outcomes of any change in precipitation regime will be complex (Soil and Water Conservation Society 2003).

24.3.4 OTHER IDENTIFIED CONDITIONS

The major issues for subsidence and sinkholes are the following

- Onset of actual or observed subsidence in many cases is related to changes in land use. Land uses permitted in known hazard areas should be carefully evaluated.
- Knowledge of hydrologic factors is critical for evaluating most types of ground subsidence.
- Abandoned mine information is incomplete. There are likely to be hazardous areas in addition to known locations.
- Some housing developments have had subsidence hazard investigations completed before development. This practice should be expanded.
- Homeowners within an undermined area that were built before 1989 are eligible to participate in the Mine Subsidence Protection Program, a federal program operated by the Mined Land Reclamation Board of the Division of Minerals and Geology. Homes built after 1989 are not covered.
- Many older sinkholes have been covered with recent soil infilling and are completely concealed at the surface

- More detailed analysis should be conducted for critical facilities and infrastructure exposed to hazard areas. This analysis should address how potential structural issues were addressed in facility design and construction.

24.4 CONSEQUENCE ANALYSIS

Table 24-8 presents the results of the consequence analysis for the subsidence and sinkhole hazard.

Table 24-8. Consequence Analysis for the Subsidence and Sinkhole Hazard

Category	Narrative
Hazard Description	Former mining areas in the region pose a potential risk for subsidence. The City of Colorado Springs' mining history may impact current and future development, particularly in areas located directly above abandoned coal mining operations. These areas include Rockrimmon, Cragmor/Country Club, Palmer Park, and Rustic Hills. In addition to mining-related risks, karst terrain, subterranean drainage systems, and collapsible soils may also contribute to subsidence hazards. Subsidence and landslides can trigger secondary or cascading impacts, such as dam failure, flooding due to blocked waterways, transportation disruptions, and utility outages. Subsidence may also undermine transportation routes, increasing risk to infrastructure and public safety.
Impact on Property, Facilities, and Infrastructure	Damage from subsidence can range from minor cosmetic issues, such as hairline cracks in plaster or drywall, to severe structural failures, including foundation damage and major roadway collapse. In extreme cases, abrupt subsidence can result in injury or death. Hundreds of structures located in central Colorado Springs and the Rockrimmon area are vulnerable due to their location above undermined land. These structures are at increased risk of damage from ground movement.
Impact on the Environment	Subsidence events can alter the morphology and hydrology of affected areas. Changes in land elevation and drainage patterns may impact ecosystems, water flow, and soil stability, potentially leading to long-term environmental degradation.
Impact on Responders	Damaged roadways and stalled vehicles can obstruct emergency responders from accessing affected areas. A high volume of response requests may overwhelm local emergency services, requiring assistance from neighboring jurisdictions. Evacuation support, including door-to-door notifications and traffic management, may increase risks to responders. Communication line disruptions can further hinder coordination. First responders may face physical and psychological strain, and concerns about their families can increase overall risk. Ambulance services may be delayed due to damaged infrastructure.

Category	Narrative
Impact on Continuity of Operations, Continuity of Government, and Delivery of Services	Subsidence events typically result in minimal or no loss of facility functionality or accessibility. However, limited power interruptions may occur in areas without adequate backup generation. PPROEM maintains the Continuity of Operations Plan and the Continuity of Government Plan for the County of El Paso and the City of Colorado Springs; other jurisdictions in the Pikes Peak Region are in the process of developing continuity plans and procedures.
Impact on the Public	Subsidence can result in isolated deaths and multiple injuries. Damage may range from minor cosmetic issues to severe structural failures. Abrupt ground movement can cause significant harm, particularly if it occurs without warning and affects occupied buildings or roadways.
Impact on the Economic Condition of the County	Subsidence events typically result in limited loss of facility functionality and minimal uninsured property damage. However, disruptions to transportation and infrastructure may still impact local businesses and economic activity.
Impact on the Public Confidence in Government	The characteristics of expansive soils and subsidence—such as slow onset and localized impact—result in limited government response functions beyond building inspection and repair. Public confidence is closely tied to perceptions of how effectively response and recovery efforts are managed. Timely communication, especially with vulnerable populations, is essential to maintaining trust and ensuring safety.

25. HAZARD RANKING

Hazard rankings have been used as one of the bases for identifying the jurisdictional hazard mitigation strategies included in Volume 2. These rankings may vary among the jurisdictions. For example, a hazard may be ranked low in one municipality but due to differences in vulnerability and impact, be ranked as high for the County or another municipality. Jurisdictional ranking results are presented in each jurisdictional annex in Volume 2.

25.1 HAZARD RANKING METHODOLOGY

Each jurisdiction participating in this HMP has differing levels of vulnerability to and potential impacts from each of the hazards assessed in this plan. Each jurisdiction needs to recognize the hazards that pose the greatest risk to its community and direct its attention and resources accordingly to manage risk and reduce losses. To achieve this, a holistic hazard ranking methodology was developed and utilized to evaluate the degree of risk for all identified hazards in the planning area. It utilizes numerical values that allow identified hazards to be ranked against one another; the higher the relative risk factor calculated, the greater the hazard risk.

25.1.1 CATEGORIES USED IN RANKING

The following sections describe the categories used to rank the hazards of concern and their associated scoring parameters.

Probability of Occurrence

Probability of occurrence is the likelihood of a hazard event occurring in a given year. For some hazards, probability of occurrence was based on the likelihood that an event scenario of a specified magnitude (such as a 1 percent annual chance flood or a M7.2 earthquake) would occur in any given year. When no scenario was assessed, an examination of the historical record and judgment was used to estimate the probability of occurrence of an event that will impact the County. Table 25-1 to Table 25-3 summarizes the scoring parameters for probability of occurrence.

Table 25-1. Historic Precedence

Level	Degree of Risk	Numeric Value
Unlikely	Less than 1% Annual Probability	1
Occasional	Between 1% and 24% Annual Probability	2
Likely	Between 25% and 75% Annual Probability	3
Highly Likely	Greater than 75% Annual Probability	4

Table 25-2. Exacerbated by Other Conditions

Level	Degree of Risk	Numeric Value
Unlikely	No	1
Occasional	Small/Uncertain Effects	2
Likely	Likely Effects	3
Highly Likely	Certain Effects	4

Table 25-3. Exacerbated by Climate Change

Level	Degree of Risk	Numeric Value
Unlikely	No	1
Occasional	Small/Uncertain Effects	2
Likely	Likely Effects	3
Highly Likely	Certain Effects	4

Magnitude/Severity

Magnitude/severity represents the expected impact associated with the hazard. This is rated for three subcategories: vulnerability of people; vulnerability of property; and vulnerability of critical facilities and infrastructure. Table 25-4 to Table 25-6 summarize the scoring parameters for magnitude/severity.

Table 25-4. Population Impacts

Level	Degree of Risk	Numeric Value
Minor	No anticipated displacement or injuries; minimal disruption on quality of life	1
Limited	Minor injuries and illnesses	2
Critical	Isolated deaths and/or multiple injuries and illness	3
Catastrophic	Multiple deaths/injuries	4

Table 25-5. Property Loss

Level	Degree of Risk	Numeric Value
Minor	Little or no property damage	1
Limited	Minimal property damage that does no threaten structural stability	2
Critical	Major or long-term property damage that threatens structural stability	3
Catastrophic	Property destroyed and severely damaged	4

Table 25-6. Critical Facilities and Infrastructure

Level	Degree of Risk	Numeric Value
Minor	No or brief interruption of essential facilities and services	1
Limited	Interruption of essential facilities and services for less than 24 hours	2
Critical	Interruption of essential facilities and services for 24-72 hours	3
Catastrophic	Interruption of essential facilities and services for more than 72 hours	4

Spatial Extent

Spatial extent considers how large of an area could be impacted by a hazard event. Table 25-7 summarizes the scoring parameters for spatial extent.

Table 25-7. Spatial Extent

Level	Degree of Risk	Numeric Value
Negligible	Less than 1% if area affected	1
Limited	Between 1% and 25% of area affected	2
Moderate	Between 25% and 50% of area affected	3
Significant	Greater than 50% of area affected	4

Warning Time

Warning time considers whether there is usually some lead time associated with the hazard event. Another factor of this score is whether warning measures have been implemented. Table 25-8 summarizes the scoring parameters for climate change.

Table 25-8. Warning Time

Level	Degree of Risk	Numeric Value
Maximum	Warning time is more than 24 hours	1
Significant	Warning time is 12 to 24 hours	2
Moderate	Warning time is 6 to 12 hours	3
Minimal	Warning time is less than 6 hours	4

Environmental Damage

Environmental damage considers the negative consequences of a hazard on the environment, including soil, water, air, and/or plants and animals. Table 25-9 summarizes the scoring parameters for environmental damage.

Table 25-9. Environmental Damage

Level	Degree of Risk	Numeric Value
None	Not likely to result in environmental damage	1
Minor	Could cause localized and reversible damage; quick clean up is possible	2
Moderate	Could cause major but reversible damage; full clean up is difficult	3
Severe	Could cause irreversible environmental damage; full clean up is not possible	4

25.1.2 TOTAL RANKING SCORE

The total ranking score based on the categories described above is calculated using the following equation:

Risk Ranking Score Equation

Relative Risk = [(Probability × 0.25) + (Magnitude/Severity × 0.25) + (Spatial Extent × 0.18) + (Warning Time × 0.18) + (Environmental Damage × 0.14)]

All Planning Partners applied the same methodology to develop the hazard rankings to ensure consistency in the overall ranking of risk.

25.2 HAZARD RANKING RESULTS

Using the methodology described above, the hazard ranking for the identified hazards of concern was determined for each planning partner. The region hazard ranking includes the entire planning area and may not reflect the highest risk for all Planning Partners. The overall ranking for each jurisdiction is included in Table 25-10 and in the annexes in Volume 2.

Table 25-10. Overall Ranking of Hazards by Jurisdiction

Hazard	Town of Calhan	City of Colorado Springs	El Paso County	City of Fountain	Town of Green Mountain Falls	City of Manitou Springs	Town of Monument	Town of Palmer Lake	Town of Ramah	Region
Avalanche	Negligible	Low	Low	Negligible	Low	Negligible	Negligible	Negligible	Negligible	Low
Cyber Attack	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate
Dam/Levee Failure	Low	Moderate	Moderate	Low	Low	Moderate	Moderate	Low	Low	Moderate
Drought and Extreme Heat	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate
Earthquake	Negligible	Moderate	Moderate	Low	Moderate	Moderate	Moderate	Low	Negligible	Moderate
Extreme Acts of Violence	Negligible	Moderate	Moderate	Low	Negligible	Low	Low	Low	Negligible	Low
Flood	Low	High	High	Moderate	High	High	Moderate	Low	Low	Moderate
Hail	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate
Hazardous Materials	Low	High	Moderate	High	Low	Moderate	High	Moderate	Low	Moderate
Landslide/Rockfall	Negligible	High	Moderate	Low	Low	Moderate	Low	Negligible	Negligible	Low
Lightning	Low	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Low	Low	Moderate
Major Aircraft Incident	Moderate	Moderate	Moderate	Moderate	Low	Low	Moderate	Low	Low	Moderate
Mud or Debris Flow	Negligible	High	Moderate	Low	High	High	Low	Moderate	Negligible	Moderate
Pandemic/Epidemic	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate
Subsidence and Sinkholes	Low	Moderate	Low	Negligible	Negligible	Low	Negligible	Negligible	Negligible	Low
Tornado	Moderate	Moderate	Moderate	Moderate	Low	Low	Low	Low	Moderate	Moderate
Wildfire	Moderate	High	High	Moderate	High	High	High	High	Moderate	High
Wind	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate
Winter Storm	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate	Moderate

26. CAPABILITY ASSESSMENT

A capability assessment is an inventory of a community's missions, programs, and policies and an analysis of its capacity to carry them out (FEMA 2003). This integral part of the planning process analyzes current governmental programs, policies, regulations, and funding that could either facilitate or hinder mitigation. Through assessing its capabilities, a jurisdiction learns whether it can implement certain mitigation actions by determining the following:

- The range of local and/or state administrative, programmatic, regulatory, financial, and technical resources available to assist in implementing mitigation actions
- Types of mitigation actions that may be technically, legally, administratively, politically, or fiscally challenging or infeasible because they are outside of current capabilities
- Opportunities to enhance local capabilities to support long-term mitigation and risk reduction

This chapter summarizes existing capabilities at all levels of government (federal, state, county, local) for supporting hazard mitigation within the planning area. These capabilities are presented in three categories:

- Planning and regulatory capabilities
- Administrative and technical capabilities
- Fiscal capabilities

Each Planning Partner's annex in Volume 2 also includes a capability assessment specific to those jurisdictions. In addition to the above categories, the annexes review capabilities in the more localized categories of adaptive capacity, education and outreach, community classifications, and warning systems. Participating jurisdictions evaluated the effectiveness of their capabilities for supporting hazard mitigation and identified opportunities to enhance those capabilities. Each jurisdiction identified how it has integrated hazard mitigation into its existing planning, regulatory, and operational/administrative framework and how it intends to promote ongoing integration.

26.1 PLANNING AND REGULATORY CAPABILITIES

Planning and regulatory capabilities are based on ordinances, policies, local laws, state statutes, plans, and programs that relate to managing growth and development. Planning and regulatory capabilities refer not only to current plans and regulations, but also to the jurisdiction's ability to change and improve those plans and regulations as needed. This section summarizes planning and regulatory capabilities for the Pikes Peak Region. Further information is provided in the jurisdictional annexes in Volume 2.

26.1.1 STATE AND FEDERAL

National Flood Insurance Program

The U.S. Congress established the National Flood Insurance Program (NFIP) with the passage of the National Flood Insurance Act of 1968 (FEMA's 2002 NFIP: Program Description). The NFIP is a Federal program enabling property owners in participating communities to purchase insurance as a protection against flood losses in exchange for State and community floodplain management regulations that reduce future flood damages. The flood hazard profile in Chapter 6 provides further information on the NFIP as implemented in the Pikes Peak Region.

There are three components to the NFIP: flood insurance, floodplain management and flood hazard mapping. Communities participate in the NFIP by adopting and enforcing floodplain management ordinances to reduce future flood damage. In exchange, the NFIP makes federally backed flood insurance available to homeowners, renters, and business owners in these communities. Community participation in the NFIP is voluntary. Flood insurance is designed to provide an alternative to disaster assistance to reduce the escalating costs of repairing damage to buildings and their contents caused by floods. Flood damage in the U.S. is reduced by nearly $1 billion each year through communities implementing sound floodplain management requirements and property owners purchasing flood insurance. Additionally, buildings constructed in compliance with NFIP building standards suffer approximately 80% less damage annually than those not built in compliance (FEMA, 2008).

The County and partner cities for this plan participate in the NFIP and have adopted regulations that meet the NFIP requirements. At the time of the preparation of this plan, all other participating jurisdictions in the partnership were in good standing with NFIP requirements. The jurisdictional annexes in Volume 2 describe NFIP participation for each planning partner.

Municipal compliance with the NFIP is described in each of the jurisdictional annexes in Volume 2. The County's municipalities have been compliant with the NFIP. To enhance their flood damage prevention programs and enhance compliance with the NFIP in the future, several municipalities propose actions in their mitigation strategies to ensure that their floodplain administrators complete training on floodplain management and the NFIP or update their flood damage prevention ordinance. Additional information on the NFIP program and its implementation throughout the County may be found in the flood hazard profile (Section 6 - Flood).

NFIP Community Rating System

As an additional component of the NFIP, the Community Rating System (CRS) is a voluntary incentive program that recognizes and encourages community floodplain management activities that exceed the minimum NFIP requirements. As a result, flood insurance premium rates are discounted to reflect the reduced flood risk resulting from the community actions meeting the three goals of the CRS: (1) reduce flood losses; (2) facilitate accurate insurance rating; and (3) promote the awareness of flood insurance (FEMA, 2012).

As of 2025, there are seven communities within El Paso County that participate in the CRS program: City of Colorado Springs (Class 5), El Paso County (Class 7), City of Manitou Springs (Class

7), City of Fountain (Class 10), Town of Green Mountain Falls (Class 10), Town of Monument (Class 10), and Town of Palmer Lake (Class 10).

U.S. Army Corps of Engineers

Under Section 404(e) of the Clean Water Act, the U.S. Army Corps of Engineers (USACE) can issue general permits to authorize activities that have only minimal individual and cumulative adverse environmental effects. A nationwide permit (NWP) is a general permit that authorizes activities across the country unless a district or division commander revokes the nationwide permit in a state or other geographic region. There are 57 nationwide permits, and they authorize a wide variety of activities, including linear transportation projects, bank stabilization activities, residential development, commercial and industrial developments, aids to navigation and certain maintenance activities (USACE 2021). This is the most recent data available at the time of this 2026 HMP.

There are three types of USACE permits: standard, nationwide (described above), and regional. Standard permits are individual permits that involve full public interest review of an individual permit application and includes the issuance of a public notice for any project that does not meet the terms and conditions of an NWP or a Letter of Permission (LOP). Regional general permits are for small, specialized projects. In Colorado, there are four regional general permit categories:

- RGP 96-DEN: Natural Disaster Mitigation and Flood Related Activities
- RGP-7-DEN: Channel Maintenance and Construction on the South Platte River and Tributaries
- RGP 37-DEN: Stream Stabilization Projects
- RGP-5-DEN: Ditch Related Activities

Disaster Mitigation Assistance (DMA)

The DMA is the current federal legislation addressing hazard mitigation planning. It emphasizes planning for disasters before they occur. It specifically addresses planning at the local level, requiring plans to be in place before Hazard Mitigation Grant Program funds are available to communities. This Plan is designed to meet the requirements of DMA, improving the planning partners' eligibility for future hazard mitigation funds.

Endangered Species Act

The federal Endangered Species Act (ESA) was enacted in 1973 to conserve species facing depletion or extinction and the ecosystems that support them. The act sets forth a process for determining which species are threatened and endangered and requires the conservation of the critical habitat in which those species live. The ESA provides broad protection for species of fish, wildlife and plants that are listed as threatened or endangered. Provisions are made for listing species, as well as for recovery plans and the designation of critical habitat for listed species. The ESA outlines procedures for federal agencies to follow when taking actions that may jeopardize listed species and contains exceptions and exemptions. It is the enabling legislation for the Convention on International Trade in Endangered Species of Wild Fauna and Flora. Criminal and civil penalties are provided for violations of the ESA and the Convention.

Federal agencies must seek to conserve endangered and threatened species and use their authorities in furtherance of the ESA's purposes. The ESA defines three fundamental terms:

- Endangered means that a species of fish, animal, or plant is "in danger of extinction throughout all or a significant portion of its range." (For salmon and other vertebrate species, this may include subspecies and distinct population segments.)
- Threatened means that a species "is likely to become endangered within the foreseeable future."
- Regulations may be less restrictive for threatened species than for endangered species. Critical habitat means "specific geographical areas that are… essential for the conservation and management of a listed species, whether occupied by the species or not."

Clean Water Act

The federal Clean Water Act (CWA) employs regulatory and non-regulatory tools to reduce direct pollutant discharges into waterways, finance municipal wastewater treatment facilities, and manage polluted runoff. These tools are employed to achieve the broader goal of restoring and maintaining the chemical, physical, and biological integrity of the nation's surface waters so that they can support "the protection and propagation of fish, shellfish, and wildlife and recreation in and on the water."

Evolution of CWA programs over the last decade has included a shift from a program-by-program, source- by-source, pollutant-by-pollutant approach to more holistic watershed-based strategies. Under the watershed approach, equal emphasis is placed on protecting healthy waters and restoring impaired ones

Colorado Department of Public Safety – Division of Homeland Security and Emergency Management

The mission of Colorado's Homeland Security and Emergency Management Division is to lead and support Colorado's effort to prevent, protect, mitigate, respond to and recover from all-hazards events. The Division is the statewide coordinating agency for disaster management and supports counties when a disaster exceeds county capabilities. In addition, the Division coordinates several committees related to emergency management, including the Homeland Security and All-Hazards Senior Advisory Committee and the Natural Disaster Mitigation Enterprise.

Colorado Floodplain Management Program

The Colorado Water Conservation Board manages the statewide Floodplain Management Program. The program aims to reduce flood risks and enhance public safety by ensuring effective floodplain management across the state. It provides guidelines, technical assistance, and regulatory oversight to local governments to manage flood hazards and protect properties. The program also supports development and implementation of flood mitigation projects to minimize impact of flooding events. The CWCB is also responsible for the coordination of the NFIP in Colorado and for aiding local communities in meeting NFIP requirements, including floodplain studies.

Colorado Department of Public Health and Environment – Water Quality Control Division

The Water Quality Control Division monitors and reports on the quality of state waters to prevent water pollution, protect, restore and enhance the quality of surface and groundwater while ensuring that all drinking water systems provide safe drinking water. The Division inspect water systems, issue permits, ensure compliance, and take action against entities who violate state and federal regulations. The Division work in partnership with utilities, counties, and other agencies to oversee, improve, and maintain quality drinking, surface, and ground water.

Colorado Department of Natural Resources – Division of Water Resources

The Dam Safety Program is administered by the Division's Dam Safety Branch. Although the Branch carries out two principal statutorily defined duties; determining the safe storage level of the reservoir dams and reviewing and approving plans and specifications for the construction and repair of Jurisdictional dams, modern dam safety best-practice includes an assortment of engineering and risk management tools. The Dam Safety Branch regulates approximately 1800 dams, all of which are filled primarily with snowmelt runoff. Colorado Dam Safety works to reduce both the likelihood of failure and the potential consequences.

Colorado Department of Natural Resources – Colorado Geologic Survey

The Colorado Geological Survey is a state government agency within the Colorado Department of Natural Resources. Its mission is to help reduce the impact of geologic hazards on the residents of Colorado, to promote responsible economic development of mineral and energy resources, provide geologic insight into water resources, provide avalanche safety training and forecasting, and to provide geologic advice and information to a variety of constituencies. The Colorado Avalanche Information Center is housed in the Colorado Geological Survey.

Colorado State Forest Service

The mission of the Colorado State Forest Service is to provide for the stewardship of forest resources and to reduce related risks to life, property, and the environment for the benefit of present and future generations. Its fire preparedness and response strategic priority is to provide leadership in wildland fire protection for state and private lands in Colorado and reduce wildfire-related loss of life, property, and critical resources.

26.1.2 COUNTY AND LOCAL

Municipal Land Use Planning and Regulatory Authority

The County and municipalities have various land use planning mechanisms that can be leveraged to mitigate flooding and support hazard risk reduction. Specific County and local planning and regulatory capabilities are identified in their jurisdictional annexes in Volume 2. These include but are not limited to comprehensive plans, flood damage prevention ordinances, local codes and regulations, stormwater regulations, and municipal level plans. A list of plans reviewed is provided in each annex.

Pikes Peak Regional Office of Emergency Management

The Pikes Peak Regional Office of Emergency Management (PPROEM) is responsible for providing mitigation, preparedness, response, recovery, and coordination for large-scale emergencies and disasters, both natural and human-caused, to residents of El Paso County and City of Colorado Springs for the purpose of saving lives and preventing property damage. PPROEM proactively plans for hazards, works to reduce threats, and prepares the community to respond to and recover from a disaster. PPROEM is responsible for maintaining and updating this HMP.

Emergency and Evacuation Plans

PPROEM is designated to coordinate all emergency management activities in the County, including planning, response, and management. The department works collaboratively with many other agencies and organizations which enables the County to better protect life and property during disasters and emergencies. The American Red Cross is the lead organization for Regional sheltering operations.

PPROEM maintains several other regional plans to ensure preparedness and response capabilities. These include the Public Health Emergency Operations Plan which outlines strategies for managing public health crises, and the Hazard Mitigation Plan aimed at reducing long-term risks to life and property from various hazards. Also, PPROEM oversees the Regional Sheltering Plan which details the coordination and management of sheltering operations during emergencies.

El Paso Emergency Operations Plan, 2020

The Base Emergency Operations Plan was developed for use by PPROEM, in support of county and municipal governments, as well as support and coordination with individual agencies to ensure prevention, preparedness, mitigation, response and recovery for hazards that may affect the City of Colorado Springs, other municipalities, and unincorporated areas in El Paso County, Colorado. The plan is used to:

- Support PPROEM's program and Emergency Coordination Center (ECC) activations as an all-hazards plan by defining the structure and processes utilized to prevent, mitigate, prepare for, respond to, and recover from an event.
- Establish coordinated processes for supporting regional emergency management by defining roles and responsibilities and providing guidelines to maintain and restore essential functions.
- Identify scalable, flexible, and adaptable coordinating structures linking local, state, and federal governments, the private sector and nongovernmental and community organizations that play vital roles in emergency management.
- Provide emergency management planning and program guidance to support the Pikes Peak Region's agencies so that they can achieve essential missions and functions under all threats and conditions.

This plan is supported by functional annexes, plans and processes that focus on emergency and disaster missions, actions, roles, and responsibilities for PPROEM and other departments, agencies, and supporting organizations. In addition, all these groups have internal policies, procedures, and plans which further define how the community is supported.

Pikes Peak Regional Building Department (PPRBD)

PPRBD is responsible for the permitting and inspection of construction activities in the unincorporated areas of El Paso County as well as in the City of Colorado Springs, City of Fountain, and City of Manitou Springs, the Town of Green Mountain Falls, Town of Monument, and Town of Palmer Lake. The Department supported this HMP as the primary source for building permit and development data.

El Paso County Strategic Plan

El Paso County has utilized a Strategic Plan for many years as its road map to efficient and effective County government. The Plan promotes the creative provision of services; partnerships with other government agencies, non-profit organizations, and the business community; and excellent customer service. The Plan also helps identify priorities for community investment. The Plan is used by County Offices and Administration Departments when developing their respective annual plans that address specific objectives to help address the County's vision, mission, and goals. The objectives of the Strategic Plan are to:

- Assess the condition of roadway, stormwater, facility, fleet, and park assets and implement strategies to sustainably fund, manage, and improve public-owned infrastructure.
- Improve the quality of county services with a qualified and engaged workforce dedicated to continuous improvement.
- Strengthen community trust through improved communications and transparency.
- Foster partnerships to support community efforts to improve health and safety.

El Paso County Master Plan

The most recent Master Plan for the County was adopted on May 26, 2021. The Plan establishes broad goals and policies that are intended to serve as a framework for the development of the County. Among other topics, the draft plan recommendations include updates on zoning and land use, transportation, economic development and health and safety. These topics are connected to risk reduction for El Paso County.

El Paso County Land Development Code, 2024

The El Paso County Land Development Code was adopted for the purpose of preserving and improving the public health, safety, and general welfare of the residents and businesses of El Paso County. More specifically, it is the purpose of this Code to:
Implement the Master Plan and related elements.

- Promote predictability, consistency, and efficiency in the land development process for residents, neighborhoods, businesses, agricultural, and development interests.
- Ensure appropriate opportunities for participation and involvement in the development process by all affected parties.
- Be fair to all by ensuring due consideration is given to protecting private property rights, the rights of individuals and the rights of the community as a whole.
- Guide the future growth and development of the County in accordance with the Master Plan.

- Guide public and private policy and action in order to provide adequate and efficient transportation, water, sewerage, schools, parks, playgrounds, recreation, and other public requirements and facilities.
- Establish reasonable standards of design and procedures for subdivision and resub division to further the orderly layout and use of land and to ensure proper legal descriptions and documenting of subdivided land.
- Ensure that public facilities and services are available concurrent with development and will have a sufficient capacity to serve the proposed subdivision, and, in so doing, ensure that current residents will be required to bear no more than their fair share of the cost of providing the facilities and services by requiring the developer to pay fees, furnish land, or establish mitigation measures to cover the development's fair share of the capital facilities needs generated by the development.
- Prevent the pollution of air, streams, and ponds; assure the adequacy of drainage facilities; and encourage the wise use and management of natural and biological resources throughout the County to preserve the integrity, stability, and beauty of the community and the value of the land.

El Paso County Community Wildfire Protection Plan, 2011

In 2010, the El Paso County Board of County Commissioners passed a resolution establishing the El Paso County Community Wildfire Protection Plan Commission to prepare and implement the El Paso County Community Wildfire Protection Plan (CWPP). This El Paso County CWPP is broad-scale, and not suitable for site-specific project design; nor was it the intention of the plan developers that this CWPP would replace any existing CWPPs completed by local communities. CWPPs prepared for individual subdivisions, neighborhoods, or fire protection districts capture the level of detail needed to take specific local actions. The development of local CWPPs brings together the neighborhood groups that plan mitigation projects and, in many cases, do the hands-on work.

El Paso County Wildland Fire Preparedness Plan, 2020

The purpose of this County Wildfire Preparedness Plan is to clarify roles and responsibilities of Fire Protection Districts, Fire Departments, the El Paso County Sheriff and the Colorado Division of Fire Prevention and Control (DFPC) in responding to wildfires, to establish standard operating guidelines, to implement cooperative fire protection on all lands in El Paso County and identify a process for transfer of an incident from District to County and if needed County to State.

Pikes Peak Area Council of Governments (PPACG)

The Pikes Peak Area Council of Governments (PPACG) is a voluntary organization of municipal and county governments in Park, Teller, and El Paso counties. The PPACG offers participating communities a forum to discuss issues that cross their political boundaries, identify shared opportunities and challenges, and develop collaborative strategies for action. One of the basic activities of PPACG is planning. PPACG assists local elected officials in making coordinated decisions affecting the development of all geographic areas of the Pikes Peak region. The PPACG's role in mitigation is primarily through its environmental program's involvement in the multi-jurisdictional Fountain Creek Watershed Plan.

Pikes Peak Water Quality Management Plan

This plan establishes roles and responsibilities related to water quality, including stormwater management. The plan establishes regional policy recommendations related to riparian and wetland areas, source water protection for public water supplies, and stormwater and urban runoff.

26.2 ADMINISTRATIVE AND TECHNICAL CAPABILITIES

This section summarizes administrative and technical capabilities in the Pikes Peak Region. Further information is provided in the jurisdictional annexes in Volume 2.

26.2.1 STATE AND FEDERAL

Planning for Hazards: Land Use Solutions for Colorado

This website contains a suite of tools and resources that enable counties and municipalities to prepare for and mitigate multiple hazards by integrating resilience and hazard mitigation principles into plans, codes, and standards related to land use and the built environment. This website provides detailed, Colorado-specific information about how to assess a community's risk level to hazards and how to implement numerous land use planning tools and strategies for reducing a community's risk.

Colorado Climate Center

The Center serves as the Regional Climate Center for the state and is located at Colorado State University in Fort Collins. Its primary purpose is to provide comprehensive climate data, monitoring, and research to support the understanding and management of the state's complex climate. The center offers resources and expertise to local governments, researchers, and the public that help make informed decisions related to weather and climate impacts. By conducting climate assessments, maintaining climate records, and engaging in outreach and education the Colorado Climate Center plays a crucial role in enhancing Colorado's resilience to climate variability and climate change.

Department of State's Division of Code Enforcement and Administration (DCEA)

The DCEA within the Colorado Department of State is responsible for ensuring compliance with building codes and regulations across the state. This division oversees the implementation and enforcement of state building codes and they ensure that construction projects meet safety and structural standards. DCEA provides guidance and support to local code enforcement agencies, conduct inspections, and offer training programs for code officials. The division's purpose is to enhance public safety, promote uniformity in building practices, and support the development of resilient and sustainable infrastructure throughout the state.

Colorado Voluntary Organizations Active in Disaster (COVOAD)

Colorado Voluntary Organizations Active in Disaster (COVOAD) is a network of voluntary organizations working together to encourage more efficient service delivery to people affected by disasters in the State of Colorado. COVOAD achieves this by facilitating effective cooperation,

coordination, communication, and collaboration at all community levels, and by providing a platform to foster partnerships among non- profit and faith-based organizations, the private sector, and government agencies.

26.2.2 COUNTY AND LOCAL

El Paso Code Enforcement

The Development Services Department, Code Enforcement Officers enforce the El Paso County Land Development Code. Depending upon the type of violation, enforcement staff contact violators who have been reported by neighbors or have been seen by the Code Enforcement Officer when in the field.

El Paso County Community Services Department

The Community Services Department strives to provide excellent quality of life services that are valued by the residents of El Paso County. The Department includes the following divisions: Park Operations, Planning, Recreation and Cultural Services, Environmental Health, Veteran Services, Grants/Community Outreach, and CSU Extension. The divisions or focuses of the Community Services Department that pertain to hazard mitigation activities are discussed below:

- Planning Division: The Planning Division provides professional planning, landscape architecture, and project management services. The Division's focus is on parks, trails, and open space planning and support of the annual Capital Improvement Program. The Division also provides expertise in water resources, long range planning for El Paso County, and regional collaborative initiatives.
- Environmental Health Division: The Environmental Health Division encompasses Environmental Compliance, Forestry and Noxious Weeds, Household Hazardous Waste, and Natural Resources. El Paso County embraces its responsibility for environmental stewardship
  by its commitment to initiating innovative, desirable, and sustainable practices in all environmental disciplines. Environmental Compliance ensures that County-owned and operated facilities are compliant with all local, state, and federal environmental regulations
- Forestry and Noxious Weeds: The Community Services Department develops and implements policies, procedures, and standards for efficient mapping, monitoring, enforcement, education, and control of tree diseases, forest pests, and noxious weeds.
- Household Hazardous Waste: The Department addresses environmental and recycling programs within El Paso County by promoting the philosophy of "reduce, reuse, and recycle," and by accepting an extensive variety of household hazardous waste streams for recycling and/or proper disposal.
- Natural Resources: The Department ensures compliance with laws pertaining to threatened and endangered species and wetlands, monitors conservation easements, and reviews subdivision development plans for environmental impacts.

El Paso County Planning Commission

The El Paso County Planning Commission advises the Board of County Commissioners on land use requests (with the exception of County Master Plan issues and Location Approvals). The Commission approves rezoning applications, develops or recommends subdivision regulations, reviews plats of subdivisions, and approves the location and extent of roads, parks, public ways, and public utilities

El Paso County Public Services Department

El Paso County Colorado Public Services Department is committed to helping the public by providing the best possible service including: contracts and procurement, transportation, maintaining the County's facilities and fleet, security, parking, and the Office of Emergency Management. The primary operations of the Public Services Department include:

- Facilities Management: Within the department, the Engineering and the Operations Divisions manage county facilities. Engineering's Infrastructure Planning Section handles property management, site and space planning, energy management and environmental compliance. The Operations Division Facility Management Section maintains over 130 County-owned or leased buildings across 2,126 square miles totaling more than 4,600,000 square feet of space. These two sections also cooperate to maintain more than 132 buildings owned by the City of Colorado Springs and provide engineering services under the terms of an Intergovernmental Agreement approved annually by both City and County.
- Fleet Management Section: The Fleet Management Section maintains the County's vehicles and equipment fleet of more than 1,200 assets. The Fleet Management Section provides transportation and construction assets to 21 entities within El Paso County.
- Transportation: The Engineering and Operations divisions manage the County's transportation network consisting of more than 2,000 miles of paved and gravel roads and related right-of-way assets. The Engineering Division's Traffic Engineering, Design, Construction Management, Real Estate and Infrastructure Planning Sections handle all aspects of the transportation system from policy and standards to planning to contract project execution. The Operations Division's Highway Section handles in-house maintenance and repair of County roads and bridges, drainage, signs and signals, and right-of-way.
- Pikes Peak Region Office of Emergency Management (PPROEM): PPROEM is responsible for providing mitigation, preparedness, response, recovery, and coordination for large-scale emergencies and disasters, both natural and human-caused, to residents of El Paso County and City of Colorado Springs for the purpose of saving lives and preventing property damage.
- HAZMAT: The PPROEM HAZMAT team coordinates hazardous materials responses within the unincorporated portions of El Paso County, as the Board of County Commissioners Designated Emergency Response Authority (DERA) for El Paso County, in support of the local fire districts and small municipalities. It conducts and coordinate training for the El Paso County Hazardous Materials Team, coordinates hazardous materials responses with other local, state, and regional fire districts and law enforcement agencies in response to requests for assistance, participates in the Local Emergency Planning Committee (LEPC) for El Paso County– a function which is required by SARA Title III Federal Regulations. The regulations

implementing SARA Title III are codified in Title 40 of the Code of Federal Regulations, parts 350 through 372. In addition, the HAZMAT team:

- Maintains and distribute Tier II data as required by SARA Title III Regulations.
- Conducts site visits of county Tier II facilities and local industry to plan for safer coordinated response to incidents in those facilities.
- Coordinates El Paso County hazardous materials team participation with local, state, and federal agencies during training exercises.
- Conducts training with local fire districts and other agencies to enhance initial hazmat response capabilities.
- Operates as the PPROEM liaisons to Incident Command Posts, Emergency Operations Centers, and Department Operations Centers during emergencies.
- Staffs the PPROEM ECC as assigned.
- Participates in PPROEM planning, exercises, and training, as assigned.

- Security: The mission of Security and Parking Operations is to protect El Paso County assets (facilities, people, information, and physical assets) and provide professional parking services. To accomplish this mission and to provide the most efficient and effective services possible, the section is divided into three major units: Security officers protect people (elected officials, employees, and visitors to County buildings) and County assets (building infrastructure, equipment, vehicles, information, and other property). Officers also provide escorts, handle access control screening, conduct mail inspections, and perform a variety of patrol assignments. Security analysts conduct risk assessments, evaluate physical protection systems, inspect security and fire systems, conduct investigations, manage the emergency response and evacuation plan, manage the mechanical lock and electronic access control systems, and provide security training.
- The Special Communications Unit (SCU): The SCU provides radio operators for all forms of communication, as well as providing supplemental communications to the Sheriff's Office. These supplemental communications include low band, UHF, VHF, HF, digital communications, and repeater capabilities to First Responders, the Incident Command Post, and the Emergency Operations Center (EOC). SCU members staff the EOC, Incident Command Post, and other locations as
required. They also provide field communications for the El Paso County Search and Rescue team.
- Radio Amateur Civil Emergency Service (RACES) Unit: The RACES Unit is a component of the SCU. RACES is administered by FEMA and is part of the Amateur Radio Service that provide communication for civil-preparedness purposes only during periods of local, regional, or national civil emergencies. During times of federal emergencies, RACES members are the only amateur radio operators allowed to transmit over federally-specified frequencies. Only volunteers who hold a valid FCC license are able to join the RACES unit.

El Paso County Sheriff's Office, Emergency Services Department

This Division is responsible for coordinating forest and prairie fire response, fire investigations in unincorporated county areas, and search and rescue. In fulfillment of statutory responsibilities, the Division oversees the El Paso County Search and Rescue, the El Paso County Wildland Fire Team,

and the Sheriff's Fire Investigation's Team. These Teams are supported by over 150 volunteer responders who are dedicated professionals in their career fields. The teams and organizations that support the Emergency Services Division include:

- El Paso County Wildland Fire Management (EPSOWF): El Paso County Wildland Fire Management is a combination of career and volunteer members comprised of residents from El Paso County and the surrounding areas dedicated to saving lives and property that are affected by fire. The crew members come from all walks of life to assist in these endeavors. Members are highly trained, hard-working individuals that give their time in protecting the residents of El Paso County. The fire season in Colorado is year around and Wildland Fire Management members are available 24-7 to provide suppression efforts. Additionally, members provide mitigation and hazard fuels removal, prescription burns and public education. During major weather events team members have been called upon to assist El Paso County OEM with search and rescue and clearing roads of debris. The Wildland Fire Crew has responded to and assisted in suppressing wildland fires in El Paso County and surrounding areas for 26 years. These fires are as small as camp fires and small lightning strike fires to major wildland fires including the Hayman fire in 2002, the Waldo Canyon fire in 2012, the Black Forest Fire in 2013, and the 117 Fire in 2018. Wildland Fire Management assists all area cooperators including the U.S. Forest Service, the Bureau of Land Management, the Colorado State Forest Service and the Department of Defense.
- El Paso County Search & Rescue: The El Paso County Search & Rescue is a mountain search and rescue unit dedicated to saving lives through search, rescue, and mountain safety education. The team is composed solely of volunteers and is available upon request for help with mountain search and rescue anywhere in Colorado under the authority of the local county sheriff or in other states and countries under local authority. The team is able to search for downed aircraft and lost people by tracing the location of the aircrafts emergency location transmitter, as well as personal locator beacons. There is never a charge for search and rescue services and they are on call year round 24 hours a day. The members of the team are unpaid volunteers selected from the community.

El Paso County Public Health Department

The mission of the El Paso County Public Health Department is to promote and protect public health and environmental quality in the community through people, prevention, and partnerships. The vision of the Department is to provide the highest level of customer service and to be recognized as the healthiest county in the nation. The Public Health Department is dedicated to assuring that the residents of El Paso County receive quality, efficient, effective public health services.

Local Emergency Planning Committee (LEPC)

The Emergency Planning and Community Right to Know Act of 1986 called for the establishment of local emergency planning committees. The mission of the El Paso County local emergency planning committee is to promote safety in the community through hazardous materials awareness, planning efforts, encouragement of cooperative partnerships between the community and industry, and development of educational and training programs relative to hazardous materials and emergency preparations for County Emergency Responders, Industry, and the Community.

The El Paso County Local Emergency Planning Committee has two goals: (1) to improve emergency response capabilities by maintaining accurate and pertinent information about hazardous materials in the community so emergency responders can safely respond to accidents; and (2) to promote community awareness. In addition to its formal duties, the Committee can provide the community information about hazard substance emergency planning, and health and environmental risks.

Medical Reserve Corps of El Paso County

Medical Reserve Corps of El Paso County was officially chartered in January 2004 through a Department of Health and Human Services grant. The Medical Reserve Corps brings together persons and agencies involved in emergency planning and response to share and coordinate information and plans in a manner most beneficial to the region.

The Corps works with the city and county offices of emergency management, regional Citizen Corps,' health departments, and state agencies to coordinate and integrate, as appropriate, into existing, broader emergency and response plans. Through these efforts, the Corps brings a greater predictability to volunteer resource capability and strengthens the medical response in disaster and public health areas of need.

26.3 FISCAL CAPABILITIES

This section summarizes fiscal capabilities in the Pikes Peak Region. Further information is provided in the jurisdictional annexes in Volume 2. Page 549 of the 2023 Colorado State Enhanced Hazard Mitigation Plan features a section on mitigation-related funding administered by state and federal agencies that eligible jurisdictions can use to fund mitigation actions.

26.3.1 STATE AND FEDERAL

Federal Hazard Mitigation Funding Opportunities

As noted on the FEMA hazard mitigation assistance website (FEMA n.d.), FEMA administers five programs that provide funding for eligible mitigation planning and projects that reduces disaster losses and protect life and property from future disaster damages. The programs are the Hazard Mitigation Grant Program (HMGP), and the HMGP Post Fire Grant, the Flood Mitigation Assistance (FMA) Program, and the Pre-Disaster Mitigation (PDM) Program. Table 26-1 provides an overview of program funding eligibility and cost share.

HMGP assists in implementing long-term hazard mitigation planning and projects following a Presidential major disaster declaration. PDM provides funds for hazard mitigation planning and projects on an annual basis. FMA provides funds for planning and projects to reduce or eliminate risk of flood damage to buildings that are insured under the National Flood Insurance Program (NFIP) on an annual basis.

Table 26-1. Federal Emergency Management Agency (FEMA) Hazard Mitigation Assistance (HMA) Grant Cost Share Requirements

Programs	Cost Share (Percent of Federal / Non-Federal Share)
Hazard Mitigation Grant Program (HMGP)	75 / 25
Hazard Mitigation Grant Program (HMGP) Post Fire	75 / 25
Flood Mitigation Assistance (FMA) (community flood mitigation, project scoping, individual mitigation of insured properties, and planning grants)	75 / 25
Flood Mitigation Assistance (FMA)—repetitive loss property(2)	90 / 10
Flood Mitigation Assistance (FMA)—severe repetitive loss property(2)	100 / 0
Pre-Disaster Mitigation (PDM)	75 / 25
Pre-Disaster Mitigation (PDM)—small and impoverished community	Up to 90 / 10

Source: FEMA 2023; FEMA 2023

Subapplicants should consult their State Hazard Mitigation Officer (SHMO) for the amount of percentage of HMGP subrecipient management cost funding their State has determined to be passed through subrecipients.

To be eligible for an increased federal cost share, a FEMA-approved state or tribal (standard or enhanced) mitigation plan that addressed repetitive loss properties must be in effect at the time of award, and the property is being submitted for consideration must be a repetitive loss property.

HMGP funding is generally 15 percent of the total amount of Federal assistance provided to a State, Territory, or federally recognized tribe following a major disaster declaration. Pre-Disaster Mitigation (PDM) and Flood Mitigation Assistance (FMA) funding depends on the amount congress appropriates each year for those programs.

Individual homeowners and business owners may not apply directly to FEMA. Eligible local governments may apply on their behalf (FEMA 2023).

Federal mitigation grant funding is available to all communities with a current hazard mitigation plan (this plan); however, most of these grants require a “local share” in the range of 10-25 percent of the total grant amount. The FEMA mitigation grant programs are described below.

Hazard Mitigation Grant Program

The Hazard Mitigation Grant Program (HMGP) is a post-disaster mitigation program. It is made available to states by FEMA after each Federal disaster declaration. The HMGP can provide up to 75 percent funding for hazard mitigation measures. The HMGP can be used to fund cost-effective projects that will protect public or private property in an area covered by a federal disaster declaration or that will reduce the likely damage from future disasters. Examples of projects include acquisition and demolition of structures in hazard-prone areas, flood-proofing or elevation to reduce future damage, minor structural improvements, and development of state or local standards. Projects must fit into an overall mitigation strategy for the area identified as part of a local planning effort. All applicants must have a FEMA-approved hazard mitigation plan (this plan).

Applicants who are eligible for the HMGP are state and local governments, certain nonprofit organizations or institutions that perform essential government services, and Indian tribes and

authorized tribal organizations. Individuals or homeowners cannot apply directly for the HMGP; a local government must apply on their behalf. Applications are submitted to DHSEM and placed in rank order for available funding and submitted to FEMA for final approval. Eligible projects not selected for funding are placed in an inactive status and may be considered as additional HMGP funding becomes available.

Flood Mitigation Assistance Program

The Flood Mitigation Assistance (FMA) program combines the previous Repetitive Flood Claims and Severe Repetitive Loss Grants into one grant program. The FMA provides funding to assist states and communities in implementing measures to reduce or eliminate the long-term risk of flood damage to buildings, manufactured homes, and other structures insurable under the NFIP. The FMA is funded annually; no federal disaster declaration is required. Only NFIP insured homes and businesses are eligible for mitigation in this program. Funding for FMA is very limited and, as with the HMGP, individuals cannot apply directly for the program. Applications must come from local governments or other eligible organizations. The federal cost share for an FMA project is at least 75 percent. At most, 25 percent of the total eligible costs must be provided by a non-federal source. Of this 25 percent, no more than half can be provided as in-kind contributions from third parties. At minimum, a FEMA-approved local flood mitigation plan is required before a project can be approved. The FMA funds are distributed from FEMA to the state.

Rehabilitation of High Hazard Potential Dams Program

The Rehabilitation of High Hazard Potential Dams (HHPD) grant program provides technical, planning, design, and construction assistance for eligible rehabilitation activities that reduce dam risk and increase community preparedness.

The HHPD Grant Program will provide assistance for technical, planning, design, and construction activities toward:

- Repair
- Removal
- Structural/nonstructural rehabilitation of eligible high hazard potential dams

Extraordinary Circumstances

For Flood Mitigation Assistance (FMA) project subawards, the FEMA Region may apply extraordinary circumstances when justification is provided and with concurrence from FEMA Headquarters (Risk Reduction and Risk Analysis Divisions) prior to granting an exception. If this exception is granted, a local mitigation plan must be approved by FEMA within 12 months of the award of the project subaward to that community.

For HMGP and FMA, extraordinary circumstances exist when a determination is made by the Applicant and FEMA that the proposed project is consistent with the priorities and strategies identified in the State (Standard or Enhanced) Mitigation Plan and that the jurisdiction meets at least one of the criteria below. If the jurisdiction does not meet at least one of these criteria, the Region must coordinate with FEMA Headquarters (Risk Reduction and Risk Analysis Divisions) for

HMGP; however, for FMA the Region must coordinate and seek concurrence prior to granting an exception:

- The jurisdiction meets the small, impoverished community criteria (see Part VIII, B.2).
- The jurisdiction has been determined to have had insufficient capacity due to lack of available funding, staffing, or other necessary expertise to satisfy the mitigation planning requirement prior to the current disaster or application deadline.
- The jurisdiction has been determined to have been at low risk from hazards because of low frequency of occurrence or minimal damage from previous occurrences as a result of sparse development.
- The jurisdiction experienced significant disruption from a declared disaster or another event that impacts its ability to complete the mitigation planning process prior to award or final approval of a project award.
- The jurisdiction does not have a mitigation plan for reasons beyond the control of the State, federally-recognized tribe, or local community, such as Disaster Relief Fund restrictions that delay FEMA from granting a subaward prior to the expiration of the local or Tribal Mitigation Plan.

For HMGP and FMA, the Applicant must provide written justification that identifies the specific criteria or circumstance listed above, explains why there is no longer an impediment to satisfying the mitigation planning requirement and identifies the specific actions or circumstances that eliminated the deficiency.

When an HMGP project funding is awarded under extraordinary circumstances, the Recipient shall acknowledge in writing to the Regional Administrator that a plan will be completed within 12 months of the subaward. The Recipient must provide a work plan for completing the local or Tribal Mitigation Plan, including milestones and a timetable, to ensure that the jurisdiction will complete the plan in the required time. This requirement shall be incorporated into the award (both the planning and project subaward agreements if a planning subaward is also awarded).

Federal and State Disaster and Recovery Assistance Programs

Following a disaster, various types of assistance may be made available by local, state, and federal governments. The types and levels of disaster assistance depend on the severity of the damage and the declarations that result from the disaster event. Among the general types of assistance that may be provided should the President of the United States declare the event a major disaster includes the following:

Individual Assistance

Individual Assistance (IA) provides help for homeowners, renters, businesses, and some nonprofit entities after disasters occur. This program is largely funded by the U.S. Small Business Administration. For homeowners and renters, those who suffered uninsured or underinsured losses may be eligible for a Home Disaster Loan to repair or replace damaged real estate or personal property. Renters are eligible for loans to cover personal property losses. Individuals may borrow up to $200,000 to repair or replace real estate, $40,000 to cover losses to personal property, and an additional 20 percent for mitigation. For businesses, loans may be made to repair or replace

disaster damages to property owned by the business, including real estate, machinery and equipment, inventory, and supplies. Businesses of any size are eligible. Nonprofit organizations such as charities, churches, private universities, etc. are also eligible. An Economic Injury Disaster Loan provides necessary working capital until normal operations resume after a physical disaster. These loans are restricted, by law, to small businesses only.

Public Assistance

Public Assistance (PA) provides cost reimbursement aid to local governments (state, county, local, municipal authorities, and school districts) and certain nonprofit agencies that were involved in disaster response and recovery programs or that suffered loss or damage to facilities or property used to deliver government-like services. This program is largely funded by FEMA with both local and state matching contributions required.

Small Business Administration Loans

The Small Business Administration (SBA) provides low-interest disaster loans to homeowners, renters, business of all sizes, and most private nonprofit organizations. SBA disaster loans can be used to repair or replace the following items damaged or destroyed in a declared disaster: real estate, personal property, machinery and equipment, and inventory and business assets.

Homeowners may apply for up to $200,000 to replace or repair their primary residence. Renters and homeowners may borrow up to $40,000 to replace or repair personal property (such as clothing, furniture, cars, and appliances) damaged or destroyed in a disaster. Physical disaster loans of up to $2 million are available to qualified businesses or most private nonprofit organizations.

Department of Homeland Security Grant Program

The Homeland Security Grant Program (HSGP) plays an important role in the implementation of the National Preparedness System by supporting the building, sustainment, and delivery of core capabilities essential to achieving the National Preparedness Goal of a secure and resilient nation. The program supports efforts to build and sustain core capabilities across the Prevention, Protection, Mitigation, Response, and Recovery mission areas. This includes two priorities: building and sustaining law enforcement terrorism prevention capabilities and maturation and enhancement of state and major urban area fusion centers. HSGP is composed of three interconnected grant programs including the State Homeland Security Program (SHSP), Urban Areas Security Initiative (UASI), and the Operation Stonegarden (OPSG). Together, these grant programs fund a range of preparedness activities, including planning, organization, equipment purchase, training, exercises, and management and administration.

Community Development Block Grants

Community Development Block Grants (CDBG) are federal funds intended to provide low and moderate-income households with viable communities, including decent housing, as suitable living environment, and expanded economic opportunities. Eligible activities include community facilities and improvements, roads and infrastructure, housing rehabilitation and preservation, development

activities, public services, economic development, planning, and administration. Public improvements may include flood and drainage improvements. In limited instances, and during the times of "urgent need" (e.g., post-disaster) as defined by the CDBG National Objectives, CDBG funding may be used to acquire a property located in a floodplain that was severely damaged by a recent flood, demolish a structure severely damaged by an earthquake, or repair a public facility severely damaged by a hazard event.

U.S. Economic Development Administration

The U.S. Economic Development Administration (USEDA) is an agency of the U.S. Department of Commerce that supports regional economic development in communities around the country. It provides funding to support comprehensive planning and makes strategic investments that foster employment creation and attract private investment in economically distressed areas of the United States. Through its Public Works Program, USEDA invests in key public infrastructure, such as in traditional public works projects, including water and sewer systems improvements, expansion of port and harbor facilities, brownfields, multitenant manufacturing and other facilities, business and industrial parks, business incubator facilities, redevelopment technology-based facilities, telecommunications, and development facilities. Through its Economic Adjustment Program, USEDA administers its Revolving Loan Fund (RLF) Program, which supplies small businesses and entrepreneurs with the gap financing needed to start or expand their business, in areas that have experienced or are under threat of serious structural damage to the underlying economic base.

Federal Highway Administration Emergency Relief

Federal Highway Administration Emergency Relief (FHWA-ER) is a grant program that may be used for repair or reconstruction of Federal-aid highways and roads on Federal lands which have suffered serious damage as a result of a disaster.

Federal Transit Administration Emergency Relief

Federal Transit Administration Emergency Relief (FTA-E) is a grant program that funds capital projects to protect, repair, reconstruct, or replace equipment and facilities of public transportation systems. Administered by the Federal Transit Authority at the U.S. Department of Transportation and directly allocated to metropolitan transit authorities (MTA) and port authorities, this transportation-specific fund was created as an alternative to FEMA PA.

State Hazard Mitigation Funding Opportunities

Colorado Division of Homeland Security and Emergency Management (DHSEM) Natural Disaster Mitigation Enterprise

The National Disaster Mitigation Enterprise (NDME) was created by House Bill 21-1208. The enterprise imposes a fee on insurance companies that offer certain insurance policies or contracts. The enterprise uses the fee revenue to finance the natural disaster mitigation grant program and to provide local governments technical assistance on natural disaster mitigation. The enterprise awards natural disaster mitigation grants to assist in the implementation of resilience and natural disaster mitigation measures. It also helps entities that apply for federal grants requiring matching

funds. It is dedicated to assisting in the implementation of pre-disaster natural disaster mitigation measures.

Colorado Department of Transportation (CDOT) Materials and Geotechnical Services

The CDOT Materials and Geotechnical Services is responsible for addressing geohazard mitigation through the Transportation Asset Management Program. This program allocates a budget ranging from $9 million to $10 million annually for the management and mitigation of geological hazards that could impact transportation infrastructure. As well, the CDOT Resilience Program serves as a supplementary source of funding for mitigation efforts. However, it does not guarantee a dedicated minimum amount specifically for geologic hazard mitigation. This funding approach allows for CDOT to adapt to varying needs and priorities and ensures that critical infrastructure remains resilient against hazards.

Colorado Wildfire Mitigation Program (CWMP)

The CWMP offers the opportunity for homeowners to apply for grants that involve retrofitting or enhancing their homes and other structures on their property. These grants support the implementation of various strategies designed for structure hardening which increases the resilience of buildings against the risk of wildfires. Through investments in these improvements, homeowners can better protect their properties from the effects of wildfires and ensure a greater safety for themselves and their communities. The program emphasizes the importance of proactive measures for wildfire-prone areas and promotes a culture of preparedness and resilience.

State Disaster Emergency Fund

This program is designed to ensure that financial resources are available to address disaster emergencies. The State Disaster Emergency Fund is managed by the Division of Homeland Security and Emergency Management which provides essential support for immediate response and recovery efforts following various disasters. The governor holds the authority to allocate these funds as necessary and enabling state and local agencies to effectively manage the impacts of disasters. By maintaining a dedicated source of funding, the State Disaster Emergency Fund enhances the state's ability to respond to emergencies, in return safeguarding communities, and facilitating a more resilient recovery.

Forest Restoration and Wildfire Risk Mitigation Grant (FRWRM) program

The FRWRM program is an annually funded initiative by the state aimed at reducing wildfire fuels and conducting forest restoration projects. This program is established under HB22-1011 and provides financial support for activities designed to enhance forest health and mitigate wildfire risks. These activities include fuel reduction projects which help decrease the amount of combustible material in forests, and forest restoration efforts that promote ecological balance. Also, the FRWRM program supports capacity-building projects which enables communities and organizations to develop skills and resources needed for effective wildfire management. By investing in these critical areas, the FRWRM program plays a critical role in safeguarding the state’s forests and communities from wildfire threats.

Live Wildfire Ready Public Outreach Campaign

This initiative is funded through a one-time allocation from SB22-007 and is designed to educate the public about wildfire preparedness. It provides essential information on how to protect homes and communities from the threat of wildfires. The campaign provides resources and guidance to residents on how to take proactive steps. Examples include creating defensible spaces around their properties and understanding evacuation procedures. Although the initial funding is a one-time provision, there is potential for additional funding to expand these efforts. Continued support would ensure that the message of wildfire readiness reaches a broad audience and fosters a culture of preparedness and resilience throughout Colorado.

Water Revenue Bonds Program

This funding mechanism is designed to support a wide range of water-related infrastructure projects. It provides financial resources for the construction and maintenance of water and wastewater treatment plants, pump stations, and dams/reservoirs. It also covers the acquisition of water rights, the development of pipelines, and the implementation of hydro-electric projects. The program also funds the drilling of wells, installation of meters, and the creation of storage tanks. The Water Revenue Bonds Program ensures the sustainability and reliability of water systems in Colorado which are vital for public health, environmental protection, and economic development.

The Colorado Strategic Wildfire Action Program (COSWAP)

The Colorado Strategic Wildfire Action Program (COSWAP) was created after the devastating 2020 fire season by the Colorado legislature through the bi-partisan supported SB21-258 in the summer of 2021. COSWAP is designed to move $17.5 million state stimulus dollars to start on-the-ground work on fuels reduction projects and increase Colorado's capacity to conduct critical forest restoration and wildfire mitigation work that will increase community resilience and protect life, property, and infrastructure.

Colorado Healthy Rivers Fund

The Colorado Healthy Rivers Fund provides funds for projects that promote improvements and protection of the watersheds including flood protection and channel stability. This funding source is managed by the Colorado Water Conservation Board (CWCB) and collaborates with the Water Quality Control Commission. This program provides grants to local watershed organizations to support efforts in providing clean water, protecting habitats, and improving recreation throughout the Colorado.

Colorado Watershed Restoration Protection Program

This program is managed by the Colorado Water Conservation Board (CWCB). It supports watershed planning and the implementation of projects designed to restore and protect watersheds. The CWCB collaborates with other organizations to carry out multi-objective projects aimed at reducing flood hazards, stabilizing stream channels, providing habitat, reducing erosion, and protecting the ecological processes that connect land to water.

Fish and Wildlife Resources Fund

This funding source supports river restoration feasibility studies and construction projects aimed at mitigating or improving the environmental impacts of existing water facilities. It is dedicated to enhancing Colorado's aquatic ecosystems by financing projects that address and/or reduce the negative impacts of water infrastructure on the environment. The Colorado Water Conservation Board (CWCB) manages this funding source.

Watershed Restoration Grants

This grant program provides funding for watershed and stream restoration, as well as flood mitigation projects throughout Colorado. These grants were initiated in response to the 2012 High Park and Waldo Canyon Fires to help restore affected areas and mitigate future flood risks. This grant program is managed by the Colorado Water Conservation Board (CWBC).

Wildfire Risk Reduction Grant Program (WRRG)

This program provides funding to reduce the risk of wildfire in areas where development and forested lands overlap known as the wildland-urban interface (WUI). This program supports projects that aim to protect people, property, and infrastructure by mitigating wildfire hazards in these high-risk areas and is managed by the Colorado State Forest Service.

Water Project Loan Program

This program provides funding for water projects, including the construction and rehabilitation of dams, pipelines, ditches, wells, and hydroelectric projects. It is managed by the Colorado Water Conservation Board (CWCB) and offers low-interest loans to support the development and maintenance of essential water infrastructure.

Drought Mitigation Planning Grant Program

This program funds water conservation planning, drought mitigation planning, and project implementation for these activities. It is consolidated with the current Colorado Water Plan Grant program (Conservation and Land Use Planning category). This program is managed by the Colorado Water Conservation Board (CWCB).

Water Efficiency Grant Program

This program is to aid in the goals of the Colorado Water Conservation Plans. It promotes the benefits of water resource conservation for education and outreach aimed at demonstrating the benefits of water efficiency. This program is consolidated with the current Colorado Water Plan Grant program (Conservation and Land Use Planning category).

Water Supply Reserve Program

This program provides grants to assist Colorado water users in addressing their critical water supply issues. It is managed by the Colorado Water Conservation Board (CWCB) and supports various water projects including technical assistance, feasibility studies, and infrastructure projects.

Agriculture Emergency Drought Response Fund

This funding source provides up to $1 million annually in loans or grants for emergency drought-related water projects to agricultural water users. It helps to ensures that farmers and agricultural organizations have the necessary resources to manage water shortages during drought conditions. The Colorado Water Conservation Board (CWCB) manages this funding source.

Colorado Flood and Drought Response Fund

This funding source provides financial resources for flood and drought preparedness as well as response and recovery activities following hazard events and disasters. It ensures that the state can swiftly address and mitigate the impacts of floods and droughts to enhance community resilience. The Colorado Water Conservation Board (CWCB) is responsible for managing this funding source.

Severance Tax Multi - Objective Watershed Protection

The account exists primarily to provide grants for regional water resource planning studies and associated demonstration projects. This grant is consolidated with the current Colorado Water Plan Grant program (Watershed Health and Recreation category).

Drinking Water Revolving Fund

This funding source provides low-interest loans to address drinking water treatment system needs. It is managed by the Department of Local Affairs (DOLA), the Colorado Department of Public Health and Environment (CDPHE), and the Colorado Water Resources and Power Development Authority (CWRPDA) to support the development and maintenance of essential water infrastructure.

Water Pollution Control Revolving Fund

This funding source provides low-interest loans to support public wastewater treatment system needs and watershed nonpoint source control projects. This program is managed by the Department of Local Affairs (DOLA), the Colorado Department of Public Health and Environment (CDPHE), and the Colorado Water Resources and Power Development Authority (CWRPDA). It ensures the development and maintenance of essential water infrastructure by offering affordable financing options to help protect public health and the environment through improved water quality management.

Revolving Loan Fund

This initiative is managed by the Department of Local Affairs (DOLA), the Colorado Department of Public Health and Environment (CDPHE), and the Colorado Water Resources and Power Development Authority (CWRPDA). This fund provides low-interest loans to finance the design and construction of water, wastewater, and stormwater infrastructure projects across Colorado. This fund supports the development and maintenance of essential water systems, ensuring public health and environmental protection, by offering affordable financing options.

Energy/Mineral Impact Assistance Fund (EIAF) Grants

This grant program funds projects that include water and sewer improvements, road improvements, construction improvements to public facilities, fire protection buildings, and local government planning. The Department of Local Affairs (DOLA) manages EIAF grants. This program assists political subdivisions that are socially and economically impacted by development or energy conversion of minerals and mineral fuels. DOLA's administration of this program ensures that funds are used to support sustainable community development and assist impacted communities.

Microgrids for Community Resilience Program

This program provides grants to rural communities in Colorado to bolster their grid resiliency and reduce impacts from extreme weather events. This program was established 2022 legislative session and launched in February of 2023 and run through 2026. Department of Local Affairs (DOLA) is partnering with CEO to seek additional funding from the Infrastructure Investment and Jobs Act (IIJA) through the Department of Energy to expand this program for up to 10 years.

Strong Communities Program (HB22-1304)

This program incentivizes infill development and environmentally sustainable development patterns by avoiding sprawl into hazardous areas. A co-benefit of this program's initiatives is air pollution reduction by incentivizing sustainable development patterns to put people near transit and jobs. This program was established in 2022 legislative session and launched in January of 2023 to run through 2026.

Disaster Resilience Rebuilding Program

This grant and loan program established by the 2022 legislative session (SB22-206) is focused primarily on the resilient rebuilding of homes impacted by disasters from 2018 and on. This includes energy efficiency and fire and wind mitigation. (Note: pending funding availability, the DRR program, could expand to include local government and neighborhood recovery and economic recovery). New program as of the 2022 legislative session has limited funding sources that could have a broader impact for state mitigation if ongoing funding source are to be identified.

Watershed Resilience Pilot Program

This comprehensive program is aimed at promoting watershed restoration, risk mitigation, and community and economic development. It adopts a holistic approach by leveraging the resources of a diverse coalition of partners to achieve the goals. The program ensures that efforts are coordinated and effective in addressing multifaceted challenges faced by watersheds by fostering collaboration among various stakeholders. It not only focuses on restoring and protecting natural water systems but also emphasizes the importance of building a more resilient community and supporting local economy.

Infrastructure Investment and Jobs Act (IIJA) (IIJA) Local Match Program (LOMA)

The LOMA was established by SB22-215 as a collaborative effort between the Department of Local Affairs (DOLA), the Office of Economic Development and International Trade (OEDIT), and the

Governor's Office. This program is designed to assist local governments in meeting their non-federal match requirements when applying directly to the federal government for Infrastructure Investment and Jobs Act (IIJA) programs, including the Flood Mitigation Assistance (FMA) program. LOMA was introduced during the 2022 legislative session and provides financial support to local governments enabling them to leverage federal funds for important infrastructure projects. However, the program has limited funding available which will be distributed until the funds are exhausted unless additional allocations are made in future legislative sessions. This initiative emphasizes Colorado's commitment to enhancing local infrastructure and resilience through financial assistance.

26.3.2 COUNTY AND LOCAL

El Paso County and individual jurisdictions are (legally, not necessarily practically) able to fund mitigation projects though existing local budgets, local appropriations (including referendums and bonding), and a variety of federal and state loan and grant programs. Many jurisdictions noted throughout the planning process that they are faced with increasing fiscal constraints, including decreasing revenues, budget constraints, and tax caps. In an effort to overcome these fiscal challenges, jurisdictions have continued to leverage the sharing of resources and combining available funding with grants and other sources and note that plans and interjurisdictional cooperation are beneficial in obtaining grants.

27. MITIGATION STRATEGY

This chapter presents mitigation strategies for the Pikes Peak Region to reduce potential vulnerability and losses identified as concerns in the risk assessment portion of this plan. The Hazard Mitigation Planning Team reviewed the risk assessment and capability assessment to identify and develop these mitigation strategies.

Hazard mitigation reduces the potential impacts of, and costs associated with, emergency and disaster-related events. Mitigation actions address a range of impacts, including impacts on the population, property, the economy, and the environment. They can include activities such as revisions to land-use planning, training and education, and structural and nonstructural safety measures.

27.1 PAST MITIGATION ACCOMPLISHMENTS

The Region, through previous and ongoing hazard mitigation activities, has demonstrated that it is proactive in protecting its physical assets and residents against losses from hazards. Examples of previous and ongoing actions and projects include the following:

- The Region facilitated the development of the original Regional Hazard Mitigation Plan (HMP). The current planning process represents the regulatory five-year plan update process, which includes the participation of eight jurisdictions, along with key County and regional stakeholders.
- All municipalities participating in this HMP update participate in the National Flood Insurance Program (NFIP), which requires the adoption of FEMA floodplain mapping and certain minimum standards for building within the floodplain.
- El Paso County hired a Fire Safety and Wildfire Mitigation Program Manager
- The County along with Lake, Chafee, and Park Counties participated in a Regional Preparedness Guide
- City of Manitou Springs offered a free chipper service program to its residents
- Ramah continues to address drainage issues with the assistance in funding from a Community Development Block Grant (CDBG).

27.2 MITIGATION GOALS AND OBJECTIVES

This section describes the process of updating hazard mitigation goals and objectives for reducing or avoiding long-term vulnerabilities to identified hazards. For the purposes of this plan, goals and objectives are defined as follows:

- Goals are general guidelines that explain what is to be achieved. They are usually broad, long-term, policy-type statements and represent global visions. Goals help define the benefits that the plan is trying to achieve. The success of the plan, once implemented,

should be measured by the degree to which its goals have been met (that is, by the actual benefits in terms of hazard mitigation).

- **Objectives** are short-term aims that form a strategy or course of action to meet a goal. Objectives are stand-alone measurements of the effectiveness of a mitigation action. The objectives also are used to help establish priorities. Broadly defined mitigation objectives were eliminated from the updated strategy unless accompanied by discrete actions.

Policy Guide C3-a: The plan must include goals to reduce the risk of the identified hazards. The goals must be consistent with the hazards identified in the plan. Goals may be presented as general statements applying to more than one hazard, or they may be itemized to each of the identified hazards.

Goals are broad, long-term policy and vision statements that explain what is to be achieved by implementing the mitigation strategy.

The Hazard Mitigation Planning Team reviewed the 2020 goals and objectives and made revisions for the 2026 plan update based on the following considerations:

- Hazard events and losses since the 2020 plan
- The updated hazard profiles and risk assessment
- The goals and objectives established in the 2023 Colorado State Hazard Mitigation Plan
- The Planning Partnership's interests in integrating this plan with other planning mechanisms
- Direct input from the Hazard Mitigation Planning Team, stakeholders, and the public on how the County and jurisdictions need to move forward to best manage their hazard risk
- Discussions and research on existing authorities, policies, programs, resources
- Support for mitigation through the protection of natural systems

As a result of this review process, the goals and objectives for the 2026 update were updated to the following:

- Goal 1—Reduce Loss of Life and Injury
  - **Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards
  - **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
  - **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately
- Goal 2—Reduce Property and Economic Loss
  - **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
  - **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region

  - **Objective 2.3:** Identify and address proposed Federal, State and local legislation that could impact emergency services

- Goal 3—Promote Risk and Threat Awareness within the Pikes Peak Region
  - **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
  - **Objective 3.2:** Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster
- Goal 4—Incorporate Hazard Mitigation into Future Plans and Policies
  - **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
  - **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
- Goal 5—Continuity of Governance
  - **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs
  - **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents

27.3 MITIGATION STRATEGY DEVELOPMENT AND UPDATE

27.3.1 UPDATE OF LOCAL JURISDICTION MITIGATION STRATEGIES

Review of Previous Actions

To evaluate progress on local mitigation actions, each planning partner was provided with a Mitigation Action Plan Review Worksheet, pre-populated with the actions identified for their jurisdiction in the prior (2020) plan. The Planning Partners were asked to indicate the status of each action and provide comments to quantify the extent of progress and provide reasons for the level of progress or why actions were discontinued. This information is included in the jurisdictional annexes.

Mitigation actions identified as “Complete” or “Discontinued” have been removed from the Planning Partners’ updated mitigation strategies. Actions identified as “No Progress/Unknown” or “In Progress/Not Yet Complete” have been carried forward in their local updated mitigation strategies. Planning partners were asked to provide further details on these projects to help better define the projects, identify benefits and costs, and improve implementation.

Certain continuous or ongoing actions (Ongoing Capabilities) from the previous plan that represent programs that are now fully integrated into the normal operational and administrative framework of the community are identified in the capabilities assessment of each annex and removed from the updated mitigation strategy (marked as “Discontinued”).

Identifying New Actions

At the kickoff and during subsequent local level planning meetings, all participating jurisdictions were further surveyed to identify completed mitigation actions, in progress actions, or ongoing capabilities, as well as potential new actions. Communities also were made aware of potential new mitigation actions as such actions became evident during the plan update process (e.g., through the capability assessment, risk assessment, or the public and stakeholder outreach process).

Developing the Overall Strategy

Beginning in April 2025, members of the Hazard Mitigation Planning Team and contract consultants worked directly with each jurisdiction (by phone, email, or virtual meetings) to update their annex with mitigation strategies that focus on well-defined, implementable projects that meet the definition or characteristics of mitigation. Mitigation actions were selected with a careful consideration of benefits (risk reduction, losses avoided), costs, and possible funding sources (including mitigation grant programs).

Addressing Known Vulnerabilities

To help support the selection of an appropriate risk-based mitigation strategy, each annex includes a summary of hazard vulnerabilities. These were identified during the plan update process by planning partner representatives, through review of available plans and reports, or through the hazard profiling and risk assessment process.

A mitigation strategy workshop was conducted on July 15, 2025, for all participating jurisdictions to support the development of focused problem statements based on the impacts of hazards in the County and their communities. These problem statements provide a detailed description of a problem area, including its impacts on the jurisdiction; past damage; loss of service; etc. An effort was made to include the street address of the problem location, adjacent streets, water bodies, and well-known structures as well as a brief description of existing conditions (topography, terrain, hydrology) of the site. These problem statements form a bridge between the hazard risk assessment, which quantifies impacts on each community, and the development of actionable mitigation strategies.

Incorporating a Range of Action Types

Policy Guide: C4-a. The mitigation strategy must include an analysis of a comprehensive range of actions or projects that the participants considered to specifically address vulnerabilities identified in the risk assessment.

Actions considered must emphasize reducing risk to existing buildings, structures and infrastructure, as well as limiting risk to new development and redevelopment.

The range of actions considered should include mitigation actions that benefit underserved communities and socially vulnerable populations.

It is important for all actions considered to be documented, be as specific as possible, and be clearly linked to the vulnerabilities and impacts identified in the risk assessment. This includes actions for alleviating data deficiencies or building up capabilities related to mitigation

implementation. Documenting all ideas provides a record of what actions were considered, and why. Additionally, this creates a list of actions that can be reconsidered as conditions change.

Analyzing a comprehensive range means considering mitigation alternatives spanning all types of solutions. These may include local plans and regulations, structure and infrastructure projects, natural systems protection, and education and awareness programs. This analysis helps a jurisdiction select actions based on its own capabilities, as well as the social, technical and economic feasibility of the action.

A mitigation action is a measure, project, plan or activity proposed to reduce current and future vulnerabilities described in the risk assessment.

Concerted efforts were made to ensure that Planning Partners develop updated mitigation strategies that cover the range of mitigation action types described in recent FEMA planning guidance (FEMA "Local Mitigation Planning Handbook" March 2013):

- Local Plans and Regulations—These actions include government authorities, policies or codes that influence the way land and buildings are developed and built.
- Structure and Infrastructure Project—These actions involve modifying existing structures and infrastructure to protect them from a hazard or remove them from a hazard area. This could apply to public or private structures as well as community lifelines and other critical facilities. This type of action also involves projects to construct structures to reduce the impact of hazards.
- Natural Systems Protection—These are actions that minimize damage and losses to natural systems and preserve or restore their functions.
- Education and Awareness Programs—These are actions to inform and educate residents, elected officials, and property owners about hazards and potential ways to mitigate them. These actions may also include participation in national programs, such as the National Flood Insurance Program, Community Rating System, StormReady (NOAA), and Firewise (NFPA).
- Efforts were also made to develop mitigation strategies that cover the range of mitigation action types described in recent CRS guidance (FEMA 2018):
- Preventative Measures—Government administrative or regulatory actions or processes that influence the way land and buildings are developed and built. Examples include planning and zoning, local floodplain laws, capital improvement programs, open space preservation, and stormwater management regulations.
- Property Protection—These actions include public activities to reduce hazard losses or actions that involve modification of existing buildings or structures to protect them from a hazard or removal of the structures from the hazard area. Examples include acquisition, elevation, relocation, structural retrofits, storm shutters, and shatter-resistant glass.
- Public Information—Actions to inform and educate residents, elected officials, and property owners about hazards and potential ways to mitigate them. Such actions include outreach projects, real estate disclosure, hazard information centers, and educational programs for school-age children and adults.
- Natural Resource Protection—Actions that minimize hazard loss and also preserve or restore the functions of natural systems. These actions include sediment and erosion control,

stream corridor restoration, watershed management, forest and vegetation management, and wetland restoration and preservation.

- **Structural Flood Control Projects**—Actions that involve the construction of structures to reduce the impact of a hazard. Such structures include dams, setback levees, floodwalls, retaining walls, and safe rooms.
- **Emergency Services**—Actions that protect people and property during and immediately following a disaster or hazard event. Services include warning systems, emergency response services, and the protection of essential facilities

Protecting Critical Facilities

Planning partner mitigation actions that address vulnerable critical facilities have been proposed in consideration of protection against worst-case scenarios. For projects funded through federal mitigation programs, the level of protection may be influenced by cost-effectiveness as determined through a formal benefit-cost analysis. For locally self-funded projects, local jurisdiction discretion must be recognized. It must be recognized that the County and jurisdictions have limited authority with regard to mitigation at any level of protection over privately owned critical facilities.

Accounting for Climate Change

As discussed in the hazard profiles in this Hazard Mitigation Plan (HMP), the long-term effects of climate change are anticipated to exacerbate the impacts of weather-related hazards (e.g., flood, severe winter storm, and wildfire). Communities are working to evaluate and recognize these long-term implications and to incorporate their mitigation strategies into planning and capital improvement updates.

27.3.2 UPDATE OF REGIONAL MITIGATION STRATEGY

The update of the Regional mitigation strategies included a review of progress on the actions/initiatives identified in the 2020 HMP using a process similar to that used to review local jurisdiction mitigation strategy progress. PPROEM reviewed each action and provided progress. For each action, relevant County representatives were asked to indicate the status of each action (*No Progress/Unknown*, *In Progress/Not Yet Complete*, *Ongoing*, *Completed*, or *Discontinued*), and provide review comments on each.

Projects/initiatives identified as "*Complete*," as well as those actions identified as *Discontinued*, have been removed from this plan update. Those actions the County has identified as *No Progress/Unknown*, *In Progress/Not Yet Complete,* or *Ongoing* have been carried forward in the County's updated mitigation strategy. Actions considered ongoing capabilities were marked as *Discontinued* and included in the plan as ongoing capabilities.

Throughout the course of the plan update process, additional regional and County-level mitigation actions were identified by the following processes:

- Review of the results and findings of the updated risk assessment
- Review of available regional and County plans, reports, and studies
- Direct input from County departments and other regional agencies

- Input received through the public and stakeholder outreach process

The long-term effects of climate change are anticipated to exacerbate the impacts of weather-related hazards including drought, flood, and severe winter storm. The County has included mitigation actions, including continuing and long-term planning and emergency management support, to address these long-term implications and potential impacts.

Various mitigation actions to address vulnerable critical facilities were proposed in consideration of worst-case scenarios. It is recognized, however, that in the case of projects being funded through federal mitigation programs, the level of protection can be influenced by cost-effectiveness, as determined through a formal benefit-cost analysis. In the case of "self-funded" projects, local government authority can affect the ability to implement. Further, the County has limited authority over privately-owned critical facility owners regarding mitigation at any level of protection.

27.3.3 MITIGATION BEST PRACTICES

Catalogs of hazard mitigation best practices were developed that present a broad range of alternatives to be considered for use in the mitigation strategies, in compliance with 44 Code of Federal Regulations (CFR) Section 201.6(c)(3)(ii). One catalog was developed for each hazard of concern evaluated in this plan. The catalogs present alternatives that are categorized in two ways:

- By whom would have responsibility for implementation:
  - Individuals—personal scale
  - Businesses—corporate scale
  - Government—government scale
- By what the alternatives would do:
  - Manipulate the hazard
  - Reduce vulnerability to the hazard
  - Reduce impacts from the hazard
  - Build local capacity to respond to or be prepared for the hazard

The alternatives presented include actions that will mitigate current risk from hazards and actions that will help reduce risk from changes in the impacts of these hazards resulting from climate change. The catalogs provide a baseline of mitigation alternatives that are backed by a planning process, are consistent with the established goals and objectives, and are within the capabilities of the Planning Partners to implement. Some of these actions may not be feasible based on the selection criteria identified for this plan. The purpose of the catalogs was to provide a list of what could be considered to reduce risk from hazards within the planning area. Appropriate hazard mitigation actions were selected from among the alternatives in the catalogs for inclusion in the mitigation strategies. Actions in the catalog that are not included for the partnership's mitigation strategy were not selected for one or more of the following reasons:

- The action is not feasible
- The action is already being implemented
- There is an apparently more cost-effective alternative

- The action does not have public or political support.

27.3.4 MITIGATION STRATEGY PRIORITIZATION

Section 201.c.3.iii of 44 Code of Federal Regulations (CFR) establishes how mitigation strategies are to be prioritized, implemented, and administered by local jurisdictions. For this plan update, each mitigation action was prioritized using suitable criteria for evaluating hazard mitigation. This method provided a systematic approach that considered the opportunities and constraints of implementing each mitigation action.

For the plan update there has been an effort to develop a more clearly defined and action-oriented mitigation strategy. The updated strategy includes actions that are seen by the community as the most effective approaches to advance local mitigation goals within local capabilities. Ultimately, PPROEM developed an action-oriented and achievable mitigation strategy.

Review of Costs and Benefits

Section 201.6.c.3iii of 44 CFR requires the prioritization of the mitigation strategy to emphasize a benefit/cost comparison of the proposed actions. The Core Planning Team chose a set of 14 evaluation criteria for this process:

4. Life Safety—How effective will the action be at protecting lives and preventing injuries? Will the proposed action adversely affect one segment of the population?
5. Property Protection—How significant will the action be at eliminating or reducing damage to structures and infrastructure?
6. Cost-Effectiveness—Are the costs to implement the action commensurate with the benefits achieved?
7. Feasibility—Is the action technically feasible?
8. Political—Is there overall public support for the action? Is there the political will to support it? Is the action at odds with development pressures?
9. Legal—Does the jurisdiction have the authority to implement the action?
10. Fiscal—Can the action be funded under existing program budgets (i.e., is this action currently budgeted for)? Or would it require a new budget authorization or funding from another source such as grants?
11. Environmental—What are the potential environmental impacts of the action? Will it comply with environmental regulations? Are there co-benefits of this action?
12. Social—Is the action socially acceptable?
13. Administrative—Does the jurisdiction have the personnel and administrative capabilities to implement the action and maintain it or will outside help be necessary? Does the scale and scope of the action align with the jurisdiction's capabilities?
14. Hazards of Concern—Will the action reduce the risk to more than one hazard?
15. Timeline—Can the action be implemented quickly? Can the action be completed in less than five years?
16. Champion—Is there an agency or department champion for the action?

17. Community Objectives—Does the action advance other local objectives, such as capital improvements, economic development, environmental quality, or open space preservation? Does it support the policies of other plans and programs?

Participating jurisdictions were asked to use these criteria to prioritize their identified mitigation actions. For each mitigation action, the jurisdictions assigned a numeric score for each of the 14 evaluation criteria:

- 4 = Definitely Yes
- 3 = Maybe Yes
- 2 = Unknown/Neutral
- 1 = Probably No
- 0 = Definitely No

An impact multiplier of two was applied to the first two criteria to emphasize the importance of benefit to life safety and property protection. The numerical results were totaled and then used by each jurisdiction to prioritize the action as low, medium, or high. Actions that had a numerical value of less than 35 were categorized as low priority; actions with numerical values between 35 and 49 were categorized as medium priority; and actions with numerical values above 49 were categorized as high priority. While this provided a consistent, systematic methodology to support the evaluation and prioritization of mitigation actions, jurisdictions may have additional considerations that could influence their overall prioritization of mitigation actions.

It is noted that jurisdictions may be carrying forward mitigation actions from prior mitigation strategies that were prioritized using a different, but not inherently contrary, approach. Jurisdictions carrying forward prior actions re-evaluated the priority, particularly because conditions that would affect the prioritization criteria may have changed over the past five years.

Benefit/Cost Review

Section 201.6.c.3iii of 44 CFR requires the prioritization of the mitigation strategy to emphasize a benefit/cost comparison of the proposed actions. For all actions identified in the local strategies, jurisdictions identified the associated costs and benefits as follows:

- Costs presented include the total project estimation. This can include administrative, construction (engineering, design, and permitting), and maintenance costs.
- Benefits are the savings from losses avoided through project implementation. These can include life safety, structure and infrastructure damage, loss of service or function, and economic and environmental damage and losses.

When possible, jurisdictions were asked to estimate dollar costs and associated benefits. Where estimates of costs and benefits were available, the ratings were defined follows:

- Low = <$10,000
- Medium = $10,000 to $100,000
- High = >$100,000

Where costs or benefits could not be quantified, jurisdictions evaluated cost-effectiveness using qualitative high, medium, and low ratings based on the definitions in Table 27-1.

Table 27-1. Scoring System for Prioritizing Mitigation Actions

Criteria	Definition
Costs	
High	Existing funding levels are not adequate to cover the costs of the proposed project, and implementation would require an increase in revenue through an alternative source (e.g., bonds, grants, and fee increases).
Medium	The project could be implemented with existing funding but would require a re-apportionment of the budget or a budget amendment, or the cost of the project would have to be spread over multiple years.
Low	The project could be funded under the existing budget. The project is part of or can be part of an existing, ongoing program.
Benefits	
High	Project will have an immediate impact on the reduction of risk exposure to life and property.
Medium	Project will have a long-term impact on the reduction of risk exposure to life and property or will provide an immediate reduction in the risk exposure to property.
Low	Long-term benefits of the project are difficult to quantify in the short-term.

For some of the actions identified, the Planning Partnership may seek financial assistance under FEMA's Hazard Mitigation Assistance (HMA) programs. These programs require detailed benefit/cost analysis as part of the application process. The benefit/cost review for the prioritization of actions in this update did not include the level of detail required by FEMA for project grant eligibility under HMA grant programs. These analyses will be performed when funding applications are prepared, using FEMA's Benefit-Cost Analysis model.

The Planning Partnership is committed to implementing mitigation strategies with benefits that exceed costs. For projects not seeking financial assistance from grant programs that require this sort of analysis, the Planning Partnership reserves the right to define benefits according to parameters that meet its needs and the goals and objectives of this plan.

28. PLAN MAINTENANCE AND IMPLEMENTATION PROCEDURES

This chapter details the formal process that will ensure that the hazard mitigation plan remains an active and relevant document and that the Planning Partnership maintains its eligibility for applicable funding sources. The plan maintenance process includes a schedule for monitoring and evaluating the plan annually and producing an updated plan every five years. In addition, this chapter describes how public participation will be integrated throughout the plan maintenance and implementation process. It explains how the mitigation strategies outlined in this plan update will be incorporated into existing planning mechanisms and programs, such as comprehensive land use planning processes, capital improvement planning, and building code enforcement and implementation.

28.1 HAZARD MITIGATION PLAN (HMP) COORDINATOR AND JURISDICTION POINTS OF CONTACT

The HMP Coordinator is assigned to manage the maintenance and update of the plan during its approval period (the five-year period between FEMA's approval of the plan and its expiration), with the following responsibilities:

- Convene the Planning Partnership
- Be the prime point of contact for questions regarding the plan and its implementation
- Coordinate the incorporation of additional information into the plan
- Manage the monitoring, evaluation, and updating responsibilities identified in this section

As of the date of this plan, primary and secondary mitigation planning representatives (points of contact) are identified in each jurisdictional annex in Volume 2. It will be the responsibility of each jurisdiction and its representatives to inform the HMP Coordinator of any changes in representation.

The HMP Coordinator for the 2026 Pikes Peak Regional Hazard Mitigation Plan:

Amanda Meldrum, CEM, MEP
Emergency Management Specialist
719-575-8416
amandameldrum@elpasoco.com

28.2 MAINTENANCE AND IMPLEMENTATION TASKS

The procedures for monitoring, evaluating, and updating the plan are provided below. The plan maintenance matrix shown in Table 28-1 provides a synopsis of responsibilities for plan monitoring, integration, evaluation, and update, which are discussed in further detail in the sections below.

Table 28-1. Plan Maintenance Matrix

Task	Approach	Timeline	Lead Responsibility	Support Responsibility
Monitoring	Planning partners to recommend update of mitigation strategies, progress toward implementation of actions, identification of new actions, and update of information on funding opportunities.	Each June or after the occurrence of a federally declared disaster	Jurisdictional points of contact identified in Volume 2	HMP Coordinator
Integrating	Distribute the safe growth worksheet (see Table 28-2) for annual review and update by all participating jurisdictions.	June each year with interim email reminders to address integration in county and municipal activities	HMP Coordinator and jurisdictional points of contact identified in Volume 2	County and municipal departments
Evaluating	Review the status of previous actions, as submitted by the monitoring task lead, and assess the effectiveness of the plan; compile and finalize update of mitigation strategy.	Updated progress report completed by September 30 of each year	Jurisdictional points of contact identified in Volume 2	Alternate jurisdictional points of contact identified in Volume 2
Updating	Reconvene the Planning Partners to guide a comprehensive update to review and revise the plan.	Every 5 years or upon major update to Comprehensive Plan or after the occurrence of a major disaster	HMP Coordinator	Jurisdictional points of contacts identified in Volume 2
Grant Monitoring	Notify lead agencies about grant opportunities, maintain a list of eligible jurisdiction-specific projects for funding consideration, and notify lead agencies of fiscal year mitigation priorities.	Continuously and as grant opportunities are identified	HMP Coordinator	Jurisdictional points of contacts identified in Volume 2
Public Involvement	Develop and coordinate the dissemination of public outreach materials for hazard mitigation and disaster preparedness planning.	Every quarter, send out public outreach documents and social media posts to educate residents on safety and resiliency.	HMP Coordinator	Jurisdictional points of contacts identified in Volume 2

28.2.1 MONITORING

Monitoring means tracking the implementation of the plan over time. For example, monitoring may include a system for tracking the status of the identified hazard mitigation actions. The Planning Partnership will be responsible for monitoring and documenting annual progress on the plan. Each year, beginning one year after plan development, PPROEM and local Planning Partnership representatives will collect and process information from the persons responsible for initiating or overseeing the mitigation projects in each department, agency, and organization involved in implementing mitigation actions identified in their jurisdictional annexes.

28.2.2 INTEGRATING THE HAZARD MITIGATION PLAN (HMP) INTO MUNICIPAL PLANNING MECHANISMS

Hazard mitigation is sustained action taken to reduce or eliminate the long-term risk to human life and property from hazards. Integrating hazard mitigation into a community's existing plans, policies, codes, and programs leads to development patterns that reduce risk from known hazards. The Planning Partnership was tasked with identifying how hazard mitigation is integrated into existing planning mechanisms. The jurisdictional annexes in Volume 2 describe how this is done for each planning partner. During this process, many partners recognized the importance and benefits of incorporating hazard mitigation into future local planning and regulatory processes.

Effective mitigation is achieved when hazard awareness and risk management strategies become an integral part of public activities and decision-making. Within the County, there are many existing plans and programs that support hazard risk management, and it is critical that this HMP integrate with and complement those existing plans and programs.

The Capability Assessment (Chapter 0) provides a summary and description of the existing plans, programs, and regulatory mechanisms at all levels of government (federal, state, county, and local) that support hazard mitigation within the County. In the jurisdictional annexes in Volume 2, each planning partner identified how it has integrated hazard risk management into its existing planning, regulatory, and administrative frameworks and how they intend to promote this integration further.

It is the intention of Planning Partnership representatives to incorporate mitigation planning as an integral component of daily government operations. Planning Partnership representatives will work with local government officials to integrate the newly adopted hazard mitigation goals and actions into the general operations of government. The jurisdictional adoption resolutions will include a resolution item stating the intent of the local governing body to incorporate mitigation planning as an integral component of government operations. By doing so, the Planning Partnership anticipates that:

- Hazard mitigation planning will be formally recognized as an integral part of overall emergency management efforts.
- The HMP, comprehensive plans, emergency management plans and other relevant planning mechanisms will become mutually supportive documents that work in concert to meet the goals and needs of regional residents.

Other planning processes and programs to be coordinated with the recommendations of the HMP include the following:

- Emergency response plans
- Training and exercise of emergency response plans
- Debris management plans
- Recovery plans
- Capital improvement programs
- Municipal codes
- Community design guidelines
- Water-efficient landscape design guidelines
- Stormwater management programs
- Water system vulnerability assessments
- Community wildfire protection plans
- Comprehensive flood hazard management plans
- Resiliency plans
- Community Development Block Grant Disaster Recovery action plans
- Public information and improved public participation
- Educational programs
- Continued interagency coordination

During the HMP annual review process, participating jurisdictions will be asked to document how they are utilizing and incorporating the HMP into their day-to-day operations and planning and regulatory processes. Each municipality will identify additional policies, programs, practices, and procedures that could be modified to accommodate hazard mitigation actions and include these findings and recommendations in the annual HMP progress report. The checklist in Table 28-2, adapted from FEMA's 2013 Local Mitigation Handbook, will help a community analyze how hazard mitigation is integrated into local plans, ordinances, regulations, and policies. Completing the checklist will help jurisdictions identify areas that currently integrate hazard mitigation and where to make improvements and reduce vulnerability to future development.

Table 28-2. Safe Growth Check List

Planning Mechanisms	Yes	No	How is it being done or how will this be utilized in the future?
Operating, Municipal, and Capital Improvement Program Budgets			
When constructing upcoming budgets, are hazard mitigation actions funded as budget allows?			
Are construction projects evaluated to see if they meet the hazard mitigation goals?			
Does the municipality review mitigation actions when allocating funding during annual budget adoption processes?			

Planning Mechanisms	Yes	No	How is it being done or how will this be utilized in the future?
Do budgets limit expenditures on projects that would encourage development in areas vulnerable to hazards?			
Do infrastructure policies limit extension of existing facilities and services that would encourage development in areas vulnerable to hazards?			
Do budgets provide funding for hazard mitigation projects identified in the HMP?			
Human Resource Manual			
Do any job descriptions specifically include identifying and/or implementing mitigation projects/actions or other efforts to reduce hazard risk?			
Building and Zoning Ordinances			
Prior to zoning changes or development permitting, does the municipality review the HMP and other hazard analyses to ensure consistent and compatible land use?			
Does the zoning ordinance discourage development or redevelopment within natural areas, including wetlands, floodways, and floodplains?			
Does the zoning ordinance contain natural overlay zones that set conditions			
Does the zoning ordinance require developers to take additional actions to mitigate hazard risk?			
Do rezoning procedures recognize hazard areas as limits on zoning changes that allow greater intensity or density of use?			
Does the zoning ordinance prohibit development within or filling of wetlands, floodways, and floodplains?			
Subdivision Regulations			
Do the subdivision regulations restrict the subdivision of land within or adjacent to hazard areas?			
Do the regulations provide for conservation subdivisions or cluster subdivisions in order to conserve environmental resources?			
Do the regulations allow density transfers where hazard areas exist?			
Comprehensive Plan			
Are the goals and policies of the plan related to those of the HMP?			
Does the future land use map clearly identify hazard areas?			

Planning Mechanisms	Yes	No	How is it being done or how will this be utilized in the future?
Does the plan provide adequate space for expected future growth in areas located outside hazard areas?			
Land Use			
Does the future land use map clearly identify hazard areas?			
Do the land use policies discourage development or redevelopment in hazard areas?			
Transportation Plan			
Does the transportation plan limit access to hazard areas?			
Is transportation policy used to guide growth to safe locations?			
Are transportation systems designed to function under disaster conditions (e.g., evacuation)?			
Environmental Management			
Are environmental systems that protect development from hazards identified and mapped?			
Do environmental policies maintain and restore protective ecosystems?			
Do environmental policies provide incentives to development located outside protective ecosystems?			
Grant Applications			
Are data and maps used as supporting documentation in grant applications?			
Municipal Ordinances			
Is hazard mitigation a priority when updating municipal ordinances?			
Economic Development			
Does the local economic development group take into account information regarding identified hazard areas when assisting new businesses in finding a location?			
Public Education and Outreach			
Does the municipality have any public outreach mechanisms/ programs in place to inform residents on hazards, risk, and ways to protect themselves during such events?			

28.2.3 EVALUATING

Evaluation of the mitigation plan is an assessment of whether the planning process and actions have been effective, whether the Hazard Mitigation Plan (HMP) goals are being achieved, and

whether changes are needed. The HMP Coordinator will consult with the Planning Partnership members to evaluate the effectiveness of the plan implementation and to reflect changes that could affect mitigation priorities or available funding.

The status of the HMP will be discussed and documented at an annual plan review meeting of the Planning Partnership to be held either in person or via teleconference approximately one year from the date of local adoption of this update and successively thereafter. The HMP Coordinator will be responsible for calling participants, coordinating the annual plan review meeting, and soliciting input regarding progress toward meeting plan goals and objectives. At least two weeks before the annual plan review meeting, the HMP Coordinator will advise Planning Partnership members of the meeting date, agenda, and expectations of the members. These evaluations will assess whether:

- Goals and objectives address current and expected conditions
- The nature or magnitude of the risks has changed
- Current resources are appropriate for implementing the HMP and if different or additional resources are now available
- Actions were cost effective
- Schedules and budgets are feasible
- Implementation problems are present, such as technical, political, legal, or coordination issues with other agencies
- Outcomes have occurred as expected
- Changes in local resources impacted plan implementation (e.g., funding, personnel, and equipment)
- New agencies, departments, and staff are included, involving other local governments as defined under 44 CFR 201.6.

Specifically, the Planning Partnership will review the mitigation goals, objectives, and activities using performance-based indicators, including:

- New agencies/departments
- Project completion
- Underspending/overspending
- Achievement of the goals and objectives
- Resource allocation
- Timeframes
- Budgets
- Lead/support agency commitment
- Resources
- Feasibility

Finally, the Planning Partnership will evaluate how other programs and policies have conflicted with or augmented planned or implemented mitigation actions and will identify policies, programs, practices, and procedures that could be modified to accommodate hazard mitigation actions. Other programs and policies can include those that address:

- Economic development
- Environmental preservation

- Historic preservation
- Redevelopment
- Health and safety
- Recreation
- Land use and zoning
- Public education and outreach
- Transportation

The Planning Partnership should refer to evaluation forms in the FEMA 386-4 guidance document to assist in the evaluation process (FEMA 2013). Further, the Planning Partnership should refer to any process and plan review deliverables developed by the County or participating jurisdictions as a part of the plan review processes established for prior or existing local HMPs within the county.

The HMP Coordinator will be responsible for preparing an annual HMP progress report for each year of the approval period based on the information provided by the Planning Partners and other information as appropriate. These annual reports will provide data for the five-year update of this HMP and will assist in pinpointing any implementation challenges. By monitoring the implementation of the HMP, the Planning Partnership will be able to assess which actions are completed, which are no longer feasible, and which require additional funding.

Following any major disasters, the HMP will be evaluated and revised to determine if the recommended actions remain relevant and appropriate. The risk assessment will also be revisited to see if any changes are necessary based on the pattern of disaster damage or if data listed in the hazard profiles of this plan has been collected to facilitate the risk assessment. This is an opportunity to increase the community's disaster resistance and build a better and stronger community.

28.2.4 UPDATING

44 CFR 201.6.d.3 requires that local hazard mitigation plans be reviewed, revised as appropriate, and resubmitted for approval to remain eligible for benefits awarded under DMA 2000. It is the intent of the Pikes Peak Regional Planning Partnership to update this plan on a five-year cycle from the date of initial plan adoption.

To facilitate the update process, the Hazard Mitigation Plan (HMP) Coordinator, with support of the Planning Partnership, will use the second annual Planning Partnership meeting to develop and commence the implementation of a detailed plan update program. Prior to the five-year update, the HMP Coordinator will invite representatives from DHSEM to provide guidance on plan update procedures. At a minimum, this will establish who will be responsible for managing and completing the plan update effort, items that need to be included in the updated plan, and a detailed timeline with milestones to ensure that the update is completed according to regulatory requirements. At this meeting, the project team will determine what resources will be needed to complete the update and seek to secure these resources.

Following each 5-year update of the HMP, the updated plan will be distributed for public comment. After all comments are addressed, the HMP will be revised and distributed to all Planning Partners.

28.2.5 GRANT MONITORING AND COORDINATION

PPROEM intends to be a resource to the Planning Partnership in the support of project grant writing and development. The degree of this support will depend on the level of assistance requested by the Planning Partners during openings for grant applications. As part of grant monitoring and coordination, PPROEM intends to provide the following:

- Notification to Planning Partners about impending grant opportunities
- A current list of eligible, jurisdiction-specific projects for funding pursuit consideration
- Notification about mitigation priorities for the fiscal year to assist the Planning Partners in the selection of appropriate projects.

28.2.6 CONTINUED PUBLIC INVOLVEMENT

The Planning Partners are committed to the continued involvement of the public in the hazard mitigation process. This Hazard Mitigation Plan (HMP) update will continue to be posted online at the following link: https://pproem.com/HMPUpdate. In addition, public outreach and dissemination of the HMP will include the following:

- Links to the plan on local websites of each jurisdiction with capability
- Continued utilization of existing social media outlets (Facebook, X) to inform the public of hazard events, such as floods and severe storms; the public can be educated via the jurisdictional websites on how these applications can be used in an emergency situation
- Promotion of articles or workshops on hazards to educate the public and keep them aware of the dangers of hazards

A notice regarding annual updates of the plan and the location of plan copies will be publicized annually after the Planning Partnership's annual evaluation and posted on the public website (https://pproem.com/HMPUpdate). The public will have an opportunity to comment on the plan as a part of the annual mitigation planning evaluation process and the next five-year mitigation plan update. The HMP Coordinator is responsible for coordinating the plan evaluation portion of the meeting, soliciting feedback, collecting, and reviewing the comments, and ensuring their incorporation in the 5-year plan update as appropriate; however, members of the Planning Partnership will assist the HMP Coordinator. Additional meetings may also be held as deemed necessary by the Planning Partnership. The purpose of these meetings would be to provide the public an opportunity to express concerns, opinions, and ideas about the plan.

The HMP Coordinator will ensure that:

- Public and stakeholder comments and input on the plan, and hazard mitigation in general, are collected, recorded, and addressed as appropriate.
- The HMP website is maintained and updated as appropriate.
- Copies of the latest approved plan are available for review at appropriate county facilities, along with instructions to facilitate public input and comment on the plan.
- Public notices, including media releases, are made (as appropriate) to inform the public of the availability of the plan, particularly during plan update cycles.

Mrs. Amanda Meldrum of PPROEM has been identified as the ongoing HMP Coordinator and is responsible for receiving, tracking, and filing public comments regarding this Plan Update. Her contact information is:

Mailing Address:	PPROEM 3755 Mark Dabling Blvd, City of Colorado Springs, CO, 80910.
Contact Name:	Amanda Meldrum, Emergency Management Specialist
Email Address:	amandameldrum@elpasoco.com
Telephone:	719-575-8416

REFERENCES

Accuweather. n.d. *What are Chinook winds?* Accessed July 25, 2025. https://www.accuweather.com/en/weather-news/what-are-chinook-winds.

Anderson, Jane L. 1991. *Cultural Resources Inventory of Proposed Expansion Areas for Peterson and Falcon Air Force Bases, El Paso County, Colorado, Volume I.* Accessed 2025. https://core.tdar.org/document/470618/cultural-resources-inventory-of-proposed-expansion-areas-for-peterson-and-falcon-air-force-bases-el-paso-county-colorado-volume-i.

ASDSO. 2025b. *Dam Incident Database Search.* January 6. Accessed July 28, 2025. https://damsafety.org/incidents.

Avalanche.Org. 2025. *Destructive Force (D Scale).* Accessed 2025. https://avalanche.org/avalanche-encyclopedia/avalanche/avalanche-problems/avalanche-size/destructive-force-d-scale/.

—. 2025. *Relative Size (R Scale).* Accessed 2025. https://avalanche.org/avalanche-encyclopedia/avalanche/avalanche-problems/avalanche-size/relative-size-r-scale/.

BEA. 2024. *GDP by County, Metro, and Other Areas.* December 4. Accessed September 9, 2025. https://www.bea.gov/data/gdp/gdp-county-metro-and-other-areas.

BLS. n.d. "Labor Force Data by County." *Local Area Unemployment Statistics.* Accessed September 9, 2025. https://www.bls.gov/lau/tables.htm#cntyaa.

Byron, Elizabeth. 2021. *Modeling Risk of Landslide Initiation and Runout in the Colorado.* Accessed 2025. https://www.engr.colostate.edu/faculty/pnelson/wp-content/uploads/sites/23/2024/03/Byron_MS.pdf.

CAIC. n.d. *Colorado Avalanche Information Center.* Accessed 2025. https://avalanche.state.co.us/about-us.

Case-Buskirk, Emily. 2025. *National Drought Mitigation Center: New report details global drought impacts.* July 8. Accessed 2025. https://ianrnews.unl.edu/article/new-report-details-global-drought-impacts.

CDC. 2005. *Extreme Cold.* March 22. Accessed September 1, 2023. https://www.cdc.gov/disasters/winter/pdf/extreme-cold-guide.pdf.

—. 2022a. *Extreme Heat.* June 17. Accessed September 1, 2023. https://www.cdc.gov/disasters/extremeheat/index.html.

—. 2022. *Heat Stress – Heat Related Illness.* May 13. https://www.cdc.gov/niosh/topics/heatstress/heatrelillness.html#exhaustion.

—. 2020. *Heat-Related Deaths — United States, 2004–2018.* June 19. Accessed 2025. https://www.cdc.gov/mmwr/volumes/69/wr/mm6924a1.htm.

—. 2024. *Pandemic Planning for Healthcare Settings.* October 22. Accessed 2025. https://www.cdc.gov/niosh/healthcare/hcp/pandemic/index.html.

Center for Climate and Energy Solutions. n.d. *Tornadoes and Climate Change.* Accessed 2025. https://www.c2es.org/content/tornadoes-and-climate-change/.

CGS. n.d. "Colorado Earthquake and Fault Map." *Colorado Geological Survey.* Accessed September 10, 2025. https://cgsarcimage.mines.edu/ON-001/.

—. 2019. *ON-006-15M Colorado Earthquake and Fault Map.* July 1. Accessed 2025. https://coloradogeologicalsurvey.org/publications/colorado-earthquake-fault-map/.

Colorado - Climate Action. 2018. *Colorado Hazard Mitigation Plan.* Accessed 2025. https://climate.colorado.gov/2018-2023-colorado-hazard-mitigation-plan.

Colorado Avalanche Information Center. n.d. *Avalanche Danger Scale.* Accessed July 18, 2025. https://avalanche.state.co.us/forecasts/tutorial/danger-scale.

Colorado Climate Action. 2018. *2018-2023 Colorado Hazard Mitigation Plan.* Accessed 2025. https://climate.colorado.gov/2018-2023-colorado-hazard-mitigation-plan.

—. n.d. *Colorado Hazards and Risk Map Portal.* Accessed 2025. https://climate.colorado.gov/colorado-hazards-and-risk-map-portal.

Colorado Climate Center. n.d. *Climate Change in Colorado: Climate Extremes and Hazards.* Accessed 2025. https://climatechange.colostate.edu/chapters/4_hazards.html.

Colorado Department of Local Affairs. 2026. *Emergency Preparedness: Colorado High-Hazard Dam Release.* Accessed 2026. https://coresiliency.colorado.gov/emergency-preparedness-colorado-high-hazard-dam-release.

Colorado Department of Public Safety. 2018. *Colorado State Hazard Mitigation Plan.* Accessed 2025. https://drive.google.com/file/d/1bp0gDZTfOTO6bQa6TA8hv7_FLZZgSwxp/view.

Colorado Department of Transporation. 2019. *Colorado Freight Plan.* Accessed 2025. https://freight.colorado.gov/sites/freight/files/documents/2019%20Colorado%20Freight%20Plan.pdf.

Colorado DHS EM. 2004. *Regional and Local Hazard Mitigation Plans.* October 1. Accessed 2025. https://mars.colorado.gov/mitigation/regional-and-local-hazard-mitigation-plans.

Colorado DHSEM. 2023. *Colorado Enhanced-State Hazard Mitigation Plan.* Accessed 2025. https://drive.google.com/file/d/1MPL0Oiy-yZYDIMziTvYkR12s35FzG-G8/view.

Colorado Division of Homeland Security and Emergency Management. 2018. *Enhanced State Hazard Mitigation Plan (E-SHMP).* Accessed 2025. https://mars.colorado.gov/mitigation/enhanced-state-hazard-mitigation-plan-e-shmp#:~:text=The%20plan%20was%20approved%20by%20FEMA%20on%20December,commit%20resources%20to%20reduce%20the%20effects%20of%20hazards.

Colorado Division of Water Resources. n.d. *Dam Safety.* Accessed 2025. https://dwr.colorado.gov/services/dam-safety.

Colorado Geological Survey. n.d. Accessed 2025. https://coloradogeologicalsurvey.org/hazards/rockfall/.

—. n.d. *Abandoned Mine Lands (AML).* Accessed 2025. https://coloradogeologicalsurvey.org/hazards/aml/.

—. n.d. *Case Study: Lykins Formation.* Accessed 2025. https://coloradogeologicalsurvey.org/2022/case-study-lykins-formation/.

—. n.d. *Collapsible Soils.* Accessed 2025. https://coloradogeologicalsurvey.org/2018/collapsible-soils/.

—. n.d. *Debris and Mud Flows.* Accessed 2025. https://coloradogeologicalsurvey.org/hazards/debris-flows/.

—. n.d. *Ground Subsidence.* Accessed 2025. https://coloradogeologicalsurvey.org/hazards/ground-subsidence/.

—. n.d. *OF-12-02 Colorado Map of Potential Evaporite Dissolution and Evaporite Karst Subsidence Hazards.* Accessed 2025. https://coloradogeologicalsurvey.org/publications/evaporite-dissolution-karst-subsidence-hazard-map-colorado/.

—. n.d. *OF-18-11 Debris Flow Susceptibility Map of El Paso County, Colorado.* Accessed 2025. https://coloradogeologicalsurvey.org/publications/debris-flow-susceptibility-map-el-paso-colorado/.

—. 2009. *Subsidence above inactive coal mines.* Accessed 2025. https://coloradogeologicalsurvey.org/wp-content/uploads/woocommerce_uploads/SP-26.pdf.

Colorado Health Institute. 2022. *2022 Health and Climate County Profile.* Accessed 2025. https://www.coloradohealthinstitute.org/sites/default/files/2022-06/El%20Paso%20County%20Climate%20Data_0.pdf.

Colorado OEM. 2019. *Colorado State Emergency Operations Plan.* Accessed 2025. https://dhsem.colorado.gov/emergency-management/plans/colorado-state-emergency-operations-plan.

Colorado Parks Service. n.d. *Colorado Wildfire Risk: El Paso County Report.* Accessed 2025. https://co-pub.coloradoforestatlas.org/api/docs/ElPasoCountySummary.pdf.

—. 2025. *WILDFIRE RISK VIEWER.* Accessed 2025. https://co-pub.coloradoforestatlas.org/#/.

Colorado Springs Gazette. n.d. Accessed 2025. https://daily.gazette.com/the-colorado-springs-gazette.

Colorado State - Colorado Climate Center. 2024. *Colorado's Climatology of Severe Weather Reports.* Accessed 2025. https://climate.colostate.edu/severe_wx_climatology.html.

Colorado Water Conservation Board. n.d. *Climate.* Accessed 2025. https://cwcb.colorado.gov/focus-areas/hazards/climate.

—. n.d. *CO Hazard Mapping and Risk MAP Portal.* Accessed 2026. https://coloradohazardmapping.com/County/ElPaso.

DHS. 2015. *After Action Report: Black Forest Fire.* Accessed 2025. https://dhsem.colorado.gov/sites/dhsem/files/documents/Colorado%202013%20Floods%20and%20Black%20Forest%20Fire_%20AAR_IP_Final_6_30_15%20%281%29.pdf.

—. 2019. *DHS Strategic Framework for Countering Terrorism and Targeted Violence.* September 20. Accessed 2025. https://www.dhs.gov/publication/dhs-strategic-framework-countering-terrorism-and-targeted-violence.

—. 2022. *Natural Disasters.* October 5. Accessed June 16, 2023. https://www.dhs.gov/natural-disasters#:~:text=Ninety%20percent%20of%20natural%20disasters,floods%20and%20their%20cascading%20consequences.

DOLA. n.d. *State Demography Office Population Resource Page.* Accessed May 25, 2025. https://demography.dola.colorado.gov/assets/html/population.html.

DWR. 2025. *Dam Safety.* Excel Spreadsheet, Colorado Department of Water Resources.

Economic Development Administration. 2014. *El Paso County, Colorado Economic Development Assessment Team Report.* Accessed 2025. https://www.manitouspringsco.gov/DocumentCenter/View/887/El-Paso-County-Colorado-Economic-Development-Assessment-Team-Report---September-2014-PDF.

El Paso County Land Development Code. 2017. *Chapter 6: Land Development Code.* Accessed 2025. https://epc-assets.elpasoco.com/wp-content/uploads/sites/12/LandUseCode/EPC-Land-Use-Code-Chapter-6-2016.pdf.

El Paso County. n.d. *Planning and Community Developemnt.* Accessed 2025. https://planningdevelopment.elpasoco.com/.

—. n.d. *Policies and Manuals.* Accessed 2025. https://publicworks.elpasoco.com/policies-manuals/.

—. 2018. *Water Master Plan Presentation to the Commissioners.* Accessed 2025. https://planningdevelopment.elpasoco.com/2018/11/13/water-master-plan-presentation-to-the-commissioners/.

El Paso County's Sheriff's Office. n.d. *Community Wildfire Protection Plan for Unincorproated El Paso County.* Accessed 2025. https://static.colostate.edu/client-files/csfs/pdfs/El-Paso-County-CWPP.pdf.

EPA. 2023. *Climate Adaptation and EPA's Role.* U.S. Environmental Protection Agency. September 6. Accessed December 2023. https://www.epa.gov/climate-adaptation/climate-adaptation-and-epas-role.

—. 2024. *Climate Change Indicators: Heat Waves.* June. Accessed 2025. https://www.epa.gov/climate-indicators/climate-change-indicators-heat-waves.

—. 2025. *Extreme Heat.* March 27. Accessed 2025. https://www.epa.gov/climatechange-science/extreme-heat.

—. 2025. *What are extremely hazardous substances (EHSs)?* April 18. Accessed 2025. https://www.epa.gov/epcra/what-are-extremely-hazardous-substances-ehss.

FEMA. 2025. June 16. Accessed 2025. https://www.fema.gov/floodplain-management/community-rating-system#:~:text=The%20Community%20Rating%20System%20%28CRS%29%20is%20a%20voluntary,Insurance%20Program%20%28NFIP%29.%20Over%201%2C500%20communities%20participate%20nationwide.

—. 2022. *Benefits of Natural Floodplains.* April 01. Accessed October 13, 2022. https://www.fema.gov/floodplain-management/wildlife-conservation/benefits-natural#:~:text=Some%20of%20the%20benefits%20of%20floodplains%20to%20a,quality%20recreational%20opportunities%20%28fishing%2C%20bird%20watching%2C%20boating%2C%20etc.%29.

—. n.d. *Disaster Declarations for States and Counties.* Accessed May 25, 2025. https://www.fema.gov/data-visualization/disaster-declarations-states-and-counties.

—. 2024. "Federal Emergency Management Agency." *Taking Shelter from the Storm: Building or Installing a Safe Room for Your Home.* December. Accessed July 27, 2025. https://www.fema.gov/sites/default/files/documents/fema_rsl_fema-p-320-taking-shelter-from-the-storm_042025.pdf.

—. 2025. *FEMA Strategic Foresight 2050.* March 7. Accessed 2025. https://www.fema.gov/emergency-managers/practitioners/strategic-foresight.

—. 2023. *FEMA-P366.* Accessed 2025. https://www.fema.gov/sites/default/files/documents/fema_p-366-hazus-estimated-annualized-earthquake-losses-united-states.pdf.

—. n.d. *Flood | Impact.* Accessed June 16, 2023. https://community.fema.gov/ProtectiveActions/s/article/Flood-Impact.

—. n.d. *Hazard Mitigation Assistance Grants.* Federal Emergency Management Agency. Accessed December 2023. https://www.fema.gov/grants/mitigation.

—. 2024. *Historic Manitou Springs Incline Trail and Hydro-Electric Plant Pipeline in El Paso County, Colorado.* September 18. Accessed 2025. https://www.fema.gov/case-study/historic-manitou-springs-incline-trail-and-hydro-electric-plant-pipeline-el-paso-county.

—. n.d. *Historic Manitou Springs Incline Trail and Hydro-Electric Plant Pipeline in El Paso County, Colorado.* Accessed 2025. https://www.fema.gov/case-study/historic-manitou-springs-incline-trail-and-hydro-electric-plant-pipeline-el-paso-county.

—. n.d. *Historic Manitou Springs Incline Trail and Hydro-Electric Plant Pipeline in El Paso County, Colorado.* Accessed 2025. https://www.fema.gov/case-study/historic-manitou-springs-incline-trail-and-hydro-electric-plant-pipeline-el-paso-county.

—. 2013. *Integrating Hazard Mitigation Into Local Planning: Case Studies and Tools for Community Officials (2013).* Accessed 2025. https://www.fema.gov/emergency-managers/national-preparedness/frameworks/community-recovery-management-toolkit/recovery-planning/integrating-mitigation/case-studies-tools-community.

—. 2020. *Living With Levees.* Accessed 2025. https://www.fema.gov/sites/default/files/2020-08/fema_living-with-levees_0512.pdf.

FEMA. 2023. *Local Mitigation Planning Handbook.* Federal Emergency Management Agency. Accessed December 2023. https://www.fema.gov/sites/default/files/documents/fema_local-mitigation-planning-handbook_052023.pdf.

FEMA. 2022. *Local Mitigation Planning Policy Guide.* OMB Collection #1660-0062, Federal Emergency Management Agency. Accessed December 2023. https://www.fema.gov/sites/default/files/documents/fema_local-mitigation-planning-policy-guide_042022.pdf.

—. 2018. "Mitigation Planning and the Community Rating System Key Topics Bulletin." October. https://www.fema.gov/sites/default/files/2020-06/fema-mitigation-planning-and-the-community-rating-system-key-topics-bulletin_10-1-2018.pdf.

FEMA. 1997. *Multi Hazard Identification and Risk Assessment.* Technical, FEMA. http://www.fema.gov/library/viewRecord.do?id=2214.

—. 2019. *National Risk Index.* Accessed August 16, 2023. https://hazards.fema.gov/nri/map.

—. n.d. *National Risk Index.* Accessed 2025. https://hazards.fema.gov/nri/map.

—. 2024. *OpenFEMA Dataset: NFIP Multiple Loss Properties - v1.* December 17. Accessed June 14, 2025. https://www.fema.gov/openfema-data-page/nfip-multiple-loss-properties-v1.

FEMA. 2003. *State and Local Mitigation Planning how-to guide: Developing the Mitigation Plan; identifying mitigation actions and implementation strategies.* Federal Emergency Management Agency. https://mitigation.eeri.org/wp-content/uploads/FEMA_386_3.pdf.

—. 2023. *Summary of FEMA Hazard Mitigation Assistance (HMA) Programs.* https://www.fema.gov/fact-sheet/summary-fema-hazard-mitigation-assistance-hma-programs.

HazardDB. 2024. Accessed 2025. https://hazarddb.com/region/colorado/monument-colorado.

History Colorado, and Colorado Encylopedia. n.d. *El Paso County.* Accessed September 2025. https://coloradoencyclopedia.org/article/el-paso-county.

Iowa State University. 2025. *Archived NWS Watch, Warnings, Advisories.* Accessed July 18, 2025. https://mesonet.agron.iastate.edu/request/gis/watchwarn.phtml.

KOAA 5. 2022. *Wildfires burning in El Paso, Teller and Pueblo Counties.* April 10. Accessed 2025. https://www.youtube.com/watch?v=WSi8usMHs8o.

KOAA. 2023. *Fires along Highway 94 contained following pre-evacuation notice sent in eastern El Paso County.* October 10. Accessed 2025. https://www.koaa.com/news/covering-colorado/multiple-small-fires-reported-along-highway-94-east-of-colorado-springs.

KOAA News. 2020. *Looking back at the 2018 Colorado Springs and Cheyenne Mountain Zoo hail storm.* August 6. Accessed 2025. https://www.koaa.com/news/covering-colorado/looking-back-at-the-2018-colorado-springs-and-cheyenne-mountain-zoo-hail-storm.

National Academies of Sciences, Engineering, and Medicine. 2022. *Resilience for Compounding and Cascading Events.* Washington, DC: The National Academies Press. Accessed December 2023. https://nap.nationalacademies.org/read/26659/chapter/3.

National Geographic. 2022. *Floodplain.* May 20. Accessed October 13, 2022. https://education.nationalgeographic.org/resource/flood-plain.

National Highway Traffic Safety Administration. 2025. *Fatality Analysis Reporting System (FARS).* Accessed 2025. https://www.nhtsa.gov/research-data/fatality-analysis-reporting-system-fars.

Next 9News. 2022. *Colorado Springs fights off multiple grass fires, including one by airport.* May 12. Accessed 2025. https://www.youtube.com/watch?v=g634eC48Kw8.

NLSC. n.d. *National Lightning Safe Council - U.S. Lightning Fatalities.* Accessed July 25, 2025. http://lightningsafetycouncil.org/LSC-Lightning-Fatalities.html.

NOAA. 2007. *Enhanced F Scale for Tornado Damage.* Accessed October 15, 2024. https://www.spc.noaa.gov/efscale/ef-scale.html.

—. 2025. *Overview.* January 10. Accessed 2025. https://www.ncei.noaa.gov/access/billions/.

—. n.d. *U.S. Climate Normals Quick Access.* Accessed 2025. https://www.ncei.noaa.gov/access/us-climate-normals/.

—. 2025. *U.S. Drought Monitor: Drought Conditions for El Paso County.* July 8. Accessed 2025. https://www.drought.gov/states/texas/county/el%20paso.

—. n.d. *US Climate Normals.* Accessed September 8, 2025. https://www.ncei.noaa.gov/access/us-climate-normals/#dataset=normals-monthly&timeframe=30&location=CO&station=USW00093037.

NOAA-NCEI. 2025. *NOAA NCEI Storm Event Database.* Accessed 2025. https://www.ncdc.noaa.gov/stormevents/listevents.jsp?eventType=%28Z%29+Avalanche&beginDate_mm=01&beginDate_dd=01&beginDate_yyyy=2015&endDate_mm=02&endDate_dd=28&endDate_yyyy=2025&county=EL%2BPASO%3A41&hailfilter=0.00&tornfilter=0&windfilter=000&sort=DT&su.

NPS. 2023. *The National Historic Preservation Act.* March. Accessed 2025. https://rrt5.org/Portals/0/docs/Odess%2097%20PA%20and%20106%20Overview%20-%20OSC%20and%20HPS%20Training%20-%20508%20Compliant.pdf.

NSSL. 2021. *Severe Weather 101 - Hail Basics.* Accessed 2021. https://www.nssl.noaa.gov/education/svrwx101/hail/.

NTSB. n.d. *Aviation Investigation Search.* Accessed July 25, 2025. https://www.ntsb.gov/Pages/AviationQueryv2.aspx.

NWS. 2019. *Flood Related Hazards.* September 16. Accessed January 03, 2023. https://www.weather.gov/safety/flood-hazards.

—. n.d. *Flood Warning VS. Watch.* Accessed 2025. https://www.weather.gov/safety/flood-watch-warning.

—. 2023. *Lightning Casualties by County.* Accessed July 25, 2025. https://www.weather.gov/pub/lightning_casualties_by_county.

—. n.d. *Lightning Flash Density Maps of Colorado, the United States and the World.* Accessed July 25, 2025. https://www.weather.gov/pub/lightningflashdensitymaps.

Olson, Dean. 2012. *Agroterrorism.* February 1. Accessed 2025. https://leb.fbi.gov/articles/featured-articles/agroterrorism-threats-to-americas-economy-and-food-supply.

OPR, CNRA, CEC. 2018. *California's Fourth Climate Change Assessment.* California Governor's Office of Planning and Research; California Natural Resources Agency; California Energy Commission. Accessed October 11, 2023. https://climateassessment.ca.gov/.

Pachot, Norishka. 2025. *Fox 21 News: Storm totals: Lime-sized hail fell in El Paso County.* July 7. Accessed 2025. https://www.fox21news.com/news/storm-totals-lime-sized-hail-fell-in-el-paso-county/.

Peitzsch, Erich H., Gregory T. Pederson, Karl W. Birkeland, Jordy Hendrikx, and Daniel B. Fagre. 2021. "Climate drivers of large magnitude snow avalanche years in the U.S." *Scientific Reports.*

PPROEM. 2025. *2026 Hazard Mitigation Plan (HMP) Update.* Accessed 2025. https://pproem.com/HMPUpdate.

—. 2020. *Hazard Mitigation Plan 2020.* Accessed 2025. https://pproem.com/document/pproem-hmp-final-20220405.pdf.

Price, Colin. 2008. Journal of Geophysical Research and Atmospheric Research.

Seacoast Science Center. n.d. *Your Learning Connection - What's a Watershed?* Accessed February 12, 2025. https://www.seacoastsciencecenter.org/learning-resource/whats-a-watershed/.

Snoflo. 2026. *Glen Eyrie #3 Reservoir Report.* January 28. Accessed 2026. https://snoflo.org/reservoir/colorado/co01972-glen-eyrie-3.

Soil and Water Conservation Society. 2003. *Conservation Implications of Climate Change.* Accessed 2025. https://www.swcs.org/resources/publications/conservation-implications-of-climate-change.

The Denver Post. 2025. *Meridian fire burning on 2,515 acres.* March 13. Accessed 2025. https://www.denverpost.com/2025/03/13/grass-fire-burning-east-colorado-springs-mandatory-evacuation/.

Tornado Path. 2025. *El Paso, Colorado Tornado Tracking.* Accessed 2025. https://www.tornadopath.com/colorado/el-paso.

U.S. Forest Service. 2019. *County of Placer Community Development Resource Agency.* Accessed August 4, 2022. https://www.placer.ca.gov/2680/Squaw-Valley-Alpine-Meadows-Base-to-Base.

Uptime Intelligence Team. 2020. *Pandemic planning and response: A guide for critical infrastructure.* May 12. Accessed 2025. https://intelligence.uptimeinstitute.com/resource/pandemic-planning-and-response-guide-critical-infrastructure.

USACE. n.d. *HEC-RAS Hydraulic Reference Manual: Estimating Breach Parameters.* Accessed 2025. https://www.hec.usace.army.mil/confluence/rasdocs/ras1dtechref/latest/performing-a-dam-break-study-with-hec-ras/estimating-dam-breach-parameters/estimating-breach-parameters.

—. 2025. *National Inventory of Dams - El Paso County, Colorado.* Accessed February 4, 2026. https://nid.sec.usace.army.mil/nid/#/dams/search/sy=@countyState:El%20Paso,%20Colorado&viewType=map&resultsType=dams&advanced=false&hideList=false&eventSystem=false.

—. 2021. *Nationwide Permits.* U.S. Army Corps of Engineers. December 27. Accessed November 19, 2024. https://www.spk.usace.army.mil/missions/regulatory/permitting/nationwide-permits/.

USDA. n.d. *Disaster Designation Information.* U.S. Department of Agriculture. https://www.fsa.usda.gov/programs-and-services/disaster-assistance-program/disaster-designation-information/index.

USDM. 2025. *US Drought Monitor.* Accessed July 18, 2025. https://droughtmonitor.unl.edu/DmData/TimeSeries.aspx.

USGS - Earthquake Hazards Program. n.d. *The Modified Mercalli Intensity Scale.* Accessed 2025. https://www.bing.com/search?q=Modified+Mercalli+Intensity+Scale.&cvid=55992f088b1741b2a6e95a1761f29839&gs_lcrp=EgRIZGdlKgYIABBFGDkyBggAEEUYOTIGCAEQABhAMgYIAhAAGEAyBggDEAAYQDIGCAQQABhAMgYIBRAAGEAyBggGEAAYQDIGCAcQABhAMgYICBAAGEAyCAgJEOkHGPxV0gEHNjA1ajBqNKgC.

USGS. 2016. *Debris-Flow Hazards in the United States.* November 29. Accessed 2025. https://pubs.usgs.gov/fs/fs-176-97/fs-176-97.html.

—. 2018. *Post-Fire Flooding and Debris Flow.* June 5. https://www.usgs.gov/centers/california-water-science-center/science/post-fire-flooding-and-debris-flow.

USNTAC. 2018. *Mass Attacks in Public Spaces.* Accessed 2025. https://www.secretservice.gov/sites/default/files/2020-04/USSS_FY2019_MAPS.pdf.

—. n.d. *National Threat Assessment Center.* Accessed 2025. https://www.secretservice.gov/protection/ntac.

APPENDIX A. PLANNING PARTNER HAZARD MITIGATION PLAN (HMP) ADOPTION RESOLUTIONS

To Be Provided With Final Draft

APPENDIX B. DEFINITION OF TERMS AND ACRONYMS

ACS—American Community Survey

AFB—Air Force Bae

AMLI—Abandoned Mine Land Inventory

AP—airport

APA—approvable pending adoption

AQI—air quality index

AR—atmospheric river

ASDSO—Association of State Dam Safety Officials

ASOS—Automated Surface Observing System

ATF—Bureau of Alcohol, Tobacco and Firearms

BEA—U.S. Bureau of Economic Analysis

BLS—U.S. Bureau of Labor Statistics

CAIC—Colorado Avalanche Information Center

CDBG—Community Development Block Grants

CDC—U.S. Centers for Disease Control and Prevention

CDOT—Colorado Department of Transportation

CDPHE—Colorado Department of Public Health and Environment

CEC—California Energy Commission

CEM—Certified Emergency Manager

CEO—Colorado Energy Office

CEPA—Colorado Emergency Preparedness Assessment

CERT—Community Emergency Response Team

CFR—Code of Federal Regulations

CGS—Colorado Geological Survey

CHIRRP—Confronting Hazards, Impacts and Risks for a Resilient Planet

CIAC—Colorado Information Analysis Center

CIP—capital improvement program

CISA—Cybersecurity & Infrastructure Security Agency

CNRA—California Natural Resources Agency

CONUS—Continental United States

COOP—National Weather Service Cooperative Observer Program

COS—City of Colorado Springs Airport

COSWAP—Colorado Strategic Wildfire Action Program

COVOAD—Colorado Voluntary Organizations Active in Disaster

CRS—Community Rating System

CSEAP—Colorado State Emergency Action Plan

CSFS—Colorado State Forest Service

CSP—Colorado State Patrol

CSPD—Colorado Springs Police Department

CSU—Colorado Springs Utilities

CWA—Clean Water Act

CWCB—Colorado Water Conservation Board

CWMP—Colorado Wildfire Mitigation Program

CWPP—Community Wildfire Protection Plan

CWRPDA—Colorado Water Resources and Power Development Authority

DBIR—Data Breach Investigation Report

DCEA—Division of Code Enforcement and Administration

DEM—digital elevation model

DERA—Designated Emergency Response Authority

DFIRM—Digital Flood Insurance Rate Map

DFPC—Division of Fire Prevention and Control

DHSEM—Division of Homeland Security and Emergency Management

DMA—Disaster Mitigation Act of 2000

DOLA—Department of Local Affairs

DPW—Department of Public Works

DRMS—Division of Reclamation, Mining and Safety

DRR—Disaster Resilience Rebuilding

DWR—Colorado Department of Water Resources

EAP—Emergency Action Plan

ECC—Emergency Coordination Center

EDAT—Economic Development Assessment Team

EF—Enhanced Fujita

EIAF—Energy/Mineral Impact Assistance Fund

EMAP—Emergency Management Accreditation Program

EMS—emergency medical services

EOC—Emergency Operations Center

EPA—Environmental Protection Agency

EPC—Environmental Protection Agency's

EPCRA—Emergency Planning and Community Right-to-Know Act of 1986

EPSO—???

EPSOWF—El Paso County Wildland Fire Management

ESA—Endangered Species Act

FAA—Federal Aviation Administration

FBI—Federal Bureau of Investigation

FCC—Federal Communications Commission

FEMA—Federal Emergency Management Agency

FHWA-ER—Federal Highway Administration Emergency Relief

FIRM—Flood Insurance Rate Map

FIS—Flood Insurance Study

FMA—Flood Mitigation Assistance

FRWRM—Forest Restoration and Wildfire Risk Mitigation

FTA—Federal Transit Administration

FTO—Foreign Terrorist Organization

GIS—Geographic Information System

GPA—grade point average

HAZMAT—hazardous materials

HHPD—High Hazard Potential Dams

HMA—Hazard Mitigation Assistance

HMGP—Hazard Mitigation Grant Program

HMP—Hazard Mitigation Plan

HMPT—Hazard Mitigation Planning Team

HSGP—Homeland Security Grant Program

HVAC—heating, ventilation, and air conditioning

IA—Individual Assistance

IBC—International Building Code

IIJA—Infrastructure Investment and Jobs Act

LEPC—Local Emergency Planning Committee

LOMA—Local Match Program

LOMR—letter of map revision

LOP—Letter of Permission

MRP—mean return period

MTA—metropolitan transit authorities

MVEA—Mountain View Electric Association

NCEI—National Centers for Environmental Information

NDMC—National Drought Monitoring Center

NEHRP—National Earthquake Hazard Reduction Program

NFIP—National Flood Insurance Program

NFPA—National Fire Protection Association

NHC—National Hurricane Center

NLCD—National Land Cover Database

NLSC—National Lightning Safe Council

NOAA—National Oceanic and Atmospheric Administration

NORAD—North American Aerospace Defense Command

NPS—National Park Service

NRDC—National Resource Defense Council

NRI—National Risk Index

NSI—National Structure Inventory

NSSL—National Severe Storms Laboratory

NTAC—National Threat Assessment Center

NTSB—National Transportation Safety Board

NWP—nationwide permit

NWS—National Weather Service

OEDIT—Office of Economic Development and International Trade

OEM—Office of Emergency Management

OPR—California Governor's Office of Planning and Research

OPSG—Operation Stonegarden

PA—Public Assistance

PDM—Pre-Disaster Mitigation

PGA—peak ground acceleration

PPACG—Pikes Peak Area Council of Governments

PPE—personal protective equipment

PPR—Pikes Peak Region

PPRBD—Pikes Peak Regional Building Department

PPROEM—Pikes Peak Region Office of Emergency Management

PVC—poly-vinyl chloride

RCV—Replacement Cost Value

RLF—Revolving Loan Fund

SARA—Superfund Amendments and Reauthorization Act of 1986

SBA—Small Business Administration

SCADA—Supervisory Control and Data Acquisition

SCU—Special Communications Unit

SEOP—Colorado State Emergency Operations Plan

SFHA—special flood hazard area

SHMO—State Hazard Mitigation Officer

SHMP—State Hazard Mitigation Plan

SHSP—State Homeland Security Program

SPC—Storm Prediction Center

TORRO—Tornado and Storm Research Organisation

UASI—Urban Areas Security Initiative

UC—University of Colorado

UCCS—University of Colorado at Colorado Springs

USACE—U.S. Army Corps of Engineers

USC—United States Code

USDA—U.S. Department of Agriculture

USDM—U.S. Drought Monitor

USEDA—U.S. Economic Development Administration

USGS—U.S. Geological Survey

VOAD—Voluntary Organizations Active in Disasters

WRA—Wildfire Risk Assessment

WRAP—Wildfire Risk Assessment Portal

WRRG—Wildfire Risk Reduction Grant

WUI—Wildland-Urban Interface

APPENDIX C. PUBLIC AND STAKEHOLDER OUTREACH DOCUMENTATION

Insert Appendix Content

APPENDIX D. MEETING DOCUMENTATION

Insert Appendix Content

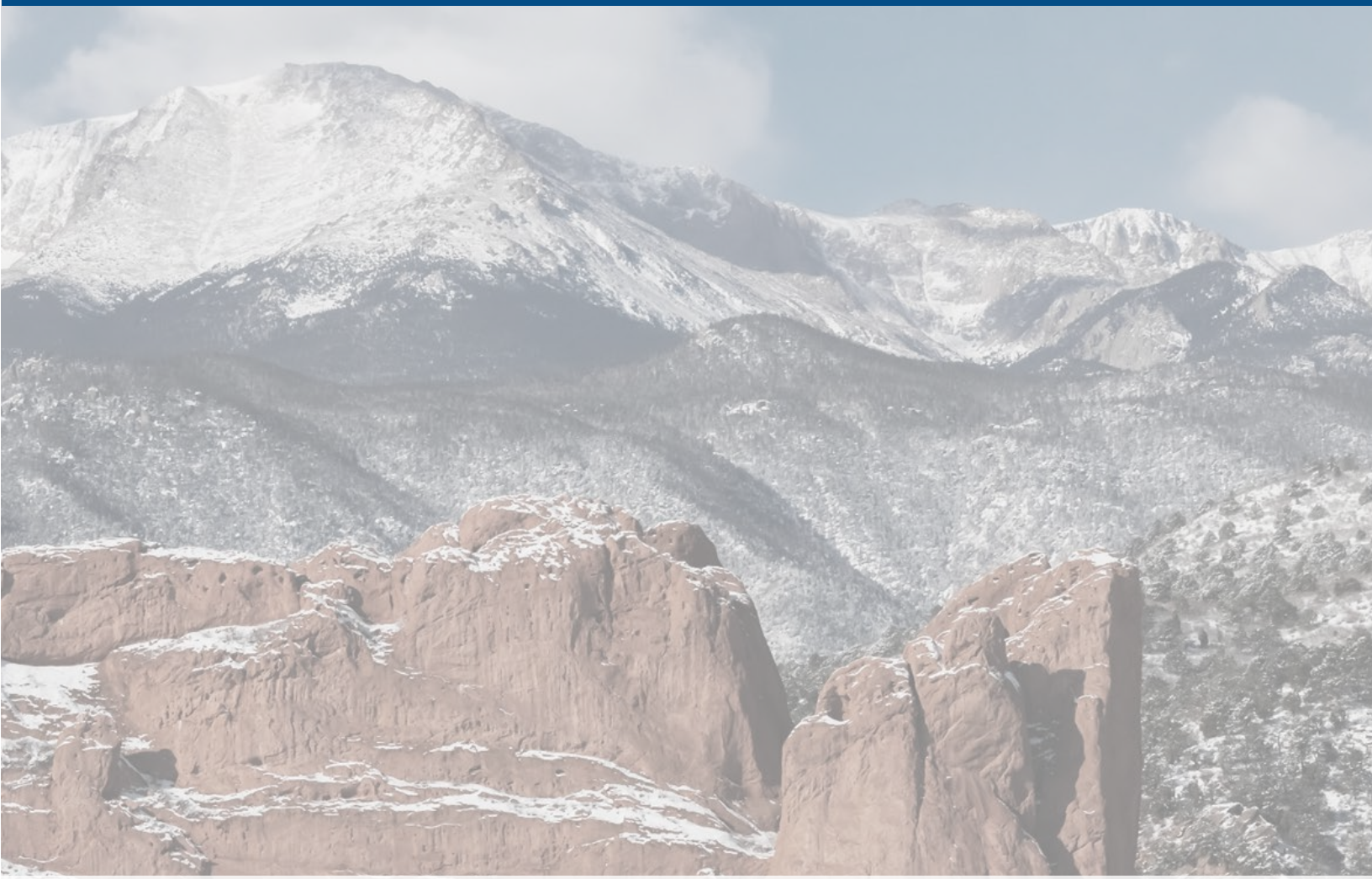
APPENDIX E. SURVEY RESULTS

Insert Appendix Content

PIKES PEAK REGIONAL MULTI-HAZARD MITIGATION PLAN

Volume 2—Jurisdictional Annexes

April 2026



PIKES PEAK REGIONAL EMERGENCY MANAGEMENT

TETRA TECH

Pikes Peak Regional Multi-Hazard Mitigation Plan

VOLUME 2—JURISDICTIONAL ANNEXES

APRIL 2026

Prepared For

Pikes Peak Regional Office of Emergency Management
3755 Mark Dabling Boulevard, Colorado Springs, CO 80907
719-385-5957 | www.pproem.com

Prepared By

Tetra Tech | Emergency Management, Risk & Resilience
2301 Lucien Way #120, Maitland, FL 32751
321-441-8500 | www.tetratech.com



Tetra Tech Project #105S045094

TABLE OF CONTENTS

1. INTRODUCTION 1-1
2. EL PASO COUNTY 2-1
3. CITY OF COLORADO SPRINGS 3-1
4. CITY OF FOUNTAIN 4-34
5. CITY OF MANITOU SPRINGS 5-1
6. TOWN OF CALHAN 6-1
7. TOWN OF GREEN MOUNTAIN FALLS 7-1
8. TOWN OF MONUMENT 8-1
9. TOWN OF PALMER LAKE 9-1
10. TOWN OF RAMAH 10-1

APPENDICES

Appendix A. Participating Jurisdiction Letters of Intent

1. INTRODUCTION

1.1 BACKGROUND

The Federal Emergency Management Agency (FEMA) encourages multi-jurisdictional planning for local hazard mitigation. Such planning efforts can generate a unified local voice on hazard mitigation, with cross-jurisdictional support for a hazard mitigation plan's recommended mitigation actions. They also help to form working relationships among participants' emergency managers, floodplain administrations, and other development agencies (FEMA 2021). Eligible participants for multi-jurisdiction hazard mitigation plans are local governments defined as follows in Title 44 of the Code of Federal Regulations, Part 201 (44 CFR Section 201.2):

> "Any county, municipality, city, town, township, public authority, school district, special district, intrastate district, council of governments (regardless of whether the council of governments is incorporated as a nonprofit corporation under State law), regional or interstate government entity, or agency or instrumentality of a local government; any Indian tribe or authorized tribal organization, or Alaska Native village or organization; and any rural community, unincorporated town or village, or other public entity."

In multi-jurisdictional hazard mitigation planning, every participating jurisdiction must meet the federal requirements for local mitigation planning. This means that each jurisdiction must actively participate in the planning process and must officially adopt the plan (44 CFR Section 201.6a(4)).

For the Pikes Peak Regional Multi-Hazard Mitigation Plan (HMP), a Planning Partnership was formed to leverage resources and to meet the federal local mitigation planning requirements for as many eligible governments in the County as possible. Members of the Planning Partnership consisted of representatives from each participating jurisdiction. The Pikes Peak Regional Office of Emergency Management (PPROEM) was the lead agency for this planning effort and directed the planning process with assistance from a contract planning consultant (Tetra Tech). A Steering Committee with broad representation across the county provided guidance and direction for the HMP planning process. Each participating planning partner has prepared a jurisdictional annex to this plan.

This chapter describes the HMP Planning Partnership, its responsibilities throughout the planning process, and the jurisdictional annexes developed as a result of the plan update efforts. The remaining chapters in this volume of the HMP present the annexes for each participating jurisdiction.

1.2 PLANNING PARTNER INVOLVEMENT

1.2.1 INITIAL SOLICITATION AND LETTERS OF INTENT

PPROEM solicited the participation of all eligible jurisdictions in the County at the commencement of this project. All jurisdictions interested signed a letter of intent and/ or a resolution committing their participation and resources to the development of the HMP (see Appendix A). The following is a list of the jurisdictions that participated in the update process and have met the minimum requirements of participation as established by the County and the Steering Committee:

- El Paso County
- City of Colorado Springs
- City of Fountain
- City of Manitou Springs
- Town of Calhan
- Town of Green Mountain Falls
- Town of Monument
- Town of Palmer Lake
- Town of Ramah

1.2.2 PLANNING PARTNER EXPECTATIONS

The following list of planning partner expectations was agreed to in each letter of intent to participate:

The **Planning Partnership** is responsible for developing and reviewing draft sections of the hazard mitigation plan, creating the mitigation strategy for their jurisdiction, and adopting the final plan. Members of the Planning Partnership have the expertise to develop the plan and have their jurisdiction's authority to implement the mitigation strategy developed during the planning process.

- Identify municipal representatives to serve as the planning points of contacts. These people were responsible for representing the community and assuring that these participation expectations are met by their community.
- Support the Steering Committee selected to oversee the development of this plan.
- Provide representation at municipal Planning Committee meetings
- Provide data and information about the community as requested by the Steering Committee or the contract consultant, including:
  - Structure and facility inventory data
  - New development and anticipated development
  - Natural hazard risk areas
  - Natural hazard events and losses that have impacted the community in the last five years
  - Plans, studies, reports, and ordinances addressing natural hazard risk
  - Mitigation activity in the community in the last five years, including progress on previously identified mitigation actions.

- Support public outreach efforts in the community, which may include:
  - Providing notices of the planning project on the municipal website with links to a County project website
  - Providing notice of the planning project, the availability of plan documents, and notice of public meetings via available local media (e.g., newsletters, flyers, email blasts, social media, etc.)
  - Advertising and supporting public meetings in the area
  - Supporting outreach to National Flood Insurance Program (NFIP) Repetitive Loss and Severe Repetitive Loss property owners in the community.
- Assist with the identification of stakeholders within the community who should be informed and potentially involved with the planning process.
- Complete data and information collection survey forms in a timely manner.
- Identify specific mitigation actions to address each of the natural hazards posing significant (or high or medium) risk to the community.
- Involve the local NFIP Floodplain Administrator in the planning process.
- Review draft plan sections when requested and provide comment and input as appropriate.
- Adopt the plan by resolution of the local governing body after FEMA conditional approval.
- Periodically provide the Steering Committee with reports of municipal staff and volunteer labor spent on the planning process.

Under the plan implementation and maintenance protocol established in Volume 1 of the HMP, it is intended that the Planning Partnership will remain active to support maintenance of the HMP after the plan has been adopted. By adopting this plan, each planning partner agrees to the plan implementation and maintenance protocol. Given that individual commitments change over time, it will be the responsibility of each jurisdiction and its points of contact to inform the County's coordinator for this HMP of any changes in representation.

1.3 JURISDICTIONAL ANNEX PREPARATION PROCESS

Jurisdictional annexes provide a unique, stand-alone guide to mitigation planning for each jurisdiction participating in a multi-jurisdiction HMP. The Pikes Peak Regional HMP is organized so that there is an annex for El Paso County and for every jurisdiction within the County's borders. This volume of the HMP includes an annex for each participating jurisdiction.

Workshops and additional meetings (in person, by email, or by teleconference) to complete the jurisdictional annexes were held with the County, the contract consultant, and the Steering Committee throughout the planning process. Details regarding these meetings are described further in Volume 1.

1.3.1 KICKOFF MEETING

PPROEM invited all municipalities to participate in a planning partner kickoff meeting held on April 7, 2025, to provide an overview of the planning process, including meetings and worksheets that would be used to gather information for annex preparation. Key elements of the worksheets

were discussed and subsequently completed by the appropriate jurisdictional personnel for each worksheet. The worksheets were collected, and the information was incorporated into each jurisdictional annex. In the event additional information was needed, the jurisdictional point of contact was contacted to provide more input into their annex.

1.3.2 HAZARD RANKING EXERCISE

At the risk assessment meeting on July 15, 2025, the consultant summarized the findings of the risk assessment for the hazards of concern evaluated in this HMP, including an initial ranking of hazards using the risk-related ranking methodology described in Volume 1. Each planning partner was asked to review the hazard ranking for its jurisdiction and revise as appropriate based on history of events, probability of occurrence, and the potential impact on people, property, and the economy. This exercise familiarized the planning partners with how to use the risk assessment as a tool to support other planning and hazard mitigation processes and to help prioritize types of mitigation actions that should be considered. Hazards that were ranked as "high" for each jurisdiction as a result of this exercise were considered to be priorities for identifying appropriate mitigation actions, although jurisdictions also identified actions to mitigate "medium" or "low" ranked hazards as appropriate.

1.3.3 MITIGATION STRATEGY WORKSHOP

A mitigation strategy workshop was held on July 31, 2025, to provide an overview on how to develop a strong mitigation strategy. In preparation for this workshop, the consultant provided a list of problem areas and vulnerabilities identified during the planning process, along with feedback from the citizen survey, to support the development of relevant projects for the mitigation strategy. Workshop participants received the following FEMA publications to use as a resource as part of a comprehensive review of all possible activities and mitigation measures to address hazards of concern:

- FEMA 551 "Selecting Appropriate Mitigation Measures for Floodprone Structures" (March 2007)
- FEMA "Mitigation Ideas—A Resource for Reducing Risk to Natural Hazards" (January 2013).

This workshop included the development of focused problem statements based on the impacts of natural hazards in the County and its communities. These problem statements provide detailed descriptions of problem areas, including known impacts on the jurisdiction (past damage, loss of service, etc.). Where possible, the statements include the street address of the problem location, adjacent streets, water bodies, and well-known structures as well as a brief description of existing site conditions (topography, terrain, hydrology). The problem statements form a bridge between the risk assessment (which quantifies impacts on each community), the capability assessment (which identifies capabilities for reducing hazard risks and supporting hazard mitigation), and the development of actionable mitigation strategies.

The County and the mitigation consultant worked with each jurisdiction to identify clear, implementable mitigation actions and to further support the completion of the jurisdictional annexes. Actions were evaluated to categorize them in the following types:

- Local Plans and Regulations (LPR)—These actions include government authorities, policies or codes that influence the way land and buildings are being developed and built.
- Structure and Infrastructure Project (SIP)—These actions involve modifying existing structures and infrastructure to protect them from a hazard or remove them from a hazard area. This could apply to public or private structures as well as critical facilities and infrastructure. This type of action also involves projects to construct structures to reduce the impact of hazards.
- Natural Systems Protection (NSP)—These are actions that minimize damage and losses and preserve or restore the functions of natural systems.
- Education and Awareness Programs (EAP)—These are actions to inform and educate citizens, elected officials, and property owners about hazards and potential ways to mitigate them. These actions may also include participation in national programs, such as StormReady and Firewise Communities
- Preventative Measures (PR)—Government, administrative or regulatory actions, or processes that influence the way land and buildings are developed and built. Examples include planning and zoning, floodplain local laws, capital improvement programs, open space preservation, and storm water management regulations.
- Property Protection (PP)—These actions include public activities to reduce hazard losses or actions that involve (1) modification of existing buildings or structures to protect them from a hazard or (2) removal of the structures from the hazard area. Examples include acquisition, elevation, relocation, structural retrofits, storm shutters, and shatter-resistant glass.
- Public Information (PI)—Actions to inform and educate citizens, elected officials, and property owners about hazards and potential ways to mitigate them. Such actions include outreach projects, real estate disclosure, hazard information centers, and educational programs for school-age children and adults.
- Natural Resource Protection (NR)—Actions that minimize hazard loss and preserve or restore the functions of natural systems. These actions include sediment and erosion control, stream corridor restoration, watershed management, forest and vegetation management, and wetland restoration and preservation.
- Structural Flood Control Projects (SP)—Actions that involve the construction of structures to reduce the impact of a hazard. Such structures include dams, setback levees, floodwalls, retaining walls, and safe rooms.
- Emergency Services (ES)—Actions that protect people and property during and immediately following a disaster or hazard event. Services include warning systems, emergency response services, and the protection of essential facilities

1.4 JURISDICTIONAL ANNEX FORMAT

The jurisdictional annex format is designed to document local compliance with the 44 Code of Federal Regulations (CFR) local mitigation planning regulations. It also achieves the following:

- Providing a locally relevant synthesis of the overall mitigation plan that can be readily presented, distributed, and maintained

- Facilitating local understanding of the community's risk from natural hazards
- Facilitating local understanding of the community's capabilities to manage natural hazard risk, including opportunities to improve those capabilities
- Facilitating local understanding of the efforts the community has taken, and plans to take, to reduce its natural hazard risk
- Facilitating the implementation of mitigation strategies, including the development of grant applications
- Providing a framework by which the community can continue to capture relevant data and information for future plan updates

The following are the elements of the jurisdictional annex.

- **Section X.1: Hazard Mitigation Planning Team**: Identifies the hazard mitigation planning primary and alternate contacts and floodplain administrator. Provides details on which departments were involved in the development of the jurisdictional annex. The widest range of departments, stakeholders, and persons familiar with the jurisdiction should be involved in the development of the jurisdictional annexes. Further detail on participants is provided in Volume 1.
- **Section X.2: Community Profile:** Provides a profile of the jurisdiction, including population and socially vulnerably populations.
- **Section X.3: Public Engagement:** Describes specific activities to collect input on hazards and vulnerability from the general public in the community.
- **Section X.4: Stakeholder Engagement:** Describes specific activities to collect input on hazards and vulnerability from community stakeholders.
- **Section X.5: Jurisdictional Capability Assessment and Integration:** Provides an inventory and evaluation of the jurisdiction's tools, mechanisms, and resources available to support hazard mitigation and natural hazard risk reduction. Tables provide an inventory of the jurisdiction's planning, regulatory, administrative, technical, and fiscal capabilities, its level of participation in state and federal programs designed to promote and incentivize local risk reduction efforts, and its adaptive capacity to adjust to damage and respond to consequences.
- **Section X.6: National Flood Insurance Program (NFIP) Compliance:** Summarizes jurisdiction-specific information related to managing and regulating the regulatory floodplain, including current and future compliance with the NFIP.
- **Section X.7: Growth/ Development Trends:** Summarizes recent and expected future development trends, including major residential/ commercial development and major infrastructure development.
- **Section X.8: Jurisdictional Risk Assessment:** Provides information regarding each jurisdiction's vulnerability to the identified hazards. Full data and information on the hazards of concern, the methodology used to develop the vulnerability assessments, and the results of those assessments that serve as the basis of these local hazard rankings may be found in Volume 1.

- *Hazard Area:* Each annex includes a map (or series of maps) illustrating identified hazard zones and critical facilities. The maps also show areas of known or anticipated future development, as available.
- *Hazard Event History:* Identifies hazard events that have caused significant impacts within the jurisdiction, including a summary characterization of those impacts identified by the jurisdiction.
- *Hazard Ranking and Vulnerabilities:* Each jurisdiction has differing degrees of risk exposure and vulnerability. The local hazard ranking identifies each jurisdiction's local degree of risk to each hazard, supporting the selection and prioritization of actions to reduce the highest levels of risk for each community.
- *Identified Issues:* Presents other specific hazard vulnerabilities as identified by the jurisdiction.

- Section X.9: Mitigation Strategy and Prioritization: Discusses and provides the status of past mitigation actions and status and describes proposed hazard mitigation actions and prioritization.
  - *Changes in Priorities:* Describes any changes in the community since the previous HMP that would affect the selection of mitigation actions
  - *Past Mitigation Action Status:* Where applicable, a review of progress on the jurisdiction's prior mitigation strategy is presented, identifying the disposition of each prior action in the jurisdiction's updated mitigation strategy. Other completed or ongoing mitigation activities that were not specifically part of a prior local mitigation strategy may be included in this subsection as well.
  - *Additional Mitigation Efforts:* Other completed or ongoing mitigation activities that were not specifically part of a prior local mitigation strategy may be included in this subsection as well.
  - *Hazards Not Included in Mitigation Strategy:* Identifies hazards of concern for the PPROEM HMP that were determined to not be hazards of concern for the specific community
  - *Proposed Hazard Mitigation Actions for the HMP Update:* Tables and action worksheets at the end of each annex present the jurisdiction's updated mitigation strategy, a summary of the local mitigation strategy prioritization and a summary of the action categories and hazards addressed.
    - The listing "All Hazards" is meant to include all the hazards included in the HMP update – "avalanche, cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), landslide/rockfall, lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms."

Each jurisdiction's annex is a living document that will continue to be improved as resources permit. Continued efforts to maintain the annex will ensure that it remains current and will improve its effectiveness as the key tool, reference, and guiding document by which the jurisdiction will implement hazard mitigation locally.

2. EL PASO COUNTY

This jurisdictional annex to the Pikes Peak Regional Multi-Hazard Mitigation Plan (HMP) provides information to assist public and private sectors in unincorporated El Paso County with reducing losses from future hazard events. This annex focuses on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and people. The annex presents a general overview of El Paso County, describes who participated in the planning process, outlines a strategy for achieving a more resilient community, and assesses El Paso County's risk, vulnerability, and capabilities.

2.1 HAZARD MITIGATION PLANNING TEAM

El Paso County identified primary and alternate HMP points of contact and developed this plan over the course of several months, with input from many County departments. The Pikes Peak Office of Emergency Management (PPROEM) represented the community on the Pikes Peak Regional HMP Planning Partnership and Steering Committee and supported the local planning process by securing input from partners with specific knowledge to enhance the plan. All departments were asked to contribute to the annex development through reviewing and contributing to the capability assessment, reporting on the status of previously identified actions, and participating in action identification and prioritization.

The mission of PPROEM is to build a resilient region through disaster coordination, preparedness, planning, and recovery activities. PPROEM is a regional team, comprised of staff from the City of Colorado Springs and El Paso County, all working toward a fully empowered and resilient region. Therefore, PPROEM personnel participated on behalf of El Paso County and on behalf of the City of Colorado Springs.

Table 2-1 summarizes County officials who participated in the development of the annex and in what capacity. Additional documentation of the County's planning activities through Planning Partnership meetings is included in Volume 1.

Primary Point of Contact: Meredith Nichols, Deputy Director – Office of Emergency Management
Address: 3755 Mark Dabling Blvd, Colorado Springs, CO 80907
Phone Number: 719-575-8842
Email: meredithnichols@elpasoco.com
Alternate Point of Contact: Amanda Meldrum, Emergency Management Specialist
Address: 3755 Mark Dabling Blvd, Colorado Springs, CO 80907
Phone Number: 719-575-8416
Email: amandameldrum@elpasoco.com
NFIP Floodplain Administrator: Keith Curtis, Floodplain Administrator
Address: 2880 International Circle, Colorado Springs, CO 80910
Phone Number: 719-327-2898
Email:keith@pprbd.org

Table 2-1. Additional Contributors

Name	Department	Position	HMP Contribution
Meredith Nichols	Pikes Peak Regional Office of Emergency Management	Deputy Director and Steering Committee Chair	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Amanda Meldrum	Pikes Peak Regional Office of Emergency Management	Emergency Management Specialist and Hazard Mitigation Program Lead	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Andrew Notbohm	Pikes Peak Regional Office of Emergency Management	Director/ Subject Matter Expert	Providing worksheet input, reviewing hazard history information, and drafting or reviewing parts of the plan.
Tobi Blanchard	Pikes Peak Regional Office of Emergency Management	Deputy Director/ Subject Matter Expert	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Scott Anderson	El Paso County Communications	Communications & Public Relations Manager	Providing input on worksheets, assisting in promoting public meetings, public surveys and outreach regarding the update.
Mike Duysen	El Paso County Geographic Information System	Supervisor, Geographic Information Systems	Providing Geographic Information Systems data applicable to the plan to the vendor. Assisting in identifying critical infrastructure within county and assisting in creation of the Story Map.
Bailey Glassford	El Paso County Geographic Information Systems	Geographic Information Systems Specialist II	Providing Geographic Information Systems data applicable to the plan to the vendor. Assisting in identifying critical infrastructure within county and assisting in creation of the Story Map
Steve Vigil	City of Colorado Springs Geographic Information Systems	Information Technology Department-Geographic Information Systems	Providing Geographic Information Systems data applicable to the plan to the vendor. Assisting in identifying critical infrastructure within county and assisting in creation of the Story Map

Name	Department	Position	HMP Contribution
Bootsy Jones	City of Colorado Springs Geographic Information Systems	Applications Programmer Analyst II (Geographic Information Systems)	Providing Geographic Information Systems data applicable to the plan to the vendor. Assisting in identifying critical infrastructure within county and assisting in creation of the Story Map
Chuck Wood	Volunteer with Pikes Peak Community Emergency Response Team	Steering Committee Co-Vice Chair	Co Vice Chair to planning committee. Providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Dawn Cole	Volunteer with Pikes Peak Community Emergency Response Team	Steering Committee Co-Vice Chair	Co Vice Chair to planning committee. Providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Cindy Tompkins	Town of Calhan	Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Chester Barlow	Town of Calhan	Board of Trustees	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Cindy Tompkins	Town of Ramah	Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Jim Osborne	Town of Ramah	Mayor	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
John Trylch	City of Fountain	Administrative Services Director	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

Name	Department	Position	HMP Contribution
Caleb Patterson	Green Mountain Falls	Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Denise Howell	City of Manitou Springs	City Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Frederick Rollenhagen	City of Manitou Springs	Planning Director	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Madeline VanDenHoek	Town of Monument	Interim Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
John Vincent	Town of Palmer Lake	Fire Chief	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Craig Milroy	Colorado Springs Fire Department	Fire Captain and Liaison to PPROEM	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Pam Farmer	Colorado Springs Police Department	Police Lieutenant and Liaison to PPROEM	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

2.2 COMMUNITY PROFILE

The County is home to eight municipalities, each contributing to the community's geographic, economic, and social diversity. With mountains to the west, forest to the north, and plains to the east, you can hike, bike, kayak, and explore without ever leaving El Paso County (El Paso County 2025).

According to the U.S. Census, the 2020 population for El Paso County was 730,395, a 17.4 percent increase from the 2010 Census. The 2023 American Community Survey (ACS) estimated that the population of the County was 736,008.

Research has shown that some populations are at greater risk from hazard events because of decreased resources or physical abilities. These populations can be more susceptible to hazard events based on a number of factors including their physical and financial ability to react or respond during a hazard, and the location and construction quality of their housing. Data from the 2023 ACS indicates that 6.2 percent of the population is 5 years of age or younger, 13.7 percent is 65 years of age or older, 1.5 percent is non-English speaking, 8.3 percent is below the poverty threshold, and 11.8 percent is considered disabled.

2.3 PUBLIC ENGAGEMENT

Volume 1 of this HMP describes the outreach to the public that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the County of El Paso completed specific activities to collect input on hazards and vulnerability from the people and stakeholders of the County. The public was invited to participate in the plan by responding to the public survey, attending a virtual Steering Committee meeting, attending an in-person meeting, and reviewing the draft plan. The County's efforts are shown in Figure 2-1 and Figure 2-2.

2.3.1 TARGETED OUTREACH TO WHOLE COMMUNITY

Underserved Communities

- Flyers advertising the public survey were posted in all 15 libraries across the county.
- El Paso County Communications along with participating jurisdictions posted social media posts for the May 22 Public Meeting.

Vulnerable Populations

- Flyers were mailed by El Paso County to those who live in the floodplain.
- Flyers were given to the Independent Center, Silver Key, American Red Cross and Homeward Pikes Peak to post in their public areas or send out in digital communications

Figure 2-1. County Social Media Posts via Facebook

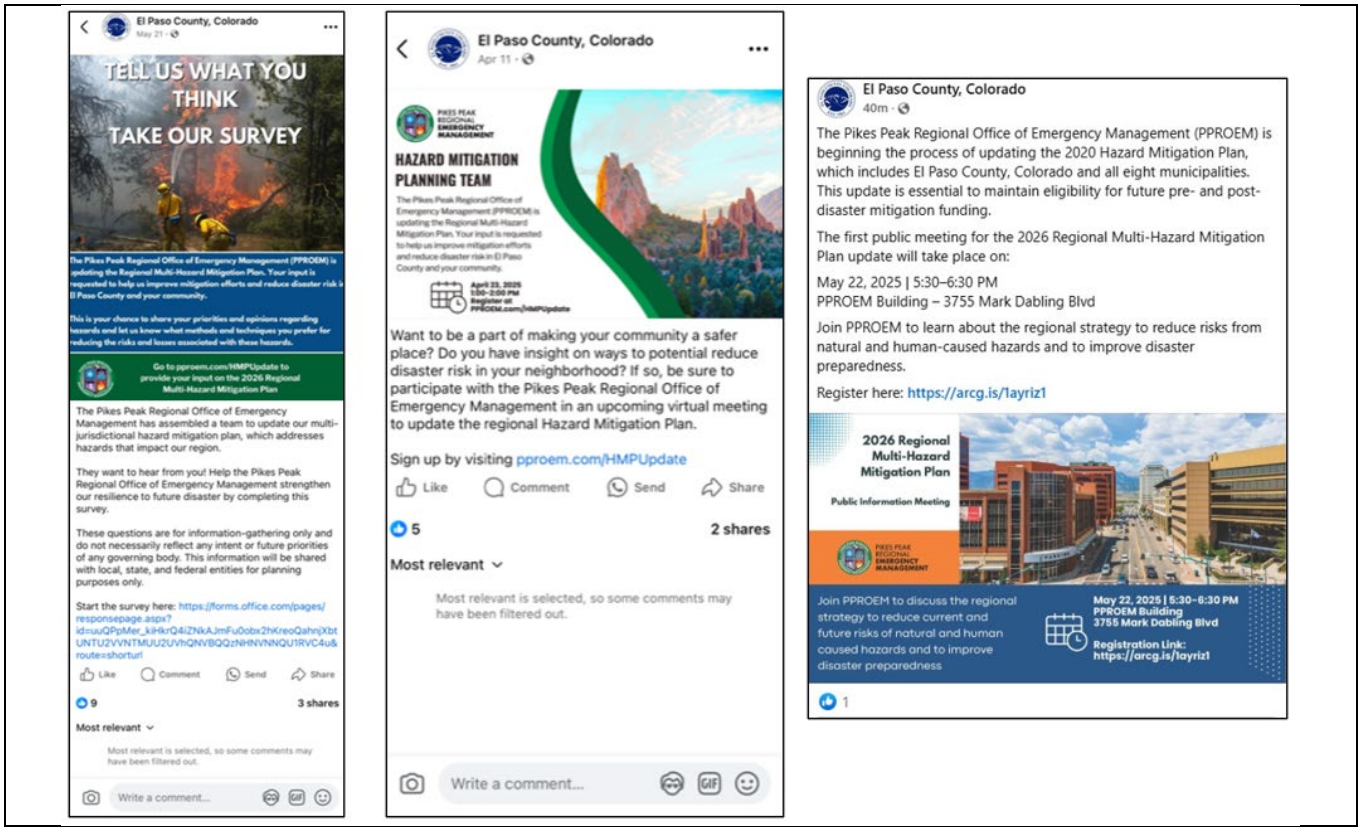


Figure 2-2. County Senior Expo - HMP Table (June 11, 2025)



2.4 STAKEHOLDER ENGAGEMENT

Volume 1 of this HMP describes the outreach to stakeholders that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the County invited stakeholders to participate in the planning process. The following organizations were invited to participate by attending a Steering Committee meeting, responding to the stakeholder survey, contributing information and expertise to the plan, and reviewing the draft plan:

2.4.1 LOCAL AND REGIONAL AGENCIES INVOLVED IN HAZARD MITIGATION ACTIVITIES

- Cheyenne Mountain Space Force Base
- City of Colorado Springs
- City of Fountain
- Colorado Springs Economic Development Department
- Colorado Springs Fire Department
- Colorado Springs Innovation and Technology – Geographic Information System
- Colorado Springs Parks, Recreation and Cultural Services Department
- Colorado Springs Planning Department
- Colorado Springs Police Department
- Colorado Springs Public Works Department
- Colorado Springs Stormwater Enterprise
- El Paso County
- El Paso County Digital, Strategy and Technology- Geographic Information System Team
- El Paso County Economic Development Department
- El Paso County Parks Department
- El Paso County Department of Public Works-Engineering Division-Stormwater
- El Paso County Planning and Community Development Department
- El Paso County Public Works Department
- El Paso County Sheriff's Office-Wildland Fire
- Fort Carson-US Army
- Fountain Creek Watershed District
- Green Mountain Falls
- City of Manitou Springs
- Palmer Lake
- Peterson Space Force Base
- Schriever Space Force Base
- Town of Calhan
- Town of Monument
- Town of Ramah
- United States Air Force Academy

2.4.2 AGENCIES THAT HAVE THE AUTHORITY TO REGULATE DEVELOPMENT

All respective local jurisdictions have authority to regulate development by and through their governing bodies. For example, El Paso County has regulatory authority through the El Paso County Board of Commissioners, by and through its Planning Department, Planning Commission, and staff. Many local jurisdictions also participate in the Pikes Peak Regional Building Department which is a separate legal entity responsible for administering and enforcing building codes

2.4.3 NEIGHBORING COMMUNITIES AND PARTNERS

- Big Sandy Fire Protection District
- Black Forest Fire Protection District
- Broadmoor Fire Protection District
- Calhan Fire Protection District
- Calhan Police Department
- Cascade Fire Protection District
- Catamount Wildfire (C.S. Utilities)
- Cimarron Hills Fire Protection District
- Colorado State Patrol
- Crowley County
- Crystal Park Fire Protection District
- Douglas County
- Edison Fire Protection District
- Elbert County
- Elbert Fire Protection District
- Ellicott Fire Protection District
- Falcon Fire Protection District
- Fountain Fire Department
- Fountain Police Department
- Fremont County
- Green Mountain Falls Fire Department
- Green Mountain Falls Police Department
- Hanover Fire Protection District
- Lincoln County
- Manitou Springs Fire Department
- Manitou Springs Police Department
- Monument Fire Department
- Monument Fire Department (Tri Lakes Fire & Donald Wescott Fire)
- Monument Police Department
- Northeast Teller County Fire Protection District
- Palmer Lake Fire Department
- Palmer Lake Police Department
- Peyton Fire Protection District
- Security Fire Department

- Southwest Hwy 115 Fire Department
- Stratmoor Fire Protection District
- Teller County
- Tri-County Fire Protection District
- Woodmen Valley Fire Protection

2.4.4 REPRESENTATIVES OF BUSINESS, ACADEMIA, AND OTHER PRIVATE ORGANIZATIONS

- Academy D20
- Big Sandy D100J
- Calhan D RJ1
- Cheyenne Mountain D12
- Children's Hospital of Colorado
- Colorado College
- Colorado Springs Airport
- Colorado Springs D11
- Colorado Technical University (CTU)
- Common Spirit
- Edison D54
- Ellicott D22
- Evans Army Community Hospital
- Falcon D49
- Fountain/ Ft. Carson D8
- Hanover D28
- Harrison D2
- Lewis-Palmer D38
- Manitou Springs D14
- Miami-Yoder D60
- National Weather Service- Pueblo
- Peyton D23
- Pikes Peak Area Council of Governments
- Pikes Peak State College
- Pikes Peak VOAD (Volunteer Organizations Active in Disaster)
- UC Health System
- University of Colorado- Colorado Springs (UCCS)
- Widefield D3

2.4.5 NONPROFIT ORGANIZATIONS AND COMMUNITY-BASED ORGANIZATIONS

- American Red Cross
- Homeward Pikes Peak
- Lyda Hill Institute for Human Resilience
- The Independence Center

2.4.6 OTHER STAKEHOLDERS

- Academy Sanitation and Water District
- Black Hills Energy
- Cherokee Metropolitan District
- Cheyenne Creek Metropolitan Park and Water District
- Core Electric Cooperative
- Donala Area Sanitation and Water District
- Forest View Acres Water District
- Fountain Sanitation District
- Garden Valley Sanitation and Water District
- Monument Sanitation District
- Mountain View Electric Association
- Palmer Lake Sanitation District
- Park Forest Water District
- Pikes Peak Regional Building Department
- Pioneer Lookout Water District
- Red Rock Valley Estates Water District
- Rock Creek Mesa Water District
- Security Water and Sanitation District
- Southeast Colorado Water Conservatory
- Stratmoor Hills Water District
- Turkey Canon Ranch Water District
- Upper Arkansas Water Conservancy District
- Upper Big Sandy Ground Water District
- Upper Black Squirrel Creek Ground Water District
- Widefield Sanitation and Water District
- Woodmoor Sanitation and Water District

2.5 JURISDICTIONAL CAPABILITY ASSESSMENT AND INTEGRATION

El Paso County performed an inventory and analysis of existing authorities, policies, programs, funding, and resources that enhance its ability to implement mitigation strategies. Volume 1 describes the components included in the capability assessment and their significance for hazard mitigation planning. The jurisdictional assessment for this annex includes analyses of the following:

- Planning and regulatory capabilities
- Development and permitting capabilities
- Administrative and technical capabilities
- Fiscal capabilities
- Education and outreach capabilities
- Classification under various community mitigation programs
- Warning systems
- Adaptive capacity to withstand hazard events

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into day-to-day local government operations. As part of the hazard mitigation analysis, planning and policy documents were reviewed and each jurisdiction was surveyed to obtain a better understanding of their progress toward plan integration. Development of an updated mitigation strategy provided an opportunity for El Paso County to identify opportunities for integrating mitigation concepts into ongoing County procedures.

2.5.1 PLANNING AND REGULATORY CAPABILITY AND INTEGRATION

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards.

Codes, Ordinances, and Regulations

The HMP Team inventoried its existing codes, ordinances, and regulations that support or are related to hazard mitigation. Table 2-2 summarizes the ordinances currently in place in the County.

Plans

The HMP Team inventoried its existing plans that support or are related to hazard mitigation. Table 2-3 summarizes the plans currently in place.

2.5.2 DEVELOPMENT AND PERMITTING CAPABILITY

The Pikes Peak Regional Building Department (PPRBD) was created by an Inter-Governmental Agreement between the El Paso County Board of County Commissioners and the City Council of Colorado Springs in 1966. Today, the PPRBD services unincorporated El Paso County; the cities of Colorado Springs, Fountain and Manitou Springs; the towns of Green Mountain Falls, Monument and Palmer Lake; and in Teller County, the City of Woodland Park.

PPRBD regulates the design, construction, quality of materials, use and occupancy of all buildings and structures in the Pikes Peak Region. Table 2-4 summarizes the capabilities of PPRBD to oversee and track development.

Table 2-2. Codes, Ordinances, and Regulations

Code, Ordinance, Regulation	Integration with Hazard Mitigation
Building Code	2023 Pikes Peak Regional Building Code, 5/ 30/ 2023, Pikes Peak Regional Building Department The building code have provisions to strengthen or elevate construction to withstand hazard forces. The existing building codes include development standards for withstanding wind damage, earthquakes, or other natural hazards detailed in the 2023 Pikes Peak Regional Building Code and the 2021 IBC.
Zoning/ Land Use Code	Chapters 6, 9, 5.5, 4.3, and 6.3.3,5/ 30/ 2023, El Paso County Planning and Community Development The zoning ordinance aligns with the comprehensive plan by discouraging development in natural hazard areas, as outlined in Chapter 6. It establishes natural hazard overlay zones with specific land use conditions (Chapter 9, Exhibit D), prohibits development and filling in wetlands, floodways, and floodplains (Chapter 6), and promotes resilient development through density bonuses for projects located outside hazard zones (Chapter 5.5). Rezoning procedures also account for natural hazard areas, limiting changes that would increase intensity or density (Chapter 4.3). Additionally, a wildland-urban interface development code restricts development in areas with high wildfire risk (Chapter 6.3.3).
Subdivision Code	Chapter 8 LDC, 8/ 27/ 19, El Paso County Planning and Community Development The Subdivision Design chapter of the Land Development Code requires that land shall be divided in a manner that allows it to be used safely for the intended purpose without danger to the public health, safety or welfare or peril from fire, flood, geologic hazards or constraints, or other hazards. Building sites shall not be located in areas subject to geologic hazards or constraints as determined by the CGS or a Geologic Report unless such hazard or constraint has been appropriately mitigated as determined by the PCD Director; or in a 100-year floodplain unless in compliance with the Floodplain Regulations. Per County resolutions, the Board of County Commissioners has determined that it would serve the best interest of the public to limit the applicability of the International Fire Code (IFC) to commercial development and residential development of five (5) or more single family homes at a time;" This has been interpreted and enforced to mean that subdivisions of four (4) lots or less are not subject to any fire code and not subject to the fire portions of the County's Land Development Code.
Site Review Code	Chapter 5 and 6 LDC, update in process, El Paso County Planning and Community Development Department Existing language and new language to mitigate development in and near hazards.
Stormwater Management Code or Program	EPCO Storm Water, in process for update, Drainage Criteria Manual, El Paso County Storm Water The City of Colorado Springs Drainage Criteria Manual Volume 2 (DCMV2) was adopted as El Paso County's stormwater quality design criteria, with the intent to use Appendix I of the El Paso County's Engineering Criteria Manual (ECM) to provide additions and revisions applicable to the County in order to expand its scope to cover rural areas and other situations specific to the County. The goal has been to maintain consistency between criteria used in the County and in the City of Colorado Springs. The Board of County Commissioners adopted the Stormwater Management Program Ordinance on March 31, 2026.

Table 2-3. County Plans

Plan Type	Capability
Master Plan	El Paso County Master Plan, 5/ 26/ 2021, El Paso County Planning and Community Development Department The Master Plan will integrate hazard mitigation by establishing long-term strategies and land-use policies that reduce vulnerability to natural and man-made disasters. This will allow communities within the County to align future development with the overarching goal of reducing disaster losses.
Capital Improvement Plan or Program	In progress, El Paso County Department of Public Works There was a recent request for proposal for an assessment and plan to improve storm water with the Capital Engineers at the Akers office.
Disaster Debris Management Plan	Pikes Peak Regional Office of Emergency Management Debris Management Plan, Jan 2023, Office of Emergency Management The debris management plan serves by reducing the amount and toxicity of waste generated from disasters through pre-disaster strategies, ensuring a more efficient, safe, and cost-effective response and recovery, protecting public health, minimizing environmental impact, and facilitating federal reimbursement.
Floodplain Management or Watershed Plan	Codes and Polices between Pikes Peak Regional Building Department (PPRBD) Floodplain Administrator, El Paso County Land Development Code, El Paso County Engineering Criteria Manual (ECM) Appendix I, and Drainage Criteria Manual (DCM) The codes and policies for are spread between the PPRBD Floodplain manager Kieth Curtis, El Paso County Land Development Code, the DCM and the ECM. Flood Control handles downstream restrictions, and the ECM Appendix I handles issues relevant to sedimentation and erosion.
Stormwater Pollution Prevention Plan	El Paso County Engineering Criteria Manual, Amended in 2023/ El Paso County Public Works This plan is a requirement for plan submittal in accordance with the ECM Appendix I. This is a dynamic document that follows the construction and requires the reduction of pollutants related to construction.
Land Use Plan	Land Development Code is currently undergoing a re-write. The Version is 8/ 22/ 24, El Paso County Planning and Community Development Department This code has requirements for housing and structure density, wildfire, flood zone, storm water etc.

Plan Type	Capability
Storm Water Management Plan	Storm Water Drainage Criteria Manual (DCM), 2018, El Paso County Public Works This document describes the basis for determining design flows and volumes for the planning and design of stormwater management facilities using various hydrologic methods and summarizes these methods. Design flows for stormwater facilities are primarily based on rainfall events, and a range of possible storm events must be considered. Other sources of runoff such as snowmelt and nuisance flows can affect a project design and must also be identified. The manual also references rainstorms, thunderstorms, and development changes as factors that impact drainage.
Habitat Conservation Plan	El Paso County Planning and Community Development Department Plans are submitted for wildlife along with plans to the Planning department. The wildlife plans are about avoiding where endangered species are living not about restoration.
Community Wildfire Protection Plan	Community Wildfire Protection Plan, 2011, El Paso County Sheriff's Office Community Wildfire Protection Plans (CWPPs) are established under Title I of the Healthy Forests Restoration Act (HFRA), enacted by Congress in 2003. These plans empower communities by offering key benefits, including the ability to define their own wildland-urban interface (WUI) boundaries and influence fuel treatment priorities on nearby federal and non-federal lands, enhancing local wildfire resilience through proactive planning. While the unincorporated county CWPP was last updated in 2011, there are 21 neighborhood, municipal, or regional CWPPs for El Paso County on file with the Colorado State Forest Service: https:/ / csfs.colostate.edu/ wildfire-mitigation/ community-wildfire-protection-plans/ #e
Emergency Operations Plan	Pikes Peak Regional Office of Emergency Management- Emergency Operations Plan, November 2023 (currently being updated), Office of Emergency Management The Emergency Operations Plan (EOP) informs the public about risks and provides information on potential mitigation strategies. The PPROEM EOP details the responsibilities, procedures, and authorities for coordinating an emergency coordination; aiming to protect lives, property, and the environment.
Continuity of Operations Plan	Currently being worked on, Pikes Peak Regional Office of Emergency Management with appropriate departments The El Paso County Continuity of Operations Plans (COOP) address hazard mitigation by detailing how an organization will maintain or rapidly restore its essential functions after a disruptive event has occurred. All departmental COOPs ensure operational resilience when faced with a disruption of critical services.

Table 2-4. Development and Permitting Capability

Capability	Available?	Comment
Do you issue development permits?	Yes	-
If you issue development permits, what department is responsible?	-	Pikes Peak Regional Building Department
If you do not issue development permits, what is your process for tracking new development?	N/A	-
Are permits tracked by hazard area? (For example, floodplain development permits.)	No	-
Do you have a buildable land inventory?	No	-
If you have a buildable land inventory, please describe	N/A	-
Describe the level of buildout in your jurisdiction.	N/A	-

2.5.3 ADMINISTRATIVE AND TECHNICAL CAPABILITY

Table 2-5 and Table 2-6 summarize potential staff and personnel resources available to El Paso County and their current responsibilities that contribute to hazard mitigation.

2.5.4 FISCAL CAPABILITY

Table 2-7 summarizes the financial resources available to El Paso Couty.

2.5.5 EDUCATION AND OUTREACH CAPABILITY

Table 2-8 summarizes the education and outreach resources available to El Paso County.

2.5.6 COMMUNITY CLASSIFICATIONS

Table 2-9 summarizes classifications for community programs available to El Paso County.

Table 2-5. Administrative Capabilities

Capability	Available?	Comments
Planning Board/ Commission	Yes	Recommends only. May approve depending on project type.
Zoning Board of Adjustment	Yes	1 Chair, 2 Vice Chairs and 5 associate members. Board of County Commissioners shall hear and determine appeals of general relief decisions and dimensional variances in accordance with the Land Development Code or as established by Colorado law.
Planning Department	Yes	The El Paso County Planning and Community Development Department has 17 employees that review plans to the County's Land Development Code (LDC). The LDC has provisions for mitigation of wildland fire, flooding and landslides.
Mitigation Planning Committee	No	-
Environmental Board/ Commission	Yes	Environmental Services Division within Community Services Department. Assists with disposal of household hazardous waste, clean sweep events, and overall environmental compliance.
Open Space Board/ Committee	Yes	EPC Parks Advisory Board
Economic Development Commission/ Committee	No	No formal Economic Development Commission or Committee exists in El Paso County; however, several working groups and partner agencies actively collaborate on economic development matters. In the Pikes Peak region, the Pikes Peak Area Council of Governments (PPACG) supports hazard mitigation through the Comprehensive Economic Development Strategy (CEDS) initiative. PPACG also convenes the CEDS Working Group, which brings together local stakeholders to coordinate regional planning focused on building economic resilience. During the COVID-19 pandemic, the Colorado Springs Chamber & EDC, El Paso County Public Health, and other economic development organizations launched the Regional Recovery Council. This group worked together to help the local economy reopen safely and as quickly as possible. El Paso County's Economic Development Department does not directly manage hazard mitigation but supports regional efforts, as needed, in this area. El Paso County's Economic Development Department Staff include the following FTEs: 1 Executive Director 1 Project Manager 1 Administrative Specialist 4 Analysts

Capability	Available?	Comments
Public Works/ Highway Department	Yes	El Paso County has a Public Works department that manages and maintains county infrastructure, including roads. This department handles projects like paving, plowing, traffic timing adjustments. The El Paso County Public Works Department plays a vital role in hazard mitigation by managing and maintaining the county's infrastructure, including waterways, streets, and infrastructure related to drainages. They actively participate in hazard identification and mitigation efforts, collaborating with other departments and agencies to protect the community from natural disasters like floods and wildfires.
Construction/ Building/ Code Enforcement Department	Yes	El Paso County Planning and Community Development is responsible for Code Enforcement. The Code Enforcement division is responsible for enforcement of the Land Development Code and County Ordinances. Pikes Peak Regional Building Department is responsible for the plan review, permitting, and inspections of all building construction activity within the unincorporated areas of El Paso County. Pikes Peak Regional Building Department is also responsible for licensing and/or registration of contractors providing construction consulting and/or performing construction work regulated by the adopted building codes in the jurisdictions it services. Staffing levels vary depending on economic conditions and workload. In the event the Department is requested to assist in damage assessment, staff would be determined at the time of event based on the size/scope of the event as well as current workload.
Emergency Management/ Public Safety Department	Yes	5 full-time Emergency Management Specialists and 1 Deputy Director, 3 full-time HAZMAT Coordinators. El Paso County Sheriff's Office Wildland Fire Team
Maintenance programs to reduce risk (stormwater maintenance, tree trimming, etc.)	No	-
Mutual aid agreements	Yes	Between fire and law enforcement

Capability	Available?	Comments
Human Resources Manual e.g., Do any job descriptions specifically include identifying or implementing mitigation projects or other efforts to reduce natural hazard risk?	Yes	El Paso County offers multiple job roles that include identifying and implementing mitigation projects or other efforts to reduce natural hazard risk. An example of this is the Fire Safety and Wildfire Mitigation Program Manager in the Planning and Community Development Department. This position ensures compliance with adopted codes through review of architectural plans, entitlement documents, site development plans, written documents, and building permits; possess a comprehensive understanding and knowledge of current laws, rules, codes, and regulations affecting fire, life safety, and wildfire mitigation.

Table 2-6. Technical and Staffing Capabilities

Resources	Available?	Comments
Planners or engineers with knowledge of land development and land management practices	Yes	El Paso County has both planners and engineers with extensive knowledge of land development and land management practices.
Engineers or professionals trained in building or infrastructure construction practices	Yes	El Paso County Department of Public Works, Engineering, Facilities and Pikes Peak Regional Building Department.
Planners or engineers with an understanding of natural hazards	Yes	El Paso County Department of Public Works has engineers and professionals trained in building and infrastructure construction practices. The County also utilizes private companies/consultants for these services as needed. An exact number of staff specifically trained in building or infrastructure construction practices is difficult to quantify and is subject to change. These engineers/professionals support hazard mitigation by implementing projects that improve buildings and infrastructure making them more resilient to hazards.
Transportation planner	Yes	Transportation planning involves a variety of roles and responsibilities across different organizations. Transportation planners are responsible for developing and implementing plans to improve the efficiency and safety of the transportation system. Transportation planners play a crucial role in supporting hazard mitigation by integrating hazard awareness and risk reduction into transportation planning and development through strategies such
Staff with expertise or training in benefit/ cost analysis	No	-

Resources	Available?	Comments
Professionals trained in conducting damage assessments	Yes	Professionals trained in conducting damage assessments typically include licensed architects, engineers, and certified building inspectors. These professionals directly support hazard mitigation by providing critical information about the impact of past disasters which helps inform planning, regulations, and infrastructure improvements to better protect communities from future events.
Personnel skilled or trained in Geographic Information System and/or Hazards United States (HAZUS) – Multi-Hazards (MH) applications	Yes	El Paso County has dedicated Geographic Information System professionals available to support emergency management and hazard mitigation activities. By mapping where events are likely to occur and overlaying vulnerable locations, these Geographic Information System Analysts can connect hazard information, geography, and risk to create a uniform picture that helps decision-makers.
Staff that work with socially vulnerable populations or underserved communities	Yes	El Paso County has various departments and organizations that offer services and resources for those in need to include Department of Human Services and Pikes Peak Work Force
Full-Time Building Official	Yes	Run by Pikes Peak Regional Building Dept. Exact number is unknown. These officials are responsible for performing landscape and zoning inspections, ensuring compliance with the Unified Development Code (UDC), and performing entry-level planning duties like reviewing building permits. Building officials play a crucial role in ensuring structures are built to withstand potential hazards and comply with codes that mitigate risks.
Environmental scientist familiar with natural hazards	Yes	Environmental Health under El Paso County Public Health
Surveyor(s)	Yes	El Paso County Surveyor
Floodplain Administrator	Yes	Pikes Peak Regional Building Department
Emergency Manager	Yes	Pikes Peak Regional Office of Emergency Management
Grant Managers and/ or Writer(s) • Are data and maps from the HMP used to support documentation in grant applications?	Yes	El Paso County has a Grants Manager position. Data and maps from the Hazard Mitigation Plan are used to support documentation in grant applications, particularly for FEMA's Hazard Mitigation Grant Program (HMGP). The plan helps establish a process for implementing mitigation actions, demonstrates a comprehensive mitigation program, and supports the state's ability to effectively manage funding.

Resources	Available?	Comments
GIS Coordinator/ Analyst	Yes	GIS analysts help transform raw data into actionable insights for hazard mitigation. This work makes it possible to visibly see risks, measure vulnerabilities, and communicate strategies in a way that guides both decision-makers and the public toward building a safer, more resilient community.
Resilience Officer or Planner	No	Colorado does however have a state-level resiliency office.

Table 2-7. Fiscal Capabilities

Financial Resources	Accessible or Eligible to Use?	Comments
Community development Block Grants (CDBG, CDBG-DR, CDBG-MIT)	Yes	The Community Development Advisory Board (CDAB) reviews matters of importance regarding the Community Development Block Grant (CDBG) program and makes recommendations to the El Paso County Board of Commissioners concerning community development issues and use of CDBG funds.
Capital improvements project funding	Yes	These projects are part of the Capital Improvements Program (CIP), which is a multi-year plan for the County's infrastructure development. The Capital Improvements Plan helps to allocate funding for projects that directly address hazard mitigation. El Paso County uses Pikes Peak Rural Transportation Authority (PPRTA) and County funding to maintain roads & bridges.
Authority to levy taxes for specific purposes	Yes	Yes, if voter approved
User fees for water, sewer, gas, or electric service	No	-
Impact fees for homebuyers or developers of new development/ homes	Yes	Managed by the El Paso County Department of Public Works
Stormwater utility fee	No	-
Incur debt through general obligation bonds	No	-
Incur debt through special tax bonds	No	-
Incur debt through private activity bonds	No	-

Financial Resources	Accessible or Eligible to Use?	Comments
Withhold public expenditures in hazard-prone areas	Yes	-
Other federal or state Funding Programs	Yes	El Paso County is likely eligible for other federal or state funding programs that become available if they meet the requirements of the program.
Open Space Acquisition funding programs	No	-
Other (for example, Clean Water Act 319 Grants [Nonpoint Source Pollution])	Yes	If El Paso County meets the requirements of the grants available, they may apply and be awarded funding which would increase their financial capacity to reduce risk in the community and potentially fund mitigation projects in the County HMP. Some funding sources El Paso County can possibly utilize to reduce community risk are FEMAs Pre-Disaster Mitigation Grant Program, Forest Restoration and Wildfire Risk Mitigation (FRWRM) Grant Program and Colorado Strategic Wildfire Action Program (COSWAP) among others.

Table 2-8. Education and Outreach Capabilities

Outreach Resources	Available?	Comments:
Public information officer or communications office	Yes	The Public Information Officer (PIO) coordinates media interviews, disseminates official press releases and information releases to keep the Pikes Peak Region informed.
Personnel skilled or trained in website development	Yes	El Paso County has a knowledgeable Digital, Strategy, and Technology Department as well as staff who conducts accessibility training for staff, which include some aspects of web development
Hazard mitigation information available on your website	Yes	El Paso County website includes information on hazard mitigation through the Pikes Peak Regional Office of Emergency Management (PPROEM) webpage.
Social media for hazard mitigation education and outreach	Yes	El Paso County utilizes social media to communicate with the public about community preparedness activities
Community newsletter	Yes	El Paso County Communications Department sends quarterly newsletters to the community.
Local news	Yes	Would provide info related to events that have already happened or are likely to occur
Citizen boards or commissions that address issues related to hazard mitigation	Yes	The hazard mitigation planning team is a standing group that guides hazard mitigation plan implementation.
Hazard awareness campaigns (Severe Weather Awareness Week, public events)	No	-
Natural disaster/ safety programs in place for schools	No	-
Organizations that conduct outreach to socially vulnerable populations and underserved communities	Yes	The Department of Human Services conducts outreach to socially vulnerable populations and underserved communities primarily by connecting them to benefits and programs that give safety and stability, such as food, housing, and healthcare. All outreach at DHS helps to reduce risk as it lowers the impact of a disaster by improving the baseline resilience within the vulnerable populations served.
Does the jurisdiction have any public outreach mechanisms / programs in place to inform residents about hazards, risk, and ways to protect themselves during such events?	Yes	The Multi-Hazard Mitigation Plan (Pikes Peak Region). And the PPROEM website provides the community with information on hazards and how to better prepare.

Table 2-9. Community Classifications

Program	Participating?	Classification (if applicable)	Date Classified (if applicable)
National Flood Insurance Program (NFIP)	Yes	-	-
Community Rating System (CRS)	Yes	Class 7	-
Building Code Effectiveness Grading Schedule (BCEGS)	No	-	-
Public Protection (ISO Fire Protection Classes 1 to 10)	Yes	1-10	-
NWS StormReady Certification	Yes	-	-
Firewise Communities classification	No	-	-
EMAP Certified Emergency Management Program	Yes	-	-

2.5.7 WARNING SYSTEMS

Peak Alerts is a countywide notification service used by public safety agencies in El Paso and Teller Counties. Alerts are delivered through Everbridge, a software platform that enables rapid communication during emergencies. These notifications are issued when public safety officials determine that a situation poses a threat to life or property. Examples include natural or human-caused disasters, hazardous materials incidents, missing persons, law enforcement activity affecting the public, evacuation orders, and other critical events (Everbridge 2025). Table 2-10 summarizes the warning systems and services maintained or utilized by El Paso County.

Table 2-10. Warning Systems and Services

Hazards	Available?	Describe:
General Warning Program	Yes	Peak Alerts, Reverse 911, Local news, social media
Flood	Yes	Peak Alerts, Reverse 911, Local news, social media
Wildfire	Yes	Peak Alerts, Reverse 911, Local news, social media
Tornado	Yes	Peak Alerts, Reverse 911, Local news, social media
Geological Hazard	No	Likely would be alerted through Peak Alerts if an extreme emergency
Other	Yes	Thunderstorms, wind, and winter weather through Peak Alerts

2.5.8 CAPABILITY EXPANSION AND IMPROVEMENT

The County maintains an effective countywide warning system that can be expanded and integrated with other emergency communications as resources and partnerships allow. To improve mitigation capacity, the County will pursue opportunities to more fully integrate mitigation into day-to-day operations, including targeted updates to planning and permitting procedures, enhanced interagency coordination, expanded public outreach and training, and prioritized investments where

fiscal resources permit. The County can expand its capabilities by integrating the goals and action items of this HMP into the next update of the El Paso County Master Plan and other County plans listed in Table 2-2. In addition, the County has the authority to expand and improve the codes listed in Table 2-2, administrative capabilities listed in Table 2-5, technical and staffing capabilities listed in Table 2-6, fiscal capabilities listed in Table 2-7, and education and outreach capabilities listed in Table 2-8.

2.5.9 ADAPTIVE CAPACITY

Adaptive capacity refers to the inherent ability of a system, whether social, ecological, or organizational, to adapt and respond to changing conditions, disturbances, or shocks to maintain functionality, integrity, and resilience. It enhances the ability of various entities, including communities, to minimize exposure and vulnerability to hazards while effectively managing the impacts of disasters (Lin and Lee 2024). Each jurisdiction has a unique combination of capabilities to adjust to, protect from, and withstand a future hazard event, future conditions, and changing risk.

Table 2-11 summarizes the adaptive capacity for each identified hazard of concern and the County's capability to address related actions using the following classifications:

- Strong adaptive capacity means the jurisdiction does have the capability to effectively respond; plans/policies exceed minimum requirements; deployable resources all of which decrease vulnerability.
- Moderate adaptive capacity means minimum requirements are in place; moderate capabilities; mitigation measures are identified but not implemented widespread; jurisdiction can recover but needs outside resources.
- Weak adaptive capacity means the jurisdiction does not have the capability to effectively respond, which leads to an increase in vulnerability. Examples include weak/ outdated/ inconsistent plans, policies, codes/ ordinances in place; no redundancies; limited to no deployable resources; limited capabilities to respond; long recovery.

Table 2-11. Adaptive Capacity

Hazard	Adaptive Capacity
Avalanche	Moderate
Cyber Attack	Strong
Dam and Levee Failure	Moderate
Drought and Extreme Heat	Moderate
Earthquake	Weak
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Moderate
Flood	Moderate
Hail	Moderate

Hazard	Adaptive Capacity
Hazardous Materials	Strong
Landslide and Rockfall	Strong
Lightning	Strong
Major Aircraft Incident	Moderate
Mud or Debris Flow	Strong
Subsidence and Sinkholes	Moderate
Tornado	Strong
Wildfire	Strong
Wind	Strong
Winter Storm	Strong

2.6 NATIONAL FLOOD INSURANCE PROGRAM

This section provides specific information on the management and regulation of the regulatory floodplain, including current and future compliance with the National Flood Insurance Program (NFIP). The floodplain administrator is responsible for maintaining this information.

2.6.1 NFIP COMPLIANCE

The County has participated in the NFIP since 1973 and is a Class 7 community with the CRS. The County has adopted and enforces floodplain management regulations through the Pikes Peak Regional Building Code, which incorporates NFIP-compliant standards for regulating development within Special Flood Hazard Areas. Through adoption and enforcement of these provisions, property owners remain eligible for federal flood insurance and the jurisdictions maintain good standing with the NFIP. Table 2-12 summarizes the County's compliance with the NFIP.

Table 2-12. NFIP Compliance

What local department is responsible for floodplain management?	Floodplain management division of the Pikes Peak Regional Building Department
Date of last Flood Insurance Rate Map (FIRM) adoption:	December 7, 2018
Are any certified floodplain managers on staff in your jurisdiction?	Yes
Do you have access to resources to determine possible future flooding conditions from climate change?	Yes, El Paso County can utilize tools and resources provided by state and federal agencies to understand and mitigate potential impacts from climate change.
Does your floodplain management staff need any assistance or training to support its floodplain management program? • If so, what type of assistance/ training is needed?	No

Provide an explanation of NFIP administration services you provide (e.g., permit review, GIS, education/ outreach, inspections, engineering capability)	Plan review, permit issuance, inspections, complaint response, customer support
How do you determine if proposed development on an existing structure would qualify as a substantial improvement?	Construction cost estimate vs appraisal
What are the barriers to running an effective NFIP program in the community, if any?	No
Does your jurisdiction have any outstanding NFIP compliance violations that need to be addressed? • If so, state the violations.	No
When was the most recent Community Assistance Visit (CAV) or Community Assistance Contact (CAC)?	Unknown
What is the local law number or municipal code of your flood damage prevention ordinance? • What is the date that your flood damage prevention ordinance was last amended?	RBC 313, 2023
Does your floodplain management program meet or exceed minimum requirements? • If exceeds, in what ways?	Exceed, see previous CRS submittal
Are there other local ordinances, plans or programs (e.g., site plan review) that support floodplain management and meeting the NFIP requirements? • For instance, does the planning board or zoning board consider efforts to reduce flood risk when reviewing variances such as height restrictions?	El Paso County Land Development Code and Engineering Criteria Manual discuss floodplain management, see references in Table 3 below.
Are the community's floodplain management regulatory standards sufficient for current and future conditions? • Future conditions may include changes to population, development patterns, precipitation patterns, and natural floodplain functions.	Yes
Does your community plan to join the CRS program or is your community interested in improving your CRS classification?	El Paso County is currently enrolled in CRS

2.6.2 REPETITIVE LOSS

The Open FEMA NFIP Multiple Loss Properties dataset was analyzed to gain an understanding of repetitive flood loss in the County. The dataset provides information on structures that have had multiple NFIP claims across the history of the program.

Table 2-13 summarizes residential and non-residential repetitive loss and severe repetitive loss in El Paso County.

Table 2-13. Repetitive Loss and Severe Repetitive Loss

Type of Repetitive Loss	Residential	Non-Residential
# Repetitive Loss Properties (NFIP definition)	19	5
# Repetitive Loss Properties (FMA definition)	1	0
# Severe Repetitive Loss Properties (NFIP definition)	1	0
# Severe Repetitive Loss Properties (FMA definition)	2	0

NFIP Definition of Repetitive Loss: The NFIP defines a repetitive loss property as any insurable building for which two or more claims of more than $1,000 were paid by the NFIP within any rolling 10-year period since 1978.

FMA Definition of Repetitive Loss: FEMA's Flood Mitigation Assistance (FMA) program defines a repetitive loss property as any insurable building that incurred flood-related damage on two occasions, in which the cost of the repair, on average, equaled or exceeded 25 percent of the market value of the structure at the time of each such flood event.

NFIP Definition of Severe Repetitive Loss: A residential property covered under an NFIP flood insurance policy and: (a) That has at least four NFIP claim payments over $5,000 each, and the cumulative amount of such claims payments exceeds $20,000; or (b) For which at least two separate claims payments have been made with the cumulative amount of the building portion of such claims exceeding the market value of the building. In both instances, at least two of the claims must be within 10 years of each other, and claims made within 10 days of each other will be counted as one claim.

FMA Definition of Severe Repetitive Loss: An NFIP-Insured structure that has incurred flood-related damage for which four or more separate claims payments have been made, with the amount of each claim (including building and contents payments) exceeding $5,000, and with the cumulative amount of such claims payments exceeding $20,000; or for which at least two separate claims payments (building payments only) have been made under such coverage, with the cumulative amount of such claims exceeding the market value of the building.

Source: (FEMA 2024)

2.6.3 FLOOD VULNERABILITY SUMMARY

Table 2-14 provides a summary of the NFIP program and flood vulnerability in El Paso.

Table 2-14. Flood Vulnerability Summary

Describe areas prone to flooding in your jurisdiction. • Include sources of water, depth of flooding, velocities, and warning time	Refer to 2020 HMP Figure 4-6: Flood Hazard Susceptibility, El Paso County Areas prone to flooding in El Paso County are typically those adjacent to creek and streams and in lower-lying areas. The water comes from rainfall and snowmelt. Depth and velocity depends on weather conditions. Warnings are available through Peak Alerts when information is available.
Describe past floods in your jurisdiction. • Include worst floods, amount of damage, and community impacts	See 2020 HMP for El Paso County Flood Events from 1979-2019; Table 4-5: El Paso County Flood Events with Recorded Property Damage, 1979-2019 August 5 2020 – heavy rainfall with localized flooding. Significant street flooding reported in Security area (NOAA Storm Event Database). July 25 2022 – heavy rain with localized flooding. Minor flooding of roads reported in the Security and Widefield area (NOAA Storm Event Database). July 26 2022 – heavy rain causing flash flooding of roads in eastern El Paso County (NOAA Storm Event Database). June 2023 – over 5 inches of rain reported in a single day. Flash flooding throughout unincorporated El Paso County. Flooding in Black Squirrel Creek washout section of JD Johnson Road and damaged part of Garret Road in eastern El Paso County. Flooding in Brackett Creek undermined a segment of Ellicott Highway in eastern El Paso County.
Do you maintain a list of properties that have been damaged by flooding? • If yes, describe how list is updated and who maintains list	No
Are any RiskMAP projects currently underway in your jurisdiction? • If yes, describe the projects underway	Yes, El Paso County, which includes the City of Colorado Springs, is involved in a RiskMAP project to update floodplain maps, assess flood risks, and identify mitigation opportunities, which will eventually be used to update FEMA Flood Insurance Rate Maps (FIRM).

How do you make Substantial Damage determinations? • How many were declared for recent events in your jurisdiction?	Participants subject to the PPRBD implement the substantial improvement/substantial damage (SI/SD) provisions of their floodplain management regulations by requiring property owners, following a damaging event or proposed improvement, to submit a detailed cost estimate prepared by a licensed contractor, along with documentation of the structure's pre-event market value, typically based on an appraisal or local tax-assessed value. Cost estimates are reviewed and evaluated in accordance with FEMA P-758, which defines costs that must be included and excluded when determining substantial improvement or substantial damage. The local floodplain administrator uses this documentation to determine whether the cost of repairs or improvements equals or exceeds 50 percent of the structure's market value. If that threshold is met, the structure is classified as substantially damaged or substantially improved and must be brought into full compliance with current floodplain management standards as a condition of permit approval. The jurisdiction documents the determination and enforces compliance through its permitting authority, consistent with NFIP requirements and PPRBD provisions.
How many properties have been mitigated (elevation or acquisition) in your jurisdiction? • If there are mitigated properties, how were the projects funded?	Voluntary acquisition and demolition of a single family residence along the middle Cascade Channel, below the Waldo Canyon Fire burn scar. Project was funded 75 percent with FEMA HMGP funds, 12.5 percent CDBG-DR funds, and 12.5 percent Colorado Department of Local Affairs funds.
Do you maintain a list of property owners interested in flood mitigation? • If yes, describe how list is updated and who maintains list • How many homeowners and/ or business owners are interested in mitigation (elevation or acquisition)?	No
Do your flood hazard maps adequately address the flood risk within your jurisdiction? • If not, state why.	Yes

2.6.4 PREVENTATIVE ACTIVITIES

Table 2-15 provides a summary of preventative activities undertaken as part of the County's CRS program.

Table 2-15. Preventive Activities

Comprehensive or Land Use Plan • How does the plan reduce future flood losses? • What are the flood standards in the plan? • How should the community revise the plan to further flood mitigation?	El Paso County Land Development Code, Chapter 6.3.2 (B) Impacts to Floodway. (1) **Prohibited Activities.** The following are prohibited: (a) Any encroachments, including the deposit of fill, and other development, unless certification by a professional engineer licensed by the state of Colorado is provided demonstrating the encroachments shall not result in any increase in 100-year flood height, 100-year flood discharge or 100-year floodplain width. (b) Placement of any mobile homes except in an existing Mobile Home Park or existing Mobile Home Subdivision. (2) **Improvements.** PPRBD Approval is required for the following: (a) All substantial improvements shall comply with all applicable flood hazard reduction provisions of the RBC313.18 through RBC313.21 of the Pikes Peak Regional Building Code, as may be amended. (b) When a proposed floodway improvement will cause an increase in the base flood elevation (BFE), the requirements of the Pikes Peak Regional Building Code must be met as a condition of approval. El Paso County Land Development Code, Appendix B, Chapter 6 6.103. Purpose and Intent The purpose and intent of this Chapter shall be to: (1) Promote the public health, safety and general welfare and protect private property. (2) Regulate various floodplains constituting natural hazards of state interest, development of which are likely to cause the unreasonable or burdensome expenditure of public resources or which will pose a continuing and greater future danger to life and property without proper regulation of their use and occupation. (3) Protect floodplain areas from impact of increased stormwater discharge. (4) Minimize significant hazards to public health and safety or to property in flood hazard areas, to encourage open space activities such as agriculture and recreation, and to ensure that any combination of these activities is conducted in a mutually compatible manner. (5) Prohibit the placement of fill, materials and structures which would significantly obstruct flood flows and stormwater discharge to the potential damage of others or cause potentially damaging debris to be carried downstream. (6) Protect the public from the burden of avoidable financial expenditures for flood control and stormwater projects and flood relief measures. (7) Minimize damage to public utilities, roads, streets and bridges. (8) Protect the County and its residents from: (a) Stream bank erosion; (b) Siltation; (c) Increased stormwater control costs for downstream development, local governments or communities; (d) Adverse impacts to the natural habitat of wetland animal and plant species; (e) Adverse impacts to aquatic species; (f) Adverse impacts on significant wildlife habitat or adverse impacts to threatened or endangered animal or plant species and/ or their critical habitat; or (g) Adverse impacts to open space, conservation easements, regional or neighborhood parks, public trails, or County infrastructure including roads and drainage structures.

Building Code • How does the code reduce future flood losses? • What are the flood standards in the code? • How should the community revise the code to further flood mitigation?	RBC 313 is current and complaint with CFR Copy here: https://www.pprbd.org/File/ByAlias/2023PPRBC
Zoning Ordinance • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	Zoning requirements outlined in Land Development Code Chapter 3 and Chapter 4
Floodplain Management Regulations • How do the regulations reduce future flood losses? • What are the flood standards in the regulations? • How should the community revise the regulations to further flood mitigation?	Local jurisdictions implement and enforce floodplain management regulations by requiring permits for all development within Special Flood Hazard Areas (SFHAs) shown on effective FEMA Flood Insurance Rate Maps or other adopted floodplain mapping. The local floodplain administrator reviews proposed development for compliance with applicable floodplain standards, including elevation or floodproofing, floodway restrictions, and certification requirements. Compliance is enforced through permit conditions, inspections, and documentation, with enforcement actions taken as necessary to address non-compliant development and maintain consistency with NFIP and PPRBD requirements. The Fountain Creek Watershed District has land use authority over the floodplain south of the City of Fountain and was an integral partner in the development of this HMP.

Subdivision Ordinance • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	Requirements outlined in Land Development Code Chapter 8.4.2(B)(1) (1) **Flood Hazard Area Requirements.** In Special Flood Hazard Areas, the standards in Chapter 6 and the following standards shall be met: (a) **Review by Floodplain Administrator.** Divisions of land shall be reviewed by the Floodplain Administrator for compliance with the Floodplain Regulations. Applicants are required to comply with the Floodplain Administrator's requirements in accordance with the provisions of the Pikes Peak Regional Building Code, RBC313, as may be amended from time to time. (b) **Minimize Flood Damage.** Divisions of land shall be designed and constructed to minimize potential flood damage to properties and public utilities and facilities such as sewer, gas, electrical, and water systems. Development in the floodplain shall be limited to uses compatible with the flood hazard and shall specifically exclude residential uses, sewage and water treatment plants, commercial shopping areas, and industrial sites. (c) **Hazardous Activities Prohibited.** Activities in a Special Flood Hazard Area that may be hazardous to public health and water quality are prohibited, including but not limited to septic systems, landfills, disabled vehicles, etc. (d) Lots or Portions of Lots within Floodplain. (i) Lots Less than 2.5 Acres in Size. Lots less than 2.5 acres in size are required to be located entirely outside of the 100-year floodplain. Lands within the 100-year floodplain shall be established in a tract. A special district, HOA, or other corporate entity shall be designated to maintain the tract unless otherwise provided by this Code. (ii) Lots Greater than 2.5 Acres in Size. Lots 2.5 acres and larger are required to provide drainage easements for the 100-year floodplain with the restriction of "No Build" and "No Storage of Materials". (e) Base Flood Elevations and Floodplain Boundaries. (i) Floodplain Boundaries to be Shown on Plat. Approved Base Flood Elevation (BFE) data and 100 year floodplain boundaries shall be shown on the plat. (ii) Located within 300 Feet of a Zone A Floodplain. If any portion of a division of land is located within 300 feet of a Zone A Floodplain, approved base flood elevations and boundaries are required to be determined and shown on the plat, or the applicant may provide a Floodplain Certification Letter stating that the 100-year floodplain would not be shown to enter the property in question if studied, in accordance with the Pikes Peak Regional Building Code, as may be amended from time to time.
Stormwater Management Regulations • How do the regulations reduce future flood losses? • What are the flood standards in the regulations? • How should the community revise the regulations to further flood mitigation?	El Paso County Engineering Criteria Manual Chapter 3.1-3.3

2.6.5 FLOOD-RELATED MITIGATION ACTIVITIES

Table 2-16 provides a summary of flood-related mitigation activities considered for inclusion in the mitigation strategy and a discussion for why it is or is not appropriate for the jurisdiction.

Table 2-16. Flood-Related Mitigation Activities

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Property Protection: Relocation	Yes	Relocating structures to less vulnerable locations can help ensure the long-term sustainability and resilience of the community.
Property Protection: Acquisition	Yes	The acquisition of structures in flood-prone areas can significantly reduce flood risk.
Property Protection: Building Elevation	Yes	Increasing building elevation can be a way to protect properties from flooding.
Property Protection: Retrofitting	Yes	Property protection via retrofitting, also known as floodproofing, is an appropriate mitigation strategy for flooding in El Paso County. Retrofitting may involve modifying existing buildings to reduce flood damage. This can include techniques like raising the structure, sealing walls, or reinforcing vulnerable areas.
Property Protection: Sewer Backup Protection	Yes	Sewer backup protection can be a way to address potential flood risks specifically related to sewer systems, offering protection against water entering a home or building through sewer lines during heavy rains or other events.
Property Protection: Insurance	Yes	Insurance is not a mitigation strategy, but it can be important to have if flooding does occur to help cover the cost of damages.
Natural Resource Protection: Wetlands Protection	Yes	Wetlands act as natural sponges, absorbing and storing floodwaters, reducing the severity of downstream flooding and erosion. Additionally, they help maintain clean water, provide habitat for wildlife, and support recreation and tourism.
Natural Resource Protection: Erosion and Sediment Control	Yes	Managing erosion and sedimentation helps prevent increased runoff, which can lead to flooding. Additionally, sediment buildup can clog storm drains and disrupt waterways, further exacerbating flood risks.
Natural Resource Protection: Natural Area Preservation	Yes	Preserving natural features like wetlands, floodplains, and green spaces, helps manage stormwater runoff, reduces flood risk, and enhances overall environmental health.
Natural Resource Protection: Natural Area Restoration	Yes	Natural area restoration, such as floodplain restoration, can help to reduce the severity and frequency of floods by increasing the capacity of floodplains to store excess water, improving water quality, and by creating more stable streambanks.
Natural Resource Protection: Water Quality Improvement	Yes	By reducing sediment load and improving overall water quality, water channel capacity can be enhanced and the risk of flooding thereby reduced.

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Natural Resource Protection: Coastal Barrier Protection	No	Colorado does not have coastal areas
Natural Resource Protection: Environmental Corridors	Yes	Green spaces within the corridor can absorb rainwater and slow down runoff, reducing the volume and velocity of floodwaters during heavy rains or snowmelt.
Natural Resource Protection: Natural Functions Protection	Yes	Natural functions such as floodplains can be utilized to store floodwater, reduce the intensity of floods downstream, help to filter pollutants and sediment from floodwaters, and improve water quality.
Emergency Services: Hazard Threat Recognition	Yes	Hazard threat recognition is used to understand the potential for flooding, assess risk, and then implement measures to reduce damage acting as an effective mitigation strategy.
Emergency Services: Hazard Warning	Yes	Hazard warnings help to protect lives and property by providing timely alerts and enabling individuals to take appropriate actions before a flood event.
Emergency Services: Hazard Response Operations	Yes	Hazard response operations occur after a hazard has occurred and is not a mitigation strategy. However, it is a crucial operation to manage the immediate impacts and minimize additional damage related to flooding.
Emergency Services: Critical Facility Protection	Yes	Protecting essential facilities like hospitals, schools, and emergency services from flooding ensures they can remain operational and continue providing services during and after flood events.
Emergency Services: Health and Safety Maintenance	Yes	Health and safety maintenance can be used to plan for and evaluate risks associated with flooding as well as to ensure proper training and communication is available when it is needed.
Emergency Services: Post-Disaster Mitigation Actions	Yes	Post-disaster mitigation should be used to reduce future losses from similar events after a flood occurs.
Structural Projects: Reservoirs	Yes	Reservoirs provide flood protection by temporarily storing floodwaters and releasing them at a controlled rate, reducing downstream flooding.
Structural Projects: Levees/ Floodwalls	Yes	Levees/ Floodwalls can help mitigate flood risk by containing water flow during storms away from homes and businesses.
Structural Projects: Diversions	Yes	Creating floodwater diversions can help manage floodwater and reduce impacts to homes and businesses by diverting the water away from these areas.

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Structural Projects: Channel Modifications	Yes	Channel modifications can be used to increase channel capacity and divert stormwater away from vulnerable areas. Additionally, channel modifications can be made to enhance the natural features of the floodplain that may no longer be functioning as intended.
Structural Projects: Storm Drain Improvements	Yes	Improvements to storm drains help channel excess water away from streets and property. Improved drainage systems can effectively prevent floods and minimize damage to homes and businesses.
Public Information: Map Information	Yes	Floodplain maps help communities understand flood risk, identify areas for mitigation, and make informed decisions about development. These maps can also be used by individuals to assess their own property's flood risk and take preventative measures.
Public Information: Outreach Projects	Yes	Outreach projects help inform residents about flood risks, encourage proactive measures to protect property, and promote community understanding of natural processes related to flooding.
Public Information: Real Estate Disclosure	Yes	Real estate disclosures inform potential buyers about flood risks so that they can make informed decisions and take necessary steps to protect their property.
Public Information: Library	Yes	Libraries can help mitigate the impact of flooding by providing resources for disaster preparedness, acting as community hubs for information and support during emergencies, and implementing measures to protect their collections.
Public Information: Technical Assistance	Yes	Specialized knowledge and resources can be utilized to improve and better inform flood risk management practices.
Public Information: Environmental Education	Yes	Environmental education can empower individuals and communities to understand flood risks, develop resilience, and take proactive measures. By promoting awareness of natural systems and how they interact, environmental education can contribute to long-term flood prevention and reduction as well as a result in a better-informed voters.

2.6.6 SPECIAL FLOOD-RELATED HAZARD AREAS

Table 2-17 summarizes less-frequent flood hazards in El Paso County. For further information on less frequent floods, see Volume 1, Chapter 13 Flood, Chapter 19 Mud and Debris Flow, Chapter 8 Dam or Levee Failure, and Chapter 20 Subsidence and Sinkholes.

Table 2-17. Special Flood-Related Hazard Areas

Uncertain flow paths: alluvial fans, moveable bed streams, channel migration, and other floodplains where the channel shifts during a flood.	Yes. Sandy soils prone to stream migration
Closed basin lakes: lakes that have a small or no outlet that may stay above flood stage for weeks, months, or years.	Unknown
Ice jams: flooding caused when warm weather and rain break up a frozen river. The broken ice floats down river until it is blocked by an obstruction, such as a bridge or shallow area, creating a dam.	Unknown
Land subsidence: lowering of the land surface caused by withdrawal of subsurface water or minerals or by compaction of organic soils.	Probability of future occurrence is “Occasional” per 2020 HMP Table 4-57. 2013 - During a flooding event impacting El Paso County, sinkholes destroyed roads, including a 40-foot wide and 25-foot-deep sinkhole that opened underneath a driveway, exposing a gas line (Heilman and Sinclair, 2013). 2015 - The record rainfall in May 2015 caused several sinkholes to open up, especially on roads. 2018 - Flooding washed out a 48-inch culvert across Old Pueblo Road at Birdsall Road, creating a deep, wide ditch. A driver and two firefighters were seriously injured after their vehicles fell into the sinkhole.

Mudflow hazards: a river, flow, or inundation of liquid mud down a hillside, usually as a result of a dual condition of loss of brush cover and the subsequent accumulation of water on the ground, preceded by a period of unusually heavy or sustained rain.	Yes, the 2020 HMP 4.6.3.2 references the following: 1999 - Flood, mud flow and landslide events in El Paso County caused over $30 million in infrastructure and property damage, including road repairs and twisted utility lines. Several residences were condemned as a result and a Presidential Disaster Declaration was issued (CO OEM, 2013). 2012 - A large mud flow on July 30, 2012 blocked U.S. Highway 24 at Wellington Gulch. The flow occurred after approximately 1.75 inches of rain fell on the Waldo Canyon burn scar. The highway was closed all night as crews from the Colorado Department of Transportation removed hundreds of truckloads of mud. 2013 - In June, a debris flow occurred on U.S. Highway 24 after a thunderstorm dropped 0.32 to 1.06 inches of rainfall on the Waldo Canyon burn scar. No injuries were reported; however, a four-mile stretch of Highway 24 was closed. 2013 - In August, a large mudflow occurred along U.S. Highway 24 between Cascade and Manitou Springs after approximately 1.3 inches of rain fell in about half an hour on the Waldo Canyon fire burn scar. The event resulted in at least one fatality (Lackey, 2013). Water, debris and mud also entered the downtown area of Manitou Springs causing significant damage to 6 buildings and some damage to eleven additional structures. Approximately 40 vehicles were swept away by the floodwater and mud flow (Coffman,2013). 2015 - After a storm on August 10, 2015, lack of vegetation sent mud and debris left in the wake of the Waldo Canyon fire down streets and into drainages and culverts. The Alpine Autism Center on Fieldstone Road in the Mountain Shadows neighborhood suffered damage from the flooding. 2023- Beginning June 8, 2023, and continuing through June 24, 2023, Colorado experienced a destructive and disruptive summer flood, flash flood, and severe weather season. The above average precipitation caused an increase in flash flooding to well above normal. Heavy rainfall, combined with saturated soils, caused washouts on county roads and parks, overtopped culverts, erosion of trails and parking lots and damaged county facilities.
Coastal erosion: areas subject to the wearing away of land masses caused primarily by waves on the oceans, Gulf of Mexico, and the Great Lakes.	No; Jurisdiction is not coastal
Tsunamis: large ocean waves typically caused by an earthquake, landslide, or underwater volcano.	No; Jurisdiction is not coastal

2.7 GROWTH/ DEVELOPMENT TRENDS

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to appreciating a jurisdiction's overall risk to its hazards of concern. Recent and expected future development trends, including major residential/ commercial development and major infrastructure development, are summarized in Table 2-18 through Table 2-20.

In El Paso County, single family residential development is the most common development type. Community risk to flooding increases with development in floodplain areas and increases in impervious surfaces.

Table 2-18. Number of Building Permits for New Construction Issued Since the Previous HMP

Type of Development	2020	Within SFHA	2021	Within SFHA	2022	Within SFHA	2023	Within SFHA	2024	Within SFHA
Single Family	1755	0	1845	0	1355	0	900	0	1069	0
Multi-Family	0	0	10	0	27	0	2	0	0	0
Other (commercial, mixed-use, etc.)	35	0	94	0	63	0	57	1	42	0
Total Permits Issued	**1790**	**0**	**1949**	**0**	**1445**	**0**	**959**	**1**	**1111**	**0**

SFHA = Special Flood Hazard Area (1% flood event)

Table 2-19. Recent Major Development and Infrastructure from 2020 to Present

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Creekside South at Lorson Ranch	Residential	200	104.6342404°W 38.7315433°N	Jimmy Camp Creek adjacent to property	Complete
Rolling Hills Ranch F1 at Meridian Ranch	Residential	272	104.5841190°W 38.9871400°N	None	Complete
Paint Brush Hills F14	Residential	224	104.6318960°W 38.9812200°N	None	Complete

* Only location-specific hazard zones or vulnerabilities identified.

Table 2-20. Known or Anticipated Major Development and Infrastructure in the Next Five Years

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Sterling Ranch East F1-F4	Residential	761	104.6660994°W 38.9637457°N	Sand Creek adjacent to property	Under Construction
Falcon Highlands South	Residential	221	104.6229249°W 38.9282489°N	Portion of property within floodplain; no structures will be built in floodplain	Under Review
Retreat at Prairie Ridge F1-F3	Residential	193	104.6739604°W 38.9733617°N	None	Approved

2.8 JURISDICTIONAL RISK ASSESSMENT

The hazard profiles in Volume 1 provide detailed information regarding each planning partner's vulnerability to the identified hazards, including summaries of El Paso County's risk assessment results and data used to determine the hazard ranking. Key local risk assessment information is presented below.

2.8.1 HAZARD AREA

Hazard area maps provided below illustrate the probable hazard areas impacted within the County are shown in Figure 2-3 through Figure 2-5. These maps are based on the best available data at the time of the preparation of this plan and are adequate for planning purposes. Maps are provided only for hazards that can be identified clearly using mapping techniques and technologies and for which El Paso County has significant exposure.

Figure 2-3. Unincorporated El Paso County Flood, Debris Flow

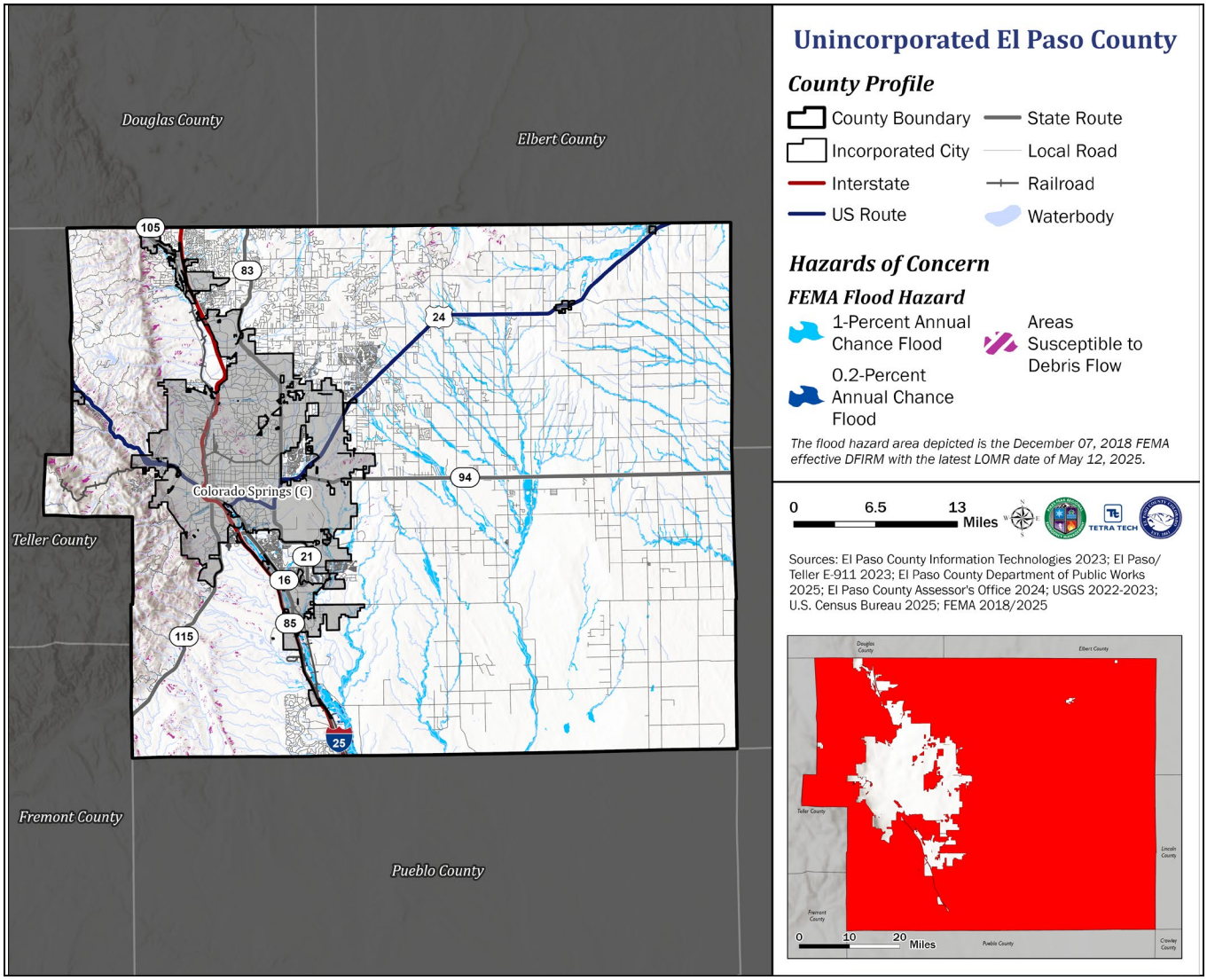


Figure 2-4. Unincorporated El Paso County Geologic, Avalanche

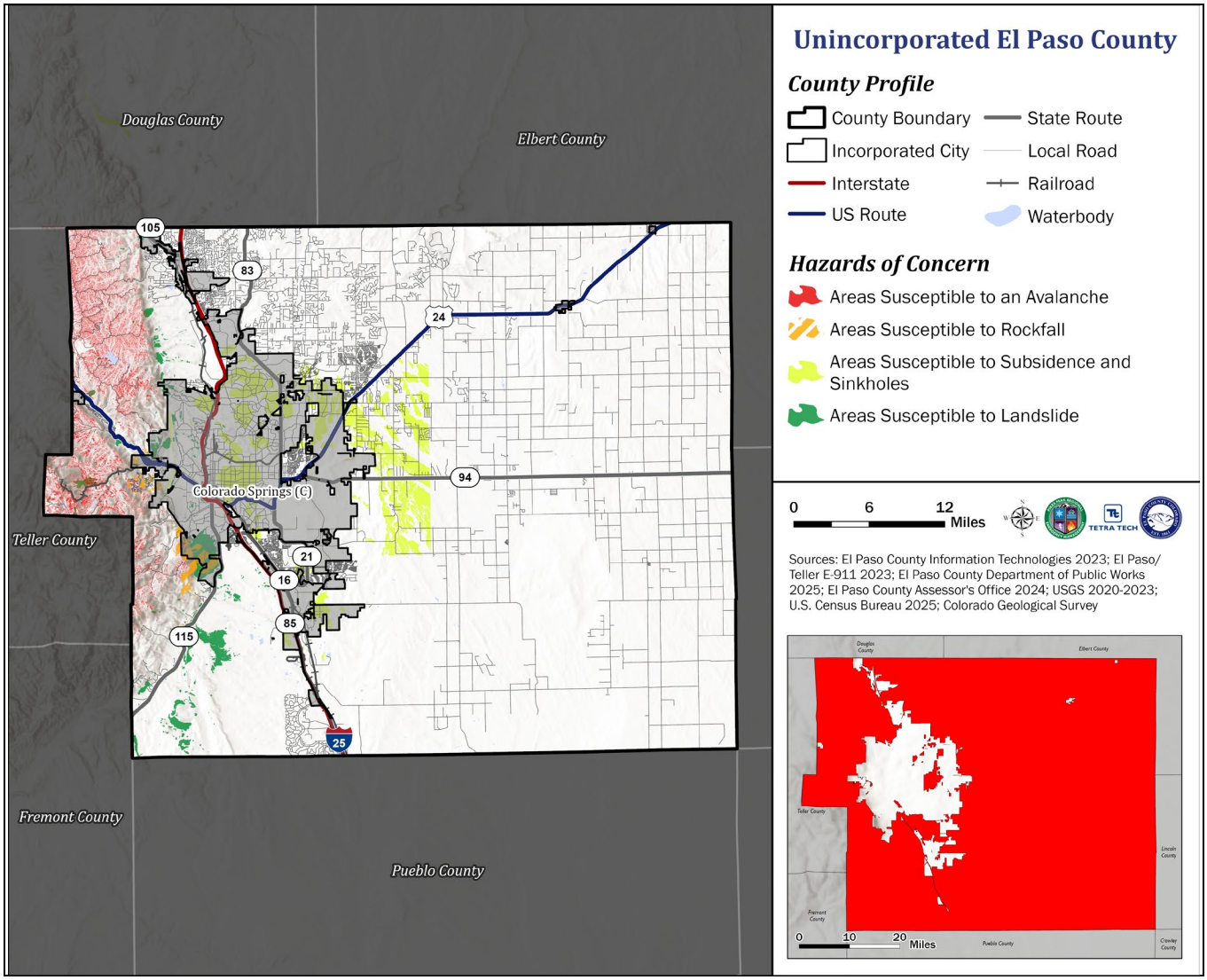
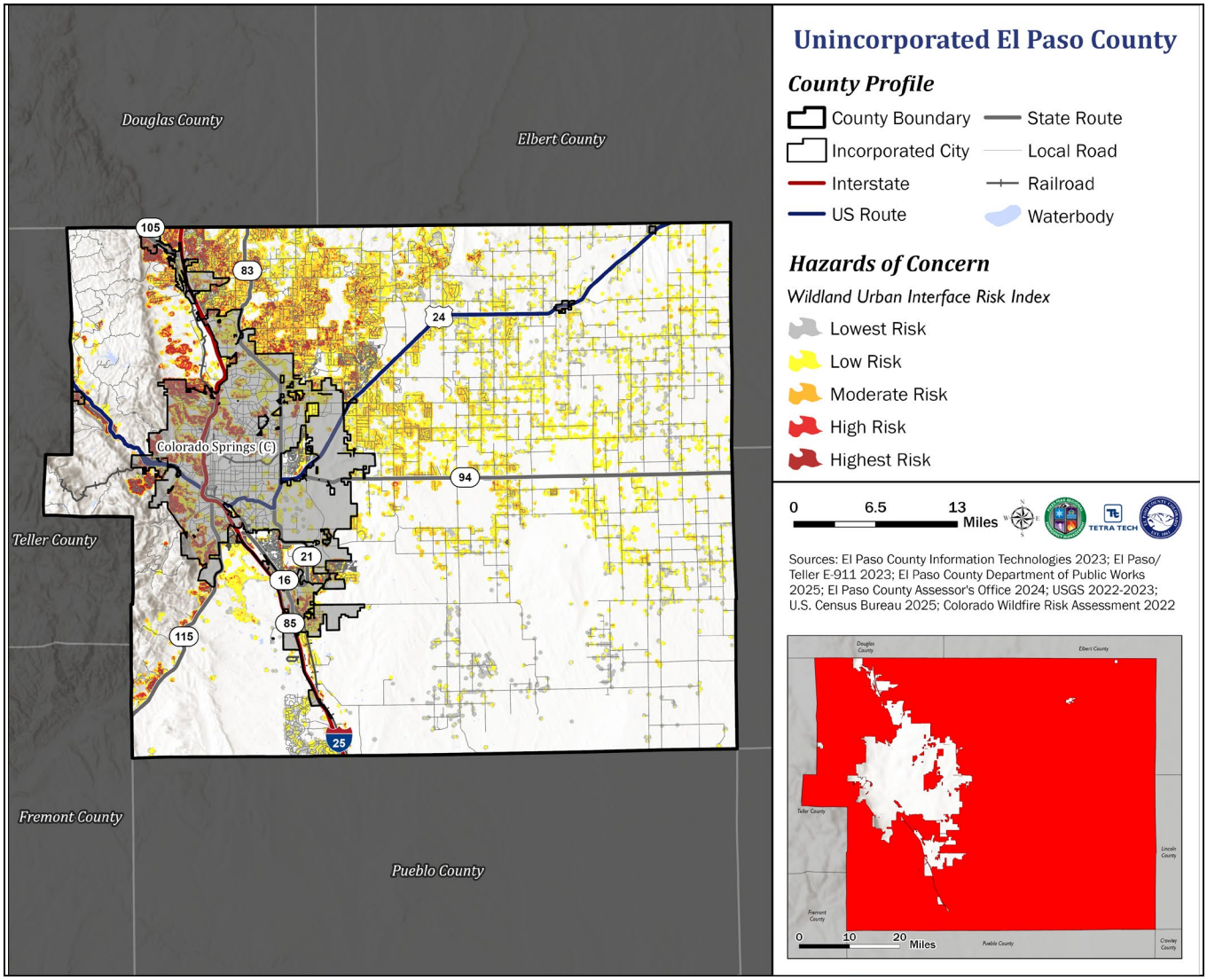


Figure 2-5. Unincorporated El Paso County Wildfire



2.8.2 HAZARD EVENT HISTORY

The history of natural and human-caused hazard events in El Paso Couty is detailed in Volume 1, where each hazard profile includes a chronology of historical events that have affected the County and its municipalities. Table 2-21 shows loss and damage in El Paso County during hazard events since the last hazard mitigation plan update.

Table 2-21. Hazard Event History in El Paso County

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
November 19, 2022	November 20, 2022	Human caused	Active shooter event in which a gunman entered the Club Q Nightclub, killing 5 people and injuring 19.	Joint Information Center (JIC) activated in response to incident. Extensive law enforcement during investigation. Provided mental health support via Diversus Health. In June 2024 PRISM Community Collective launched a healing center to support survivors.
June 12, 2023	June 16, 2023	Heavy Rain – State and Federal Disaster Declarations- DR- 4731	A closed low pressure center formed over California drawing moisture toward southern Colorado. A record 2-day amount of rain fell at the Colorado Springs Airport. A single day amount over 5 inches was reported in El Paso County. Flash flooding occurred El Paso, Pueblo, and Fremont Counties. Water rescues occurred on Hiawatha Drive in the City of Colorado Springs. There was 3.93 inches of rain reported.	Jurisdictions impacted include City of Colorado Springs and El Paso County. Damages included (not all inclusive) City Hall, Fountain Creek Nature Center, Fountain Creek Regional Park, Fountain Mesa Park, CSFD Fire Station 2, Heritage Trail, Hibbard Trail, Hanson Trailhead, Metcalfe Park, Widefield Community Park and Willow Springs Pond. In addition, numerous intersections were damaged. Seven roads were flooded, prompting a response by El Paso County Sheriff's Office; 9 units were sent to respond to the road calls.
October 4, 2023	November 1, 2023	HazMat	Early October 2023 Fremont County authorities responded to the Return to Nature Funeral Home in Penrose Colorado. At that time, it was discovered there were as many 189 improperly stored remains. This response had the following agencies engaged: Fremont County Sheriff, Fremont County EM, Fremont County Coroner, El Paso County Coroner Colorado Bureau of Investigation FBI El Paso County HAZMAT, DHSEM, CDPHE, and PPROEM.	El Paso County Coroner supported this incident by conducting identification and autopsies on the remains. PPROEM activated the ECC at a Staff Activation to manage resources and information sharing.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
July 19, 2024	July 19, 2024	Human caused	CrowdStrike Outage- The outage affected approximately 8.5 million Windows PCs worldwide—around 1 percent of all Windows devices.	PPROEM supported City of Colorado Springs Information Technology (IT) in information management and coordination of resources during their mitigation efforts. Overall, there were no lasting impacts to the City of Colorado Springs systems.
January 17, 2025	January 22, 2025	Extreme Cold	Two arctic storm systems brought extreme cold temperatures and snow to the Pikes Peak Region. The first Arctic Front arrived Friday afternoon/ evening and remained in place throughout Saturday. The second Arctic Front arrived that Sunday night into Monday with additional light snow. Subzero temperatures were expected Sunday morning, Monday morning, and Tuesday morning. Wind chills were in the double digits below zero	City of Colorado Springs and shelter partners supported a total of 6 shelters during the extreme cold snap. PPROEM activated the Extreme Cold Weather Coordination Plan. Partners sheltered around 800 unhoused individuals each night.
March 3, 2025	March 4, 2025	Severe Winter Weather	Severe winter weather created hazardous driving conditions causing multiple state highways to close.	Resources involved: El Paso County Sheriff's Office, El Paso County Search and Rescue, PPROEM, Colorado Department of Transportation, El Paso County Department of Public Works. Over 1,000 residents were without power in Eastern El Paso County. The ECC was activated to support resource coordination, information management, and community services.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
March 13, 2025	March 13, 2025	Wildfire	High risk fire broke out at 3235 S. Meridian Rd with Ellicott Fire Department engaged and mutual aid declared.	There were multiple evacuation orders in place for the area including Schriever Space Force Base. 2,540 acres were burned and 3 outbuildings destroyed. The ECC was activated to support resource coordination, large and small animal sheltering, information management, and community services. South Meridian Fire involved El Paso, Pueblo, and Elbert Counties, as well as Colorado Division of Fire Prevention and Control. The El Paso County Sheriff's Office Mobile Command Post responded and units were deployed to assist with evacuations and traffic control and management. Approximately 4,000 acres burned in the fire and three outbuildings were destroyed.
October 30, 2025	October 30, 2025		A fire sparked Thursday in eastern El Paso County briefly evacuated nearby residents before it was fully contained	The Big Springs fire consumed 82 acres near 31415 Big Springs Road — north of Yoder and about 35 miles east of Colorado Springs. An evacuation was ordered for nearby residents. El Paso County Sheriff's Office, Wildland Fire Management, and Mobile Command Post responded to the fire.

EM = Emergency Declaration (FEMA); DR = Major Disaster Declaration (FEMA)

2.8.3 HAZARD RANKING AND VULNERABILITIES

The hazard profiles in Volume 1 contain detailed information regarding each planning partner's vulnerability to the identified hazards. The following presents key risk assessment results for El Paso County.

The participating jurisdictions have differing degrees of vulnerability to the hazards of concern, so each jurisdiction ranked its own degree of risk to each hazard. The community-specific hazard ranking is based on problems and impacts identified by the risk assessment presented in Volume 1. The ranking process involves an assessment of the likelihood of occurrence for each

hazard; the potential impacts of the hazard on people, property, and the economy; community capabilities to address the hazard; and changing future climate conditions.

Table 2-22 shows El Paso County's final hazard rankings for identified hazards of concern. Mitigation action development uses the ranking to target hazards with the highest risk.

Table 2-22. Hazard Ranking

Hazard	Rank
Avalanche	Low
Cyber Attack	High
Dam and Levee Failure	Moderate
Drought and Extreme Heat	Moderate
Earthquake	Moderate
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Moderate
Flood	High
Hail	Moderate
Hazardous Materials	Moderate
Landslide and Rockfall	High
Lightning	Moderate
Major Aircraft Incident	Moderate
Mud or Debris Flow	Moderate
Subsidence and Sinkholes	Low
Tornado	Moderate
Wildfire	High
Wind	Moderate
Winter Storm	Moderate

Note: The scale is based on the hazard rankings established in Volume 1, modified as appropriate based on review by the jurisdiction

2.8.4 IDENTIFIED ISSUES

After reviewing El Paso County's hazard event history, hazard rankings, hazard location, and current capabilities, El Paso County identified the following vulnerabilities within the community:

- The County does not coordinate mitigation activities and fire safety practices.
- The County uses Everbridge but needs to enhance it to serve more facilities.
- The PPROEM website is outdated and needs updates.
- The Alert and Warning Systems is outdated and needs updates.
- There is currently no backup power for vulnerable populations.

- The County needs additional information and public education on severe storm events.
- The County is vulnerable to infectious disease impacts.
- There is a lack of public education and awareness for infectious disease.
- There is a lack of public education and awareness for roadway hazards in the region.
- The County requires a hazardous material flow study to understand hazardous material spills impacts on transportation routes.
- The County infectious disease team requires additional training and tools to better respond during an event.
- The County needs to expand the mass care capabilities and coordinate with other partners in case of large-scale events.
- There is lack of public education and awareness for the program Disaster Temporary Assistance for Needy Families and more, which could assist residents during hazard events.
- The County is vulnerable to extreme acts of violence hazard events and does not have an adopted Mass Violence Recovery Plan.
- The Transportation in Disaster Coalition needs expansion and upgrades to fully respond to severe events throughout the region.

2.9 MITIGATION STRATEGY AND PRIORITIZATION

This section discusses the status of mitigation actions from the previous HMP, describes proposed hazard mitigation actions, and prioritizes actions to address over the next five years.

2.9.1 CHANGES IN PRIORITIES

The mission of the Pikes Peak Regional Office of Emergency Management (PPROEM) is to build a resilient region through disaster coordination, preparedness, planning, and recovery activities. PPROEM's strategic priorities remain consistent in support of its ongoing mission to the region.

2.9.2 PAST MITIGATION ACTION STATUS

Table 2-23 indicates progress on the County's mitigation strategy identified in the 2020 HMP. Actions that are still recommended but not completed or that are in progress are carried forward and combined with new actions as part of the mitigation strategy for this plan update. Previous actions that are now ongoing programs and capabilities are indicated as such and are presented in the capability assessment earlier in this annex.

Table 2-23. Status of Previous Mitigation Actions

Initiative	Description	Lead Agency	Status	Include in 2026 plan/ Comments
EPC.1 - Improve Multi-Jurisdictional Hazard Mitigation Plan	Continue to improve the El Paso County Multi-Jurisdictional Hazard Mitigation Plan through annual reviews and incorporation of incident lessons learned	PPROEM	Ongoing project as part of day-to-day operations. PPROEM continues to support the Pikes Peak Region in coordinating and facilitating the Hazard Mitigation Plan and works to incorporate best practices.	No – Ongoing Capability
EPC.2 – Review and Update EOP	Conduct annual review and tri-annual update of the El Paso County Emergency Operations Plan	PPROEM	Ongoing project as part of day-to-day operations. PPROEM will continue to review and update the EOP.	No - Ongoing Capability
EPC.3 - Partner with Local Businesses, CoC, NGOs to provide critical Services	Partner with local businesses, Chamber of Commerce, and NGOs that provide critical services to citizens to ensure continuity of services and a coordinated response	PPROEM	PPROEM has created an Economic Vitality ESF position in the Emergency Coordination Center (ECC). This strengthens information sharing and coordination before, during, and after incidents. This allows for PPROEM to better understand the needs of the business partners to have a better coordinated response.	No – Ongoing Capability
EPC.4 - Enhance Awareness and Preparedness of Residents	Enhance awareness and preparedness of residents through quarterly Citizen Emergency Response Training and facilitate community training requests for emergency preparedness education	PPROEM	Complete To enhance preparedness and resiliency in the Pikes Peak Region, PPROEM has conducted 10 Community Emergency Response classes since 2020.	No – Complete

Initiative	Description	Lead Agency	Status	Include in 2026 plan/ Comments
EPC.5 - Enhance Emergency Preparedness Information and Community Outreach	Continue to enhance emergency preparedness information available to citizens and visitors through the county website and community outreach opportunities	PPROEM	PPROEM created pproem.com to provide emergency preparedness information to help prepare the Pikes Peak Region for natural and human caused hazards. Available preparedness information on pproem.com includes links to Peak Alerts, the emergency notification used by the county, links to Ready.gov for information on how to make a plan and how to build a go kit, current alerts in place, evacuation preparedness and evacuation FAQs.	No – Ongoing Capability
EPC. 6 – Develop Emergency Preparedness Public Service Announcements and Educational Content	Work with the county PIO and Information Technology to develop emergency preparedness public service announcements and educational content to be televised on the El Paso County broadcast station.	PPROEM	Complete	No – Complete
EPC.7 - Multi-faceted Public Awareness Campaign to Increase	Develop a multi-faceted public awareness campaign to increase citizen enrollment in the El Paso County Emergency Notification System	PPROEM	PPROEM continues to work with the El Paso County/ Teller 911 Authority, El Paso County Communications, and the City of Colorado Springs Communications to create a compressive, collaborative approach to increase citizen enrollment in Peak Alerts.	No – Ongoing Capability

Initiative	Description	Lead Agency	Status	Include in 2026 plan/ Comments
EPC.8 - Encourage Communities to Adopt Fire Adaptive Community Standards	Work with individual communities within the county, such as HOAs and municipalities, to adopt Fire Adaptive Community standards and practices	PPROEM	PPROEM continues to provide El Paso County residences with preparedness outreach and awareness on how to prepare for and mitigate against wildfires, which includes Fire Adaptive Community standards.	No – Complete
EPC.9 - Identify Areas for Cisterns or Hydrants	Conduct an analysis identifying areas in the county that may benefit from the installation of cisterns or hydrants to provide water delivery during firefighting operations in concurrence with the El Paso County Land Development Code	El Paso County Wildland Fire	On going project no updates recorded for 2024 annual report EPSO Wildland in coordination with El Paso County Planning and Community Development Department, and Regional fire districts	No – Ongoing Capability
EPC.10 - Mitigation Efforts on Publicly Owned Properties Based on Fire Adaptive Community Standards	Perform mitigation efforts within publicly owned properties based on Fire Adaptive Community standards	EPSO WLFMU	Mitigation projects on County owned land continue to be coordinated with County leadership, El Paso County Facilities, El Paso County Parks and Community Services, and El Paso County Wildland.	No – Cancelled
EPC.11 - Conduct Hazardous Materials Flow Study (formerly #13)	Conduct a hazardous materials flow study for high volume road and rail ways within the county.	PPROEM - Public Services Dept, EPC GIS	El Paso County Hazmat has conducted a hazardous materials flow study in 2022 for the roadways.	No – Ongoing Capability
EPC.12 - Increase Number of Personnel Trained as HAZMAT Technicians and Specialists (formerly #14)	Increase the number of personnel trained as HAZMAT technicians and specialists to elevate regional response capability.	PPROEM - El Paso County HAZMAT	El Paso County HAZMAT Team has created and conducted the first regional hybrid HAZMAT Technician course. The first class hosted 17 students. The second offering will be March 2026. .	No – Ongoing Capability

Initiative	Description	Lead Agency	Status	Include in 2026 plan/ Comments
EPC.13 - Expand Local Emergency Planning Committee (LEPC) (formerly #16)	Expand the community cross-section and membership of the LEPC and research methods to increase its role within the county emergency management program.	PPROEM - El Paso County Hazmat, LEPC Chairman	El Paso County HAZMAT has increased participation in the LEPC via direct partnerships with government and private sector agencies as well citizen involvement through public outreach.	No – Ongoing Capability
EPC.14 - Enhance Communication Network Related to Delay or Closure of County Facilities and Roadways (formerly #17)	Continue to enhance the communication network related to the delay or closure of county facilities and roadways.	PPROEM - Public Services Dept, EPC Public Information Officer	El Paso County has implemented an internal notification system via Everbridge that will alert county employees to closures of county facilities.	No – Ongoing Capability
EPC.15 - Reduce Roadway Hazards (formerly #19)	Reduce roadway hazards to maintain safe ingress/ egress for El Paso County residents and first responders.	PPROEM - Public Services Dept - EPC DOT	PPROEM and El Paso County Public Works coordinate to find best practices and possible funding sources to support ingress/ egress mitigation.	No – Cancelled
EPC.16 - Develop Strategic Flood Warning Plan (formerly #20)	Develop an integrated strategic flood warning plan that addresses the repair, repositioning, or upgrade of existing flood warning systems.	PPROEM - Public Services Dept, Local Jurisdictions	This action canceled but replaced with a more compressive approach implementing lessons learned from recent large scale flooding AARs.	No – Cancelled

Initiative	Description	Lead Agency	Status	Include in 2026 plan/ Comments
EPC.17 - Maintain Catch Basins and Debris Fences in Critical Areas (formerly #23)	Continue to maintain catch basins and debris fences in critical areas to reduce the threat to population centers.	EPC Public Works	The full inventory (37) of El Paso County owned Permanent Control Measures (PCMs) were inspected this year. 82% were found to be in "Fair or Better" condition, while 18% required and received appropriate maintenance and repair activities. Several funding initiatives were approved for storm water related infrastructure, which support this initiative, to include reconstruction of South Academy PCMs; System wide Storm Water Conveyance System inventory and condition assessment; Condition assessment of Windmill Gulch Regional Detention Facilities. Plan, design of the above projects will commence in 2025.	No – Ongoing Capability
EPC.18 – Increase Use of Weather Radio	Increase use of weather radio announcements to enhance the redundancy of public information delivery in severe weather situations throughout the county.	PPROEM	Discontinued	No – Discontinued
EPC.19 - Increase Municipalities That Meet Criteria of Storm Ready or Weather Ambassador Programs (formerly #28)	Increase the number of municipalities within the county that meet the Storm Ready and/ or Weather Ambassador program criteria.	National Weather Service, Local Jurisdictions	El Paso County is a designated Storm Ready Community by the National Weather Service.	No – Ongoing Capability

Initiative	Description	Lead Agency	Status	Include in 2026 plan/ Comments
EPC.20 - Ensure Runway Safety Zones are Considered During Community Planning (formerly #29)	Continue to ensure runway safety zones are considered during community planning for new construction/ development applications.	Pikes Peak Regional Building Dept/ Colorado Springs Airport	PPRB does not have any codes in place for construction along runways. The Department enforces the building codes, that are related to construction involving building, mechanical, electrical, plumbing, conveyances, enumeration, and floodplain.	No – Cancelled
EPC.21 - Establish Severe Weather Protective Areas (formerly #30)	Establish severe weather protective areas within county parks and open space.	EPC Parks Dept/ Public Works, PPROEM - Public Services Dept	PPROEM and Parks have discussed ways forward to address the severe weather concerns to include: Messaging, shelters, and providing list of considerations to the public when visiting.	No – Ongoing Capability
EPC.22 - Construct a Community Shelter on County Fairgrounds Property	Explore the development and construction of 1-2 community shelters for inclement weather that will hold 100-200 private citizens per structure during hazardous weather events.	El Paso County Parks	It was determined that new construction would not be feasible. PPROEM and EPC Parks will partner with local schools in the area as possible shelters.	No – Cancelled
EPC.23 - Multi-jurisdictional Cyber Incident Response	El Paso County, in conjunction with the City of Colorado Springs, continue inter-municipality discussions on cyber threats – to include incidents, assessed risks, and countermeasure best-practices – up to and possibly including the formation of a regional Security Incident Response Team.	El Paso County and City of Colorado Springs IT Departments	El Paso County IT and City of Colorado Springs IT have regular communication and coordination to share best practices and information in an effort reduce cyber security risks in the Pikes Peak Region.	No – Ongoing Capability

Initiative	Description	Lead Agency	Status	Include in 2026 plan/ Comments
EPC.24 - Continue to coordinate with El Paso County Planning	PPROEM has started to work with El Paso County Planning during the current Master Plan Update. Continue this coordinate through to realize mitigation benefits from subsequent policy, land use and zoning revisions.	PPROEM and El Paso County Planning and Development	PPROEM and the El Paso County Planning and Community Development Department continue to coordinate and work together to find ways to reduce risk and identify potential mitigation actions to implement in the Pikes Peak Region.	No – Complete
EPC.25 - Support CRS in El Paso County and Incorporated Jurisdictions	Seek opportunities to continue to improve CRS score through trainings, identifying eligible activities and documents and pursuing new activities aligned with the program.	PPROEM	PPROEM continues to coordinate with subject matter experts to improve the CRS score for El Paso County	No – Ongoing Capability
EPC.26 – Fire Mitigation Fox Run Regional Park	Fox Run Regional Park – 410-acre regional park managed by El Paso County Parks Operation Division.	El Paso County Parks; PPROEM – EPSO WLFMU	El Paso County Parks and Community Services Department continue to partner with El Paso County Wildland Team to conduct ongoing mitigation in the Fox Run Regional Park.	No – Ongoing Capability
EPC.27 – Fire Mitigation Homestead Ranch Regional Park	Homestead Ranch Regional Park – 455-acre regional park managed by El Paso County Parks Operation Division.	El Paso County Parks; PPROEM – EPSO WLFMU	This phase of mitigation at the Homestead Ranch Regional Park is complete.	No – Complete
EPC.28 - Fire Mitigation Stratmoor Valley Park	Stratmoor Valley Park – Fountain Creek Regional trail corridor along Fountain Creek / Wooddale and Forest Road.	El Paso County Parks; PPROEM – EPSO WLFMU	Complete per 2024 report This phase of mitigation at the Stratmoor Valley Park is complete.	No – Complete

Initiative	Description	Lead Agency	Status	Include in 2026 plan/ Comments
EPC.29 – Stormwater Maintenance Crew	El Paso County DPW requires additional personnel to fulfill maintenance crew duties in support of stormwater activities.	EPC DPW	El Paso County Public Works continues to find ways to recruit personnel to fulfill maintenance duties that will mitigate possible impacts to stormwater.	No – Ongoing Capability

2.9.3 ADDITIONAL MITIGATION EFFORTS

In addition to the mitigation actions completed in Table 2-23, El Paso County identified the following mitigation efforts completed since the last HMP:

- Refer to the 2024 Annual Mitigation Strategies Update.
- Creation of a Regional Preparedness Guide (El Paso, Teller, Lake, Chafee and Park Counties)
- An API integration between Everbridge and the PPROEM website allows citizens to view evacuation warnings directly on the PPROEM webpage.
- El Paso County hired a Fire Safety and Wildfire Mitigation Program Manager in the Planning and Community Development Department. This position ensures compliance with adopted codes through review of architectural plans, entitlement documents, site development plans, written documents, and building permits; possess a comprehensive understanding and knowledge of current laws, rules, codes, and regulations affecting fire, life safety, and wildfire mitigation. Performs a full range of highly technical and complex professional and administrative work housed in the Planning and Community Development Department. Provides technical assistance to County Officials, El Paso County Sheriff's Office, Office of Emergency Management, developers, homebuilders, homeowners, fire departments, forestry consultants, and others related to fire safety.

2.9.4 PROPOSED HAZARD MITIGATION ACTIONS FOR THE HMP UPDATE

El Paso County participated in the mitigation strategy workshop for this HMP to identify appropriate actions to include in a local hazard mitigation strategy. Its comprehensive consideration of all possible activities to address hazards of concern included review of the following FEMA documents:

- FEMA 551 "Selecting Appropriate Mitigation Measures for Floodprone Structures" (March 2007)
- FEMA "Mitigation Ideas—A Resource for Reducing Risk to Natural Hazards" (January 2013).

The action worksheets included at the end of this annex list the mitigation actions that El Paso County would like to pursue in the future to reduce the effects of hazards. The actions are dependent upon available funding (grants and local match availability) and may be modified or omitted at any time based on the occurrence of new hazard events and changes in County priorities.

Table 2-24 indicates the range of proposed mitigation action categories. The four FEMA mitigation action categories and the six CRS mitigation action categories are listed in the table to further demonstrate the wide range of activities and mitigation measures selected.

Table 2-24. Analysis of Mitigation Actions by Hazard and Category

Hazard	LPR	SIP	NSP	EAP	PR	PP	PI	NR	SP	ES
Avalanche	X	X		X		X	X			X
Cyber Attack	X	X		X			X			X
Dam and Levee Failure	X	X		X			X			X
Drought and Extreme Heat	X	X		X	X		X	X		X
Earthquake	X	X		X		X	X			X
Epidemic and Pandemic	X	X		X	X		X			X
Extreme Acts of Violence	X	X		X			X			X
Flood	X	X	X	X	X	X	X	X	X	X
Hail	X	X		X	X	X	X			X
Hazardous Materials	X	X		X			X			X
Landslide and Rockfall	X	X		X			X			X
Lightning	X	X		X			X			X
Major Aircraft Incident	X	X		X		X	X			X
Mud or Debris Flow	X	X	X	X	X	X	X	X	X	X
Subsidence and Sinkholes	X	X		X			X			X
Tornado	X	X		X		X	X			X
Wildfire	X	X	X	X	X	X	X	X	X	X
Wind	X	X		X			X			X
Winter Storm	X	X	X	X	X	X	X	X	X	X

See Section 1.3.3 for description of categories

Volume 1 identifies 14 evaluation criteria for prioritizing the mitigation actions. To assist with rating each mitigation action as high, medium, or low priority, a numeric rank is assigned for each of the evaluation criteria. Table 2-25 provides a summary of the prioritization of all proposed mitigation actions for the HMP update.

Table 2-25. Summary of Prioritization of Actions

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-El Paso-01	New Fire Safety and Wildfire Mitigation Program Manager	6	8	4	4	4	4	4	4	4	4	1	4	4	4	59	High
Action 2026-El Paso-02	Improve Communications	8	8	4	4	4	4	4	2	4	4	4	4	4	2	60	High
Action 2026-El Paso-03	All Hazards Awareness Information	6	6	4	4	4	4	4	2	4	4	4	3	4	4	57	High
Action 2026-El Paso-04	Verify and Update Flood Information	8	8	4	4	4	4	4	3	4	4	4	3	4	3	61	High
Action 2026-El Paso-05	Back Up Power for Vulnerable Populations	8	4	2	3	3	4	2	2	4	3	4	1	3	2	45	Medium
Action 2026-El Paso-06	National Weather Service	6	6	4	4	4	4	4	2	4	4	4	3	4	3	56	High
Action 2026-El Paso-07	Response Operations for Infectious Disease	8	4	4	3	3	4	4	2	4	4	1	2	4	2	49	Medium
Action 2026-El Paso-08	Public Education for Infectious Disease	6	4	3	4	4	4	3	2	3	4	1	3	4	3	48	Medium
Action 2026-El Paso-09	Public Awareness for Roadway Hazards	6	8	4	3	3	4	4	2	4	3	4	3	3	2	53	High
Action 2026-El Paso-10	Hazardous Materials Flow Study	6	6	4	4	4	4	4	3	4	3	2	3	4	2	53	High

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-El Paso-11	Public Health Infectious Disease Response Teams	8	4	3	3	3	4	3	2	3	3	2	3	4	2	47	Medium
Action 2026-El Paso-12	Expanding Mass Care Capabilities	8	6	4	3	4	4	2	2	4	3	4	3	4	0	51	High
Action 2026-El Paso-13	Expansion of Disaster Benefits Administration Capabilities	4	4	3	4	4	4	2	2	4	3	4	3	4	0	45	Medium
Action 2026-El Paso-14	Mass Violence Recovery	8	8	3	4	4	4	3	2	4	3	2	3	4	0	52	High
Action 2026-El Paso-15	Expand Mass Care Transportation in Disaster Capabilities	8	8	4	4	4	4	3	2	4	3	4	3	4	4	59	High
Action 2026-El Paso-16	Educate Critical Populations of Flood Risk	8	6	3	4	4	4	3	3	4	4	2	3	4	3	55	High
Action 2026-El Paso-17	Map and Assess Community Vulnerability to Avalanche and Seismic Hazards	6	6	4	4	4	4	4	2	4	4	3	3	4	4	56	High
Action 2026-El Paso-18	Streambank Stabilization at High-Erosion Sites	8	8	3	4	4	4	3	2	4	3	2	3	4	0	52	High
Action 2026-El Paso-19	Floodplain Restoration for Hazard Reduction	8	8	4	4	4	4	3	2	4	3	4	3	4	4	59	High

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-El Paso-20	Public Education on Flood Awareness and Watershed Health	8	6	3	4	4	4	3	3	4	4	2	3	4	3	55	High
Action 2026-El Paso-21	Woody Debris Management in Urbanized Reaches	6	6	4	4	4	4	4	2	4	4	3	3	4	4	56	High
Action 2026-El Paso-22	Post-Fire Watershed Recovery Planning	8	8	3	4	4	4	3	2	4	3	2	3	4	0	52	High
Action 2026-El Paso-23	Develop a Countywide Stormwater Master Drainage Plan	8	8	4	4	4	4	4	4	4	4	1	1	4	4	58	High
Action 2026-El Paso-24	Harden Outdoor Equipment and Exposed Assets	8	6	4	4	4	4	2	3	4	4	2	3	3	4	55	High
Action 2026-El Paso-25	Implement Public Outreach on Landslide/Rockfall	8	6	4	4	4	4	2	3	4	4	2	3	3	4	55	High
Action 2026-El Paso-26	Install Permanent Lightning Safety Signage and Shelter Designation Markers	8	4	3	3	3	4	3	4	4	4	2	3	3	4	52	High
Action 2026-El Paso-27	Identify and Implement Protective Measures for Lifelines Vulnerable to Cascading Impacts from an Aircraft Incident	8	8	4	4	4	3	2	3	4	3	4	2	2	4	55	High

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-El Paso-28	Install Permanent Tornado Safety Signage and Shelter Designation Markers	8	4	3	3	3	4	3	4	4	4	2	3	3	4	52	High
Action 2026-El Paso-29	Implement a Prioritized Program to Remove Hazardous Trees and Unsecured Materials	6	6	4	4	4	3	2	4	4	3	2	3	2	4	51	High
Action 2026-El Paso-30	Public Outreach on Subsidence and Sinkholes	4	4	3	2	2	3	1	2	2	2	1	1	2	4	33	Low

Note: Volume 1, Section 19 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (< 35), Medium (35-49), High (> 50).

Action 2026-El Paso-01. New Fire Safety and Wildfire Mitigation Program Manager

Requirement	Details
Lead Agency:	El Paso County Planning and Development
Supporting Agencies:	PPROEM
Hazards of Concern:	Wildfire
Initiative:	Incorporate New Fire Safety and Wildfire Mitigation Program Manager into Mitigation Activities
Description:	The Fire Safety and Wildfire Mitigation Program Manager reviews plans for compliance with the Land Development Code in relation to fire and wildfire issues, coordinates with fire districts on fire code issues, and acts a liaison for the Planning Department with outside agencies. This position is to help reduce wildfire danger in the county and to help provide water and access for new development to fire agencies.
Estimated Cost:	Medium
Potential Funding Source:	General Fund/Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-02. Improve Communications

Requirement	Details
Lead Agency:	El Paso County Communications
Supporting Agencies:	PPROEM, El Paso County Facilities
Hazards of Concern:	avalanche, cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), landslide/rockfall, lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms
Initiative:	Improve Communications via Internal Communications System
Description:	Expand and implement the Everbridge Notification System in order to provide timely and accurate alerts to El Paso County staff and contracted services that utilize El Paso County facilities.
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-03. All Hazards Awareness Information

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	El Paso County Communications
Hazards of Concern:	Avalanche, cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), landslide/rockfall, lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms
Initiative:	Expand the PPROEM website to provide all hazard information resources, such as the Preparedness Book and Hazard Mitigation Plan Storyboard, for the residents of the Pikes Peak Region.
Description:	Expand PPROEM website (PPROEM.com) to be an information hub for preparedness, disaster information and recovery resources for the Pikes Peak Region.
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-04. Verify and Update Flood Information

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	El Paso County Dispatch, City of Colorado Springs Dispatch, El Paso Teller 911 Authority
Hazards of Concern:	Flood
Initiative:	Verify and update flood-prone area information
Description:	Verify and update flood-prone area information for El Paso County. Integrate needed changes into applicable GIS layers to inform Alert and Warning Systems (such as Peak Alerts). Review, and if needed, update alert and warning public messaging.
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-05. Back Up Power for Vulnerable Populations

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	El Paso County Public Health, El Paso County Human Services Department
Hazards of Concern:	avalanche, cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), landslide/rockfall, lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms
Initiative:	Evaluate potential back up power options for vulnerable populations
Description:	Evaluate potential options for supplying back up power for community members with a reliance on electricity due to durable medical equipment.
Estimated Cost:	Low
Potential Funding Source:	Natural Disaster Mitigation Enterprise Funding, Federal Emergency Management Association Hazard Mitigation Assistance Grants
Timeline:	Short-Term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-El Paso-06. National Weather Service

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	National Weather Service
Hazards of Concern:	Hail, Drought and Extreme Heat, Lightning, Tornado, Wind, Winter Storm, Flood, Wildfire
Initiative:	Coordination With the National Weather Service
Description:	Continue to integrate the National Weather Service into PPROEM's daily and emergency operations to ensure situational awareness and inform decision making.
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short- Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs **Objective 3.2:** Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-07. Response Operations for Infectious Disease

Requirement	Details
Lead Agency:	El Paso County Public Health, Colorado Department Public Health and Environment
Supporting Agencies:	PPROEM
Hazards of Concern:	Pandemic or Epidemic
Initiative:	Review response operations to intervene and stop the spread of infectious disease
Description:	Review response operations to intervene and stop the spread of infectious disease o Maintain awareness of infectious disease response roles and responsibilities o Maintain a strong relationship with EPCPH o Participate in Public Health Exercises o Educate public on what would happen if they were quarantined and resources that can support during it o Conduct an exercise for setting up Point of Dispensing locations
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short- Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-El Paso-08. Public Education for Infectious Disease

Requirement	Details
Lead Agency:	El Paso County Public Health, Colorado Department Public Health and Environment
Supporting Agencies:	PPROEM
Hazards of Concern:	Pandemic or Epidemic
Initiative:	Enhance public education on infectious diseases
Description:	Continue public education for infectious disease on several topics including vaccinations, emerging diseases, and things to avoid (e.g., animal carcasses). Raise awareness of El Paso County Health Department's website.
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short- Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-El Paso-09. Public Awareness for Roadway Hazards

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	El Paso County Public Works, City of Colorado Springs Public Works, CDOT
Hazards of Concern:	avalanche, cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), landslide/rockfall, lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms
Initiative:	Increasing public awareness for roadway hazards throughout the Pikes Peak Region.
Description:	Research how to combine the public facing work zone pages from El Paso County, City of Colorado Springs and CDOT into one page that can provide the public real time updates on roadway hazards.
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short- Term
Objectives Met:	**Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-10. Hazardous Materials Flow Study

Requirement	Details
Lead Agency:	El Paso County Hazmat Team
Supporting Agencies:	PPROEM, El Paso County GIS, Colorado State Patrol
Hazards of Concern:	Hazardous Materials
Initiative:	Leverage technologies to assist in Hazardous Materials Flow Study
Description:	Utilize new technology provided by Colorado State Patrol to expand how hazardous materials flow studies are conducted for high volume road and railways within the county.
Estimated Cost:	Medium
Potential Funding Source:	Staff Time
Timeline:	Short- Term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-11. Public Health Infectious Disease Response Teams

Requirement	Details
Lead Agency:	El Paso County Public Health
Supporting Agencies:	N/A
Hazards of Concern:	Pandemic or Epidemic
Initiative:	Providing in-house fit testing, training, and ensuring serviceable PPE is available when needed for El Paso County Public Health Infectious Disease Response Teams and supporting agencies. These teams play a vital role in reducing the spread of infectious diseases.
Description:	Public Health is continuing to develop and improve policies, procedures, and protocols related to El Paso County Public Health infectious disease response activities. This includes identifying response teams, providing in-house fit testing and training, and ensuring the availability of appropriate and serviceable PPE supplies for identified El Paso County Public Health Staff and supporting agency personnel. This initiative aims to reduce or prevent the spread of infectious diseases.
Estimated Cost:	Low
Potential Funding Source:	Public Health Emergency Preparedness (PHEP) Grant
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-El Paso-12. Expanding Mass Care Capabilities

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	El Paso County Department of Human Services/VOAD
Hazards of Concern:	avalanche, cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), landslide/rockfall, lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms
Initiative:	Expanding Mass Care Capabilities
Description:	There are circumstances that mass care needs are outside the mission of the primary partners like the Red Cross. PPROEM is working to identify partners, locations, resources, and opportunities to expand the Pikes Peak region's mass care capabilities for all hazard emergencies.
Estimated Cost:	Low
Potential Funding Source:	Staff time
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community.
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-13. Expansion of Disaster Benefits Administration Capabilities

Requirement	Details
Lead Agency:	El Paso County Department of Human Services
Supporting Agencies:	N/A
Hazards of Concern:	avalanche, cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), landslide/rockfall, lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms
Initiative:	Expansion of Disaster Benefits Administration Capabilities
Description:	During and after a disaster, programs such as Disaster Temporary Assistance for Needy Families (D-TANF), Disaster Supplemental Nutrition Assistance Program (D-SNAP), emergency cash assistance, and other benefits may become available to support impacted residents. As the administering agency, the El Paso County Department of Human Services (DHS) is actively developing procedures to scale up operations and expanding benefit administration capacity to connect eligible residents with critical resources during and after disaster. Action Items: - Develop and implement a process to inform clients about disaster benefits -Leverage technology and processes to identify affected individuals to effectively share information with those impacted residents
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.**
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-El Paso-14. Mass Violence Recovery

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	El Paso County Department of Human Services, El Paso County Public Health
Hazards of Concern:	Extreme Acts of Violence
Initiative:	Mass Violence Recovery
Description:	Survivors, families, friends, and the broader community experience unique and complex recovery needs following a mass violence event. Effective recovery from mass violence requires a well-planned and multifaceted approach. To meet this challenge, El Paso County is developing a collaborative, comprehensive recovery plan that accounts for the nuances of mass violence recovery. This plan will prioritize cross-sector coordination, clear communication, and targeted training to ensure all involved agencies and partners are equipped to respond effectively and compassionately in the aftermath of mass violence. Action Items: - Implement a coordinated Mass Violence Recovery Plan -Train to the Mass Violence Recovery Plan
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-15. Expand Mass Care Transportation in Disaster Capabilities

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	El Paso County Department of Human Services/VOAD
Hazards of Concern:	avalanche, cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), landslide/rockfall, lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms
Initiative:	Expand Mass Care Transportation in Disaster Capabilities
Description:	Mass care transportation capabilities are essential for ensuring that the whole community can reach safe shelter, receive critical services, and begin recovery. Transportation is foundational to building a resilient region and accelerating recovery after a disaster. Action Items -Continue expanding the Transportation in Disaster Coalition -Increase disaster transportation resources to support traditional systems -Build partnerships with innovative and non-traditional transportation providers -Develop a mobilization process for activating the Transportation in Disaster Coalition during emergencies
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-16. Educate Critical Populations of Flood Risk

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	El Paso County Communications
Hazards of Concern:	Flood, Dam/Levee Failure
Initiative:	Educate Critical Populations of Flood Risk
Description:	Increase awareness and understanding of flood risks, preparedness actions, and response procedures among critical and vulnerable populations (e.g., low-income communities, elderly, non-English speakers, people with disabilities, and those living in high-risk flood zones)
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-17 Map and Assess Community Vulnerability to Avalanche and Seismic Hazards

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	El Paso County GIS
Hazards of Concern:	Earthquake, Avalanche
Initiative:	Map and Assess Community Vulnerability to Avalanche and Seismic Hazards
Description:	Map and assess community vulnerability to avalanche and seismic hazards and implement the maps and assessments into local planning regulations and plans.
Estimated Cost:	Medium
Potential Funding Source:	Staff Time
Timeline:	Short
Objectives Met:	**Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-18- Streambank Stabilization at High-Erosion Sites

Requirement	Details
Lead Agency:	El Paso County
Supporting Agencies:	Fountain Creek Watershed District, Pueblo County, Cities of Monument, Palmer Lake, Green Mountain Falls, Manitou Springs, Colorado Springs, Fountain and Pueblo
Hazards of Concern:	Flood
Initiative:	Streambank Stabilization at High-Erosion Sites
Description:	Implement bank stabilization and natural channel design in high-priority erosion zones. Many sites are experiencing severe lateral erosion that threatens infrastructure, water quality, and habitat. The initiative fills gaps identified in vulnerability assessments and aligns with regional flood mitigation and watershed restoration plans.
Estimated Cost:	High
Potential Funding Source:	Colorado Water Conservation Board Water Plan Grants, FEMA Building Resilient Infrastructure and Communities (BRIC), Natural Resources Conservation Service Environmental Quality Incentives Program. Or a separate funding initiative for the District.
Timeline:	Short term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-19- Floodplain Restoration for Hazard Reduction

Requirement	Details
Lead Agency:	El Paso County
Supporting Agencies:	Fountain Creek Watershed District, U.S. Army Corps of Engineers, CDPHE, Local Landowners
Hazards of Concern:	Drought
Initiative:	Floodplain Restoration for Hazard Reduction
Description:	Reconnect historic floodplains in degraded reaches of Fountain Creek to reduce downstream flood peaks, increase water storage, and slow runoff. This natural infrastructure reduces risk to life and property while enhancing habitat and drought resilience. It addresses gaps in floodplain capacity and aligns with watershed master plans.
Estimated Cost:	High
Potential Funding Source:	Natural Resources Conservation Service PL-566, CWCB Watershed Restoration Grants, CDPHE Nonpoint Source Program
Timeline:	Long-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-20- Public Education on Flood Awareness and Watershed Health

Requirement	Details
Lead Agency:	El Paso County
Supporting Agencies:	Fountain Creek Watershed District, Pueblo County, Cities of Monument, Palmer Lake, Green Mountain Falls, Manitou Springs, Colorado Springs, Fountain and Pueblo. School district, Colorado State University extension
Hazards of Concern:	Flood
Initiative:	Public Education on Flood Awareness and Watershed Health
Description:	Expand and improve community outreach through programs like Creek Week Cleanup, Liquid Lectures, and digital campaigns. Focus on educating residents about floodplain function, erosion, stormwater pollution, and mitigation practices like rain gardens and barrels. Fills a gap in risk communication and builds community resilience.
Estimated Cost:	Low
Potential Funding Source:	General Fund, CDPHE Environmental Justice Grant, CWCB Engagement & Innovation Grant
Timeline:	Short-Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs **Objective 3.2:** Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-21- Woody Debris Management in Urbanized Reaches

Requirement	Details
Lead Agency:	El Paso County
Supporting Agencies:	Fountain Creek Watershed District, Pueblo County, cities of Monument, Palmer Lake, Green Mountain Falls, Manitou Springs, Colorado Springs, Fountain and Pueblo.
Hazards of Concern:	Flood, Wildfire, Mud or Debris Flow, Winter Storm
Initiative:	Woody Debris Management in Urbanized Reaches
Description:	Conduct proactive woody debris removal in areas where debris jams exacerbate flood risk and obstruct stormwater infrastructure. Coordination with local fire districts and utilities will ensure safety and enhance stream conveyance. Supports fire risk mitigation and complements post-storm response efforts.
Estimated Cost:	Medium
Potential Funding Source:	General Fund, DOLA Administrative Grant, CDPHE Environmental Justice Grant
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-22- Post-Fire Watershed Recovery Planning

Requirement	Details
Lead Agency:	El Paso County
Supporting Agencies:	Fountain Creek Watershed District, Colorado State Forest Service, US Forest Service, Local Fire Departments
Hazards of Concern:	Flood
Initiative:	Post-Fire Watershed Recovery Planning
Description:	Develop a standardized response plan for post-fire watershed conditions, including erosion control, sediment containment, and revegetation strategies. Prepare for rapid deployment of BMPs (Best Management Practices) in upstream areas to protect downstream communities. Aligns with regional wildfire response and resiliency planning.
Estimated Cost:	Medium
Potential Funding Source:	FEMA Hazard Mitigation Grant Program, CWCB Post-Fire Recovery Grant, NRCS Emergency Watershed Protection Program
Timeline:	Short-Term
Objectives Met:	**Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-23- Develop a Countywide Stormwater Master Drainage Plan

Requirement	Details
Lead Agency:	El Paso County Department of Public Works - Engineering
Supporting Agencies:	PPROEM
Hazards of Concern:	Flood
Initiative:	Develop a Countywide Stormwater Master Drainage Plan.
Description:	Develop a Countywide Stormwater Master Drainage Plan. To address floodplain hazards and allow for proactive planning as properties in unincorporated areas of the County develop.
Estimated Cost:	High
Potential Funding Source:	General Fund
Timeline:	Short Term (2-3 years)
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-24. Harden Outdoor Equipment and Exposed Assets

Requirement	Details
Lead Agency:	El Paso County Facilities
Supporting Agencies:	PPROEM
Hazards of Concern:	Hail
Initiative:	Harden Outdoor Equipment and Exposed Assets
Description:	Harden outdoor equipment and exposed assets (air conditioning units, transformers, traffic signal housings) with protective screens or covers where practical
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-25. Implement Public Outreach on Landslide/Rockfall

Requirement	Details
Lead Agency:	El Paso County
Supporting Agencies:	PPROEM
Hazards of Concern:	Landslide and Rockfall
Initiative:	Implement Public Outreach on Landslide/Rockfall
Description:	Implement public outreach on landslide/rockfall warning signs, safe evacuation, and procedures for reporting slope movement or blocked drains
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-26. Install Permanent Lightning Safety Signage and Shelter Designation Markers

Requirement	Details
Lead Agency:	El Paso County Parks
Supporting Agencies:	PPROEM
Hazards of Concern:	Lightning
Initiative:	Install Permanent Lightning Safety Signage and Shelter Designation Markers
Description:	Install permanent lightning safety signage and shelter designation markers at parks, trailheads, athletic fields, and other county owned outdoor gathering areas to direct the public to safer locations when storms approach.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-27. Identify and Implement Protective Measures for Lifelines Vulnerable to Cascading Impacts from an Aircraft Incident.

Requirement	Details
Lead Agency:	El Paso County
Supporting Agencies:	PPROEM, City of Colorado Springs Airport
Hazards of Concern:	Major Aircraft Incident
Initiative:	Identify and Implement Protective Measures for Lifelines Vulnerable to Cascading Impacts from an Aircraft Incident.
Description:	Identify and implement protective measures for utilities, communications assets, and transportation nodes that could experience cascading disruption from an aircraft incident.
Estimated Cost:	Medium
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short- Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-28. Install Permanent Tornado Safety Signage and Shelter Designation Markers

Requirement	Details
Lead Agency:	El Paso County Parks
Supporting Agencies:	PPROEM
Hazards of Concern:	Tornado
Initiative:	Install Permanent Tornado Safety Signage and Shelter Designation Markers
Description:	Install permanent tornado safety signage and shelter designation markers at parks, trailheads, athletic fields, and other county owned outdoor gathering areas to direct the public to safer locations when storms approach.
Estimated Cost:	Low
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-El Paso-29. Implement a Prioritized Program to Remove Hazardous Trees and Unsecured Materials

Requirement	Details
Lead Agency:	El Paso County
Supporting Agencies:	PPROEM
Hazards of Concern:	Wind
Initiative:	Implement a Prioritized Program to Remove Hazardous Trees and Unsecured Materials
Description:	Implement a prioritized program to trim or remove hazardous trees and unsecured materials near roadways, power infrastructure, and county critical facilities to reduce wind-generated debris.
Estimated Cost:	Medium
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-El Paso-30. Public Outreach on Subsidence and Sinkholes

Requirement	Details
Lead Agency:	El Paso County
Supporting Agencies:	PPROEM
Hazards of Concern:	Subsidence/Sinkholes
Initiative:	Public Outreach on Subsidence and Sinkholes
Description:	Implement public outreach on early warning signs (new cracks, doors/windows sticking, depressions), reporting channels, and immediate safety actions (evacuation, utility shutoff).
Estimated Cost:	Low
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Low

3. CITY OF COLORADO SPRINGS

This jurisdictional annex to the Pikes Peak Regional Multi-Hazard Mitigation Plan (HMP) provides information to assist public and private sectors in the City of Colorado Springs with reducing losses from future hazard events. This annex focuses on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and harm to people. The annex presents a general overview of the City of Colorado Springs, describes who participated in the planning process, assesses the City of Colorado Springs's risk, vulnerability, and capabilities, and outlines a strategy for achieving a more resilient community.

3.1 HAZARD MITIGATION PLANNING TEAM

The City of Colorado Springs identified primary and alternate HMP points of contact and developed this plan over the course of several months, with input from many City departments. The Office of Emergency Management represented the community on the Pikes Peak Regional HMP Planning Partnership and Steering Committee and supported the local planning process by securing input from partners with specific knowledge to enhance the plan. All departments were asked to contribute to the annex development through reviewing and contributing to the capability assessment, reporting on the status of previously identified actions, and participating in action identification and prioritization.

The mission of the Pikes Peak Regional Office of Emergency Management (PPROEM) is to build a resilient region through disaster coordination, preparedness, planning, and recovery activities. PPROEM is a regional team, comprised of staff from the City of Colorado Springs and El Paso County, all working toward a fully empowered and resilient region. Therefore, PPROEM personnel participated on behalf of El Paso County and on behalf of the City of Colorado Springs.

Table 3-1 summarizes City officials who participated in the development of the annex and in what capacity. Additional documentation of the City's planning activities through Planning Partnership meetings is included in Volume 1.

Primary Point of Contact: Meredith Nichols, Deputy Director – Office of Emergency Management
Address: 3755 Mark Dabling Blvd, Colorado Springs, CO 80907
Phone Number: 719-575-8842
Email: meredithnichols@elpasoco.com
Alternate Point of Contact: Amanda Meldrum, Emergency Management Specialist
Address: 3755 Mark Dabling Blvd, Colorado Springs, CO 80907
Phone Number: 719-575-8416
Email: amandameldrum@elpasoco.com
NFIP Floodplain Administrator: Keith Curtis, Floodplain Administrator
Address: 2880 International Circle, Colorado Springs, CO 80910
Phone Number: 719-327-2898
Email: keith@pprbd.org

Table 3-1. Additional Contributors

Name	Department	Position	HMP Contribution
Meredith Nichols	Pikes Peak Regional Office of Emergency Management	Deputy Director and Steering Committee Chair	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Amanda Meldrum	Pikes Peak Regional Office of Emergency Management	Emergency Management Specialist and Hazard Mitigation Program Lead	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Andrew Notbohm	Pikes Peak Regional Office of Emergency Management	Director/Subject Matter Expert	Providing worksheet input, reviewing hazard history information, and drafting or reviewing parts of the plan.
Tobi Blanchard	Pikes Peak Regional Office of Emergency Management	Deputy Director/ Subject Matter Expert	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Roger Lovell	Pikes Peak Regional Building Department	Building Official	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Todd Frisbie	City of Colorado Springs	Engineering Program Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Tim Biolchini	City of Colorado Springs	Public Works Division Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Scott Anderson	City of Colorado Springs Communications	Communications & Public Relations Manager	Providing input on worksheets, assisting in promoting public meetings, public surveys and outreach regarding the update.

Name	Department	Position	HMP Contribution
Mike Duysen	City of Colorado Springs Geographic Information Systems	Supervisor, Geographic Information Systems	Providing Geographic Information Systems data applicable to the plan to the vendor. Assisting in identifying critical infrastructure within county and assisting in creation of the Story Map.
Bailey Glassford	City of Colorado Springs Geographic Information Systems	Geographic Information Systems Specialist II	Providing Geographic Information Systems data applicable to the plan to the vendor. Assisting in identifying critical infrastructure within county and assisting in creation of the Story Map
Steve Vigil	City of Colorado Springs Geographic Information Systems	Information Technology Department-Geographic Information Systems	Providing Geographic Information Systems data applicable to the plan to the vendor. Assisting in identifying critical infrastructure within county and assisting in creation of the Story Map
Bootsy Jones	City of Colorado Springs Geographic Information Systems	Applications Programmer Analyst II (Geographic Information Systems)	Providing Geographic Information Systems data applicable to the plan to the vendor. Assisting in identifying critical infrastructure within county and assisting in creation of the Story Map
Chuck Wood	Volunteer with Pikes Peak Community Emergency Response Team	Steering Committee Co-Vice Chair	Co Vice Chair to planning committee. Providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Dawn Cole	Volunteer with Pikes Peak Community Emergency Response Team	Steering Committee Co-Vice Chair	Co Vice Chair to planning committee. Providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Cindy Tompkins	Town of Calhan	Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Chester Barlow	Town of Calhan	Board of Trustees	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Cindy Tompkins	Town of Ramah	Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

Name	Department	Position	HMP Contribution
Jim Osborne	Town of Ramah	Mayor	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
John Trylch	City of Fountain	Administrative Services Director	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Caleb Patterson	Green Mountain Falls	Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Denise Howell	City of Manitou Springs	City Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Frederick Rollenhagen	City of Manitou Springs	Planning Director	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Madeline VanDenHoek	Town of Monument	Interim Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
John Vincent	Town of Palmer Lake		Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

Name	Department	Position	HMP Contribution
Craig Milroy	Colorado Springs Fire Department	Fire Captain and Liaison to PPROEM	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Pam Farmer	Colorado Springs Police Department	Police Lieutenant and Liaison to PPROEM	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Erin Duran	Colorado Springs Utilities	Emergency Preparedness Program Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

3.2 COMMUNITY PROFILE

The City of Colorado Springs is the most populous city in all of El Paso County. The City covers 186.1 square miles and is situated at the base of Pikes Peak at the eastern edge of the Rocky Mountains. The City of Colorado Springs has a variety of plans and functions in place that guide growth and development within the community. The City Council consists of nine members; one member from each of the six council districts and three at-large members. The City employs a City Attorney, Auditor and Clerk, along with multiple departments to review development (Pikes Peak Regional Office of Emergency Management 2020).

According to the U.S. Census, the 2020 population for the City of Colorado Springs was 478,961, a 15.0 percent increase from the 2010 Census. The 2023 American Community Survey (ACS) estimated that the population of the City was 483,099.

Research has shown that some populations are at greater risk from hazard events because of decreased resources or physical abilities. These populations can be more susceptible to hazard events based on a number of factors including their physical and financial ability to react or respond during a hazard, and the location and construction quality of their housing. Data from the 2023 ACS indicates that 5.9 percent of the population is 5 years of age or younger, 14.7 percent is 65 years of age or older, 1.8 percent is non-English speaking, 9.1 percent is below the poverty threshold, and 12.7 percent is considered disabled.

3.3 PUBLIC ENGAGEMENT

Volume 1 of this HMP describes outreach to the public that was undertaken on behalf of all participating jurisdictions to prepare this update. In addition, the City of Colorado Springs

completed specific activities to collect input on hazards and vulnerability from the general public in the community. The public was invited to participate in the plan by responding to the public survey, attending a virtual Steering Committee meeting, attending an in-person meeting, and reviewing the draft plan. Figure 3-1 and Figure 3-2 illustrate outreach efforts undertaken by the City.

Figure 3-1. Social Media Post via City Nextdoor

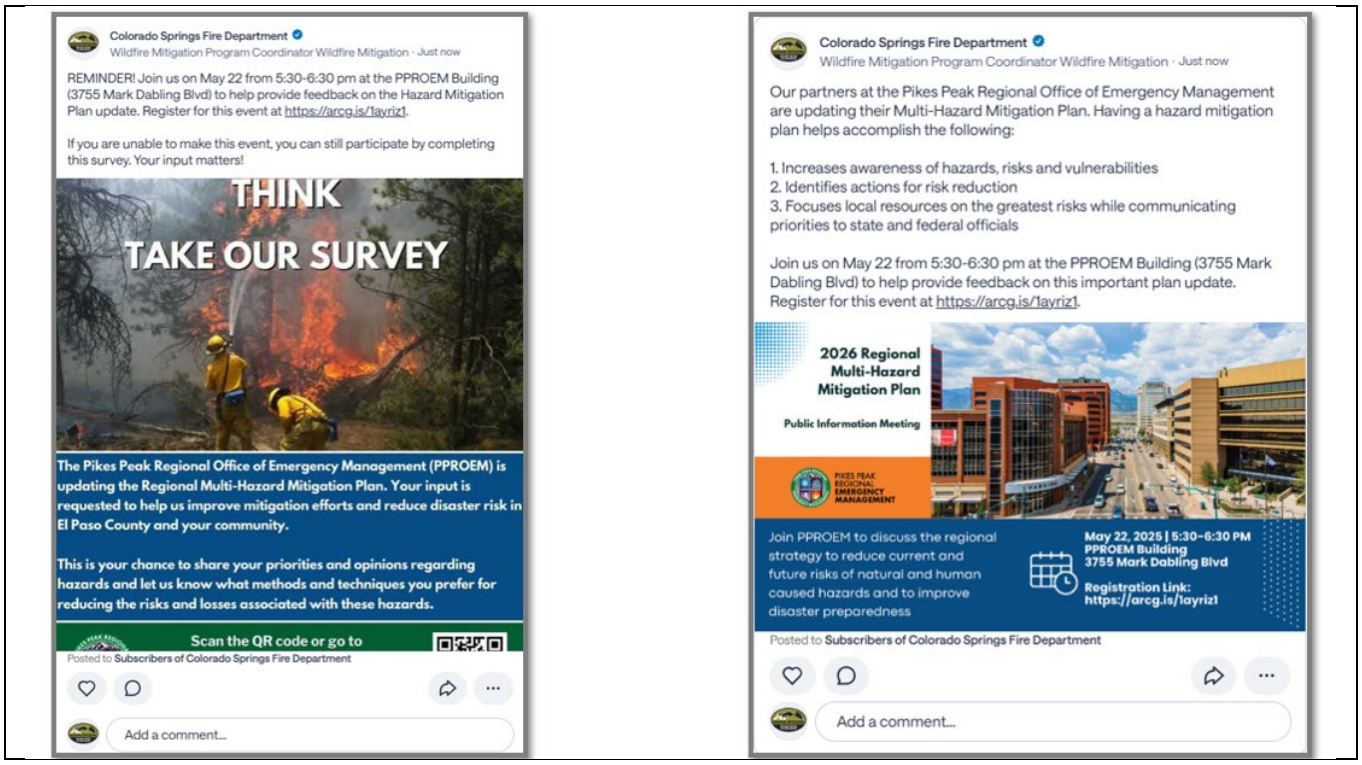


Figure 3-2. Flyer at the City of Colorado Springs Town Hall called "Living with Wildfire"



3.3.1 TARGETED OUTREACH TO WHOLE COMMUNITY

Underserved Communities

- Flyers advertising the public survey were posted in all 15 libraries across the City.
- Colorado Springs City Communications along with participating jurisdictions posted social media posts for the May 22nd Public Meeting.

Vulnerable Populations

- Flyers were mailed by the City of Colorado Springs to those who live in the floodplain
- Flyers were given to The Independence Center, Silver Key, American Red Cross and Homeward Pikes Peak to post in their public areas or send out in digital communications.
- Flyers were given to Homeward Pikes Peak and posted in their office.

3.4 STAKEHOLDER ENGAGEMENT

Volume 1 of this HMP describes the outreach to stakeholders that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the City invited stakeholders to participate in the planning process. The following organizations were invited to participate by attending a Steering Committee meeting, responding to the stakeholder survey, contributing information and expertise to the plan, and reviewing the draft plan:

3.4.1 LOCAL AND REGIONAL AGENCIES INVOLVED IN HAZARD MITIGATION ACTIVITIES

- City of Colorado Springs
- City of Fountain
- Colorado Springs Economic Development Department
- Colorado Springs Fire Department
- Colorado Springs Innovation and Technology – GIS
- Colorado Springs Parks Recreation and Cultural Services Department
- Colorado Springs Planning Department
- Colorado Springs Police Department
- Colorado Springs Public Works Department
- Colorado Springs Stormwater Enterprise
- Colorado Springs Utilities
- City of Manitou Springs
- Fountain Creek Watershed District
- Town of Green Mountain Falls
- Town of Palmer Lake
- Town of Calhan
- Town of Monument
- Town of Ramah

3.4.2 AGENCIES THAT HAVE THE AUTHORITY TO REGULATE DEVELOPMENT

All respective local jurisdictions have authority to regulate development by and through their governing bodies. For example, the City of Colorado Springs has regulatory authority through the Colorado Springs City Council, by and through its Planning Department, Planning Commission, Downtown Review Board, Historic Preservation Board, and staff (likewise, other municipalities will have similar authority). Many local jurisdictions also participate in the Pikes Peak Regional Building Department which is a separate legal entity responsible for administering and enforcing building codes

3.4.3 NEIGHBORING COMMUNITIES AND PARTNERS

- Big Sandy Fire Protection District
- Black Forest Fire Protection District
- Broadmoor Fire Protection District
- Calhan Fire Protection District
- Calhan Police Department
- Cascade Fire Protection District
- Catamount Wildfire (Colorado Springs Utilities)
- Cimarron Hills Fire Protection District
- Colorado State Patrol
- Crowley County
- Crystal Park Fire Protection District

- Douglas County
- Edison Fire Protection District
- Elbert County
- Elbert Fire Protection District
- Ellicott Fire Protection District
- Falcon Fire Protection District
- Fountain Fire Department
- Fountain Police Department
- Fremont County
- Green Mountain Falls Fire Department
- Green Mountain Falls Police Department
- Hanover Fire Protection District
- Lincoln County
- Manitou Springs Fire Department
- Manitou Springs Police Department
- Monument Fire Department
- Monument Fire Department
- Monument Police Department
- Northeast Teller County Fire Protection District
- Palmer Lake Fire Department
- Palmer Lake Police Department
- Peyton Fire Protection District
- Security Fire Department
- Southwest Hwy 115 Fire Department
- Stratmoor Fire Protection District
- Teller County
- Tri-County Fire Protection District
- Woodmen Valley Fire Protection

3.4.4 REPRESENTATIVES OF BUSINESS, ACADEMIA, AND OTHER PRIVATE ORGANIZATIONS

- Academy D20
- Big Sandy D100J
- Calhan D RJ1
- Cheyenne Mountain D12
- Children's Hospital of Colorado
- Colorado College
- Colorado Springs Airport
- Colorado Springs D11
- Colorado Technical University (CTU)
- Common Spirit
- Edison D54
- Ellicott D22

- Evans Army Community Hospital
- Falcon D49
- Fountain/ Ft. Carson D8
- Hanover D28
- Harrison D2
- Lewis-Palmer D38
- Manitou Springs D14
- Miami-Yoder D60
- National Weather Service- Pueblo
- Peyton D23
- Pikes Peak Area Council of Governments
- Pikes Peak State College
- Pikes Peak VOAD (Volunteer Organizations Active in Disaster)
- UC Health System
- University of Colorado- Colorado Springs (UCCS)
- Widefield D3

3.4.5 NONPROFIT ORGANIZATIONS AND COMMUNITY-BASED ORGANIZATIONS

- American Red Cross
- Colorado Springs Senior Advisor Community Affairs
- Homeward Pikes Peak
- Lyda Hill Institute for Human Resilience
- The Independence Center

3.4.6 OTHER STAKEHOLDERS

- Academy Sanitation and Water District
- Black Hills Energy
- Cherokee Metropolitan District
- Cheyenne Creek Metropolitan Park and Water District
- Core Electric Cooperative
- Donala Area Sanitation and Water District
- Forest View Acres Water District
- Fountain Sanitation District
- Garden Valley Sanitation and Water District
- Monument Sanitation District
- Mountain View Electric Association
- Palmer Lake Sanitation District
- Park Forest Water District
- Pikes Peak Regional Building Department
- Pioneer Lookout Water District
- Red Rock Valley Estates Water District
- Rock Creek Mesa Water District

- Security Water and Sanitation District
- Southeast Colorado Water Conservatory
- Stratmoor Hills Water District
- Turkey Canon Ranch Water District
- Upper Arkansas Water Conservancy District
- Upper Big Sandy Ground Water District
- Upper Black Squirrel Creek Ground Water District
- Widefield Sanitation and Water District
- Woodmoor Sanitation and Water District

3.5 JURISDICTIONAL CAPABILITY ASSESSMENT AND INTEGRATION

The City of Colorado Springs performed an inventory and analysis of existing authorities, policies, programs, funding, and resources that enhance its ability to implement mitigation strategies. Volume 1 describes the components included in the capability assessment and their significance for hazard mitigation planning. The jurisdictional assessment for this annex includes analyses of the following:

- Planning and regulatory capabilities
- Development and permitting capabilities
- Administrative and technical capabilities
- Fiscal capabilities
- Education and outreach capabilities
- Classification under various community mitigation programs
- Warning systems
- Adaptive capacity to withstand hazard events

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into day-to-day local government operations. As part of the hazard mitigation analysis, planning and policy documents were reviewed and each jurisdiction was surveyed to obtain a better understanding of their progress toward plan integration. The development of an updated mitigation strategy provided the City of Colorado Springs with an opportunity to identify where mitigation concepts could be incorporated into ongoing City procedures, where possible and permissible.

3.5.1 PLANNING AND REGULATORY CAPABILITY AND INTEGRATION

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards.

Codes, Ordinances, and Regulations

The HMP Team inventoried its existing codes, ordinances, and regulations that support or are related to hazard mitigation. Table 3-2 summarizes the ordinances currently in place in the City of Colorado Springs.

Plans

The HMP Team inventoried its existing plans that support or are related to hazard mitigation. Table 3-3 summarizes the plans currently in place.

Table 3-2. Codes, Ordinances, and Regulations

Code, Ordinance, Regulation	Capability
Building Code	Chapter 14, approved March 30, 2023, Pikes Peak Regional Building Department The City of Colorado Springs' building code, particularly in areas designated as Wildland-Urban Interface (WUI), reduces risk by implementing measures to minimize wildfire threats to life and property. This includes regulations on building materials, vegetation management, emergency vehicle access, and fire protection systems. The code also covers aspects like structure density and location, ensuring that new construction is designed to resist ignition and minimize the spread of fire. Additionally, the code specific levels of wind, rain, and hail that buildings should be able to withstand.
Zoning/ Land Use Code	Formerly Chapter 7 now referred to as Unified Development Code (UDC), effective June 5, 2023, Managed by City of Colorado Springs Planning and Development Department The zoning code regulates development in hazard-prone areas, restricts certain uses in floodplains, and encourages the use of building codes that minimize damage from various hazards. The code utilizes overlay zones such as Hillside and Streamside overlays which impose additional requirements for development. The City of Colorado Springs has potential for density bonuses within their form-based code for downtown development with the intent of encouraging socially beneficial development such as affordable housing and green building practices. However, the code also addresses natural hazard areas and developers may be able to negotiate reduced standards to better protect these areas. Within rezoning procedures natural hazards are recognized and can impact the density and intensity of desired development. The City of Colorado Springs also has a Wildland-Urban Interface development code in place intended to limit development in high risk areas which is included in appendix K of the Colorado Springs Fire Code.
Subdivision Code	UDC Chapter 7, eff. June 5, 2024, administrated and enforced by the City of Colorado Springs Planning and Development Department The City of Colorado Springs subdivision code restricts the subdivision of land within or next to a natural hazard and prevents development in areas prone to hazards. The subdivision regulations provide for conservation and cluster subdivisions which encourage the preservation of open spaces, natural features, and sensitive areas within development. Density transfers may be possible although they are often tied to conservation easements and other mechanisms to protect the hazard sensitive areas.

Code, Ordinance, Regulation	Capability
Site Review Code	UDC Chapter 7, June 5, 2023, City of Colorado Springs Planning and Development Department The City of Colorado Springs site review code reduces hazard risk by requiring developers to conduct site-specific hazard assessments, identifying potential risks like landslides, rockfalls, unstable slopes, floodplains, and wildfire risk areas. The review process requires the applicant to submit a Public Safety Hazard Study that outlines potential hazards and proposed mitigation measures.
Stormwater Management Code or Program	UDC Chapter 7- Part 7, updated 2023, City of Colorado Springs Stormwater Enterprise The City of Colorado Springs stormwater management code aims to protect public safety and property by implementing measures such as stormwater infiltration, treatment, and conveyance to minimize the potential for flooding and erosion.
Erosion/ Sediment Control Program	UDC Chapter 7 – Part 6, Updated 2023, City of Colorado Spring The City of Colorado Springs erosion and sediment control program aims to reduce the risk of flooding and other water related hazards by minimizing sediment entering waterways. A grading and erosion control permit is required for any construction activity that disturbs over one acre of land to ensure proper erosion and sediment control measures are installed and maintained.
Post-Disaster Recovery/ Reconstruction Code	UDC Chapter 7, Updated 2023, Colorado Springs City Engineering (projects related to public improvements) The City of Colorado Springs reconstruction code ensures that buildings are reconstructed with increased resilience to potential hazards. The code incorporates requirements for ignition-resistant construction in Wildland-Urban Interface (WUI) areas, addresses potential geologic hazards, and incorporates mitigation measures like special foundation designs and geotechnical solutions.
Real Estate Disclosure	C.R.S 38-35.7, January 1, 2023, Colorado Department of Regulatory Agencies The City of Colorado Springs, under the state of Colorado regulations, requires real estate sellers to disclose specific information about a property's conditions to potential buyers. Sellers must complete a Sellers Property Disclosure form, disclosing if the property has any known natural hazards such as being within a governmentally designated geologic hazard or floodplain areas.
Growth Management Ordinance	UDC Chapter 7, June 5, 2023, City of Colorado Springs Planning and Neighborhood Services Department The City of Colorado Springs growth management ordinance reduces hazard risk by guiding land use planning and development to minimize exposure to natural hazards. The ordinance encourages development in areas with lower hazard risk and discourages it in areas prone to flooding, landslides, and other natural hazards.

Code, Ordinance, Regulation	Capability
Environmental Protection Ordinance(s)	Title 3, Title 6, Title 7, and Title 12, April 5, 2023, A variety of Departments oversee aspects The City of Colorado Springs Code of Ordinances addresses environmental protections such as air quality, water management, and land use. Specific ordinances are in place relating to hazardous materials, stormwater management, and open burning. These ordinances reduce risk by implementing mitigation strategies and promoting sustainable practices.
Flood Damage Prevention Ordinance	UDC Chapter 7 – Article 4- Part 8, unknown, City of Colorado Springs Public Works Department The City of Colorado Springs Flood Damage protection ordinance focuses on mitigating flood risk through land use regulations and construction practices. It aims to prevent new development in floodplains and ensure existing development is protected from flooding.
Wellhead Protection	N/A – Covered under the Code of Colorado Regulations and the Colorado Revised Statute, Colorado Division of Water Resources is the Agency responsible
Emergency Management Ordinance	Chapter 8 – Article 7, April 10, 2023, Pikes Peak Regional Office of Emergency Management While the City of Colorado Springs code formally established the Office of Emergency Management (OEM) in 2017 and expanded its scope in 2023, it does not currently reference PPROEM. Efforts are underway to align the City Code with the regional structure, though full integration is expected to take another 2–3 years. In the meantime, the Intergovernmental Agreement (IGA) more clearly defines PPROEM's establishment and outlines its roles and responsibilities.
Open Space and Conservation Program	UDC (Chapter 7) - Part 4 - Article 6, June 5, 2024, Park, Recreation, and Cultural Services Department The City of Colorado Springs utilizes a program called TOPS (Trails, Open Space, and Parks) to preserve open space and trails funded by a 0.1% city sales tax. TOPS reduces hazard risk by preserving natural areas, avoiding development in hazard zones and managing resources to protect against events like floods and wildfires.
Geologic Hazard Ordinance	UDC (Chapter 7)- Part 4 - Article 5, March 28, 2017, Engineering Development Review The geologic hazard ordinance mandates site-specific geologic hazard studies for certain types of development, particularly in areas with known hazards like landslides, expansive soils, or unstable slopes. This ordinance reduces risk by requiring investigation and mitigation plans for development in hazard prone areas ensuring construction and land use minimizes potential damage.

Table 3-3. Plans

Plan Type	Capability
Comprehensive/ Master Plan	PlanCOS, January 2019, City of Colorado Springs PlanCOS integrates with the Hazard Mitigation Plan by aligning land use policies, development regulations, and infrastructure projects to reduce vulnerability to natural disasters and other hazards. This integration aims to minimize potential damage and disruption, ultimately reducing overall risk to the community.
Capital Improvement Plan or Program	2024-2028 Capital Improvement Plan, October 2024, The City of Colorado Springs The City of Colorado Springs' 2024-2028 Capital Improvement Plan (CIP) integrates with the Hazard Mitigation Plan by aligning capital expenditures with hazard mitigation goals, prioritizing projects that reduce risks, and leveraging funding opportunities for mitigation initiatives. This integration helps ensure that infrastructure improvements are resilient to potential hazards and that mitigation measures are implemented effectively.
Floodplain Management or Watershed Plan	The City of Colorado Springs has multiple watershed management plans including the Sustainable Water Plan, COS Creek Plan, and Fountain Creek Corridor Master Plan These plans work to ensure sustainable water supply, aligning future investments in the watershed, and revitalizing degraded infrastructure within the watershed. These plans aim to protect the community from hazards related to water with the goal of protecting public health, safety, and surrounding properties.
Stormwater Management Plan	Drainage Criteria Plan Vol. 2, May 2014 / December 2020, City of Colorado Springs Engineering Division The stormwater management plan focuses on managing water runoff and protecting water quality.
Stormwater Pollution Prevention Plan	Stormwater Construction Manual, December 2020, City of Colorado Springs This manual sets the framework for stormwater pollution prevention within the city to reduce risks to water quality from construction sites. This manual sets criterion that must be met to obtain a permit. Permitting activities mitigate hazards by not allowing construction without a plan in place to manage stormwater and erosion control which overall benefits the stormwater system in the city and reduces hazard risks.
Land Use Plan	The City of Colorado Springs does not have a single document but rather a process that is continuously evolving.
Open Space Plan	No specific plan exists for all open spaces, rather individual open space plans for specific areas exist such as the Blodgett Open Space, June 10, 2024, prepared by Tapis Associates, Inc These plans integrate hazard mitigation and reduce community risk by assessing each project site in detail and planning adaptive management strategies to address items such as forest health, fire management, and drainage and erosion management.
Urban Water Management Plan	See ‘Stormwater Management Plan’ and ‘Stormwater Pollution Prevention Plan’

Plan Type	Capability
Economic Development Plan/ CEDS	Covered under PlanCOS see 'Comprehensive/ Master Plan'
Community Wildfire Protection Plan	Community Wildfire Protection Plan, 2011/ Updated 2021, collaborative effort of multiple local agencies such as the CSFS and CSFD This plan can be integrated with the HMP through its valuable information regarding community vulnerabilities and reducing wildfire risk.
Community Forest Management Plan	Urban Forest Management Plan, October 2020, Colorado Spring/ Planit Geo This plan assesses trends and risks to the urban forest using this information to set goals and measure progress, establish priorities, plan strategically, draft cost-effective budgets, and ultimately minimize the need for costly, reactive solutions to crises or urgent risk mitigation.
Transportation Plan	ConnectCOS, Draft March 2023, Various This plan aims to assess the current transportation system and develop recommendations to ensure an efficient, accessible, safe, and well-connected network for all modes of travel, including driving, walking, biking, and public transit. This plan can reduce community risk to ensure transportation is available and reliable when needed such as in emergency situations.
Tourism Plan	Colorado Springs and the Pikes Peak Region Destination Master Plan, June 2018, Various "Tourism, conventions and events help raise the quality of life for residents, raise the profile of the community, help attract strategic events and build transportation networks as well as other critical infrastructure." By prioritizing the tourism industry additional money flows through the community, which can ultimately be used to improve infrastructure and facilities that can reduce risk to hazards.
Business/ Downtown Development Plan	Experience Downtown, 2016, Downtown Development Authority of Colorado Springs and the City of Colorado Springs Colorado Springs Experience Downtown Plan can be integrated into the HMP using its comprehensive planning process, where hazard mitigation information is incorporated into land use policies and other plan elements to ensure that future development considers potential risks and vulnerabilities. This integration helps align future development with known hazard risks, promoting a more resilient and safer downtown area.
Other Community Plan	The City of Colorado Springs has a Neighborhood Planning Program that aims to create Community Plans for different areas within the city. These plans are designed to address the unique characteristics and needs of various neighborhoods, ensuring that development is managed from a comprehensive and guided perspective. The program is part of the larger PlanCOS, which is the city's comprehensive plan. The Southeast Strong Community Plan and the Greater Westside Community Plan are examples of community planning projects under this program. These plans focus on topics like transportation, economic development, housing, climate resiliency, public safety, and public health which can be integrated into HMP planning to reduce hazard risks.

Plan Type	Capability
Emergency Operations Plan	Pikes Peak Regional Office of Emergency Management- Emergency Operations Plan, November 2023 (currently being updated), Office of Emergency Management The Emergency Operations Plan (EOP) informs the public about risks and provides information on potential mitigation strategies. THE PPROEM EOP details the responsibilities, procedures, and authorities for coordinating an emergency coordination; aiming to protect lives, property, and the environment.
Emergency Preparedness	PPROEM.com COSReady gives information on how to get alerts, how to know your zone, and how to make a plan. This information can be integrated with the HMP and help residents and visitors reduce their risk be being prepared for emergency situations as well as inform on how to sign up to get critical communication information via Peak Alerts.
Continuity of Operations Plan	Continuity of Operations Plans – City departments to include PPROEM Continuity of Operations Plans (COOPs) result in the development of a Continuity of Governance (COG) Plan. COOPs ensure that essential services remain operational during and after emergencies by identifying critical infrastructure, establishing procedures to maintain services, and regularly practicing these plans to ensure their effectiveness. Long-term risk reduction is achieved through the integration of hazard mitigation into the routine functions of local government. Both the COOPs and the COG Plan are updated annually.
Debris Management Plan	Damage assessment activities are incorporated into PPROEM's Debris Management Plan to support effective post-disaster recovery.
Threat & Hazard Identification & Risk Assessment (THIRA)	N/A – participant in PPROEM multi-hazard mitigation plan does not include a THIRA but does identify hazards and risks.
Post-Disaster Recovery Plan	PPROEM Recovery Plan This plan establishes a coordinated process for supporting community recovery efforts by defining roles and responsibilities and providing guidelines for carrying out essential recovery functions. It also identifies scalable, flexible and adaptable coordinating structures and it links the local, state, and federal government, the private sector and non-governmental and community organizations that play vital roles in recovery. The plan provides planning and program guidance for implementing the recovery programs to ensure the city can conduct its essential missions and functions under all threats and conditions.

3.5.2 DEVELOPMENT AND PERMITTING CAPABILITY

The Pikes Peak Regional Building Department (PPRBD) was created by an Inter-Governmental Agreement between the El Paso County Board of County Commissioners and the City Council of Colorado Springs in 1966. Today, the PPRBD services unincorporated El Paso County; the cities of Colorado Springs, Fountain and Manitou Springs; the towns of Green Mountain Falls, Monument and Palmer Lake; and in Teller County, the City of Woodland Park.

PPRBD regulates the design, construction, quality of materials, use and occupancy of all buildings and structures in the Pikes Peak Region. Table 3-4 summarizes the capabilities of the City of Colorado Springs to oversee and track development.

Table 3-4. Development and Permitting Capability

	Yes/ No	Comment
Do you issue development permits?	Yes	-
If you issue development permits, what department is responsible?	-	The Pikes Peak Regional Building Department issues development permits.
If you do not issue development permits, what is your process for tracking new development?	N/A	-
Are permits tracked by hazard area? (For example, floodplain development permits.)	Yes	Pikes Peak Regional Building Department tracks development permits related to floodplain areas.
Do you have a buildable land inventory?	Yes	-
If you have a buildable land inventory, please describe	N/A	The City of Colorado Springs has a buildable land inventory and tracks development applications through a development tracker.
Describe the level of buildout in your jurisdiction.	N/A	The level of build-out in the City of Colorado Springs is characterized by a strong but slightly shifting commercial market, with recent trends indicating a slowdown in residential construction and a potential for overbuilding in certain areas.

3.5.3 ADMINISTRATIVE AND TECHNICAL CAPABILITY

Table 3-5 and Table 3-6 summarize potential staff and personnel resources available to the City of Colorado Springs and their current responsibilities that contribute to hazard mitigation.

Table 3-5. Administrative Capabilities

Capability	Available?	Comments
Planning Board/ Commission	Yes	9-member body, primary responsibility is to review development applications and proposals, the planning board supports hazard mitigation through incorporating hazard mitigation principles into its comprehensive plans, zoning codes, and development regulations
Zoning Board of Adjustment	Yes	4 regular members and 3-7 associate members, responsibilities include hearing appeals of zoning decisions and interpreting the zoning ordinance, this group can support hazard mitigation by reviewing land development proposals that may pose hazards to public safety and ensuring appropriate mitigation or avoidance techniques are implemented as well as ensuring that land use complies with zoning regulations with are designed to protect against various community hazards

Capability	Available?	Comments
Planning Department	Yes	The Colorado Springs Planning Department currently has 30 staff members. Their responsibilities include reviewing development applications, administering zoning and land use regulations, and assisting with permitting processes. The Colorado Springs Planning Department supports hazard mitigation by incorporating resilience and hazard mitigation into land use plans, codes, and standards including assessing hazard risks, developing mitigation strategies, and engaging the public to reduce vulnerabilities.
Mitigation Planning Committee	Yes (Fire Mitigation)	The City of Colorado Springs has a Wildfire Mitigation Advisory Committee. The committee is made up of 12 members appointed by the mayor. Their responsibilities include providing consultation to the Colorado Springs Fire Department regarding funds for a city-wide and Pikes Peak region wildfire mitigation, prevention, and evacuation planning program and its associated efforts.
Environmental Board/ Commission	Yes (Sustainability Advisory Board)	The Sustainability Advisory Board is made up of 7 members and advises the City Council on the effects of local government policies, programs, and operations pertaining to sustainability and corresponding impacts on the community. The board's role in hazard mitigation is to provide recommendations and guidance to the city on incorporating sustainability into strategies to mitigate risks from events like wildfires, floods, and severe weather.
Open Space Board/ Committee	Yes	The City of Colorado Springs has an open space board/ committee called the Trails, Open Space and Parks (TOPS) Working Committee and is comprised of 9 members. The committee plays a crucial role in managing the TOPS fund, which is used for acquiring, developing, and preserving trails, parks, and open spaces. TOPS relates to hazard mitigation by helping to preserve and enhance open space and parks, which can indirectly reduce the risk of certain hazards, such as wildfires. By conserving land, the TOPS program also helps protect water quality, further contributing to a more resilient community.
Economic Development Commission/ Committee	Yes	The City of Colorado Springs has the Colorado Springs Chamber & Economic Development Corporation (Chamber & EDC), which serves as a key economic development organization for the area. The Board of Directors has 10 members. The Chamber & EDC plays a role in hazard mitigation by supporting economic resilience and growth, which helps communities recover more effectively after disasters. They also contribute to long-term planning for hazard mitigation by aligning economic development strategies with disaster risk reduction efforts

Capability	Available?	Comments
Public Works/ Highway Department	Yes	The City of Colorado Springs has a Public Works Department, including an Operations & Maintenance Division, which manages and maintains city infrastructure, including roads. This department handles projects like paving, plowing, traffic timing adjustments, and parking management. The Colorado Springs Public Works Department plays a vital role in hazard mitigation by managing and maintaining the city's infrastructure, including waterways, streets, and infrastructure related to stormwater and flood control. They actively participate in hazard identification and mitigation efforts, collaborating with other departments and agencies to protect the community from natural disasters like floods and wildfires.
Construction/ Building/ Code Enforcement Department	Yes (PPRBD)	The City of Colorado Springs has a Construction/ Building/ Code Enforcement Department handled through the Pikes Peak Regional Building Department (PPRBD). The PPRBD is responsible for regulating construction, building codes, and ensuring compliance with building standards within the City of Colorado Springs and surrounding areas. This department relates to hazard mitigation by enforcing building codes and regulations that directly impact the safety and resilience of structures, ultimately reducing the impact of various hazards on communities.
Emergency Management/ Public Safety Department	Yes	The City of Colorado Springs and Pikes Peak Regional Office of Emergency Management (PPROEM) on a regional level. PPROEM is responsible for public safety and emergency response within the city and region. PPROEM actively plans for and supports implementation measures to reduce the risk and impact of disasters. This involves supporting proactive measures like planning and zoning, floodplain protection, property acquisition and relocation, and public outreach.
Maintenance programs to reduce risk (stormwater maintenance, tree trimming, etc.)	Yes	The City of Colorado Springs utilizes city maintenance employees to handle stormwater maintenance and has a city forestry department to handle tree trimming and city tree management which is comprised of13 full-time staff.
Mutual aid agreements	Yes	The Colorado Springs Fire Department has mutual aid agreements with surrounding fire departments and military installations. These agreements ensure that neighboring jurisdictions can provide assistance when resources are stretched during major events or disasters.
Human Resources Manual e.g., Do any job descriptions specifically include identifying or implementing mitigation projects or other efforts to reduce natural hazard risk?	Yes	The City of Colorado Springs offers multiple job roles that include identifying and implementing mitigation projects or other efforts to reduce natural hazard risk. Two examples of these positions include: wildfire mitigation technician which involves performing forestry and maintenance tasks to reduce wildfire risk in the Wildland Urban Interface and Wildfire Mitigation Program Assistant who assists the Wildfire Mitigation Team Coordinator in managing wildfire risk mitigation projects and grants, including organizing data, researching risks, and tracking project funding.

Table 3-6. Technical and Staffing Capabilities

Resources	Available?	Comments
Planners or engineers with knowledge of land development and land management practices	Yes	The City of Colorado Springs has both planners and engineers with extensive knowledge of land development and land management practices. The City of Colorado Springs has a dedicated Planning Department, including divisions like Land Use Review and Development Review Enterprise, that handle land use and development processes. Additionally, many private consulting firms, such as HR Green, Inc., Wilson & Company, and M&S Civil Consultants, Inc., offer land development and engineering services in the City of Colorado Springs. In the 2024 budget there were 97 people on staff at the Colorado Springs Planning Department. The Planning Department works to integrate hazard information into the Comprehensive Plan and future land use maps to ensure new development is aligned with hazard risks.
Engineers or professionals trained in building or infrastructure construction practices	Yes	Colorado Springs Department of Public Works and Colorado Springs Utilities both have engineers and professionals trained in building and infrastructure construction practices. The city also utilizes private companies/ consultants for these services. An exact number of staff specifically trained in building or infrastructure construction practices is difficult to quantify and is subject to change. These engineers/ professionals support hazard mitigation by implementing projects that improve buildings and infrastructure making them more resilient to hazards.
Planners or engineers with an understanding of natural hazards	Yes	Pikes Peak Regional Office of Emergency Management and the City of Colorado Springs have planners and engineers with an understanding of natural hazards. The exact number of available staff is hard to pinpoint and staff knowledge may vary based on their experience and the specific hazard in question. Planners and engineers can support hazard mitigation by supporting planning efforts and designing and building with natural hazards mitigation in mind.
Transportation planner	Yes	Transportation planning involves a variety of roles and responsibilities across different organizations, and the city does not publicly release a specific count of all individuals involved. Transportation planners are responsible for developing and implementing plans to improve the efficiency and safety of the city's transportation system. Transportation planners play a crucial role in supporting hazard mitigation by integrating hazard awareness and risk reduction into transportation planning and development through strategies such as, identifying and mitigating hazards in the transportation system, developing roadway routes, and using technology to enhance safety and efficiency.

Resources	Available?	Comments
Staff with expertise or training in benefit/ cost analysis	No	The City of Colorado Springs likely has available staff with expertise or training in benefit/ cost analysis (BCA) as it is a key concept you should understand for the Professional Engineer (PE) exam as well as in the field of accounting. The exact number is unknown as this is not a specific job title, and the analysis may be done by various employees of differing titles. The City may also contract out BCA work to consultants as needed. BCA expertise can support hazard mitigation purposes by determining the cost to benefit ratio between various mitigation techniques.
Professionals trained in conducting damage assessments	Yes	Professionals trained in conducting damage assessments typically include licensed architects, engineers, and certified building inspectors. These professionals directly support hazard mitigation by providing critical information about the impact of past disasters which helps inform planning, regulations, and infrastructure improvements to better protect communities from future events. The exact number of available staff within the jurisdiction is unknown.
Personnel skilled or trained in GIS and/ or Hazards United States (HAZUS) – Multi-Hazards (MH) applications	Yes/No	The City of Colorado Springs employs GIS personnel in the IT, stormwater, asset management, planning, and parks departments. City GIS employees familiar with the HAZUS – Multi-hazard applications and its integration to ArcGIS software which they are proficient in.
Staff that work with socially vulnerable populations or underserved communities	Yes	The City of Colorado Springs has various departments and organizations that offer services and resources for those in need. One example is the Homeless Outreach Program (HOPS). HOPS is responsible for connecting homeless populations with resources and services, reducing hazards and risks to those experiencing homelessness. The exact number of staff servicing socially vulnerable and underserved populations is unknown as it is comprised of large number of advocacy groups and service providers.
Full-Time Building Official	Yes	Run by Pikes Peak Regional Building Department. Exact number is unknown. These officials are responsible for performing landscape and zoning inspections, ensuring compliance with the Unified Development Code (UDC), and performing entry-level planning duties like reviewing building permits. Building officials play a crucial role in ensuring structures are built to withstand potential hazards and comply with codes that mitigate risks.
Environmental scientist familiar with natural hazards	Yes	The City of Colorado Springs has environmental scientists and organizations familiar with natural hazards. Many agencies and institutions are actively studying, monitoring, and responding to such hazards. UCCS offers programs in environmental science and has environmental research labs. Information on the exact number of environmental scientists familiar with natural hazards in the City of Colorado Springs is not available.

Resources	Available?	Comments
Surveyor(s)	Yes	In 2025 there were 1,720 licensed land surveyors in Colorado. The City of Colorado Springs public works department has two (2) full-time surveyors. Surveyor responsibilities that relate to hazard mitigation include assessing damage, ensuring safe rebuilding, resolving boundary issues, and supporting insurance claims. Additionally, surveyors gather data on land conditions including topography, soil conditions, and drainage patterns that can help identify areas prone to flooding, landsides, and other natural hazards.
Floodplain Administrator	Yes (through PPRBD)	Keith Curtis with the Pikes Peak Regional Building Department is the Floodplain Administer for the City of Colorado Springs and several other Pikes Peak Region jurisdictions. Curtis is responsible for ensuring compliance with FEMA regulations and providing floodplain management services as well as reviewing proposed construction plans, issuing Floodplain Development permits, and inspecting construction for compliance. This role relates to hazard mitigation by implementing and enforcing local floodplain regulations which in turn reduces the potential for flood damage and loss of life.
Emergency Manager	Yes (PPROEM)	The City of Colorado Springs Emergency Manager is under the Pikes Peak Regional Office of Emergency Management (PPROEM) office which covers the City of Colorado Springs and El Paso County. Responsibilities include mitigation, preparedness, response, recovery, and coordination related to large-scale emergencies and disasters all of which directly relate to hazard mitigation.
Grant Managers and/ or Writer(s) • **Are data and maps from the HMP used to support documentation in grant applications?**	Yes	The City of Colorado Springs has a City Grants Manager position and team. Data and maps from the City of Colorado Springs' section of the El Paso County Hazard Mitigation Plan are used to support documentation in grant applications, particularly for FEMA's Hazard Mitigation Grant Program (HMGP). The plan helps establish a process for implementing mitigation actions, demonstrates a comprehensive mitigation program, and supports the state's ability to effectively manage funding.
GIS Coordinator/ Analyst	Yes	The City of Colorado Springs has various GIS coordinator/ analysts in the IT, asset management, stormwater, planning, and parks departments. The IT GIS department works with PPROEM to train and support their hazard mitigation efforts. This department is made up of two (2) senior GIS application programmer analysts and three (3) GIS application programmer analyst II. The GIS asset management team has one (1) GIS supervisor, one (1) Senior GIS analyst, two (2) GIS analyst IIs, and two (GIS) technicians.
Resilience Officer or Planner	No	However, Colorado does have a state-level resiliency officer.

Resources	Available?	Comments
Other (this could include stormwater engineer, environmental specialist, etc.)	Yes	The City of Colorado Springs does have a Stormwater Engineering department (SWENT). Stormwater engineers ensure compliance with regulations related to stormwater management such as the MS4 permit and other environmental regulations, as well as managing the design and construction of stormwater infrastructure upgrades. This department works to mitigate hazards specifically those related to flooding and water pollution.

3.5.4 FISCAL CAPABILITY

Table 3-7 summarizes the financial resources available to the City of Colorado Springs.

Table 3-7. Fiscal Capabilities

Financial Resources	Accessible or Eligible to Use?	Comments
Community development Block Grants (CDBG, CDBG-DR, CDBG-MIT)	Yes	The City of Colorado Springs is an "entitlement city," meaning it directly receives funds from the U.S. Department of Housing and Urban Development (HUD) to administer the CDBG program within the city limits. CDBG can be used to mitigate future disaster risks and losses in eligible areas, they are designed to focus on long-term strategies to build resilience to natural disasters rather than provide immediate relief efforts.
Capital improvements project funding	Yes	These projects are part of the Capital Improvements Program (CIP), which is a multi-year plan for the city's infrastructure development. The City of Colorado Springs utilizes its Capital Improvements Plan to allocate funding for projects that directly address hazard mitigation
Authority to levy taxes for specific purposes	Yes	The City of Colorado Springs, as a Home Rule city, has the authority to levy and collect its own sales and use taxes. No taxes are used exclusively for hazard mitigation, however revenue generated via taxes contributes to the overall city budget which does allocate funds to emergency management and disaster preparedness. The fire department and the police department both perform some mitigation and outreach efforts.
User fees for water, sewer, gas, or electric service	Yes	User fees for utilities in the City of Colorado Springs contribute to risk reduction by funding infrastructure upgrades, maintenance, and expansions, ultimately ensuring the safety and reliability of the community's water, sewer, gas, and electric services.

Financial Resources	Accessible or Eligible to Use?	Comments
Impact fees for homebuyers or developers of new development/ homes	Yes	The City of Colorado Springs levies impact fees for new development, including new homes and other buildings. These fees are designed to cover the costs associated with the expansion of public services, such as police and fire, due to increased population and development.
Stormwater utility fee	Yes	The stormwater fee contributes to risk reduction by funding projects that manage and mitigate stormwater runoff which helps prevent flooding, protects water quality, and reduces erosion.
Incur debt through general obligation bonds	Yes	General obligation bonds can be used to fund various projects that reduce the impact of natural disasters and other hazards such as improving infrastructure, installing warning systems, or implementing land use regulations.
Incur debt through special tax bonds	Yes	These bonds could be used to finance hazard mitigation projects if needed, however other funding sources may be more suitable.
Incur debt through private activity bonds	Yes	Private activity bonds are primarily used for projects with private benefits however a public-private partnership could potentially be used for hazard mitigation purposes.
Withhold public expenditures in hazard-prone areas	Yes	Although the City of Colorado Springs could withhold public expenditures in hazard-prone areas it does not do that. However, if needed, funds could be shifted away from non-essential projects in high-risk areas to focus on hazard mitigation measures.
Other federal or state Funding Programs	Yes	The City of Colorado Springs regularly applies for and administers other federal or state funding programs that become available based on project eligibility and grant alignment.
Open Space Acquisition funding programs	Yes	The City of Colorado Springs has a Trails, Open Spaces, and Parks (TOPS) program that uses sales tax to fund the acquisition, development, and preservation of natural lands. TOPS manages open space to reduce the risk of development in hazard prone areas as well as implements activities such as noxious weed removal and wildlife monitoring creating a healthier and more resilient ecosystem which can mitigate hazards such as wildfires.

Financial Resources	Accessible or Eligible to Use?	Comments
Other (for example, Clean Water Act 319 Grants [Nonpoint Source Pollution])	Yes	If the City of Colorado Springs meets the requirements of the grants available, they may apply and be awarded funding which would increase their financial capacity to reduce risk in the community and potentially fund mitigation projects in the County HMP. Some funding sources the City of Colorado Springs has utilized to reduce community risk are FEMAs Pre-Disaster Mitigation Grant Program, Forest Restoration and Wildfire Risk Mitigation (FRWRM) Grant Program, State Internet Port Authority Grant and Colorado Strategic Wildfire Action Program (COSWAP) among others.

3.5.5 EDUCATION AND OUTREACH CAPABILITY

Table 3-8 summarizes the education and outreach resources available to the City of Colorado Springs.

Table 3-8. Education and Outreach Capabilities

Outreach Resources	Available?	Comments:
Public information officer or communications office	Yes	The City has several trained PIOs and a Communications Office. The PIO coordinates media interviews, disseminates official police press releases, and responds to serious police-related incidents to assist news gathering agencies
Personnel skilled or trained in website development	Yes	The City has a knowledgeable IT department as well as a Senior Web Accessibility Coordinator who conducts accessibility training for staff, which include some aspects of web development
Hazard mitigation information available on your website	Yes	The City of Colorado Springs website includes information on hazard mitigation through the Pikes Peak Regional Office of Emergency Management (PPROEM)
Social media for hazard mitigation education and outreach	Yes	The City's Fire Department utilizes social media to communicate with the public about community and public health navigation programs and other relevant information. The City's Police Department has Crime Prevention and Neighborhood Water. El Paso Teller 911 Authority uses social media to promote Peak Alerts and encourage community sign-ups.
Community newsletter	Yes	Colorado Springs Weekly - an email newsletter that delivers City news, events

Outreach Resources	Available?	Comments:
Local news	Yes	Local news provides information related to events that have already happened or are likely to occur. The City maintains strong relationships with local news outlets.
Citizen boards or commissions that address issues related to hazard mitigation	Yes	The wildfire mitigation advisory committee and the hazard mitigation planning team
Hazard awareness campaigns (Severe Weather Awareness Week, public events)	Yes	COS Ready - This campaign focuses on preparing for emergencies and includes a 1-2-3 checklist for community members to improve their readiness. 1. Sign up for Alerts 2. Know your zone 3. Make a plan
Natural disaster/ safety programs in place for schools	Yes	The Colorado Springs Fire Department offers a variety of risk reduction programs specifically designed for students and school faculty. These programs include fire and injury prevention for kindergarten and 2nd-grade students, as well as resources for school administrators, faculty, and staff to maintain a fire-safe school environment.
Organizations that conduct outreach to socially vulnerable populations and underserved communities	Yes	Homeless Outreach Program (HOP), Springs Rescue Mission, the PPROEM Management Office, Colorado Springs Housing and Homeless Response
Does the jurisdiction have any public outreach mechanisms / programs in place to inform citizens on natural hazards, risk, and ways to protect themselves during such events?	Yes	The Multi-Hazard Mitigation Plan (Pikes Peak Region) and Wireless Emergency Alert (WEA), IPAWS, Peak Alerts, PPROEM, CSPD Neighborhood Watch, CSFD: Hazard Mitigation and Community Education

3.5.6 COMMUNITY CLASSIFICATIONS

Table 3-9 summarizes classifications for community programs available to the City of Colorado Springs.

Table 3-9. Community Classifications

Program	Participating?	Classification (if applicable)	Date Classified (if applicable)
National Flood Insurance Program (NFIP)	Yes	N/A	April 20, 1973
Community Rating System (CRS)	Yes	5	Joined - October 1, 1992
Building Code Effectiveness Grading Schedule (BCEGS)	Yes	04 – One and two family residential properties 03 – commercial and industrial properties	April 2023
Public Protection (ISO Fire Protection Classes 1 to 10)	Yes	2	
NWS StormReady Certification	Yes	N/A	October 16, 2024
Firewise Communities classification	Yes	N/A	2002
Other	-	-	-

3.5.7 WARNING SYSTEMS

Peak Alerts is a countywide notification service used by public safety agencies in El Paso and Teller Counties. Alerts are delivered through Everbridge, a software platform that enables rapid communication during emergencies. These notifications are issued when public safety officials determine that a situation poses a threat to life or property. Examples include natural or human-caused disasters, hazardous materials incidents, missing persons, law enforcement activity affecting the public, evacuation orders, and other critical events (Everbridge 2025). Table 3-10 summarizes specific warning systems and services maintained or utilized by the City of Colorado Springs.

Table 3-10. Warning Systems and Services

System/ Service	Available?	Describe:
General Warning Program	Yes	Peak Alerts – utilized
Flood	Yes	Peak Alerts – utilized
Wildfire	Yes	Peak Alerts – utilized
Tornado	Yes	Peak Alerts – utilized
Geological Hazard	No	Likely would be alerted through Peak Alerts if an extreme emergency
Other	Yes	Thunderstorms, wind, and winter weather through Peak Alerts

3.5.8 CAPABILITY EXPANSION AND IMPROVEMENT

The City of Colorado Springs has the ability to expand and improve its own mitigation capabilities based on the inventory of existing authorities, policies, programs, funding, and resources summarized in Table 3-2 through Table 3-10. Within its municipal authority the City can update and

strengthen codes and ordinances, refine permitting and site-review procedures, reallocate or prioritize CIP funding, expand education and outreach through COSReady and PIO channels, and build internal technical and administrative capacity (planning, engineering, GIS, stormwater, and emergency management) to implement HMP actions. The City can also integrate HMP goals and action items into PlanCOS, the next version of the CIP, watershed and stormwater plans, and neighborhood/community plans to institutionalize mitigation in day-to-day operations and capital programming.

3.5.9 ADAPTIVE CAPACITY

Adaptive capacity refers to the inherent ability of a system, whether social, ecological, or organizational, to adapt and respond to changing conditions, disturbances, or shocks to maintain functionality, integrity, and resilience. It enhances the ability of various entities, including communities, to minimize exposure and vulnerability to hazards while effectively managing the impacts of disasters (Lin and Lee 2024). Each jurisdiction has a unique combination of capabilities to adjust to, protect from, and withstand a future hazard event, future conditions, and changing risk.

Table 3-11 summarizes the adaptive capacity for each identified hazard of concern and the City of Colorado Springs' capability to address related actions using the following classifications:

- Strong adaptive capacity means the jurisdiction has the capability to effectively respond; plans/policies exceed minimum requirements; deployable resources all of which decrease vulnerability.
- Moderate adaptive capacity means minimum requirements are in place; moderate capabilities; mitigation measures are identified but not implemented widespread; jurisdiction can recover but needs outside resources.
- Weak adaptive capacity means the jurisdiction does not have the capability to effectively respond, which leads to an increase in vulnerability. Examples include weak/outdated/ inconsistent plans, policies, codes/ordinances in place; no redundancies; limited to no deployable resources; limited capabilities to respond; long recovery.

Table 3-11. Adaptive Capacity

Hazard	Adaptive Capacity
Avalanche	Moderate
Cyber Attack	Strong
Dam and Levee Failure	Moderate
Drought and Extreme Heat	Moderate
Earthquake	Weak
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Moderate
Flood	Moderate

Hazard	Adaptive Capacity
Hail	Moderate
Hazardous Materials	Strong
Landslide and Rockfall	Strong
Lightning	Strong
Major Aircraft Incident	Moderate
Mud or Debris Flow	Strong
Subsidence and Sinkholes	Moderate
Tornado	Strong
Wildfire	Strong
Wind	Strong
Winter Storm	Strong

3.6 NATIONAL FLOOD INSURANCE PROGRAM

This section provides specific information on the management and regulation of the regulatory floodplain, including current and future compliance with the National Flood Insurance Program (NFIP). The floodplain administrator is responsible for maintaining this information.

3.6.1 NFIP COMPLIANCE

The City of Colorado Springs has participated in the NFIP since 1973 and is a Class 5 community with the CRS. The City of Colorado Springs has adopted and enforces floodplain management regulations through the Pikes Peak Regional Building Code, which incorporates NFIP-compliant standards for regulating development within Special Flood Hazard Areas. Through adoption and enforcement of these provisions, property owners remain eligible for federal flood insurance and the jurisdictions maintain good standing with the NFIP. Table 3-12 summarizes the City of Colorado Springs' compliance with the NFIP.

3.6.2 REPETITIVE LOSS

The Open FEMA NFIP Multiple Loss Properties dataset was analyzed to gain an understanding of repetitive flood loss in the County. The dataset provides information on structures that have had multiple NFIP claims across the history of the program.

Table 3-13 summarizes residential and non-residential repetitive loss and severe repetitive loss in the City of Colorado Springs.

3.6.3 FLOOD VULNERABILITY SUMMARY

Table 3-14 provides a summary of the NFIP program and flood vulnerability in the City of Colorado Springs.

3.6.4 PREVENTATIVE ACTIVITIES

Table 3-15 provides a summary of preventative activities undertaken as part of the City of Colorado Springs CRS program.

3.6.5 FLOOD-RELATED MITIGATION ACTIVITIES

Table 3-16 provides a summary of flood-related mitigation activities considered for inclusion in the mitigation strategy and a discussion for why it is or is not appropriate for the jurisdiction.

3.6.6 SPECIAL FLOOD-RELATED HAZARD AREAS

Table 3-17 summarizes less-frequent flood hazards in the City of Colorado Springs. For further information on less frequent floods, see Volume 1.

Table 3-12. NFIP Compliance

What local department is responsible for floodplain management?	Floodplain management division of the Pikes Peak Regional Building Department
Date of last Flood Insurance Rate Map (FIRM) adoption:	December 7, 2018
Are any certified floodplain managers on staff in your jurisdiction?	Yes
Do you have access to resources to determine possible future flooding conditions from climate change?	The City of Colorado Springs can utilize tools and resources provided by state and federal agencies to understand and mitigate potential impacts from climate change.
Does your floodplain management staff need any assistance or training to support its floodplain management program? • If so, what type of assistance/ training is needed?	No
Provide an explanation of NFIP administration services you provide (e.g., permit review, GIS, education/ outreach, inspections, engineering capability)	Plan review, permit issuance, inspections, complaint response, customer support
How do you determine if proposed development on an existing structure would qualify as a substantial improvement?	Construction cost estimate vs appraisal
What are the barriers to running an effective NFIP program in the community, if any?	No
Does your jurisdiction have any outstanding NFIP compliance violations that need to be addressed? • If so, state the violations.	No
When was the most recent Community Assistance Visit (CAV) or Community Assistance Contact (CAC)?	CAV: 2013

What is the local law number or municipal code of your flood damage prevention ordinance? • What is the date that your flood damage prevention ordinance was last amended?	RBC 313, 2023
Does your floodplain management program meet or exceed minimum requirements? • If exceeds, in what ways?	Exceed, see previous CRS submittal
Are there other local ordinances, plans or programs (e.g., site plan review) that support floodplain management and meeting the NFIP requirements? • For instance, does the planning board or zoning board consider efforts to reduce flood risk when reviewing variances such as height restrictions?	Yes
Are the community's floodplain management regulatory standards sufficient for current and future conditions? • Future conditions may include changes to population, development patterns, precipitation patterns, and natural floodplain functions.	Yes
Does your community plan to join the CRS program or is your community interested in improving your CRS classification?	Interested in improving CRS classification

Table 3-13. Repetitive Loss and Severe Repetitive Loss

Type of Repetitive Loss	Residential	Non-Residential
# Repetitive Loss Properties (NFIP definition)	14	0
# Repetitive Loss Properties (FMA definition)	0	0
# Severe Repetitive Loss Properties (NFIP definition)	1	0
# Severe Repetitive Loss Properties (FMA definition)	1	0

NFIP Definition of Repetitive Loss: The NFIP defines a repetitive loss property as any insurable building for which two or more claims of more than $1,000 were paid by the NFIP within any rolling 10-year period since 1978.

FMA Definition of Repetitive Loss: FEMA's Flood Mitigation Assistance (FMA) program defines a repetitive loss property as any insurable building that incurred flood-related damage on two occasions, in which the cost of the repair, on average, equaled or exceeded 25 percent of the market value of the structure at the time of each such flood event.

NFIP Definition of Severe Repetitive Loss: A residential property covered under an NFIP flood insurance policy and: (a) That has at least four NFIP claim payments over $5,000 each, and the cumulative amount of such claims payments exceeds $20,000; or (b) For which at least two separate claims payments have been made with the cumulative amount of the building portion of such claims exceeding the market value of the building. In both instances, at least two of the claims must be within 10 years of each other, and claims made within 10 days of each other will be counted as one claim.

FMA Definition of Severe Repetitive Loss: An NFIP-Insured structure that has incurred flood-related damage for which four or more separate claims payments have been made, with the amount of each claim (including building and contents payments) exceeding $5,000, and with the cumulative amount of such claims payments exceeding $20,000; or for which at least two separate claims payments (building payments only) have been made under such coverage, with the cumulative amount of such claims exceeding the market value of the building.

Source: (FEMA 2024)

Table 3-14. Flood Vulnerability Summary

Describe areas prone to flooding in your jurisdiction. • Include sources of water, depth of flooding, velocities, and warning time	Areas prone to flooding in the City of Colorado Springs are typically those adjacent to creek and streams and in lower-lying areas. The water comes from rainfall and snowmelt. Depth and velocity is dependent on weather conditions. Warnings are available through Peak Alerts and WEA when information is available.
Describe past floods in your jurisdiction. • Include worst floods, amount of damage, and community impacts	1935 Memorial Day Flood – 7" of rain to Rampart Range resulting in Monument and Fountain Creek overflowing destroying 70 houses and killing at least 6 people. Bridges were washed out; electricity and power plants were flooded. 1965 Floods - Monument Creek and Fountain Creek overflowed, leading to inundation of city blocks, damage to homes and businesses, and the loss of four lives. The flooding resulted in millions of dollars in property damage and triggered a series of responses aimed at mitigating future flood risks. 2013 Front Range Flood – Prolonged period of torrential rains that led to flash flooding. Sand Creek was 15 feet deep, Fountain Creek overflowed, and Shook's Run became a river, flooding several blocks in northwestern the City of Colorado Springs. Damage to roads and bridges, homes and businesses.
Do you maintain a list of properties that have been damaged by flooding? • If yes, describe how list is updated and who maintains list	No
Are any RiskMAP projects currently underway in your jurisdiction? • If yes, describe the projects underway	Yes, El Paso County, which includes the City of Colorado Springs, is involved in a RiskMAP project to update floodplain maps, assess flood risks, and identify mitigation opportunities, which will eventually be used to update FEMA Flood Insurance Rate Maps (FIRM).

How do you make Substantial Damage determinations? • How many were declared for recent events in your jurisdiction?	Participants subject to the PPRBD implement the substantial improvement/substantial damage (SI/SD) provisions of their floodplain management regulations by requiring property owners, following a damaging event or proposed improvement, to submit a detailed cost estimate prepared by a licensed contractor, along with documentation of the structure's pre-event market value, typically based on an appraisal or local tax-assessed value. Cost estimates are reviewed and evaluated in accordance with FEMA P-758, which defines costs that must be included and excluded when determining substantial improvement or substantial damage. The local floodplain administrator uses this documentation to determine whether the cost of repairs or improvements equals or exceeds 50 percent of the structure's market value. If that threshold is met, the structure is classified as substantially damaged or substantially improved and must be brought into full compliance with current floodplain management standards as a condition of permit approval. The jurisdiction documents the determination and enforces compliance through its permitting authority, consistent with NFIP requirements and PPRBD provisions.
How many properties have been mitigated (elevation or acquisition) in your jurisdiction? • If there are mitigated properties, how were the projects funded?	36 properties since 1999. In 2019, nine homes were purchased through FEMA's Hazard Mitigation Grant Program (HMGP) to mitigate landslide damage. These acquisitions were part of a broader effort that also addressed flooding events in 2015 and 2023. The 2015 disaster declaration led to a grant award that ultimately funded home buyouts in 2019. Additional mitigation efforts are underway following the 2023 flooding. 27 homes were acquired through a federal buyout program relating to the 1999 landslides.
Do you maintain a list of property owners interested in flood mitigation? • If yes, describe how list is updated and who maintains list • How many homeowners and/ or business owners are interested in mitigation (elevation or acquisition)?	No
Do your flood hazard maps adequately address the flood risk within your jurisdiction? • If not, state why.	Yes

Table 3-15. Preventive Activities

Comprehensive or Land Use Plan • How does the plan reduce future flood losses? • What are the flood standards in the plan? • How should the community revise the plan to further flood mitigation?	Name of Activity: PlanCOS Date last updated: 2019 How does the plan reduce future flood losses? • Integrates flood hazard awareness into land use planning, promotes conservation and development in appropriate areas, and encourages resilient building practices. What are the flood standards in the plan? • PlanCOS adheres to the state's regulatory floodplain, which is typically the 100-year floodplain, but may also include 500-year floodplain designations. • Utilizes the Stormwater Criteria Manual as a guide for floodplain and stormwater management practices. • The plan mandates specific requirements for all new construction and substantial improvements within SFHAs. How should the community revise the plan to further flood mitigation? • Incorporate climate change projections • Encourage enhanced green infrastructure and sustainability measures • Increase community engagement
Building Code • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	Name of Activity: Pikes Peak Regional Building Code 313 Date Last Updated: 2024 How does the code reduce future flood losses? • The code aims to reduce future flood losses by implementing regulations to protect public health and safety in flood-prone areas. It does this by controlling development within floodplains, regulating the construction of flood barriers, and requiring certain structures to be protected against flood damage. What are the flood standards in the code? • Flood standards in the code include provisions for restricting uses in flood-prone areas, requiring flood protection for vulnerable structures, and controlling alterations to natural floodplains. How should the community revise the code to further flood mitigation? • The community could revise the code to further flood mitigation by making the regulations more rigorous. For example, the code could mandate the use of green infrastructure such as rain gardens and permeable pavement.

Zoning Ordinance • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	Name of Activity: Unified Development Code Date last updated: 2023 How does the ordinance reduce future flood losses? • The code guides development away from flood-prone areas, requires flood damage mitigation measures in new construction, and ensures compliance with FEMA's flood insurance program What are the flood standards in the ordinance? • Floodplain management shall be in accordance with Regional Building Code Section 313 How should the community revise the ordinance to further flood mitigation? • The zoning ordinance could be revised to further flood mitigation by setting stricter regulations than currently enforced.
Floodplain Management Regulations • How do the regulations reduce future flood losses? • What are the flood standards in the regulations? • How should the community revise the regulations to further flood mitigation?	Local jurisdictions implement and enforce floodplain management regulations by requiring permits for all development within Special Flood Hazard Areas (SFHAs) shown on effective FEMA Flood Insurance Rate Maps or other adopted floodplain mapping. The local floodplain administrator reviews proposed development for compliance with applicable floodplain standards, including elevation or floodproofing, floodway restrictions, and certification requirements. Compliance is enforced through permit conditions, inspections, and documentation, with enforcement actions taken as necessary to address non-compliant development and maintain consistency with NFIP and PPRBD requirements.
Subdivision Ordinance • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	See zoning ordinance.

Table 3-16. Flood-Related Mitigation Activities

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Property Protection: Relocation	Yes	Relocating structures to less vulnerable locations can help ensure the long-term sustainability and resilience of the community.
Property Protection: Acquisition	Yes	The acquisition of structures in flood-prone areas can significantly reduce flood risk.
Property Protection: Building Elevation	Yes	Increasing building elevation can be a way to protect properties from flooding.
Property Protection: Retrofitting	Yes	Property protection via retrofitting, also known as floodproofing, is an appropriate mitigation strategy for flooding in the City of Colorado Springs. Retrofitting may involve modifying existing buildings to reduce flood damage. This can include techniques like raising the structure, sealing walls, or reinforcing vulnerable areas.
Property Protection: Sewer Backup Protection	Yes	Sewer backup protection can be a way to address potential flood risks specifically related to sewer systems, offering protection against water entering a home or building through sewer lines during heavy rains or other events.
Property Protection: Insurance	Yes	Insurance is not a mitigation strategy, but it can be important to have if flooding does occur to help cover the cost of damages.
Natural Resource Protection: Wetlands Protection	Yes	Wetlands act as natural sponges, absorbing and storing floodwaters, reducing the severity of downstream flooding and erosion. Additionally, they help maintain clean water, provide habitat for wildlife, and support recreation and tourism.
Natural Resource Protection: Erosion and Sediment Control	Yes	Managing erosion and sedimentation helps prevent increased runoff, which can lead to flooding. Additionally, sediment buildup can clog storm drains and disrupt waterways, further exacerbating flood risks.
Natural Resource Protection: Natural Area Preservation	Yes	Preserving natural features like wetlands, floodplains, and green spaces, helps manage stormwater runoff, reduces flood risk, and enhances overall environmental health.
Natural Resource Protection: Natural Area Restoration	Yes	Natural area restoration, such as floodplain restoration, can help to reduce the severity and frequency of floods by increasing the capacity of floodplains to store excess water, improving water quality, and by creating more stable streambanks.
Natural Resource Protection: Water Quality Improvement	Yes	By reducing sediment load and improving overall water quality, water channel capacity can be enhanced and the risk of flooding thereby reduced.

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Natural Resource Protection: Coastal Barrier Protection	No	The City of Colorado Springs does not have coastal areas
Natural Resource Protection: Environmental Corridors	Yes	Green spaces within the corridor can absorb rainwater and slow down runoff, reducing the volume and velocity of floodwaters during heavy rains or snowmelt.
Natural Resource Protection: Natural Functions Protection	Yes	Natural functions such as floodplains can be utilized to store floodwater, reduce the intensity of floods downstream, help to filter pollutants and sediment from floodwaters, and improve water quality.
Emergency Services: Hazard Threat Recognition	Yes	Hazard threat recognition is used to understand the potential for flooding, assess risk, and then implement measures to reduce damage acting as an effective mitigation strategy.
Emergency Services: Hazard Warning	Yes	Hazard warnings help to protect lives and property by providing timely alerts and enabling individuals to take appropriate actions before a flood event.
Emergency Services: Hazard Response Operations	Yes	Hazard response operations occur after a hazard has occurred and is not a mitigation strategy. However, it is a crucial operation to manage the immediate impacts and minimize additional damage related to flooding.
Emergency Services: Critical Facility Protection	Yes	Protecting essential facilities like hospitals, schools, and emergency services from flooding ensures they can remain operational and continue providing services during and after flood events.
Emergency Services: Health and Safety Maintenance	Yes	Health and safety maintenance can be used to plan for and evaluate risks associated with flooding as well as to ensure proper training and communication is available when it is needed.
Emergency Services: Post-Disaster Mitigation Actions	Yes	Post-disaster mitigation should be used to reduce future losses from similar events after a flood occurs.
Structural Projects: Reservoirs	Yes	Reservoirs provide flood protection by temporarily storing floodwaters and releasing them at a controlled rate, reducing downstream flooding.
Structural Projects: Levees/ Floodwalls	Yes	Levees/ Floodwalls can help mitigate flood risk by containing water flow during storms away from homes and businesses.
Structural Projects: Diversions	Yes	Creating floodwater diversions can help manage floodwater and reduce impacts to homes and businesses by diverting the water away from these areas.

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Structural Projects: Channel Modifications	Yes	Channel modifications can be used to increase channel capacity and divert stormwater away from vulnerable areas. Additionally, channel modifications can be made to enhance the natural features of the floodplain that may no longer be functioning as intended.
Structural Projects: Storm Drain Improvements	Yes	Improvements to storm drains help channel excess water away from streets and property. Improved drainage systems can effectively prevent floods and minimize damage to homes and businesses.
Public Information: Map Information	Yes	Floodplain maps help communities understand flood risk, identify areas for mitigation, and make informed decisions about development. These maps can also be used by individuals to assess their own property's flood risk and take preventative measures.
Public Information: Outreach Projects	Yes	Outreach projects help inform residents about flood risks, encourage proactive measures to protect property, and promote community understanding of natural processes related to flooding.
Public Information: Real Estate Disclosure	Yes	Real estate disclosures inform potential buyers about flood risks so that they can make informed decisions and take necessary steps to protect their property.
Public Information: Library	Yes	Libraries can help mitigate the impact of flooding by providing resources for disaster preparedness, acting as community hubs for information and support during emergencies, and implementing measures to protect their collections.
Public Information: Technical Assistance	Yes	Specialized knowledge and resources can be utilized to improve and better inform flood risk management practices.
Public Information: Environmental Education	Yes	Environmental education can empower individuals and communities to understand flood risks, develop resilience, and take proactive measures. By promoting awareness of natural systems and how they interact, environmental education can contribute to long-term flood prevention and reduction as well as a result in a better-informed voters.

Table 3-17. Special Flood-Related Hazard Areas

Uncertain flow paths: alluvial fans, moveable bed streams, channel migration, and other floodplains where the channel shifts during a flood.	The City of Colorado Springs has uncertain flow paths such as alluvial fans, moveable bed streams, and channel migration. These uncertain flow paths usually occur within the City's stream corridors. Human activity such as increased surrounding development and imperviable surfaces can increase the likelihood of these changes. The City of Colorado Springs is currently working on restabilizing many of the stream and channels within the city to reduce erosion, sediment loading, and increase channel stability.
Closed basin lakes: lakes that have a small or no outlet that may stay above flood stage for weeks, months, or years.	Prospect Lake in Memorial Park is a closed basin lake however it is managed to prevent it from staying above flood stage. Additionally, the lake is designed to be able to handle typical rainfall and runoff events. Reservoirs in the City of Colorado Springs such as Rampart Reservoir, Nichols Reservoir, and Rosemont Reservoir have outlets.
Ice jams: flooding caused when warm weather and rain break up a frozen river. The broken ice floats down river until it is blocked by an obstruction, such as a bridge or shallow area, creating a dam.	The City of Colorado Springs can experience flooding caused by ice jams. When warm weather and rain break up ice in rivers like Fountain Creek, the broken ice can flow downstream until it is blocked by an obstruction like a bridge or a shallow area. This blockage forms an ice dam, which can lead to flooding upstream. Ice jams do not have a predictable annual frequency in the City of Colorado Springs. Ice jams contributed to the 1935 Memorial Day Floods.
Land subsidence: lowering of the land surface caused by withdrawal of subsurface water or minerals or by compaction of organic soils.	The City of Colorado Springs experiences land subsidence due to various factors, including groundwater withdrawal, mining activities, and the presence of collapsible soils. Land subsidence is most common in neighborhoods like Rockrimmon and Broadmoor Bluffs. Land subsidence, primarily due to historical coal mining activity, has caused significant impacts in the City of Colorado Springs, including property damage, infrastructure issues, and safety concerns. Residents and businesses have faced challenges related to subsidence, including the appearance of shallow sinkholes, collapses under foundations, and sinkholes in driveways and streets.
Mudflow hazards: a river, flow, or inundation of liquid mud down a hillside, usually as a result of a dual condition of loss of brush cover and the subsequent accumulation of water on the ground, preceded by a period of unusually heavy or sustained rain.	The western sections of the City of Colorado Springs are underlain by weak claystones and shales, which are susceptible to erosion and movement when saturated with water that can result in mudflow hazards. The city has experienced multiple rounds of destructive landslides, including events in the mid-1990s, 1999, and after the 2015 rainfall, leading to buyouts of affected properties.
Coastal erosion: areas subject to the wearing away of land masses caused primarily by waves on the oceans, Gulf of Mexico, and the Great Lakes.	N/A
Tsunamis: large ocean waves typically caused by an earthquake, landslide, or underwater volcano.	N/A

3.7 GROWTH/ DEVELOPMENT TRENDS

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to appreciating a jurisdiction's overall risk to its hazards of concern. Recent and expected future development trends, including major residential/ commercial development and major infrastructure development, are summarized in Table 3-18 through Table 3-20.

Table 3-18. Number of Building Permits for New Construction Issued Since the Previous HMP

Type of Development	2020	Within SFHA	2021	Within SFHA	2022	Within SFHA	2023	Within SFHA	2024	Within SFHA
Single Family	2,959	2	2,862	2	1,870	0	1,344	0	1,458	0
Multi-Family	1,519	0	3,864	0	4,087	0	1,412	0	832	0
Other (commercial, mixed-use, etc.)	328	0	350	0	318	0	247	0	211	0
Total Permits Issued	**4,806**	**2**	**7,076**	**2**	**6,875**	**0**	**3,003**	**0**	**2,501**	**0**

SFHA = Special Flood Hazard Area (1% flood event)

Table 3-19. Recent Major Development and Infrastructure from 2020 to Present

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
City Gate Apts, AKA the Epicenter	Res	408 units	655 Sierra Madre 6418324045		Under a Temporary Certificate of Occupancy
Springs at Northgate	Res	240 units	93 Clear Pass View 6207203007		Complete
Ensley Apts	Res	277 units	505 S Weber 6418415055		Complete
USAFA Visitor Center and Hotel Polaris	Com	2 Structures	8989 North Gate Boulevard 7212101001		Construction complete on Visitor Center but not open yet. Hotel is done and open

* Only location-specific hazard zones or vulnerabilities identified.

Table 3-20. Known or Anticipated Major Development and Infrastructure in the Next Five Years

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Possible 27 story skyscraper "ONE VeLa"	Mixed use	Unknown	NE Corner of Sahwatch Street and West Costilla St		Approval from city council, pending plan check fees for review

In the City of Colorado Springs, commercial development has gone down three years in a row. The most significant area of decline is in the multi-family area following the record-breaking year in 2022. Single-family residential permits were extremely high in 2020 and 2021, but then dropped dramatically in 2022, and dropped again in 2023. However, numbers bumped back up slightly in 2024. The development trends likely decrease or have no impact on the community's risk to the hazards of concern as the trends show decreased development which would cause less properties to be built and have impacts from hazards.

3.8 JURISDICTIONAL RISK ASSESSMENT

The hazard profiles in Volume 1 provide detailed information regarding each planning partner's vulnerability to the identified hazards, including summaries of the City of Colorado Springs's risk assessment results and data used to determine the hazard ranking. Key local risk assessment information is presented below.

3.8.1 HAZARD AREA

Hazard area maps provided below illustrate the probable hazard areas impacted within the City are shown in Figure 3-3 through Figure 3-5. These maps are based on the best available data at the time of the preparation of this plan and are adequate for planning purposes. Maps are provided only for hazards that can be identified clearly using mapping techniques and technologies and for which the City of Colorado Springs has significant exposure.

Figure 3-3. The City of Colorado Springs Flood, Debris Flow Hazard Area

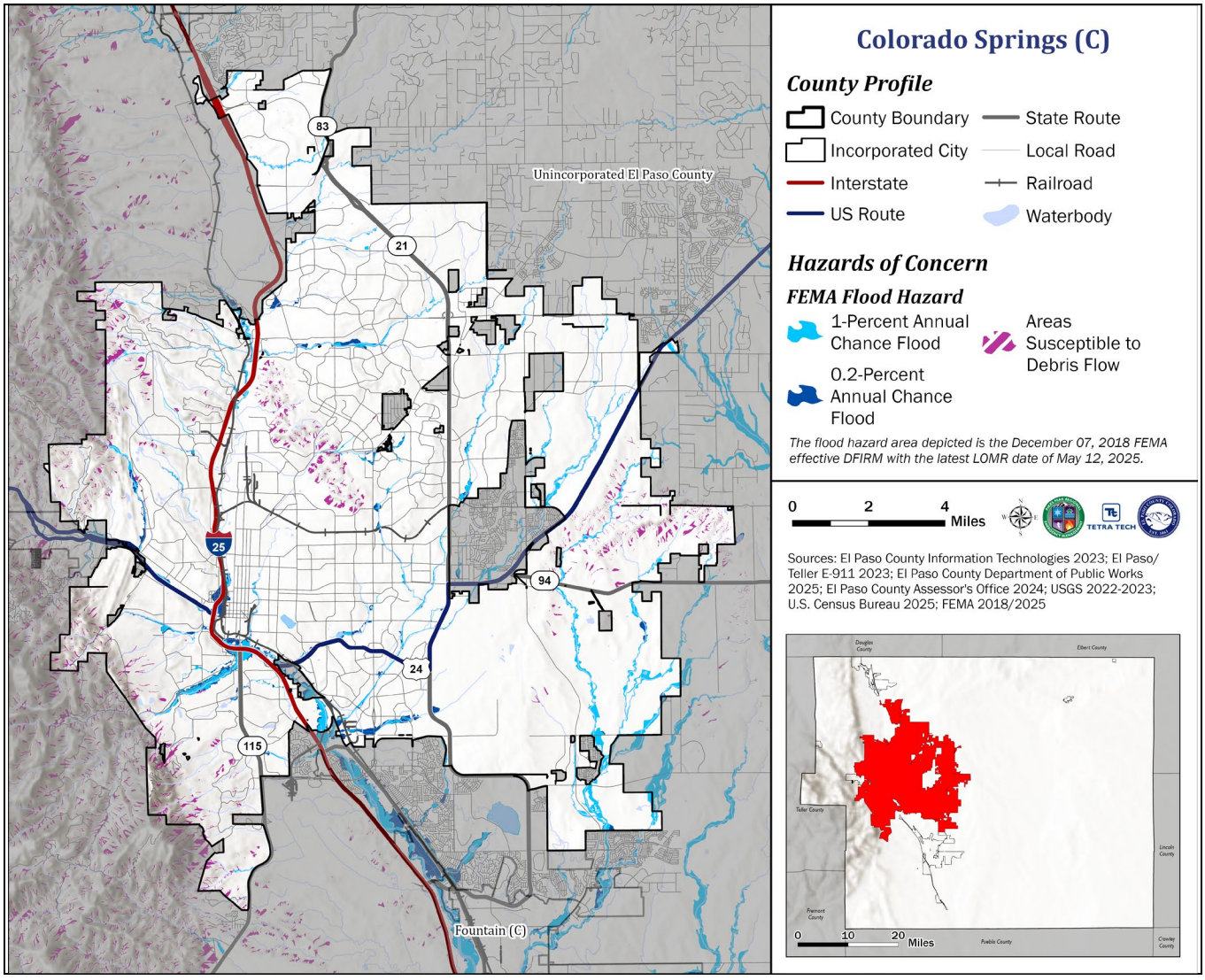


Figure 3-4. The City of Colorado Springs Geologic, Avalanche Hazard Area

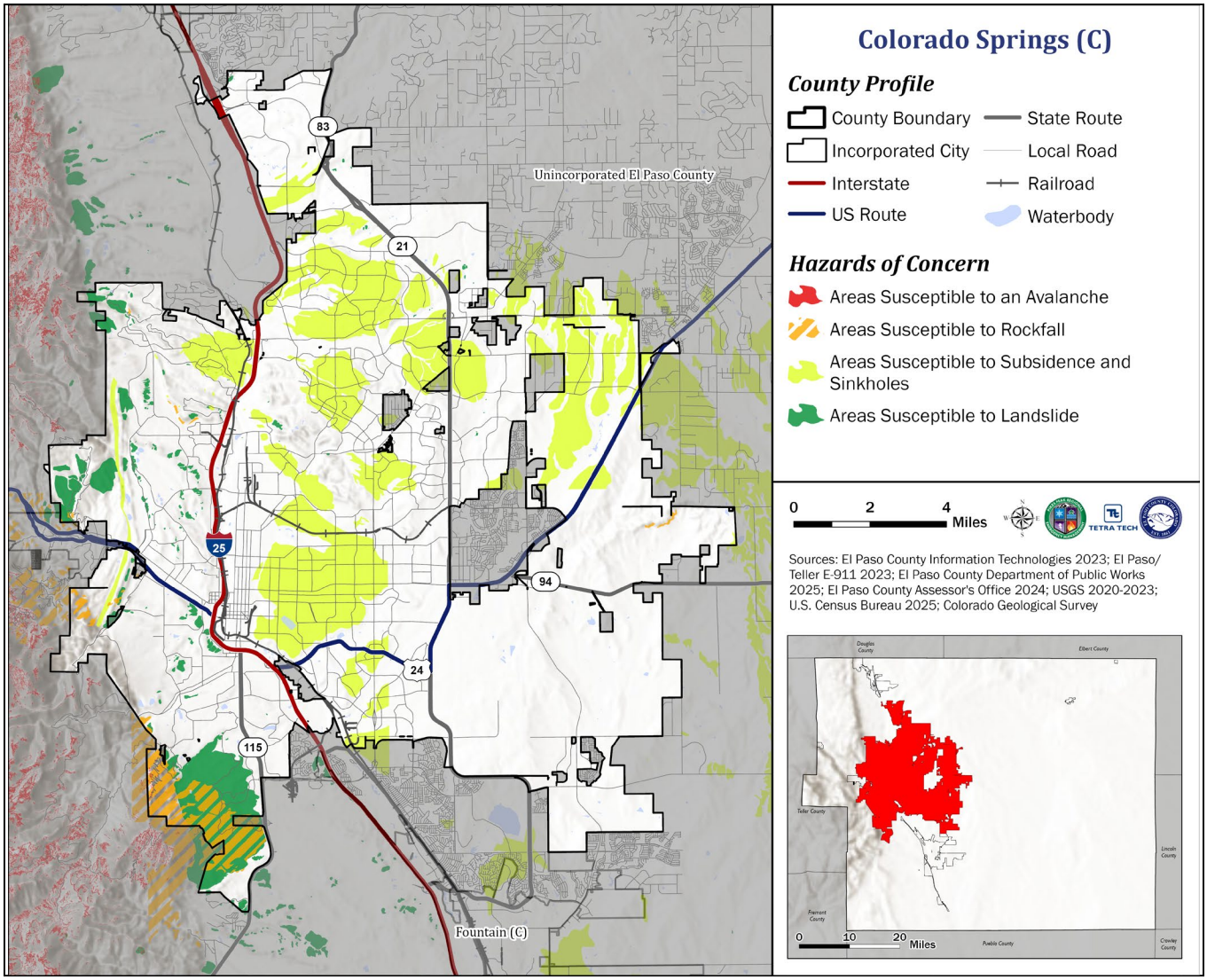
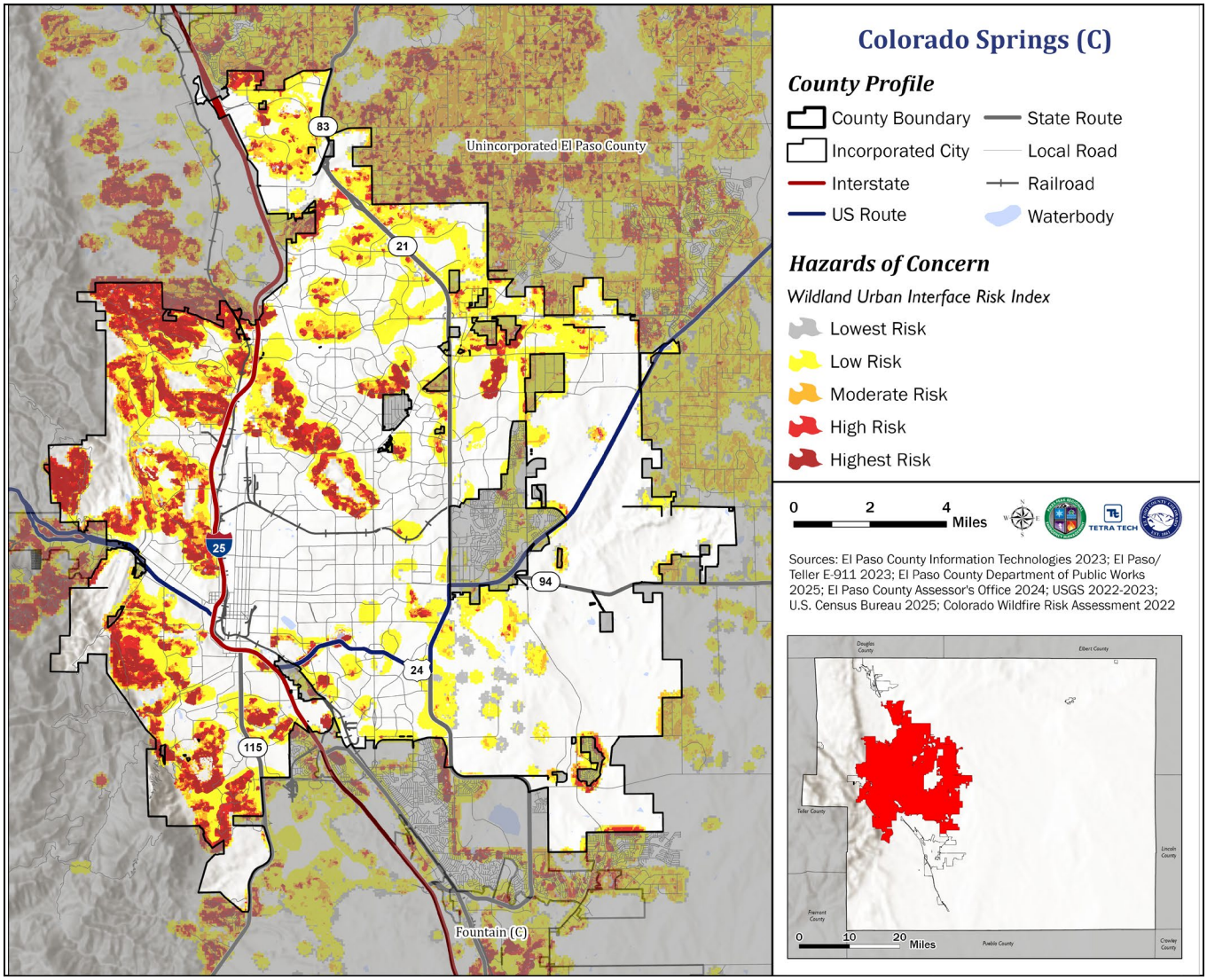


Figure 3-5. The City of Colorado Springs Wildfire Hazard Area



3.8.2 HAZARD EVENT HISTORY

The history of natural and human caused events in the City of Colorado Springs is detailed in Volume 1, where each hazard profile includes a chronology of historical events that have affected the City. Table 3-21 shows loss and damage in the City of Colorado Springs during hazard events since the last hazard mitigation plan update.

Table 3-21. Hazard Event History in the City of Colorado Springs

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
February 7, 2020	February 7, 2020	Winter Storm	A Winter Storm produced six to eight inches of snow near Falcon, Florissant, Manitou Springs, Monument, Pueblo West and Woodland Park, Nine to ten inches of snow was measured near the Air Force Academy, Black Forest, Colorado Springs, Palmer Lake and Penrose. 11 to 12 inches of snow graced Monarch Pass, while 19 inches of snow impacted Leadville.	$326,029.00
June 6, 2020	June 6, 2020	Thunderstorm Wind	A powerful upper-level disturbance moving through the Rockies sparked the development of a line of thunderstorms that brought widespread damaging winds across southern Colorado. Given the scope and intensity of the damaging winds, the storm system was classified as a derecho. Large barn and tack house knocked over intersection of Hwy 94 and antelope drive. Doppler estimated winds of 60-65 mph. Automated Surface Observing System KCOS Colorado Springs Airport. Roof peeled off a trailer home near the El Paso County fairgrounds. Time estimated per Doppler radar signatures. Doppler radar estimates 70-75 mph winds.	$13,922.83
September 8, 2020	September 9, 2020	Winter Storm	A strong upper level system impacted southern Colorado from September 8th through the 10th. This system brought an end to the above normal warmth and provided the region with winter like weather. Strong northerly winds, heavy snow across the mountains and mountain valleys, and a wintry mix of rain, snow, sleet, and freezing rain across parts of the I-25 corridor were all observed during this time. Additionally, well below normal temperatures brought an end to the growing season over much of the area. Snow amount of 9 inches. 4 NNE Black Forest.	$40,865.00

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
October 25, 2020	October 26, 2020	Winter Storm	A potent winter storm affected the region on the 25th and 26th, bringing heavy snow to both the higher terrain and parts of the plains in southern Colorado. A brief period of freezing drizzle did occur prior to this snow, with a period of heavy snow then occurring. The highest amounts were observed across the southwest mountains with this event. Additionally, a much colder air mass provided well below normal temperatures across the region. Snowfall of 8.9 inches. 4 South Air Force Academy.	$322,321.00
December 14, 2020	December 15, 2020	Heavy Snow	A strong upper level system moved across the region during this time and provided another favorable setup for snow across southern Colorado. Only a few heavy snow reports were observed with this system. Heavy snow of 6.0 inches. 3 north northeast Monument.	$73,103.63
January 26, 2021	January 26, 2021	Heavy Snow	An active pattern and a favorable setup for persistent snow development occurred during this period, with both the higher terrain and lower elevations observing snow. Much of the snow during this time occurred over the eastern mountains and adjacent lower levels.	$463,231.57
February 3, 2021	February 4, 2021	Heavy Snow	A quick moving upper level system dropped southeast across Colorado during this time period. Ahead of this system, westerly flow increased across the area and helped support a period of strong winds along parts of the higher terrain and the plains. Additionally, accumulating snow developed over the Continental Divide with this system, with an associated cold front helping to bring snow to much of the I-25 corridor. Heavy snow of 9.0 inches. Palmer Lake.	$21,787.12

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
February 17, 2021	February 18, 2021	Heavy Snow	A period of heavy snow was noted across southern Colorado during this time frame. Snow was observed across much of southern Colorado, especially the Wet and Sangre de Cristo mountains, and Pikes Peak region. The highest snowfall amounts were observed across the Pikes Peak region though, with many snowfall reports in excess of six inches observed over Teller and El Paso Counties. Heavy snow of 10.0 inches. 4 east northeast Monument. Heavy snow of 6.5 inches. 3 east northeast Manitou Springs. Heavy snow of 8.0 inches. Cascade.	$315,458.89
February 24, 2021	February 25, 2021	Heavy Snow	An upper level system moved across the region during this time and helped assist with really focused snow development over El Paso County. Accumulating snow was noted outside of El Paso County, however, persistent heavier snow allowed amounts to approach ten to twelve inches in some spots. These higher amounts were observed across the western half of the county, around the I-25 corridor. Heavy snow of 12.0 inches. 2 southwest of the City of Colorado Springs.	$241,013.18
March 14, 2021	March 15, 2021	Winter Storm	A large upper level system slowly moved across the region during this time frame, providing an extended period of moderate to heavy snow across the region. The widespread heavier snow did lessen in coverage towards the end of the period, however, continued to focus across the Palmer Divide. Moderate to heavy snow persisted in this location along with high winds, with blizzard conditions noted across far northern El Paso county. Highest snowfall amounts of around two feet were also observed in this location. Freezing rain, with 0.25 inches of icing on surfaces due to freezing drizzle and fog. Paved surfaces reported as icy. Heavy snow of 28.0 inches. Palmer Lake. Heavy snow of 16.4 inches. 4 miles south U.S. Air Force Academy. Heavy snow of 27.0 inches. Woodland Park.	$463,819.93

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
March 21, 2021	March 22, 2021	Winter Storm	As an upper level system approached from the west, a cold front dropped south through the region during this period. This assisted with a period of deep upslope flow focused across the Pikes Peak region, supporting the highest snowfall totals in this location. Highest totals were in the 8 to 10 inch range across the Pikes Peak region. Heavy snow of 9.0 inches. 5 miles northwest Cripple Creek. Heavy snow of 10.4 inches. 4 miles south Air Force Academy. Heavy snow of 10.0 inches. 2 miles north Black Forest.	$102,302.05
April 15, 2021	April 16, 2021	Heavy Snow	An upper level system moved slowly across Colorado helping to provide an extended period of snow to both the higher and lower terrain of southern Colorado. While snow was observed across the mountains and mountain valleys, the highest snowfall totals of 6 to 9 inches were observed across El Paso and Pueblo Counties. Heavy snow of 8.5 inches. 5 miles west southwest Calhan. Heavy snow of 6.0 inches. 6 miles south Air Force Academy.	$139,337.74
April 19, 2021	April 20, 2021	Heavy Snow	A strong cold front moved across the region during this time frame, helping to support a period of moderate to heavy snow across the Pikes Peak Region and Palmer Divide. A few reports across these areas were in the 6 to 9 inch range, however, most of the snowfall during this event stayed below 6 inches. Heavy snow of 9.0 inches. 5 miles northwest Cripple Creek. Heavy snow of 7.5 inches. Palmer Lake.	$118,027.80

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
December 15, 2021	December 15, 2021	High Wind	An upper level system and surface low approached the region on the 14th and lifted on the 15th. An upper level jet of 120 KT moved across the region from the San Luis Valley into the eastern Colorado plains. This caused heavy mountain snow across the Continental Divide, primarily the eastern San Juan mountain. Lighter amounts of snow were observed across the central and eastern mountains. This system supported the development of snow squalls from the Continental Divide east into parts of the I-25 corridor, plus widespread extreme winds over much of southern Colorado. Drought conditions and the extreme winds produced widespread blowing dust over much of the plains. Fire danger was high/ extreme given the RH values falling well into the teens combined with gusts over 70 MPH. Numerous grass and prairie fires were caused by falling power lines. Seven car windows parked at Garden of the Gods were blown out. A trained spotter reported wind damage, antenna tower was blown down at site. Three-inch tree limbs broken with power poles broken.	$186,346.10
March 16, 2022	March 17, 2022	Heavy Snow	An upper level weather system brought widespread precipitation to the area, with heavy and wet snow producing difficult travel conditions over the eastern mountains and Palmer Divide. Highest amounts were generally in the eight to ten inch range, over and near the higher terrain. Heavy snow of 9.5 inches, 3 miles north northeast of Monument.	$69,189.60
May 20, 2022	May 21, 2022	Heavy Snow	A large upper level system moved across the region through the period and brought very beneficial moisture to portions of south central and southeast Colorado in the form of rain and heavy snow. The heaviest snow, of one to two feet, fell over and near the Pikes Peak region and southern mountains. While the moisture was beneficial, this heavy wet snow did cause significant tree damage across the area. Heavy snow of 18.0 inches. 1 west southwest Woodland Park. Heavy snow of 19.0 inches. Palmer Lake. Heavy snow of 13.5 inches. 6 south Air Force Academy.	$166,935.50

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
June 6, 2022	June 6, 2022	Hail	Strong to severe storms developed along the foothills and Palmer Divide in eastern Colorado and moved south-southeast out across the plains. Storms quickly became severe moving off the higher terrain onto the warm and moist plains producing intense rainfall rates, flash flooding, and large damaging hail through the late evening hours.	$182,909.00
November 17, 2022	November 18, 2022	Heavy Snow	As a cold front moved through the area, snow filled in along the I-25 corridor. While snow was observed over both the I-25 and Highway 50 corridors, the highest snowfall totals of 6 to 7 inches occurred across El Paso County. Heavy snowfall of 7.1 inches two miles south southwest of the City of Colorado Springs.	$160,950.37
December 22, 2022	December 23, 2022	Extreme Cold/ Wind Chill	A cold front brought a brief period of snowfall, gusty northerly winds, and frigid temperatures. Snowfall generally stayed light, in the 2- to 4-inch range. The main impacts stemmed from the extreme cold, with many locations over the plains observing wind chill values of 25 below zero to 35 below zero. Some locations across El Paso County observed wind chill values of 40 below zero to 50 below zero. Wind chill value of 48 below zero.	$224,217.09
December 28, 2022	December 29, 2022	Heavy Snow	A warm start resulted in a rain snow mix across the Pikes Peak region. With the arrival of much colder air, a transition to all snow occurred for the remainder of the event with heavy snow occurring in many places. Snowfall amounts were mainly in the six to ten inch range, though a few reports up to around one foot were observed over far northern El Paso County. Heavy snow of 13.5 inches.	$200,054.75
January 18, 2023	January 19, 2023	Heavy Snow	An active period was observed across south central Colorado during this time, with periods of heavy snow occurring over both the higher and lower terrain. The eastern San Juan Mountains observed the highest snowfall, with storm totals up to around four feet. The Pikes Peak region observed up to around seven inches, with lighter amounts observed elsewhere across the lower terrain. Storm total snowfall of 6.5 inches. 3 foot drifts.	$67,297.23

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
January 20, 2023	January 21, 2023	Heavy Snow	An upper level system moved across the region, bringing snow to much of south central and southeast Colorado. The snow was brief across the higher terrain, where lighter amounts were observed. Highest amounts ranging from 6 to 15 inches were observed across the eastern plains during this period. Heavy snowfall of 15 inches.	$46,041.03
April 5, 2023	April 6, 2023	Winter Weather	Strong winds led to heavy snow as a low pressure center traveled over southern Colorado. Light snow fell over the region, but the heaviest snow fell over northern El Paso County. There was 9 inches of snow reported 5 miles northeast of the Air Force Academy. There was 9 inches of snow reported 5 miles northeast of the Air Force Academy. There was 4 inches of snow reported near Falcon.	$47,794.46
April 14, 2023	April 15, 2023	Heavy Snow	Another closed low propagated over southern Colorado and provided ample upslope flow for northern El Paso County to get another moderately heavy snow event on April 15th. There was 4 inches of snow reported 2 miles east of Manitou Springs. There was 6.5 inches of snow reported in Woodland Park. There was 7.4 inches of snow reported in Palmer Lake with a 0.59 inches of snow water equivalent.	$6,791.96
April 21, 2023	April 22, 2023	Heavy Snow	A Spring system dropped snow, heavy over some places, from April 21st through April 23rd. The hardest hit area was the southern I-25 corridor. There was 3 inches of snow that fell 2 miles east of Manitou Springs. There was 4.5 inches of snow that fell in Woodland Park.	$6,863.92
April 25, 2023	April 25, 2023	Heavy Snow	A later springs system developed over southern Colorado from April 24th through April 26th. Heavy snow was observed over the mountains and heavy rain was reported over the eastern plains of CO where temperatures were above freezing. There was 10 inches of snow that fell over Ruxton Park, CO. There was 5 inches of snow reported 1 mile west of Woodland Park.	$14,461.46

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
June 12, 2023	June 12, 2023	Heavy Rain – State and Federal Disaster Declarations	A closed low pressure center over California drew moisture toward southern Colorado. A record 2-day amount of rain fell at the Colorado Springs Airport. A single day amount over 5 inches was reported in El Paso County. Flash flooding occurred El Paso, Pueblo, and Fremont Counties. Water rescues occurred on Hiawatha Drive in Colorado Springs. There was 3.93 inches of rain reported.	$5,986.00
June 16, 2023	June 16, 2023	Heavy Rain – State and Federal Disaster Declarations	Heavy rain, severe thunderstorms, flash flooding, and tornadoes occurred over southern Colorado, with multiple reports of flooding in El Paso and Pueblo Counties.	$2,921.00
November 24, 2023	November 25, 2023	Winter Weather	A broad and large closed low propagated over the northern portion of Colorado bringing lighter snow across portions of southern Colorado. There was 2.3 inches of snow that fell over Monument, CO.	$136,050.08
December 8, 2023	December 9, 2023	Heavy Snow	A long sharp trough over the region brought a strong cold front behind it, leading to heavy snowfall across the eastern mountains and the I-25 corridor from El Paso County to the New Mexico border. 10.2 inches of snow fell.	$234,437.55
December 13, 2023	December 14, 2023	Winter Weather	A closed low pressure system propagated from the Pacific Northwest down through northern New Mexico providing an efficient flow regime for snowfall over the eastern mountains and over the plains. There was 4.9 inches of snow that fell.	$285,103.00
December 23, 2023	December 24, 2023	Winter Weather	A weak wave train over Colorado provided light to moderate snowfall over southern Colorado. There was 6 inches of snow that fell as observed by the COOP observer. Regional ASOS showed 1/4 mile visibility and 30 mph wind gusts in conjunction with the snow.	$46,680.14
January 6, 2024	January 6, 2024	Heavy Snow	A closed upper low moved through the Four Corners Region and into the forecast area, bringing widespread snow. There was 3.5 inches of snow that fell.	$187,378.80
January 8, 2024	January 8, 2024	High Wind	The closed low dug down in a deep trough across the Rocky Mountains and SE Colorado. This brough more widespread heavy snow and strong winds to the forecast area. There was 6.2 inches of snow that fell.	$52,238.00

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
January 19, 2024	January 19, 2024	Winter Weather	Northwesterly flow set up over Colorado on January 19th. The northwesterly flow is an efficient orientation for upslope flow over the Sawatch Range of Lake and Chaffee Counties. Occasionally if there is a small amounts of instability snow bands can develop over the I-25 corridor, which happened here. The amounts were quite small, however.	$27,193.89
January 26, 2024	January 26, 2024	Heavy Snow	A weak trough over southern Colorado produced moderate to heavy snowfall across the mountains, the valleys, and portions of the I-25 Corridor. The created snow bands over the mountains spilled over the lower elevations. There was 7.5 inches of snow that fell.	$106,888.43
February 4, 2024	February 4, 2024	Heavy Snow	A closed low and associated upper level trough moved from the Pacific Northwest into Colorado. At the same time, good moisture transport from the West Coast provided moisture and resulted in impactful snowfall for southeast Colorado. There was 14.0 inches of snow measured.	$105,394.42
February 9, 2024	February 9, 2024	Heavy Snow	An upper level low moved onshore in the Pacific Northwest and then slid eastward. This ramped up snow across the Rocky Mountains and adjacent areas. There was 4.0 inches of snow measured.	$251,292.84
February 17, 2024	February 17, 2024	Heavy Snow	A fast moving trough moved through the area. The trough brought lift and moisture to the mountains which resulted in light snowfall. There was 7.1 inches of snow measured.	$150,152.45
February 26, 2024	February 26, 2024	High Wind	Strong winds mixed down to the surface from a maximum within the subtropical jet. This resulted in strong, gusty winds across the forecast area. Shortly after, an upper-level trough moved down from the Pacific Northwest. The two systems merged and led to strong wind and snow over and near higher terrain. There was 6.0 inches of snow measured. The gust of 66 mph was measured at the Colorado Springs Airport ASOS (COS).	$28,077.47
March 9, 2024	March 9, 2024	Heavy Snow	A broad upper level trough moved in from the northwest, along with a potent mid-level jet maximum that brought more snow to the area. There was 15.0 inches of snow measured.	$47,401.47

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
March 15, 2024	March 15, 2024	Heavy Snow	An upper trough dug down through the Four Corners Region, bringing a winter storm system to southeast Colorado. This brought widespread heavy snow and rain to a large portion of the forecast area. There was 42.0 inches of snow measured.	$347,430.07 (Costs spread over 5/ 15/ 24 and 5/ 16/ 24 events)
March 16, 2024	March 16, 2024	Heavy Snow	An upper low split into a broad trough that quickly moved east and a new lobe of energy that dove to the south, resulting in snow for several days. There was 20 inches of snow, as accumulation from the last 24 hours.	(Costs spread over 5/ 15/ 24 and 5/ 16/ 24 events)
March 24, 2024	March 24, 2024	Heavy Snow	A deep upper level trough dug in across the western United States. This, along with a strong southwesterly flow from the subtropical jet, brought in sufficient moisture and synoptic/ orographic lift for another round of snowfall for parts of SE Colorado. Additionally, the strong synoptic forcing and convective nature of parts of this system did allow for the formation of one landspout tornado on March 26th. There was 6.7 inches of snow measured.	$47,564.92
October 29, 2024	October 30, 2024	Winter Weather	A trough associated with a strong jet streak developed over southern Colorado created strong winds over the I-25 corridor. There was 4 inches of snowfall was reported.	$2,902.54
November 5, 2024	November 6, 2024	Heavy Snow	A deep upper trough and associated low, coupled with persistent upsloping, brought widespread precipitation to southeast Colorado. There was 7.0 inches of snow measured.	$654,652.45 (Costs spread over 11/ 5/ 24 and 11/ 6/ 24 events)
November 6, 2024	November 9, 2024	Heavy Snow	The broad upper trough continued to deepen over the Four Corners Region, with gusty winds and moist upslope flow continuing moderate to heavy snowfall across most of the forecast area. There was 27.9 inches of snow measured.	(Costs spread over 11/ 5/ 24 and 11/ 6/ 24 events)
December 9, 2024	December 10, 2024	Heavy Snow	A quick-moving upper-level wave pushed through Colorado, bringing enough synoptic lift and moisture to bring snowfall to large portions of the area, along with a cold front passing over the eastern plains. This also came with breezy winds and cold temperatures across most of southeast Colorado. There was 6.3 inches of snow measured.	$218,148.21

EM = Emergency Declaration (FEMA); DR = Major Disaster Declaration (FEMA)

3.8.3 HAZARD RANKING AND VULNERABILITIES

The hazard profiles in Volume 1 have detailed information regarding each planning partner's vulnerability to the identified hazards. The participating jurisdictions have differing degrees of vulnerability to the hazards of concern, so each jurisdiction ranked its own degree of risk to each hazard. The community-specific hazard ranking is based on problems and impacts identified by the risk assessment presented in Volume 1. The ranking process involves an assessment of the likelihood of occurrence for each hazard; the potential impacts of the hazard on people, property, and the economy; community capabilities to address the hazard; and changing future climate conditions.

Table 3-22 shows the City of Colorado Springs's final hazard rankings for identified hazards of concern. Mitigation action development uses the ranking to target hazards with the highest risk.

Table 3-22. Hazard Ranking

Hazard	Rank
Avalanche	Low
Cyber Attack	Moderate
Dam and Levee Failure	Moderate
Drought and Extreme Heat	Moderate
Earthquake	Moderate
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Moderate
Flood	High
Hail	Moderate
Hazardous Materials	High
Landslide and Rockfall	High
Lightning	Moderate
Major Aircraft Incident	Moderate
Mud or Debris Flow	High
Subsidence and Sinkholes	Moderate
Tornado	Moderate
Wildfire	High
Wind	Moderate
Winter Storm	Moderate

Note: The scale is based on the hazard rankings established in Volume 1, modified as appropriate based on review by the jurisdiction

3.8.4 IDENTIFIED ISSUES

After reviewing the City of Colorado Springs's hazard event history, hazard rankings, hazard location, and current capabilities, the City of Colorado Springs identified the following vulnerabilities within the community:

- There is a lack of public understanding of wildfire risk and mitigation.
- There are abundant fuels present in neighborhoods which could result in wildfire risk.
- There is a lack of understanding for local businesses on their wildfire risks.
- There needs to be a reaccreditation of the Templeton Gap Floodway Accreditation.
- The City has non-burn scar streams that are unstable.
- Cottonwood Creek is unstable and has poor water quality.
- Sand Creek is unstable and needs improvements.
- Monument Creek is unstable and needs improvements.
- Cottonwood Creek has eroding slopes and needs maintenance on the flow channel.
- The City is vulnerable to cyber-attacks.
- Sand Creek Karr to West Fork is unstable and needs maintenance.
- Sand Creek at Coleman Park is unstable and needs improvement.
- Fountain Creek to El Pomar Sports Park is unstable and needs improvements.

3.9 MITIGATION STRATEGY AND PRIORITIZATION

This section discusses the status of mitigation actions from the previous HMP, describes proposed hazard mitigation actions, and prioritizes actions to address over the next five years.

3.9.1 CHANGES IN PRIORITIES

The mission of the Pikes Peak Regional Office of Emergency Management (PPROEM) is to build a resilient region through disaster coordination, preparedness, planning, and recovery activities. PPROEM's strategic priorities remain consistent as the organization continues to fulfill its mission across the region.

3.9.2 PAST MITIGATION ACTION STATUS

Table 3-23 indicates progress on the City of Colorado Springs mitigation strategy identified in the 2020 HMP. Actions that are still recommended but not completed or that are in progress are carried forward and combined with new actions as part of the mitigation strategy for this plan update. Previous actions that are now ongoing programs and capabilities are indicated as such and are presented in the capability assessment earlier in this annex.

Table 3-23. Status of Previous Mitigation Actions

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
COS.1 - Wildfire Mitigation Education and Outreach to Neighborhoods at Risk	Continue conducting wildfire presentations to neighborhoods in order to educate them on mitigation concepts. One consideration for project prioritization is based on the receptiveness of the community.	Division of the FM	In Progress	Yes, with description revisions.
COS.2 - Wildfire Mitigation Fuel Reduction Activities	Continue fuels reduction activities to include neighborhood chipping, creating defensible around homes using residential stipends, prescribed burning in remote areas, and hazard fuel reduction projects in common areas and open spaces	Division of the FM	In Progress	Yes
COS.3 - Wildfire Mitigation Outreach to the Business Community	Expand Business Education and Outreach about wildfire concerns, evacuation, and business continuity. Continue integration with the Division of the Fire Marshal's current efforts focused on businesses and healthcare facilities. Explore expanding outreach to adopt an all-hazards perspective in partnership with OEM.	Division of the FM and OEM	In progress	Yes
COS.4 - Templeton Gap Floodway Accreditation	Obtain documentation regarding the floodway's accreditation status from USACE and FEMA. Determine if the City should seek accreditation.	Public Works/ Stormwater	In Progress	Yes
COS.5- Assess Flood Risk for Critical Populations	Assess the risk for facilities with critical populations (schools, nursing homes, etc.). Consider the need for site-specific EAPs for locations	City Planning, Pikes Peak Regional Building Department	Complete	No
COS.6 - Educate Critical Populations of Flood Risk	Educate critical populations (schools, nursing homes) of their flood risk and the need to take safety measures. Second step is to assess the risk for critical facilities.	OEM, Fire Department, Public Information Office (PIO), City Communications	Ongoing	No

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
COS.7 - Mitigation on Non-Burn Scar Area Streams	Implement mitigation actions on non-burn scar streams including: • In-channel improvements for stability • Detention • Zero run-off increase from new development	Public Works/ Stormwater	In Progress	Yes
COS.8 - Burial of Utilities	Continue to bury utilities underground as feasible.	CSU	In progress	Yes
COS.9 - Tree Trimming and Vegetation Management	Continue to trim trees and vegetation along power line corridors and infrastructure. Evaluate whether the city can support vegetation trimming via cost-sharing	CSU, City Forestry, Parks and Recreation, Coordination needed with Fire Dept for chipping	In progress	Yes
COS.10 - Severe Weather Public Outreach and Education	Provide more information and outreach to the public on hazardous weather risks and mitigation actions so they can better protect themselves and property.	City Communications, National Weather Service	Ongoing	No
COS.11 - Public Messaging to Avoid Hazardous Areas	Purchase variable message signs for use at key locations to warn motorists of ice so they can avoid these areas.	City Streets	Complete	No
COS.12 - Landslide Monitoring	City will continue to monitor the inclinometer installed as part of the 2018 investigation and will update/ coordinate with CSU and OEM as needed.	City Building Department, OEM	Ongoing	No
COS.13 - Landslide City Codes and Design Criteria	Continue to evaluate the existing Geological Hazard code requirements for potential improvements. Continue to review and improve the City's process for geological hazard report reviews. This includes the utilization of qualified third-party reviewers or the Colorado Geologic Survey.	City Planning Department/ Pikes Peak Regional Building Department	Complete	No
COS.14			Completed	No

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
COS.15 - Subsidence Data	The City will continue to work with the Colorado Division of Reclamation and their Mine Safety team if areas of subsidence occur. New development or redevelopment frequently triggers Geologic Hazard Report (GHR) requirements for areas of known or potential subsidence. GHRs should recommend appropriate mitigation requirements.	Public Works	Ongoing	No
COS.16			Cancelled	No
COS.17 - Terrorism Public Awareness	Continue Public Awareness on terrorism risk: o Promote public awareness campaign of shared responsibility and how the public should notify law enforcement of suspicious behavior ("See something, Say something") • Sustain capability to use Integrated Public Alert and Warning System (IPAWS) • Continue support of Civil-Military Emergency Management Collaborative	CSPD, Communications, PIO, OEM	In Progress	Yes, with initiative and description revisions.
COS.18 - Collaboration to Address Terrorism Risk	Enhance collaboration and coordination among Law Enforcement, Emergency Management, and other intelligence-gathering agencies to address terrorism threats • increase participation in monthly Regional Threat Working Group meetings with CIAC which are focused on terrorist/ criminal threat. CSU also has a monthly meeting. • Coordinate with Colorado DHSEM security representative	CSPD, Colorado DHSEM, CIAC, CSU	In Progress	Yes, with initiative and description revisions.

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
COS.19 - Hazardous Materials Readiness and Warning Capabilities	Continue improving readiness and warning to appropriate officials and public for potential HAZMAT incidents for public safety and to reduce secondary impacts • Sustain capability of using IPAWS for public warning • Continue to plan HAZMAT exercises • Prepare pre-scripted messages for IPAWS • Consider ways to quickly inform public. • Work with media.	OEM, CSPD Communications, CSFD	In progress	Yes, with initiative revisions
COS.20 - Coordination with Railroad on Hazardous Materials Incidents	Continue to coordinate with the railroad industry to improve collaboration and response in case of large HAZMAT incident	OEM, CSFD	Ongoing	No
COS.21 - Enhance Public Education on Infectious Disease	Continue public education for infectious disease on several topics including vaccinations, emerging diseases, and things to avoid (e.g., animal carcasses). Raise awareness of El Paso County Health Department's website.	EPCPH, CDPHE	Ongoing	No
COS.22 - Evaluate Infectious Disease Response Operations	Review response operations to intervene and stop the spread of infectious disease • Maintain awareness of infectious disease response roles and responsibilities • Maintain a strong relationship with EPCPH • Participate in Public Health Exercises • Educate public on what would happen if they were quarantined and resources that can support during it • Conduct an exercise for setting up Point of Dispensing locations	EPCPH, OEM CDPHE, CSPD, El Paso County Sheriff's Office	Ongoing	No
COS.23 - Cyber Threat Education and Awareness	Implement education and awareness activities for City of Colorado Springs employees to reduce cyber threats and hacking via phishing attacks. Formalize training program and Tabletop Cyber Scenarios.	IT, OEM	Ongoing	No

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
COS.24 - Continuity of Operations	Evaluate Continuity of Operations scenarios if technology is incapacitated (e.g., no phones, no computer) o Use of 800-megahertz, VHF, and ham radios, hardline phones, and courier services o Conduct exercises o Explore contracting with mobile companies that can help restore functionality to internet	OEM IT, OEM, CSPD, CSFD, Contracting (for agreements)	Ongoing	No
COS.25			Completed	No
COS.26 - Cottonwood Creek PDM Project	This project proposes to stabilize the creek with drop structures and the channel banks with bio-engineering treatments, where applicable. In addition, the project will repair the damaged Stormwater outfall. The project will also provide water quality improvements in compliance with the City of Colorado Springs 4-Step Process.	City of Colorado Springs Stormwater Enterprise	In Progress	Yes, with initiative revision
COS.27 - BRIC Sand Creek	Connect previous stabilization projects upstream and downstream from this project area. This reach from Palmer Park Boulevard at the upstream end to Galley Road at the downstream end will include consistent treatment that exists on adjacent reaches. The project proposes to stabilize the channel banks and provide protection up to the 100-year flood discharge through channel grading, drop structures, bank armoring, bioengineering, vegetation, and other methods.	City of Colorado Springs Stormwater Enterprise	No Progress. Not started.	Yes
COS.28 - BRIC Monument Creek	The project will stabilize a section of Monument Creek that is threatening Mark Dabling Road and several utilities that run along Mark Dabling and cross the creek just upstream of the Cottonwood Creek confluence. Improvements to the reach will include consistent treatment that exists on adjacent reaches. The project proposes to stabilize the channel banks and provide protection up to the 100-year flood discharge through channel grading, drop structures, bank armoring, bioengineering, vegetation, and other methods.	City of Colorado Springs Stormwater Enterprise	In Progress	Yes, with Initiative revisions

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
COS.29 - BRIC Monument Branch	Complete			
COS.30 - Cottonwood Creek Stabilization Project	The Cottonwood Creek Stabilization Project will provide stabilization control measures in Cottonwood Creek downstream of Powers Boulevard for about 3,000 feet. These stabilization measures will protect Woodmen Road and Colorado Springs Utilities Infrastructure from risk of failure due to eroding and vertical cut banks in exceedance of 20 feet. Project highlights include the establishment of stable slopes, a low-flow channel in Cottonwood Creek, fill to place in the channel, drop structures, and green solutions utilized throughout the project footprint.	City of Colorado Springs Stormwater Enterprise	In Progress	Yes

3.9.3 ADDITIONAL MITIGATION EFFORTS

In addition to the mitigation actions completed in Table 3-23, the City of Colorado Springs identified the following mitigation efforts completed since the last HMP:

- Refer to the 2024 Annual Mitigation Strategies Update.
- Creation of a Regional Preparedness Guide (El Paso, Teller, Lake, Chafee and Park Counties)
- An API integration between Everbridge and the PPROEM website allows citizens to view evacuation warnings directly on the webpage.
- El Paso County hired a Fire Safety and Wildfire Mitigation Program Manager in the Planning and Community Development Department. This position ensures compliance with adopted codes through review of architectural plans, entitlement documents, site development plans, written documents, and building permits; possess a comprehensive understanding and knowledge of current laws, rules, codes, and regulations affecting fire, life safety, and wildfire mitigation. Performs a full range of highly technical and complex professional and administrative work housed in the Planning and Community Development Department. Provides technical assistance to County Officials, El Paso County Sheriff's Office, Office of Emergency Management, developers, homebuilders, homeowners, fire departments, forestry consultants, and others related to fire safety.

3.9.4 PROPOSED HAZARD MITIGATION ACTIONS FOR THE HMP UPDATE

The City of Colorado Springs participated in the mitigation strategy workshop for this HMP to identify appropriate actions to include in a local hazard mitigation strategy. Its comprehensive

consideration of all possible activities to address hazards of concern included review of the following FEMA documents:

- FEMA 551 "Selecting Appropriate Mitigation Measures for Floodprone Structures" (March 2007)
- FEMA "Mitigation Ideas—A Resource for Reducing Risk to Natural Hazards" (January 2013)

The action worksheets included at the end of this annex outline the mitigation actions that the City of Colorado Springs intends to pursue to reduce the impacts of hazards. These actions are contingent upon available funding (including grants and local match) and may be modified or omitted over time based on new hazard events or shifts in City priorities.

To support regional coordination and consistency, mitigation actions from the County have also been incorporated into this annex. These actions reflect shared priorities and contribute to broader resilience efforts across both jurisdictions.

Table 3-24 indicates the range of proposed mitigation action categories. The four FEMA mitigation action categories and the six CRS mitigation action categories are listed in the table to further demonstrate the wide range of activities and mitigation measures selected.

Volume 1 identifies 14 evaluation criteria for prioritizing the mitigation actions. To assist with rating each mitigation action as high, medium, or low priority, a numeric rank is assigned for each of the evaluation criteria. Table 3-25 and Table 3-26 provide summaries of the prioritization of all proposed mitigation actions for the HMP update.

Table 3-24. Analysis of Mitigation Actions by Hazard and Category

Hazard	LPR	SIP	NSP	EAP	PR	PP	PI	NR	SP	ES
Avalanche	X	X		X		X	X			X
Cyber Attack	X	X		X			X			X
Dam and Levee Failure	X	X		X	X		X			X
Drought and Extreme Heat	X	X		X	X		X	X		X
Earthquake	X	X		X		X	X			X
Epidemic and Pandemic	X	X		X	X		X			X
Extreme Acts of Violence	X	X		X			X			X
Flood	X	X	X	X	X	X	X	X	X	X
Hail	X	X		X	X	X	X			X
Hazardous Materials	X	X		X			X			X
Landslide and Rockfall	X	X		X			X			X
Lightning	X	X		X			X			X
Major Aircraft Incident	X	X		X		X	X			X
Mud or Debris Flow	X	X	X	X	X	X	X	X	X	X
Subsidence and Sinkholes	X	X		X			X			X
Tornado	X	X		X			X			X
Wildfire	X	X	X	X	X	X	X	X	X	X
Wind	X	X		X			X			X
Winter Storm	X	X	X	X	X	X	X	X	X	X

See Section 1.3.3 for description of categories

Table 3-25. Summary of Prioritization of Actions

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-COS-01	Wildfire Mitigation Education and Outreach to Neighborhoods at Risk	6	8	4	4	4	4	3	4	4	4	1	4	4	4	58	High
Action 2026-COS-02	Wildfire Mitigation Fuels Reduction Activities	6	8	4	4	4	4	3	4	4	4	3	4	4	4	60	High
Action 2026-COS-03	Wildfire Mitigation Outreach to the Business Community	6	8	4	4	4	4	3	4	4	4	3	4	4	4	60	High
Action 2026-COS-04	Templeton Gap Floodway Accreditation	8	8	4	4	4	4	2	4	4	4	3	1	4	4	58	High
Action 2026-COS-05	Mitigation on Non-Burn Scar Area Streams	8	8	4	4	4	4	3	4	4	4	3	3	4	4	61	High
Action 2026-COS-06	Cottonwood Creek Stabilization	8	8	4	4	4	4	4	4	4	4	3	4	4	4	63	High
Action 2026-COS-07	Sand Creek Stabilization	8	8	4	4	4	4	3	4	4	4	3	4	4	4	62	High
Action 2026-COS-08	Monument Creek at Mark Dabling	8	8	4	4	4	4	3	4	4	4	3	3	4	4	61	High
Action 2026-COS-09	Cottonwood Creek Stabilization	8	8	4	4	4	4	4	4	4	4	3	4	4	4	63	High
Action 2026-COS-10	Internal Innovation & Technology Audit Program	0	6	3	4	4	4	3	0	4	4	1	2	4	4	43	Medium
Action 2026-COS-11	Sand Creek Karr to West Fork Stabilization	8	8	4	4	4	4	3	4	4	4	3	3	4	4	61	High
Action 2026-COS-12	Sand Creek at Coleman Park Stabilization	8	8	4	4	4	4	3	4	4	4	3	3	4	4	61	High

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-COS-13	Fountain Creek W Cimmaron to South end of El Pomar Sports Park Stabilization	8	8	4	4	4	4	3	4	4	4	3	3	4	4	61	High
Action 2026-COS-14	Burial of Utilities	6	8	3	4	4	4	2	3	4	4	4	0	4	4	54	High
Action 2026-COS-15	Tree and Vegetation Management	8	8	3	4	4	4	2	3	4	4	4	0	4	4	56	High
Action 2026-COS-16	Terrorism Prevention Through Public Awareness	6	6	3	4	4	4	3	0	4	4	1	4	4	4	51	High
Action 2026-COS-17	Terrorism Preparedness and Collaboration	6	6	3	4	4	4	3	0	4	4	1	4	4	4	51	High
Action 2026-COS-18	Hazardous Material Warning Capabilities	8	4	4	4	4	4	3	2	4	4	4	4	4	4	57	High
Action 2026-COS-19	Wildland-Urban Interface Risk Strategy for Healthcare Sites	8	6	4	4	4	4	4	1	4	4	4	4	4	4	59	High
Action 2026-COS-20	Community Risk Assessment and Community Risk Reduction Plan	6	6	4	4	4	4	4	2	4	4	4	4	4	4	58	High
Action 2026-COS-21	Evacuation Protection Areas	6	2	4	4	2	3	3	1	3	4	4	3	4	4	47	Medium
Action 2026-COS-22	Traffic Safety Plan Implementation	8	8	4	4	4	4	3	3	4	4	4	2	4	4	60	High
Action 2026-COS-23	Harden Outdoor Equipment and Exposed Assets	8	6	4	4	4	4	2	3	4	4	2	3	3	4	55	High

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-COS-24	Implement Public Outreach on Landslide/Rockfall	6	6	3	3	3	4	2	3	4	4	2	3	3	4	50	High
Action 2026-COS-25	Identify and Implement Protective Measures for Lifelines Vulnerable to Cascading Impacts from an Aircraft Incident	6	6	3	3	3	3	2	3	4	4	1	3	3	4	48	Medium
Action 2026-COS-26	Implement Public Outreach for Subsidence and Sinkholes	6	6	3	3	4	3	2	2	4	3	4	2	2	4	48	Medium
Action 2026-COS-27	Mass Violence Recovery	8	6	4	4	4	4	3	2	4	4	3	3	3	4	56	High
Action 2026-COS-28	Identify, develop, and implement mitigation strategies to reduce the impacts of epidemics and pandemics	8	6	3	4	4	3	3	4	4	3	2	3	2	4	53	High
Action 2026-COS-29	Floodplain Restoration for Hazard Reduction	8	8	3	2	3	3	1	4	3	3	2	2	2	4	48	Medium
Action 2026-COS-30	Woody Debris Management in Urbanized Reaches	8	8	3	2	3	3	1	4	3	3	2	3	3	4	50	High
Action 2026-COS-31	Rehabilitate Glen Eyrie Dam	8	8	3	3	3	3	2	4	3	3	2	3	3	4	52	High
Action 2026-COS-32	Templeton Gap Floodway below Academy Blvd	6	4	2	4	2	4	3	3	3	3	3	3	3	3	46	Medium

Note: Volume 1, Section 19 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (< 35), Medium (35-49), High (> 50).

Table 3-26. Summary of Prioritization of El Paso County Actions

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-El Paso-01	New Fire Safety and Wildfire Mitigation Program Manager	6	8	4	4	4	4	4	4	4	4	1	4	4	4	59	High
Action 2026-El Paso-02	Improve Communications	8	8	4	4	4	4	4	2	4	4	4	4	4	2	60	High
Action 2026-El Paso-03	PPROEM Website	6	6	4	4	4	4	4	2	4	4	4	3	4	4	57	High
Action 2026-El Paso-04	Verify and Update Flood Information	8	8	4	4	4	4	4	3	4	4	4	3	4	3	61	High
Action 2026-El Paso-05	Back Up Power for Vulnerable Populations	8	4	2	3	3	4	2	2	4	3	4	1	3	2	45	Medium
Action 2026-El Paso-06	National Weather Service	6	6	4	4	4	4	4	2	4	4	4	3	4	3	56	High
Action 2026-El Paso-07	Response Operations for Infectious Disease	8	4	4	3	3	4	4	2	4	4	1	2	4	2	49	Medium
Action 2026-El Paso-08	Public Education for Infectious Disease	6	4	3	4	4	4	3	2	3	4	1	3	4	3	48	Medium
Action 2026-El Paso-09	Public Awareness for Roadway Hazards	6	8	4	3	3	4	4	2	4	3	4	3	3	2	53	High
Action 2026-El Paso-10	Hazardous Materials Flow Study	6	6	4	4	4	4	4	3	4	3	2	3	4	2	53	High
Action 2026-El Paso-11	Public Health Infectious Disease Response Teams	8	4	3	3	3	4	3	2	3	3	2	3	4	2	47	Medium

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-El Paso-12	Expanding Mass Care Capabilities	8	6	4	3	4	4	2	2	4	3	4	3	4	0	51	High
Action 2026-El Paso-13	Expansion of Disaster Benefits Administration Capabilities	4	4	3	4	4	4	2	2	4	3	4	3	4	0	45	Medium
Action 2026-El Paso-14	Mass Violence Recovery	8	8	3	4	4	4	3	2	4	3	2	3	4	0	52	High
Action 2026-El Paso-15	Expand Mass Care Transportation in Disaster Capabilities	8	8	4	4	4	4	3	2	4	3	4	3	4	4	59	High
Action 2026-El Paso-16	Educate Critical Populations of Flood Risk	8	6	3	4	4	4	3	3	4	4	2	3	4	3	55	High
Action 2026-El Paso-17	Map and Assess Community Vulnerability to Avalanche and Seismic Hazards	6	6	4	4	4	4	4	2	4	4	3	3	4	4	56	High
Action 2026-El Paso-18	Streambank Stabilization at High-Erosion Sites	8	8	3	4	4	4	3	2	4	3	2	3	4	0	52	High
Action 2026-El Paso-19	Floodplain Restoration for Hazard Reduction	8	8	4	4	4	4	3	2	4	3	4	3	4	4	59	High
Action 2026-El Paso-20	Public Education on Flood Awareness and Watershed Health	8	6	3	4	4	4	3	3	4	4	2	3	4	3	55	High

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-El Paso-21	Woody Debris Management in Urbanized Reaches	6	6	4	4	4	4	4	2	4	4	3	3	4	4	56	High
Action 2026-El Paso-22	Post-Fire Watershed Recovery Planning	8	8	3	4	4	4	3	2	4	3	2	3	4	0	52	High
Action 2026-El Paso-23	Develop a Countywide Stormwater Master Drainage Plan	8	8	4	4	4	4	4	4	4	4	1	1	4	4	58	High

Note: Volume 1, Section 19 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (< 35), Medium (35-49), High (> 50).

Action 2026-COS-01. Wildfire Mitigation Education and Outreach to Neighborhoods at Risk

Requirement	Details
Lead Agency:	CSFD – Wildfire Mitigation Section
Supporting Agencies:	N/A
Hazards of Concern:	Wildfire
Initiative:	Wildfire Mitigation Education and Outreach to Neighborhoods at Risk
Description:	The CSFD Wildfire Mitigation Section continuously educates residents on wildfire risk in the City of Colorado Springs wildland urban interface (WUI).
Estimated Cost:	Medium
Potential Funding Source:	Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs **Objective 3.2:** Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-02. Wildfire Mitigation Fuels Reduction Activities

Requirement	Details
Lead Agency:	CSFD – Wildfire Mitigation Section
Supporting Agencies:	City Forestry, City Parks, United States Forest Service, Colorado State Forest Service, Colorado Springs Utilities, Neighborhood Associations
Hazards of Concern:	Wildfire
Initiative:	Wildfire Mitigation Fuels Reduction Activities
Description:	Continue fuels reduction activities to include neighborhood chipping, creating defensible around homes using residential stipends, prescribed burning in remote areas, and hazard fuel reduction projects in common areas and open spaces
Estimated Cost:	Medium
Potential Funding Source:	Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs **Objective 3.2:** Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-03. Wildfire Mitigation Outreach to the Business Community

Requirement	Details
Lead Agency:	CSFD – Wildfire Mitigation Section
Supporting Agencies:	PPROEM
Hazards of Concern:	Wildfire
Initiative:	Wildfire Mitigation Outreach to the Business Community
Description:	Expand Business Education and Outreach about wildfire concerns, evacuation, and business continuity. Continue integration with the Division of the Fire Marshal's current efforts focused on businesses and healthcare facilities. Explore expanding outreach to adopt an all-hazards perspective in partnership with OEM.
Estimated Cost:	Low
Potential Funding Source:	Staff time
Timeline:	Short-term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-04. Templeton Gap Floodway Accreditation

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Colorado Springs Utilities
Hazards of Concern:	Dam/Levee Failure
Initiative:	Templeton Gap Floodway Accreditation
Description:	Seek reaccreditation of the floodway.
Estimated Cost:	High
Potential Funding Source:	Stormwater Fees, Utility Fees, General Fund, State and Federal Grants
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-05. Mitigation on Non-Burn Scar Area Streams

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Colorado Springs Utilities
Hazards of Concern:	Flood
Initiative:	Mitigation on Non-Burn Scar Area Streams
Description:	Implement mitigation actions on non-burn scar streams including: o In-channel improvements for stability o Detention o Zero run-off increase from new development
Estimated Cost:	High
Potential Funding Source:	Stormwater Fees, Utility Fees, General Fund, State and Federal Grants
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-06. Cottonwood Creek Stabilization

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Colorado Springs Utilities + Colorado Springs Parks, Recreation, and Cultural Services
Hazards of Concern:	Flood
Initiative:	Cottonwood Creek Stabilization
Description:	This project proposes to stabilize the creek with drop structures and the channel banks with bio-engineering treatments, where applicable. In addition, the project will repair the damaged Stormwater outfall. The project will also provide water quality improvements in compliance with the City of Colorado Springs 4-Step Process.
Estimated Cost:	High
Potential Funding Source:	Stormwater Fees, Utility Fees, General Fund, State and Federal Grants
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-07. Sand Creek Stabilization

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Colorado Springs Utilities + Colorado Springs Parks, Recreation, and Cultural Services
Hazards of Concern:	Flood
Initiative:	Sand Creek Stabilization
Description:	Connect previous stabilization projects upstream and downstream from this project area. This reach from Palmer Park Boulevard at the upstream end to Galley Road at the downstream end will include consistent treatment that exists on adjacent reaches. The project proposes to stabilize the channel banks and provide protection up to the 100-year flood discharge through channel grading, drop structures, bank armoring, bioengineering, vegetation, and other methods.
Estimated Cost:	High
Potential Funding Source:	Stormwater Fees, Utility Fees, General Fund, State and Federal Grants
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-08. Monument Creek at Mark Dabling

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Colorado Springs Utilities + Colorado Springs Parks, Recreation, and Cultural Services
Hazards of Concern:	Flood
Initiative:	Monument Creek at Mark Dabling
Description:	The project will stabilize a section of Monument Creek that is threatening Mark Dabling Blvd and several utilities that run along Mark Dabling and cross the creek just upstream of the Cottonwood Creek confluence. Improvements to the reach will include consistent treatment that exists on adjacent reaches. The project proposes to stabilize the channel banks and provide protection up to the 100-year flood discharge through channel grading, drop structures, bank armoring, bioengineering, vegetation, and other methods.
Estimated Cost:	High
Potential Funding Source:	Stormwater Fees, Utility Fees, General Fund, Hazard Mitigation Grant Program
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-09. Cottonwood Creek Stabilization

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Colorado Springs Utilities + Colorado Springs Parks, Recreation, and Cultural Services
Hazards of Concern:	Flood
Initiative:	Cottonwood Creek Stabilization
Description:	The Cottonwood Creek Stabilization Project will provide stabilization control measures in Cottonwood Creek downstream of Powers Boulevard for about 3,000 feet. These stabilization measures will protect Woodmen Road and Colorado Springs Utilities Infrastructure from risk of failure due to eroding and vertical cut banks in exceedance of 20 feet. Project highlights include the establishment of stable slopes, a low-flow channel in Cottonwood Creek, fill to place in the channel, drop structures, and green solutions utilized throughout the project footprint.
Estimated Cost:	High
Potential Funding Source:	Stormwater Fees, Utility Fees, General Fund, State and Federal Grants
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-10. Internal Innovation & Technology Audit Program

Requirement	Details
Lead Agency:	City of Colorado Springs
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management
Hazards of Concern:	Human Caused – Cyber Attack
Initiative:	Internal Innovation & Technology Audit Program
Description:	Develop and execute an internal departmental audit program to identify risks associated with different technologies. The audit will involve an examination of the current processes and systems to pinpoint potential vulnerabilities, that would lead to reduction of risks.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-COS-11. Sand Creek Karr to West Fork Stabilization

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Colorado Springs Utilities + Colorado Springs Parks, Recreation, and Cultural Services
Hazards of Concern:	Flood
Initiative:	Sand Creek Karr to West Fork Stabilization
Description:	The project proposes to stabilize the channel banks of Sand Creek between Karr Road and the West Fork of Sand Creek and provide protection up to the 100-year flood discharge through channel grading, drop structures, bank armoring, bioengineering, vegetation, and other methods as applicable.
Estimated Cost:	High
Potential Funding Source:	Stormwater Fees, Utility Fees, General Fund, State and Federal Grants
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-12. Sand Creek at Coleman Park Stabilization

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Colorado Springs Utilities + Colorado Springs Parks, Recreation, and Cultural Services
Hazards of Concern:	Flood
Initiative:	Sand Creek at Coleman Park Stabilization
Description:	The project proposes to stabilize the channel banks of Sand Creek from Barnes Road to the Rocky Mountain Vibes Baseball Field and provide protection up to the 100-year flood discharge through channel grading, drop structures, bank armoring, bioengineering, vegetation, and other methods as applicable.
Estimated Cost:	High
Potential Funding Source:	Stormwater Fees, Utility Fees, General Fund, State and Federal Grants
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-13. Fountain Creek W Cimmaron to South End of El Pomar Sports Park Stabilization

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Colorado Springs Utilities + Colorado Springs Parks, Recreation, and Cultural Services
Hazards of Concern:	Flood
Initiative:	Fountain Creek W Cimmaron to South end of El Pomar Sports Park Stabilization
Description:	The project proposes to stabilize the channel banks from Fountain Creek from West Cimmaron St. to the South end of El Pomar Sports Park and provide protection up to the 100-year flood discharge through channel grading, drop structures, bank armoring, bioengineering, vegetation, and other methods as applicable.
Estimated Cost:	High
Potential Funding Source:	Stormwater Fees, Utility Fees, General Fund, State and Federal Grants
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-14. Burial of Utilities

Requirement	Details
Lead Agency:	Colorado Springs Utilities
Supporting Agencies:	N/A
Hazards of Concern:	Wildfire, Wind, Lightning, Tornado
Initiative:	Burial of Utilities
Description:	This project protects above-ground infrastructure from severe weather impacts, resulting in improved reliability and reduced wildfire risk
Estimated Cost:	High
Potential Funding Source:	General Fund
Timeline:	Long-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-15. Tree and Vegetation Management

Requirement	Details
Lead Agency:	Colorado Springs Utilities, Colorado Springs Forestry, Colorado Springs Fire Department
Supporting Agencies:	-
Hazards of Concern:	Wildfire, Wind, Tornado, Lightning
Initiative:	Tree Trimming and Vegetation Management
Description:	This project involves trimming trees and vegetation along power line corridors and city-owned infrastructure to reduce wildfire risk and minimize damage to infrastructure and property.
Estimated Cost:	High
Potential Funding Source:	State and Federal Grants
Timeline:	Long-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-16. Terrorism Prevention Through Public Awareness

Requirement	Details
Lead Agency:	Colorado Springs Police Department
Supporting Agencies:	El Paso County Sheriff's Office
Hazards of Concern:	Cyber Attack, Extreme Acts of Violence
Initiative:	Terrorism Prevention Through Public Awareness
Description:	Promote public awareness to emphasize shared responsibility for safety and encourage community members to report suspicious behavior through trusted, community-based prevention programs.
Estimated Cost:	High
Potential Funding Source:	State and Federal Grants
Timeline:	Long-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-17. Terrorism Preparedness and Collaboration

Requirement	Details
Lead Agency:	Colorado Springs Police Department
Supporting Agencies:	El Paso County Sheriff's Office
Hazards of Concern:	Cyber Attack, Extreme Acts of Violence
Initiative:	Terrorism Preparedness and Collaboration
Description:	Strengthen collaboration and coordination among law enforcement, emergency management, and intelligence agencies to effectively address and respond to terrorism threats.
Estimated Cost:	High
Potential Funding Source:	State and Federal Grants
Timeline:	Long-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-COS-18. Hazardous Material Warning Capabilities

Requirement	Details
Lead Agency:	Colorado Springs Fire Department
Supporting Agencies:	-
Hazards of Concern:	Hazardous Materials
Initiative:	Hazardous Materials Warning Capabilities
Description:	Enhance readiness and public warning capabilities for potential hazardous materials (HAZMAT) incidents to protect public safety and reduce secondary impacts. Key focus areas include: • Maintain and strengthen the use of IPAWS (Integrated Public Alert & Warning System) for timely and effective public notifications. • Expand CSFD Public Information Officer (PIO) involvement in developing pre-scripted IPAWS messages for faster deployment. • Explore additional methods for rapid public notification, including digital platforms and community alert systems. • Collaborate with media partners to ensure accurate and timely dissemination of information during HAZMAT events.
Estimated Cost:	Low
Potential Funding Source:	State and Federal Grants
Timeline:	Short-term
Objectives Met:	1.3
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-COS-19. Wildland-Urban Interface Risk Strategy for Healthcare Sites

Requirement	Details
Lead Agency:	Colorado Springs Fire Department
Supporting Agencies:	-
Hazards of Concern:	Wildfire
Initiative:	Wildland-Urban Interface Risk Strategy for Healthcare Sites
Description:	Identify, assess, and determine risk for healthcare facilities located in the wildland urban interface (WUI). The assessment will help to prioritize CSFD's education and outreach efforts in the WUI.
Estimated Cost:	Low
Potential Funding Source:	State and Federal Grants
Timeline:	Short-term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-COS-20. Community Risk Assessment and Community Risk Reduction Plan

Requirement	Details
Lead Agency:	Colorado Springs Fire Department
Supporting Agencies:	
Hazards of Concern:	Wildfire
Initiative:	Community Risk Assessment and Community Risk Reduction Plan
Description:	Develop a comprehensive all-hazard Community Risk Assessment (CRA) and Community Risk 'Reduction Plan.
Estimated Cost:	Low
Potential Funding Source:	State and Federal Grants
Timeline:	Short-term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-COS-21. Evacuation Protection Areas

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	Colorado Springs Fire Department, Colorado Springs Police Department
Hazards of Concern:	Wildfire
Initiative:	Evacuation Protection Areas
Description:	Identify and evaluate potential areas that could be utilized during wildfires or other hazards requiring evacuation.
Estimated Cost:	Low
Potential Funding Source:	Staff time and resources
Timeline:	Short-term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-COS-22.Traffic Safety Plan Implementation

Requirement	Details
Lead Agency:	Colorado Springs Public Works
Supporting Agencies:	Colorado Springs Fire Department, Colorado Springs Police Department, PPROEM
Hazards of Concern:	Wildfire
Initiative:	Traffic Safety Plan
Description:	Enhance traffic safety and support for emergency responders through the implementation of the Traffic Safety Plan, including evaluation of existing equipment to better support evacuations and the addition or expansion of emergency vehicle preemption systems.
Estimated Cost:	Medium
Potential Funding Source:	Staff time, equipment and system and resources
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-COS-23. Harden Outdoor Equipment and Exposed Assets

Requirement	Details
Lead Agency:	City of Colorado Springs Facilities
Supporting Agencies:	PPROEM
Hazards of Concern:	Hail
Initiative:	Harden Outdoor Equipment and Exposed Assets
Description:	Harden outdoor equipment and exposed assets (air conditioning units, transformers, traffic signal housings) with protective screens or covers where practical
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-24. Implement Public Outreach on Landslide/Rockfall

Requirement	Details
Lead Agency:	City of Colorado Springs
Supporting Agencies:	PPROEM
Hazards of Concern:	Landslide and Rockfall
Initiative:	Implement Public Outreach on Landslide/Rockfall
Description:	Implement public outreach on landslide/rockfall warning signs, safe evacuation, and procedures for reporting slope movement or blocked drains
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-25. Identify and Implement Protective Measures for Lifelines Vulnerable to Cascading Impacts from an Aircraft Incident

Requirement	Details
Lead Agency:	City of Colorado Springs
Supporting Agencies:	PPROEM, City of Colorado Springs Airport
Hazards of Concern:	Major Aircraft Incident
Initiative:	Identify and Implement Protective Measures for Lifelines Vulnerable to Cascading Impacts from an Aircraft Incident.
Description:	Identify and implement protective measures for utilities, communications assets, and transportation nodes that could experience cascading disruption from an aircraft incident.
Estimated Cost:	Medium
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short- Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-COS-26. Implement Public Outreach for Subsidence and Sinkholes

Requirement	Details
Lead Agency:	Colorado Springs Public Works
Supporting Agencies:	PPROEM
Hazards of Concern:	Subsidence/Sinkholes
Initiative:	Implement Public Outreach for Subsidence and Sinkholes
Description:	Implement public outreach on early warning signs (new cracks, doors/windows sticking, depressions), reporting channels, and immediate safety actions (evacuation, utility shutoff).
Estimated Cost:	Low
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-COS-27. Mass Violence Recovery

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	Colorado Springs Police Department- Victim Advocates
Hazards of Concern:	Human caused – Extreme Act of Violence
Initiative:	Mass Violence Recovery
Description:	Survivors, families, friends, and the broader community experience unique and complex recovery needs following a mass violence event. Effective recovery from mass violence requires a well-planned and multifaceted approach. To meet this challenge, El Paso County is developing a collaborative, comprehensive recovery plan that accounts for the nuances of mass violence recovery. This plan will prioritize cross-sector coordination, clear communication, and targeted training to ensure all involved agencies and partners are equipped to respond effectively and compassionately in the aftermath of mass violence. Action Items: - Implement a coordinated Mass Violence Recovery Plan -Train to the Mass Violence Recovery Plan
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-COS-28. Identify, develop, and implement mitigation strategies to reduce the impacts of epidemics and pandemics

Requirement	Details
Lead Agency:	Colorado Springs Mayor's Office
Supporting Agencies:	PPROEM, El Paso County Public Health
Hazards of Concern:	Human Caused- Pandemic/Epidemic
Initiative:	Identify, develop, and implement mitigation strategies to reduce the impacts of epidemics and pandemics
Description:	City of Colorado Springs will work in coordination with El Paso County Public Health to identify, develop, and implement mitigation strategies to reduce the impacts of epidemics and pandemics.
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-COS-29 Floodplain Restoration for Hazard Reduction

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Fountain Creek Watershed District, U.S. Army Corps of Engineers, CDPHE, Local Landowners
Hazards of Concern:	Drought
Initiative:	Floodplain Restoration for Hazard Reduction
Description:	Reconnect historic floodplains in degraded reaches of Fountain Creek to reduce downstream flood peaks, increase water storage, and slow runoff. This natural infrastructure reduces risk to life and property while enhancing habitat and drought resilience. It addresses gaps in floodplain capacity and aligns with watershed master plans.
Estimated Cost:	High
Potential Funding Source:	Natural Resources Conservation Service PL-566, CWCB Watershed Restoration Grants, CDPHE Nonpoint Source Program
Timeline:	Long-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-COS-30 Woody Debris Management in Urbanized Reaches

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	Fountain Creek Watershed District, Pueblo County, Monument, Palmer Lake, Green Mountain Falls, Manitou Springs, El Paso County, Fountain and Pueblo.
Hazards of Concern:	Mud or Debris Flow, Winter Storm
Initiative:	Woody Debris Management in Urbanized Reaches
Description:	Conduct proactive woody debris removal in areas where debris jams exacerbate flood risk and obstruct stormwater infrastructure. Coordination with local fire districts and utilities will ensure safety and enhance stream conveyance. Supports fire risk mitigation and complements post-storm response efforts.
Estimated Cost:	Medium
Potential Funding Source:	General Fund, DOLA Administrative Grant, CDPHE Environmental Justice Grant
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☒ Natural Resource Protection ☒ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-COS-31. Rehabilitate Glen Eyrie Dam

Requirement	Details
Lead Agency:	Colorado Springs Public Works
Supporting Agencies:	PPROEM
Hazards of Concern:	Dam Failure
Initiative:	Rehabilitate Glen Eyrie Dam
Description:	The City will work with the Glen Eyrie Dam owner to find options to rehabilitate the dam.
Estimated Cost:	Low
Potential Funding Source:	Staff time and resources
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-COS-32. Templeton Gap Floodway below Academy Blvd

Requirement	Details
Lead Agency:	Colorado Springs Stormwater Enterprise
Supporting Agencies:	N/ A
Hazards of Concern:	Mud/Debris Flow
Initiative:	Templeton Gap Floodway below Academy Blvd
Description:	This project will design and construct a grate over the large Concrete Box Culvert inlet that is aligned under Academy Blvd just south of Austin Bluffs Blvd. The purpose of the grate will be to catch debris flowing in the Templeton-Gap Floodway upstream and keep the downstream Greencrest channel flowing unobstructed. It will also serve to prevent homeless from camping in the box culvert that is a large contributor of trash in the channel.
Estimated Cost:	High
Potential Funding Source:	Stormwater Fees, Utility Fees, General Fund, State and Federal Grants
Timeline:	Long-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-COS-33-Map and Assess Community Vulnerability to Avalanche and Seismic Hazards

Requirement	Details
Lead Agency:	PPROEM
Supporting Agencies:	City of Colorado Springs GIS
Hazards of Concern:	Earthquake, Avalanche
Initiative:	Map and Assess Community Vulnerability to Avalanche and Seismic Hazards
Description:	Map and assess community vulnerability to avalanche and seismic hazards and implement the maps and assessments into local planning regulations and plans.
Estimated Cost:	Medium
Potential Funding Source:	Staff Time
Timeline:	Short
Objectives Met:	**Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

4. CITY OF FOUNTAIN

This jurisdictional annex to the Pikes Peak Regional Multi-Hazard Mitigation Plan (HMP) provides information to assist public and private sectors in the City of Fountain with reducing losses from future hazard events. This annex focuses on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and people. The annex presents a general overview of City of Fountain, describes who participated in the planning process, assesses City of Fountain's risk, vulnerability, and capabilities, and outlines a strategy for achieving a more resilient community.

4.1 HAZARD MITIGATION PLANNING TEAM

The City of Fountain identified primary and alternate HMP points of contact and developed this plan over the course of several months, with input from many City departments. The Office of Emergency Management represented the community on the Pikes Peak Regional HMP Planning Partnership and Steering Committee and supported the local planning process by securing input from partners with specific knowledge to enhance the plan. All departments were asked to contribute to the annex development through reviewing and contributing to the capability assessment, reporting on the status of previously identified actions, and participating in action identification and prioritization.

Table 4-1 summarizes City of Fountain officials who participated in the development of the annex and in what capacity. Additional documentation of the City of Fountain's planning activities through Planning Partnership meetings is included in Volume 1.

Primary Point of Contact: John Trylch, Assistant City Manager and Emergency Manager
Address: 116 South Main Street, Fountain, CO 80817
Phone Number: 719-393-4933
Email: jtrylch@fountaincolorado.org
Alternate Point of Contact: Todd Evans, Deputy City Manager
Address: 116 South Main Street, Fountain, CO 80817
Phone Number: 719-322-2022
Email: tevans@fountaincolorado.org
NFIP Floodplain Administrator: Keith Curtis, Floodplain Administrator
Address: 2880 International Circle, Colorado Springs, CO 80910
Phone Number: 719-327-2898
Email: keith@pprbd.org

Table 4-1. Additional Contributors

Name	Department	Position	HMP Contribution
John Trylch	Strategic Partnerships	Emergency Manager	Lead Coordinator; Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Sam Stump	Administrative Services	Public Information Officer	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Todd Evans	Public Works	Deputy City Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Devin Graham	Fire Department	Fire Chief	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Mark Cristiani	Police Department	Police Chief	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Dan Blankenship	Utilities Department	Utilities Director	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Scott Trainor	City Manager	City Manager	Approval of Annex; Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

4.2 COMMUNITY PROFILE

The City of Fountain is a vibrant community just south of the City of Colorado Springs, Colorado, located adjacent to Fort Carson. The City of Fountain is 22.0 square miles, and has a rich heritage, rooted in the military, agriculture, and the railroads. Fort Carson calls itself the "best hometown in the Army" and the City of Fountain is home to many people serving the country. The City of Fountain's governance and administration consists of a mayor, six-member City Council elected by the citizens, and a full-time staff (Pikes Peak Regional Office of Emergency Management 2020).

According to the U.S. Census, the 2020 population for the City of Fountain was 29,802, a 15.3 percent increase from the 2010 Census. The 2023 American Community Survey (ACS) estimated that the population of the City of Fountain was 29,327.

Research has shown that some populations are at greater risk from hazard events because of decreased resources or physical abilities. These populations can be more susceptible to hazard events based on a number of factors including their physical and financial ability to react or respond during a hazard, and the location and construction quality of their housing. Data from the 2020 U.S. Census indicates that 7.1 percent of the population is 5 years of age or younger, 7.1 percent is 65 years of age or older, 0.7 percent is non-English speaking, 8.7 percent is below the poverty threshold, and 10.7 percent is considered disabled.

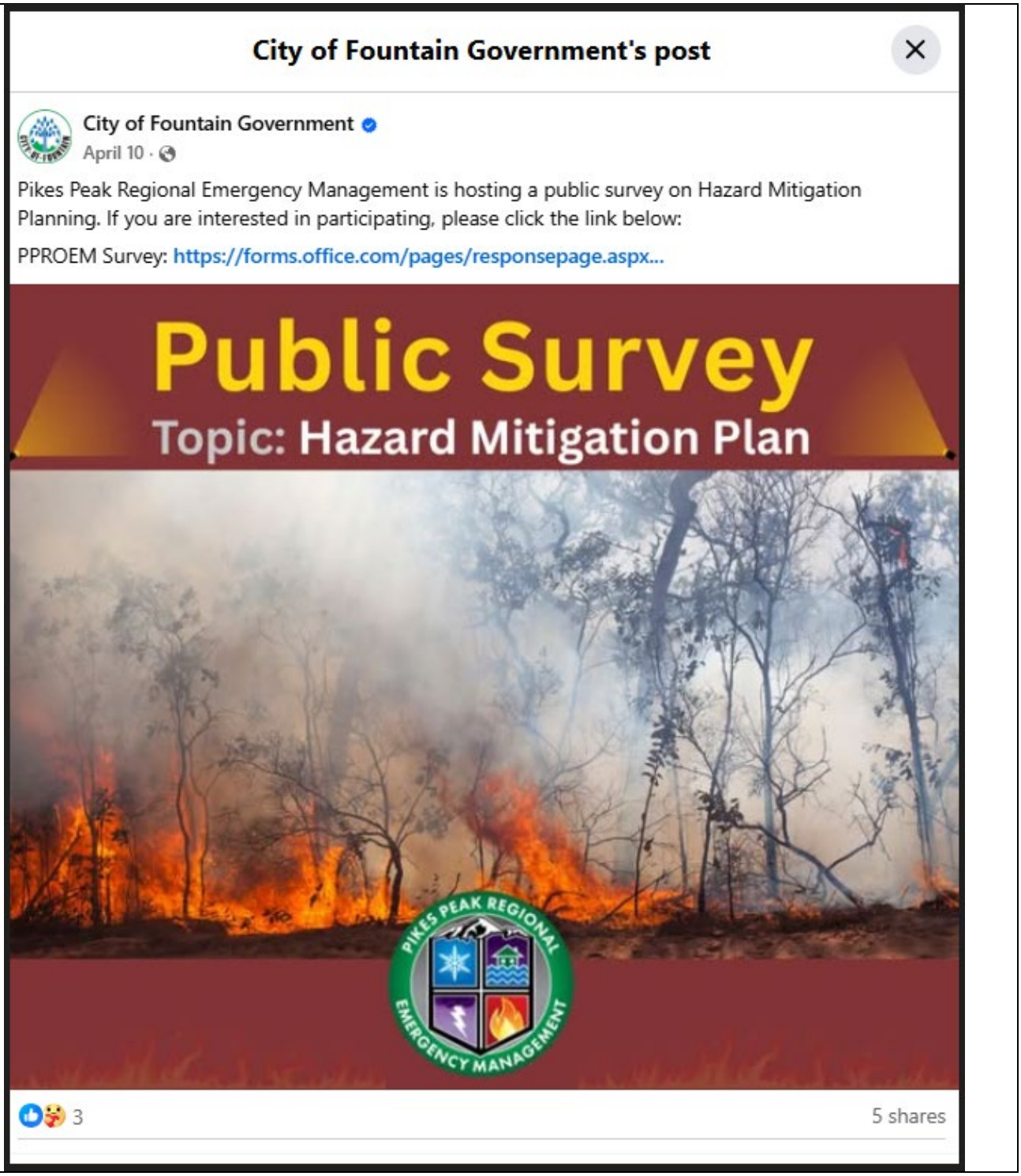
4.3 PUBLIC ENGAGEMENT

Volume 1 of this HMP describes the outreach to the public that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the City of Fountain completed specific activities to collect input on hazards and vulnerability from the general public in the community. The public was invited to participate in the plan by responding to the public survey (Figure 4-1), attending a virtual Steering Committee meeting, attending an in-person meeting, and reviewing the draft plan.

4.3.1 TARGETED OUTREACH TO WHOLE COMMUNITY

- Underserved Communities – The City of Fountain has partnered with local advocacy groups such as Care and Share Food Bank, Home Front Military Network, Mt. Carmel, the Veterans Administration VETCENTER, local churches, the Salvation Army, local Red Cross and others to ensure resources are available and there is awareness in the community. City of Fountain also works closely with El Paso County to ensure any services provided are supported locally
- Vulnerable Populations – Works with and includes Fountain Valley Senior Center

Figure 4-1. Social Media Post - Public Survey



4.4 STAKEHOLDER ENGAGEMENT

Volume 1 of this HMP describes the outreach to stakeholders that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the City invited stakeholders to participate in the planning process. The following organizations were invited to participate by attending a Steering Committee meeting, responding to the stakeholder survey, contributing information and expertise to the plan, and reviewing the draft plan:

4.4.1 LOCAL AND REGIONAL AGENCIES INVOLVED IN HAZARD MITIGATION ACTIVITIES

- City of Fountain Administration
- City of Fountain Public Safety (Police and Fire)
- City of Fountain Public Works
- City of Fountain Utilities

4.4.2 AGENCIES THAT HAVE THE AUTHORITY TO REGULATE DEVELOPMENT

- City of Fountain Planning Department

4.4.3 NEIGHBORING COMMUNITIES AND PARTNERS

- El Paso County
- Security and Widefield Fire Districts
- Security and Widefield Utilities Districts

4.4.4 REPRESENTATIVES OF BUSINESS, ACADEMIA, AND OTHER PRIVATE ORGANIZATIONS

- Fountain/ Fort Carson School District 8
- Widefield School District 3

4.4.5 NONPROFIT ORGANIZATIONS AND COMMUNITY-BASED ORGANIZATIONS

- Care and Share Food Bank
- Connections for Life
- Fountain Valley Senior Center
- Home Front Military Network
- Mt. Carmen Veteran Service Center
- The Salvation Army

4.4.6 OTHER STAKEHOLDERS

- Fort Carson

4.5 JURISDICTIONAL CAPABILITY ASSESSMENT AND INTEGRATION

The City of Fountain performed an inventory and analysis of authorities, policies, programs, funding, and resources that enhance its ability to implement mitigation strategies. Volume 1 describes the components included in the capability assessment and their significance for hazard mitigation planning. The jurisdictional assessment for this annex includes analyses of the following:

- Planning and regulatory capabilities
- Development and permitting capabilities
- Administrative and technical capabilities
- Fiscal capabilities
- Education and outreach capabilities
- Classification under various community mitigation programs
- Warning systems
- Adaptive capacity to withstand hazard events

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into day-to-day local government operations. As part of the hazard mitigation analysis, planning and policy documents were reviewed and each jurisdiction was surveyed to obtain a better understanding of their progress toward plan integration. Development of an updated mitigation strategy provided an opportunity for the City of Fountain to identify opportunities for integrating mitigation concepts into ongoing City procedures.

4.5.1 PLANNING AND REGULATORY CAPABILITY AND INTEGRATION

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards.

Codes, Ordinances, and Regulations

The HMP Team inventoried its existing codes, ordinances, and regulations that support or are related to hazard mitigation. Table 4-2 summarizes the ordinances currently in place in the City.

Plans

The HMP Team inventoried its existing plans that support or are related to hazard mitigation. Table 4-3 summarizes the plans currently in place.

4.5.2 DEVELOPMENT AND PERMITTING CAPABILITY

The Pikes Peak Regional Building Department (PPRBD) was created by an Inter-Governmental Agreement between the El Paso County Board of County Commissioners and the City Council of Colorado Springs in 1966. Today, the PPRBD services unincorporated El Paso County; the cities of Colorado Springs, Fountain and Manitou Springs; the towns of Green Mountain Falls, Monument and Palmer Lake; and in Teller County, the City of Woodland Park. PPRBD regulates the design, construction, quality of materials, use and occupancy of all structures in the Pikes Peak Region. Table 4-4 summarizes the capabilities of City of Fountain to oversee and track development.

Table 4-2. Codes, Ordinances, and Regulations

Code, Ordinance, Regulation	Capability
Building Code	*Chapter 14, approved March 30, 2023, Pikes Peak Regional Building Department* The City of Fountain building code, particularly in areas designated as Wildland-Urban Interface (WUI), reduces risk by implementing measures to minimize wildfire threats to life and property. This includes regulations on building materials, vegetation management, emergency vehicle access, and fire protection systems. The code also covers aspects like structure density and location, ensuring that new construction is designed to resist ignition and minimize the spread of fire. Additionally, the code specific levels of wind, rain, and hail that buildings should be able to withstand.
Zoning/ Land Use Code	*Ordinance as amended 1742, Updated in 2020, City of Fountain* Reduces risk by complying with up-to-date code regulations.
Subdivision Code	*Ordinance as amended 1412, Updated in 2008, City of Fountain* Reduces risk by complying with up-to-date code regulations.
Site Review Code	*Ordinance as amended 1742, Updated in 2020,City of Fountain* Reduces risk by complying with up-to-date code regulations.
Stormwater Management Code or Program	City of Fountain follows all Municipal Separate Storm Sewer System (MS4) Stormwater requirements
Environmental Protection Ordinance(s)	Follow all applicable EPA requirements through land planning processes.
Open Space and Conservation Program	City of Fountain utilizes private land conservation programs.

Table 4-3. Plans

Plan Type	Capability
Comprehensive/ Master Plan	*City of Fountain Strategic Plan, Completed in 2025, City of Fountain* Identifies city priorities and areas of focus, including infrastructure and critical services that support the HMP.
Floodplain Management or Watershed Plan	City of Fountain utilizes the Fountain Creek Watershed District.
Land Use Plan	Comprehensive Plan, City of Fountain, published by Resolution 05-054, August 2005, amended 2017
Transportation Plan	*Master Transportation Plan, Updated in 2022, City of Fountain Transportation Department* Identifies condition of Fountain's road network and identifies and prioritizes actions to improve traffic/ transportation conditions within the municipality.
Emergency Operations Plan	*Emergency Operations Plan, 2021, Office of Emergency Management* The EOP supports the HMP through establishment of procedures and processes to address response to identified hazards.
Public Health Plan	El Paso County Public Health Plan, El Paso County Public Health

Table 4-4. Development and Permitting Capability

	Yes/ No	Comment
Do you issue development permits?	Yes	-
If you issue development permits, what department is responsible?	-	City of Fountain Planning Department
If you do not issue development permits, what is your process for tracking new development?	N/A	-
Are permits tracked by hazard area? (For example, floodplain development permits.)	Yes	City of Fountain City Inspector/ Engineering Department
Do you have a buildable land inventory?	Yes	City of Fountain Planning Department maintains inventory of buildable and subdivided land. The inventory is used to inform the Comprehensive Development Plan and future land use.
If you have a buildable land inventory, please describe		
Describe the level of buildout in your jurisdiction.	-	Requests for development permits are overwhelming City Staff

4.5.3 ADMINISTRATIVE AND TECHNICAL CAPABILITY

Table 4-5 and Table 4-6 summarize potential staff and personnel resources available to the City of Fountain and their current responsibilities that contribute to hazard mitigation.

4.5.4 FISCAL CAPABILITY

Table 4-7 summarizes the financial resources available to the City of Fountain.

4.5.5 EDUCATION AND OUTREACH CAPABILITY

Table 4-8 summarizes the education and outreach resources available to the City of Fountain.

4.5.6 COMMUNITY CLASSIFICATIONS

Table 4-9 summarizes classifications for community programs available to the City of Fountain.

4.5.7 WARNING SYSTEMS

Peak Alerts is a countywide notification service used by public safety agencies in El Paso and Teller Counties. Alerts are delivered through Everbridge, a software platform that enables rapid communication during emergencies. These notifications are issued when public safety officials determine that a situation poses a threat to life or property. Examples include natural or human-caused disasters, hazardous materials incidents, missing persons, law enforcement activity affecting the public, evacuation orders, and other critical events (Everbridge 2025). Table 4-10 summarizes specific warning systems and services maintained or utilized by the City of Fountain.

Table 4-5. Administrative Capabilities

Capability	Available?	Comments
Planning Board/ Commission	Yes	Recommendations to City Council on development issues consistent with public safety and municipal code.
Zoning Board of Adjustment	Yes	Hearing Officer
Planning Department	Yes	Professional review of plans and development to ensure consistency with city code and safety measures
Mitigation Planning Committee	N/A	-
Environmental Board/ Commission	N/A	-
Open Space Board/ Committee	N/A	-
Economic Development Commission/ Committee	Yes	Actions and initiatives that improve local capacity and economy, strengthening ability for stakeholder response
Public Works/ Highway Department	Yes	Contributes to safety of public roads and bridges, supports HMP with mitigation activities
Construction/ Building/ Code Enforcement Department	Yes	Pikes Peak Regional Building Department
Emergency Management/ Public Safety Department	Yes	Prepares city staff and leadership to address and respond to emergencies and coordinates the HMP for the city
Maintenance programs to reduce risk (stormwater maintenance, tree trimming, etc.)	Yes	Streets department, Fire Department, Parks and Recreation, Public Works, assess threats and takes action to reduce hazards identified in the HMP
Mutual aid agreements	Yes	Provides mechanisms for mutual support during emergencies and in addressing hazards
Human Resources Manual e.g., Do any job descriptions specifically include identifying or implementing mitigation projects or other efforts to reduce natural hazard risk?	Yes	Identifies procedures and policies for city staff during emergency or hazard situations.

Table 4-6. Technical and Staffing Capabilities

Resources	Available?	Comments
Planners or engineers with knowledge of land development and land management practices	Yes	Ensures consistency with city code and related public safety measures
Engineers or professionals trained in building or infrastructure construction practices	Yes	Ensures consistency with city code and related public safety measures and practices
Planners or engineers with an understanding of natural hazards	Yes	Ensures consistency with city code and related public safety measures and practices
Transportation planner	Yes	Contributes to plans and activities that ensure safe transportation for city residents
Staff with expertise or training in benefit/ cost analysis	N/A	-
Professionals trained in conducting damage assessments	N/A	-
Personnel skilled or trained in GIS and/ or Hazards United States (HAZUS) – Multi-Hazards (MH) applications	Yes	As needed, provides detailed information and mapping capabilities which identify hazards.
Staff that work with socially vulnerable populations or underserved communities	N/A	-
Full-Time Building Official	Yes	Pikes Peak Regional Building Department
Environmental scientist familiar with natural hazards	N/A	-
Surveyor(s)	N/A	-
Floodplain Administrator	Yes	City of Fountain Engineer
Emergency Manager	Yes	As directed by city code, leads coordination and response to emergency situations as delegated by city manager and city council.
Grant Managers and/ or Writer(s) • Are data and maps from the HMP used to support documentation in grant applications?	Yes	Individual Department Staff
GIS Coordinator/ Analyst	Yes	Leads GIS activities in support of emergency management and the HMP.
Resilience Officer or Planner	N/A	-
Other (this could include stormwater engineer, environmental specialist, etc.)	N/A	-

Table 4-7. Fiscal Capabilities

Financial Resources	Accessible or Eligible to Use?	Comments
Community development Block Grants (CDBG, CDBG-DR, CDBG-MIT)	Yes	-
Capital improvements project funding	Yes	-
Authority to levy taxes for specific purposes	Yes	-
User fees for water, sewer, gas, or electric service	Yes	-
Impact fees for homebuyers or developers of new development/ homes	Yes	-
Stormwater utility fee	Yes	In two basins
Incur debt through general obligation bonds	Yes	-
Incur debt through special tax bonds	Yes	-
Incur debt through private activity bonds	Yes	-
Withhold public expenditures in hazard-prone areas	N/A	-
Other federal or state Funding Programs	Yes	-
Open Space Acquisition funding programs	N/A	-

Table 4-8. Education and Outreach Capabilities

Outreach Resources	Available?	Comments:
Public information officer or communications office	Yes	Two person staff, Administration Department
Personnel skilled or trained in website development	Yes	Communications Specialist, Administration Department
Hazard mitigation information available on your website	Yes	Hazard mitigation information plans to be included on city website.
Social media for hazard mitigation education and outreach	Yes	X, YouTube, Facebook
Community newsletter	N/A	-
Local news	Yes	City of Fountain utilized local media as necessary to share important safety information
Citizen boards or commissions that address issues related to hazard mitigation	N/A	-
Hazard awareness campaigns (Severe Weather Awareness Week, public events)	N/A	-
Natural disaster/ safety programs in place for schools	N/A	-
Organizations that conduct outreach to socially vulnerable populations and underserved communities	Yes	City of Fountain Volunteer Coordinator, city administration maintains contact with organizations that serve vulnerable populations and underserved communities.
Does the jurisdiction have any public outreach mechanisms / programs in place to inform residents about hazards, risk, and ways to protect themselves during such events?	Yes	The City of Fountain utilizes its communications tools such as social media, website and information boards to share information. City public safety departments (Fire) conduct classes and informational sessions to discuss hazards and mitigation activities.

Table 4-9. Community Classifications

Program	Participating?	Classification (if applicable)	Date Classified (if applicable)
National Flood Insurance Program (NFIP)	Yes	-	4/1/22
Community Rating System (CRS)	No	-	-
Building Code Effectiveness Grading Schedule (BCEGS)	No	-	-
Public Protection (ISO Fire Protection Classes 1 to 10)	Yes	-	-
NWS StormReady Certification	N/A	-	-
Firewise Communities classification	N/A	-	-

Table 4-10. Warning Systems and Services

System/ Service	Available?	Describe:
General Warning Program	Yes	Uses Peak Alerts as mass notification system for City
Flood	N/A	-
Wildfire	N/A	-
Tornado	N/A	-
Geological Hazard	N/A	-
Other	N/A	-

4.5.8 CAPABILITY EXPANSION AND IMPROVEMENT

The City of Fountain has the ability to expand and improve its own mitigation capabilities based on the inventory of existing authorities, policies, programs, funding, and resources summarized in Table 4-2 through Table 4-10. Within its municipal authority the City can update and strengthen codes and ordinances, refine permitting and site-review procedures, reallocate or prioritize capital improvement funding, expand education and outreach through the City's Communications Office (website, social media, and PIO channels), and build internal technical and administrative capacity (planning, engineering, GIS, stormwater, and emergency management) to implement HMP actions. The City can also integrate HMP goals and action items into the City of Fountain Strategic Plan, the next version of the CIP, and neighborhood/community plans to institutionalize mitigation in day-to-day operations and capital programming. However, the City of Fountain has limited staffing and funding to expand its current mitigation capabilities. To overcome these gaps, the jurisdiction will rely on PPROEM, PPRBD, and other regional or state partners for technical assistance and support.

4.5.9 ADAPTIVE CAPACITY

Adaptive capacity refers to the inherent ability of a system, whether social, ecological, or organizational, to adapt and respond to changing conditions, disturbances, or shocks to maintain functionality, integrity, and resilience. It enhances the ability of various entities, including communities, to minimize exposure and vulnerability to hazards while effectively managing the impacts of disasters (Lin and Lee 2024). Each jurisdiction has a unique combination of capabilities to adjust to, protect from, and withstand a future hazard event, future conditions, and changing risk.

Table 4-11 summarizes the adaptive capacity for each identified hazard of concern and the City's capability to address related actions using the following classifications:

- Strong adaptive capacity means the jurisdiction does have the capability to effectively respond; plans/ policies exceed minimum requirements; deployable resources all of which decrease vulnerability.

- Moderate adaptive capacity means minimum requirements are in place; moderate capabilities; mitigation measures are identified but not implemented widespread; jurisdiction can recover but needs outside resources.
- Weak adaptive capacity means the jurisdiction does not have the capability to effectively respond, which leads to an increase in vulnerability. Examples include weak/outdated/inconsistent plans, policies, codes/ordinances in place; no redundancies; limited to no deployable resources; limited capabilities to respond; long recovery.

Table 4-11. Adaptive Capacity

Hazard	Adaptive Capacity
Avalanche	Moderate
Cyber Attack	Moderate
Dam and Levee Failure	Moderate
Drought and Extreme Heat	Moderate
Earthquake	Moderate
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Moderate
Flood	Moderate
Hail	Moderate
Hazardous Materials	Moderate
Landslide and Rockfall	Moderate
Lightning	Moderate
Major Aircraft Incident	Moderate
Mud or Debris Flow	Moderate
Subsidence and Sinkholes	Moderate
Tornado	Moderate
Wildfire	Moderate
Wind	Moderate
Winter Storm	Moderate

4.6 NATIONAL FLOOD INSURANCE PROGRAM

This section provides specific information on the management and regulation of the regulatory floodplain, including current and future compliance with the National Flood Insurance Program (NFIP). The floodplain administrator is responsible for maintaining this information.

4.6.1 NFIP COMPLIANCE

The City has participated in the NFIP since 1974 and is a Class 10 community with the CRS. The City has adopted floodplain management regulations through the Pikes Peak Regional Building Code, which incorporates NFIP-compliant standards for regulating development within Special Flood Hazard Areas. Enforcement is the responsibility of the Pikes Peak Regional Building Department. Through adoption and enforcement of these provisions, property owners remain eligible for federal flood insurance and the jurisdictions maintain good standing with the NFIP. Table 4-12 summarizes the City of Fountain's compliance with the NFIP.

4.6.2 REPETITIVE LOSS

The Open FEMA NFIP Multiple Loss Properties dataset was analyzed to gain an understanding of repetitive flood loss in the County. The dataset provides information on structures that have had multiple NFIP claims across the history of the program. Table 4-13 summarizes residential and non-residential repetitive loss and severe repetitive loss in the City of Fountain.

Table 4-12. NFIP Compliance

What local department is responsible for floodplain management?	The Pikes Peak Regional Building Department is responsible for Floodplain Management in almost all of El Paso County, including the City of Fountain. The City of Fountain participates in the NFIP and are a Class 10 CRS community.
Date of last Flood Insurance Rate Map (FIRM) adoption:	December 7, 2018
Are any certified floodplain managers on staff in your jurisdiction?	No
Do you have access to resources to determine possible future flooding conditions from climate change?	The City of Fountain relies on County resources and services for future flooding condition and climate change information.
Does your floodplain management staff need any assistance or training to support its floodplain management program? • If so, what type of assistance/ training is needed?	The City of Fountain would be interested in training for Engineer Staff.
Provide an explanation of NFIP administration services you provide (e.g., permit review, GIS, education/ outreach, inspections, engineering capability)	N/A
How do you determine if proposed development on an existing structure would qualify as a substantial improvement?	Engineers are responsible for determining if proposed development on an existing structure would qualify as substantial improvement.
What are the barriers to running an effective NFIP program in the community, if any?	Funding and capacity
Does your jurisdiction have any outstanding NFIP compliance violations that need to be addressed? • If so, state the violations.	Unknown

When was the most recent Community Assistance Visit (CAV) or Community Assistance Contact (CAC)?	Unknown
What is the local law number or municipal code of your flood damage prevention ordinance? • What is the date that your flood damage prevention ordinance was last amended?	City of Fountain Subdivision Regulations, 2008 - Notably, the subdivision standards are designed to prevent flood damage to persons and properties and minimize expenditures for flood control and restrict building on flood lands, shorelands, wetlands, areas covered by poor soils, or in areas otherwise poorly suited for building or construction
Does your floodplain management program meet or exceed minimum requirements? • If exceeds, in what ways?	Meets
Are there other local ordinances, plans or programs (e.g., site plan review) that support floodplain management and meeting the NFIP requirements? • For instance, does the planning board or zoning board consider efforts to reduce flood risk when reviewing variances such as height restrictions?	None
Are the community's floodplain management regulatory standards sufficient for current and future conditions? • Future conditions may include changes to population, development patterns, precipitation patterns, and natural floodplain functions.	Unknown as weather/climate is changing annually.
Does your community plan to join the CRS program or is your community interested in improving your CRS classification?	No

Table 4-13. Repetitive Loss and Severe Repetitive Loss

Type of Repetitive Loss	Residential	Non-Residential
# Repetitive Loss Properties (NFIP definition)	0	0
# Repetitive Loss Properties (FMA definition)	0	0
# Severe Repetitive Loss Properties (NFIP definition)	0	0
# Severe Repetitive Loss Properties (FMA definition)	0	0

NFIP Definition of Repetitive Loss: The NFIP defines a repetitive loss property as any insurable building for which two or more claims of more than $1,000 were paid by the NFIP within any rolling 10-year period since 1978.

FMA Definition of Repetitive Loss: FEMA's Flood Mitigation Assistance (FMA) program defines a repetitive loss property as any insurable building that incurred flood-related damage on two occasions, in which the cost of the repair, on average, equaled or exceeded 25 percent of the market value of the structure at the time of each such flood event.

NFIP Definition of Severe Repetitive Loss: A residential property covered under an NFIP flood insurance policy and: (a) That has at least four NFIP claim payments over $5,000 each, and the cumulative amount of such claims payments exceeds $20,000; or (b) For which at least two separate claims payments have been made with the cumulative amount of the building portion of such claims exceeding the market value of the building. In both instances, at least two of the claims must be within 10 years of each other, and claims made within 10 days of each other will be counted as one claim.

FMA Definition of Severe Repetitive Loss: An NFIP-Insured structure that has incurred flood-related damage for which four or more separate claims payments have been made, with the amount of each claim (including building and contents payments) exceeding $5,000, and with the cumulative amount of such claims payments exceeding $20,000; or for which at least two separate claims payments (building payments only) have been made under such coverage, with the cumulative amount of such claims exceeding the market value of the building.

Source: (FEMA 2024)

4.6.3 FLOOD VULNERABILITY SUMMARY

Table 4-14 provides a summary of the NFIP program and flood vulnerability in the City of Fountain.

4.6.4 PREVENTATIVE ACTIVITIES

Table 4-15 provides a summary of preventative activities undertaken as part of the City's CRS program.

Table 4-14. Flood Vulnerability Summary

Describe areas prone to flooding in your jurisdiction. • Include sources of water, depth of flooding, velocities, and warning time	Flood areas: • Fountain Creek – high velocities based and vary due to storms to the north • Jimmy Camp Creek – high velocities based on and vary due to storms to the north
Describe past floods in your jurisdiction. • Include worst floods, amount of damage, and community impacts	Most recent: • 100 year storms x2 in 2023 – major streets closed for extended periods, residential homes flooded, Fountain Creek improvements impacted • 10 year storms every year – road damage
Do you maintain a list of properties that have been damaged by flooding? • If yes, describe how list is updated and who maintains list	No
Are any RiskMAP projects currently underway in your jurisdiction? • If yes, describe the projects underway	No

How do you make Substantial Damage determinations? • How many were declared for recent events in your jurisdiction?	Participants subject to the PPRBD implement the substantial improvement/substantial damage (SI/SD) provisions of their floodplain management regulations by requiring property owners, following a damaging event or proposed improvement, to submit a detailed cost estimate prepared by a licensed contractor, along with documentation of the structure's pre-event market value, typically based on an appraisal or local tax-assessed value. Cost estimates are reviewed and evaluated in accordance with FEMA P-758, which defines costs that must be included and excluded when determining substantial improvement or substantial damage. The local floodplain administrator uses this documentation to determine whether the cost of repairs or improvements equals or exceeds 50 percent of the structure's market value. If that threshold is met, the structure is classified as substantially damaged or substantially improved and must be brought into full compliance with current floodplain management standards as a condition of permit approval. The jurisdiction documents the determination and enforces compliance through its permitting authority, consistent with NFIP requirements and PPRBD provisions.
How many properties have been mitigated (elevation or acquisition) in your jurisdiction? • If there are mitigated properties, how were the projects funded?	The last property mitigation project was in conjunction with El Paso County and involved shutting down the Creekside Mobile Home Park to move residents off the Fountain Creek.
Do you maintain a list of property owners interested in flood mitigation? • If yes, describe how list is updated and who maintains list • How many homeowners and/ or business owners are interested in mitigation (elevation or acquisition)?	No
Do your flood hazard maps adequately address the flood risk within your jurisdiction? • If not, state why.	Yes

Table 4-15. Preventive Activities

Comprehensive or Land Use Plan • How does the plan reduce future flood losses? • What are the flood standards in the plan? • How should the community revise the plan to further flood mitigation?	Will continue to rely on El Paso County floodplain maps to adhere to flooding best practices.
Building Code • How does the code reduce future flood losses? • What are the flood standards in the code? • How should the community revise the code to further flood mitigation?	Refer to Pikes Peak Regional Building Department.
Zoning Ordinance • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	The City of Fountain follows the Pikes Peak Regional Building Department floodplain codes and FEMA floodplain maps.
Floodplain Management Regulations • How do the regulations reduce future flood losses? • What are the flood standards in the regulations? • How should the community revise the regulations to further flood mitigation?	Local jurisdictions implement and enforce floodplain management regulations by requiring permits for all development within Special Flood Hazard Areas (SFHAs) shown on effective FEMA Flood Insurance Rate Maps or other adopted floodplain mapping. The local floodplain administrator reviews proposed development for compliance with applicable floodplain standards, including elevation or floodproofing, floodway restrictions, and certification requirements. Compliance is enforced through permit conditions, inspections, and documentation, with enforcement actions taken as necessary to address non-compliant development and maintain consistency with NFIP and PPRBD requirements.
Subdivision Ordinance • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	The City of Fountain follows the Pikes Peak Regional Building Department floodplain codes and FEMA floodplain maps.
Stormwater Management Regulations • How do the regulations reduce future flood losses? • What are the flood standards in the regulations? • How should the community revise the regulations to further flood mitigation?	The City of Fountain Inspector quality controls all stormwater regulations and utilizes 3rd party consultant for difficult cases.

4.6.5 FLOOD-RELATED MITIGATION ACTIVITIES

Table 4-16 provides a summary of flood-related mitigation activities considered for inclusion in the mitigation strategy and a discussion for why it is or is not appropriate for the jurisdiction.

4.6.6 SPECIAL FLOOD-RELATED HAZARD AREAS

Table 4-17 summarizes less-frequent flood hazards in the City of Fountain. For further information on less frequent floods, see Volume 1.

Table 4-16. Flood-Related Mitigation Activities

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Property Protection: Relocation	Yes	With regional support, this activity is feasible
Property Protection: Acquisition	Yes	With regional support, this activity is feasible
Property Protection: Building Elevation	Yes	The City of Fountain follows the Pikes Peak Regional Building Department floodplain codes and FEMA floodplain maps.
Property Protection: Retrofitting	Yes	The City of Fountain follows the Pikes Peak Regional Building Department floodplain codes and FEMA floodplain maps.
Property Protection: Sewer Backup Protection	Yes	Sanitation District regulations
Natural Resource Protection: Erosion and Sediment Control	Yes	City of Fountain Inspector - evaluates
Natural Resource Protection: Natural Area Preservation	Yes	City Inspector/ Parks Department - monitor
Natural Resource Protection: Water Quality Improvement	Yes	Engineering & City Inspector monitor
Emergency Services: Hazard Response Operations	Yes	Fire Department
Emergency Services: Critical Facility Protection	Yes	Facilities Manager
Emergency Services: Health and Safety Maintenance	Yes	Safety & Risk Department
Emergency Services: Post-Disaster Mitigation Actions	Yes	City Admin and Office of Emergency Management
Structural Projects: Storm Drain Improvements	Yes	City Inspector
Public Information: Environmental Education	Yes	Public Information Officer

Table 4-17. Special Flood-Related Hazard Areas

Uncertain flow paths: alluvial fans, moveable bed streams, channel migration, and other floodplains where the channel shifts during a flood.	N/A
Closed basin lakes: lakes that have a small or no outlet that may stay above flood stage for weeks, months, or years.	N/A
Ice jams: flooding caused when warm weather and rain break up a frozen river. The broken ice floats down river until it is blocked by an obstruction, such as a bridge or shallow area, creating a dam.	N/A
Land subsidence: lowering of the land surface caused by withdrawal of subsurface water or minerals or by compaction of organic soils.	N/A
Mudflow hazards: a river, flow, or inundation of liquid mud down a hillside, usually as a result of a dual condition of loss of brush cover and the subsequent accumulation of water on the ground, preceded by a period of unusually heavy or sustained rain.	N/A
Coastal erosion: areas subject to the wearing away of land masses caused primarily by waves on the oceans, Gulf of Mexico, and the Great Lakes.	N/A
Tsunamis: large ocean waves typically caused by an earthquake, landslide, or underwater volcano.	N/A

4.7 GROWTH/ DEVELOPMENT TRENDS

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to appreciating a jurisdiction's overall risk to its hazards of concern. Recent and expected future development trends, including major residential/ commercial development and major infrastructure development, are summarized in Table 4-18 through Table 4-20.

Table 4-18. Number of Building Permits for New Construction Issued Since the Previous HMP

Type of Development	2020	Within SFHA	2021	Within SFHA	2022	Within SFHA	2023	Within SFHA	2024	Within SFHA
Single Family	87	-	6	-	52	-	72	-	106	-
Multi-Family	3	-	3	-	2	-	52	-	2	-
Other (commercial, mixed-use, etc.)	46	-	32	-	27	-	39	-	45	-
Total Permits Issued	90	N/A	41	N/A	81	N/A	163	N/A	153	N/A

SFHA = Special Flood Hazard Area (1% flood event)

Table 4-19. Recent Major Development and Infrastructure from 2020 to Present

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
South Academy Highlands	Commercial	20+	4425 Venetucci Blvd	Fishers Canyon area	Phase one complete includes a Sams Club, Walmart, Holiday Inn, Marriot, etc. – in progress – Phase one complete
King Soopers	Commercial	20+	Syracuse and Mesa Ridge	Mesa Ridge Corridor	King Soopers Market Place, Whataburger, Discount Tire, UC Health Building, etc. – in progress
Garrison Apartments	Residential	330 apartments	Healy and Mesa Ridge	Mesa Ridge Corridor	330 apartments, complete
Ventana South	Residential	350 single family residential	Old Pueblo Road and RMB Court	Jimmy Camp Creek Basin	350 homes in progress

* Only location-specific hazard zones or vulnerabilities identified.

Table 4-20. Known or Anticipated Major Development and Infrastructure in the Next Five Years

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Aspen Ranch	Residential	227 single family residential	Link Rd and Watchmen Rd	FMIC Ditch area	227 homes in progress
Corvallis Neighborhood	Residential and Commercial	1100 homes and 25 acres of commercial	Fontaine and Marksheffel	Fontaine corridor	1100 homes and 25 acres residential to begin in 2026
Mesa Ridge Neighborhood	Residential and Commercial	1800 homes and 20 acres of commercial	Cross Creek Rd and Link Rd	Drainage from Marksheffel area	1800 homes, 2 schools and 20 acres of commercial to begin 2025/ 2026

Recent development trends in the City of Fountain have significantly increased the community's exposure to certain hazards due to rapid growth and infrastructure limitations. The City of Fountain has been overwhelmed with building requests which has caused the City to limit the number of approvals because of a lack of water available through the City Utility. Currently there are over 30 businesses building in the City of Fountain and 3,500 residential homes currently in the approval process. Due to the lack of transportation infrastructure, a major concern for the City is roads

during a critical incident. The major hazard concerns would be Fountain Creek flooding along the western boundary of the city and a wildland fire, similar to the recent incident in Louisville/ Boulder, where the fire would spread from the grasslands to the east of the City into the populated areas/ neighborhoods.

4.8 JURISDICTIONAL RISK ASSESSMENT

The hazard profiles in Volume 1 provide detailed information regarding each planning partner's vulnerability to the identified hazards, including summaries of the City of Fountain's risk assessment results and data used to determine the hazard ranking. Key local risk assessment information is presented below.

4.8.1 HAZARD AREA

Hazard area maps provided below illustrate the probable hazard areas impacted within the City are shown in Figure 4-2 through Figure 4-4. These maps are based on the best available data at the time of the preparation of this plan and are adequate for planning purposes. Maps are provided only for hazards that can be identified clearly using mapping techniques and technologies and for which the City of Fountain has significant exposure.

4.8.2 HAZARD EVENT HISTORY

The history of natural and non-natural hazard events in the City of Fountain is detailed in Volume 1, where each hazard profile includes a chronology of historical events that have affected the City and its municipalities. Table 4-21 shows loss and damage in the City of Fountain during hazard events since the last hazard mitigation plan update.

Figure 4-2. City of Fountain Flood, Debris Flow Hazard Area

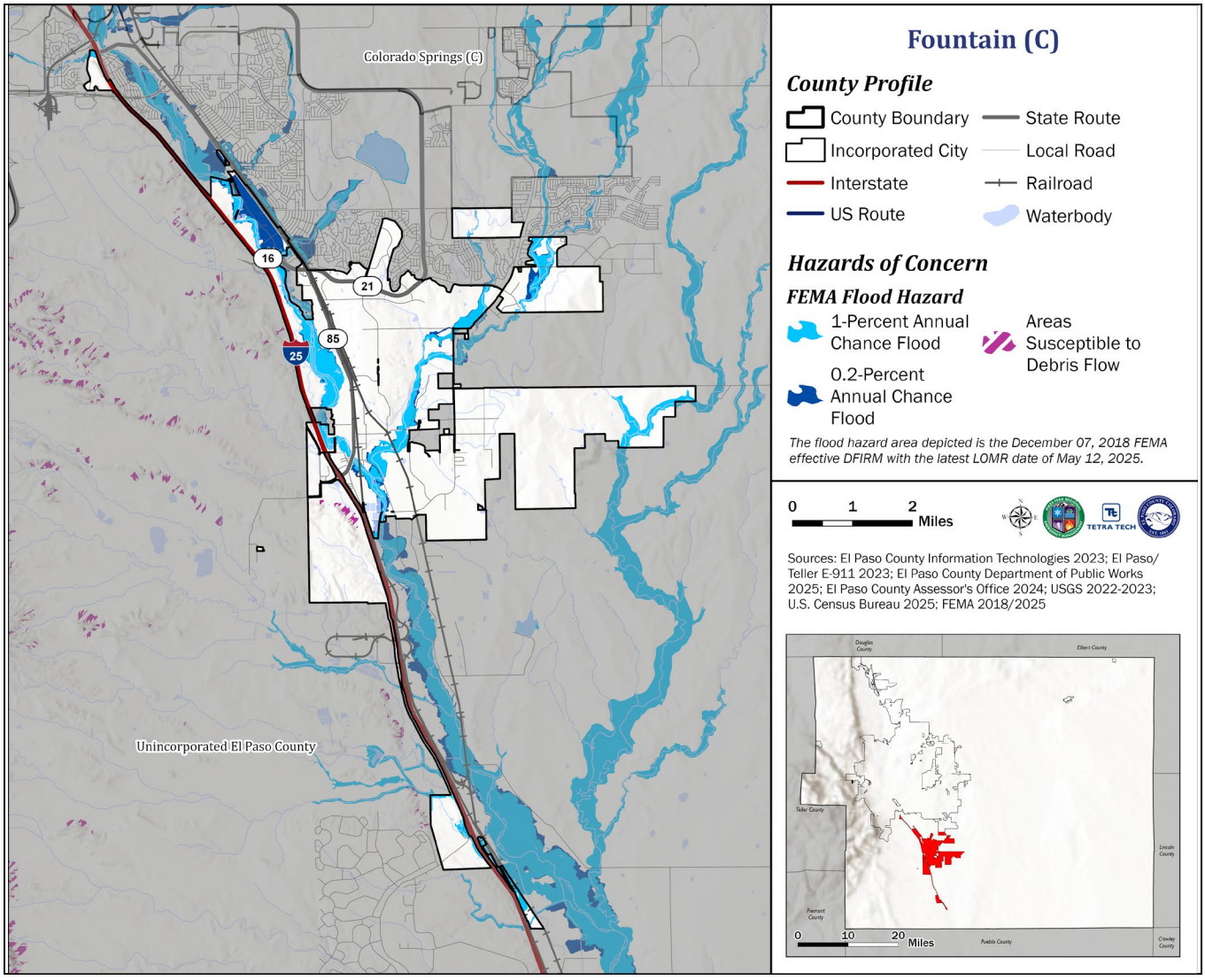


Figure 4-3. City of Fountain Geologic, Avalanche Hazard Area

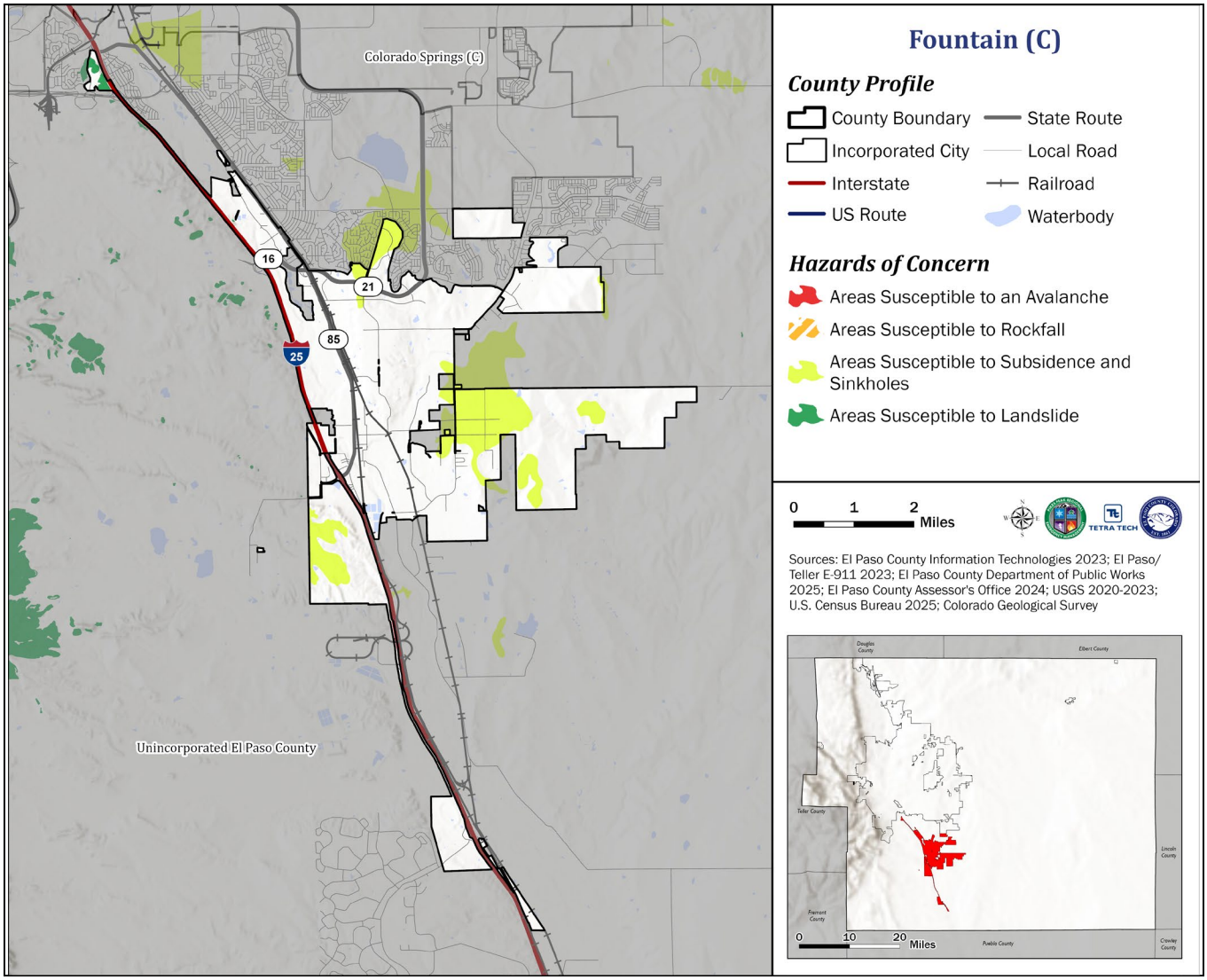


Figure 4-4. City of Fountain Wildfire Hazard Area

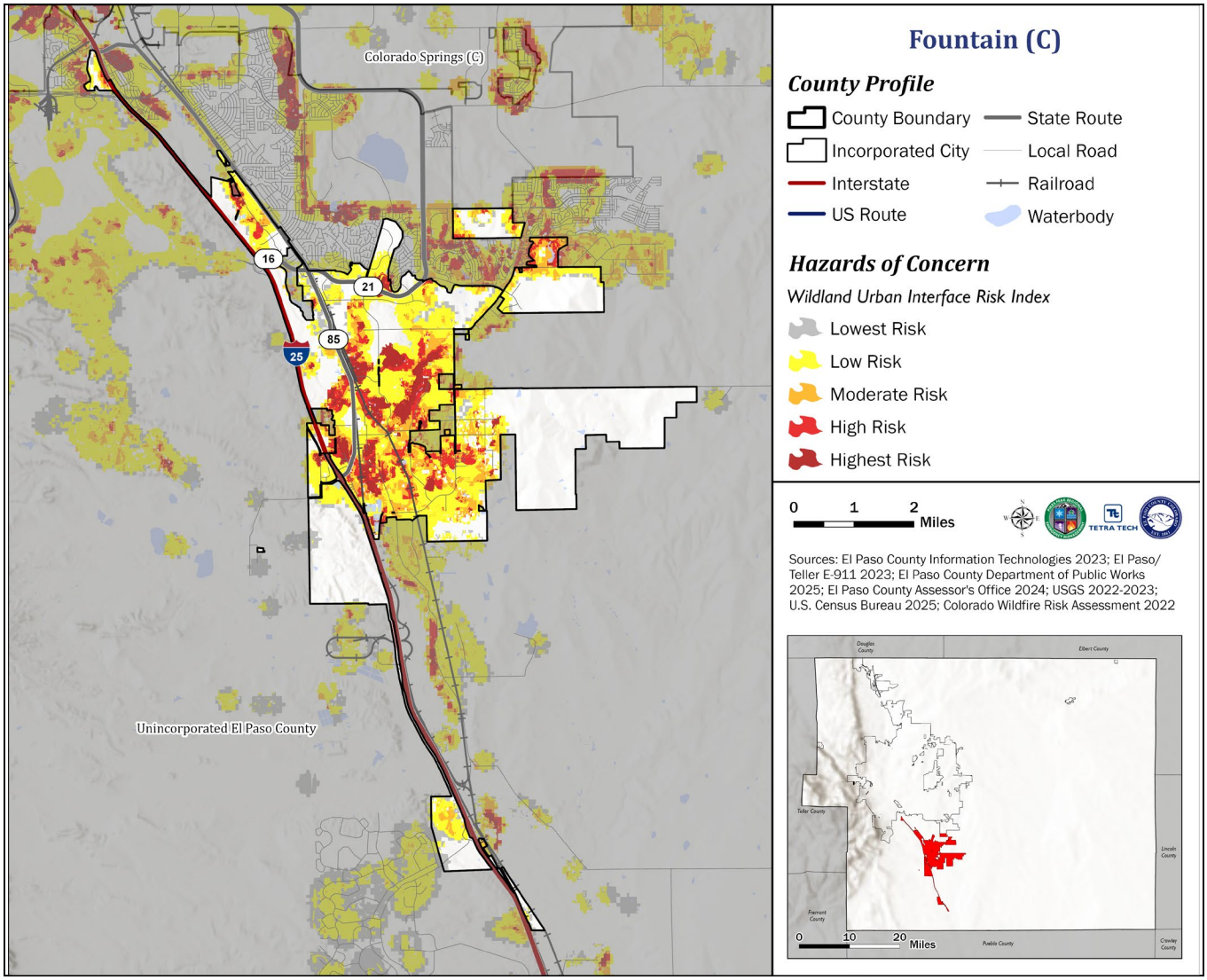


Table 4-21. Hazard Event History in City of Fountain

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
February 7, 2020	February 7, 2020	Winter Storm	A Winter Storm produced six to eight inches of snow near Falcon, Florissant, Manitou Springs, Monument, Pueblo West and Woodland Park, Nine to ten inches of snow was measured near the Air Force Academy, Black Forest, Colorado Springs, Palmer Lake and Penrose. 11 to 12 inches of snow graced Monarch Pass, while 19 inches of snow impacted Leadville.	Overtime for snow removal on City Streets- $3,198.77.
August 5, 2020	August 5, 2020	Heavy Rain	Isolated showers and storms developed over the mountains and high valleys during the day. Thunderstorm development then shifted to the I-25 corridor in the afternoon, specifically the Pikes Peak region, where multiple storms produced large hail. Heavy rainfall with localized flooding also occurred on this day. Water flowing over curb at Fontaine and Dartmouth. Extensive street flooding reported by broadcast media. Cars stalling in flood waters across roadway. Several boulders washed onto Highway 24 due to heavy rainfall. Trained spotter reported large hail, 1.75 inches. Woman was hit in the wrist at 7 Falls and was injured. Time estimated at 4 PM. Reported at 10th and Colorado Ave., Colorado Springs, CO. National Weather Service employee reported large hail, 1.75 inches. Heavy rainfall of 1.51 inches.	Hail in the City of Fountain caused damage to the Fleet in the amount of $61,514.38.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
September 8, 2020	September 9, 2020	Winter Storm	A strong upper level system impacted southern Colorado from September 8th through the 10th. This system brought an end to the above normal warmth and provided the region with winter like weather. Strong northerly winds, heavy snow across the mountains and mountain valleys, and a wintry mix of rain, snow, sleet, and freezing rain across parts of the I-25 corridor were all observed during this time. Additionally, well below normal temperatures brought an end to the growing season over much of the area. Snow amount of 9 inches. 4 NNE Black Forest.	Snow caused a slide off of Fire Command vehicle while attempting to move a damaged vehicle after a TA on the interstate-damages totaled $1,423.70. Overtime for snow removal on City Streets-$0
October 25, 2020	October 26, 2020	Winter Storm	A potent winter storm affected the region on the 25th and 26th, bringing heavy snow to both the higher terrain and parts of the plains in southern Colorado. A brief period of freezing drizzle did occur prior to this snow, with a period of heavy snow then occurring. The highest amounts were observed across the southwest mountains with this event. Additionally, a much colder air mass provided well below normal temperatures across the region. Snowfall of 8.9 inches. 4 South Air Force Academy.	Overtime for snow removal on City Streets-$381.36.
December 14, 2020	December 15, 2020	Heavy Snow	A strong upper level system moved across the region during this time and provided another favorable setup for snow across southern Colorado. Only a few heavy snow reports were observed with this system. Heavy snow of 6.0 inches. 3 north northeast Monument.	Overtime for snow removal on City Streets-$679.48
January 26, 2021	January 26, 2021	Heavy Snow	An active pattern and a favorable setup for persistent snow development occurred during this period, with both the higher terrain and lower elevations observing snow. Much of the snow during this time occurred over the eastern mountains and adjacent lower levels.	Overtime for snow removal on City Streets-$1,734.92

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
February 17, 2021	February 18, 2021	Heavy Snow	A period of heavy snow was noted across southern Colorado during this time frame. Snow was observed across much of southern Colorado, especially the Wet and Sangre de Cristo mountains, and Pikes Peak region. The highest snowfall amounts were observed across the Pikes Peak region though, with many snowfall reports in excess of six inches observed over Teller and El Paso Counties. Heavy snow of 10.0 inches. 4 east northeast Monument. Heavy snow of 6.5 inches. 3 east northeast Manitou Springs. Heavy snow of 8.0 inches. Cascade.	Overtime for snow removal on City Streets- $3,239.37
March 14, 2021	March 15, 2021	Winter Storm	A large upper level system slowly moved across the region during this time frame, providing an extended period of moderate to heavy snow across the region. The widespread heavier snow did lessen in coverage towards the end of the period, however, continued to focus across the Palmer Divide. Moderate to heavy snow persisted in this location along with high winds, with blizzard conditions noted across far northern El Paso County. Highest snowfall amounts of around two feet were also observed in this location. Freezing rain, with 0.25 inches of icing on surfaces due to freezing drizzle and fog. Paved surfaces reported as icy. Heavy snow of 28.0 inches. Palmer Lake. Heavy snow of 16.4 inches. 4 miles south Air Force Academy. Heavy snow of 27.0 inches. Woodland Park.	Overtime for snow removal on City Streets- $1,756.27

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
November 17, 2022	November 18, 2022	Heavy Snow	As a cold front moved through the area, snow continued to fill in along the I-25 corridor throughout the evening and overnight hours. While snow was observed over both the I-25 and Highway 50 corridors, the highest snowfall totals of 6 to 7 inches occurred across El Paso County. Heavy snowfall of 7.1 inches two miles south southwest of Colorado Springs.	Overtime for snow removal of City Streets- $133.63
December 28, 2022	December 29, 2022	Heavy Snow	An initial warmer start to the period resulted in a rain snow mix across the Pikes Peak region. With the arrival of much colder air, a transition to all snow occurred for the remainder of the event with heavy snow occurring in many places. Snowfall amounts were mainly in the six to ten inch range, though a few reports up to around one foot were observed over far northern El Paso County. Heavy snow of 13.5 inches.	Overtime for snow removal on City Streets- $1,639.90
January 18, 2023	January 19, 2023	Heavy Snow	An active period was observed across south central Colorado during this time, with periods of heavy snow occurring over both the higher and lower terrain. The eastern San Juan Mountains observed the highest snowfall, with storm totals up to around four feet. The Pikes Peak region observed up to around seven inches, with lighter amounts observed elsewhere across the lower terrain. Storm total snowfall of 6.5 inches. 3 foot drifts.	Overtime for snow removal on city streets- $92.88
February 15, 2023	February 15, 2023	Heavy Snow	Remnants of an AR combined with a strong cold front delivered heavy snow across the majority of Pueblo's CWA. Winter storm brough 6.3 inches of snow.	Overtime for snow removal on City Streets- $2,068.98

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
April 21, 2023	April 22, 2023	Heavy Snow	A Spring system dropped snow, heavy over some places, from April 21st through April 23rd. The hardest hit area was the southern I-25 corridor. There was 3 inches of snow that fell 2 miles east of Manitou Springs. There was 4.5 inches of snow that fell in Woodland Park.	Overtime for snow removal on City Streets- $103.59
June 16, 2023	June 16, 2023	Heavy Rain – State and Federal Disaster Declarations	Heavy rain, severe thunderstorms, flash flooding, and tornadoes occurred over southern Colorado, with multiple reports of flooding in El Paso and Pueblo Counties.	On June 21, 2023- City of Fountain had hail damages to the City Fleet totaling $306,983.40 and damages to City Buildings totaling $5,808.05 Heavy rains from systems beginning June 12th and days afterwards caused damages to both the Bandley Bridge/ Clover Ditch and the Old Pueblo Road Bridge costing $3,850,000.00 Summer rains also caused damage to parks and trails; the City of Fountain received $205,877.22 from FEMA to facilitate repairs.
August 5, 2023	August 5, 2023	Tornado	The one and only time this year when there was a proper monsoonal tap over southern Colorado. In this case, there was weak northwesterly flow aloft, and southeasterly flow at the surface, which resulted in an unstable and high shear environment. There was almost a tornado that touched down; however, no reports of debris or damage were reported. Spotter reported a funnel cloud to the west beginning to appear, just to the north of Monument. Trained spotter saw the tornado on the ground around 3 to 4 miles north of his location.	On 8/ 5/ 23, City of Fountain experienced a significant hail storm that caused $303,486.50 in damages to the City Fleet.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
November 20, 2023	November 20, 2023	Winter Weather	A closed low propagates over southern Colorado, tightening near the Colorado and Kansas border. The cold air aloft behind the cyclone created efficient conditions for snow across the Pikes Peak region, with the heaviest snowfall falling over Teller County and extreme northwestern El Paso County and lower amounts over the lower elevations of El Paso County. There was 6 inches of snow that fell 4 miles southwest of Palmer Lake. There was 5 inches that fell over Woodland Park. There was 2.0 inches of snow 2 miles north of Black Forest.	Overtime for snow removal on City Streets- $962.46
December 8, 2023	December 9, 2023	Heavy Snow	A long and sharp trough passed over the region that brought a strong cold front with very cold air behind it. The cold air created an efficient environment for efficient snow production, leading to heavy snowfall accumulations across the eastern mountains and the I-25 corridor from El Paso County down to the New Mexico border. There was 10.2 inches of snow that fell.	Overtime for snow removal on City Streets- $2,510.15
January 8, 2024	January 8, 2024	High Wind	The closed low dug down in a deep trough across the Rocky Mountains and SE Colorado. This brough more widespread heavy snow and strong winds to the forecast area. There was 6.2 inches of snow that fell.	Overtime for snow removal on City Streets- $503.48
January 19, 2024	January 19, 2024	Winter Weather	Northwesterly flow set up over Colorado on January 19th. The northwesterly flow is an efficient orientation for upslope flow over the Sawatch Range of Lake and Chaffee Counties. Occasionally if there is a small amounts of instability snow bands can develop over the I-25 corridor, which happened here. The amounts were quite small, however.	Overtime for snow removal on City Streets- $521.36

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
February 11, 2024	February 11, 2024	Heavy Snow	An upper trough moved into the area and combined with a good tap of moisture from the southwest to cause snowfall across the area. There was 13.5 inches of snow measured.	Overtime for snow removal on city streets- $2,414.07
March 2, 2024	March 3, 2024	Heavy Snow	A broad upper level trough moved in from the Pacific Northwest, bringing strong winds to the area along with orographically enhanced snowfall to some areas. There was 4.0 inches of snow measured.	Overtime for snow removal on City Streets- $301.50
March 16, 2024	March 16, 2024	Heavy Snow	The incoming upper low split into two parts: a broad trough that quickly moved east and a new lobe of energy that dove to the south, resulting in some lingering snow for the following several days. There was 20.0 inches of snow measured, as accumulation from the last 24 hours.	Due to the icy road conditions on I25, a semi truck slid into the Fire Engine that was on scene of a TA- damages to the Fire Engine $22,523.10
March 24, 2024	March 24, 2024	Heavy Snow	During late March, yet another deep upper level trough dug in across the western US. This, along with a strong southwesterly flow from the subtropical jet, brought in sufficient moisture and synoptic/ orographic lift for another round of snowfall for parts of SE Colorado. Additionally, the strong synoptic forcing and convective nature of parts of this system did allow for the formation of one landspout tornado on March 26th. There was 6.7 inches of snow measured.	Between March 9 and March 22, City had $2,260.84 in Overtime for snow removal on City Streets.
July 7, 2024	July 7, 2024	Hail	Northwest flow blossoms hail storms. Hail measured to 1 inch fell southeast of Peterson AFB.	Hail storm in City of Fountain caused $206,000 in damages to City Fleet.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
August 19, 2024	August 19, 2024	Thunderstorm Wind	An active upper level pattern with a series of shortwave troughs moving over the region throughout the course of the week produced several days of strong to severe thunderstorms over the region. A trained spotter reported hail of 2 inches in diameter via social media with picture. A public source reported 1.50 inches of rain, which fell in a short period of time, and was produced by a strong thunderstorm.	City of Fountain received significant hail during this storm that caused $755,000 in damages to City Fleet and $225,000 in damages to City buildings.
November 6, 2024	November 9, 2024	Heavy Snow	The broad upper trough continued to deepen over the Four Corners Region, with gusty winds and moist upslope flow continuing moderate to heavy snowfall across most of the forecast area. There was 27.9 inches of snow measured.	Due to the icy road conditions on I25, a fire department ambulance slid off the interstate causing $336,501 in damages. Overtime for snow removal on City Streets- $3053.84

EM = Emergency Declaration (FEMA); DR = Major Disaster Declaration (FEMA)

4.8.3 HAZARD RANKING AND VULNERABILITIES

The hazard profiles in Volume 1 have detailed information regarding each planning partner's vulnerability to the identified hazards. The following presents key risk assessment results for the City of Fountain.

The participating jurisdictions have differing degrees of vulnerability to the hazards of concern, so each jurisdiction ranked its own degree of risk to each hazard. The community-specific hazard ranking is based on problems and impacts identified by the risk assessment presented in Volume 1. The ranking process involves an assessment of the likelihood of occurrence for each hazard; the potential impacts of the hazard on people, property, and the economy; community capabilities to address the hazard; and changing future climate conditions.

Table 4-22 shows the City of Fountain's final hazard rankings for identified hazards of concern. Mitigation action development uses the ranking to target hazards with the highest risk.

Table 4-22. Hazard Ranking

Hazard	Rank
Avalanche	Negligible
Cyber Attack	Moderate
Dam and Levee Failure	Low
Drought and Extreme Heat	Moderate
Earthquake	Low
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Low
Flood	Moderate
Hail	Moderate
Hazardous Materials	High
Landslide and Rockfall	Low
Lightning	Moderate
Major Aircraft Incident	Moderate
Mud or Debris Flow	Low
Subsidence and Sinkholes	Negligible
Tornado	Moderate
Wildfire	Moderate
Wind	Moderate
Winter Storm	Moderate

Note: The scale is based on the hazard rankings established in Volume 1, modified as appropriate based on review by the jurisdiction

4.8.4 IDENTIFIED ISSUES

After reviewing the City of Fountain's hazard event history, hazard rankings, hazard location, and current capabilities, the City of Fountain identified the following vulnerabilities within the community:

- There is lack of public information on severe weather impacts to residents.
- Flood maps are not publicly accessible or easy to access for residents.
- There is lack of geological hazard information and coordination between agencies.
- Extreme acts of violence, such as active shooters, are a threat to individuals throughout the nation, including the City.
- There are high erosion zones along stream banks within the City.
- Fountain Creek has historical floodplains which have been degraded and are in need of improvements.

- There is lack of public awareness and education on watershed importance and overall flood preparedness/ threats.
- There is substantial woody debris build up in urban reaches which cause debris jams and increase flood risks for residents.
- The City does not have a Post-Fire Watershed Recovery Plan.

4.9 MITIGATION STRATEGY AND PRIORITIZATION

This section discusses the status of mitigation actions from the previous HMP, describes proposed hazard mitigation actions, and prioritizes actions to address over the next five years.

4.9.1 CHANGES IN PRIORITIES

The City of Fountain was a participating jurisdiction in the last regional HMP and the City has recently (2025) re-invigorated its emergency management program and is working more closely with PPROEM and other regional stakeholders to enhance city capacity and mitigation efforts. The City of Fountain intends to improve and increase mitigation efforts and activities.

4.9.2 PAST MITIGATION ACTION STATUS

Table 4-23 indicates progress on the City's mitigation strategy identified in the 2020 HMP. Actions that are still recommended but not completed or that are in progress are carried forward and combined with new actions as part of the mitigation strategy for this plan update. Previous actions that are now ongoing programs and capabilities are indicated as such and are presented in the capability assessment earlier in this annex.

Table 4-23. Status of Previous Mitigation Actions

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
Fountain.1 - Put Flood Information in the Local Paper: Seasonal (formerly #41)	Put flood information in the local paper to educate the community about flood risk and emergency actions.	City of Fountain OEM	IN PROGRESS- Local paper went out of business	No- Local Paper went out of business so no longer an initiative that can be achieved.
Fountain.2 - Map and Assess Community Vulnerability to Seismic Hazards (formerly #42)	Map and assess community vulnerability to seismic hazards and implement the maps and assessments into local planning regulations and plans	City of Fountain OEM	NO PROGRESS.	No inclusion in 2026 plan, not feasible
Fountain.3 - Conduct Lightning Awareness (formerly #44)	Educate the community about Lightning Awareness	City of Fountain OEM	NO PROGRESS	No inclusion in 2026 plan

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
Fountain.4 - Tornado Plans and Drills for Public Buildings (formerly #47)	Develop tornado plans and implement drills for public buildings to protect citizens	City of Fountain OEM	ONGOING CAPABILITY	No inclusion in 2026 plan
Fountain.5	-	-	Cancelled	No
Fountain.6	-	-	Cancelled	No
Fountain.7 - Participate in Local Emergency Planning Committee (formerly #50)	Include the city in the LEPC and increased awareness and response planning	City of Fountain Office of Fire Department	IN PROGRESS	No inclusion in 2026
Fountain.8 - Meet Criteria for Storm Ready Community (formerly #52)	Meet the criteria for a Storm Ready Community to prepare the community to be storm ready and resistant.	City of Fountain OEM	NO PROGRESS	Not included in the 2026 plan
Fountain.9 - Develop a Coordinated Response Plan for Acts of Violence (formerly #53	Develop coordinated rapid response for extreme acts of violence by coordinating with the police department, fire department, school district, city hall and emergency management.	City of Fountain OEM	ONGOING CAPABILITY	No inclusion in the 2026 plan
Fountain.10 - Develop Coordinated Rapid Response to Aircraft Incidents (formerly #54)	Develop coordinated rapid response accidents by coordinating with the police department, fire department, airport, CSFD, El Paso County SO and emergency management.	City of Fountain OEM	NO PROGRESS	No inclusion in the 2026 plan
Fountain.11 - Conduct Annual Review and Tri-annual Update of the Fountain EOP (formerly #55)	Conduct annual review and tri-annual updates to the City of Fountain EOP.	City of Fountain OEM	ONGOING CAPABILITY: Updating EOP in 2025.	No inclusion in the 2026 plan
Fountain.12 - Update OEM consequence capabilities management	Build/ update OEM consequence capabilities management. IE: equipment, vehicles, a disaster route map – highlighting the main roads out of the city. Also a public outage system.	City of Fountain OEM	ONGOING CAPABILITY	No inclusion in the 2026 plan
Fountain.13	-	-	Cancelled	No

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
Fountain.14 - Social Media information for the public and employees on COVID-19 Health Management Programs.	City of Fountain Social Media information for the public as well as employees on COVID-19 Health Management Programs. Locations of free testing sights, tracing, information on keeping safe at Christmas and family gatherings. Free antibody testing for employees. Links to El Paso County Health Department and COVID dial.	City of Fountain OEM	COMPLETE	No inclusion in the 2026 plan
Fountain.15 - Flood awareness/ prevention Program (formerly #39 & 40)	Locate pamphlets at City Hall and information on City website.	City of Fountain OEM	IN PROGRESS	NO inclusion in 2026 plan

4.9.3 ADDITIONAL MITIGATION EFFORTS

In addition to the mitigation actions completed in Table 4-23, Fountain identified the following mitigation efforts completed since the last HMP:

- Wildfire risk training and mitigation
- Participation in regional wildfire and flooding exercise
- Stormwater infrastructure monitoring and mitigation activities
- Active shooter training and preparations
- Assessment of physical security conditions at City of Fountain city hall
- Implementation of enhanced physical security measures for public meetings
- Physical security improvements at various city owned facilities
- Mitigation of chemical contamination (Perfluorinated Compounds/ PFAS)
- Inter-agency coordination to address risks to the community (County, CDOT, Utilities)
- Enhanced partnership with regional office of emergency management
- Re-organization and additional emergency management training of city emergency coordination staff
- Initiated review and update of city Emergency Operations Plan
- Inventory and assessment of city incident command resources and capabilities
- Implementation of a cyber-security roadmap and additional cyber-security training for all city staff
- Maintenance and continued utilization of emergency notification resources (Everbridge)

4.9.4 HAZARDS NOT INCLUDED IN MITIGATION STRATEGY

The City has chosen targeted projects that will enhance the overall resilience of the City to their hazards of greatest concern, with the resources available to a municipality of City of Fountain's size.

The City did not design mitigation actions for hazards identified as "negligible" in Table 4-22, including avalanche and subsidence and sinkholes. However, some mitigation actions described in the strategy below may enhance local plans and community awareness about all hazards in the region.

4.9.5 PROPOSED HAZARD MITIGATION ACTIONS FOR THE HMP UPDATE

City of Fountain participated in the mitigation strategy workshop for this HMP to identify appropriate actions to include in a local hazard mitigation strategy. Its comprehensive consideration of all possible activities to address hazards of concern included review of the following FEMA documents:

- FEMA 551 "Selecting Appropriate Mitigation Measures for Floodprone Structures" (March 2007)
- FEMA "Mitigation Ideas—A Resource for Reducing Risk to Natural Hazards" (January 2013).

The action worksheets included at the end of this annex list the mitigation actions that the City of Fountain would like to pursue in the future to reduce the effects of hazards. The actions are dependent upon available funding (grants and local match availability) and may be modified or omitted at any time based on the occurrence of new hazard events and changes in City priorities.

Table 4-24 indicates the range of proposed mitigation action categories. The four FEMA mitigation action categories and the six CRS mitigation action categories are listed in the table to further demonstrate the wide range of activities and mitigation measures selected.

Volume 1 identifies 14 evaluation criteria for prioritizing the mitigation actions. To assist with rating each mitigation action as high, medium, or low priority, a numeric rank is assigned for each of the evaluation criteria. Table 4-25 provides a summary of the prioritization of all proposed mitigation actions for the HMP update.

Table 4-24. Analysis of Mitigation Actions by Hazard and Category

Hazard	LPR	SIP	NSP	EAP	PR	PP	PI	NR	SP	ES
Avalanche										
Cyber Attack	X	X		X	X	X	X			X
Dam and Levee Failure				X			X			X
Drought and Extreme Heat	X			X	X		X			
Earthquake	X						X			
Epidemic and Pandemic	X			X	X	X	X			X
Extreme Acts of Violence	X			X	X	X	X			X
Flood	X	X		X		X	X			X
Hail				X			X			
Hazardous Materials	X			X	X	X	X			X
Landslide and Rockfall	X						X			
Lightning	X			X		X	X			
Major Aircraft Incident	X			X	X	X	X			X
Mud or Debris Flow	X			X	X	X	X			X
Subsidence and Sinkholes										
Tornado	X			X		X	X			
Wildfire	X		X		X	X		X		X
Wind	X		X	X	X	X	X	X		X
Winter Storm	X		X		X	X				X

See Section 1.3.3 for description of categories

Table 4-25. Summary of Prioritization of Actions

Project Number	Project Name	Life Safety	Property Protection	Cost-Effective	Technically	Politically	Legal	Funding	Environment	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-Fountain-01	Citizen Information Campaign on Severe Weather	6	6	4	4	4	4	4	1	3	4	3	4	4	4	55	High
Action 2026-Fountain-02	Flood Maps and Preparedness Information Digitally Available	6	6	4	4	4	4	4	1	3	4	3	4	4	4	55	High
Action 2026-Fountain-03	Geological Coordination with Local Agencies and Stakeholders	6	6	4	4	4	4	4	1	3	4	3	4	4	4	55	High
Action 2026-Fountain-04	Plan and Execute Active Shooter Exercises at City Facilities	8	8	4	3	4	4	3	2	4	3	4	3	4	4	58	High
Action 2026-Fountain-05	Cyber-Security Road Map and Action Plan	4	6	3	4	4	4	2	1	4	4	1	3	3	4	47	Medium
Action 2026-Fountain-06	Education Campaign of Dams/Levee Failures	4	4	4	4	4	4	2	1	3	3	2	3	3	4	45	Medium
Action 2026-Fountain-07	Drought & Heat Resilience Plan	6	6	3	3	3	4	3	3	4	4	2	3	3	4	51	High
Action 2026-Fountain-08	Collaborate with Regional Hazardous Materials Response Teams	6	6	4	4	4	3	3	2	4	3	4	3	3	4	53	High

Project Number	Project Name	Life Safety	Property Protection	Cost-Effective	Technically	Politically	Legal	Funding	Environment	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-Fountain-09	Mud and Debris Hazard Assessment and Public Outreach	6	6	3	3	3	4	3	4	4	4	2	3	3	4	52	High
Action 2026-Fountain-10	Wildfire Mitigation Activities	8	8	4	4	4	3	3	4	4	3	2	3	3	4	57	High
Action 2026-Fountain-11	Critical Facilities Hardening and Infrastructure Resilience Program	6	8	3	3	3	3	2	2	3	3	2	3	3	4	48	Medium
Action 2026-Fountain-12	Emergency Warming Centers and Protocols for Vulnerable Populations	8	8	4	4	3	3	3	2	3	3	3	3	3	4	54	High
Action 2026-Fountain-13	Epidemic & Pandemic Preparedness, Mitigation and Response	6	6	3	3	3	3	2	1	3	3	2	3	3	4	45	Medium
Action 2026-Fountain-14	Mitigation for Flood Prone Areas	8	8	3	3	3	3	2	3	3	3	2	3	3	4	51	High
Action 2026-Fountain-15	Protected Lightning Locations	8	8	3	3	3	3	2	1	3	3	2	3	3	4	49	Medium
Action 2026-Fountain-16	Protected Tornado Locations	8	8	3	3	3	3	2	1	3	3	2	3	3	4	49	Medium

Note: Volume 1, Section 19 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (< 35), Medium (35-49), High (> 50).

Action 2026-Fountain-01. Citizen Information Campaign on Severe Weather

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	Fountain City Communications, other city departments
Hazards of Concern:	Severe Weather- Drought and Extreme Heat, Hail, Lightning, Wind, Winter Storm, Tornado
Initiative:	Citizen information campaign on Severe Weather
Description:	Develop and distribute a community-wide severe weather preparedness campaign using the city's website, social media platforms, and other information channels. Content will be promoted consistently before, during, and after severe weather events, using both digital platforms and non-digital outlets.
Estimated Cost:	Low
Potential Funding Source:	General Funds
Timeline:	Short Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Fountain-02. Flood Maps and Preparedness Information Digitally Available

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	City Departments
Hazards of Concern:	Flood, Dam or Levee Failure, Mud and Debris Flow
Initiative:	Make flood maps and preparedness information digitally available to citizens
Description:	Publish and maintain up-to-date flood maps and related information on the city website, ensuring they are easy to access and understand and provide printed or digital copies upon request.
Estimated Cost:	Low
Potential Funding Source:	City General Funds
Timeline:	Short Term
Objectives Met:	**Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Fountain-03. Geological Coordination with Local Agencies and Stakeholders

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	PPROEM other municipalities and school district
Hazards of Concern:	Geologic – Earthquake, Landslide and Rockfall
Initiative:	Coordinate with other local agencies and stakeholders on Geologic threat related matters
Description:	Engage in regional planning efforts and actively participate in exercises that address mitigation and response to geologic threats. Collaborate with partner agencies to identify risks, develop coordinated strategies, and test response plans.
Estimated Cost:	Low
Potential Funding Source:	City Resources, FEMA Hazard Mitigation Grant Program
Timeline:	Short Term
Objectives Met:	**Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Fountain-04. Plan and Execute Active Shooter Exercises at City Facilities

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	Fountain Police and Fire Departments, City Administration
Hazards of Concern:	Human caused events, including Cyber-attack, Extreme Acts of Violence, Epidemic or Pandemic, Hazardous Materials Incident, Major Aircraft Incident,
Initiative:	Plan and execute active shooter / counter-terrorism exercises at city facilities, implement cyber security roadmap, maintain epidemic and pandemic standard operating procedures, coordinate capabilities to respond to hazardous materials incidents, coordinate capabilities to respond to a major aircraft incident.
Description:	Plan, coordinate, and execute a large-scale active shooter and terrorism exercise at city facilities, integrating local public safety agencies and city staff. Train participants on response protocols, communication procedures, and coordination strategies to ensure swift, effective action during extreme acts of violence. Implement and maintain cyber-security plans and contingencies. Maintain city standard operating procedures for epidemic and pandemics. Coordinate and when possible expand capacity to respond to hazardous materials related incidents. Coordinate and be prepared to respond to major aircraft incidents as part of a regional team.
Estimated Cost:	Medium
Potential Funding Source:	City General Funds
Timeline:	Short Terms
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Fountain-05. Cyber-Security Road Map and Action Plan

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	City Administration
Hazards of Concern:	Human Caused- Cyber Attack
Initiative:	Cyber-Security Road Map and Action Plan
Description:	Develop, adopt, and implement a comprehensive Cyber-security Roadmap and Action Plan to protect City assets from cyber-attacks, ensure continuity of critical services, and reduce overall cyber risk exposure.
Estimated Cost:	Low
Potential Funding Source:	City Budget, FEMA State and Local Cybersecurity Grant Program
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Fountain-06. Education Campaign of Dams/Levee Failures

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	Public Works
Hazards of Concern:	Dam/Levee
Initiative:	Education Campaign of Dams/Levee failures
Description:	Post information for public to educate on regional Dam/Levee threats to region.
Estimated Cost:	Low
Potential Funding Source:	City Budget, Staff Time
Timeline:	Short -Term
Objectives Met:	**Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Fountain-07. Drought and Heat Resilience Plan

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	City Administration
Hazards of Concern:	Drought/Extreme Heat
Initiative:	Develop a municipal Drought & Heat Resilience Plan
Description:	Develop a municipal Drought & Heat Resilience Plan that integrates water supply contingency, public health responses, and prioritized actions for vulnerable populations.
Estimated Cost:	Low
Potential Funding Source:	City Budget, FEMA Hazard Mitigation Grant Program
Timeline:	Short Term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Fountain-08. Collaborate with Regional Hazardous Materials Response Teams

Requirement	Details
Lead Agency:	City of Fountain Fire Department
Supporting Agencies:	Fountain Emergency Management
Hazards of Concern:	Hazardous Materials
Initiative:	Collaborate with Regional Hazardous Materials Response Teams
Description:	Collaborate with regional hazardous materials response teams to ensure planned and coordinated response through the use of mutual aid agreements and precontracted remediation/cleanup vendors.
Estimated Cost:	Medium
Potential Funding Source:	City Budget, Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Fountain-09. Mud and Debris Hazard Assessment and Public Outreach

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	City Fire Department, Police Department, Streets Department
Hazards of Concern:	Mud/Debris Flow
Initiative:	Mud and Debris Hazard Assessment and Public Outreach
Description:	Conduct an assessment of mud/debris hazards in the city, and inform the public of risk mitigation measures
Estimated Cost:	Low
Potential Funding Source:	City Budget, FEMA Hazard Mitigation Grant Program
Timeline:	Short-Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Fountain-10. Wildfire Mitigation Activities

Requirement	Details
Lead Agency:	City of Fountain Fire Department
Supporting Agencies:	City Emergency Management
Hazards of Concern:	Wildfire
Initiative:	Wildfire Mitigation Activities
Description:	Identify, prioritize, and implement wildfire mitigation projects, including targeted vegetation management, fuel reduction, and remediation of high-risk areas to reduce wildfire intensity and protect life, property, and critical infrastructure.
Estimated Cost:	Low
Potential Funding Source:	City Budget, FEMA Hazard Mitigation Grant Program
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Fountain-11. Critical Facilities Hardening and Infrastructure Resilience Program

Requirement	Details
Lead Agency:	City of Fountain Fire Department
Supporting Agencies:	City Emergency Management
Hazards of Concern:	Wind
Initiative:	Critical Facilities Hardening and Infrastructure Resilience Program
Description:	Harden critical infrastructure with redundant power, secure entrances, and reinforced exterior elements.
Estimated Cost:	Low
Potential Funding Source:	City Budget, FEMA Hazard Mitigation Grant Program
Timeline:	Short-Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Fountain-12. Emergency Warming Centers and Protocols for Vulnerable Populations

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	City Fire Department, Police Department, City Departments
Hazards of Concern:	Winter Storm
Initiative:	Emergency Warming Centers and Protocols for Vulnerable Populations
Description:	Establish emergency warming centers and protocols for vulnerable populations, including transportation plans and pet accommodations in coordination with Pikes Peak Regional Office of Emergency Management.
Estimated Cost:	Low
Potential Funding Source:	City Budget, FEMA Hazard Mitigation Grant Program
Timeline:	Short-Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 3.2:** Ensure that businesses, organizations, and residents are informed about resources specifically available before, during, and after a disaster
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Fountain-13. Epidemic & Pandemic Preparedness, Mitigation and Response

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	El Paso County Public Health
Hazards of Concern:	Epidemic/Pandemic
Initiative:	Epidemic & Pandemic Preparedness, Mitigation and Response
Description:	The City will collaborate closely with El Paso County Public Health to design and implement mitigation measures aimed at minimizing the effects of epidemics and pandemics.
Estimated Cost:	Low
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Fountain-14. Mitigation for Flood Prone Areas

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	City Fire Department, Police Department, City Departments
Hazards of Concern:	Flooding
Initiative:	Conduct updated assessment and mitigation activities for flood prone areas in coordination with regional partners. Develop and implement protocols for emergency response to flooding events
Description:	Update assessments and conduct mitigation activities for flood prone areas in coordination with regional partners. Develop and implement flood response protocols for emergency response activities in flood prone areas
Estimated Cost:	Medium
Potential Funding Source:	City Budget, FEMA Hazard Mitigation Grant Program
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Fountain-15. Protected Lightning Locations

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	City Fire Department, Police Department, City Departments
Hazards of Concern:	Lightning
Initiative:	Identify and maintain protected locations from lightning risk. Protect critical infrastructure in coordination regional partners.
Description:	Identify and maintain identified protected locations from lightning risk. Identify and protect critical infrastructure sites from lighting risk through mitigation actions, in coordination with regional partners.
Estimated Cost:	Medium
Potential Funding Source:	City Budget, Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Fountain-16. Protected Tornado Locations

Requirement	Details
Lead Agency:	City of Fountain Office of Emergency Management
Supporting Agencies:	City Fire Department, Police Department, City Departments
Hazards of Concern:	Tornado
Initiative:	Identify and maintain protected locations from Tornado risk. Harden and Protect critical infrastructure as possible in coordination regional partners.
Description:	Identify and maintain identified protected locations from tornado risk. Identify and protect critical infrastructure sites from tornado risk through mitigation actions, in coordination with regional partners.
Estimated Cost:	Low
Potential Funding Source:	City Budget, FEMA Hazard Mitigation Grant Program
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

5. CITY OF MANITOU SPRINGS

This jurisdictional annex to the Pikes Peak Regional Multi-Hazard Mitigation Plan (HMP) provides information to assist public and private sectors in the City of Manitou Springs with reducing losses from future hazard events. This annex focuses on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and people. The annex presents a general overview of City of Manitou Springs, describes who participated in the planning process, assesses City of Manitou Springs's risk, vulnerability, and capabilities, and outlines a strategy for achieving a more resilient community.

5.1 HAZARD MITIGATION PLANNING TEAM

The City of Manitou Springs identified primary and alternate HMP points of contact and developed this plan over the course of several months, with input from many City departments. The Planning Department represented the community on the Pikes Peak Regional HMP Planning Partnership and Steering Committee and supported the local planning process by securing input from partners with specific knowledge to enhance the plan. All departments were asked to contribute to the annex development through reviewing and contributing to the capability assessment, reporting on the status of previously identified actions, and participating in action identification and prioritization.

Table 5-1 summarizes City officials who participated in the development of the annex and in what capacity. Additional documentation of the City's planning activities through Planning Partnership meetings is included in Volume 1.

Primary Point of Contact: Frederick Rollenhagen, Planning Director
Address: 606 Manitou Avenue, Manitou Springs, CO 80829
Phone Number: 719-685-2550
Email: frollenhagen@manitouspringsco.gov
Alternate Point of Contact: Denise Howel, City Administrator
Address: 606 Manitou Avenue, Manitou Springs, CO 80829
Phone Number: 719-960-7809
Email: dhowell@manitouspringsco.gov
NFIP Floodplain Administrator: Keith Curtis, Floodplain Administrator
Address: 2880 International Circle, Colorado Springs, CO 80910
Phone Number: 719-327-2898
Email: keith@pprbd.org

Table 5-1. Additional Contributors

Name	Department	Position	HMP Contribution
Denise Howell	Administration	City Administrator	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Zachary Davison	Planning	Planner II	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Eric Karlson	Public Services	Public Services Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Gillian Rossi	Parks and Recreation	Parks and Rec Director	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Keith Buckmiller	Fire Dept	Fire Chief	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

5.2 COMMUNITY PROFILE

The City of Manitou Springs was incorporated in 1876 at the foot of Pikes Peak and the start of Ute Pass. The size of the City is about 3.5 square miles within the incorporated area. City of Manitou Springs is located at the confluence of three major drainage basins (Ruxton Creek, Fountain Creek, and Williams Canyon), which converge in the center of downtown. Additional creek/ drainage routes within the City are Sutherland Creek, which runs through the Crystal Hills neighborhood approximately along Crystal Park Road on the southeast side of the community, and Becker's Lane Drainage, which runs parallel to Becker's Lane out of Garden of the Gods in the northeast part of the City (Pikes Peak Regional Office of Emergency Management 2020).

According to the U.S. Census, the 2020 population for City of Manitou Springs was 4,858, a 2.96 percent decrease from the 2010 Census. The 2023 American Community Survey (ACS) estimated that the population of the City was 4,796.

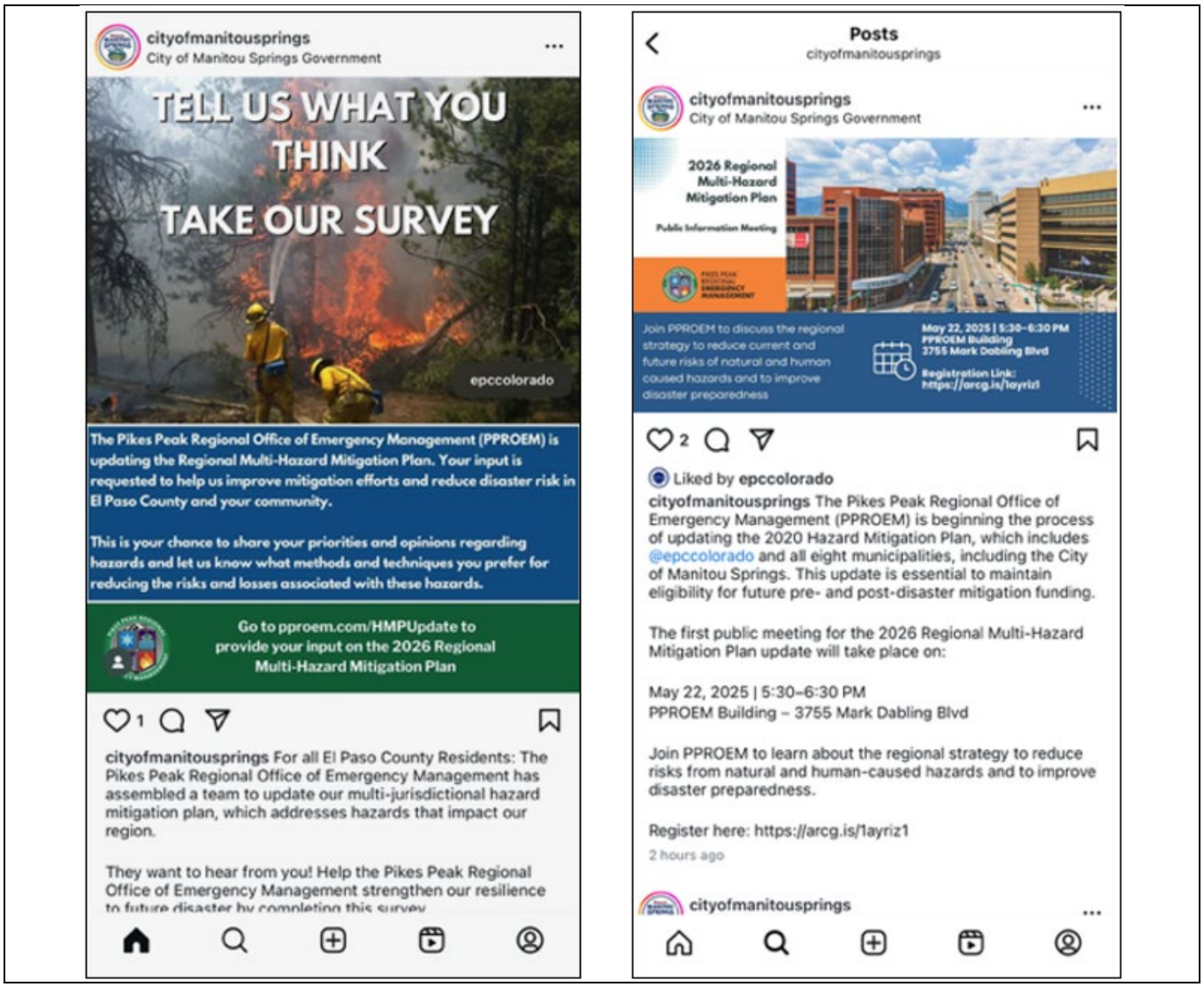
Research has shown that some populations are at greater risk from hazard events because of decreased resources or physical abilities. These populations can be more susceptible to hazard events based on a number of factors including their physical and financial ability to react or

respond during a hazard, and the location and construction quality of their housing. Data from the 2020 U.S. Census indicates that 1.3 percent of the population is 5 years of age or younger, 17.9 percent is 65 years of age or older, 0.5 percent is non-English speaking, 9.8 percent is below the poverty threshold, and 13.4 percent is considered disabled.

5.3 PUBLIC ENGAGEMENT

Volume 1 of this HMP describes the outreach to the public that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the City of Manitou Springs completed specific activities to collect input on hazards and vulnerability from the general public in the community. The public was invited to participate in the plan by responding to the public survey (see Figure 5-1), attending a virtual Steering Committee meeting, attending an in-person meeting, and reviewing the draft plan.

Figure 5-1. City Social Media Post via Facebook



5.3.1 TARGETED OUTREACH TO WHOLE COMMUNITY

The City considered the needs of underserved groups, including individuals with disabilities, the elderly, and retired residents. Their available resources, evacuation time requirements, and shared challenges were considered to ensure inclusive planning and support.

5.4 STAKEHOLDER ENGAGEMENT

Volume 1 of this HMP describes the outreach to stakeholders that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the City invited stakeholders to participate in the planning process. The following organizations were invited to participate by attending a Steering Committee meeting, responding to the stakeholder survey, contributing information and expertise to the plan, and reviewing the draft plan:

5.4.1 LOCAL AND REGIONAL AGENCIES INVOLVED IN HAZARD MITIGATION ACTIVITIES

- City of Manitou Springs
- Department of Parks and Recreation
- Department of Public Services

5.4.2 AGENCIES THAT HAVE THE AUTHORITY TO REGULATE DEVELOPMENT

- Pikes Peak Regional Building Department
- Planning Department

5.4.3 NEIGHBORING COMMUNITIES AND PARTNERS

- City of Colorado Springs
- El Paso County

5.4.4 REPRESENTATIVES OF BUSINESS, ACADEMIA, AND OTHER PRIVATE ORGANIZATIONS

- Manitou Springs Chamber of Commerce
- Manitou Springs School District 14

5.4.5 NONPROFIT ORGANIZATIONS AND COMMUNITY-BASED ORGANIZATIONS

- American Red Cross

5.5 JURISDICTIONAL CAPABILITY ASSESSMENT AND INTEGRATION

City of Manitou Springs performed an inventory and analysis of existing authorities, policies, programs, funding, and resources that enhance its ability to implement mitigation strategies. Volume 1 describes the components included in the capability assessment and their significance

for hazard mitigation planning. The jurisdictional assessment for this annex includes analyses of the following:

- Planning and regulatory capabilities
- Development and permitting capabilities
- Administrative and technical capabilities
- Fiscal capabilities
- Education and outreach capabilities
- Classification under various community mitigation programs
- Warning systems
- Adaptive capacity to withstand hazard events

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into day-to-day local government operations. As part of the hazard mitigation analysis, planning and policy documents were reviewed and each jurisdiction was surveyed to obtain a better understanding of their progress toward plan integration. Development of an updated mitigation strategy provided an opportunity for City of Manitou Springs to identify opportunities for integrating mitigation concepts into ongoing City procedures.

5.5.1 PLANNING AND REGULATORY CAPABILITY AND INTEGRATION

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards.

Codes, Ordinances, and Regulations

The HMP Team inventoried its existing codes, ordinances, and regulations that support or are related to hazard mitigation. Table 5-2 summarizes the ordinances currently in place in the City.

Plans

The HMP Team inventoried its existing plans that support or are related to hazard mitigation. Table 5-3 summarizes the plans currently in place.

5.5.2 DEVELOPMENT AND PERMITTING CAPABILITY

The Pikes Peak Regional Building Department (PPRBD) was created by an Inter-Governmental Agreement between the El Paso County Board of County Commissioners and the City Council of Colorado Springs in 1966. Today, the PPRBD services unincorporated El Paso County; the cities of Colorado Springs, Fountain and Manitou Springs; the towns of Green Mountain Falls, Monument and Palmer Lake; and in Teller County, the City of Woodland Park.

PPRBD regulates the design, construction, quality of materials, use and occupancy of all buildings and structures in the Pikes Peak Region. Table 5-4 summarizes the capabilities of the City of Manitou Springs to oversee and track development.

Table 5-2. Codes, Ordinances, and Regulations

Code, Ordinance, Regulation	Capability
Building Code	*Chapter 14, approved March 30, 2023, Pikes Peak Regional Building Department* The building code, particularly in areas designated as Wildland-Urban Interface (WUI), reduces risk by implementing measures to minimize wildfire threats to life and property. This includes regulations on building materials, vegetation management, emergency vehicle access, and fire protection systems. The code also covers aspects like structure density and location, ensuring that new construction is designed to resist ignition and minimize the spread of fire. Additionally, the code specific levels of wind, rain, and hail that buildings should be able to withstand.
Zoning/ Land Use Code	*Chapter 18.03.10: Development in Natural Hazard Areas, 2023, Planning Dept.* Code requires new development to avoid natural hazard areas, or mitigate natural hazards
Subdivision Code	*Chapter 18.05: Subdivision Regulations, 2023, Planning Dept.* New development in subdivision must follow Chapter 18.03.10 above. Chapter could be updated to more effectively require placement of new lots to address natural hazards.
Stormwater Management Code or Program	*Chapter 14, Stormwater Quality Management and Discharge Control Code, updating June 2025, Streets and Stormwater Division* Proposed new code updates and adds base design standards to direct the design, construction, and operation of new permanent stormwater control measures. Requires the extended detention for 5 and 10-year storm events, and flood control for 100-year storm events. Adds new requirements for the long-term operation and maintenance of permanent stormwater control measures by property owners. Includes maintenance and access agreements along with recorded operation and maintenance plans for structures.
Erosion/ Sediment Control Program	*Chapter 18.06.4.23 – Grading and Erosion Control Permit, 2023, Planning Department* Require Grading and Erosion Control permits for all types of projects; requires implementation of temporary sediment and erosion control measures during construction.
Emergency Management Ordinance	*Chapter 6.80, April 2020, City Administrator* Authorizes City Administrator or the Mayor to declare, manage, and end an officially declared state of civil emergency, emergency, or disaster.
Open Space and Conservation Program	*City of Manitou Springs 2016 POST (Parks, Open Space, Trails) Mater Plan, 2016, Parks and Recreation Department* Provides recommendations to address Wildfire Risk Management

Table 5-3. Plans

Plan Type	Capability
Comprehensive/ Master Plan	*Plan Manitou 2.0, April 2025, Clarion and Assoc., Planning Dept.* Land Use/ Built Environment and Natural Environment goals/ policies discourage development in natural hazard areas and encourage guiding development away from hazards. Community Profile identifies existing natural hazards mapping.
Capital Improvement Plan or Program	*Capital Improvement Plan, July 1, 2025, Finance Dept* Storm Drainage Enterprise fund provides funding for improving culverts and installing curb/ gutter. The Water enterprise Fund has provided a grant match for fire mitigation around the City water reservoir.
Floodplain Management or Watershed Plan	*Manitou Springs Flood Control Master Plan, June 2018, Bohannan-Huston, Inc.* Plan does not speak to new development.
Open Space Plan	*City of Manitou Springs 2016 POST (Parks, Open Space, Trails) Master Plan, 2016, GreenPlay, LLC/ ERO Resources Corp.* Provides recommendations to address Wildfire Risk Management
Community Wildfire Protection Plan	*Community Wildfire Protection Plan Manitou Springs, March 2025, Root Forestry, LLC., Fire Dept.* Plan's goals are to encourage defensible space and structural hardening, identify wildfire risks to neighborhoods, create agreements with USFS, CSFS, and Springs Utilities, and implement strategies to mitigate risks.
Transportation Plan	*City of Manitou Springs Transportation & Mobility Master Plan, 2020, Kimley-Horn/ Mobility & Parking Dept*. Plan's goals include increasing use and emphasizing transit to reduce auto traffic and limit congestion and will increase mobility and users' ability to evacuate during times of emergencies.
Climate Action/ Resiliency/ Sustainability Plan	*Manitou Springs Climate Action Plan, 2008, Manitou Climate and Air Quality Committee* Encourages renewable energy, fuel efficiency and energy reduction, waste reduction/ recycling and education.
Emergency Operations Plan	*Emergency Operations Plan, April 2023* Appears to cover short-term response but not necessarily long-term recovery. Roadway routes are determined on an incident-by-incident basis.
Other Emergency Plan	*Manitou Springs Emergency Response Plan, 2008, City of Manitou Springs* Provides a guide for emergency operations; intended to assist key officials/ emergency personnel to carry out responsibilities to protect lift/ property under numerous emergency conditions including wildfire, flood, avalanche, etc.

Table 5-4. Development and Permitting Capability

	Yes/ No	Comment
Do you issue development permits?	Yes	-
If you issue development permits, what department is responsible?	-	Planning Department is responsible
If you do not issue development permits, what is your process for tracking new development?	N/A	-
Are permits tracked by hazard area? (For example, floodplain development permits.)	No	-
Do you have a buildable land inventory?	No	-
If you have a buildable land inventory, please describe	N/A	-
Describe the level of buildout in your jurisdiction.	-	City of Manitou Springs is almost completely built out. Available lots for development and ability to annex is very low.

5.5.3 ADMINISTRATIVE AND TECHNICAL CAPABILITY

Table 5-5 and Table 5-6 summarize potential staff and personnel resources available to the City of Manitou Springs and their current responsibilities that contribute to hazard mitigation.

5.5.4 FISCAL CAPABILITY

Table 5-7 summarizes the financial resources available to the City of Manitou Springs.

5.5.5 EDUCATION AND OUTREACH CAPABILITY

Table 5-8 summarizes the education and outreach resources available to the City f Manitou Springs.

Table 5-5. Administrative Capabilities

Capability	Available?	Comments
Planning Board/ Commission	Yes	4 Planning Dept staff available. Responsibilities to hear and decide on land use applications against the zoning and subdivision codes. Includes whether applications comply with zoning codes for Development in natural hazard areas
Zoning Board of Adjustment	No	-
Planning Department	Yes	4 staff. Processes land use applications for Planning Commission, Historic Preservation Commission, and City Council. Review applications against codes that require compliance with avoidance or mitigation of natural hazards.
Mitigation Planning Committee	No	-
Environmental Board/ Commission	No	-
Open Space Board/ Committee	Yes	6 staff. Maintenance of Parks, open space and the Cemetery within the City. Staff manage any hazard mitigation projects on City open space and parks
Economic Development Commission/ Committee	No	-
Public Works/ Highway Department	Yes	Staff is available to provide support through maintenance of stormwater system, cleaning/ maintenance of stormwater conveyance, and detention ponds.
Construction/ Building/ Code Enforcement Department	Yes	One code enforcement staff; enforces applicable codes.
Emergency Management/ Public Safety Department	No	The Fire Chief is also the Emergency Manager Officer
Maintenance programs to reduce risk (stormwater maintenance, tree trimming, etc.)	Yes	See Public Works and Open Space above
Mutual aid agreements	Yes	Mutual aid agreements help with law enforcement in emergency situations.
Human Resources Manual e.g., Do any job descriptions specifically include identifying or implementing mitigation projects or other efforts to reduce natural hazard risk?	Yes	

Table 5-6. Technical and Staffing Capabilities

Resources	Available?	Comments
Planners or engineers with knowledge of land development and land management practices	Yes	4 planners, 1 engineer.
Engineers or professionals trained in building or infrastructure construction practices	No	-
Planners or engineers with an understanding of natural hazards	Yes	4 planners, 1 engineer
Transportation planner	No	-
Staff with expertise or training in benefit/ cost analysis	No	-
Professionals trained in conducting damage assessments	No	-
Personnel skilled or trained in GIS and/ or Hazards United States (HAZUS) – Multi-Hazards (MH) applications	Yes	1 GIS Tech
Staff that work with socially vulnerable populations or underserved communities	No	-
Full-Time Building Official	Yes	Pikes Peak Regional Building Department
Environmental scientist familiar with natural hazards	No	-
Surveyor(s)	No	-
Floodplain Administrator	Yes	Floodplain Administrator is in Pikes Peak Regional Building Department
Emergency Manager	Yes	The Fire Chief is the Emergency Manager Officer
Grant Managers and/ or Writer(s) • Are data and maps from the HMP used to support documentation in grant applications?	No	-
GIS Coordinator/ Analyst	Yes	1 GIS Tech; keeps and generates spatial information for the City on natural hazards.
Resilience Officer or Planner	No	-
Other (this could include stormwater engineer, environmental specialist, etc.)	Yes	Streets/ Stormwater Division manages city's stormwater facilities; 3 staff

Table 5-7. Fiscal Capabilities

Financial Resources	Accessible or Eligible to Use?	Comments
Community development Block Grants (CDBG, CDBG-DR, CDBG-MIT)	Yes	The City of Manitou Springs has used Community Development Block Grant (CDBG) grants for sidewalk/ curb and gutter improvements
Capital improvements project funding	Yes	The storm drainage fund has paid for culvert improvements
Authority to levy taxes for specific purposes	Yes	Any increase in taxes must be approved by the citizens of the City of Manitou Springs
User fees for water, sewer, gas, or electric service	No	The City of Manitou Springs has utility fees for water and sewer, but they must go to water and sewer projects. However, water funding was used as a match for a state grant for fire mitigation around the reservoir
Impact fees for homebuyers or developers of new development/ homes	Yes	The City of Manitou Springs charges development impact fees for creation of parks and open space. Location of parks/ open space could positively impact natural hazard mitigation.
Stormwater utility fee	Yes	The City of Manitou Springs has a stormwater enterprise fund that provides money for curb/ gutter and culvert improvement projects.
Incur debt through general obligation bonds	Yes	Citizens must approve any true debt which is debt that is not allocated on a yearly basis
Incur debt through special tax bonds	Yes	Citizens must approve any true debt
Incur debt through private activity bonds	Yes	Citizens must approve any true debt
Withhold public expenditures in hazard-prone areas	No	-
Other federal or state Funding Programs	Yes	The city has partnered with California Underserved and Small Producer (CUSP) Program for fire mitigation around the water reservoir. CUSP had a forest restoration and wildfire risk mitigation state grant. The city's match was from the Water Enterprise Fund.
Open Space Acquisition funding programs	Yes	The City's open space special revenue fund could be spent on fire mitigation. However, its focus has been on acquiring open space and trail design.

Financial Resources	Accessible or Eligible to Use?	Comments
Other (for example, Clean Water Act 319 Grants [Nonpoint Source Pollution])	Yes	The City has been taking out Colorado Water Resources & Power Development Authority State Revolving Funds Loans for Drinking Water and Water Pollution projects for water/ sewer utilities lines and, recently, Water Treatment Plant improvements. This source has had forest health & water shed protection funding in the past and may in the future. Whether the City could fund this debt would have to be investigated due to competing capital needs.

Table 5-8. Education and Outreach Capabilities

Outreach Resources	Available?	Comments:
Public information officer or communications office	Yes	The Public Information Officer (PIO) can inform citizens on natural hazards, risk, and ways to protect themselves during events through social media, connections with newspaper, the City's weekly report, and general public announcements.
Personnel skilled or trained in website development	No	PIO manages City's website
Hazard mitigation information available on your website	Yes	The City's hazard mitigation publications are available on the City's website including the City's Wildfire Community Protection Plan and Hazard Mitigation Plan.
Social media for hazard mitigation education and outreach	Yes	See above
Community newsletter	Yes	Weekly Departmental Updates Report
Local news	Yes	Pikes Peak Bulletin, Gazette, local news TV stations
Citizen boards or commissions that address issues related to hazard mitigation	No	No specific boards or commissions
Hazard awareness campaigns (Severe Weather Awareness Week, public events)	No	-
Natural disaster/ safety programs in place for schools	No	-
Organizations that conduct outreach to socially vulnerable populations and underserved communities	No	-
Does the jurisdiction have any public outreach mechanisms / programs in place to inform residents about hazards, risk, and ways to protect themselves during such events?	Yes	See above

5.5.6 COMMUNITY CLASSIFICATIONS

Table 5-9 summarizes classifications for community programs available to the city of Manitou Springs.

Table 5-9. Community Classifications

Program	Participating?	Classification (if applicable)	Date Classified (if applicable)
National Flood Insurance Program (NFIP)	Yes	-	-
Community Rating System (CRS)	Yes	7	2022
Building Code Effectiveness Grading Schedule (BCEGS)	No	-	-
Public Protection (ISO Fire Protection Classes 1 to 10)	Yes	4	2023
NWS StormReady Certification	No	-	-
Firewise Communities classification	No	-	-
Other	-	-	-

5.5.7 WARNING SYSTEMS

Peak Alerts is a countywide notification service used by public safety agencies in El Paso and Teller Counties. Alerts are delivered through Everbridge, a software platform that enables rapid communication during emergencies. These notifications are issued when public safety officials determine that a situation poses a threat to life or property. Examples include natural or human-caused disasters, hazardous materials incidents, missing persons, law enforcement activity affecting the public, evacuation orders, and other critical events (Everbridge 2025). Table 5-10 summarizes specific warning systems and services maintained or utilized by the City of Manitou Springs.

Table 5-10. Warning Systems and Services

System/ Service	Available?	Describe:
General Warning Program	Yes	The City of Manitou Springs's warning system can be used for anything deemed important by the City.
Flood	Yes	
Wildfire	Yes	
Tornado	Yes	
Geological Hazard	Yes	

5.5.8 CAPABILITY EXPANSION AND IMPROVEMENT

The City of Manitou Springs has the ability to expand and improve its own mitigation capabilities based on the inventory of existing authorities, policies, programs, funding, and resources summarized in Table 5-2 through Table 5-10. Within its municipal authority the City can update and

strengthen codes and ordinances, refine permitting and site-review procedures, reallocate or prioritize capital improvement funding (including storm drainage and water enterprise funds), expand education and outreach through the City's PIO and communications channels, and build internal technical and administrative capacity to implement HMP actions. The City can also integrate HMP goals and action items into Plan Manitou 2.0, the adopted CIP, the Manitou Springs Flood Control Master Plan, and neighborhood/community planning to institutionalize mitigation in day-to-day operations and capital programming. However, Manitou Springs is a small jurisdiction with limited staffing, technical specialists, and discretionary funds for new mitigation projects; where gaps exist, the City will rely on PPROEM, PPRBD, and other regional or state partners for technical assistance and support.

5.5.9 ADAPTIVE CAPACITY

Adaptive capacity refers to the inherent ability of a system, whether social, ecological, or organizational, to adapt and respond to changing conditions, disturbances, or shocks to maintain functionality, integrity, and resilience. It enhances the ability of various entities, including communities, to minimize exposure and vulnerability to hazards while effectively managing the impacts of disasters (Lin and Lee 2024). Each jurisdiction has a unique combination of capabilities to adjust to, protect from, and withstand a future hazard event, future conditions, and changing risk. Table 5-11 summarizes the adaptive capacity for each identified hazard of concern and the City's capability to address related actions using the following classifications:

- Strong adaptive capacity means the jurisdiction does have the capability to effectively respond; plans/policies exceed minimum requirements; deployable resources all of which decrease vulnerability.
- Moderate adaptive capacity means minimum requirements are in place; moderate capabilities; mitigation measures are identified but not implemented widespread; jurisdiction can recover but needs outside resources.
- Weak adaptive capacity means the jurisdiction does not have the capability to effectively respond, which leads to an increase in vulnerability. Examples include weak/outdated/inconsistent plans, policies, codes/ordinances in place; no redundancies; limited to no deployable resources; limited capabilities to respond; long recovery.

Table 5-11. Adaptive Capacity

	Adaptive Capacity
Avalanche	Moderate
Cyber Attack	Moderate
Dam and Levee Failure	Moderate
Drought and Extreme Heat	Moderate
Earthquake	Moderate
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Moderate

	Adaptive Capacity
Flood	Moderate
Hail	Moderate
Hazardous Materials	Moderate
Landslide and Rockfall	Moderate
Lightning	Moderate
Major Aircraft Incident	Moderate
Mud or Debris Flow	Strong
Subsidence and Sinkholes	Moderate
Tornado	Moderate
Wildfire	Moderate
Wind	Moderate
Winter Storm	Moderate

5.6 NATIONAL FLOOD INSURANCE PROGRAM

This section provides specific information on the management and regulation of the regulatory floodplain, including current and future compliance with the National Flood Insurance Program (NFIP). The floodplain administrator is responsible for maintaining this information.

5.6.1 NFIP COMPLIANCE

The City of Manitou Springs has participated in the NFIP since 1974 and is a Class 7 community with the CRS. This City of Manitou Springs has adopted and enforces floodplain management regulations through the Pikes Peak Regional Building Code, which incorporates NFIP-compliant standards for regulating development within Special Flood Hazard Areas. Through adoption and enforcement of these provisions, property owners remain eligible for federal flood insurance and the jurisdictions maintain good standing with the NFIP. Table 5-12 provides a summary of NFIP compliance in the City.

Table 5-12. NFIP Compliance

What local department is responsible for floodplain management?	Pikes Peak Regional Building Department (PPRBD), Floodplain Administrator
Date of last Flood Insurance Rate Map (FIRM) adoption:	December 7, 2018
Are any certified floodplain managers on staff in your jurisdiction?	Yes. The Floodplain Administrator at PPRBD. None within the City of Manitou Springs organization
Do you have access to resources to determine possible future flooding conditions from climate change?	No

Does your floodplain management staff need any assistance or training to support its floodplain management program? • If so, what type of assistance/ training is needed?	No
Provide an explanation of NFIP administration services you provide (e.g., permit review, GIS, education/ outreach, inspections, engineering capability)	Plan review, permit issuance, GIS, Inquiries email phone etc.
How do you determine if proposed development on an existing structure would qualify as a substantial improvement?	Construction cost VS Assessed or Appraised value.
What are the barriers to running an effective NFIP program in the community, if any?	None
Does your jurisdiction have any outstanding NFIP compliance violations that need to be addressed? • If so, state the violations.	No
When was the most recent Community Assistance Visit (CAV) or Community Assistance Contact (CAC)?	2023
What is the local law number or municipal code of your flood damage prevention ordinance? • What is the date that your flood damage prevention ordinance was last amended?	RBC 313, 2023
Does your floodplain management program meet or exceed minimum requirements? • If exceeds, in what ways?	Exceeds requiring one foot freeboard for new construction and Substantial improvement.
Are there other local ordinances, plans or programs (e.g., site plan review) that support floodplain management and meeting the NFIP requirements? • For instance, does the planning board or zoning board consider efforts to reduce flood risk when reviewing variances such as height restrictions?	City of Manitou Springs has adopted Development Standards within the Land Use and Development Code that require conformance with RBC 313.
Are the community's floodplain management regulatory standards sufficient for current and future conditions? • Future conditions may include changes to population, development patterns, precipitation patterns, and natural floodplain functions.	Yes
Does your community plan to join the CRS program or is your community interested in improving your CRS classification?	The City of Manitou Springs is in the CRS program and is interested in improving classification.

5.6.2 REPETITIVE LOSS

The Open FEMA NFIP Multiple Loss Properties dataset was analyzed to gain an understanding of repetitive flood loss in the County. The dataset provides information on structures that have had multiple NFIP claims across the history of the program. Table 5-13 summarizes residential and non-residential repetitive loss and severe repetitive loss in the City.

Table 5-13. Repetitive Loss and Severe Repetitive Loss

Type of Repetitive Loss	Residential	Non-Residential
# Repetitive Loss Properties (NFIP definition)	7	1
# Repetitive Loss Properties (FMA definition)	1	0
# Severe Repetitive Loss Properties (NFIP definition)	0	0
# Severe Repetitive Loss Properties (FMA definition)	1	0

NFIP Definition of Repetitive Loss: The NFIP defines a repetitive loss property as any insurable building for which two or more claims of more than $1,000 were paid by the NFIP within any rolling 10-year period since 1978.

FMA Definition of Repetitive Loss: FEMA's Flood Mitigation Assistance (FMA) program defines a repetitive loss property as any insurable building that incurred flood-related damage on two occasions, in which the cost of the repair, on average, equaled or exceeded 25 percent of the market value of the structure at the time of each such flood event.

NFIP Definition of Severe Repetitive Loss: A residential property covered under an NFIP flood insurance policy and: (a) That has at least four NFIP claim payments over $5,000 each, and the cumulative amount of such claims payments exceeds $20,000; or (b) For which at least two separate claims payments have been made with the cumulative amount of the building portion of such claims exceeding the market value of the building. In both instances, at least two of the claims must be within 10 years of each other, and claims made within 10 days of each other will be counted as one claim.

FMA Definition of Severe Repetitive Loss: An NFIP-Insured structure that has incurred flood-related damage for which four or more separate claims payments have been made, with the amount of each claim (including building and contents payments) exceeding $5,000, and with the cumulative amount of such claims payments exceeding $20,000; or for which at least two separate claims payments (building payments only) have been made under such coverage, with the cumulative amount of such claims exceeding the market value of the building.

Source: (FEMA 2024)

5.6.3 FLOOD VULNERABILITY SUMMARY

Table 5-14 provides a summary of the NFIP program and flood vulnerability in the City of Manitou Springs.

Table 5-14. Flood Vulnerability Summary

Describe areas prone to flooding in your jurisdiction. • Include sources of water, depth of flooding, velocities, and warning time	PPRBD does not maintain this data Areas prone to flooding in the City of Manitou Springs are typically those adjacent to creeks and streams and in lower-lying areas. The water comes from rainfall and snowmelt. Depth and velocity is dependent on weather conditions. Warnings are available through Peak Alerts when information is available.
Describe past floods in your jurisdiction. • Include worst floods, amount of damage, and community impacts	PPRBD does not maintain this data City of Manitou Springs does not maintain a record of past flooding.
Do you maintain a list of properties that have been damaged by flooding? • If yes, describe how list is updated and who maintains list	PPRBD does not maintain this data

Are any RiskMAP projects currently underway in your jurisdiction? • If yes, describe the projects underway	Yes. MOAs have been signed by each jurisdiction outlining Risk Map Program SCOPE
How do you make Substantial Damage determinations? • How many were declared for recent events in your jurisdiction?	Participants subject to the PPRBD implement the substantial improvement/substantial damage (SI/SD) provisions of their floodplain management regulations by requiring property owners, following a damaging event or proposed improvement, to submit a detailed cost estimate prepared by a licensed contractor, along with documentation of the structure's pre-event market value, typically based on an appraisal or local tax-assessed value. Cost estimates are reviewed and evaluated in accordance with FEMA P-758, which defines costs that must be included and excluded when determining substantial improvement or substantial damage. The local floodplain administrator uses this documentation to determine whether the cost of repairs or improvements equals or exceeds 50 percent of the structure's market value. If that threshold is met, the structure is classified as substantially damaged or substantially improved and must be brought into full compliance with current floodplain management standards as a condition of permit approval. The jurisdiction documents the determination and enforces compliance through its permitting authority, consistent with NFIP requirements and PPRBD provisions.
How many properties have been mitigated (elevation or acquisition) in your jurisdiction? • If there are mitigated properties, how were the projects funded?	PPRBD does not maintain this data City of Manitou Springs does have records of properties that were previously mitigated.
Do you maintain a list of property owners interested in flood mitigation? • If yes, describe how list is updated and who maintains list • How many homeowners and/ or business owners are interested in mitigation (elevation or acquisition)?	No
Do your flood hazard maps adequately address the flood risk within your jurisdiction? • If not, state why.	Yes

5.6.4 PREVENTATIVE ACTIVITIES

Table 5-15 provides a summary of preventative activities undertaken as part of the City's CRS program.

Table 5-15. Preventative Activities

Comprehensive or Land Use Plan • How does the plan reduce future flood losses? • What are the flood standards in the plan? • How should the community revise the plan to further flood mitigation?	Plan Manitou 2.0 Date last updated: 2025 How does the plan reduce future flood losses? • Infrastructure goals avoid investment of infrastructure in high hazard areas including flood hazards and avoid flood hazards with citing new facilities. Land Use goals incorporate green building principles, low-impact development standards, avoid new development from high-risk areas and encourage flood mitigation measures/ discourage additional development in floodplain. Natural Environment goals encourage preservation, restoration, and management of existing open space, acquisition of new open space, preservation and restoration of natural vegetation, incorporation of native/ xeric plants, and promote preservation of streams/ creek corridors for flood mitigation. What are the flood standards in the plan? • Recognizes flood hazard regulations as adopted by PPRBD. How should the community revise the plan to further flood mitigation? • Consider stronger floodplain development regulations that go beyond PPRBD standards.
Building Code • How does the code reduce future flood losses? • What are the flood standards in the code? • How should the community revise the code to further flood mitigation?	By being complaint with FEM/ NFIP, and Colorado Water Conservation Board CWCB rules and regulations. The RBC313 was revised in 2023 and is up to date.
Zoning Ordinance • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	Name: Land Use and Development Code (LUDC) Date last updated: 2023 How does the ordinance reduce future flood losses? • The code requires conformance with the floodplain regulations adopted by PPRBD. What are the flood standards in the ordinance? • See above How should the community revise the ordinance to further flood mitigation? • Consider stronger floodplain development regulations that go beyond PPRBD standards.

Floodplain Management Regulations • How do the regulations reduce future flood losses? • What are the flood standards in the regulations? • How should the community revise the regulations to further flood mitigation?	Local jurisdictions implement and enforce floodplain management regulations by requiring permits for all development within Special Flood Hazard Areas (SFHAs) shown on effective FEMA Flood Insurance Rate Maps or other adopted floodplain mapping. The local floodplain administrator reviews proposed development for compliance with applicable floodplain standards, including elevation or floodproofing, floodway restrictions, and certification requirements. Compliance is enforced through permit conditions, inspections, and documentation, with enforcement actions taken as necessary to address non-compliant development and maintain consistency with NFIP and PPRBD requirements.
Subdivision Ordinance • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	Subdivision flood protection requirements are part of RBC 313. Some standards include BFE on plat, flood zone on plat, and general flood damage minimizing considerations for utilities and drainage. No revisions needed
Stormwater Management Regulations • How do the regulations reduce future flood losses? • What are the flood standards in the regulations? • How should the community revise the regulations to further flood mitigation?	The Manitou Springs Stormwater Code updates add base design standards to direct the design, construction, and operation of new permanent stormwater control measures, requires the extended detention of five- and ten-year storm events, in addition to flood control for 100-year storm events. The code adds new requirements for the long-term operation and maintenance of permanent stormwater control measures by property owners. Requirements include maintenance and access agreements along with recorded operation and maintenance plans for the structures.

5.6.5 FLOOD-RELATED MITIGATION ACTIVITIES

Table 5-16 provides a summary of flood-related mitigation activities considered for inclusion in the mitigation strategy and a discussion for why it is or is not appropriate for the jurisdiction.

Table 5-16. Flood-Related Mitigation Activities

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Property Protection: Relocation	Yes	Relocating structures to less vulnerable locations can help ensure the long-term sustainability and resilience of the community.
Property Protection: Acquisition	Yes	The acquisition of structures in flood-prone areas can significantly reduce flood risk.
Property Protection: Building Elevation	Yes	Increasing building elevation can be a way to protect properties from flooding.

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Property Protection: Retrofitting	Yes	Property protection via retrofitting, also known as floodproofing, is an appropriate mitigation strategy. Retrofitting may involve modifying existing buildings to reduce flood damage. This can include techniques like raising the structure, sealing walls, or reinforcing vulnerable areas.
Property Protection: Sewer Backup Protection	Yes	Sewer backup protection can be a way to address potential flood risks specifically related to sewer systems, offering protection against water entering a home or building through sewer lines during heavy rains or other events.
Property Protection: Insurance	Yes	Insurance is not a mitigation strategy, but it can be important to have if flooding does occur to help cover the cost of damages.
Natural Resource Protection: Wetlands Protection	Yes	Wetlands act as natural sponges, absorbing and storing floodwaters, reducing the severity of downstream flooding and erosion. Additionally, they help maintain clean water, provide habitat for wildlife, and support recreation and tourism.
Natural Resource Protection: Erosion and Sediment Control	Yes	Managing erosion and sedimentation helps prevent increased runoff, which can lead to flooding. Additionally, sediment buildup can clog storm drains and disrupt waterways, further exacerbating flood risks.
Natural Resource Protection: Natural Area Preservation	Yes	Preserving natural features like wetlands, floodplains, and green spaces helps manage stormwater runoff, reduces flood risk, and enhances overall environmental health.
Natural Resource Protection: Natural Area Restoration	Yes	Natural area restoration, such as floodplain restoration, can help reduce severity and frequency of floods by increasing the capacity of floodplains to store excess water, improving water quality, and by creating more stable streambanks.
Natural Resource Protection: Water Quality Improvement	Yes	By reducing sediment load and improving overall water quality, water channel capacity can be enhanced and the risk of flooding thereby reduced.
Natural Resource Protection: Coastal Barrier Protection	No	City of Manitou Springs does not have coastal areas
Natural Resource Protection: Environmental Corridors	Yes	Green spaces within a corridor can absorb rainwater and slow down runoff, reducing the volume and velocity of floodwaters during heavy rains or snowmelt.
Natural Resource Protection: Natural Functions Protection	Yes	Natural functions such as floodplains can be utilized to store floodwater, reduce the intensity of floods downstream, help to filter pollutants and sediment from floodwaters, and improve water quality.
Emergency Services: Hazard Threat Recognition	Yes	Hazard threat recognition is used to understand the potential for flooding, assess risk, and then implement measures to reduce damage acting as an effective mitigation strategy.

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Emergency Services: Hazard Warning	Yes	Hazard warnings help to protect lives and property by providing timely alerts and enabling individuals to take appropriate actions before a flood event.
Emergency Services: Hazard Response Operations	Yes	Hazard response operations occur after a hazard has occurred and is not a mitigation strategy. However, it is a crucial operation to manage the immediate impacts and minimize additional damage related to flooding.
Emergency Services: Critical Facility Protection	Yes	Protecting essential facilities like schools, and emergency services from flooding ensures they can remain operational and continue providing services during and after flood events.
Emergency Services: Health and Safety Maintenance	Yes	Health and safety maintenance can be used to plan for and evaluate risks associated with flooding as well as to ensure proper training and communication is available when it is needed.
Emergency Services: Post-Disaster Mitigation Actions	Yes	Post-disaster mitigation should be used to reduce future losses from similar events after a flood occurs.
Structural Projects: Reservoirs	Yes	Reservoirs provide flood protection by temporarily storing floodwaters and releasing them at a controlled rate, reducing downstream flooding.
Structural Projects: Levees/ Floodwalls	Yes	Levees/ Floodwalls can help mitigate flood risk by containing water flow during storms away from homes and businesses.
Structural Projects: Diversions	Yes	Creating floodwater diversions can help manage floodwater and reduce impacts to homes and businesses by diverting the water away from these areas.
Structural Projects: Channel Modifications	Yes	Channel modifications can be used to increase channel capacity and divert stormwater away from vulnerable areas. Additionally, channel modifications can be made to enhance the natural features of the floodplain that may no longer be functioning as intended.
Structural Projects: Storm Drain Improvements	Yes	Improvements to storm drains help channel excess water away from streets and property. Improved drainage systems can effectively prevent floods and minimize damage to homes and businesses.
Public Information: Map Information	Yes	Floodplain maps help communities understand flood risk, identify areas for mitigation, and make informed decisions about development. These maps can also be used by individuals to assess their own property's flood risk and take preventative measures.
Public Information: Outreach Projects	Yes	Outreach projects help inform residents about flood risks, encourage proactive measures to protect property, and promote community understanding of natural processes related to flooding.
Public Information: Real Estate Disclosure	Yes	Real estate disclosures inform potential buyers about flood risks so that they can make informed decisions and take necessary steps to protect their property.

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Public Information: Library	Yes	Libraries can help mitigate the impact of flooding by providing resources for disaster preparedness, acting as community hubs for information and support during emergencies, and implementing measures to protect their collections.
Public Information: Technical Assistance	Yes	Specialized knowledge and resources can be utilized to improve and better inform flood risk management practices.
Public Information: Environmental Education	Yes	Environmental education can empower individuals and communities to understand flood risks, develop resilience, and take proactive measures. By promoting awareness of natural systems and how they interact, environmental education can contribute to long-term flood prevention and reduction as well as a result in a better-informed voters.

5.6.6 SPECIAL FLOOD-RELATED HAZARD AREAS

Table 5-17 summarizes less-frequent flood hazards in the City of Manitou Springs. For further information on less frequent floods, see Volume 1.

Table 5-17. Special Flood-Related Hazard Areas

Uncertain flow paths: alluvial fans, moveable bed streams, channel migration, and other floodplains where the channel shifts during a flood.	The City of Manitou Springs has uncertain flow paths such as alluvial fans with sandy soils. These uncertain flow paths occur within the city's stream corridors. The surrounding built environment and imperviable surfaces can increase the likelihood of these changes.
Closed basin lakes: lakes that have a small or no outlet that may stay above flood stage for weeks, months, or years.	The City of Manitou Springs does not have closed basin lakes.
Ice jams: flooding caused when warm weather and rain break up a frozen river. The broken ice floats down river until it is blocked by an obstruction, such as a bridge or shallow area, creating a dam.	The City of Manitou Springs can experience flooding caused by ice jams. When warm weather and rain break up ice on Fountain Creek, the broken ice can flow downstream until it is blocked by an obstruction like a bridge, retaining wall, or structure. This blockage forms an ice dam, which can lead to flooding upstream. Ice jams do not have a predictable annual frequency in Manitou.
Land subsidence: lowering of the land surface caused by withdrawal of subsurface water or minerals or by compaction of organic soils.	The City of Manitou Springs generally does not experience land subsidence.
Mudflow hazards: a river, flow, or inundation of liquid mud down a hillside, usually as a result of a dual condition of loss of brush cover and the subsequent accumulation of water on the ground, preceded by a period of unusually heavy or sustained rain.	Parts of the City of Manitou Springs are underlain by weak claystones and shales, which are susceptible to erosion and movement when saturated with water that can result in mudflow hazards.

Coastal erosion: areas subject to the wearing away of land masses caused primarily by waves on the oceans, Gulf of Mexico, and the Great Lakes.	N/A
Tsunamis: large ocean waves typically caused by an earthquake, landslide, or underwater volcano.	N/A

5.7 GROWTH/ DEVELOPMENT TRENDS

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to appreciating a jurisdiction's overall risk to its hazards of concern. Recent and expected future development trends, including major residential/ commercial development and major infrastructure development, are summarized in Table 5-18 through Table 5-20.

Table 5-18. Number of Building Permits for New Construction Issued Since the Previous HMP

Type of Development	2020	Within SFHA	2021	Within SFHA	2022	Within SFHA	2023	Within SFHA	2024	Within SFHA
Single Family	12	0	4	0	7	0	5	0	5	0
Multi-Family	0	0	0	0	0	0	0	1	0	0
Other (commercial, mixed-use, etc.)	20	0	11	0	5	0	0	0	0	2
Total Permits Issued	**32**	**0**	**15**	**0**	**12**	**0**	**5**	**1**	**5**	**2**

SFHA = Special Flood Hazard Area (1% flood event)

Table 5-19. Recent Major Development and Infrastructure from 2020 to Present

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Holiday Inn Hotel	Commercial	One structure	114 Manitou Ave 7404410043	None	Hotel construction. Complete and in operation.
Library Remodel	Commercial	One structure	701 Manitou Ave 7405321001	none	Library remodel
Pikes Peak Cog Railway redevelopment	Commercial	multiple structures	515 Ruxton Ave 7406405023	none	Construct new service buildings, renovate existing buildings onsite

* Only location-specific hazard zones or vulnerabilities identified.

Table 5-20. Known or Anticipated Major Development and Infrastructure in the Next Five Years

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Dillon Mobility Center	Commercial	Two structures	134 Manitou Ave 7404410035 7404410024	None	Parking and mobility center for City
-	Commercial/Residential	One structure	1309 Manitou Ave 7406101047	None	Mixed use; residential/ commercial

Primarily limited infill or redevelopment on existing individual lots. The City is seeing some demand for redeveloping more properties along Manitou Ave and developing vacant individual lots for residential development. Renovation of existing historic buildings.

5.8 JURISDICTIONAL RISK ASSESSMENT

The hazard profiles in Volume 1 provide detailed information regarding each planning partner's vulnerability to the identified hazards, including summaries of the City of Manitou Springs's risk assessment results and data used to determine the hazard ranking. Key local risk assessment information is presented below.

5.8.1 HAZARD AREA

Hazard area maps provided below illustrate the probable hazard areas impacted within the City are shown in Figure 5-2 through Figure 5-4. These maps are based on the best available data at the time of the preparation of this plan and are adequate for planning purposes. Maps are provided only for hazards that can be identified clearly using mapping techniques and technologies and for which the City has significant exposure.

5.8.2 HAZARD EVENT HISTORY

The history of natural and non-natural hazard events in the City is detailed in Volume 1, where each hazard profile includes a chronology of historical events that have affected the City and its municipalities. Table 5-21 shows loss and damage in the City during hazard events since the last hazard mitigation plan update.

5.8.3 HAZARD RANKING AND VULNERABILITIES

The hazard profiles in Volume 1 have detailed information regarding each planning partner's vulnerability to the identified hazards. The following presents key risk assessment results for the City.

The participating jurisdictions have differing degrees of vulnerability to the hazards of concern, so each jurisdiction ranked its own degree of risk to each hazard. The community-specific hazard

ranking is based on problems and impacts identified by the risk assessment presented in Volume 1. The ranking process involves an assessment of the likelihood of occurrence for each hazard; the potential impacts of the hazard on people, property, and the economy; community capabilities to address the hazard; and changing future climate conditions.

Table 5-22 shows the City's final hazard rankings for identified hazards of concern. Mitigation action development uses the ranking to target hazards with the highest risk.

Figure 5-2. City of Manitou Springs Flood, Debris Flow Hazard Area

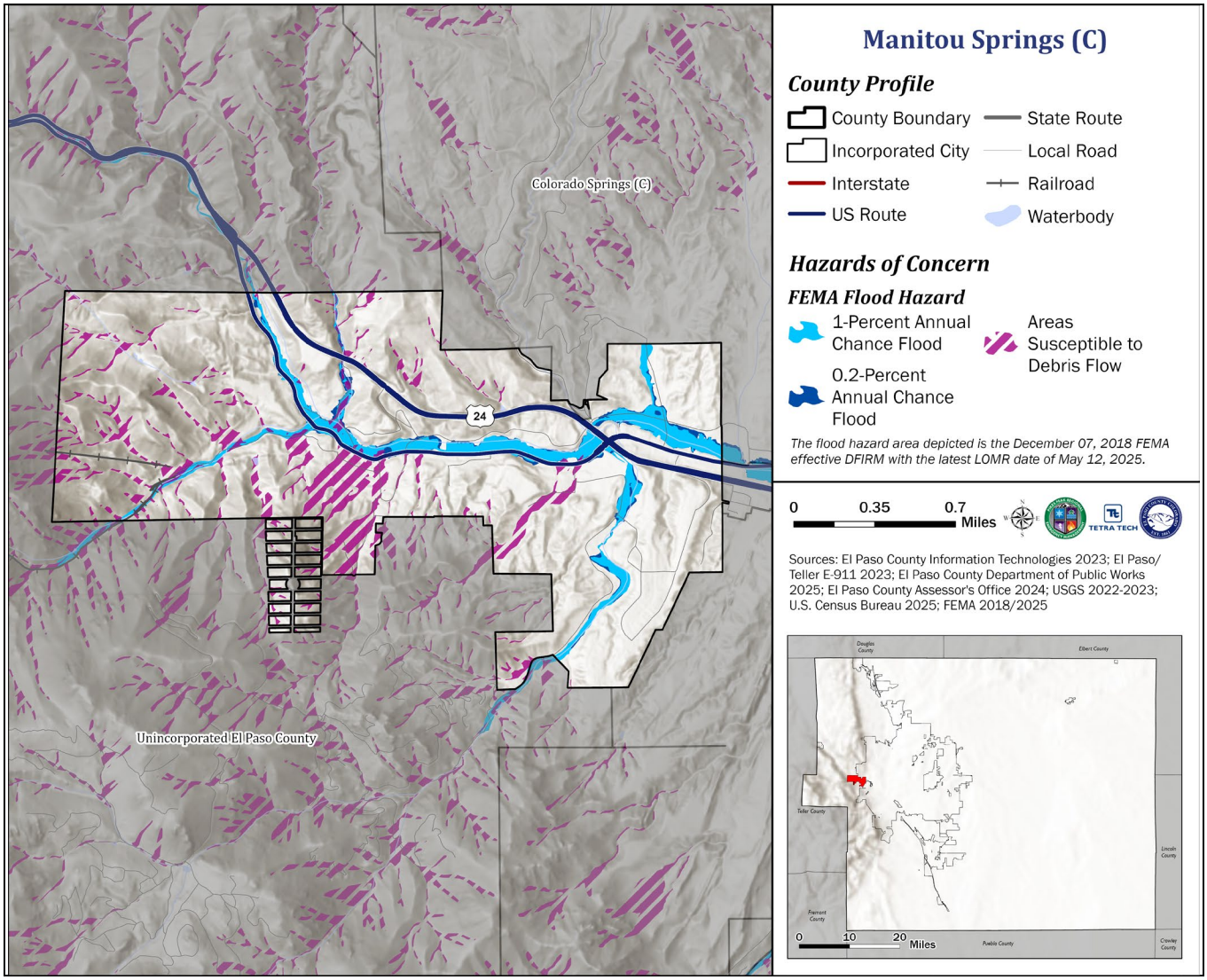


Figure 5-3. City of Manitou Springs Geologic, Avalanche Hazard Area

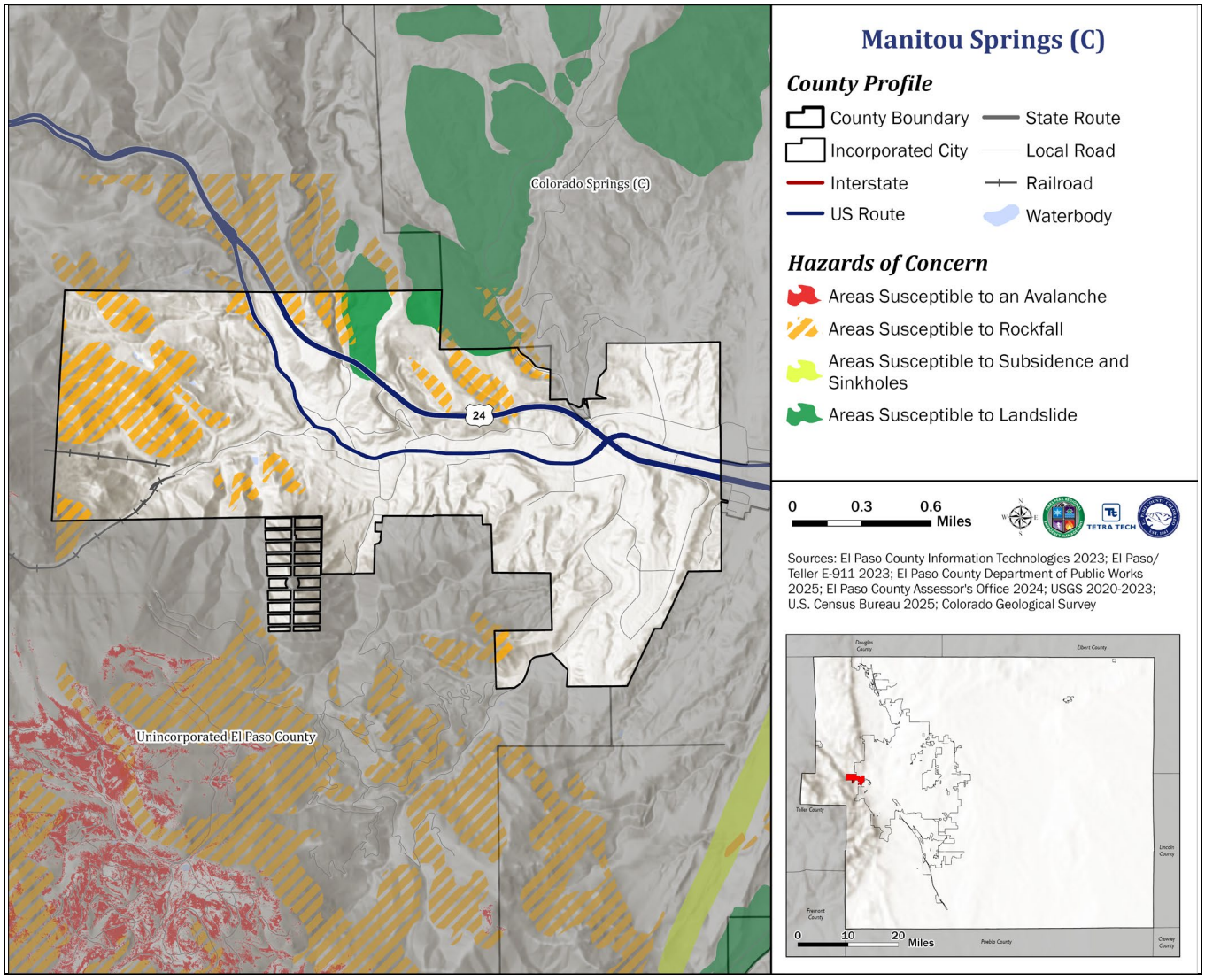


Figure 5-4. City of Manitou Springs Wildfire Hazard Area

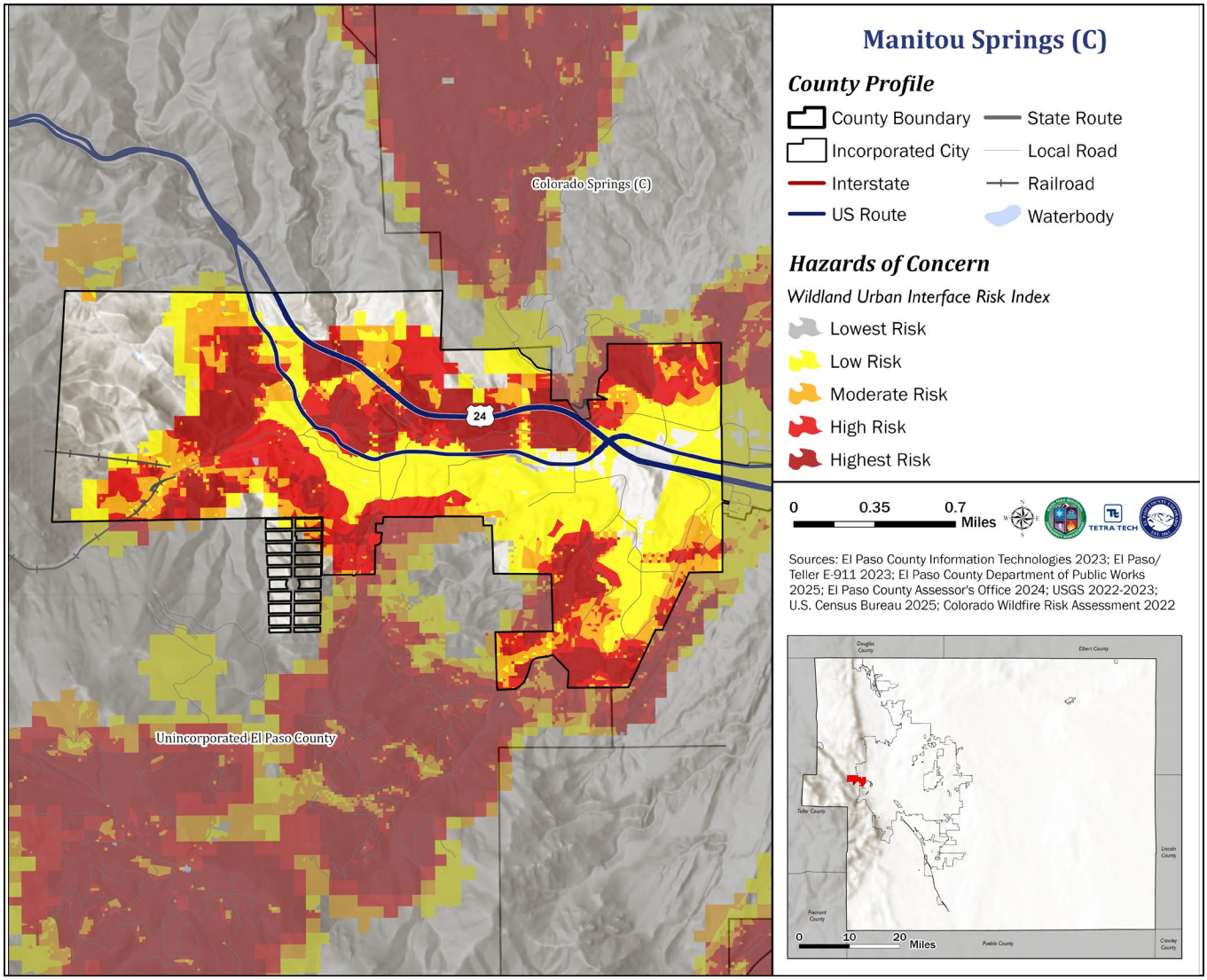


Table 5-21. Hazard Event History in City of Manitou Springs

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
December 15, 2021	December 15, 2021	High Wind	A potent upper level system and surface low approached the region late in the day on the 14th and then lifted across Colorado during the day on the 15th. As the system moved overhead a strong upper level jet of 120 KT moved from southwest to northeast across the region, from the San Luis Valley eastward into the eastern Colorado plains. This setup favored heavy mountain snow across the Continental Divide, primarily the eastern San Juan mountain. Meanwhile, lighter amounts of snow were observed across the central and eastern mountains. As this system pivoted across the region, the strength of this system and some weak instability supported the development of snow squalls from the Continental Divide east into parts of the I-25 corridor. The strong jet moving across the region as well as mountain wave action produced widespread extreme winds over much of southern Colorado. The very dry/ drought conditions in place and the extreme winds then produced widespread blowing dust over much of the plains.||High/ Extreme fire danger was also noted given the strength of the wind field and falling RH values, falling well into the teens, when combined with gusts over 70 MPH. Numerous grass and prairie fires occurred caused by falling power lines. Report of 7 car windows parked at Garden of the Gods that have been blown out. Trained spotter el28 called to report wind damage, antenna tower was blown down at site. Three-inch tree limbs broken with power poles broken.	Much of the city lost power/downed power lines. Non-essential City staff were sent home. Downed trees, stop signs blown down. No emergency order was declared.
March 16, 2024	March 16, 2024	Heavy Snow	The incoming upper low split into two parts: a broad trough that quickly moved east and a new lobe of energy that dove to the south, resulting in some lingering snow for the following several days. There was 20.0 inches of snow measured, as accumulation from the last 24 hours.	Damage to gutters/ downspouts on Carnagie Library and Recreation Center. Road closures.

EM = Emergency Declaration (FEMA); DR = Major Disaster Declaration (FEMA)

Table 5-22. Hazard Ranking

Hazard	Rank
Avalanche	Negligible
Cyber Attack	Moderate
Dam and Levee Failure	Moderate
Drought and Extreme Heat	Moderate
Earthquake	Moderate
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Low
Flood	Moderate
Hail	Moderate
Hazardous Materials	High
Landslide and Rockfall	Low
Lightning	Moderate
Major Aircraft Incident	Moderate
Mud or Debris Flow	Low
Subsidence and Sinkholes	Low
Tornado	Low
Wildfire	High
Wind	Moderate
Winter Storm	Moderate

Note: The scale is based on the hazard rankings established in Volume 1, modified as appropriate based on review by the jurisdiction

5.8.4 IDENTIFIED ISSUES

After reviewing the City's hazard event history, hazard rankings, hazard location, and current capabilities, City of Manitou Springs identified the following vulnerabilities within the community:

- The City is vulnerable to wildfire events and there is a lack for public education and awareness.
- Flood risk data and mapping is outdated for the City.
- There is significant risk of flooding for downtown residents and properties.
- The City currently only adheres to minimum state requirements for floodplain management regulations.
- There are several private and residential structures that are not in compliance with state/ federal floodplain standards.
- There are several historic buildings which are vulnerable to natural hazards, such as flooding.

- The City experiences challenges and obstacles with funding for structural flood mitigation projects for private properties.
- Private properties along the creek are often vulnerable to impacts, such as flooding and erosion.
- Housing and historic/ cultural properties are at risk and in need to repair/ structural improvements.
- The City does not have a standard guidance for natural hazard mitigation techniques for historic structures.
- There is erosion, drainage issues, slope failure, and more occurring along US Highway 24.
- The City electrical system is vulnerable to natural hazards, causing power outages during events.
- Wildfire and subsequent flood/debris flow in Englemann (Ruxton) Canyon is a worst-case scenario for City.
- Retaining walls (some historic) are vulnerable to failure along Fountain Creek, Ruxton Creek, Serpentine Avenue, Spencer Avenue, Highway 24 at Crystal Hills Boulevard, and other roadways.
- There are several City public facilities located in the 1% chance floodplain.
- The City does not have an adopted policy for bridge inspections, including historical bridges, which are more susceptible to natural hazard impacts.
- The City does not have a standard operating procedure for routine maintenance of drainage systems.
- There is a lack of education and awareness for local business owners on recovery planning and mitigation efforts.
- The City is not a part of the FireWise program.

5.9 MITIGATION STRATEGY AND PRIORITIZATION

This section discusses the status of mitigation actions from the previous HMP, describes proposed hazard mitigation actions, and prioritizes actions to address over the next five years.

5.9.1 CHANGES IN PRIORITIES

Priorities have not changed since the 2020 HMP.

5.9.2 PAST MITIGATION ACTION STATUS

Table 5-23 indicates progress on the City's mitigation strategy identified in the 2023 City of Manitou Springs Local Hazard Mitigation Plan. Actions that are still recommended but not completed or that are in progress are carried forward and combined with new actions as part of the mitigation strategy for this plan update. Previous actions that are now ongoing programs and capabilities are indicated as such and are presented in the capability assessment earlier in this annex.

Table 5-23. Status of Previous Mitigation Actions

ID	Description	Lead/Partner Agency	Status	Include in 2026 plan?
1	Defensible Space Development. Develop/maintain a defensible space for the south side of the City – dedicate staff time to identifying grant funds and approach, and additional analysis on where to concentrate our efforts.	City of Manitou Springs	No Progress	No Change in Priorities
2	Community Rating System (CRS) Program Support. The City of Manitou Springs currently participates in the CRS program and will strive to reduce specific risk and vulnerabilities via federal, state, and local best practices.	Manitou Springs Planning Department	Ongoing Capability	No
3	Wildfire Protection Plan Implementation. Implement actions from City's Community Wildfire Protection Plan – dedicate staff capacity to implement. Focus on public education and mitigation workshops.	City of Manitou Springs	In Progress	Yes
4	Floodplain Mapping Update. Planning Department is participating in the El Paso County Discovery project to identify priority areas for updated floodplain mapping. (Improve data on flood risk and vulnerability).	Manitou Springs Planning Department	In Progress	Yes
5	Conduct Training to Certify Fire Department Personnel in Wildland Operation. Annual training and refresher provided to firefighters, includes completion of arduous fit test.	Manitou Springs Fire Department	Ongoing Capability	No Firefighters were re-certified in 2024
6	Downtown Flood Mitigation Program. Program focuses on flood mitigation techniques for downtown property owners; City staff will explore possible funding and programmatic approaches for continued support.	Manitou Springs Recovery Manager	In Progress	Yes

ID	Description	Lead/Partner Agency	Status	Include in 2026 plan?
7	Floodplain Management and Permitting. Develop a stronger floodplain management program and regulations beyond the State's minimum requirements. Begin by forming workgroup; evaluating programs in other small communities; and assigning staff capacity for CFM Detraining.	Manitou Springs Planning Department; PPRBD	In Progress	Yes
8	Provide Historic Building upgrades through mitigation tactics and best practices. Identify funding sources for low-interest loans to owners of historic structures to address hazard vulnerabilities, primary flood.	Manitou Springs Planning Department	In Progress	Yes
9	Provide incentives for structural flood mitigation for private properties.	Manitou Springs Planning Department	In Progress	Yes
10	Acquire easements or rights-of-way of creeks. Property along creeks is mostly privately held, which poses challenges for maintenance and restoration. Consider doing this in key locations as part of Creek walk trail.	Manitou Springs Planning Department	In Progress	Yes
11	FIS Data Systems and capability improvements. Improve GIS data, analysis capabilities, and maps for hazard and risk information for City decision making and public education.	Manitou Springs Planning Department/ Public Works	Ongoing Capability	No Online Systems developed
12	Assess vulnerability of structures along Fountain Creek. Housing and historic/cultural properties are at risk and in need to repair/structural improvements. Suggest a 2-phase approach to identify priorities.	Manitou Springs Planning Department	In Progress	Yes
13	CDOT collaboration to mitigate roadway issues. Coordinate with CDOT to promote and support mitigation of slope failure, rockfall, drainage, and erosion issues along US Highway 24.	Manitou Springs Public Works, CDOT	In Progress	Yes

ID	Description	Lead/Partner Agency	Status	Include in 2026 plan?
14	Work with Colorado Springs Utilities (CSU) to identify vulnerabilities and improvements to overhead electrical infrastructure. Work with CSU to identify vulnerabilities and needed improvements in the electrical system and to improve coordination on the tree trimming program to protect power lines.	Manitou Springs Public Works	In Progress	Yes
15	Implement Englemann Canyon pilot project. Wildfire and subsequent flood/debris flow in Englemann (Ruxton) Canyon is a worst-case scenario for City. In 2015, Hazard Mitigation team pursued CDBG-DR watershed funding for fuels reduction and flood mitigation.	Manitou Springs Public Works; Colorado Springs Utilities, CSFS	In Progress	Yes
16	Conduct an inventory of retaining walls that support vehicular rightsof-way. Retaining walls (some historic) are vulnerable to failure along Fountain Creek, Ruxton Creek, Serpentine Avenue, Spencer Avenue, Highway 24 at Crystal Hills Boulevard, and other roadways.	Manitou Springs Public Works	In Progress	Yes
17	Public Facilities flood mitigation. Assess vulnerability of public facilities and parks located in the 1% chance floodplain and prioritize mitigation opportunities.	Manitou Springs Public Works	In Progress	Yes
18	Update and improve household preparedness communication and outreach program. The City needs to inform and educate residents, business owners, and visitors about hazard risks, vulnerabilities, mitigation, and preparedness. This action supports development of a comprehensive Communications Plan that would also incorporate vulnerable populations.	Manitou Springs Public Information Officer, with input from Planning and Fire Depts	Ongoing Capability	No Project is ongoing
19	Update flash flood awareness campaign. Flash flooding is a life safety concern, and residents in City's downtown may be unaware of risk.	Manitou Springs Public Information Officer, with input from Planning and Fire Depts	Ongoing Capability	No Project is ongoing

ID	Description	Lead/Partner Agency	Status	Include in 2026 plan?
20	Implement disaster recovery projects. Implement 2013-2015 disaster recovery projects for bridges, slope failure, roadway, and drainage improvements.	Manitou Springs Public Works Department	Completed	No
21	Project prioritization. Use results of WISRD, LLC Whole Infrastructure Systems for Resilient Development vulnerability analyses to inform capital improvements planning and mitigation project prioritization.	Manitou Springs Public Works Department	Completed	No
22	Drainage system, flood control structures, and critical infrastructure operating procedure. Develop a standard operating procedure for routine maintenance of drainage systems, flood control structures, and other critical infrastructure.	Manitou Springs Public Works Department	In Progress	Yes
23	Establish a formal capital improvement program with an annual maintenance plan. Review water, wastewater, and flood control master plans - identify and prioritize recommendations with significant hazard mitigation impact.	Manitou Springs City Administration	In Progress	No Rebuilding Staff Capacity
24	Business Outreach. Partner with Chamber of Commerce on education and outreach to business owners to include resources, incentives, and recognition programs for mitigation, preparedness, continuity of operations, and recovery planning.	Manitou Springs City Administration	In Progress	Yes
25	Establish and participate in the Fire Adapted Community Program.	Manitou Springs Fire Department	In Progress	Yes
26	Integrate information on hazards and risk reduction into the learning environment. Collaborate with the school district to integrate information on hazards and risk reduction into the learning environment and identify risks and mitigation opportunities for school district facilities.	Manitou Springs Fire Department	Ongoing Capability	No Engaged with School District

ID	Description	Lead/Partner Agency	Status	Include in 2026 plan?
27	Manitou Springs Treatment Plant Road fire mitigation. Mitigate the ½ mile access main access road to the water treatment plant. Area needs to be cleared of brush and trees 50' from centerline of road on both sides of road.	CUSP, MSFD, CSU Wildland Fire	Complete	No
28	Manitou Springs Reservoir/watershed defensible space action.	Manitou Springs Fire Department	Complete	No
29	Evacuation zone identification for wildfire and other hazards, including dam failure, to prevent bottlenecks and enhance public safety and mitigate potential injury and loss of life.	Manitou Springs Fire Department	Complete	No

5.9.3 ADDITIONAL MITIGATION EFFORTS

In addition to the mitigation actions completed in Table 5-23, City of Manitou Springs identified the following mitigation efforts completed since the last HMP:

- Completion of City of Manitou Springs Hazard Mitigation Plan (HMP) in 2023
- Annual neighborhood chipper program/ chipper free services to residents
- Annual animal-resistant trash container program to provide free trash containers to residents on a first come-first served basis.

5.9.4 HAZARDS NOT INCLUDED IN MITIGATION STRATEGY

The City has chosen targeted projects that will enhance the overall resilience of the City to their hazards of greatest concern, with the resources available to a municipality of City of Manitou Springs' size.

The City did not design mitigation actions for hazards identified as "negligible" in Table 5-22, including avalanche. However, some mitigation actions described in the strategy below may enhance local plans and community awareness about all hazards in the region.

5.9.5 PROPOSED HAZARD MITIGATION ACTIONS FOR THE HMP UPDATE

The City of Manitou Springs participated in the mitigation strategy workshop for this HMP to identify appropriate actions to include in a local hazard mitigation strategy. Its comprehensive

consideration of all possible activities to address hazards of concern included review of the following FEMA documents:

- FEMA 551 "Selecting Appropriate Mitigation Measures for Floodprone Structures" (March 2007)
- FEMA "Mitigation Ideas—A Resource for Reducing Risk to Natural Hazards" (January 2013)

The action worksheets included at the end of this annex list the mitigation actions that the City would like to pursue in the future to reduce the effects of hazards. The actions are dependent upon available funding (grants and local match availability) and may be modified or omitted at any time based on the occurrence of new hazard events and changes in City priorities.

Table 5-24 indicates the range of proposed mitigation action categories. The four FEMA mitigation action categories and the six CRS mitigation action categories are listed in the table to further demonstrate the wide range of activities and mitigation measures selected.

Volume 1 identifies 14 evaluation criteria for prioritizing the mitigation actions. To assist with rating each mitigation action as high, medium, or low priority, a numeric rank is assigned for each of the evaluation criteria. Table 5-25 provides a summary of the prioritization of all proposed mitigation actions for the HMP update.

Table 5-24. Analysis of Mitigation Actions by Hazard and Category

Hazard	LPR	SIP	NSP	EAP	PR	PP	PI	NR	SP	ES
Avalanche										
Cyber Attack	X	X			X	X	X			
Dam and Levee Failure		X			X	X	X			
Drought and Extreme Heat	X	X			X	X			X	
Earthquake	X	X		X	X	X	X		X	
Epidemic and Pandemic		X			X	X	X			
Extreme Acts of Violence		X		X	X	X	X			X
Flood	X	X	X	X	X	X	X	X	X	
Hail	X	X			X	X			X	
Hazardous Materials	X	X		X	X	X	X			X
Landslide and Rockfall	X	X		X	X	X	X		X	
Lightning	X	X			X	X			X	
Major Aircraft Incident		X		X	X	X	X			X
Mud or Debris Flow		X			X	X	X		X	
Subsidence and Sinkholes	X	X		X	X	X	X			
Tornado	X	X			X	X			X	
Wildfire	X	X	X	X	X	X	X		X	
Wind	X	X			X	X			X	
Winter Storm	X	X			X	X			X	

See Section 1.3.3 for description of categories

Table 5-25. Summary of Prioritization of Actions

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-ManitouSprings-01	Wildfire Protection Plan Implementation	6	6	4	4	4	4	3	4	4	3	0	3	2	2	47	Medium
Action 2026-ManitouSprings-02	Floodplain Mapping Update	6	4	3	4	4	4	3	1	3	3	0	2	4	3	42	Medium
Action 2026-ManitouSprings-03	Downtown Flood Mitigation Program	2	6	2	3	4	4	3	0	4	4	0	3	2	3	40	Medium
Action 2026-ManitouSprings-04	Floodplain Management and Permitting	6	6	3	4	3	2	2	1	4	3	0	1	4	4	39	Medium
Action 2026-ManitouSprings-05	Floodplain Compliance Incentive	2	6	3	4	2	4	3	0	4	2	0	3	4	3	39	Medium
Action 2026-ManitouSprings-06	Historic Building Upgrades	2	6	2	2	3	4	4	1	3	4	0	1	4	3	38	Medium
Action 2026-ManitouSprings-07	Flood Mitigation for Private Properties	6	6	2	3	1	4	2	1	2	3	0	1	4	3	35	Medium
Action 2026-ManitouSprings-08	Acquire Easements or Right-of-Ways	2	2	4	4	3	2	3	2	3	2	0	1	4	3	36	Medium
Action 2026-ManitouSprings-09	Assess Vulnerability of Structures – Fountain Creek	2	6	2	3	3	4	3	0	4	3	1	3	4	3	40	Medium
Action 2026-ManitouSprings-10	Mitigation Best Practices	2	8	4	4	4	4	3	1	3	4	4	3	4	4	50	High

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-ManitouSprings-11	CDOT Collaboration	8	6	4	4	4	4	3	4	4	4	4	3	4	4	57	High
Action 2026-ManitouSprings-12	Improvement to Electrical Infrastructure	2	8	3	2	4	4	4	1	4	3	0	2	4	3	43	Medium
Action 2026-ManitouSprings-13	Englemann Canyon Pilot Project	6	6	4	4	4	4	3	3	4	4	4	3	4	4	54	High
Action 2026-ManitouSprings-14	Retaining Wall Inventory	6	6	2	4	4	4	4	0	4	4	3	1	4	3	46	Medium
Action 2026-ManitouSprings-15	Public Facilities and Parks Mitigation	6	6	3	4	4	4	4	3	4	4	2	3	4	3	52	High
Action 2026-ManitouSprings-16	Bridge Inspection Operating Procedure	6	8	3	4	4	4	4	0	4	3	2	2	4	4	49	Medium
Action 2026-ManitouSprings-17	Drainage System, Flood Control Structures, and Critical Infrastructure Operating Procedure	8	8	4	4	4	4	4	4	4	4	2	2	4	4	56	High
Action 2026-ManitouSprings-18	Business Outreach	4	4	2	4	4	4	3	0	4	3	2	3	0	3	39	Medium
Action 2026-ManitouSprings-19	FireWise-Like Program	2	4	3	4	4	4	3	0	4	3	0	3	4	4	42	Medium

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-ManitouSprings-20	Develop Municipal Cybersecurity Risk Management Plan	4	4	3	2	2	3	3	2	4	4	3	2	3	4	43	Medium
Action 2026-ManitouSprings-21	Cyber Attack Policies Adoption	4	6	3	3	3	4	2	3	4	4	3	2	3	4	48	Medium
Action 2026-ManitouSprings-22	Identify, Develop, and Implement Mitigation Strategies to Reduce the Impacts of Epidemics and Pandemics	6	6	3	4	4	4	3	4	4	4	2	3	3	4	54	High
Action 2026-ManitouSprings-23	Active Shooter Training	8	8	4	4	3	3	3	2	4	3	2	2	3	4	53	High
Action 2026-ManitouSprings-24	Hazard ID and Risk Mapping	8	8	3	3	3	3	3	4	4	4	2	2	3	4	54	High
Action 2026-ManitouSprings-25	Public Alerting and Emergency Notification	8	6	2	2	3	3	2	3	2	3	2	1	2	3	42	Medium
Action 2026-ManitouSprings-26	Protection and Readiness of Response Assets	6	6	3	3	3	2	2	3	3	3	1	2	2	4	43	Medium
Action 2026-ManitouSprings-27	Pre-Incident Planning with Hazardous Materials Facilities	4	6	2	2	2	3	2	2	2	2	1	1	2	4	35	Medium

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-ManitouSprings-28	Mutual Aid and Remediation Support	4	6	3	3	3	3	2	2	2	2	1	2	2	4	39	Medium
Action 2026-ManitouSprings-29	Multi Agency Incident Command Protocols and Interoperable Communications	6	6	2	3	3	3	2	2	2	2	1	1	2	4	39	Medium

Note: Volume 1, Section 19 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (< 35), Medium (35-49), High (> 50).

Action 2026-ManitouSprings-01. Wildfire Protection Plan Implementation

Requirement	Details
Lead Agency:	City of Manitou Springs
Supporting Agencies:	-
Hazards of Concern:	Wildfire
Initiative:	Wildfire Protection Plan Implementation
Description:	Implement priority actions from the City's Community Wildfire Protection Plan by dedicating staff time and resources to execution. Conduct targeted public education campaigns, host community mitigation workshops, and provide residents with tools and guidance to reduce wildfire risk.
Estimated Cost:	Medium
Potential Funding Source:	General Fund, Local Cost Share Grants
Timeline:	Long Term
Objectives Met:	**Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-02. Floodplain Mapping Update

Requirement	Details
Lead Agency:	Manitou Springs Planning Department
Supporting Agencies:	N/A
Hazards of Concern:	Flood
Initiative:	Floodplain Mapping Update
Description:	Participate in the El Paso County Discovery Project to identify priority areas for updated floodplain mapping. Collaborate with project partners to collect and analyze data, improve understanding of local flood risks and vulnerabilities, and ensure accurate, up-to-date mapping to guide mitigation efforts and informed community planning.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-03. Downtown Flood Mitigation Program

Requirement	Details
Lead Agency:	Manitou Springs Recovery Manager
Supporting Agencies:	N/A
Hazards of Concern:	Flood
Initiative:	Downtown Flood Mitigation Program
Description:	Deliver a program focused on flood mitigation techniques for downtown property owners, providing guidance on best practices and practical solutions.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-04. Floodplain Management and Permitting

Requirement	Details
Lead Agency:	Manitou Springs Planning Department
Supporting Agencies:	N/A
Hazards of Concern:	Flood
Initiative:	Floodplain Management and Permitting
Description:	Develop a stronger floodplain management program and enhanced regulations that exceed the State's minimum requirements. Establish a dedicated workgroup to lead the effort, evaluate successful programs in other small communities, and assign staff capacity to pursue Certified Floodplain Manager training.
Estimated Cost:	Medium
Potential Funding Source:	Colorado Department of Local Affairs Grant; staff time
Timeline:	Long Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region.
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-05.Floodplain Compliance Incentive

Requirement	Details
Lead Agency:	Manitou Springs Planning Department
Supporting Agencies:	N/A
Hazards of Concern:	Flood
Initiative:	Floodplain Compliance Incentive
Description:	Develop and implement a strategy with targeted incentives to help private commercial and residential property owners bring structures into compliance with state and federal floodplain standards.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities.
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-06. Historic Building Upgrades

Requirement	Details
Lead Agency:	Manitou Springs Planning Department
Supporting Agencies:	N/A
Hazards of Concern:	Flood, Earthquake, Landslide and Rockfall, Hail, Drought and Extreme Heat, Lighting, Subsidence and Sinkholes, Tornado, Wind, Winter Storm, Wildfire
Initiative:	Historic Building Retrofits
Description:	Identify funding sources to establish low-interest loan programs for owners of historic structures, prioritizing the reduction of hazard vulnerabilities, particularly flood risk.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-07. Flood Mitigation for Private Properties

Requirement	Details
Lead Agency:	Manitou Springs Planning Department
Supporting Agencies:	N/A
Hazards of Concern:	Flood
Initiative:	Provide financial support for structural flood mitigation for private properties
Description:	Develop a comprehensive package of funding mechanisms to provide seed money for flood mitigation projects to establish a sustainable funding base that supports timely, high-impact mitigation efforts.
Estimated Cost:	Medium
Potential Funding Source:	FEMA Hazard Mitigation Assistant Grants
Timeline:	Long Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-08. Acquire Easements or Right-of-Ways

Requirement	Details
Lead Agency:	Manitou Springs Planning Department
Supporting Agencies:	N/A
Hazards of Concern:	Flood
Initiative:	Acquire easements or rights-of- way of creeks.
Description:	Address maintenance and restoration challenges along privately held creek properties by targeting key locations for improvement as part of the Creek Walk Trail project.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-09. Assess Vulnerability of Structures – Fountain Creek

Requirement	Details
Lead Agency:	Manitou Springs Planning Department
Supporting Agencies:	N/A
Hazards of Concern:	Flood
Initiative:	Assess vulnerability of structures along Fountain Creek.
Description:	Implement a two-phase approach to address repair and structural improvement needs for housing and historic/ cultural properties at risk.
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Long Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region.
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-10. Mitigation Best Practices

Requirement	Details
Lead Agency:	Manitou Springs Planning Department
Supporting Agencies:	N/A
Hazards of Concern:	Flood, Wildfire, Earthquake, Landslide and Rockfall, Subsidence and Sinkholes
Initiative:	Mitigation techniques and best practices for historic structures
Description:	Develop and distribute clear guidelines and best practices on flood, wildfire, and geohazard mitigation techniques tailored for historic structures in the City's historic district.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-11. CDOT Collaboration

Requirement	Details
Lead Agency:	Manitou Springs Public Works
Supporting Agencies:	N/A
Hazards of Concern:	Earthquake, Landslide and Rockfall, Flood
Initiative:	CDOT collaboration to mitigate roadway issues
Description:	Coordinate with Colorado Department Of Transportation to identify, prioritize, and implement mitigation measures for slope failure, rockfall, drainage, and erosion hazards along US Highway 24.
Estimated Cost:	Low
Potential Funding Source:	General Fund, Pikes Peak Rural Transportation Authority Maintenance
Timeline:	Long Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-ManitouSprings-12. Improvement to Electrical Infrastructure

Requirement	Details
Lead Agency:	Manitou Springs Public Works
Supporting Agencies:	N/A
Hazards of Concern:	Flood, Hail, Drought and Extreme Heat, Lighting, Tornado, Wind, winter Storm, Earthquake, Landslide and Rockfall
Initiative:	Work with Colorado Springs Utilities to Identify vulnerabilities and Improvements to overhead Electrical Infrastructure.
Description:	Collaborate with Colorado Springs Utilities to assess vulnerabilities in the electrical system and prioritize necessary improvements and strengthen coordination on the tree-trimming program to reduce the risk of outages and damage from falling branches.
Estimated Cost:	Low
Potential Funding Source:	General Fund, Cost Sharing For Undergrounding Program
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-13. Englemann Canyon Pilot Project

Requirement	Details
Lead Agency:	Manitou Springs Public Works
Supporting Agencies:	N/A
Hazards of Concern:	Wildfire, Flood
Initiative:	Implement Englemann Canyon pilot project.
Description:	Recognize wildfire followed by flood or debris flow in Englemann (Ruxton) Canyon as a worst-case scenario for the City. Build on the 2015 Hazard Mitigation Team's efforts, which pursued Community Development Block Grant Disaster Recovery watershed funding for fuels reduction and flood mitigation.
Estimated Cost:	Medium
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-ManitouSprings-14. Retaining Wall Inventory

Requirement	Details
Lead Agency:	Manitou Springs Public Works
Supporting Agencies:	N/A
Hazards of Concern:	Wildfire, Flood, Earthquake, Landslide and Rockfall
Initiative:	Conduct an inventory of retaining walls that support vehicular rights-of-way.
Description:	Develop and maintain a comprehensive wall inventory and asset management system to track the condition of retaining walls—some historic—along Fountain Creek, Ruxton Creek, Serpentine Avenue, Spencer Avenue, Highway 24 at Crystal Hills Boulevard, and other critical roadways. Use the system to identify vulnerabilities, prioritize repairs, and guide long-term maintenance and preservation efforts.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-15. Public Facilities and Parks Mitigation

Requirement	Details
Lead Agency:	Manitou Springs Public Works
Supporting Agencies:	N/A
Hazards of Concern:	Wildfire, Flood
Initiative:	Public Facilities and parks mitigation
Description:	Assess the vulnerability of public facilities and parks within the 1% chance floodplain, prioritize mitigation opportunities based on risk level, and develop an implementation plan to protect assets, ensure safety, and maintain public access.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-ManitouSprings-16. Bridge Inspection Operating Procedure

Requirement	Details
Lead Agency:	Manitou Springs Public Services Department
Supporting Agencies:	N/A
Hazards of Concern:	Hazardous Materials, Extreme Acts of Violence, Cyber Attack, Pandemic/Epidemic, Major Aircraft Incident, Flood, Mud/ Debris Flow, Dam/Levee Failure
Initiative:	Bridge Inspection Operating Procedure
Description:	Adopt a formal policy and standard operating procedure for the inspection, maintenance, and rehabilitation of bridges, including historic structures.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-17. Drainage System, Flood Control Structures, and Critical Infrastructure Operating Procedure

Requirement	Details
Lead Agency:	Manitou Springs Public Services Department
Supporting Agencies:	N/A
Hazards of Concern:	Flood, Mud/Debris Flow
Initiative:	Drainage system, Flood Control Structures, and Critical Infrastructure Operating Procedure
Description:	Develop a standard operating procedure for the routine maintenance of drainage systems, flood control structures, and other critical infrastructure along with integrating these procedures into the Asset Management System.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-ManitouSprings-18. Business Outreach

Requirement	Details
Lead Agency:	Manitou Springs City Administration
Supporting Agencies:	N/A
Hazards of Concern:	Flood, Wildfire, Earthquake, Landslide and Rockfall, Subsidence and Sinkholes
Initiative:	Business Outreach
Description:	Partner with the Chamber of Commerce to deliver education and outreach programs for business owners, providing resources, incentives, and recognition opportunities that promote mitigation, preparedness, continuity of operations, and recovery planning.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **0Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities.
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-19. FireWise-Like Program

Requirement	Details
Lead Agency:	Manitou Springs Fire Department
Supporting Agencies:	N/A
Hazards of Concern:	Wildfire
Initiative:	FireWise-like Program
Description:	Establish a fire-adapted community program, such as Firewise, to engage residents in reducing wildfire risk through education, home assessments, and neighborhood mitigation projects.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-20. Develop Municipal Cybersecurity Risk Management Plan

Requirement	Details
Lead Agency:	City of Manitou Springs Fire Department
Supporting Agencies:	City of Manitou Springs Administration
Hazards of Concern:	Cyber Attack
Initiative:	Develop Municipal Cybersecurity Risk Management Plan
Description:	Develop, maintain, and enforce a comprehensive plan that inventories critical city assets, essential services, and interdependencies across departments.
Estimated Cost:	Medium
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-21. Cyber Attack Policies Adoption

Requirement	Details
Lead Agency:	City of Manitou Springs Fire Department
Supporting Agencies:	City of Manitou Springs Administration, City of Manitou Springs Information Technology Department
Hazards of Concern:	Cyber Attack
Initiative:	Cyber Attack Policies Adoption
Description:	City will adopt baseline cybersecurity policies applicable to all municipal departments-covering access control, acceptable use, vendor security requirements, patch management, and cloud security governance, and integrate third-party vendor security expectations.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-22. Identify, Develop, and Implement Mitigation Strategies to Reduce the Impacts of Epidemics and Pandemics

Requirement	Details
Lead Agency:	City of Manitou Springs Administration
Supporting Agencies:	City of Manitou Springs Police, Fire, Public Works, and Planning Departments
Hazards of Concern:	Epidemic/Pandemic
Initiative:	Identify, Develop, and Implement Mitigation Strategies to Reduce the Impacts of Epidemics and Pandemics
Description:	Manitou Springs will work in coordination with El Paso County Public Health to identify, develop, and implement mitigation strategies to reduce the impacts of epidemics and pandemics.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-ManitouSprings-23.Active Shooter Training

Requirement	Details
Lead Agency:	City of Manitou Springs Police Department
Supporting Agencies:	City of Manitou Springs Fire Department, City of Manitou Springs Administration
Hazards of Concern:	Extreme Acts of Violence
Initiative:	Active Shooter Training
Description:	Coordinate active shooter training with schools, Fire Department, businesses, City Staff and government buildings.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-ManitouSprings-24. Hazard ID and Risk Mapping

Requirement	Details
Lead Agency:	City of Manitou Springs Fire Department
Supporting Agencies:	City of Manitou Springs Police Department, City of Manitou Springs Administration
Hazards of Concern:	Hazardous Materials
Initiative:	Hazard ID and Risk Mapping
Description:	Establish and maintain a municipal hazardous materials risk inventory and GIS-based mapping program to identify fixed facilities, hazardous materials transport exposure along U.S. 24, constrained access areas, and populations at greatest risk.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-ManitouSprings-25.Public Alerting and Emergency Notification

Requirement	Details
Lead Agency:	City of Manitou Springs Fire Department
Supporting Agencies:	City of Manitou Springs Police Department, City of Manitou Springs Administration
Hazards of Concern:	Hazardous Materials
Initiative:	Public Alerting and Emergency Notification
Description:	Integrate hazardous materials incidents into the City's existing emergency alerting systems, including sirens and mass notification platforms, to provide public guidance for shelter-in-place , evacuation, or avoidance actions.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-26. Protection and Readiness of Response Assets

Requirement	Details
Lead Agency:	City of Manitou Springs Fire Department
Supporting Agencies:	City of Manitou Springs Police Department, City of Manitou Springs Administration
Hazards of Concern:	Hazardous Materials
Initiative:	Protection and Readiness of Response Assets
Description:	Harden and maintain critical hazmat response assets, to include response vehicles, command platforms, PPE caches and detection equipment, with strategic prepositioning to account for narrow streets, limited staging areas, and potential U.S. 24 access restrictions
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-27. Pre-Incident Planning with Hazardous Materials Facilities

Requirement	Details
Lead Agency:	City of Manitou Springs Fire Department
Supporting Agencies:	City of Manitou Springs Police Department, City of Manitou Springs Administration
Hazards of Concern:	Hazardous Materials
Initiative:	Pre-Incident Planning with Hazardous Materials Facilities
Description:	Conduct pre-incident planning with facilities that store or use hazardous materials, including facility response plans, access to SDSs, emergency contacts, and site-specific access and utility control considerations.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Long Term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-28. Mutual Aid and Remediation Support

Requirement	Details
Lead Agency:	City of Manitou Springs Fire Department
Supporting Agencies:	City of Manitou Springs Police Department, City of Manitou Springs Administration
Hazards of Concern:	Hazardous Materials
Initiative:	Mutual Aid and Remediation Support
Description:	Maintain mutual aid agreements and pre-contracted hazardous materials remediation vendors to ensure rapid access to specialized resources, containment support, and timely cleanup and recovery operations.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-ManitouSprings-29. Multi Agency Incident Command Protocols and Interoperable Communications

Requirement	Details
Lead Agency:	City of Manitou Springs Fire Department
Supporting Agencies:	City of Manitou Springs Police Department, City of Manitou Springs Administration
Hazards of Concern:	Major Aircraft Incident
Initiative:	Multi Agency Incident Command Protocols and Interoperable Communications
Description:	Implement coordinated multi agency incident command protocols and interoperable communications (fire, EMS, police, public works, aviation authorities, hospitals).
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

6. TOWN OF CALHAN

This jurisdictional annex to the Pikes Peak Regional Multi-Hazard Mitigation Plan (HMP) provides information to assist public and private sectors in the Town of Calhan with reducing losses from future hazard events. This annex focuses on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and people. The annex presents a general overview of Town of Calhan, describes who participated in the planning process, assesses the Town's risk, vulnerability, and capabilities, and outlines a strategy for achieving a more resilient community.

6.1 HAZARD MITIGATION PLANNING TEAM

The Town of Calhan identified primary and alternate HMP points of contact and developed this plan over the course of several months, with input from many Town departments. The Administration Department represented the community on the Pikes Peak Regional HMP Planning Partnership and Steering Committee and supported the local planning process by securing input from partners with specific knowledge to enhance the plan. All departments were asked to contribute to the annex development through reviewing and contributing to the capability assessment, reporting on the status of previously identified actions, and participating in action identification and prioritization.

Table 6-1 summarizes Town officials who participated in the development of the annex and in what capacity. Additional documentation of the Town's planning activities through Planning Partnership meetings is included in Volume 1.

Primary Point of Contact: Cindy Tompkins, Town Clerk and NFIP Administrator
Address: 556 Colorado Ave, Calhan, CO 80808
Phone Number: 719-347-2586
Email: townclerk@calhan.co
Alternate Point of Contact: Megan McReynolds, Court Clerk
Address: 556 Colorado Ave, Calhan, CO 80808
Phone Number: 719-347-2586
Email: megan.mc@calhan.co

Table 6-1. Additional Contributors

Name	Department	Position	HMP Contribution
Cindy Tompkins	Admin	Town Clerk	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

Name	Department	Position	HMP Contribution
Chester Barlow	Board	Trustee	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Leo Baril	Public Works	Public Works Director	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

6.2 COMMUNITY PROFILE

The Town of Calhan, founded in 1888 as a water station for the Rock Island Line, is a Colorado Statutory Town in El Paso County, Colorado. Straddling U.S. Route 24, the town is approximately halfway between Colorado Springs and Limon, Colorado. The Town is located at 39°2′7″N 104°17′59″W (39.035395°, −104.299835°) and has an elevation of 6,508 feet (1983.6 m) above sea level making it the highest non-mountain incorporated town in the United States. The Town has a total area of 0.85 square miles (2.2 km2), all of it land and sits on the southern side of a large depression that, thousands of years ago, was the bottom of a shallow inland sea (Town of Calhan 2025).

Some areas south and west of the Town in un-incorporated El Paso County have elevations above 7,000 feet. Approximately 3 miles south of the Town, Prospectors Point at 7,204 feet (2195.8 m) above sea level is the highest point between the Mississippi River and the Rocky Mountains (Town of Calhan 2025).

According to the U.S. Census, the 2020 population for the Town was 792, a 1.5 percent increase from the 2010 Census. The 2023 American Community Survey (ACS) estimated that the population of the Town was 510.

Research has shown that some populations are at greater risk from hazard events because of decreased resources or physical abilities. These populations can be more susceptible to hazard events based on a number of factors including their physical and financial ability to react or respond during a hazard, and the location and construction quality of their housing. Data from the 2020 U.S. Census indicates that 4.5 percent of the population is 5 years of age or younger, 22.4 percent is 65 years of age or older, 9.4 percent is below the poverty threshold, and 15.3 percent is considered disabled.

6.3 PUBLIC ENGAGEMENT

Volume 1 of this HMP describes the outreach to the public that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the Town of Calhan completed specific activities to collect input on hazards and vulnerability from the people and

stakeholders of the Town. The public was invited to participate in the plan by responding to the public survey, attending a virtual Steering Committee meeting, attending an in-person meeting, and reviewing the draft plan.

6.3.1 TARGETED OUTREACH TO WHOLE COMMUNITY

The Town of Calhan is a very small municipality with a population under 1000. The Town invited the Eastern Plains Community Pantry to participate in the planning process to advocate for the needs of underserved and vulnerable populations.

6.4 STAKEHOLDER ENGAGEMENT

Volume 1 of this HMP describes the outreach to stakeholders that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the Town invited stakeholders to participate in the planning process. The following organizations were invited to participate by attending a Steering Committee meeting, responding to the stakeholder survey, contributing information and expertise to the plan, and reviewing the draft plan:

6.4.1 LOCAL AND REGIONAL AGENCIES INVOLVED IN HAZARD MITIGATION ACTIVITIES

- Calhan Fire Department
- Calhan Public works

6.4.2 AGENCIES THAT HAVE THE AUTHORITY TO REGULATE DEVELOPMENT

- Pikes Peak Regional Building Department
- El Paso County Planning and Community Development Department
- Planning and Development Committee

6.4.3 NEIGHBORING COMMUNITIES AND PARTNERS

- El Paso County
- Town of Ramah
- Town of Simla

6.4.4 REPRESENTATIVES OF BUSINESS, ACADEMIA, AND OTHER PRIVATE ORGANIZATIONS

- Calhan School District

6.4.5 NONPROFIT ORGANIZATIONS AND COMMUNITY-BASED ORGANIZATIONS

- Eastern Plains Community Pantry
- Eastern Plains Medical Clinic

6.5 JURISDICTIONAL CAPABILITY ASSESSMENT AND INTEGRATION

The Town of Calhan performed an inventory and analysis of existing authorities, policies, programs, funding, and resources that enhance its ability to implement mitigation strategies. Volume 1 describes the components included in the capability assessment and their significance for hazard mitigation planning. The jurisdictional assessment for this annex includes analyses of the following:

- Planning and regulatory capabilities
- Development and permitting capabilities
- Administrative and technical capabilities
- Fiscal capabilities
- Education and outreach capabilities
- Classification under various community mitigation programs
- Warning systems
- Adaptive capacity to withstand hazard events

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into day-to-day local government operations. As part of the hazard mitigation analysis, planning and policy documents were reviewed and each jurisdiction was surveyed to obtain a better understanding of their progress toward plan integration. Development of an updated mitigation strategy provided an opportunity for Town of Calhan to identify opportunities for integrating mitigation concepts into ongoing Town procedures.

6.5.1 PLANNING AND REGULATORY CAPABILITY AND INTEGRATION

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards.

Codes, Ordinances, and Regulations

The HMP Team inventoried its existing codes, ordinances, and regulations that support or are related to hazard mitigation. Table 6-2 summarizes the ordinances currently in place in the Town.

Plans

The HMP Team inventoried its existing plans that support or are related to hazard mitigation. Table 6-3 summarizes the plans currently in place.

6.5.2 DEVELOPMENT AND PERMITTING CAPABILITY

Table 6-4 summarizes the capabilities of the Town to oversee and track development.

Table 6-2. Codes, Ordinances, and Regulations

Code, Ordinance, Regulation	Capability
Building Code	*Adopted IBC 2018 – Chapter 6, Article 5 of Town Ordinances, Flood Regulations Chapter 5, Article 2, Building Dept* This speaks specifically to flood regulations. It regulates all construction in flood zones.
Zoning/ Land Use Code	*Land Development Code Chapter 15, Planning Commission* This includes provisions for erosion control, drainage plans and floodplain restrictions. These plans are completed by the developer and engineering staff to mitigate any construction where it may cause problems.
Subdivision Code	*Chapter 15, Article 4, Planning Commission* This includes provisions for erosion control, drainage plans and floodplain restrictions. These plans are completed by the developer and engineering staff to mitigate any construction where it may cause problems.
Flood Damage Prevention Ordinance	*Chapter 5, Article 2, Building Department* This is included in the flood ordinances
Emergency Management Ordinance	No ordinance, have a local emergency operations manual

Table 6-3. Plans

Plan Type	Capability
Comprehensive/ Master Plan	The Town of Calhan Comprehensive Plan 2035. The comprehensive plan was approved by Planning Committee July 10 and Board of Trustees July 14. Agency in charge is the Board of Trustees Small section for hazard mitigation, but heavy with land use. There are goals spelled out for hazard mitigation and resiliency.
Land Use Plan	*Town of Calhan Ordinance Chapter 15, August, 2024. Planning Committee and Board of Trustees.* This will be included in all plan reviews to assess risks and mitigation activities.
Other Community Plan	Have a comprehensive plan adopted in 2002, but no parts relating to hazard mitigation. Updating this with the new master plan.
Emergency Operations Plan	*Local Emergency Operations Plan, adopted in 2007, but various updates in 2023.* Developed by Town of Calhan and Calhan Fire Department This plan is for response to natural and man-made disasters, not mitigation prior to incident.

Table 6-4. Development and Permitting Capability

	Yes/ No	Comment
Do you issue development permits?	Yes	-
If you issue development permits, what department is responsible?	-	Development/ subdivisions are approved by the Planning Committee and forwarded to the Board of Trustees for final approval Hazard mitigation would be taken into account with the location of the development
If you do not issue development permits, what is your process for tracking new development?	N/A	-
Are permits tracked by hazard area? (For example, floodplain development permits.)	No	-
Do you have a buildable land inventory?	No	-
If you have a buildable land inventory, please describe	N/A	-
Describe the level of buildout in your jurisdiction.	N/A	

6.5.3 ADMINISTRATIVE AND TECHNICAL CAPABILITY

Table 6-5 and Table 6-6 summarize potential staff and personnel resources available to the Town Calhan and their current responsibilities that contribute to hazard mitigation.

6.5.4 FISCAL CAPABILITY

Table 6-7 summarizes the financial resources available to the Town Calhan.

6.5.5 EDUCATION AND OUTREACH CAPABILITY

Table 6-8 summarizes the education and outreach resources available to the Town of Calhan.

6.5.6 COMMUNITY CLASSIFICATIONS

Table 6-9 summarizes classifications for community programs available to the Town of Calhan.

Table 6-5. Administrative Capabilities

Capability	Available?	Comments
Planning Board/ Commission	Yes	A board consisting of two board members, local residents and business owners
Zoning Board of Adjustment	No	-
Planning Department	No	-
Mitigation Planning Committee	No	-
Environmental Board/ Commission	No	-
Open Space Board/ Committee	No	-
Economic Development Commission/ Committee	No	-
Public Works/ Highway Department	Yes	This is part of Public Works
Construction/ Building/ Code Enforcement Department	Yes	This includes a part-time building inspector
Emergency Management/ Public Safety Department	No	-
Maintenance programs to reduce risk (stormwater maintenance, tree trimming, etc.)	Yes	This is done by Public Works on an as-needed basis
Mutual aid agreements	Yes	With the Calhan Police Department
Human Resources Manual e.g., Do any job descriptions specifically include identifying or implementing mitigation projects or other efforts to reduce natural hazard risk?	Yes	Nothing that involves mitigation projects

Table 6-6. Technical and Staffing Capabilities

Resources	Available?	Comments
Planners or engineers with knowledge of land development and land management practices	Yes	A consultant that has helped with the master plan
Engineers or professionals trained in building or infrastructure construction practices	Yes	Engineer and consultant available
Planners or engineers with an understanding of natural hazards	No	-
Transportation planner	No	-
Staff with expertise or training in benefit/ cost analysis	No	-
Professionals trained in conducting damage assessments	No	-
Personnel skilled or trained in GIS and/ or Hazards United States (HAZUS) – Multi-Hazards (MH) applications	No	-
Staff that work with socially vulnerable populations or underserved communities	No	-

Resources	Available?	Comments
Full-Time Building Official	No	Part-time only
Environmental scientist familiar with natural hazards	No	-
Surveyor(s)	No	A surveyor available who has done work with the Town
Floodplain Administrator	Yes	PPRBD Floodplain Administrator
Emergency Manager	Yes	Fire Chief
Grant Managers and/ or Writer(s) • Are data and maps from the HMP used to support documentation in grant applications?	Yes	The Town Clerk currently handles all grant writing
GIS Coordinator/ Analyst	No	-
Resilience Officer or Planner	No	-
Other (this could include stormwater engineer, environmental specialist, etc.)	-	-

Table 6-7. Fiscal Capabilities

Financial Resources	Accessible or Eligible to Use?	Comments
Community development Block Grants (CDBG, CDBG-DR, CDBG-MIT)	Yes	Are part of the El Paso Urban County group for CDBG grants
Capital improvements project funding	Yes	Minimal
Authority to levy taxes for specific purposes	Yes	Must go to an election
User fees for water, sewer, gas, or electric service	Yes	-
Impact fees for homebuyers or developers of new development/ homes	No	Working on the option for this
Stormwater utility fee	No	-
Incur debt through general obligation bonds	Yes	Must go to an election
Incur debt through special tax bonds	No	-
Incur debt through private activity bonds	No	-
Withhold public expenditures in hazard-prone areas	No	-
Other federal or state Funding Programs	No	-
Open Space Acquisition funding programs	No	-

Table 6-8. Education and Outreach Capabilities

Outreach Resources	Available?	Comments:
Public information officer or communications office	No	-
Personnel skilled or trained in website development	Yes	The admin employees manage the website regarding content
Hazard mitigation information available on your website	No	-
Social media for hazard mitigation education and outreach	Yes	There is a website and Facebook page
Community newsletter	No	-
Local news	Yes	Local newspaper, published weekly
Citizen boards or commissions that address issues related to hazard mitigation	No	-
Hazard awareness campaigns (Severe Weather Awareness Week, public events)	No	-
Natural disaster/ safety programs in place for schools	Unknown	-
Organizations that conduct outreach to socially vulnerable populations and underserved communities	No	-
Does the jurisdiction have any public outreach mechanisms / programs in place to inform residents about hazards, risk, and ways to protect themselves during such events?	No	-

Table 6-9. Community Classifications

Program	Participating?	Classification (if applicable)	Date Classified (if applicable)
National Flood Insurance Program (NFIP)	Yes	-	1976
Community Rating System (CRS)	No	-	-
Building Code Effectiveness Grading Schedule (BCEGS)	Unknown	-	-
Public Protection (ISO Fire Protection Classes 1 to 10)	Yes	4	-
NWS StormReady Certification	No	-	-
Firewise Communities classification	No	-	-

6.5.7 WARNING SYSTEMS

Peak Alerts is a countywide notification service used by public safety agencies in El Paso and Teller Counties. Alerts are delivered through Everbridge, a software platform that enables rapid communication during emergencies. These notifications are issued when public safety officials determine that a situation poses a threat to life or property. Examples include natural or human-caused disasters, hazardous materials incidents, missing persons, law enforcement activity affecting the public, evacuation orders, and other critical events (Everbridge 2025). Table 6-10 summarizes specific warning systems and services maintained or utilized by the Town.

Table 6-10. Warning Systems and Services

System/ Service	Available?	Describe:
General Warning Program	No	-
Flood	No	-
Wildfire	No	-
Tornado	Yes	Tornado siren located at town hall
Geological Hazard	No	-

6.5.8 CAPABILITY EXPANSION AND IMPROVEMENT

The Town of Calhan has the ability to expand and improve its own mitigation capabilities based on the inventory of existing authorities, policies, programs, funding, and resources summarized in Table 6-2 through Table 6-10. Within its municipal authority the Town can update and strengthen local codes and flood damage provisions, refine site-review and subdivision procedures to address erosion and drainage, prioritize limited capital improvement funding for critical stormwater and flood-related projects, and expand outreach via the Town website and social media to share hazard-awareness and preparedness information. The Town can also integrate HMP goals and action items into the Calhan Comprehensive Plan 2035, future CIP programming, and plan review processes to better institutionalize mitigation in routine decision-making. However, Calhan is a very small jurisdiction with minimal full-time staff, limited technical specialists (no GIS coordinator, part-time building inspection), and constrained discretionary funds; accordingly, the Town will continue to rely on PPROEM and regional or state partners for technical assistance and support.

6.5.9 ADAPTIVE CAPACITY

Adaptive capacity refers to the inherent ability of a system, whether social, ecological, or organizational, to adapt and respond to changing conditions, disturbances, or shocks to maintain functionality, integrity, and resilience. It enhances the ability of various entities, including communities, to minimize exposure and vulnerability to hazards while effectively managing the impacts of disasters (Lin and Lee 2024). Each jurisdiction has a unique combination of capabilities to adjust to, protect from, and withstand a future hazard event, future conditions, and changing risk.

Table 6-11 summarizes the adaptive capacity for each identified hazard of concern and the Town's capability to address related actions using the following classifications:

- Strong adaptive capacity means the jurisdiction does have the capability to effectively respond; plans/policies exceed minimum requirements; deployable resources all of which decrease vulnerability.
- Moderate adaptive capacity means minimum requirements are in place; moderate capabilities; mitigation measures are identified but not implemented widespread; jurisdiction can recover but needs outside resources.
- Weak adaptive capacity means the jurisdiction does not have the capability to effectively respond, which leads to an increase in vulnerability. Examples include weak/outdated/inconsistent plans, policies, codes/ordinances in place; no redundancies; limited to no deployable resources; limited capabilities to respond; long recovery.

Table 6-11. Adaptive Capacity

Hazard	Adaptive Capacity
Avalanche	Weak
Cyber Attack	Weak
Dam and Levee Failure	Weak
Drought and Extreme Heat	Weak
Earthquake	Weak
Epidemic and Pandemic	Weak
Extreme Acts of Violence	Weak
Flood	Weak
Hail	Weak
Hazardous Materials	Weak
Landslide and Rockfall	Weak
Lightning	Weak
Major Aircraft Incident	Weak
Mud or Debris Flow	Weak
Subsidence and Sinkholes	Weak
Tornado	Weak
Wildfire	Weak
Wind	Weak
Winter Storm	Weak

6.6 NATIONAL FLOOD INSURANCE PROGRAM

This section provides specific information on the management and regulation of the regulatory floodplain, including current and future compliance with the National Flood Insurance Program (NFIP). The floodplain administrator is responsible for maintaining this information.

6.6.1 NFIP COMPLIANCE

The Town has participated in the NFIP since 1976 and does not participate in the CRS. The Town has seen little to no development in the last five years and anticipates no new development in the next five years. The Town will review permit requests on an individual basis to determine any SFHA or other regulatory requirements when permit applications are submitted. Table 6-12 summarizes the Town's compliance with the NFIP.

6.6.2 REPETITIVE LOSS

The Open FEMA NFIP Multiple Loss Properties dataset was analyzed to gain an understanding of repetitive flood loss in the County. The dataset provides information on structures that have had multiple NFIP claims across the history of the program. According to the data, the Town does not have repetitive loss or severe repetitive loss properties within the town's boundaries.

Table 6-12. NFIP Compliance

What local department is responsible for floodplain management?	Public Works Department is responsible for floodplain management.
Date of last Flood Insurance Rate Map (FIRM) adoption:	December 7, 2018
Are any certified floodplain managers on staff in your jurisdiction?	No
Do you have access to resources to determine possible future flooding conditions from climate change?	No
Does your floodplain management staff need any assistance or training to support its floodplain management program? • If so, what type of assistance/ training is needed?	The Town Clerk is the floodplain manager and not trained. This has been a matter of time, low on the priority list
Provide an explanation of NFIP administration services you provide (e.g., permit review, GIS, education/ outreach, inspections, engineering capability)	Permit review is performed by the building inspector with drainage as one component.
How do you determine if proposed development on an existing structure would qualify as a substantial improvement?	Building inspector
What are the barriers to running an effective NFIP program in the community, if any?	Personnel and time
Does your jurisdiction have any outstanding NFIP compliance violations that need to be addressed? • If so, state the violations.	None. The current effective map date is 12/ 07/ 2018.

When was the most recent Community Assistance Visit (CAV) or Community Assistance Contact (CAC)?	Unknown
What is the local law number or municipal code of your flood damage prevention ordinance? • What is the date that your flood damage prevention ordinance was last amended?	Flood Ordinance, 2013 (ORDINANCE NO. 2013-09)
Does your floodplain management program meet or exceed minimum requirements? • If exceeds, in what ways?	The floodplain management program meets the minimum requirements.
Are there other local ordinances, plans or programs (e.g., site plan review) that support floodplain management and meeting the NFIP requirements? • For instance, does the planning board or zoning board consider efforts to reduce flood risk when reviewing variances such as height restrictions?	Article 2, 6.02 Flood Regulations; 6.02.070 Permit Required; 6.02.080 Floodplain Administrator; 6.02.090 Permit Procedures; 6.02.100 Variance Procedures; 6.02.110 General Standards; 6.02.120 Specific Standards; 6.02.130 Standards for areas of shallow flooding (AO/ AH zones); 6.02.150 Alterations of a Watercourse; 6.02.160 Properties removed from the floodplain by fill; 6.02.170 Standards for new subdivisions; 6.02.180 Standards for critical facilities.
Are the community's floodplain management regulatory standards sufficient for current and future conditions? • Future conditions may include changes to population, development patterns, precipitation patterns, and natural floodplain functions.	Yes, they are sufficient for conditions that may include changes to population.
Does your community plan to join the CRS program or is your community interested in improving your CRS classification?	The Town of Calhan does not seek to join the CRS program.

6.6.3 FLOOD VULNERABILITY SUMMARY

Table 6-13 provides a summary of the NFIP program and flood vulnerability in the Town.

Table 6-13. Flood Vulnerability Summary

Describe areas prone to flooding in your jurisdiction. • Include sources of water, depth of flooding, velocities, and warning time	The flood hazard risk is low.
Describe past floods in your jurisdiction. • Include worst floods, amount of damage, and community impacts	Unknown
Do you maintain a list of properties that have been damaged by flooding? • If yes, describe how list is updated and who maintains list	N/A
Are any RiskMAP projects currently underway in your jurisdiction? • If yes, describe the projects underway	No
How do you make Substantial Damage determinations? • How many were declared for recent events in your jurisdiction?	The Town does not have any building permits within the flood plain areas and

	has not had an event that would require any special action.
How many properties have been mitigated (elevation or acquisition) in your jurisdiction? • If there are mitigated properties, how were the projects funded?	N/A
Do you maintain a list of property owners interested in flood mitigation? • If yes, describe how list is updated and who maintains list • How many homeowners and/ or business owners are interested in mitigation (elevation or acquisition)?	No
Do your flood hazard maps adequately address the flood risk within your jurisdiction? • If not, state why.	Yes, minimal

6.7 GROWTH/ DEVELOPMENT TRENDS

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to appreciating a jurisdiction's overall risk to its hazards of concern. Recent and expected future development trends, including major residential/ commercial development and major infrastructure development, are summarized in Table 6-14 through Table 6-16.

Table 6-14. Number of Building Permits for New Construction Issued Since the Previous HMP

Type of Development	2020	Within SFHA	2021	Within SFHA	2022	Within SFHA	2023	Within SFHA	2024	Within SFHA
Single Family	0	0	0	0	3	0	1	0	4	0
Multi-Family	0	0	0	0	0	0	0	0	0	0
Other (commercial, mixed-use, etc.)	0	0	1	0	1	0	1	0	0	0
Total Permits Issued	0	0	1	0	4	0	2	0	4	0

SFHA = Special Flood Hazard Area (1% flood event)

Table 6-15. Recent Major Development and Infrastructure from 2020 to Present

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
None Identified	-	-	-	-	-

* Only location-specific hazard zones or vulnerabilities identified.

Table 6-16. Known or Anticipated Major Development and Infrastructure in the Next Five Years

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Calhan Commons	Residential	2 single/ 4 4-plex/ 4 duplex	-	Calhan Commons	Residential
North Tree	Residential	450 single family	-	-	Residential

There have been few new homes, but the Town has a new development in the process, as well as a developer asking to be annexed into Town. These developments would increase the community risk as this could potentially increase the Town's population substantially. The Town of Calhan will ensure that any hazards which can be mitigated by developers are appropriately addressed during the development process.

6.8 JURISDICTIONAL RISK ASSESSMENT

The hazard profiles in Volume 1 provide information regarding each planning partner's vulnerability to the identified hazards, including summaries of the Town's risk assessment results and data used to determine the hazard ranking. Local risk assessment information is presented below.

6.8.1 HAZARD AREA

Hazard area maps provided below illustrate the probable hazard areas impacted within the Town are shown in Figure 6-1 through Figure 6-3. These maps are based on the best available data at the time of the preparation of this plan and are adequate for planning purposes. Maps are provided only for hazards that can be identified clearly using mapping techniques and technologies and for which the Town's has significant exposure.

Figure 6-1. Town of Calhan Flood, Debris Flow Hazard Area

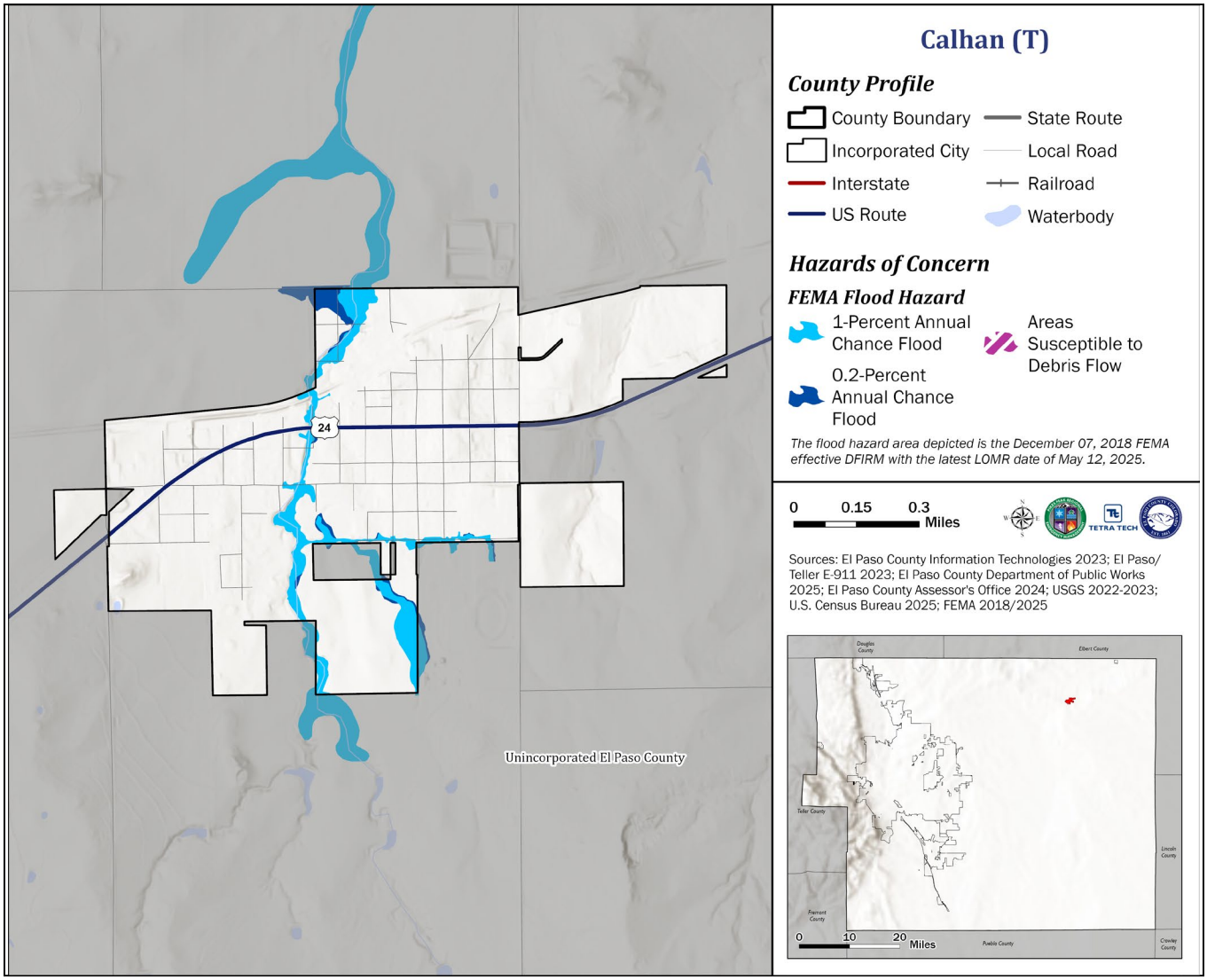


Figure 6-2. Town of Calhan Geologic, Avalanche Hazard Area

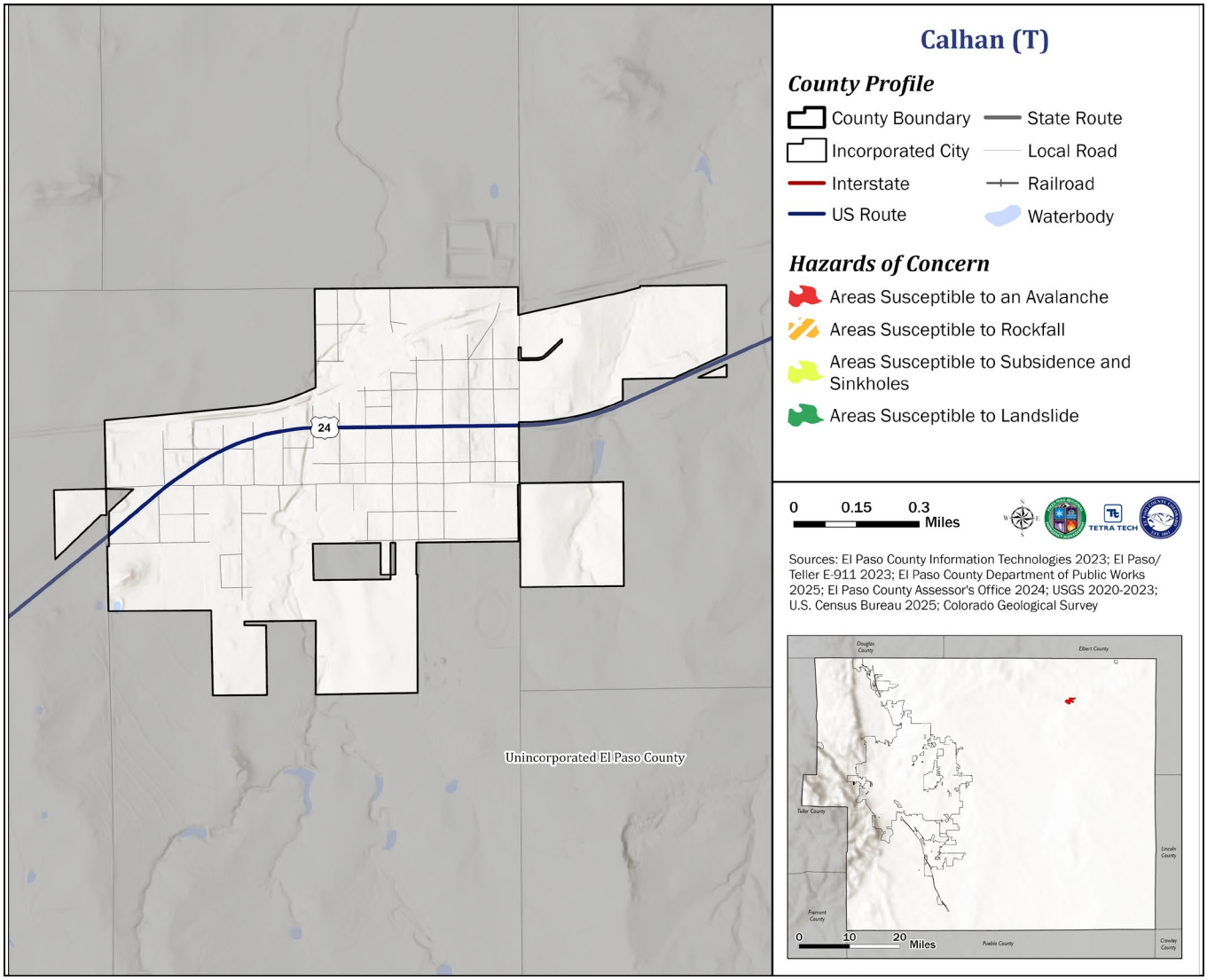
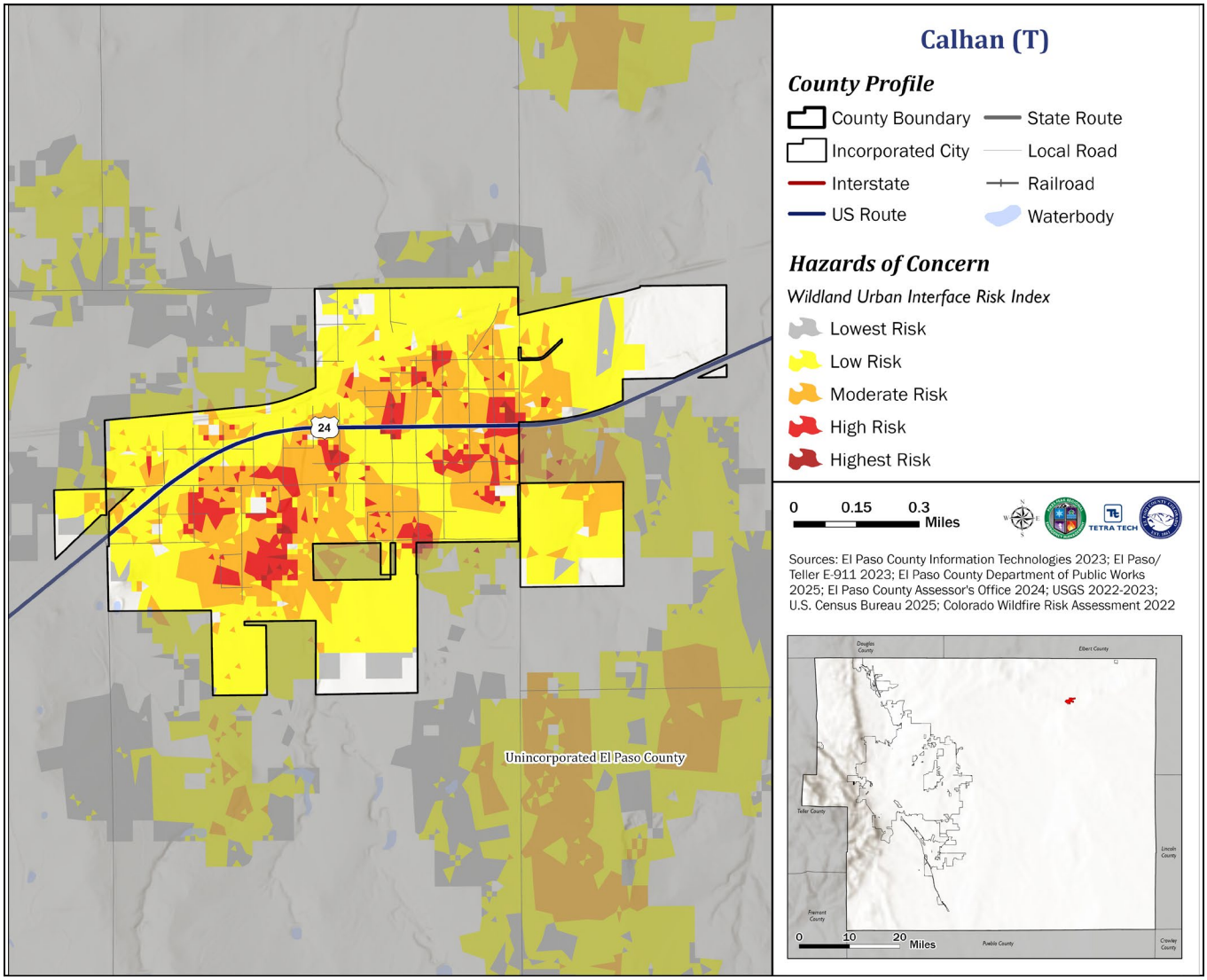


Figure 6-3. Town of Calhan Wildfire Hazard Area



6.8.2 HAZARD EVENT HISTORY

The history of natural and non-natural hazard events in Town of Calhan is detailed in Volume 1, where each hazard profile includes a chronology of historical events that have affected the Town and its municipalities. Table 6-17 shows loss and damage in Town of Calhan during hazard events since the last hazard mitigation plan update.

Table 6-17. Hazard Event History in Town of Calhan

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
February 7, 2020	February 7, 2020	Winter Storm	A Winter Storm produced six to eight inches of snow near Falcon, Florissant, Manitou Springs, Monument, Pueblo West and Woodland Park. Nine to ten inches of snow was measured near the Air Force Academy, Black Forest, Colorado Springs, Palmer Lake and Penrose. 11 to 12 inches of snow graced Monarch Pass, while 19 inches of snow impacted Leadville.	Delays to town hall opening – road conditions
December 14, 2020	December 15, 2020	Heavy Snow	A strong upper-level system moved across the region during this time and provided another favorable setup for snow across southern Colorado. Only a few heavy snow reports were observed with this system. Heavy snow of 6.0 inches. Three miles north northeast Monument.	Late start for town hall, road conditions
February 17, 2021	February 18, 2021	Heavy Snow	A period of heavy snow was noted across southern Colorado during this time frame. Snow was observed across much of southern Colorado, especially the Wet and Sangre de Cristo mountains, and Pikes Peak region. The highest snowfall amounts were observed across the Pikes Peak region though, with many snowfall reports in excess of six inches observed over Teller and El Paso Counties. Heavy snow of 10.0 inches. Four miles east northeast Monument. Heavy snow of 6.5 inches. Three miles east northeast Manitou Springs. Heavy snow of 8.0 inches. Cascade.	Overtime of 6 total hours
February 24, 2021	February 25, 2021	Heavy Snow	An upper-level system moved across the region during this time and helped assist with really focused snow development over El Paso County. Accumulating snow was noted outside of El Paso County, however, persistent heavier snow allowed amounts approaching ten to twelve inches in some spots. These higher amounts were observed across the western half of the County, around the I-25 corridor. Heavy snow of 12.0 inches. Two miles southwest of Colorado Springs.	Office was closed as Highway 24 was closed

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
March 14, 2021	March 15, 2021	Winter Storm	A large upper-level system slowly moved across the region during this time frame, providing an extended period of moderate to heavy snow across the region. The widespread heavier snow did lessen in coverage towards the end of the period, however, continued to focus across the Palmer Divide. Moderate to heavy snow persisted in this location along with high winds, with blizzard conditions noted across far northern El Paso County. Highest snowfall amounts of around two feet were also observed in this location. Freezing rain, with 0.25 inches of icing on surfaces due to freezing drizzle and fog. Paved surfaces reported as icy. Heavy snow of 28.0 inches. Palmer Lake. Heavy snow of 16.4 inches. Four miles south Air Force Academy. Heavy snow of 27.0 inches. Woodland Park.	Overtime for snow removal of 21 total hours
December 30, 2021	December 30, 2021	High Wind	An upper-level system approaching from the west supported a period of mountain snow, especially over the San Juan Mountains and Continental Divide. Additionally, the increasing wind field provided isolated damaging winds across the Pikes Peak region. Highest gusts in this location were in the 60 to around 70 mph range.	Overtime of 5 hours
March 16, 2022	March 17, 2022	Heavy Snow	An upper-level weather system brought widespread precipitation to the area during the period, with heavy and wet snow producing difficult travel conditions over the eastern mountains and Palmer Divide. Highest amounts were generally in the eight to ten inch range, over and near the higher terrain. Heavy snow of 9.5 inches, three miles north northeast of Monument.	Office closed as Highway 24 was closed
January 18, 2023	January 19, 2023	Heavy Snow	An active period was observed across south central Colorado during this time, with periods of heavy snow occurring over both the higher and lower terrain. The eastern San Juan Mountains observed the highest snowfall, with storm totals up to around four feet. The Pikes Peak region observed up to around seven inches, with lighter amounts observed elsewhere across the lower terrain. Storm total snowfall of 6.5 inches. Three foot drifts.	Closed office and public works early due to road conditions

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
December 8, 2023	December 9, 2023	Heavy Snow	A long and sharp trough passed over the region that brought a strong cold front with very cold air behind it. The cold air created an efficient environment for efficient snow production, leading to heavy snowfall accumulations across the eastern mountains and the I-25 corridor from El Paso County down to the New Mexico border. 10.2 inches of snow was measured.	Overtime of 5.5 hours
February 4, 2024	February 4, 2024	Heavy Snow	A closed low and associated upper level trough moved from the Pacific Northwest into Colorado. At the same time, good moisture transport from the West Coast provided moisture and resulted in impactful snowfall for southeast Colorado. There was 14.0 inches of snow measured.	Overtime of 8 hours
February 9, 2024	February 9, 2024	Heavy Snow	An upper level low moved onshore in the Pacific Northwest and then slid eastward. This ramped up snow across the Rocky Mountains and adjacent areas. There was 4.0 inches of snow measured.	Overtime of 1 hour
November 6, 2024	November 9, 2024	Heavy Snow	The broad upper trough continued to deepen over the Four Corners Region, with gusty winds and moist upslope flow continuing moderate to heavy snowfall across most of the forecast area. There was 27.9 inches of snow measured.	Overtime of 8 hours, office and public works closed on 11/ 6 and 11/ 7 as Highway 24 was closed
November 6, 2024	November 9, 2024	Heavy Snow	The upper low and associated trough finally pushed east of the forecast area as the area moved into the weekend. Some upslope flow remained as things started to dry out, giving us another day or so of snowfall. There was 32.1 inches of snow measured.	Overtime of 53 hours for November 9-10

EM = Emergency Declaration (FEMA); DR = Major Disaster Declaration (FEMA)

6.8.3 HAZARD RANKING AND VULNERABILITIES

The hazard profiles in Volume 1 have detailed information regarding each planning partner's vulnerability to the identified hazards. The following presents key risk assessment results for the Town.

The participating jurisdictions have differing degrees of vulnerability to the hazards of concern, so each jurisdiction ranked its own degree of risk to each hazard. The community-specific hazard ranking is based on problems and impacts identified by the risk assessment presented in

Volume 1. The ranking process involves an assessment of the likelihood of occurrence for each hazard; the potential impacts of the hazard on people, property, and the economy; community capabilities to address the hazard; and changing future climate conditions.

Table 6-18 shows the Town of Calhan's final hazard rankings for identified hazards of concern. Mitigation action development uses the ranking to target hazards with the highest risk.

Table 6-18. Hazard Ranking

Hazard	Rank
Avalanche	Negligible
Cyber Attack	Moderate
Dam and Levee Failure	Low
Drought and Extreme Heat	Moderate
Earthquake	Negligible
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Negligible
Flood	Low
Hail	Moderate
Hazardous Materials	Low
Landslide and Rockfall	Negligible
Lightning	Low
Major Aircraft Incident	Moderate
Mud or Debris Flow	Negligible
Subsidence and Sinkholes	Low
Tornado	Moderate
Wildfire	Moderate
Wind	Moderate
Winter Storm	Moderate

Note: The scale is based on the hazard rankings established in Volume 1, modified as appropriate based on review by the jurisdiction

6.8.4 IDENTIFIED ISSUES

After reviewing the Town of Calhan's hazard event history, hazard rankings, hazard location, and current capabilities, The Town of Calhan identified the following vulnerabilities within the community:

- There is a lack of public awareness and education on the impacts of mud/ debris flows.
- There is a lack of public awareness and education on mitigation actions to prevent impacts form severe weather conditions.

- Several streets within the Town are susceptible to sinkholes.
- There are trees and brush within the Town that contribute to wildfire risk and power outages.
- There is not a standard procedure within the Town for hazardous material spill response.
- The water and sewer system within the Town needs upgrades.
- The drainage system for the streets within the Town need upgrades.
- The Town Local Emergency Operations Plan needs to be updated.
- The Town does not have a historical and cultural landmark database and these structures are vulnerable to many natural hazard events.
- There are several natural resource areas within the Town which are vulnerable to hazard impacts.
- The Town needs updated policy on Land Use and Growth Management Practices.
- The Town does not have a growth area map to assist with the control of future growth and development.
- Vulnerable populations within the Town are especially vulnerable to natural hazard events.
- The Town does not have a best practice document to follow during emergency events for cross-agency roles and responsibilities.
- The Town lacks updated GIS data information and capabilities.
- The Town does not have a backup plan for water supply during temporary outages.

6.9 MITIGATION STRATEGY AND PRIORITIZATION

This section discusses the status of mitigation actions from the previous HMP, describes proposed hazard mitigation actions, and prioritizes actions to address over the next five years.

6.9.1 CHANGES IN PRIORITIES

The Town has not changed priorities since the 2020 plan. However, the Town would like to work more on getting the mitigation actions completed.

6.9.2 PAST MITIGATION ACTION STATUS

Table 6-19 indicates progress on the Town's mitigation strategy identified in the 2020 HMP. Actions that are still recommended but not completed or that are in progress are carried forward and combined with new actions as part of the mitigation strategy for this plan update. Previous actions that are now ongoing programs and capabilities are indicated as such and are presented in the capability assessment earlier in this annex.

Table 6-19. Status of Previous Mitigation Actions

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
Calhan.1			Completed	No
Calhan.2 - Wastewater/ Stormwater System Improvements	Water and sewer system improvements to alleviate security issues and lessen the likelihood of accidents. Re-enforce the sewer lagoons fencing and install new locks. Water tanks and pump houses will be re-done for the chlorine systems and increased security.	Town of Ramah/ Calhan	In progress	Yes
Calhan.3 — Storm Drain Improvements	Street infrastructure to be improved regarding drainage. This will help with flooding issues. Grants will be sought to add drainage plans to all main roads.	Town of Ramah/ Calhan and El Paso County	Ongoing capability	Yes
Calhan.4 - Hazard Weather Shelter Designation	Designate areas that can be used for shelters for tornadoes. The Town of Calhan has a list, but it needs to be updated.	Town of Ramah/ Calhan	In progress	No – should be completed in 2025
Calhan.5 - Calhan: EOP Update	Update the Local Emergency Operations Plan in conjunction with the Fire Department. Contact the Fire Chief and set up meeting with the board of Trustees and the Fire Chief before the end of 2020.	Town of Ramah/ Calhan	In progress	Yes
Calhan.6 - Calhan: Historic and Cultural Development	Create an assessment of historic and cultural landmarks; form a historic preservation commission to preserve and protect Calhan's heritage and protect community assets from hazards.	Town of Ramah/ Calhan	No progress	Yes

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
Calhan.7 - Parks and Recreation Improvements	Maintain and protect the towns' special and natural features, open space, and watershed areas; collaborate with El Paso County and surrounding towns to protect the areas' major attractions: Paint Mines, Big Sandy Creek, and Ramah Reservoir. Encourage new development to protect terrain and preserve significant vegetation, scenic views, and incorporate natural trees and shrubs into landscape plans. Update town codes and ordinances to protect sensitive natural areas and open spaces.	Town of Ramah/ Calhan and El Paso County	Ongoing capability	Yes
Calhan.8 - Land Use and Growth Management	Provide for the orderly growth of the town to be consistent with the community vision; Implement floodplain management; Increase coordination with El Paso County regarding growth and development using IGAs.	Town of Ramah/ Calhan	Ongoing capability	Yes
Calhan.9 - Community Infrastructure and Public Facilities	Ensure that future growth and development does not exceed the capabilities of public services and facilities; Develop an urban growth area map; Inventory utility boundaries and locations; Implement traffic control and planning techniques that protect the small-town character; Improve safety for pedestrians along U.S. Highway 24; Improve the overall appearance and condition of the existing infrastructure; Improve surface conditions and drainage of all roads.	Town of Ramah/ Calhan and El Paso County	In progress	Yes
Calhan.10 - Vulnerable Population List	Get list of vulnerable population so some type of phone tree can be set up to check on individuals in the event of an emergency. There are quite a few elderly citizens that may live alone in both Calhan and Ramah.	Town of Ramah/ Calhan	No progress	Yes
Calhan.11			Cancelled	No

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
Calhan.12 - Develop Decision Tree Outlining Roles and Responsibilities During Emergencies (formerly #36)	Develop a decision tree fully outlining the roles and responsibilities of local, regional, and state response teams, including HAZMAT teams and other specialized response teams. Coordinate with the county to develop a plan and point person to contact immediately.	Town of Ramah/ Calhan and El Paso County	No progress	Yes
Calhan.13 - Obtain GIS Data (formerly #37)	Work with county, regional, and state organizations to obtain GIS data for the town. Use existing GIS data to identify areas at risk for natural or man-made hazards, to aid responders during emergencies (locations of critical facilities, infrastructure, alternative access routes, etc.), and to incorporate the areas at risk for hazards into local planning and land use document.	Town of Ramah/ Calhan	No progress	Yes
Calhan.14 - Identify Temporary Source of Water (formerly #38)	Identify a temporary supply of water in case of contamination or any other hazard that would affect the treatment or transportation of water to the towns. Coordinate with local, county, or regional governments (IGA or MOA) to supply water temporarily during or immediately following a hazard event.	Town of Ramah/ Calhan	No progress	Yes

6.9.3 ADDITIONAL MITIGATION EFFORTS

In addition to the mitigation actions completed in Table 6-19, the Town identified the following mitigation efforts completed since the last HMP:

- The Town has added outreach options such as Facebook, website and a new text option to all residents. This will enable the Town to reach more residents with information.

6.9.4 HAZARDS NOT INCLUDED IN MITIGATION STRATEGY

The Town is a very small municipality and does not have the capacity to design an all-hazards mitigation program. The Town chose targeted projects that will enhance the overall resilience of the town to their hazards of greatest concern.

The Town did not design mitigation actions for hazards identified as “negligible” in Table 6-18, including avalanche, earthquake, extreme acts of violence, landslide and rockfall, and mud or debris flows. However, some mitigation actions described in the strategy below may enhance local plans and community awareness about all hazards in the region.

6.9.5 PROPOSED HAZARD MITIGATION ACTIONS FOR THE HMP UPDATE

The Town participated in the mitigation strategy workshop for this HMP to identify appropriate actions to include in a local hazard mitigation strategy. Its comprehensive consideration of all possible activities to address hazards of concern included review of the following FEMA documents:

- FEMA 551 "Selecting Appropriate Mitigation Measures for Floodprone Structures" (March 2007)
- FEMA "Mitigation Ideas—A Resource for Reducing Risk to Natural Hazards" (January 2013)

The action worksheets included at the end of this annex list the mitigation actions that the Town would like to pursue in the future to reduce the effects of hazards. The actions are dependent upon available funding (grants and local match availability) and may be modified or omitted at any time based on the occurrence of new hazard events and changes in Town priorities.

Table 6-20 indicates the range of proposed mitigation action categories. The four FEMA mitigation action categories and the six CRS mitigation action categories are listed in the table to further demonstrate the wide range of activities and mitigation measures selected.

Volume 1 identifies 14 evaluation criteria for prioritizing the mitigation actions. To assist with rating each mitigation action as high, medium, or low priority, a numeric rank is assigned for each of the evaluation criteria. Table 6-21 provides a summary of the prioritization of all proposed mitigation actions for the HMP update.

Table 6-20. Analysis of Mitigation Actions by Hazard and Category

Hazard	LPR	SIP	NSP	EAP	PR	PP	PI	NR	SP	ES
Avalanche										
Cyber Attack	X			X	X					X
Dam and Levee Failure	X			X						X
Drought and Extreme Heat	X			X						X
Earthquake										
Epidemic and Pandemic	X			X	X		X			X
Extreme Acts of Violence										
Flood	X			X			X			X
Hail	X	X		X	X		X			X
Hazardous Materials	X			X						X
Landslide and Rockfall										
Lightning	X	X		X	X		X			X
Major Aircraft Incident	X			X	X		X			X
Mud or Debris Flow										
Subsidence and Sinkholes	X	X		X	X	X				X
Tornado	X			X						X
Wildfire	X		X	X	X		X			X
Wind	X	X		X	X		X			X
Winter Storm	X	X		X	X		X			X

See Section 1.3.3 for description of categories

Table 6-21. Summary of Prioritization of Actions

Project Number	Project Name	Life Safety	Property Protection	Cost-Effective	Technically	Politically	Legal	Funding	Environment	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
2026-Calhan-01	Community Education	6	6	4	4	4	4	3	3	3	3	2	3	2	2	49	Medium
2026-Calhan-02	Comm. Educ.-Severe Weather	6	8	3	4	4	4	4	3	3	3	3	3	2	2	51	High
2026-Calhan-03	Street inspections	4	6	3	3	3	4	2	2	3	3	2	2	2	2	41	Medium
2026-Calhan-04	Tree & Brush Maintenance	4	6	2	3	3	4	2	3	3	3	2	1	1	2	39	Medium
2026-Calhan-05	Haz Mat Procedures	6	6	3	3	3	4	2	3	3	3	3	3	2	2	46	Medium
2026-Calhan-06	Wastewater/ Stormwater System Improvements	6	6	3	3	3	4	2	2	3	3	3	2	1	2	43	Medium
2026-Calhan-07	Storm Drain Improvements	6	6	2	3	3	4	2	2	3	3	3	2	1	2	42	Medium
2026-Calhan-08	EOP Update	4	4	3	2	2	2	3	2	2	2	2	2	1	2	33	Low
2026-Calhan-09	Historic & Cultural Development	2	6	2	2	2	3	2	2	2	2	1	2	1	2	31	Low
2026-Calhan-10	Parks & Rec Improvements	2	4	2	2	2	3	2	3	2	2	1	2	1	2	30	Low
2026-Calhan-11	Land Use & Growth Mgmt.	4	6	3	2	2	3	2	3	3	3	2	1	1	2	37	Medium

Project Number	Project Name	Life Safety	Property Protection	Cost-Effective	Technically	Politically	Legal	Funding	Environment	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
2026-Calhan-12	Community Infrastructure & Public Facilities	4	6	3	2	2	3	2	3	3	3	2	1	1	3	38	Medium
2026-Calhan-013	Vulnerable Population List	8	4	3	2	2	3	2	2	3	3	2	2	1	3	40	Medium
2026-Calhan-14	Develop Decision Tree Outlining Roles & Responsibilities during emer.	8	6	3	2	2	3	2	2	3	3	2	2	1	3	42	Medium
2026-Calhan-15	Obtain GIS data	4	4	3	3	2	3	2	2	2	3	2	2	1	3	36	Medium
2026-Calhan-16	Identify Temporary Source of Water	6	4	3	3	2	3	3	3	2	3	3	2	1	3	41	Medium
2026-Calhan-17	Subsidence and Sinkholes Hazard Map	8	8	4	3	3	3	2	3	4	4	1	3	3	4	53	High
2026-Calhan-18	Identify, Develop and Implement Mitigation Strategies to Reduce the Impacts of Epidemics and Pandemics	6	6	3	4	4	4	3	4	4	4	2	3	3	4	54	High
2026-Calhan-19	Multi Agency Incident Command Protocols and Interoperable Communications	6	2	2	2	2	3	2	3	4	4	1	1	3	4	39	Medium

Note: Volume 1, Section 19 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (< 35), Medium (35-49), High (> 50).

Action 2026-Calhan-01. Community Education

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	Calhan Fire Department
Hazards of Concern:	Flood
Initiative:	Community education
Description:	The main item that may affect the Town is flooding in the streets. The Town needs to educate the residents on mitigation actions they can take, as well as the town improving the drainage.
Estimated Cost:	Low
Potential Funding Source:	Staff time, general fund
Timeline:	Short-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Calhan-02. Community Education – Severe Weather

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	Calhan Fire Department; El Paso County Emergency Management
Hazards of Concern:	Severe weather – Wind/Hail/Winter Storm/Lightning
Initiative:	Community education
Description:	Advising residents of need to secure or remove items that could be blown away by high winds and secure loose shingles, trim trees and shrubs, and reinforce garage doors.
Estimated Cost:	Low
Potential Funding Source:	Staff time, general fund
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Calhan-03. Street Inspections

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	-
Hazards of Concern:	Subsidence and Sinkholes
Initiative:	Ensure roads are not susceptible to sinkholes by maintaining street inspections to include the infrastructure under them
Description:	Continuing inspections of roads and the underlying infrastructure
Estimated Cost:	medium
Potential Funding Source:	General fund budget
Timeline:	Long-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Calhan-04. Tree and Brush Maintenance

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	-
Hazards of Concern:	Wildfire
Initiative:	Ensure trees and brush are kept trimmed and dead trees are removed when needed
Description:	Have a policy for tree and brush maintenance for all within the town right of way. Educate residents for tree issues on their own property
Estimated Cost:	Medium
Potential Funding Source:	General fund
Timeline:	Long-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Calhan-05. HazMat Procedures

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	Calhan Fire Department, El Paso County Office of Emergency Management
Hazards of Concern:	Human caused – Hazardous materials
Initiative:	Coordinate with other agencies for quick response
Description:	Develop procedures for prompt response to hazardous material spill, coordinate with local and regional partners
Estimated Cost:	Low
Potential Funding Source:	Staff time
Timeline:	Short-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	Medium
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Calhan-06. Wastewater/Stormwater System Improvements

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	-
Hazards of Concern:	Cyber-attack, Wind, Winter Storm
Initiative:	Wastewater/Stormwater System Improvements
Description:	Water and sewer system improvements to alleviate security issues and lessen the likelihood of accidents. Re-enforce the sewer lagoons fencing and install new locks. Water tanks and pump houses will be re-done for the chlorine systems and increased security.
Estimated Cost:	Medium
Potential Funding Source:	Town general funds
Timeline:	Long-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	Medium
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Calhan-07. Storm Drain Improvements

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	El Paso County
Hazards of Concern:	Dam and levee failure, Flood
Initiative:	Storm drain improvements
Description:	Street infrastructure to be improved regarding drainage. This will help with flooding issues. Grants will be sought to add drainage plans to all main roads.
Estimated Cost:	High
Potential Funding Source:	FEMA HMGP, General Funds/Staff Time
Timeline:	Long-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	High
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium.

Action 2026-Calhan-08. Calhan: EOP Update

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	-
Hazards of Concern:	Cyber-attack/flood/wildfire/winter storm/major aircraft incident
Initiative:	Town of Calhan: Emergency Operations Plan Update
Description:	Update the Local Emergency Operations Plan in conjunction with the Fire Department. Contact the Fire Chief and set up meeting with the board of Trustees and the Fire Chief before the end of 2025.
Estimated Cost:	Low
Potential Funding Source:	General fund
Timeline:	Short-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.3:** Identify and address proposed Federal, State and local legislation that could impact emergency services. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	Medium
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Low

Action 2026-Calhan-09. Historic and Cultural Development

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	-
Hazards of Concern:	Dam/Levee Failure, Flood, Hail, Hazardous Materials, Lightning, Subsidence and Sinkholes, Tornado, Wildfire, Wind, Winter Storm
Initiative:	Calhan: Historic and Cultural Development
Description:	Create an assessment of historic and cultural landmarks; form a historic preservation commission to preserve and protect The Town's heritage and protect community assets from hazards.
Estimated Cost:	Low
Potential Funding Source:	General fund
Timeline:	Long-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	Medium
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Low

Action 2026-Calhan-10. Parks and Recreation Improvements

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	El Paso County
Hazards of Concern:	Drought and extreme heat
Initiative:	Parks and Recreation Improvements
Description:	Maintain and protect the towns' special and natural features, open space, and watershed areas; collaborate with El Paso County and surrounding towns to protect the areas major attractions: Paint Mines, Big Sandy Creek, and Ramah Reservoir. Encourage new development to protect terrain and preserve significant vegetation, scenic views, and incorporate natural trees and shrubs into landscape plans. Update town codes and ordinances to protect sensitive natural areas and open spaces.
Estimated Cost:	Medium
Potential Funding Source:	General Funds/Staff Time
Timeline:	Long-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	Low
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Low

Action 2026-Calhan-11. Land Use and Growth Management

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	-
Hazards of Concern:	Flood, subsidence and sinkholes
Initiative:	Land Use and Growth Management
Description:	Provide for the orderly growth of the town to be consistent with the community vision; Implement floodplain management; Increase coordination with El Paso County regarding growth and development using IGAs.
Estimated Cost:	Low
Potential Funding Source:	General fund
Timeline:	Long-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	Low
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services

Priority	Medium

Action 2026-Calhan-12. Community Infrastructure and Public Facilities

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	El Paso County
Hazards of Concern:	Cyber-attack, dam/levee failure, drought and extreme heat, flood, hail, hazardous materials (hazmat), lightning, major aircraft incident, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms
Initiative:	Community Infrastructure and Public Facilities
Description:	Ensure that future growth and development does not exceed the capabilities of public services and facilities; Develop an urban growth area map; Inventory utility boundaries and locations; Implement traffic control and planning techniques that protect the small-town character; Improve safety for pedestrians along U.S. Highway 24; Improve the overall appearance and condition of the existing infrastructure; Improve surface conditions and drainage of all roads.
Estimated Cost:	High
Potential Funding Source:	FEMA Hazard Mitigation Grant Program, General Funds/Staff Time
Timeline:	Long-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	High
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures

	☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Calhan-13. Vulnerable Population List

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	-
Hazards of Concern:	Epidemic and pandemic/wildfire/drought and extreme heat
Initiative:	Vulnerable Population List
Description:	Get list of vulnerable population so some type of phone tree can be set up to check on individuals in the event of an emergency. There are quite a few elderly citizens that may live alone in Town of Calhan.
Estimated Cost:	Low
Potential Funding Source:	General fund
Timeline:	Short-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	Low
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Calhan-14. Develop Decision Tree Outlining Roles and Responsibilities During Emergencies

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	El Paso County
Hazards of Concern:	Cyber-attack, dam/levee failure, drought and extreme heat, flood, hail, hazardous materials (hazmat), lightning, major aircraft incident, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms
Initiative:	Develop Decision Tree Outlining Roles and Responsibilities During Emergencies
Description:	Develop a decision tree fully outlining the roles and responsibilities of local, regional, and state response teams, including HAZMAT teams and other specialized response teams. Coordinate with the county to develop a plan and point person to contact immediately.
Estimated Cost:	Low
Potential Funding Source:	General fund/staff time
Timeline:	Short-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	Low
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Calhan-15. Obtain GIS Data

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	-
Hazards of Concern:	Cyber-attack, dam/levee failure, drought and extreme heat, flood, hail, hazardous materials (hazmat), lightning, major aircraft incident, pandemic/epidemic, subsidence and sinkholes, tornado, wind, wildfire, winter storms
Initiative:	Obtain GIS Data and qualitative information
Description:	Work with county, regional, and state organizations to obtain GIS data for the town. Use existing GIS data to identify areas at risk for natural or man-made hazards, to aid responders during emergencies (locations of critical facilities, infrastructure, alternative access routes, etc.), and to incorporate the areas at risk for hazards into local planning and land use document.
Estimated Cost:	Unknown
Potential Funding Source:	General Funds/Staff Time
Timeline:	Long-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	Medium
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Calhan-16. Identify Temporary Source of Water

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	-
Hazards of Concern:	Drought and extreme heat/cyber-attack
Initiative:	Identify Temporary Source of Water
Description:	Identify a temporary supply of water in case of contamination or any other hazard that would affect the treatment or transportation of water to the towns. Coordinate with local, county, or regional governments to supply water temporarily during or immediately following a hazard event.
Estimated Cost:	Low
Potential Funding Source:	General fund
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	High
Mitigation Category	x Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection x Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Calhan-17. Subsidence and Sinkholes Hazard Map

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management, El Paso County Public Works
Hazards of Concern:	Subsidence and Sinkholes
Initiative:	Subsidence and Sinkholes Hazard Map
Description:	Establish a subsidence and sinkhole hazard inventory and map using available geologic, soil, groundwater and infrastructure data to locate susceptible areas and critical assets
Estimated Cost:	Medium
Potential Funding Source:	General fund budget
Timeline:	Long-term
Objectives Met:	**Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Calhan-18. Identify ,Develop and Implement Mitigation Strategies to Reduce the Impacts of Epidemics and Pandemics

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	El Paso County Public Heath
Hazards of Concern:	Epidemic/Pandemic
Initiative:	Identify, Develop and Implement Mitigation Strategies to Reduce the Impacts of Epidemics and Pandemics
Description:	The Town of Calhan will work in coordination with El Paso County Public health to identify , develop and implement mitigation strategies to reduce the impacts of epidemics and pandemics
Estimated Cost:	Medium
Potential Funding Source:	General fund budget
Timeline:	Long-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Calhan-19. Multi Agency Incident Command Protocols and Interoperable Communications

Requirement	Details
Lead Agency:	Town of Calhan
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management, Town of Calhan Fire Protection District, Town of Calhan Police Department
Hazards of Concern:	Major Aircraft Incident
Initiative:	Multi Agency Incident Command Protocols and Interoperable Communications
Description:	Implement coordinated multi agency incident command protocols and interoperable communications (fire, EMS, police, public works, aviation authorities, hospitals)
Estimated Cost:	Medium
Potential Funding Source:	General fund budget
Timeline:	Long-term
Objectives Met:	**Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

7. TOWN OF GREEN MOUNTAIN FALLS

This jurisdictional annex to the Pikes Peak Regional Multi-Hazard Mitigation Plan (HMP) provides information to assist public and private sectors in the Town of Green Mountain Falls with reducing losses from future hazard events. This annex focuses on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and people. The annex presents a general overview of Green Mountain Falls, describes who participated in the planning process, assesses Green Mountain Falls's risk, vulnerability, and capabilities, and outlines a strategy for achieving a more resilient community.

7.1 HAZARD MITIGATION PLANNING TEAM

The Town of Green Mountain Falls identified primary and alternate HMP points of contact and developed this plan over the course of several months, with input from many Town departments. The Manager's Office represented the community on the Pikes Peak Regional HMP Planning Partnership and Steering Committee and supported the local planning process by securing input from partners with specific knowledge to enhance the plan. All departments were asked to contribute to the annex development through reviewing and contributing to the capability assessment, reporting on the status of previously identified actions, and participating in action identification and prioritization.

Table 7-1 summarizes Town officials who participated in the development of the annex and in what capacity. Additional documentation of the Town's planning activities through Planning Partnership meetings is included in Volume 1.

Primary Point of Contact: Caleb Patterson, Town Manager
Address: 10615 Unit B Green Mountain Falls Rd., Green Mountain Falls, CO 80819
Phone Number: 719-684-9414
Email: manager@gmfco.us
Alternate Point of Contact: Sean Goings, Marshal
Address: 10615 Unit A Green Mountain Falls Rd., Green Mountain Falls, CO 80819
Phone Number: 719-619-8011
Email: marshal@gmfco.us
NFIP Floodplain Administrator: Keith Curtis, Floodplain Administrator
Address: 2880 International Circle, Colorado Springs, CO 80910
Phone Number: 719-327-2898
Email: keith@pprbd.org

Table 7-1. Additional Contributors

Name	Department	Position	HMP Contribution
Caleb Patterson	Manager's office	Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Sean Goings	Marshal's office	Marshal	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
N/A	Planning Dept	Town Planner	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Kelley Dustin	Public Works	Maintenance Lead	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Paul Y.	FMAC	FMAC Chair	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

7.2 COMMUNITY PROFILE

Green Mountain Falls is just west of the City of Colorado Springs if you take Hwy 24 West just a little over 10 miles. At an altitude of 7,800 feet, the Town is nearly hidden in a beautiful mountain valley, surrounded on almost all sides by Pike National Forest and stunning landscapes. The Town is 0.8 square miles. Green Mountain Falls is in both the El Paso County and the Teller County. The Town's location supports a unique lifestyle in providing a beautiful natural setting for a mountain home, plus employment opportunities, services, and city cultures found here and nearby in Woodland Park, Manitou Springs and the City of Colorado Springs (Green Mountain Falls 2025).

According to the U.S. Census, the 2020 population for Green Mountain Falls was 622, a 4.7 percent decrease from the 2010 Census. The 2023 American Community Survey (ACS) estimated that the population of the Town was 690.

Research has shown that some populations are at greater risk from hazard events because of decreased resources or physical abilities. These populations can be more susceptible to hazard events based on a number of factors including their physical and financial ability to react or respond during a hazard, and the location and construction quality of their housing. Data from the

2020 U.S. Census indicates that 2.0 percent of the population is 5 years of age or younger, 13.3 percent is 65 years of age or older, 4.1 percent is below the poverty threshold, and 18.8 percent is considered disabled.

7.3 PUBLIC ENGAGEMENT

Volume 1 of this HMP describes the outreach to the public that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the Town of Green Mountain Falls completed specific activities to collect input on hazards and vulnerability from the people and stakeholders the Town. The public was invited to participate in the plan by responding to the public survey, attending a virtual Steering Committee meeting, attending an in-person meeting, and reviewing the draft plan.

7.3.1 TARGETED OUTREACH TO WHOLE COMMUNITY

The Town considered the needs of underserved groups, including individuals with disabilities, the elderly, and retired residents. Their available resources, evacuation time requirements, and shared challenges were taken into account to ensure inclusive planning and support.

7.4 STAKEHOLDER ENGAGEMENT

Volume 1 of this HMP describes the outreach to stakeholders that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the Town invited stakeholders to participate in the planning process. The following organizations were invited to participate by attending a Steering Committee meeting, responding to the stakeholder survey, contributing information and expertise to the plan, and reviewing the draft plan:

7.4.1 LOCAL AND REGIONAL AGENCIES INVOLVED IN HAZARD MITIGATION ACTIVITIES

- Green Mountain Falls Fire Mitigation Advisory Committee

7.4.2 AGENCIES THAT HAVE THE AUTHORITY TO REGULATE DEVELOPMENT

- El Paso County Planning and Community Development Department
- GMF Town Manager
- GMF Town Planner

7.4.3 NEIGHBORING COMMUNITIES AND PARTNERS

- City of Woodland Park
- City of Manitou Springs

7.4.4 REPRESENTATIVES OF BUSINESS, ACADEMIA, AND OTHER PRIVATE ORGANIZATIONS

- GMF Board of Trustees

7.4.5 NONPROFIT ORGANIZATIONS AND COMMUNITY-BASED ORGANIZATIONS

- Green Box Arts
- Historic Green Mountain Falls

7.5 JURISDICTIONAL CAPABILITY ASSESSMENT AND INTEGRATION

Green Mountain Falls performed an inventory and analysis of existing authorities, policies, programs, funding, and resources that enhance its ability to implement mitigation strategies. Volume 1 describes the components included in the capability assessment and their significance for hazard mitigation planning. The jurisdictional assessment for this annex includes analyses of the following:

- Planning and regulatory capabilities
- Development and permitting capabilities
- Administrative and technical capabilities
- Fiscal capabilities
- Education and outreach capabilities
- Classification under various community mitigation programs
- Warning systems
- Adaptive capacity to withstand hazard events

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into day-to-day local government operations. As part of the hazard mitigation analysis, planning and policy documents were reviewed and each jurisdiction was surveyed to obtain a better understanding of their progress toward plan integration. Development of an updated mitigation strategy provided an opportunity for Green Mountain Falls to identify opportunities for integrating mitigation concepts into ongoing Town procedures.

7.5.1 PLANNING AND REGULATORY CAPABILITY AND INTEGRATION

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards.

Codes, Ordinances, and Regulations

The HMP Team inventoried its existing codes, ordinances, and regulations that support or are related to hazard mitigation. Table 7-2 summarizes the ordinances currently in place in the Town.

Plans

The HMP Team inventoried its existing plans that support or are related to hazard mitigation. Table 7-3 summarizes the plans currently in place.

Table 7-2. Codes, Ordinances, and Regulations

Code, Ordinance, Regulation	Capability
Building Code	Green Mountain Falls utilizes Pikes Peak Regional Building Department for the Building Code elements. Pikes Peak Regional Building Department does have the criteria for building in the flood plain. Risk is reduced by having a knowledgeable entity overseeing these requirements.
Zoning/ Land Use Code	The Town of Green Mountain Falls updated their Land Use Code in 2022 (Chapter 12). This new code includes a sensitive lands section that does include requirements for floodplains. This reduces risk by identifying requirements to help with erosion and wildfires.
Subdivision Code	This was handled with the Land Use Code update in 2022 (Chapter 12) and has similar sensitive lands requirements. The code relays stormwater mitigation, fire code requirements for brush, and landslide mitigation.
Site Review Code	The Town of Green Mountain Falls updated their Land Use Code in 2022 (Chapter 12). All projects now receive similar site plan reviews. This helps maintain compliance with the applicable codes.
Stormwater Management Code or Program	Section 12-46 of the Town's new Land Use Code includes stormwater requirements. There are requirements that will help reduce erosion from stormwater runoff.
Erosion/ Sediment Control Program	Section 12-46 of the Town's new Land Use Code includes erosion and stormwater runoff requirements. This helps reduce risk by requiring erosion and stormwater mitigations.
Post-Disaster Recovery/ Reconstruction Code	At this point in time, reconstructions codes within the Town of Green Mountain Falls are the same as construction codes.
Real Estate Disclosure	The Town is not involved in Real Estate Disclosures.
Growth Management Ordinance	The Town does not have growth management ordinances because the Town is landlocked (would have to annex outside of Town limits).
Environmental Protection Ordinance(s)	The Town does have codes that help with environmental concerns. Compliance with these codes helps with stormwater runoff, wildfires, refuse, discharge of nauseous liquids and wastewater. These codes are contained in Chapters 6 and 12.
Flood Damage Prevention Ordinance	This would be contained in the Land Use Code, Section 12, which basically requires anyone in the flood plain to contact Pikes Peak Regional Building Department for compliance with flood zone codes.
Wellhead Protection	Section 6-10 of the Town Code requires that open wells have lids. This will be enforced through town planner inspections and reduces the amount of sediment pooling into wells.

Code, Ordinance, Regulation	Capability
Emergency Management Ordinance	Article IX of the Town Code deals with emergency management, the emergency manager, powers of the emergency manager, emergency operations plan and the procedures for declaring an emergency.
Climate Change Ordinance	The Town does not have a specific climate change ordinance. Any effects of climate change would be handled through either Land Use Code or emergency operations.
Open Space and Conservation Program	The Town's Land Use Code (Chapter 12) has a sensitive lands section that would help to conserve the land and keep erosion to a minimum.

Table 7-3. Plans

Plan Type	Capability
Comprehensive Plan	Published June 25, 2019 New commercial areas are identified above the flood plain.
Capital Improvement Plan or Program	ETA Aug 2025 The CIP outlines Improvements focused on flood mitigation, heavy equipment, sewage treatment, and road repairs
Land Use Plan	Section 4.2 of the Comprehensive Plan identifies potential future land use. This largely includes business and downtown overlays. Since this area is mainly identified for business purposes, it does not lend itself to residential development (it is in the flood plain).
Open Space Plan	Comprehensive Plan Comprehensive plan has open spaces dedicated to parks. Considering the wildfire dangers in the area, the town has plans to cut down on the number of trees and ordinances, giving authority to do so.
Habitat Conservation Plan	Wildlife Urban Interface Comprehensive Plan (pg. 24) relays housing density.
Community Forest Management Plan	Comprehensive plan (pg. 90) Current Muni code gives town authority to cut nuisance trees.
Emergency Operations Plan	Green Mountain Falls, CO March 12, 2016 Roadway routes are covered in the document (town has an adopted map), no emergency communication systems other than radio (internal), long term recovery is covered but not housing.

7.5.2 DEVELOPMENT AND PERMITTING CAPABILITY

The Pikes Peak Regional Building Department (PPRBD) was created by an Inter-Governmental Agreement between the El Paso County Board of County Commissioners and the City Council of Colorado Springs in 1966. Today, the PPRBD services unincorporated El Paso County; the cities of

Colorado Springs, Fountain and Manitou Springs; the towns of Green Mountain Falls, Monument and Palmer Lake; and in Teller County, the City of Woodland Park.

PPRBD regulates the design, construction, quality of materials, use and occupancy of all buildings and structures in the Pikes Peak Region. Table 7-4 summarizes the capabilities of Green Mountain Falls to oversee and track development.

Table 7-4. Development and Permitting Capability

	Yes/ No	Comment
Do you issue development permits?	Yes	-
If you issue development permits, what department is responsible?	-	The Town permits are associated with land use and zoning. Building permits are issued through Pikes Peak Regional Building Department. The Administrative Department is responsible for the Town permits.
If you do not issue development permits, what is your process for tracking new development?	N/A	-
Are permits tracked by hazard area? (For example, floodplain development permits.)	Yes	The Town only tracks for floodplain development.
Do you have a buildable land inventory?	No	-
If you have a buildable land inventory, please describe	N/A	-
Describe the level of buildout in your jurisdiction.	N/A	

7.5.3 ADMINISTRATIVE AND TECHNICAL CAPABILITY

Table 7-5 and Table 7-6 summarize potential staff and personnel resources available to Green Mountain Falls and their current responsibilities that contribute to hazard mitigation.

7.5.4 FISCAL CAPABILITY

Table 7-7 summarizes the financial resources available to Green Mountain Falls.

7.5.5 EDUCATION AND OUTREACH CAPABILITY

Table 7-8 summarizes the education and outreach resources available to Green Mountain Falls.

7.5.6 COMMUNITY CLASSIFICATIONS

Table 7-9 summarizes classifications for community programs available to Green Mountain Falls.

Table 7-5. Administrative Capabilities

Capability	Available?	Comments
Planning Board/ Commission	Yes	Town Planner to support PC
Zoning Board of Adjustment	Yes	Town Manager to support BOA
Planning Department	Yes	Planner enforces codes.
Mitigation Planning Committee	No	-
Environmental Board/ Commission	No	-
Open Space Board/ Committee	Yes	Parks, trails
Economic Development Commission/ Committee	No	-
Public Works/ Highway Department	Yes	PW supervisor repairs roads from stormwater flooding etc.
Construction/ Building/ Code Enforcement Department	No	-
Emergency Management/ Public Safety Department	No	Done by manager
Maintenance programs to reduce risk (stormwater maintenance, tree trimming, etc.)	Yes	Wildfire mitigation efforts COSWAP, Team Rubicon, Rocky Mountain Youth Corps
Mutual aid agreements	Yes	Mutual aid agreements in place for hazard event response
Human Resources Manual e.g., Do any job descriptions specifically include identifying or implementing mitigation projects or other efforts to reduce natural hazard risk?	No	-
Other	FMAC	Fire mitigation advisory committee

Table 7-6. Technical and Staffing Capabilities

Resources	Available?	Comments
Planners or engineers with knowledge of land development and land management practices	Yes	GMS Engineering
Engineers or professionals trained in building or infrastructure construction practices	Yes	GMS Engineering
Planners or engineers with an understanding of natural hazards	Yes	GMS Engineering
Transportation planner	No	-
Staff with expertise or training in benefit/ cost analysis	No	-
Professionals trained in conducting damage assessments	No	-
Personnel skilled or trained in GIS and/ or Hazards United States (HAZUS) – Multi-Hazards (MH) applications	No	-
Staff that work with socially vulnerable populations or underserved communities	No	-

Resources	Available?	Comments
Full-Time Building Official	No	-
Environmental scientist familiar with natural hazards	No	-
Surveyor(s)	Yes	GMS Engineering
Floodplain Administrator	No	-
Emergency Manager	Yes	Town Manager
Grant Managers and/ or Writer(s)	No	-
GIS Coordinator/ Analyst	No	-
Resilience Officer or Planner	Yes	Town Planner

Table 7-7. Fiscal Capabilities

Financial Resources	Accessible or Eligible to Use?	Comments
Community development Block Grants (CDBG, CDBG-DR, CDBG-MIT)	Yes	Limited use due to parameters and competitiveness of other municipalities.
Capital improvements project funding	No	No dedicated funds for capital improvements
Authority to levy taxes for specific purposes	No	-
User fees for water, sewer, gas, or electric service	No	-
Impact fees for homebuyers or developers of new development/ homes	Yes	Permits for building
Stormwater utility fee	Yes	Permit for driveways or culverts
Incur debt through general obligation bonds	No	-
Incur debt through special tax bonds	No	-
Incur debt through private activity bonds	No	-
Withhold public expenditures in hazard-prone areas	No	-
Other federal or state Funding Programs	No	None to do with FEMA funds, open to suggestions
Open Space Acquisition funding programs	yes	GOCO, KFF

Table 7-8. Education and Outreach Capabilities

Outreach Resources	Available?	Comments:
Public information officer or communications office	Yes	Mayor's Newsletter
Personnel skilled or trained in website development	Yes	A volunteer helps us with the website
Hazard mitigation information available on your website	No	-
Social media for hazard mitigation education and outreach	No	-
Community newsletter	Yes	Mayor's Newsletter
Local news	Yes	The Mountain Jackpot
Citizen boards or commissions that address issues related to hazard mitigation	Yes	FMAC- Fire mitigation
Hazard awareness campaigns (Severe Weather Awareness Week, public events)	No	-
Natural disaster/ safety programs in place for schools	No	-
Organizations that conduct outreach to socially vulnerable populations and underserved communities	No	-
Does the jurisdiction have any public outreach mechanisms / programs in place to inform residents about hazards, risk, and ways to protect themselves during such events?	No	-

Table 7-9. Community Classifications

Program	Participating?	Classification (if applicable)	Date Classified (if applicable)
National Flood Insurance Program (NFIP)	Yes	-	1975
Community Rating System (CRS)	Yes	Class 10	April 1, 2024
Building Code Effectiveness Grading Schedule (BCEGS)	No	-	-
Public Protection (ISO Fire Protection Classes 1 to 10)	No	-	-
NWS StormReady Certification	No	-	-
Firewise Communities classification	No	-	-

7.5.7 WARNING SYSTEMS

Peak Alerts is a countywide notification service used by public safety agencies in El Paso and Teller Counties. Alerts are delivered through Everbridge, a software platform that enables rapid communication during emergencies. These notifications are issued when public safety officials determine that a situation poses a threat to life or property. Examples include natural or human-caused disasters, hazardous materials incidents, missing persons, law enforcement activity affecting the public, evacuation orders, and other critical events (Everbridge 2025). Table 7-10 summarizes specific warning systems and services maintained or utilized by Green Mountain Falls.

Table 7-10. Warning Systems and Services

System/ Service	Available?	Describe:
General Warning Program	Yes	Peak Alerting System (cell phone based)
Flood	No	
Wildfire	No	
Tornado	No	
Geological Hazard	No	

7.5.8 CAPABILITY EXPANSION AND IMPROVEMENT

The Town of Green Mountain Falls has the ability to expand and improve its own mitigation capabilities based on the inventory of existing authorities, policies, programs, funding, and resources summarized in Table 7-2 through Table 7-10. Within its municipal authority the Town can update and strengthen local land use and sensitive-lands provisions, refine site-review and stormwater/erosion controls, prioritize limited capital and grant funding for critical flood and drainage improvements, expand public outreach through the Mayor's Newsletter and Town website, and sustain local maintenance and wildfire mitigation efforts. The Town can also integrate HMP goals and action items into the Comprehensive Plan, the forthcoming CIP, and the Town's open-space and habitat management measures to institutionalize mitigation in routine decision-making and project selection. However, Green Mountain Falls is a small jurisdiction with limited full-time technical staff, no in-house GIS or damage-assessment teams, and constrained capital resources; where capacity gaps exist the Town will rely on PPROEM, PPRBD, partner engineering firms (GMS Engineering), grant programs (e.g., GOCO), and regional or state partners for technical assistance and support.

7.5.9 ADAPTIVE CAPACITY

Adaptive capacity refers to the inherent ability of a system, whether social, ecological, or organizational, to adapt and respond to changing conditions, disturbances, or shocks to maintain functionality, integrity, and resilience. It enhances the ability of various entities, including communities, to minimize exposure and vulnerability to hazards while effectively managing the impacts of disasters (Lin and Lee 2024). Each jurisdiction has a unique combination of capabilities to adjust to, protect from, and withstand a future hazard event, future conditions, and changing risk. Table 7-11 summarizes the Town's adaptive capacity using the following classifications:

- Strong adaptive capacity means the jurisdiction does have the capability to effectively respond; plans/policies exceed minimum requirements; deployable resources all of which decrease vulnerability.
- Moderate adaptive capacity means minimum requirements are in place; moderate capabilities; mitigation measures are identified but not implemented widespread; jurisdiction can recover but needs outside resources.
- Weak adaptive capacity means the jurisdiction does not have the capability to effectively respond, which leads to an increase in vulnerability. Examples include

weak/outdated/inconsistent plans, policies, codes/ordinances in place; no redundancies; limited to no deployable resources; limited capabilities to respond; long recovery.

Table 7-11. Adaptive Capacity

Hazard	Adaptive Capacity
Avalanche	Weak
Cyber Attack	Weak
Dam and Levee Failure	Weak
Drought and Extreme Heat	Weak
Earthquake	Weak
Epidemic and Pandemic	Weak
Extreme Acts of Violence	Weak
Flood	Weak
Hail	Weak
Hazardous Materials	Weak
Landslide and Rockfall	Weak
Lightning	Weak
Major Aircraft Incident	Weak
Mud or Debris Flow	Moderate
Subsidence and Sinkholes	Weak
Tornado	Weak
Wildfire	Moderate
Wind	Moderate
Winter Storm	Strong

7.6 NATIONAL FLOOD INSURANCE PROGRAM

This section provides specific information on the management and regulation of the regulatory floodplain, including current and future compliance with the National Flood Insurance Program (NFIP). The floodplain administrator is responsible for maintaining this information.

7.6.1 NFIP COMPLIANCE

The Town has participated in the NFIP since 1975 and is a Class 10 community with the CRS. Table 7-12 summarizes the Town's compliance with the NFIP.

Table 7-12. NFIP Compliance

What local department is responsible for floodplain management?	Public Works
Date of last Flood Insurance Rate Map (FIRM) adoption:	December 7, 2018
Are any certified floodplain managers on staff in your jurisdiction?	No
Do you have access to resources to determine possible future flooding conditions from climate change?	No
Does your floodplain management staff need any assistance or training to support its floodplain management program? • If so, what type of assistance/ training is needed?	Yes, unknown of the specific type of training available.
Provide an explanation of NFIP administration services you provide (e.g., permit review, GIS, education/ outreach, inspections, engineering capability)	N/A
How do you determine if proposed development on an existing structure would qualify as a substantial improvement?	Square feet
What are the barriers to running an effective NFIP program in the community, if any?	Staff
Does your jurisdiction have any outstanding NFIP compliance violations that need to be addressed? • If so, state the violations.	No
When was the most recent Community Assistance Visit (CAV) or Community Assistance Contact (CAC)?	Unknown
What is the local law number or municipal code of your flood damage prevention ordinance? • What is the date that your flood damage prevention ordinance was last amended?	(Ord. No. 2022-03, § 1(Exh. A), 12-13-2022)
Does your floodplain management program meet or exceed minimum requirements? • If exceeds, in what ways?	Meets
Are there other local ordinances, plans or programs (e.g., site plan review) that support floodplain management and meeting the NFIP requirements? • For instance, does the planning board or zoning board consider efforts to reduce flood risk when reviewing variances such as height restrictions?	ARTICLE IX. - Emergency Management
Are the community's floodplain management regulatory standards sufficient for current and future conditions? • Future conditions may include changes to population, development patterns, precipitation patterns, and natural floodplain functions.	Currently no. Though roads are in better condition than they have historically been, future considerations for curb, gutter, bridge, and culvert will need to be considered to handle flooding events.
Does your community plan to join the CRS program or is your community interested in improving your CRS classification?	No

7.6.2 REPETITIVE LOSS

The Open FEMA NFIP Multiple Loss Properties dataset was analyzed to gain an understanding of repetitive flood loss in the County. The dataset provides information on structures that have had multiple NFIP claims across the history of the program. According to the data, the Town does not have repetitive loss or severe repetitive loss properties within the town's boundaries.

7.6.3 FLOOD VULNERABILITY SUMMARY

Table 7-13 provides a summary of the NFIP program and flood vulnerability in the Town.

Table 7-13. Flood Vulnerability Summary

Describe areas prone to flooding in your jurisdiction. • Include sources of water, depth of flooding, velocities, and warning time	Sources of water: Fountain Creek, Crystal Creek, Catamount Creek. North/ South Catamount Reservoir, Crystal Creek Reservoir. Depth of flooding approx.: 2 feet Little to no warning time
Describe past floods in your jurisdiction. • Include worst floods, amount of damage, and community impacts	July 23, 2018. State of Emergency declared
Do you maintain a list of properties that have been damaged by flooding? • If yes, describe how list is updated and who maintains list	N/A
Are any RiskMAP projects currently underway in your jurisdiction? • If yes, describe the projects underway	Not currently. Seeking funding

How do you make Substantial Damage determinations? • How many were declared for recent events in your jurisdiction?	Participants subject to the PPRBD implement the substantial improvement/substantial damage (SI/SD) provisions of their floodplain management regulations by requiring property owners, following a damaging event or proposed improvement, to submit a detailed cost estimate prepared by a licensed contractor, along with documentation of the structure's pre-event market value, typically based on an appraisal or local tax-assessed value. Cost estimates are reviewed and evaluated in accordance with FEMA P-758, which defines costs that must be included and excluded when determining substantial improvement or substantial damage. The local floodplain administrator uses this documentation to determine whether the cost of repairs or improvements equals or exceeds 50 percent of the structure's market value. If that threshold is met, the structure is classified as substantially damaged or substantially improved and must be brought into full compliance with current floodplain management standards as a condition of permit approval. The jurisdiction documents the determination and enforces compliance through its permitting authority, consistent with NFIP requirements and PPRBD provisions.
How many properties have been mitigated (elevation or acquisition) in your jurisdiction? • If there are mitigated properties, how were the projects funded?	Properties along Ute Pass Avenue and El Paso Avenue have worked on bank stabilization. Unknown how many properties have.
Do you maintain a list of property owners interested in flood mitigation? • If yes, describe how list is updated and who maintains list • How many homeowners and/ or business owners are interested in mitigation (elevation or acquisition)?	No. Majority of citizens welcome mitigation efforts.
Do your flood hazard maps adequately address the flood risk within your jurisdiction? • If not, state why.	No. Does not address flooding coming from roads and capacity of current infrastructure.

7.6.4 PREVENTATIVE ACTIVITIES

Table 7-14 provides a summary of preventative activities undertaken as part of the Town's CRS program.

Table 7-14. Preventative Activities

Comprehensive or Land Use Plan • How does the plan reduce future flood losses? • What are the flood standards in the plan? • How should the community revise the plan to further flood mitigation?	Currently the town has installed stilling basins and is looking towards curb, gutter, sidewalk, bridge, and culvert improvements. Safety parameters from reservoirs above the town such as check dams would be a needed effort. Lining Fountian and Catamount Creek with stone would help with erosion.
Building Code • How does the code reduce future flood losses? • What are the flood standards in the code? • How should the community revise the code to further flood mitigation?	Code is up to date. Sec. 12-46.
Zoning Ordinance • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	Ensures flood mitigation is handled on all driveways, Major, and Minor site plans. Stormwater management plans are enforced. Unknown regarding changes needed to ordinance.
Floodplain Management Regulations • How do the regulations reduce future flood losses? • What are the flood standards in the regulations? • How should the community revise the regulations to further flood mitigation?	Local jurisdictions implement and enforce floodplain management regulations by requiring permits for all development within Special Flood Hazard Areas (SFHAs) shown on effective FEMA Flood Insurance Rate Maps or other adopted floodplain mapping. The local floodplain administrator reviews proposed development for compliance with applicable floodplain standards, including elevation or floodproofing, floodway restrictions, and certification requirements. Compliance is enforced through permit conditions, inspections, and documentation, with enforcement actions taken as necessary to address non-compliant development and maintain consistency with NFIP and PPRBD requirements.
Subdivision Ordinance • How does the ordinance reduce future flood losses? • What are the flood standards in the ordinance? • How should the community revise the ordinance to further flood mitigation?	Subdivisions must meet the same "Sensitive Lands, Stormwater and Drainage" requirements as all other developments. Standards include anchoring, flood resistant materials, above grade electrical, minimization of infiltration plus others. Pikes Peak Regional Building Department oversees state and federal flood requirements. Since the Town Code was revised in 2022, no need exists to update it further

Stormwater Management Regulations • How do the regulations reduce future flood losses? • What are the flood standards in the regulations? • How should the community revise the regulations to further flood mitigation?	Section 12-46, Sensitive lands, stormwater, and drainage require plans to deal with stormwater runoff. This Sections also requires requirements as stated above for construction in a floodplain. These Codes were revised in 2022 and no need exists to update them further.

7.6.5 FLOOD-RELATED MITIGATION ACTIVITIES

Table 7-15 provides a summary of flood-related mitigation activities considered for inclusion in the mitigation strategy and a discussion for why it is or is not appropriate for the jurisdiction.

Table 7-15. Flood-Related Mitigation Activities

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Property Protection: Relocation	No	Mountain Area, no relocation sites available
Property Protection: Acquisition	No	Highly limited building sites (no sites available)
Property Protection: Building Elevation	Yes	Already required in Section 12-46 of the Town's Land Use Code
Property Protection: Retrofitting	Yes	Already required in Section 12-46 of the Town's Land Use Code
Property Protection: Sewer Backup Protection	Yes	Already required in Section 12-46 of the Town's Land Use Code
Property Protection: Insurance	No	Insurance is the responsibility of the property owner.
Natural Resource Protection: Wetlands Protection	No	No wetlands in Town of Green Mountain Falls
Natural Resource Protection: Erosion and Sediment Control	Yes	Already required in Section 12-46 of the Town's Land Use Code
Natural Resource Protection: Natural Area Preservation	No	Almost all property in the floodplain is privately owned and developed.
Natural Resource Protection: Natural Area Restoration	No	Almost all property in the floodplain is privately owned and developed.
Natural Resource Protection: Water Quality Improvement	Yes	The Town installed a stilling basin to improve water quality to the lake.
Natural Resource Protection: Coastal Barrier Protection	No	Town of Green Mountain Falls is not a Coastal area.
Natural Resource Protection: Environmental Corridors	No	The Town has no identified environmental corridors.

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Natural Resource Protection: Natural Functions Protection	Yes	The only natural function would be Gazebo Lake. The Town does have a diversion system for catamount creek (if feeds the lake)
Emergency Services: Hazard Threat Recognition	Yes	The Town relies on Peak Alerts for recognizing and notifying residents of hazards.
Emergency Services: Hazard Warning	Yes	The Town could use an early warning system for flooding on Fountain Creek. The Town relies on the Peak Alert system to notify residents of hazards.
Emergency Services: Hazard Response Operations	No	Hazard response operations are handled by PPROEM, law enforcement and the fire protection district
Emergency Services: Critical Facility Protection	No	The Town has no critical facilities (no water/ electric/ sewer).
Emergency Services: Health and Safety Maintenance	No	The Town has no health and safety services.
Emergency Services: Post-Disaster Mitigation Actions	No	Disaster services are handled by PPROEM, law enforcement and the fire protection district.
Structural Projects: Reservoirs	No	The Town has no reservoirs
Structural Projects: Levees/ Floodwalls	No	The Town has no levees/ floodwalls
Structural Projects: Diversions	Yes	The Town does have a diversion box for the lake on catamount creek.
Structural Projects: Channel Modifications	Yes	The Town is pursuing funding to re-align the bridge on Ute Pass Avenue with Fountain Creek
Structural Projects: Storm Drain Improvements	Yes	The Town is pursuing funding to replace certain culverts.
Public Information: Map Information	Yes	Town maps are provided on the Town's website.
Public Information: Outreach Projects	Yes	The Town does have flooding information on the Town's website.
Public Information: Real Estate Disclosure	No	The Town does not have real estate information. Real estate information is handled by El Paso County or Teller County
Public Information: Library	No	There are libraries provided for in Cascade and Woodland Park.
Public Information: Technical Assistance	No	The Town is not capable of employing engineers to provide technical assistance.

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Public Information: Environmental Education	Yes	The Town does have the ability to provide information on the Town's website.

7.6.6 SPECIAL FLOOD-RELATED HAZARD AREAS

Table 7-16 summarizes less-frequent flood hazards in the Town. For further information on less frequent floods, see Volume 1.

Table 7-16. Special Flood-Related Hazard Areas

Uncertain flow paths: alluvial fans, moveable bed streams, channel migration, and other floodplains where the channel shifts during a flood.	Yes, channels can shift during flooding. However, due to steep terrain, the channels cannot shift very much. During historical flooding events, the channels only had very minor shifting (a few feet).
Closed basin lakes: lakes that have a small or no outlet that may stay above flood stage for weeks, months, or years.	No closed basin lakes.
Ice jams: flooding caused when warm weather and rain break up a frozen river. The broken ice floats down river until it is blocked by an obstruction, such as a bridge or shallow area, creating a dam.	While the Town can have ice jams, they are small and melt instead of breaking up.
Land subsidence: lowering of the land surface caused by withdrawal of subsurface water or minerals or by compaction of organic soils.	No. The Town is comprised mainly of decomposed granite and is not subject to lowering.
Mudflow hazards: a river, flow, or inundation of liquid mud down a hillside, usually as a result of a dual condition of loss of brush cover and the subsequent accumulation of water on the ground, preceded by a period of unusually heavy or sustained rain.	Yes, the Town is subject to mudflow (debris flow) and there have been heavy flows that deposit debris in homes and in lower elevations.
Coastal erosion: areas subject to the wearing away of land masses caused primarily by waves on the oceans, Gulf of Mexico, and the Great Lakes.	No, the Town is not in a coastal area.
Tsunamis: large ocean waves typically caused by an earthquake, landslide, or underwater volcano.	No, the Town is not in a coastal area.

7.7 GROWTH/ DEVELOPMENT TRENDS

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to appreciating a jurisdiction's overall risk to its hazards of concern. Recent and expected future development trends, including major

residential/commercial development and major infrastructure development, are summarized in Table 7-17 through Table 7-19.

The recent development trends for the Town have been mainly modifications to existing homes (decks, fences, etc.) with very few new homes. Additional structures can impact wildfire resilience. New homes are required to comply with the applicable sections of the International Wildland Urban Interface codes.

Table 7-17. Number of Building Permits for New Construction Issued Since the Previous HMP

Type of Development	2020	Within SFHA	2021	Within SFHA	2022	Within SFHA	2023	Within SFHA	2024	Within SFHA
Single Family	0	0	1	0	0	0	0	0	0	0
Multi-Family	0	0	0	0	0	0	0	0	0	0
Other (commercial, mixed-use, etc.)	5	0	6	0	0	0	2	0	7	0
Total Permits Issued	**5**	**0**	**7**	**0**	**0**	**0**	**2**	**0**	**7**	**0**

SFHA = Special Flood Hazard Area (1% flood event)

Table 7-18. Recent Major Development and Infrastructure from 2020 to Present

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Residence	Single-Family Home	1	11045 Iona Ave	Wildfire	Completed in 2020
Residence	Single-Family Home	1	13105 Iona Ave	Wildfire	Completed in 2021

* Only location-specific hazard zones or vulnerabilities identified.

Table 7-19. Known or Anticipated Major Development and Infrastructure in the Next Five Years

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Residence	Single-Family Home	1	7335 Myrtle	Wildfire	Being constructed
Residence	Single-Family Home	2	10730 and 10740 Florence	Wildfire	Application Received

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Horse Rescue Facility	Commercial	2	10325 Highway 24	Wildfire	Nearing completion

7.8 JURISDICTIONAL RISK ASSESSMENT

The hazard profiles in Volume 1 provide detailed information regarding each planning partner's vulnerability to the identified hazards, including summaries of the Town's risk assessment results and data used to determine the hazard ranking. Key local risk assessment information is presented below.

7.8.1 HAZARD AREA

Hazard area maps provided below illustrate the probable hazard areas impacted within the Town are shown in Figure 7-1 through Figure 7-3. These maps are based on the best available data at the time of the preparation of this plan and are adequate for planning purposes. Maps are provided only for hazards that can be identified clearly using mapping techniques and technologies and for which the Town has significant exposure.

.

Figure 7-1. Town of Green Mountain Falls Flood, Debris Flow Hazard Area

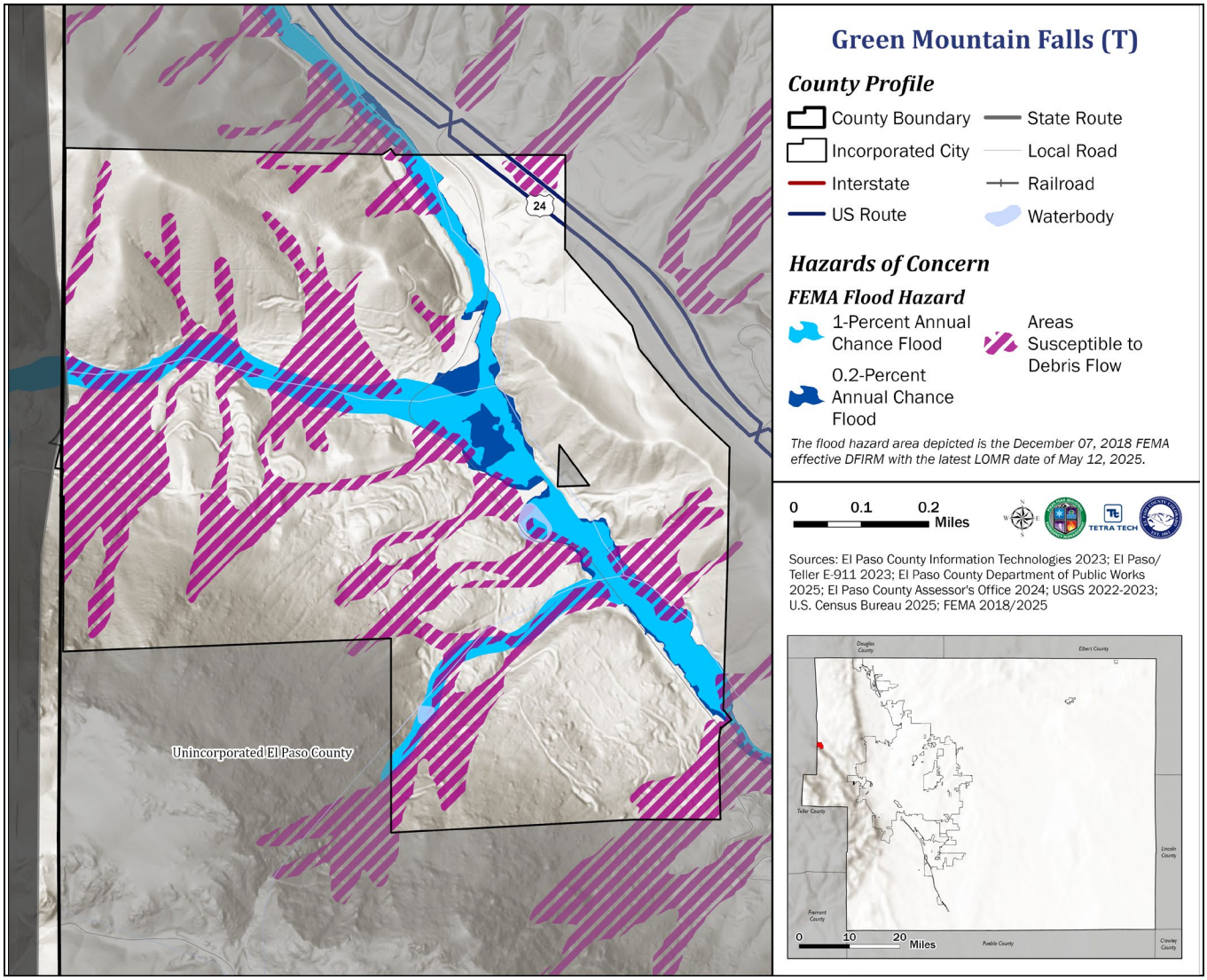


Figure 7-2. Town of Green Mountain Falls Geologic, Avalanche Hazard Area

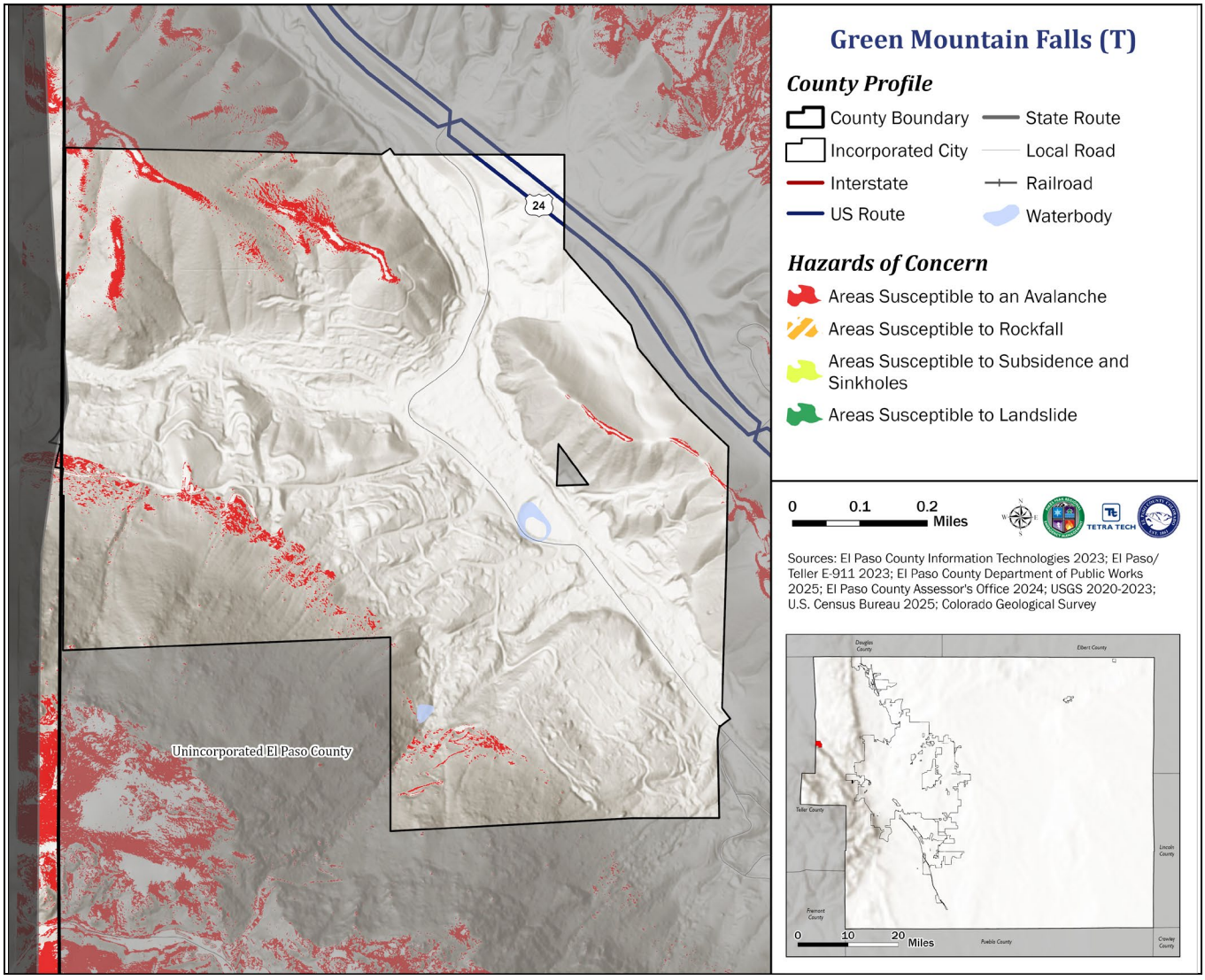
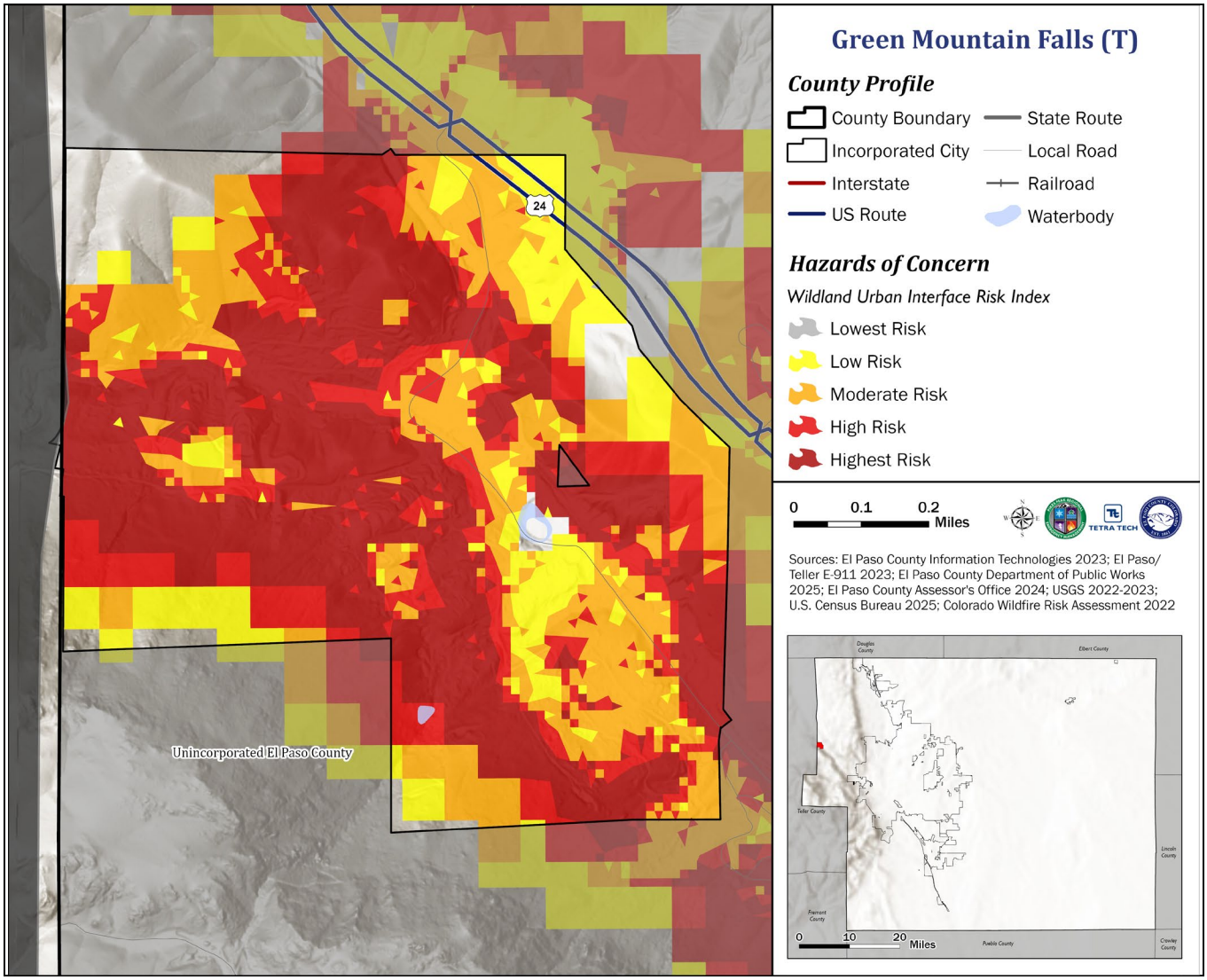


Figure 7-3. Town of Green Mountain Falls Wildfire Hazard Area



7.8.2 HAZARD EVENT HISTORY

The history of natural and non-natural hazard events in the Town is detailed in Volume 1, where each hazard profile includes a chronology of historical events that have affected the Town and its municipalities. Table 7-20 shows loss and damage in the Town during hazard events since the last hazard mitigation plan update.

Table 7-20. Hazard Event History in Town of Green Mountain Falls

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
January 17, 2020	January 17, 2020	High Wind	An intense storm system produced wind gusts nearing 80 mph at times over sections of southern Colorado. Some of the higher reported wind gusts with this event included 58 mph wind gusts near the Air Force Academy and Blende, 61 mph gusts near Manitou Springs and Walsenburg, a 63 mph gust near Peterson AFB, a 64 mph gust near Hoehne and an impressive 79 mph wind gust near La Veta.	Trees were blown over. Damage to homes, power lines, and streets were blocked.
February 7, 2020	February 7, 2020	Winter Storm	A Winter Storm produced six to eight inches of snow near Falcon, Florissant, Manitou Springs, Monument, Pueblo West and Woodland Park. Nine to ten inches of snow was measured near the Air Force Academy, Black Forest, Colorado Springs, Palmer Lake and Penrose. 11 to 12 inches of snow graced Monarch Pass, while 19 inches of snow impacted Leadville.	Closing of schools and government offices.
February 25, 2020	February 25, 2020	High Wind	Strong winds impacted sections of El Paso, Las Animas and Baca counties on the 25th, with wind gusts of 58 to 60 mph reported near Hoehne, Campo, Truckton and Ellicott respectively. A 62 mph wind gust was recorded near Springfield while a 64 mph gust was noted near Peterson Air Force Base.	Some minor damage to homes and buildings.
May 24, 2020	May 24, 2020	Heavy Rain	As strong thunderstorms moved through parts of El Paso County during the afternoon and evening hours on May 24th, several reports of near 1 of rain were reported. Most of the rain fell within 45-60 minutes as the storms moved through. No reports of flooding.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
May 30, 2020	May 30, 2020	Heavy Rain	More thunderstorms with very heavy rain experienced across parts of El Paso, Pueblo, and Custer Counties during the afternoon and evening hours on May 30th. Several reports of over 0.75 inches in 30-minutes with urban flash flooding reported. Road was washed out in Midway Ranches due to heavy rain from thunderstorms.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.
June 6, 2020	June 6, 2020	Thunderstorm Wind	A powerful upper-level disturbance moving through the Rockies sparked the development of a line of thunderstorms that brought widespread damaging winds across southern Colorado. Given the scope and intensity of the damaging winds, the storm system was classified as a derecho. Large barn and tack house knocked over intersection of hwy 94 and antelope drive. Doppler estimated winds of 60-65 mph. Automated Surface Observing System KCOS Colorado Springs Airport. Roof peeled off a trailer home near the El Paso County fairgrounds. Time estimated per Doppler radar signatures. Doppler radar estimates 70-75 mph winds.	Trees were blown over. Damage to homes, power lines, and streets were blocked.
June 6, 2020	June 6, 2020	High Wind	A powerful upper-level disturbance moved through the Rockies on June 6, 2020, producing widespread damaging winds across southern Colorado. Cadet chapel reported 87 mph wind gust within showers.	Trees were blown over. Damage to homes, power lines, and streets were blocked.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
June 26, 2020	June 26, 2020	Heavy Rain	Scattered thunderstorms developed across the higher terrain early in the afternoon and then spread east across the I-25 Corridor during the mid to late afternoon, and then continued to the far southeast plains by late evening. Hail was the main hazard, with several significant hail reports observed across El Paso County. Stalled cars in water on Voyager Parkway. Heavy rain, 1.42 inches. USGS station at Air Force Academy.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.
July 3, 2020	July 3, 2020	Hail	Scattered thunderstorms occurred across much of southern Colorado, as deeper upslope flow and high amounts of moisture were in place. Moderate amounts of rainfall did occur in some locations, as well as a few reports of large hail.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.
July 4, 2020	July 4, 2020	Heavy Rain	Scattered thunderstorms developed over the mountains by midday, and then spread east across the plains in the afternoon and evening. Heavy rainfall and flash flooding were concerns this day, though isolated high thunderstorm wind gusts also occurred. Heavy rainfall of 0.72 inches occurred, falling in 40 minutes.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.
July 12, 2020	July 12, 2020	Hail	Large amounts of moisture and instability supported scattered severe thunderstorms across southern Colorado during the afternoon and evening hours. While large hail was observed across mainly the Pikes Peak region, there were some isolated reports over the far eastern plains.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
July 15, 2020	July 15, 2020	Heavy Rain	Storms developed over the mountains early in the afternoon and then spread east to the I-25 corridor through the afternoon hours, with reports of large hail and heavy rainfall with flash flooding noted in this location. Several vehicles underwater and stranded in security. Water was not swift moving. Reports of several shattered glass windows, and windshield damage. One inch hail. Heavy rainfall of 2.25 inches that accumulated in under an hour.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads. Flooding of creek in some areas in town.
July 21, 2020	July 21, 2020	Hail	Thunderstorms occurred in the afternoon and evening across the higher terrain and parts of the plains, especially the Pikes Peak region and I-25 corridor. Strong to severe storms|occurred from around mid afternoon through mid evening, once again, with the highest risk across the Pikes Peak region.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
August 5, 2020	August 5, 2020	Heavy Rain	Isolated showers and storms developed over the mountains and high valleys during the day. Thunderstorm development then shifted to the I-25 corridor in the afternoon, specifically the Pikes Peak region, where multiple storms produced large hail. Heavy rainfall with localized flooding also occurred on this day. Water flowing over curb at Fontaine and Dartmouth. Extensive street flooding reported by broadcast media. Cars stalling in flood waters across roadway. Several boulders washed onto Highway 24 due to heavy rainfall. Trained spotter reported large hail, 1.75 inches. Woman was hit in the wrist at 7 Falls and was injured. Time estimated at 4 PM. Reported at 10th and Colorado Ave., Colorado Springs, CO. National Weather Service employee reported large hail, 1.75 inches. Heavy rainfall of 1.51 inches.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.
August 6, 2020	August 6, 2020	Heavy Rain	Thunderstorm development was once again focused across the Pikes Peak region on this day, with strong to severe thunderstorm development occurring. While large hail did occur, several reports of heavy rainfall were noted. Public reported large hail, 1 inch. Heavy rainfall of 2.13 inches.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.
August 15, 2020	August 15, 2020	Hail	Scattered thunderstorms developed during the late afternoon and early evening time frame on this day, primarily affecting locations along the I-25 corridor. Hail was the main hazard observed this day, though burn scar flash flooding also occurred. Trained spotter reported large hail, 1.5 inches.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
August 16, 2020	August 16, 2020	Heavy Rain	Isolated thunderstorms developed over the higher terrain early in the afternoon, and then moved east into the plains in the late afternoon and evening producing pockets of severe weather with heavy rainfall. Heavy rainfall of 1 inch fell in the past 35 to 40 minutes.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.
August 20, 2020	August 20, 2020	Thunderstorm Wind	Another day of afternoon and evening thunderstorm development occurred across both the higher terrain and plains. A few strong to severe storms occurred on this day. Street flooding greater than 6 inches deep at Austin Bluffs and Academy. Storm chaser reports large hail, 1 inch. Heavy rainfall of 2 inches. Local broadcaster shared pictures of thunderstorm wind damage in Ellicott, CO from the severe storms. Based on archived radar information it appears that a microburst descended right on top of the damage location leading to the outbuilding and metal fencing damage.	Rutting of dirt roads in town. Work conducted including clearing debris and adding more material to build up roads.
November 8, 2020	November 8, 2020	High Wind	An upper level system moved across southern Colorado and brought increased snow chances and damaging winds to the eastern mountains and adjacent lower elevations during the early morning hours on the 8th. The main concerns for this day were the damaging winds, with gusts as high as 65 to 75 mph being reported. Very large pine trees snapped and uprooted. Mobile home rolled on side. Power outages from downed trees.	Trees were blown over. Damage to homes, power lines, and streets were blocked.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
February 3, 2021	February 4, 2021	Heavy Snow	A quick moving upper level system dropped southeast across Colorado during this time|period. Ahead of this system, westerly flow increased across the area and helped support a period of strong winds along parts of the higher terrain and the plains. Additionally, accumulating snow developed over the Continental Divide with this system, with an associated cold front helping to bring snow to much of the I-25 corridor. Heavy snow of 9.0 inches. Palmer Lake.	Trees were blown over. Damage to homes, power lines, and streets were blocked
March 14, 2021	March 15, 2021	Winter Storm	A large upper level system slowly moved across the region during this time frame, providing an extended period of moderate to heavy snow across the region. The widespread heavier snow did lessen in coverage towards the end of the period, however, continued to focus across the Palmer Divide. Moderate to heavy snow persisted in this location along with high winds, with blizzard conditions noted across far northern El Paso County. Highest snowfall amounts of around two feet were also observed in this location. Freezing rain, with 0.25 inches of icing on surfaces due to freezing drizzle and fog. Paved surfaces reported as icy. Heavy snow of 28.0 inches. Palmer Lake. Heavy snow of 16.4 inches. 4 miles south Air Force Academy. Heavy snow of 27.0 inches. Woodland Park.	Schools and government offices closed.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
March 29, 2021	March 29, 2021	High Wind	As flow aloft increased out ahead of an approaching system, strong downslope winds developed lee of the eastern mountains, especially lee of the Sangre de Cristo and Wet mountains. Further north across Pikes Peak and Rampart Range, strong winds slid down the lee slopes into extreme western El Paso County. Strongest winds during this period were in the 70 to 80 mph range.	Trees were blown over. Damage to homes, power lines, and streets were blocked
May 17, 2021	May 17, 2021	Heavy Rain	A large upper level system moved across the region during this time, providing widespread precipitation to much of southern Colorado. While a few severe reports consisting of large hail were observed, the main hazards were heavy rainfall with flash flooding. With the arrival of colder air, snow was also observed over and near the mountains. Heavy rain of 1.49 inches, Manitou Springs. Heavy rain of 1.89 inches, 2 miles northwest Manitou Springs. Heavy rain of 1.95 inches, 2 miles south southwest Manitou Springs.	Roads washed out and creeks needed cleaned.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
June 12, 2023	June 12, 2023	Heavy Rain – State and Federal Disaster Declarations	Yet another closed low pressure center formed over southern California advecting Pacific based moisture towards southern Colorado. There was a record 2 day amount of rain that fell at the City of Colorado Springs Airport. There was also a single day amount over 5 inches reported in El Paso County. Reports of flash flooding burdened El Paso, Pueblo, and Fremont Counties. Poor drainage caused flash flooding. Reported by trained spotter. Law enforcement reported on B street in Colorado Springs. Water rescues located on Hiawatha Drive in Colorado Springs. There was 3.93 inches of rain reported.	No Impacts.
June 16, 2023	June 16, 2023	Heavy Rain – State and Federal Disaster Declarations	The continued deluge of heavy rain, severe thunderstorms, flash flooding, and tornadoes continue over southern Colorado by yet another closed low located over southern California. The largest hail stone was 4 inches as reported by law enforcement and emergency management located in Baca County. Heavy rains continue over the I-25 corridor, with multiple reports of additional flooding in El Paso and Pueblo Counties.	No Impacts.

Comments from Town of Green Mountain Falls: Constant washouts of roads and occasional flooding which will divert the flow of creeks in town, wash out roads, flood homes, and damage town infrastructure. Constant winds also damage town infrastructure, residential homes, and businesses. Hail damage from roofs are an average occurrence. Tornado warnings are an occasional threat with most passing the town. Wildfire threats have been ever encroaching upon the town's threshold. Mud flow is always a problem in the town where we may have only ½ inch of rain.

7.8.3 HAZARD RANKING AND VULNERABILITIES

The hazard profiles in Volume 1 have detailed information regarding each planning partner's vulnerability to the identified hazards. The following presents key risk assessment results for the Town.

The participating jurisdictions have differing degrees of vulnerability to the hazards of concern, so each jurisdiction ranked its own degree of risk to each hazard. The community-specific hazard ranking is based on problems and impacts identified by the risk assessment presented in Volume 1. The ranking process involves an assessment of the likelihood of occurrence for each hazard; the potential impacts of the hazard on people, property, and the economy; community capabilities to address the hazard; and changing future climate conditions.

Table 7-21 shows the Town's final hazard rankings for identified hazards of concern. Mitigation action development uses the ranking to target hazards with the highest risk.

Table 7-21. Hazard Ranking

Hazard	Rank
Avalanche	Low
Cyber Attack	Moderate
Dam and Levee Failure	Low
Drought and Extreme Heat	Moderate
Earthquake	Moderate
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Negligible
Flood	High
Hail	Moderate
Hazardous Materials	Low
Landslide and Rockfall	Low
Lightning	Moderate
Major Aircraft Incident	Low
Mud or Debris Flow	High
Subsidence and Sinkholes	Negligible
Tornado	Low
Wildfire	High
Wind	Moderate
Winter Storm	Moderate

Note: The scale is based on the hazard rankings established in Volume 1, modified as appropriate based on review by the jurisdiction

7.8.4 IDENTIFIED ISSUES

After reviewing the Town's hazard event history, hazard rankings, hazard location, and current capabilities, the Town of Green Mountain Falls identified the following vulnerabilities within the community:

- There is a lack of public awareness and education for wildfire fuel risks.
- There is severe creek erosion which is impacting the commercial building district.
- The Town requires a waste treatment system to handle waste generated by residents and commercial businesses.
- There is substantial debris accumulation on the creeks during flood events which can exacerbate flood conditions for residents.

7.9 MITIGATION STRATEGY AND PRIORITIZATION

This section discusses the status of mitigation actions from the previous HMP, describes proposed hazard mitigation actions, and prioritizes actions to address over the next five years.

7.9.1 CHANGES IN PRIORITIES

The Town has not changed priorities since the 2020 plan.

7.9.2 PAST MITIGATION ACTION STATUS

Table 7-22 indicates progress on the Town's mitigation strategy identified in the 2020 HMP. Actions that are still recommended but not completed or that are in progress are carried forward and combined with new actions as part of the mitigation strategy for this plan update. Previous actions that are now ongoing programs and capabilities are indicated as such and are presented in the capability assessment earlier in this annex.

7.9.3 ADDITIONAL MITIGATION EFFORTS

In addition to the mitigation actions completed in Table 7-22, the Town identified the following mitigation efforts completed since the last HMP:

Multiple grants from organizations like COSWAP (Colorado Wildfire Action Program), CUSP (Coalition for the Upper South Platte), Kirkpatrick Family Fund (KFF), GOCO (Great Outdoors of Colorado), FEMA, etc. for fire mitigation.

Table 7-22. Status of Previous Mitigation Actions

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
GMF.1- Work with Property Owners to Mitigate Wildfire Risks to Property (formerly #57)	Work with property owners to mitigate risks to property by establishing clean-up/ mitigation days within town, and fuel reduction by thinning brush and removing disease and dead trees.	Fire protection district, CWPP Committee, PPROEM - Public Services Dept.	Ongoing battle. Multiple grants from 2020-2025 to mitigate wildfire. Other efforts include volunteering with property owners to clean up slash behind their property.	Yes
GMF.2 - Update Town Website with Emergency Information (formerly #58)	Update town website with emergency information; create "Emergency Information" tab on Town website.	Town of Green Mountain Falls	Completed	Yes
GMF.3 - Review and Update Current Disaster Plan (formerly #59)	Review and update current emergency disaster plan for town.	Town of Green Mountain Falls		Yes
GMF.4 - Mitigating Flood Debris on Green Mountain Falls Property (formerly #61)	Pre flood mitigation efforts to remove debris and restore the creeks to prevent flooding concerns, coordinated by town Public Works Department.	Town of Green Mountain Falls	Ongoing battle. Continuous efforts to clean up debris after each flood occurs regularly.	Yes

7.9.4 HAZARDS NOT INCLUDED IN MITIGATION STRATEGY

The Town of Green Mountain Falls is a very small municipality and does not have the capacity to design an all-hazards mitigation program. The Town chose targeted projects that will enhance the overall resilience of the town to their hazards of greatest concern.

The Town did not design mitigation actions for hazards identified as "negligible" in Table 7-21, including extreme acts of violence and subsidence and sinkholes. However, some mitigation actions described in the strategy below may enhance local plans and community awareness about all hazards in the region.

7.9.5 PROPOSED HAZARD MITIGATION ACTIONS FOR THE HMP UPDATE

The Town participated in the mitigation strategy workshop for this HMP to identify appropriate actions to include in a local hazard mitigation strategy. Its comprehensive consideration of all possible activities to address hazards of concern included review of the following FEMA documents:

- FEMA 551 "Selecting Appropriate Mitigation Measures for Floodprone Structures" (March 2007)
- FEMA "Mitigation Ideas—A Resource for Reducing Risk to Natural Hazards" (January 2013)

The action worksheets included at the end of this annex list the mitigation actions that the Town would like to pursue in the future to reduce the effects of hazards. The actions are dependent upon available funding (grants and local match availability) and may be modified or omitted at any time based on the occurrence of new hazard events and changes in Town priorities.

Table 7-23 indicates the range of proposed mitigation action categories. The four FEMA mitigation action categories and the six CRS mitigation action categories are listed in the table to further demonstrate the wide range of activities and mitigation measures selected.

Volume 1 identifies 14 evaluation criteria for prioritizing the mitigation actions. To assist with rating each mitigation action as high, medium, or low priority, a numeric rank is assigned for each of the evaluation criteria. Table 7-24 provides a summary of the prioritization of all proposed mitigation actions for the HMP update.

Table 7-23. Analysis of Mitigation Actions by Hazard and Category

Hazard	LPR	SIP	NSP	EAP	PR	PP	PI	NR	SP	ES
Avalanche				X			X			
Cyber Attack		X		X	X					
Dam and Levee Failure		X	X					X		X
Drought and Extreme Heat	X	X			X					
Earthquake		X			X					
Epidemic and Pandemic	X	X			X					
Extreme Acts of Violence										
Flood	X	X	X			X		X	X	
Hail		X			X					
Hazardous Materials	X	X	X						X	
Landslide and Rockfall		X	X			X		X	X	
Lightning	X			X	X					
Major Aircraft Incident	X				X	X				
Mud or Debris Flow	X	X	X			X		X	X	
Subsidence and Sinkholes										
Tornado		X				X				
Wildfire	X				X					
Wind	X				X					
Winter Storm		X	X			X		X	X	

See Section 1.3.3 for description of categories

Table 7-24. Summary of Prioritization of Actions

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-GMF-01	Mitigate Wildfire Risk to Property	8	8	3	3	2	2	4	3	2	3	3	3	3	1	48	Medium
Action 2026-GMF-02	Stone Walls	2	8	4	3	2	2	4	3	2	3	3	3	3	1	43	Medium
Action 2026-GMF-03	Install Waste Treatment System	6	6	3	3	2	2	4	4	2	3	3	3	3	1	45	Medium
Action 2026-GMF-04	Flood Debris	8	8	3	3	2	2	4	2	3	3	3	3	3	1	48	Medium
Action 2026-GMF-05	Mitigation of Dam Failure for Catamount Reservoir	8	8	3	3	2	2	4	2	3	3	3	3	3	1	48	Medium
Action 2026-GMF-06	Avalanche Preparedness Outreach	8	4	3	3	3	3	2	3	4	4	2	3	3	4	49	Medium
Action 2026-GMF-07	Cybersecurity Hardening	4	6	3	4	4	4	2	1	4	4	1	3	3	4	47	Medium
Action 2026-GMF-08	Earthquake Risk Assessment Mapping	8	8	3	3	3	4	3	4	4	4	2	3	3	4	56	High
Action 2026-GMF-09	Hail Risk Assessment Mapping	6	8	3	3	4	3	2	3	4	3	4	2	2	4	51	High

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-GMF-10	Lightning Safety Protocols	8	6	3	3	3	4	3	4	4	4	2	3	3	4	54	High
Action 2026-GMF-11	Aircraft Major Incident Response Plan	8	8	4	4	4	3	2	1	4	3	2	3	2	4	52	High
Action 2026-GMF-12	Harden Shelters	8	8	3	2	2	3	1	2	2	2	2	2	2	4	43	Medium
Action 2026-GMF-13	Passive Cooling Upgrades	8	8	3	2	2	3	2	1	3	3	2	2	2	4	45	Medium

Note: Volume 1, Section 19 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (< 35), Medium (35-49), High (> 50).

Action 2026-GMF-01. Mitigate Wildfire Risk to Property

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	Fire protection district, CWPP Committee, PPROEM - Public Services Dept.
Hazards of Concern:	Wildfire, Wind
Initiative:	Work with Property Owners to Mitigate Wildfire Risks to Property
Description:	Work with property owners to mitigate risks to property by establishing clean-up/ mitigation days within town, and fuel reduction by thinning brush and removing disease and dead trees.
Estimated Cost:	High
Potential Funding Source:	Great Outdoors of Colorado, Conservation Service Corps, Colorado Parks and Wildlife, Colorado State Forest Service Forest restoration and wildfire risk mitigation, FEMA Hazard Mitigation Assistance Grant
Timeline:	Short-term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.**
Benefits:	Reduced emergency fire events
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-GMF-02. Stone Walls

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	PPROEM, FCWD
Hazards of Concern:	Flood, Mud or Debris Flow, Landslide and Rockfall, Winter Storm
Initiative:	Create stone walls on Catamount Creek from Ute Pass to Lake Street to protect commercial core
Description:	Water continuously erodes creek close to core commercial district posing a threat to all business foundations. Temporarily reroute creek to shore up the creek from Ute Pass Avenue to Lake Street to install stone and concrete in order to protect the commercial buildings from erosion.
Estimated Cost:	High
Potential Funding Source:	FEMA – Hazard Mitigation Assistance, EPA, U.S. Department of Agriculture Rural Development
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	Reduce flooding, protect citizens buildings, reduce erosion
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-GMF-03. Install Waste Treatment System

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	PPROEM, Fountain Creek Water District, El Paso County Public Health
Hazards of Concern:	Flood, Epidemic and Pandemic, Hazardous Materials, Mud or Debris Flow
Initiative:	Install waste treatment system in town.
Description:	Continuous leakage from private systems creates a pollution problem that would be exacerbated by a flood. Design and construct a small system to handle commercial centers and high-density housing or a large system to support most of the town.
Estimated Cost:	High
Potential Funding Source:	U.S. Environmental Protection Agency (CWSRF, OSG), U.S. Department of Agriculture, FEMA Hazard Mitigation Assistance, Colorado Department of Local Authority CDBG
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	Decrease waste seepage into creek, Expand commercial capability
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-GMF-04. Flood Debris

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	N/A
Hazards of Concern:	Flood, Mud or Debris Flow, Landslide and Rockfall, Winter Storm
Initiative:	Mitigating Flood Debris on Town Property
Description:	Pre flood mitigation efforts to remove debris and restore the creeks to prevent flooding concerns, coordinated by town Public Works Department.
Estimated Cost:	High
Potential Funding Source:	FEMA Hazard Mitigation Assistance, FEMA Emergency Watershed Program, Community Development Block Grants, National Fish & Wildlife Foundation
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities.
Benefits:	Reduce damage to infrastructure
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-GMF-05. Mitigation of Dam Failure for Catamount Reservoir

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	City of Colorado Springs
Hazards of Concern:	Dam/Levee Failure
Initiative:	Mitigation of Dam Failure for Catamount Reservoir
Description:	Pre flood mitigation efforts to install check dams below Catamount Reservoir to slow flow of water in case of dam failure
Estimated Cost:	High
Potential Funding Source:	FEMA Hazard Mitigation Assistance, HHPD
Timeline:	Short-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities.
Benefits:	Protection of homes and town infrastructure and preservation of life.
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-GMF-06. Avalanche Preparedness Outreach

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management
Hazards of Concern:	Avalanche
Initiative:	Avalanche Preparedness Outreach
Description:	Implement public outreach and preparedness messaging on warning signs of avalanches.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-term
Objectives Met:	**Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-GMF-07. Cybersecurity Hardening

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management
Hazards of Concern:	Cyber Attack
Initiative:	Cybersecurity Hardening
Description:	Strengthen the Town's ability to prevent, detect, respond to, and recover from cybersecurity threats including ransomware, phishing, network intrusions, and critical infrastructure attacks. This would be completed by requiring all Town employees to take frequent cybersecurity training, continue using multi-factor authentication, apply strict access controls and harden our utility operational technology.
Estimated Cost:	Low
Potential Funding Source:	General Fund, DHS Cybersecurity Grant Program (CSGP)
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.3:** Identify and address proposed Federal, State and local legislation that could impact emergency services. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-GMF-08. Earthquake Risk Assessment Mapping

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management
Hazards of Concern:	Earthquake
Initiative:	Earthquake Risk Assessment Mapping
Description:	Establish an Earthquake Risk Assessment to map vulnerable assets (critical facilities, public facilities, critical infrastructure) and identify feasible protective measures of critical facilities.
Estimated Cost:	Medium
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short-Term
Objectives Met:	**Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-GMF-09. Hail Risk Assessment Mapping

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management
Hazards of Concern:	Hail
Initiative:	Hail Risk Assessment Mapping
Description:	Establish a Hail Risk Assessment to map vulnerable assets (rooftops, vehicles, public facilities, critical infrastructure) and identify hail hotspots.
Estimated Cost:	Low
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-GMF-10. Lightning Safety Protocols

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management
Hazards of Concern:	Lightning
Initiative:	Lightning Safety Protocols
Description:	Identify and designate lightning-safe shelters at parks, trailheads, and other outdoor venues, and install wayfinding signage directing the public to safer locations.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-GMF-11. Aircraft Major Incident Response Plan

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management & Green Mountain Falls Fire Department
Hazards of Concern:	Major Aircraft Incident
Initiative:	Aircraft Major Incident Response Plan
Description:	Establish an Aircraft Major Incident Response Plan that mitigates the cascading impacts from an aircraft crash, fuel fire, hazmat, and mass casualty scenarios into the municipal Emergency Operations Plan.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-GMF-12. Harden Shelters

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management
Hazards of Concern:	Tornado
Initiative:	Harden Shelters
Description:	Harden designated public safe rooms and shelters (structural reinforcement, emergency power, communications, potable water, basic supplies) to meet storm safe specifications.
Estimated Cost:	Medium
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-GMF-13. Passive Cooling Upgrades

Requirement	Details
Lead Agency:	Town of Green Mountain Falls
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management
Hazards of Concern:	Drought/Extreme Heat
Initiative:	Passive Cooling Upgrades
Description:	Harden municipal facilities and shelters with passive cooling upgrades (shade structures, reflective roofing, ventilation improvements) and immediate temporary measures (portable cooling units).
Estimated Cost:	Medium
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

8. TOWN OF MONUMENT

This jurisdictional annex to the Pikes Peak Regional Multi-Hazard Mitigation Plan (HMP) provides information to assist public and private sectors in the Town of Monument with reducing losses from future hazard events. This annex focuses on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and people. The annex presents a general overview of the Town of Monument, describes who participated in the planning process, assesses the Town's risk, vulnerability, and capabilities, and outlines a strategy for achieving a more resilient community.

8.1 HAZARD MITIGATION PLANNING TEAM

The Town of Monument identified primary and alternate HMP points of contact and developed this plan over the course of several months, with input from many Town departments. The Department of Public Works represented the community on the Pikes Peak Regional HMP Planning Partnership and Steering Committee and supported the local planning process by securing input from partners with specific knowledge to enhance the plan. All departments were asked to contribute to the annex development through reviewing and contributing to the capability assessment, reporting on the status of previously identified actions, and participating in action identification and prioritization.

Table 8-1 summarizes Town officials who participated in the development of the annex and in what capacity. Additional documentation of the Town's planning activities through Planning Partnership meetings is included in Volume 1.

Primary Point of Contact: Andrew Archuleta, Assistant Director of Public Works
Address: 259 Beacon Lite Rd, Monument, CO 80132
Phone Number: 719-235-2557
Email: aarchuleta@tomgov.org
Alternate Point of Contact: Tom Tharnish, Director of Public Works
Address: 259 Beacon Lite Rd, Monument, CO 80132
Phone Number: 719-499-1126
Email: ttharnish@tomgov.org
NFIP Floodplain Administrator: Keith Curtis, Floodplain Administrator
Address: 2880 International Circle, Colorado Springs, CO 80910
Phone Number: 719-327-2898
Email: keith@pprbd.org

Table 8-1. Additional Contributors

Name	Department	Position	HMP Contribution
Andrew Archuleta	Public Works	Assistant Director	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Tom Tharnish	Public Works	Director	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Dan Ungerleider	Planning	Director	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Madeline VanDenHoek	Town of Monument	Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

8.2 COMMUNITY PROFILE

Monument, Colorado, has a history rooted in ranching and transportation development. Originally known as Henry's Station, the Town was established in the 1860s, with Henry Limbach being a key figure in its early planning and development. The arrival of the Rio Grande Railroad in 1872 led to the Town's official recognition and subsequent incorporation as the Town of Monument in 1879. The Town's name was later changed to align with the nearby Monument Creek and a prominent rock formation (Town of Monument 2025).

According to the U.S. Census, the 2020 population for the Town was 10,399, a 52.3 percent increase from the 2010 Census. The 2023 American Community Survey (ACS) estimated that the population of the Town was 11,035.

Research has shown that some populations are at greater risk from hazard events because of decreased resources or physical abilities. These populations can be more susceptible to hazard events based on several factors including their physical and financial ability to react or respond during a hazard, and the location and construction quality of their housing. Data from the 2020 U.S. Census indicates that 5.5 percent of the population is 5 years of age or younger, 13.4 percent is 65 years of age or older, 1.1 percent is non-English speaking, 5.5 percent is below the poverty threshold, and 4.5 percent is considered disabled.

8.3 PUBLIC ENGAGEMENT

Volume 1 of this HMP describes the outreach to the public that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the Town of Monument completed specific activities to collect input on hazards and vulnerability from the people and stakeholders of the Town. The public was invited to participate in the plan by responding to the public survey, attending a virtual Steering Committee meeting, attending an in-person meeting, and reviewing the draft plan (Figure 8-1).

Figure 8-1. Social Media Post via Facebook



8.3.1 TARGETED OUTREACH TO WHOLE COMMUNITY

The Town supports outreach to underserved communities and vulnerable populations through partnerships with nonprofit and community-based organizations, such as the American Red Cross. In addition, the Town coordinates with local organizations, including Tri-Lakes Cares, to help educate and engage individuals on preparedness and recovery resources. These efforts aim to ensure that all members of the community are informed and supported.

8.4 STAKEHOLDER ENGAGEMENT

Volume 1 of this HMP describes the outreach to stakeholders that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the Town invited stakeholders to participate in the planning process. The following organizations were invited to participate by attending a Steering Committee meeting, responding to the stakeholder survey, contributing information and expertise to the plan, and reviewing the draft plan:

8.4.1 LOCAL AND REGIONAL AGENCIES INVOLVED IN HAZARD MITIGATION ACTIVITIES

- Town of Monument Planning Department
- Town of Monument Public Works

8.4.2 AGENCIES THAT HAVE THE AUTHORITY TO REGULATE DEVELOPMENT

- El Paso County Planning and Development Department
- Pikes Peak Regional Building Department

8.4.3 NEIGHBORING COMMUNITIES AND PARTNERS

- Woodmoor

8.4.4 REPRESENTATIVES OF BUSINESS, ACADEMIA, AND OTHER PRIVATE ORGANIZATIONS

- Tri-Lakes Chamber of Commerce

8.4.5 NONPROFIT ORGANIZATIONS AND COMMUNITY-BASED ORGANIZATIONS

- American Red Cross

8.5 JURISDICTIONAL CAPABILITY ASSESSMENT AND INTEGRATION

The Town performed an inventory and analysis of existing authorities, policies, programs, funding, and resources that enhance its ability to implement mitigation strategies. Volume 1 describes the components included in the capability assessment and their significance for hazard mitigation planning. The jurisdictional assessment for this annex includes analyses of the following:

- Planning and regulatory capabilities
- Development and permitting capabilities
- Administrative and technical capabilities
- Fiscal capabilities
- Education and outreach capabilities
- Classification under various community mitigation programs
- Warning systems
- Adaptive capacity to withstand hazard events

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into day-to-day local government operations. As part of the hazard mitigation analysis, planning and policy documents were reviewed and each jurisdiction was surveyed to obtain a better understanding of their progress toward plan integration. Development of an updated mitigation strategy provided an opportunity for the Town to identify opportunities for integrating mitigation concepts into ongoing Town procedures.

8.5.1 PLANNING AND REGULATORY CAPABILITY AND INTEGRATION

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards.

Codes, Ordinances, and Regulations

The HMP Team inventoried its existing codes, ordinances, and regulations that support or are related to hazard mitigation. Table 8-2 summarizes the ordinances currently in place in the Town.

Plans

The HMP Team inventoried its existing plans that support or are related to hazard mitigation. Table 8-3 summarizes the plans currently in place.

8.5.2 DEVELOPMENT AND PERMITTING CAPABILITY

The Pikes Peak Regional Building Department (PPRBD) was created by an Inter-Governmental Agreement between the El Paso County Board of County Commissioners and the City Council of Colorado Springs in 1966. Today, the PPRBD services unincorporated El Paso County; the cities of Colorado Springs, Fountain and Manitou Springs; the towns of Green Mountain Falls, Monument and Palmer Lake; and in Teller County, the City of Woodland Park.

PPRBD regulates the design, construction, quality of materials, use and occupancy of all buildings and structures in the Pikes Peak Region. Table 8-4 summarizes the capabilities of the Town to oversee and track development.

8.5.3 ADMINISTRATIVE AND TECHNICAL CAPABILITY

Table 8-5 and Table 8-6 summarize potential staff and personnel resources available to the Town and their current responsibilities that contribute to hazard mitigation.

Table 8-2. Codes, Ordinances, and Regulations

Code, Ordinance, Regulation	Capability
Building Code	The Town of Monument has delegated its building permit responsibilities to the Pikes Peak Regional Building Department (PPRBD) and, like other members of PPRBD, has adopted the 2021 ICC code set, 2023 NEC, and 2019 ASME A17.1 [link] by Ordinance No 05-2023. The Town is prepared to consider approving future updates as recommended by the PPBRD.
Zoning/ Land Use Code	The Town's Title 18-Land Development Code, last comprehensively amended by Ordinance 25-2021, is administered by the Town's Planning Director with oversight by the Planning Commission and Town Council as assigned by the code. One of the defined purposes of the code is to "Provide for protection from fire, flood, geologic hazards and other dangers; and to provide for proper design of stormwater drainage and streets." [1]The Town is in process of updating its 2017 Comprehensive Plan (Monument 2040) and will begin implementing the recommendations of the Plan when adopted in late-2026. Hazard Mitigation will be a component of the updated Plan.
Subdivision Code	Chapter 18.02-Subdivision Code is a component of Title 18-Land Development Code and adheres to the over-arching hazard mitigation priorities established under Chapter 18.[1]
Site Review Code	Chapter 18.05-Development Standards is a component of Title 18-Land Development Code and adheres to the over-arching hazard mitigation priorities established under Chapter 18.[1] The Subdivision Code is administered by the Town's Planning Director with oversight by the Planning Commission and Town Council as assigned by code.
Stormwater Management Code or Program	Chapter 8.30-Stormwater Discharge and Erosion Control, last amended by Ordinance 09-2009, is a component of Title 8-Health and Safety. Monument 2040, the update of the Town's 2017 Comprehensive Plan, will also update the Town's 2006 Stormwater Management Plan. The Stormwater Discharge and Erosion Control code is administered by the Town's Planning Director with oversight by the Planning Commission and Town Council as assigned by code. The recommendations of the revised Comprehensive Plan (Monument 2040) will include recommended updates to Chapter 8.30 better addressing current hazard mitigation-best management practices. Implementation of the recommended code changes will immediately follow the adoption of the Stormwater Management expected in late 2026.
Erosion/ Sediment Control Program	Chapter 18.05-Development Standards include provisions for regulating 18.05.145-Storm Drainage and Erosion Control, 18.05.150-Flood Damage Prevention and 18.05.165 Fire Protection.[1] These provisions are administered by the Town's Planning Director, in coordination with the Monument Fire District, with oversight by the Planning Commission and Town Council as assigned by code.
Post-Disaster Recovery/ Reconstruction Code	The Town Municipal Code provides for disaster recovery by reference of CRS §§ 31-30-101 et seq. and 29-5-101 et seq. Colorado Disaster Emergency Act CRS § 24-33.5-701 et seq.

Code, Ordinance, Regulation	Capability
Environmental Protection Ordinance(s)	In addition to the Municipal Code's reference to CRS § 31-23-301 et seq. Environmental Protection Air quality control program, Chapters 18.05.140-Development Code Open Space (requirements), 18.04.110-Development Code Supplemental Standards-General Performance, and 13.12.140-Inspections (for Wastewater Treatment Systems). Chapter 18.02.330 also establishes open space land dedication standards requiring the dedication of open space specifically designed for to function as recreational, open space, or trail use under normal environmental conditions. These areas will typically include native open spaces containing wetlands, drainage ways, and designated protected species zones administered the U.S. Fish & Wildlife Service (Preble's Meadow Jumping Mouse).[1] These provisions area administered by the Planning Director and the Public Works Director.
Flood Damage Prevention Ordinance	Chapter 18.05.150, last amended by Ordinance No. 25-2021, requires floodplain development permit shall be obtained before construction, or development begins within any area of special flood hazard established in the Floodplain Code of the Pikes Peak Regional Building Department.[1]
Wellhead Protection	The Town of Monument and the Triview Metro District provide water to properties within the corporate limits of the Town of Monument. The only reference to wells in the Code is Chapter 8.08.080 declaring that excavation exceeding five feet in depth, cisterns and wells, or an excavation used for storage of water, are public nuisances.
Emergency Management Ordinance	The Town of Monument does not have an Emergency Management Ordinance, but rather utilizes the plan provided by the Pikes Peak Regional Emergency Management Mitigation Plan, found here.
Open Space and Conservation Program	Chapter 18.02.330 also establishes open space land dedication standards requiring the dedication of open space specifically designed for to function as recreational, open space, or trail use under normal environmental conditions. These areas will typically include native open spaces containing wetlands, drainage ways, and designated protected species zones administered the U.S. Fish & Wildlife Service (Preble's Meadow Jumping Mouse).[1] These provisions area administered by the Planning Director and the Public Works Director.

Table 8-3. Plans

Plan Type	Capability
Comprehensive/ Master Plan	The Town is in process of updating its 2017 Comprehensive Plan (Monument 2040) and will begin implementing the recommendations of the Plan when adopted in late-2026. Hazard Mitigation will be a component of the updated Plan. The Comprehensive Plan code is administered by the Town's Planning Director with oversight by the Planning Commission and Town Council as assigned by code.
Capital Improvement Plan or Program	The Town is in process of developing its first five-year Capital Improvement Plan. That plan will be included in the Town's FY2026 budget and beyond. The Capital Improvement Plan is managed by the Town Manager and the Finance Director, with contributions by other members of the Town Manager's Leadership Team.
Floodplain Management or Watershed Plan	Chapter 8.30-Stormwater Discharge and Erosion Control, last amended by Ordinance 09-2009, is a component of Title 8-Health and Safety. Monument 2040, the update of the Town's 2017 Comprehensive Plan, will also update the Town's 2006 Stormwater Management Plan. The Stormwater Discharge and Erosion Control code is administered by the Town's Planning Director with oversight by the Planning Commission and Town Council as assigned by code. The recommendations of the revised Comprehensive Plan (Monument 2040) will include recommended updates to Chapter 8.30 better addressing current hazard mitigation-best management practices. Implementation of the recommended code changes will immediately follow the adoption of the Stormwater Management expected in late 2026.
Stormwater Management Plan	See Floodplain Management or Watershed Plan above
Land Use Plan	The Town's Land Use Plan is a component of the Town's Comprehensive Plan. The Town, through the efforts of its Planning Department, is in process of updating its 2017 Comprehensive Plan (Monument 2040) and will begin implementing the recommendations of the Plan when adopted in late-2026. Hazard Mitigation will be a component of the updated Plan.
Open Space Plan	The Town's Open Space Plan is a component of the Town's Comprehensive Plan. The Town, through the efforts of its Planning Department, is in process of updating its 2017 Comprehensive Plan (Monument 2040) and will begin implementing the recommendations of the Plan when adopted in late-2026. Hazard Mitigation will be a component of the updated Plan.
Habitat Conservation Plan	Chapter 18.02.330 also establishes open space land dedication standards requiring the dedication of open space specifically designed for to function as recreational, open space, or trail use under normal environmental conditions. These areas will typically include native open spaces containing wetlands, drainage ways, and designated protected species zones administered the U.S. Fish & Wildlife Service (Preble's Meadow Jumping Mouse).[1] These provisions area administered by the Planning Director and the Public Works Director.
Economic Development Plan/ CEDS	The Town's Open Space Plan is a component of the Town's Comprehensive Plan. The Town, through the efforts of its Planning Department, is in process of updating its 2017 Comprehensive Plan (Monument 2040) and will begin implementing the recommendations of the Plan when adopted in late-2026.

Plan Type	Capability
Community Wildfire Protection Plan	N/A The Town of Monument is expected to adopt or endorse the Monument Fire District's Fire Mitigation and Resiliency Plan later in 2025.
Transportation Plan	The Town, through the efforts of its Planning Department, is in process of updating its 2017 Comprehensive Plan (Monument 2040) and will begin implementing the recommendations of the Plan when adopted in late-2026. The Transportation Plan will be a component of the updated Plan.
Business/ Downtown Development Plan	The Town, through the efforts of its Planning Department, is in process of updating its 2017 Comprehensive Plan (Monument 2040) and will begin implementing the recommendations of the Plan when adopted in late-2026. The Downtown Master Development Plan will be a component of the updated Plan.
Emergency Operations Plan	The Town of Monument does not have an Emergency Management Ordinance, but rather utilizes the plan provided by the Pikes Peak Regional Emergency Management Mitigation Plan, found here.
Post-Disaster Recovery Plan	The Town of Monument does not have an Emergency Management Ordinance, but rather utilizes the plan provided by the Pikes Peak Regional Emergency Management Mitigation Plan, found here.

Table 8-4. Development and Permitting Capability

	Yes/ No	Comment
Do you issue development permits?	Yes	-
If you issue development permits, what department is responsible?	-	Land Development Permits are administered by the Town Planning Department.
If you do not issue development permits, what is your process for tracking new development?	No	Building Permits are administered by the Pikes Peak Regional Building Department
Are permits tracked by hazard area? (For example, floodplain development permits.)	No	-
Do you have a buildable land inventory?	No	N/A
If you have a buildable land inventory, please describe	N/A	-
Describe the level of buildout in your jurisdiction.	N/A	

Table 8-5. Administrative Capabilities

Capability	Available?	Comments
Planning Board/ Commission	Yes	Supported by the Planning Director
Zoning Board of Adjustment	Yes	Supported by the Planning Director, the Planning Commission is the assigned Board of Adjustments
Planning Department	Yes	Five full time employees
Mitigation Planning Committee	No	-
Environmental Board/ Commission	No	-
Open Space Board/ Committee	No	-
Economic Development Commission/ Committee	No	-
Public Works/ Highway Department	Yes	25 employees are available, responsibilities oversee roadway/ROW maintenance, parks maintenance, and water system maintenance.
Construction/ Building/ Code Enforcement Department	Yes	Planning Department, Police Department and the Pikes Peak Regional Building Department
Emergency Management/ Public Safety Department	Yes	Monument Police Department and the Monument Fire District
Maintenance programs to reduce risk (stormwater maintenance, tree trimming, etc.)	Yes	There is a parks team that performs tree trimming and teams that perform snow plowing
Mutual aid agreements	Yes	State, County and other adjoining neighbors
Human Resources Manual e.g., Do any job descriptions specifically include identifying or implementing mitigation projects or other efforts to reduce natural hazard risk?	Yes	One personnel The Human Resource Employee Manual was recently revised and approved by the Town Council.

Table 8-6. Technical and Staffing Capabilities

Resources	Available?	Comments
Planners or engineers with knowledge of land development and land management practices	Yes	The Planning Director is an accredited member of AICP. The Planning Department utilizes outside licensed engineering and planning consultants when warranted
Engineers or professionals trained in building or infrastructure construction practices	Yes	The Public Works Department employees professionals trained in infrastructure construction
Planners or engineers with an understanding of natural hazards	No	The Town utilizes consulting engineers with an understanding of natural hazards
Transportation planner	No	The Town utilizes consulting engineers with an understanding of transportation planning
Staff with expertise or training in benefit/ cost analysis	Yes	The Town Finance Director
Professionals trained in conducting damage assessments	Yes	Public Works Department Employees are trained in conducting infrastructure damage assessments
Personnel skilled or trained in GIS and/ or Hazards United States (HAZUS) – Multi-Hazards (MH) applications	Yes	The Planning Department has one GIS Technician
Staff that work with socially vulnerable populations or underserved communities	No	The Town relies on the efforts of area agencies to work with underserved populations (i.e., Silver Key and Tri Lakes Cares)
Full-Time Building Official	No	Delegated to the Pikes Peak Regional Building Department
Environmental scientist familiar with natural hazards	No	-
Surveyor(s)	No	-
Floodplain Administrator	No	The Pikes Peak Regional Building Department acts as the City's Floodplain Administrator.
Emergency Manager	No	-
Grant Managers and/ or Writer(s) • Are data and maps from the HMP used to support documentation in grant applications?	No	-
GIS Coordinator/ Analyst	Yes	The Planning Department has one GIS Technician
Resilience Officer or Planner	Yes	Town Planner

8.5.4 FISCAL CAPABILITY

Table 8-7 summarizes the financial resources available to the Town.

Table 8-7. Fiscal Capabilities

Financial Resources	Accessible or Eligible to Use?	Comments
Community development Block Grants (CDBG, CDBG-DR, CDBG-MIT)	No	The Town has one CDBG grant that is designated for a capital project at the USPS facility in the Town
Capital improvements project funding	Yes	If hazard mitigation projects are identified during the CIP development process, funds could be allocated to these projects
Authority to levy taxes for specific purposes	No	Levying of taxes requires a vote of the people
User fees for water, sewer, gas, or electric service	Yes	The Town charges water rates for its water system
Impact fees for homebuyers or developers of new development/ homes	Yes	-
Stormwater utility fee	Yes	-
Incur debt through general obligation bonds	Yes	Incurring debt requires a vote of the people
Incur debt through special tax bonds	Yes	Incurring debt requires a vote of the people
Incur debt through private activity bonds	No	-
Withhold public expenditures in hazard-prone areas	No	-
Other federal or state Funding Programs	Yes	The Town of Monument has not identified any state or federal funding.
Open Space Acquisition funding programs	Yes	Funds from the lottery revenue allocated to the Town of Monument can be used for acquisition of open space
Other (for example, Clean Water Act 319 Grants [Nonpoint Source Pollution])	No	-

8.5.5 EDUCATION AND OUTREACH CAPABILITY

Table 8-8 summarizes the education and outreach resources available to the Town.

8.5.6 COMMUNITY CLASSIFICATIONS

Table 8-9 summarizes classifications for community programs available to the Town.

Table 8-8. Education and Outreach Capabilities

Outreach Resources	Available?	Comments:
Public information officer or communications office	No	No dedicated personnel
Personnel skilled or trained in website development	Yes	Two
Hazard mitigation information available on your website	No	-
Social media for hazard mitigation education and outreach	Yes	One
Community newsletter	Yes	The Town of Monument posts a regular newsletter on its website
Local news	Yes	Two
Citizen boards or commissions that address issues related to hazard mitigation	No	-
Hazard awareness campaigns (Severe Weather Awareness Week, public events)	No	-
Natural disaster/ safety programs in place for schools	Yes	The Town of Monument coordinates with the public schools to have a plan
Organizations that conduct outreach to socially vulnerable populations and underserved communities	Yes	The Town can coordinate with other local organizations to help educate individuals such as Tri-Lakes Cares
Does the jurisdiction have any public outreach mechanisms / programs in place to inform residents about hazards, risk, and ways to protect themselves during such events?	Yes	The Town has an alert system through the Town's website that you can sign up for via text or email for weather events

Table 8-9. Community Classifications

Program	Participating?	Classification (if applicable)	Date Classified (if applicable)
National Flood Insurance Program (NFIP)	Yes	-	1975
Community Rating System (CRS)	Yes	Class 10	April 1, 2024
Building Code Effectiveness Grading Schedule (BCEGS)	No	-	-
Public Protection (ISO Fire Protection Classes 1 to 10)	Yes (MFD)	Class 3, 3Y, 19 and 10W	-
NWS StormReady Certification	No	-	-
Firewise Communities classification	No	-	-

8.5.7 WARNING SYSTEMS

Peak Alerts is a countywide notification service used by public safety agencies in El Paso and Teller Counties. Alerts are delivered through Everbridge, a software platform that enables rapid communication during emergencies. These notifications are issued when public safety officials determine that a situation poses a threat to life or property. Examples include natural or human-caused disasters, hazardous materials incidents, missing persons, law enforcement activity affecting the public, evacuation orders, and other critical events (Everbridge 2025). Table 8-10 summarizes specific warning systems and services maintained or utilized by the Town.

Table 8-10. Warning Systems and Services

System/ Service	Available?	Describe:
General Warning Program	Yes	There is an alert system the people can sign up for through the Town's website to send them notices
Flood	Yes	Through the alert system that people can sign up for
Wildfire	Yes	Through the alert system that people can sign up for
Tornado	Yes	There is one in Palmer Lake
Geological Hazard	No	-
Other	No	-

8.5.8 CAPABILITY EXPANSION AND IMPROVEMENT

The Town of Monument has the ability to expand and improve its own mitigation capabilities based on the inventory of existing authorities, policies, programs, funding, and resources summarized in Table 8-2 through Table 8-10. Within its municipal authority the Town can update and strengthen land development and stormwater/erosion controls, refine site-review and subdivision standards, reallocate or prioritize CIP funding for hazard-reduction projects, expand public outreach using the Town's website and newsletter, and build internal technical and administrative capacity within planning, public works, and GIS to implement HMP actions. The Town can also integrate HMP goals and action items into Monument 2040 (the upcoming Comprehensive Plan update), the Town's five-year CIP, the revised Stormwater Management Plan, and downtown/open-space planning to institutionalize mitigation in routine decision-making and capital programming. While Monument has substantive in-house capacity (planning staff, public works resources, and a GIS technician) to advance these efforts, certain specialized functions (e.g., advanced hazard modeling, floodplain permitting) are performed regionally or by consultants; where needed the Town will continue to leverage PPROEM, PPRBD, regional or state partners, and outside technical consultants for technical assistance and support.

8.5.9 ADAPTIVE CAPACITY

Adaptive capacity refers to the inherent ability of a system, whether social, ecological, or organizational, to adapt and respond to changing conditions, disturbances, or shocks to maintain functionality, integrity, and resilience. It enhances the ability of various entities, including

communities, to minimize exposure and vulnerability to hazards while effectively managing the impacts of disasters (Lin and Lee 2024). Each jurisdiction has a unique combination of capabilities to adjust to, protect from, and withstand future conditions and changing risk.

Table 8-11 summarizes the adaptive capacity for each identified hazard of concern and the Town's capability to address related actions using the following classifications:

- Strong adaptive capacity means the jurisdiction does have the capability to effectively respond; plans/policies exceed minimum requirements; deployable resources all of which decrease vulnerability.
- Moderate adaptive capacity means minimum requirements are in place; moderate capabilities; mitigation measures are identified but not implemented widespread; jurisdiction can recover but needs outside resources.
- Weak adaptive capacity means the jurisdiction does not have the capability to effectively respond, which leads to an increase in vulnerability. Examples include weak/outdated/inconsistent plans, policies, codes/ordinances in place; no redundancies; limited to no deployable resources; limited capabilities to respond; long recovery.

Table 8-11. Adaptive Capacity

Hazard	Adaptive Capacity
Avalanche	Weak
Cyber Attack	Moderate
Dam and Levee Failure	Moderate
Drought and Extreme Heat	Moderate
Earthquake	Weak
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Weak
Flood	Moderate
Hail	Strong
Hazardous Materials	Moderate
Landslide and Rockfall	Weak
Lightning	Strong
Major Aircraft Incident	Moderate
Mud or Debris Flow	Weak
Subsidence and Sinkholes	Moderate
Tornado	Weak
Wildfire	Strong
Wind	Strong
Winter Storm	Strong

8.6 NATIONAL FLOOD INSURANCE PROGRAM

This section provides specific information on the management and regulation of the regulatory floodplain, including current and future compliance with the National Flood Insurance Program (NFIP). The floodplain administrator is responsible for maintaining this information.

8.6.1 NFIP COMPLIANCE

The Town has participated in the NFIP since 1975 and is a Class 10 community with the CRS. Table 8-12 summarizes the Town's compliance with the NFIP.

8.6.2 REPETITIVE LOSS

The Open FEMA NFIP Multiple Loss Properties dataset was analyzed to gain an understanding of repetitive flood loss in the County. The dataset provides information on structures that have had multiple NFIP claims across the history of the program. According to the data, the Town does not have repetitive loss or severe repetitive loss properties within the town's boundaries.

Table 8-12. NFIP Compliance

What local department is responsible for floodplain management?	Public Works
Date of last Flood Insurance Rate Map (FIRM) adoption:	December 7, 2018
Are any certified floodplain managers on staff in your jurisdiction?	No
Do you have access to resources to determine possible future flooding conditions from climate change?	Yes
Does your floodplain management staff need any assistance or training to support its floodplain management program? • If so, what type of assistance/ training is needed?	In the process of training floodplain staff
Provide an explanation of NFIP administration services you provide (e.g., permit review, GIS, education/ outreach, inspections, engineering capability)	A team is in place that reviews all permits and a GIS person who manages the area of floodplains
How do you determine if proposed development on an existing structure would qualify as a substantial improvement?	Discuss with the Planning Director
What are the barriers to running an effective NFIP program in the community, if any?	N/A
Does your jurisdiction have any outstanding NFIP compliance violations that need to be addressed? • If so, state the violations.	No
When was the most recent Community Assistance Visit (CAV) or Community Assistance Contact (CAC)?	2020
What is the local law number or municipal code of your flood damage prevention ordinance? • What is the date that your flood damage prevention ordinance was last amended?	Chapter 18.05.150, last amended by Ordinance No. 25-2021,
Does your floodplain management program meet or exceed minimum requirements? • If exceeds, in what ways?	Meet
Are there other local ordinances, plans or programs (e.g., site plan review) that support floodplain management and meeting the NFIP requirements? • For instance, does the planning board or zoning board consider efforts to reduce flood risk when reviewing variances such as height restrictions?	No
Are the community's floodplain management regulatory standards sufficient for current and future conditions? • Future conditions may include changes to population, development patterns, precipitation patterns, and natural floodplain functions.	Yes
Does your community plan to join the CRS program or is your community interested in improving your CRS classification?	Currently Class 10, unsure about improving class

8.6.3 FLOOD VULNERABILITY SUMMARY

Table 8-13 provides a summary of the NFIP program and flood vulnerability in the Town of Monument.

Table 8-13. Flood Vulnerability Summary

Describe areas prone to flooding in your jurisdiction. • Include sources of water, depth of flooding, velocities, and warning time	No areas are known for flooding. Waterways and lake levels will rise but do not cause flooding
Describe past floods in your jurisdiction. • Include worst floods, amount of damage, and community impacts	N/A
Do you maintain a list of properties that have been damaged by flooding? • If yes, describe how list is updated and who maintains list	N/A
Are any RiskMAP projects currently underway in your jurisdiction? • If yes, describe the projects underway	No
How do you make Substantial Damage determinations? • How many were declared for recent events in your jurisdiction?	Participants subject to the PPRBD implement the substantial improvement/substantial damage (SI/SD) provisions of their floodplain management regulations by requiring property owners, following a damaging event or proposed improvement, to submit a detailed cost estimate prepared by a licensed contractor, along with documentation of the structure's pre-event market value, typically based on an appraisal or local tax-assessed value. Cost estimates are reviewed and evaluated in accordance with FEMA P-758, which defines costs that must be included and excluded when determining substantial improvement or substantial damage. The local floodplain administrator uses this documentation to determine whether the cost of repairs or improvements equals or exceeds 50 percent of the structure's market value. If that threshold is met, the structure is classified as substantially damaged or substantially improved and must be brought into full compliance with current floodplain management standards as a condition of permit approval. The jurisdiction documents

	the determination and enforces compliance through its permitting authority, consistent with NFIP requirements and PPRBD provisions.
How many properties have been mitigated (elevation or acquisition) in your jurisdiction? • If there are mitigated properties, how were the projects funded?	N/A
Do you maintain a list of property owners interested in flood mitigation? • If yes, describe how list is updated and who maintains list • How many homeowners and/ or business owners are interested in mitigation (elevation or acquisition)?	No
Do your flood hazard maps adequately address the flood risk within your jurisdiction? • If not, state why.	Yes, there are no buildings currently in a 100-year floodplain

8.6.4 FLOOD-RELATED MITIGATION ACTIVITIES

Table 8-14 provides a summary of preventative activities undertaken as part of the Town's CRS program.

8.6.5 SPECIAL FLOOD-RELATED HAZARD AREAS

The Town examined special flood-related hazard areas within the town's boundaries as a part of this HMP update. The Town determined that there are no uncertain flow paths, basin lakes, ice jams, coastal erosion, or tsunami threats to the town. For further information on less frequent floods, see Volume 1.

Table 8-14. Flood-Related Mitigation Activities

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Property Protection: Relocation	No	No properties are at risk
Property Protection: Building Elevation	No	No properties are at risk
Property Protection: Insurance	Yes	Insurance policies are in place
Natural Resource Protection: Wetlands Protection	Yes	Already happening currently
Natural Resource Protection: Erosion and Sediment Control	Yes	Erosion can happen along any drainage area
Natural Resource Protection: Natural Area Preservation	Yes	Preserving natural areas is a benefit for all
Natural Resource Protection: Natural Area Restoration	Yes	Makes the community happier

Flood Mitigation Activity	Appropriate for Jurisdiction?	Explanation
Natural Resource Protection: Water Quality Improvement	Yes	Water is a top priority in the town
Natural Resource Protection: Environmental Corridors	Yes	Would need to be identified first
Emergency Services: Hazard Threat Recognition	Yes	Need to keep community informed
Emergency Services: Hazard Warning	Yes	Need to keep community informed
Emergency Services: Hazard Response Operations	Yes	Employees need to know if plan
Emergency Services: Critical Facility Protection	Yes	Employees and community need to be aware
Emergency Services: Health and Safety Maintenance	Yes	Can help everyone out in case of emergency
Emergency Services: Post-Disaster Mitigation Actions	Yes	Need to know the plan for when it occurs
Structural Projects: Reservoirs	Yes	There is a lake here in town
Structural Projects: Diversions	Yes	Good to know in case of flood or dam break
Structural Projects: Channel Modifications	Yes	Can affect everything downstream
Structural Projects: Storm Drain Improvements	Yes	Currently working on storm drain improvements
Public Information: Map Information	Yes	Updated building around community
Public Information: Outreach Projects	Yes	Good for the community
Public Information: Real Estate Disclosure	Yes	Allows everyone to follow codes
Public Information: Library	No	None in town
Public Information: Technical Assistance	Yes	Allows to develop more in the future
Public Information: Environmental Education	Yes	Brings people up to speed with a changing world.

8.7 GROWTH/ DEVELOPMENT TRENDS

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to appreciating a jurisdiction's overall risk to its hazards of concern. Recent and expected future development trends, including major residential/commercial development and major infrastructure development, are summarized in Table 8-15 through Table 8-17.

Table 8-15. Number of Building Permits for New Construction Issued Since the Previous HMP

Type of Development	2020	Within SFHA	2021	Within SFHA	2022	Within SFHA	2023	Within SFHA	2024	Within SFHA
Single Family	206	0	269	0	208	0	278	0	193	0
Multi-Family	0	0	17	0	7	0	40	0	0	0
Other (commercial, mixed-use, etc.)	30	0	91	0	44	0	66	0	70	0
Total Permits Issued	236	0	377	0	259	0	384	0	263	0

SFHA = Special Flood Hazard Area (1% flood event)

Table 8-16. Recent Major Development and Infrastructure from 2020 to Present

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Falcon Commerce Center	Warehouses	3	Baptist Rd & Terrazzo Dr	Wildfire	2 completed and 1 in progress
Alta Apartments	Apartments	266	Strata Dr & Herman View	Wildfire	Completed
Willow Springs	High-Density Houses		Willow Ranch Rd	Wildfire	Completed
Jackson Creek North	High-Density Houses		Jackson Creek Pkwy & Harness Rd	Wildfire	Completed

* Only location-specific hazard zones or vulnerabilities identified.

Table 8-17. Known or Anticipated Major Development and Infrastructure in the Next Five Years

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Synthes Ave Outdoor Storage Unit	Office/ Warehouse	One	836 Synthes Ave	-	Awaiting Land Development Permit Application
Monument Fire District Training Center	Business	Two – Training Facility and Vehicle Shop	W Highway 105	-	On Hold by Monument Fire District
QuickTrip Subdivision	Residential	Unknown-Subdivision	1525 W Baptist Rd	-	Awaiting Applicant Resubmittal – Under Review

Property or Development Name	Type of Development	# of Units / Structures	Location (address and/ or block and lot)	Known Hazard Zones*	Description / Status of Development
Conexus Lot 2	Residential	Unknown	-	-	Awaiting Applicant Resubmittal – Under Review
Maverick at Monument	Multi-Family	300-Unit Apt Complete	-	-	Awaiting Applicant Resubmittal – Under Review

* Only location-specific hazard zones or vulnerabilities identified.
Note: Project details can be found Current Development Review Projects

The recent development trends for the Town have been mainly modifications to existing homes (decks, fences, etc.) with very few new homes. Additional structures can impact wildfire resilience. New homes are required to comply with the applicable sections of the International Wildland Urban Interface codes.

8.8 JURISDICTIONAL RISK ASSESSMENT

The hazard profiles in Volume 1 provide detailed information regarding each planning partner's vulnerability to the identified hazards, including summaries of the Town's risk assessment results and data used to determine the hazard ranking. Key local risk assessment information is presented below.

8.8.1 HAZARD AREA

The hazard maps illustrate the probable hazard areas impacted within the Town and are shown in Figure 8-2 through Figure 8-4. These maps are based on the best available data at the time of the preparation of this plan and are adequate for planning purposes. Maps are provided only for hazards that can be identified clearly using mapping techniques and technologies and for which the Town has significant exposure. The maps show the location of potential new development, where available.

Figure 8-2. Town of Monument Flood, Debris Flow Hazard Area

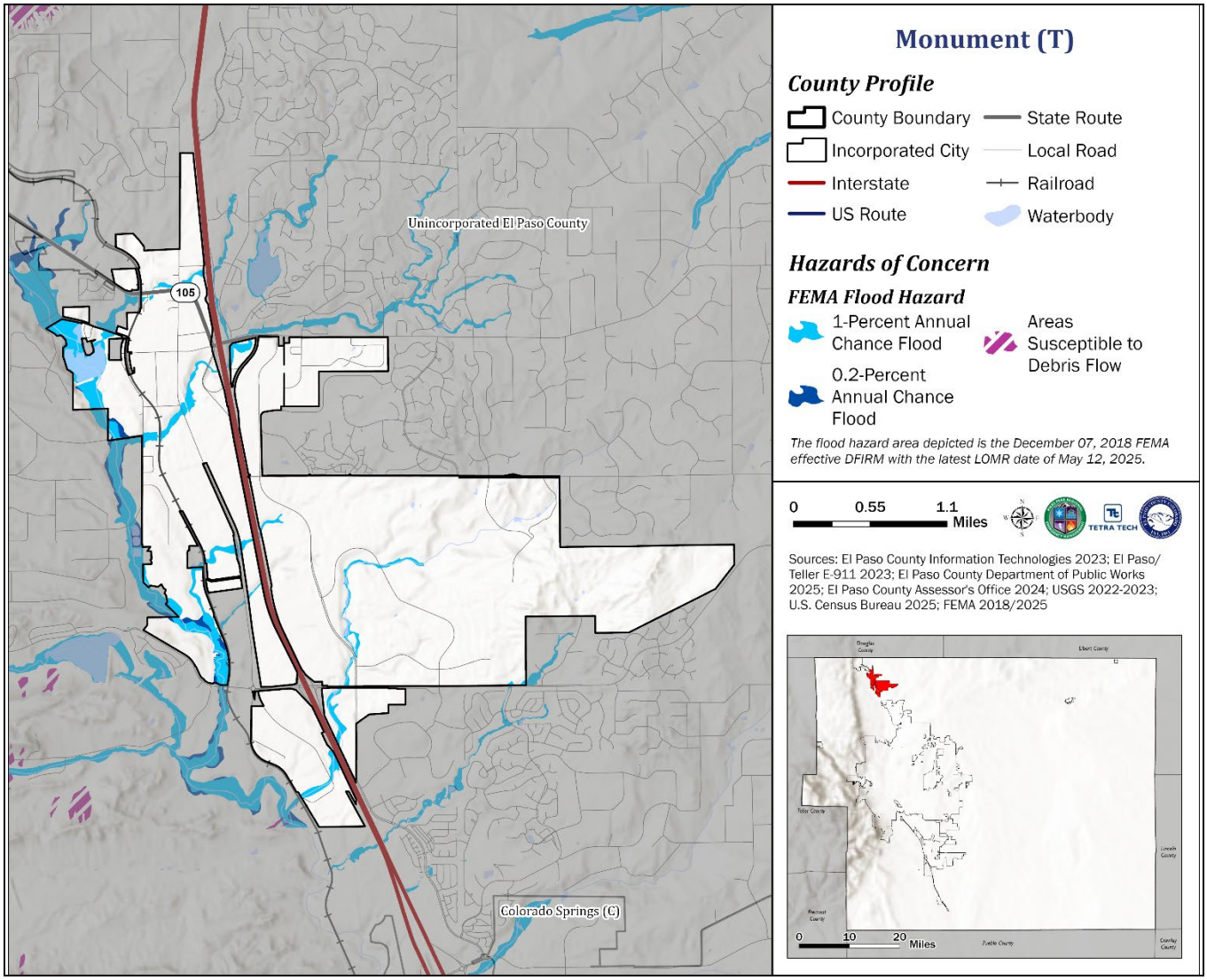


Figure 8-3. Town of Monument Geologic, Avalanche Hazard Area

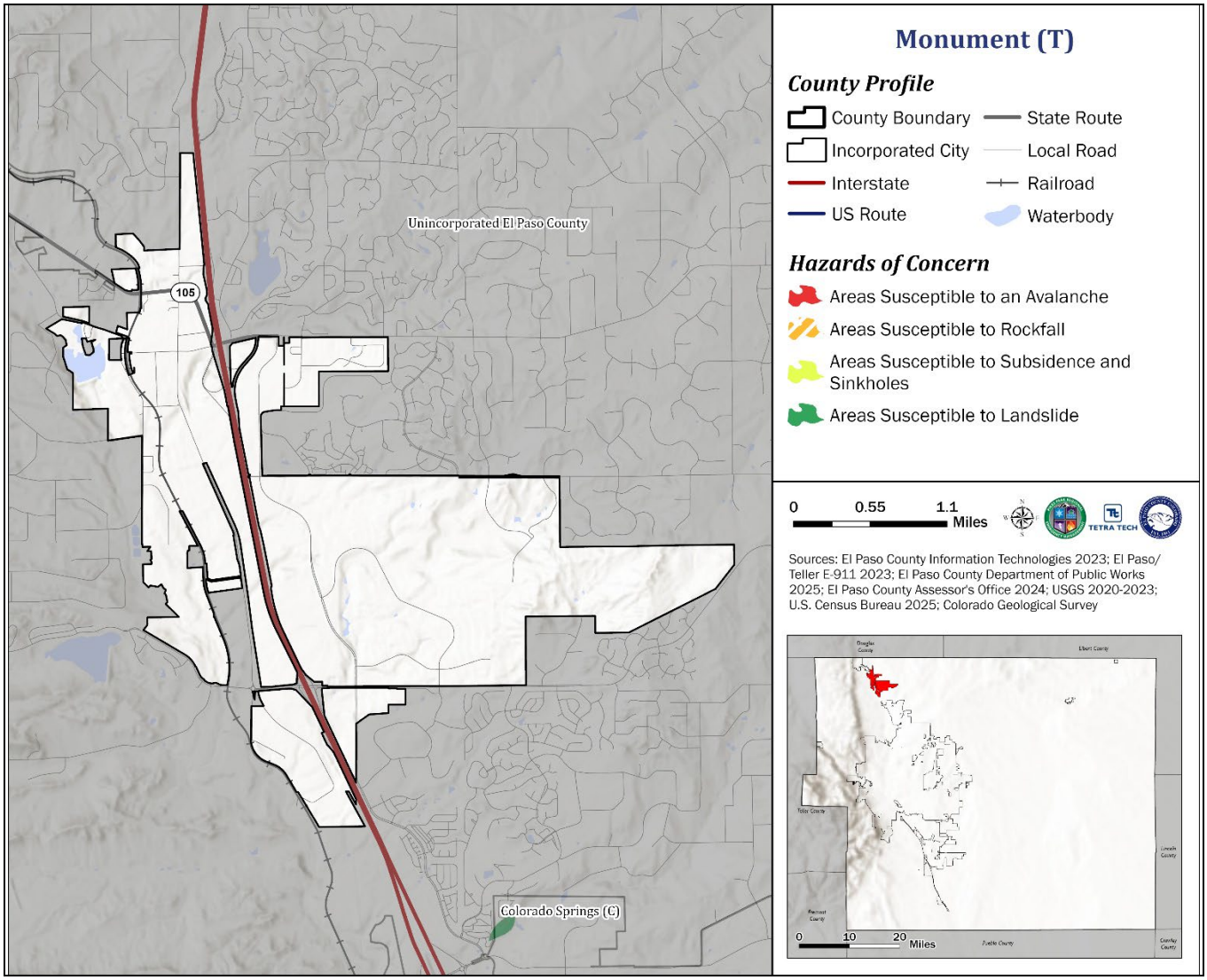
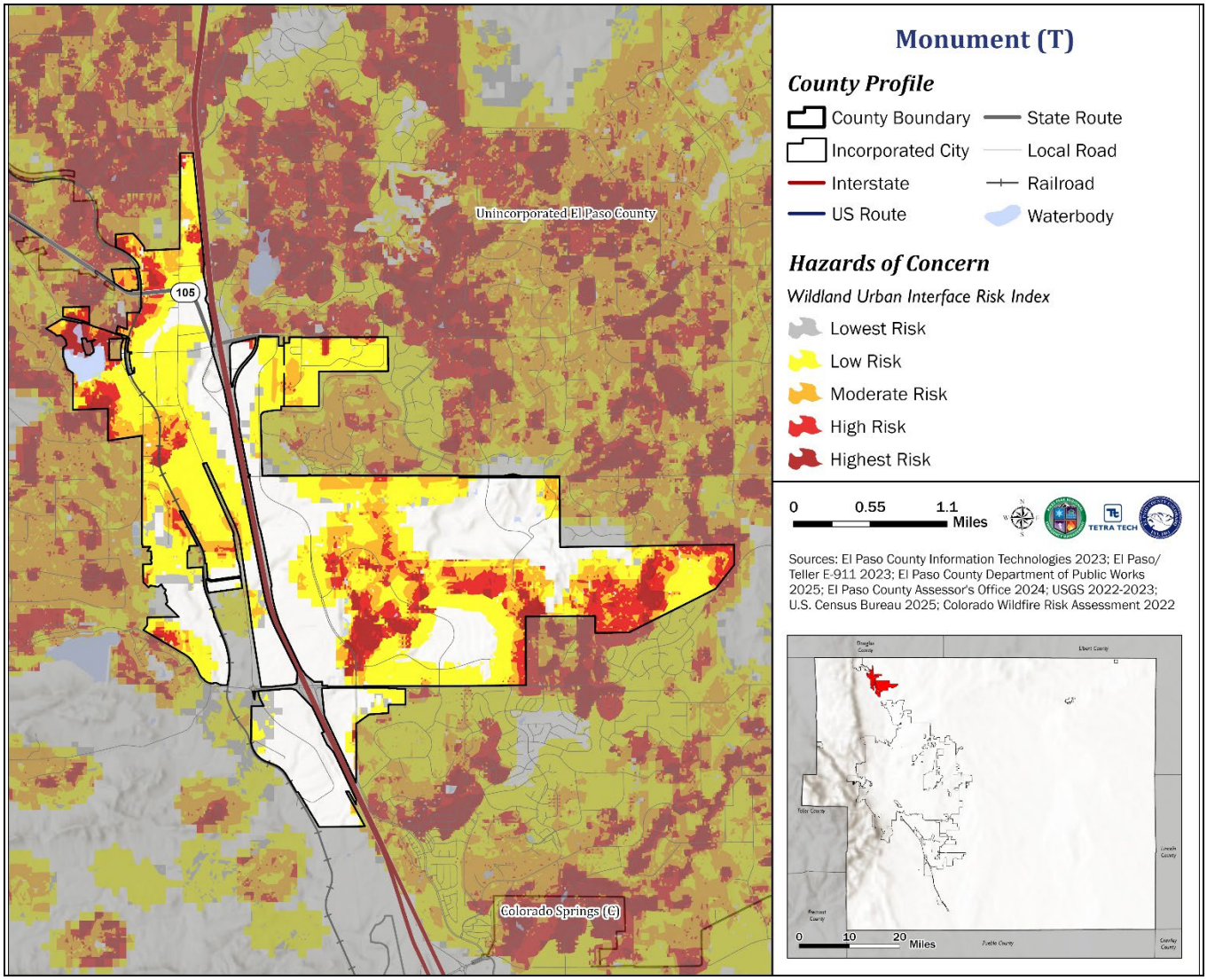


Figure 8-4. Town of Monument Wildfire Hazard Area



8.8.2 HAZARD EVENT HISTORY

The history of natural and non-natural hazard events in the Town is detailed in Volume 1, where each hazard profile includes a chronology of historical events that have affected the Town and its municipalities. Table 8-18 shows loss and damage in the Town during hazard events since the last hazard mitigation plan update.

Table 8-18. Hazard Event History in Town of Monument

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
June 12, 2023	June 12, 2023	Heavy Rain – State and Federal Disaster Declarations	A closed low pressure center formed over California drawing moisture toward southern Colorado. A record 2-day amount of rain fell at the Colorado Springs Airport. A single day amount over 5 inches was reported in El Paso County. Flash flooding occurred in El Paso, Pueblo, and Fremont Counties. Water rescues occurred on Hiawatha Drive in Colorado Springs. There was 3.93 inches of rain reported.	No report of flood damage around the town. The lake levels rose for a couple of days, but nothing significant happened.
June 16, 2023	June 16, 2023	Heavy Rain – State and Federal Disaster Declarations	Heavy rain, severe thunderstorms, flash flooding, and tornadoes occurred over southern Colorado, with multiple reports of flooding in El Paso and Pueblo Counties.	No report of flood damage around the town. The lake levels rose for a couple of days, but nothing significant happened.

EM = Emergency Declaration (FEMA); DR = Major Disaster Declaration (FEMA)

8.8.3 HAZARD RANKING AND VULNERABILITIES

The hazard profiles in Volume 1 have detailed information regarding each planning partner's vulnerability to the identified hazards. The following presents key risk assessment results for the Town.

The participating jurisdictions have differing degrees of vulnerability to the hazards of concern, so each jurisdiction ranked its own degree of risk to each hazard. The community-specific hazard ranking is based on problems and impacts identified by the risk assessment presented in Volume 1. The ranking process involves an assessment of the likelihood of occurrence for each hazard; the potential impacts of the hazard on people, property, and the economy; community capabilities to address the hazard; and changing future climate conditions.

Table 8-19 shows the Town's final hazard rankings for identified hazards of concern. Mitigation action development uses the ranking to target hazards with the highest risk.

Table 8-19. Hazard Ranking

Hazard	Rank
Avalanche	Negligible
Cyber Attack	Moderate
Dam and Levee Failure	Moderate
Drought and Extreme Heat	Moderate
Earthquake	Moderate
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Low
Flood	Moderate
Hail	Moderate
Hazardous Materials	High
Landslide and Rockfall	Low
Lightning	Moderate
Major Aircraft Incident	Moderate
Mud or Debris Flow	Low
Subsidence and Sinkholes	Negligible
Tornado	Low
Wildfire	High
Wind	Moderate
Winter Storm	Moderate

Note: The scale is based on the hazard rankings established in Volume 1, modified as appropriate based on review by the jurisdiction

8.8.4 IDENTIFIED ISSUES

After reviewing the Town's hazard event history, hazard rankings, hazard location, and current capabilities, the Town of Monument identified the following vulnerabilities within the community:

- There may not be enough available space for an incidence command post, or other facilities, located within the Town during a hazard event.
- The Town does not have an adopted Water Mitigation Plan to cover water conservation efforts for the Town.
- The Town does not have an Emergency Operations Plan to define leadership roles and responsibilities during emergency events.
- The Town does not have a High-Risk Areas/Hazard map.
- The Town needs integrated and specialized training in hazardous material spill incidents.
- There is a lack of public awareness and education for wildfire hazards.

8.9 MITIGATION STRATEGY AND PRIORITIZATION

This section discusses the status of mitigation actions from the previous HMP, describes proposed hazard mitigation actions, and prioritizes actions to address over the next five years.

8.9.1 CHANGES IN PRIORITIES

Town of Monument has not changed priorities since the 2020 plan.

8.9.2 PAST MITIGATION ACTION STATUS

Table 8-20 indicates progress on the Town's mitigation strategy identified in the 2020 HMP. Actions that are still recommended but not completed or that are in progress are carried forward and combined with new actions as part of the mitigation strategy for this plan update. Previous actions that are now ongoing programs and capabilities are indicated as such and are presented in the capability assessment earlier in this annex.

8.9.3 ADDITIONAL MITIGATION EFFORTS

In addition to the mitigation actions completed in Table 8-20, The Town identified the following mitigation efforts completed since the last HMP:

- Starting the Town's 2040 comprehensive plan

8.9.4 HAZARDS NOT INCLUDED IN MITIGATION STRATEGY

The Town of Monument is a very small municipality and does not have the capacity to design an all-hazards mitigation program. The Town chose targeted projects that will enhance the overall resilience of the town to their hazards of greatest concern.

The Town did not design mitigation actions for hazards identified as "negligible" in Table 8-19, including avalanche and subsidence and sinkholes. However, some mitigation actions described in the strategy below may enhance local plans and community awareness about all hazards in the region.

8.9.5 PROPOSED HAZARD MITIGATION ACTIONS FOR THE HMP UPDATE

The Town participated in the mitigation strategy workshop for this HMP to identify appropriate actions to include in a local hazard mitigation strategy. Its comprehensive consideration of all possible activities to address hazards of concern included review of the following FEMA documents:

- FEMA 551 "Selecting Appropriate Mitigation Measures for Floodprone Structures" (March 2007)
- FEMA "Mitigation Ideas—A Resource for Reducing Risk to Natural Hazards" (January 2013)

The action worksheets included at the end of this annex list the mitigation actions that the Town would like to pursue in the future to reduce the effects of hazards. The actions are dependent upon

available funding (grants and local match availability) and may be modified or omitted at any time based on the occurrence of new hazard events and changes in Town priorities.

Table 8-21 indicates the range of proposed mitigation action categories. The four FEMA mitigation action categories and the six CRS mitigation action categories are listed in the table to further demonstrate the wide range of activities and mitigation measures selected.

Table 8-22 provides a summary of the prioritization of all proposed mitigation actions for the HMP update.

Table 8-20. Status of Previous Mitigation Actions

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
Monument.1			Complete	No
Monument.2 - MOU with D38 for Use of Their Facilities if needed (formerly #62)	Develop MOU with school district D38 for the use of their facilities to assist in restoring the function of natural systems in the event Town of Monument facilities are compromised	Town of Monument LPSD	Ongoing capability	Yes
Monument.3 - Adopt Water Mitigation Plan, Water Conservation Plan and Reusable/ Renewable Water Plan (formerly #66)	Adopt water mitigation plan, water conservation plan, and reusable/ renewable water plan, including ordinances limiting landscape/ types of grasses and trees grown; water restrictions; and mitigation program offered by the Town (free disposal of shrubs/ brush for mitigating property).	Town of Monument	Ongoing	Yes
Monument.4 - Adopt Emergency Operations Plan and Pre-Disaster Mitigation Plan (formerly #67)	Working off 2012 Plan, with the intent to update.	Town of Monument	In Progress	Yes
Monument.5			Canceled	No
Monument.6 - Coordinate with County GIS to Develop Layer for High Risk Areas/ Hazards (formerly #69)	Coordinate with County GIS to develop layer for high-risk areas/ hazards to educate citizens.	Town of Monument	No Progress	Yes

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
Monument.7 - Emergency preparedness planning and training	Emergency preparedness planning to include EOC training, the standup of a disaster committee, and evacuation planning/ execution	Town of Monument	In Progress	No, this can be grouped together into Monument 4 initiative as they go hand in hand with each other.
Monument.8			Complete	No
Monument.9 – Conduct Hazardous Materials Flow Study	Conduct a hazardous materials flow study for high volume road and rail ways within the county	Town of Monument assisted by PPROEM Hazmat Team	No Progress	Yes
Monument.10 – Public Messaging on Wildfire Awareness and Mitigation	Public Messaging on an annual basis for wildfire awareness and mitigation strategies for private citizens.	Town of Monument assisted by PPROEM CERT	Ongoing Capability	Yes

Table 8-21. Analysis of Mitigation Actions by Hazard and Category

Hazard	LPR	SIP	NSP	EAP	PR	PP	PI	NR	SP	ES
Avalanche	X				X					X
Cyber Attack	X	X		X	X					X
Dam and Levee Failure	X	X			X				X	X
Drought and Extreme Heat	X	X			X				X	X
Earthquake	X			X	X			X		X
Epidemic and Pandemic	X			X	X					X
Extreme Acts of Violence	X			X	X	X				X
Flood	X			X	X		X			X
Hail	X			X	X		X			X
Hazardous Materials	X	X	X		X					X
Landslide and Rockfall	X				X		X			X
Lightning	X			X	X		X		X	X
Major Aircraft Incident	X			X	X					X
Mud or Debris Flow	X		X	X	X	X	X			X
Subsidence and Sinkholes	X				X					X
Tornado	X			X	X					X
Wildfire	X			X	X		X			X
Wind	X			X	X					X
Winter Storm	X			X	X					X

See Section 1.3.3 for description of categories

Table 8-22. Summary of Prioritization of Actions

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environment	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-Monument-01	MOU with D38	8	2	4	3	2	3	2	0	4	2	3	4	2	4	43	Medium
Action 2026-Monument-02	Water Plans	6	0	4	3	2	4	4	2	4	4	4	2	2	4	45	Medium
Action 2026-Monument-03	EOP and Pre-Disaster Mitigation Plan	8	8	3	3	4	3	2	4	4	2	4	2	2	4	53	High
Action 2026-Monument-04	GIS Layers for High-Risk Areas/Hazards	8	8	3	2	4	2	2	4	4	3	4	1	3	3	51	High
Action 2026-Monument-05	Hazardous Materials Flow Study	8	6	3	3	2	2	2	4	3	2	2	2	2	4	45	Medium
Action 2026-Monument-06	Wildfire Awareness and Mitigation	8	8	4	2	4	2	2	4	3	1	0	1	2	3	44	Medium
Action 2026-Monument-07	Cyber Defense & Resilience	6	6	4	3	3	3	3	3	4	4	1	3	3	4	50	High
Action 2026-Monument-08	MOU with PPROEM	8	8	4	4	4	4	3	4	4	4	4	4	4	4	63	High
Action 2026-Monument-09	Continuity Of Operations with District 38 Facilities	6	8	4	3	3	3	3	3	4	4	3	3	3	4	54	High
Action 2026-Monument-10	Epidemic & Pandemic Preparedness, Mitigation and Response	8	6	3	4	4	4	3	3	4	4	1	3	3	4	54	High
Action 2026-Monument-11	Extreme Violence Preparedness Program	6	6	3	3	3	3	2	2	4	4	1	2	2	4	45	Medium

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environment	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-Monument-12	Covered Parking for Facilities & Equipment	8	8	4	3	3	4	3	2	3	4	2	2	3	4	53	High
Action 2026-Monument-13	Lightning Safety Protocols	8	8	4	3	3	3	2	3	4	4	1	3	3	4	53	High
Action 2026-Monument-14	Aircraft Major Incident Response Plan	6	8	3	3	3	3	2	3	4	4	2	2	3	4	50	High
Action 2026-Monument-15	Identification of Mud/Debris Flow Prone Areas	6	8	4	3	3	3	3	3	4	4	2	3	3	4	53	High
Action 2026-Monument-16	Backup Facilities	6	6	3	3	3	2	2	2	4	4	3	3	3	4	48	Medium
Action 2026-Monument-17	Winter Storm Resilience	8	8	4	3	3	3	3	2	4	4	3	3	3	4	55	High

Note: Volume 1, Section 19 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (< 35), Medium (35-49), High (> 50).

Action 2026-Monument-01. MOU with D38

Requirement	Details
Lead Agency	Town of Monument
Supporting Agencies:	D38 Schools
Hazards of Concern:	Flood, Winter Storm, Hail, Wildfire, Lightning, Wind
Initiative:	MOU with D38 for Use of Their Facilities if needed
Description:	Develop a Memorandum of Understanding with District 38 schools to allow mutual use of facilities during hazard events that impact either the Town's or the District's operations. This agreement would enable the Town to establish an incident command post, store equipment in strategically located lots, or access alternative space if primary facilities are unavailable. In turn, the District would have reciprocal access to Town facilities under similar circumstances.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs.
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Monument-02. Water Plans

Requirement	Details
Lead Agency	Town of Monument
Supporting Agencies:	Potentially Woodmoor Water District and Donala Water District
Hazards of Concern:	Drought and Extreme Heat, Hazardous Materials
Initiative:	Adopt Water Mitigation Plan, Water Conservation Plan and Reusable/ Renewable Water Plan
Description:	Maintain and activate the Town's conservation plan to inform and encourage the public to reduce water consumption during drought years or when water is needed for emergency purposes. For the reusable/ renewable water plan, continue evaluating options such as joining the Loop project or developing an independent renewable water system.
Estimated Cost:	Low
Potential Funding Source:	2A Water Fund
Timeline:	Short term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Monument-03. EOP and Pre-Disaster Mitigation Plan

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	PPROEM
Hazards of Concern:	cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), landslide/rockfall, lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, tornado, wind, wildfire, winter storms
Initiative:	Adopt Emergency Operations Plan and Pre-Disaster Mitigation Plan
Description:	Create a comprehensive Emergency Operations Plan for the Town that clearly defines leadership roles, departmental responsibilities, communication protocols, and step-by-step actions to take when a hazard arises. In parallel, develop a Pre-Disaster Mitigation Plan that assigns specific job roles and responsibilities to individuals.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.3:** Identify and address proposed Federal, State and local legislation that could impact emergency services. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Monument-04. GIS Layers for High-Risk Areas/Hazards

Requirement	Details
Lead Agency:	Town of Monument Planning Department
Supporting Agencies:	El Paso County
Hazards of Concern:	Flood, Wind, Landslide and Rockfall, Wildfire
Initiative:	Coordinate with County GIS to Develop Layer for High-Risk Areas/Hazards
Description:	Collaborate with the El Paso County GIS team to develop a publicly accessible map highlighting high-risk areas for various hazards. Use this tool to educate residents about the specific risks in their neighborhoods, encourage them to ask questions, and provide resources for preparedness.
Estimated Cost:	Low
Potential Funding Source:	General fund planning
Timeline:	Short-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities.
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Monument-05. Hazardous Materials Flow Study

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	El Paso County Hazmat Team
Hazards of Concern:	Hazardous Materials
Initiative:	Conduct Hazardous Materials Flow Study
Description:	Collaborate with the El Paso County Hazmat Team to conduct a hazardous materials study focused on substances transported via the railway through the Town of Monument. Use the findings to identify potential incident scenarios, ensure first responders receive appropriate training for various spill types, and develop public education materials for residents, particularly those living near the railroad tracks, to increase awareness and preparedness in the event of a derailment or spill.
Estimated Cost:	Low
Potential Funding Source:	General Fund, Burlington Northern Santa Fe
Timeline:	Short-Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.3:** Identify and address proposed Federal, State and local legislation that could impact emergency services. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities.
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Monument-06. Wildfire Awareness and Mitigation

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	Monument Fire Department
Hazards of Concern:	Wildfire
Initiative:	Public Messaging on Wildfire Awareness and Mitigation
Description:	Coordinate with Monument Fire Department to share critical wildfire safety and mitigation information with the public. Post updates and resources through the Town's social media platforms and website and provide direct links to trusted sources for additional guidance. Ensure timely and consistent messaging to help residents stay informed, take preventative action, and reduce wildfire risks in the community.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Ongoing
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.**
Benefits:	Could be Medium to High depending on the situation. MEDIUM-public outreach to inform people HIGH when there is a wildfire currently happening
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Monument-07. Cyber Defense & Resilience

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	Envision IT
Hazards of Concern:	Cyber Attack
Initiative:	Cyber Defense & Resilience
Description:	Strengthen the Town's ability to prevent, detect, respond to, and recover from cybersecurity threats including ransomware, phishing, network intrusions, and critical infrastructure attacks. We would do this by requiring all Town employees to take frequent cybersecurity training, continue using multi-factor authentication, apply strict access controls and harden our utility operational technology.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 2.3:** Identify and address proposed Federal, State and local legislation that could impact emergency services **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Monument-08. MOU with PPROEM

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	US Air Force Academy and Pikes Peak Regional Office of Emergency Management (PPROEM)
Hazards of Concern:	Dam/Levee Incident
Initiative:	MOU with PPROEM
Description:	Partnering with PPROEM and the United States Air Force Academy (USAFA), identify potential downstream critical assets At risk of a dam/levee incident and what will needed to be done to mitigate the impacts of a dam/levee incident.
Estimated Cost:	Low
Potential Funding Source:	FEMA Hazard Mitigation Assistance, 2A, General Fund
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 2.3:** Identify and address proposed Federal, State and local legislation that could impact emergency services **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Monument-09. Continuity Of Operations with District 38 Facilities

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	District 38 Schools
Hazards of Concern:	Earthquake
Initiative:	Continuity Of Operations with District 38 Facilities
Description:	As part of the Town's Continuity of Operations Plan (COOP), we will develop a Memorandum of Understanding (MOU) with District 38 Schools to ensure operational continuity in the event a hazard impacts Town facilities. This agreement would allow the Town to utilize designated District 38 facilities for essential functions such as establishing an Incident Command Post, should the location of the hazard require us to operate closer to the incident or if our primary facilities become inaccessible. Additionally, District 38 properties may be used for temporary equipment staging, storage, or operational support when proximity or access issues make this necessary for response effectiveness.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Monument-10. Epidemic & Pandemic Preparedness, Mitigation and Response

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	El Paso County Public Health
Hazards of Concern:	Epidemic/Pandemic
Initiative:	Epidemic & Pandemic Preparedness, Mitigation and Response
Description:	The Town will collaborate closely with El Paso County Public Health to design and implement mitigation measures aimed at minimizing the effects of epidemics and pandemics.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Monument-11. Extreme Violence Preparedness Program

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	N/A
Hazards of Concern:	Extreme Acts of Violence
Initiative:	Extreme Violence Preparedness Program
Description:	Create an emergency exit plan for all Town of Monument facilities. Then develop and implement a staff awareness and prevention training for the Town of Monument to reduce the impact of a extreme act of violence incident and for staff to review and implement the emergency plans.
Estimated Cost:	Low
Potential Funding Source:	General Fund and 2F
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Monument-12. Covered Parking for Facilities & Equipment

Requirement	Details

Lead Agency:	Town of Monument
Supporting Agencies:	N/A
Hazards of Concern:	Hail
Initiative:	Covered Parking for Facilities & Equipment
Description:	For our Town equipment, we are currently planning to build a sizeable carport to house much of our equipment to protect it from the environment and that can be used to protect more vehicles in the event of a major hailstorm.
Estimated Cost:	Low
Potential Funding Source:	General Fund & 2A
Timeline:	Long-term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Monument-13. Lightning Safety Protocols

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	N/A
Hazards of Concern:	Lightning
Initiative:	Lightning Safety Protocols
Description:	Identify and designate lightning-safe shelters at parks, fairgrounds, trailheads, sports complexes, and other outdoor venues, and install wayfinding signage directing the public to safer locations.
Estimated Cost:	Low
Potential Funding Source:	General Funding
Timeline:	On-going
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Monument-14. Aircraft Major Incident Response Plan

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	PPROEM & Monument Fire Department
Hazards of Concern:	Major Aircraft Incident
Initiative:	Aircraft Major Incident Response Plan
Description:	Establish an Aircraft Major Incident Response Plan that mitigates the cascading impacts from an aircraft crash, fuel fire, hazmat, and mass casualty scenarios into the municipal Emergency Operations Plan.
Estimated Cost:	Medium
Potential Funding Source:	Monument FD & General Fund
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 2.3:** Identify and address proposed Federal, State and local legislation that could impact emergency services
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Monument-15. Identification of Mud/Debris Flow Prone Areas

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	Monument Fire Department
Hazards of Concern:	Mud/Debris Flows
Initiative:	Identification of Mud/Debris Flow Prone Areas
Description:	Working with Monument FD, create a map of the identified areas at risk of mud and debris flows.
Estimated Cost:	Low
Potential Funding Source:	General Fund and MFD
Timeline:	Long-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Monument-16. Backup Facilities

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	District 38 Schools
Hazards of Concern:	Tornado
Initiative:	Backup Facilities
Description:	Develop an MOU with District 38 schools to use their facilities in the event of a hazard arising that has impacted on the Town's facilities. Facility use cases would include: incident command post, department operations, and a backup location for municipal departments.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Monument-17. Winter Storm Resilience

Requirement	Details
Lead Agency:	Town of Monument
Supporting Agencies:	Monument Fire Department & Pikes Peak YMCA
Hazards of Concern:	Winter Storm
Initiative:	Winter Storm Resilience
Description:	Harden critical facilities (EOC, municipal buildings, water/wastewater plants) with redundant power, fuel reserves, and insulated/heated enclosures for exposed equipment. Harden municipal vehicle and fleet readiness.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

9. TOWN OF PALMER LAKE

This jurisdictional annex to the Pikes Peak Regional Multi-Hazard Mitigation Plan (HMP) provides information to assist public and private sectors in the Town of Palmer Lake with reducing losses from future hazard events. This annex focuses on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and people. The annex presents a general overview of the Town, describes who participated in the planning process, assesses the Town's risk, vulnerability, and capabilities, and outlines a strategy for achieving a more resilient community.

9.1 HAZARD MITIGATION PLANNING TEAM

The Town of Palmer Lake identified primary and alternate HMP points of contact and developed this plan over the course of several months, with input from many Town departments. The Department of Public Works represented the community on the Pikes Peak Regional HMP Planning Partnership and Steering Committee and supported the local planning process by securing input from partners with specific knowledge to enhance the plan. All departments were asked to contribute to the annex development through reviewing and contributing to the capability assessment, reporting on the status of previously identified actions, and participating in action identification and prioritization.

Table 9-1 summarizes Town officials who participated in the development of the annex and in what capacity. Additional documentation of the Town's planning activities through Planning Partnership meetings is included in Volume 1.

Primary Point of Contact: Glen Smith, Interim Town Manager
Address: 54 Valley Crescent/ PO Box 208, Palmer Lake, CO 80133
Phone Number: 719-481-2934
Email: gsmith@palmer-lake.org
Alternate Point of Contact: Erica Romero, Town Clerk
Address: 42 Valley Crescent, Palmer Lake, CO 80133
Phone Number: 719-481-2953
Email: Erica@palmer-lake.org
NFIP Floodplain Administrator: Keith Curtis, Floodplain Administrator
Address: 2880 International Circle, Colorado Springs, CO 80910
Phone Number: 719-327-2898
Email: keith@pprbd.org

Table 9-1. Additional Contributors

Name	Department	Position	HMP Contribution
Glen Smith	Administration	Interim Town Manager	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.
Erica Romero	Administration	Town Clerk/ Admin Supervisor	Collecting hazard data, reviewing community plans, coordinating with subject-matter expertise, providing worksheet input, reviewing hazard history information, creating mitigation action updates, and drafting or reviewing parts of the plan.

9.2 COMMUNITY PROFILE

The Town of Palmer Lake was founded by General William Jackson Palmer in 1871 and was incorporated in 1889.

The Town is one of three communities in the Tri-Lakes region between Denver and Colorado Springs. The three lakes are Palmer Lake, Monument Lake and Lake Woodmoor. Located off Interstate 25, near two major metropolitan centers, Palmer Lake is a growing community on the Front Range of the Rocky Mountains.

Downtown Palmer Lake, though small, features many cozy, locally owned restaurants overlooking the lake. Visitors can enjoy a coffee shop, ice cream parlor, antique shopping, boutiques, and art galleries. The nearby library, town hall, and historical museum are often bustling with traditional annual events such as the Yule Log Christmas, the Chili Supper and Star Lighting, along with a multitude of outdoor activities along the Santa Fe trail. The Lake itself is the gem of the town and part of the region's Santa Fe trail system. The Town offers fishing, kayaking, hiking and a local disc golf course.

The population of the Town is 2,635, according to the American Community Survey (ACS). Research has shown that some populations are at greater risk from hazard events because of decreased resources or physical abilities. These populations can be more susceptible to hazard events based several factors including their physical and financial ability to react or respond during a hazard, and the location and construction quality of their housing. Data from the most recent ACS indicates that 2.8 percent of the population is 5 years of age or younger, 20.2 percent is 65 years of age or older, 3.4 percent is below the poverty threshold, and 13.4 percent is considered disabled.

9.3 PUBLIC ENGAGEMENT

Volume 1 of this HMP describes the outreach to the public that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the Town of Palmer Lake completed specific activities to collect input on hazards and vulnerability from the people and stakeholders of the Town. The public was invited to participate in the plan by responding to the

public survey, attending a virtual Steering Committee meeting, attending an in-person meeting, and reviewing the draft plan.

9.4 STAKEHOLDER ENGAGEMENT

Volume 1 of this HMP describes the outreach to stakeholders that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the Town invited stakeholders to participate in the planning process. The following organizations were invited to participate by attending a Steering Committee meeting, responding to the stakeholder survey, contributing information and expertise to the plan, and reviewing the draft plan:

9.4.1 LOCAL AND REGIONAL AGENCIES INVOLVED IN HAZARD MITIGATION ACTIVITIES

- Pikes Peak Regional Office of Emergency Management

9.4.2 AGENCIES THAT HAVE THE AUTHORITY TO REGULATE DEVELOPMENT

- Pikes Peak Regional Building Department

9.4.3 NEIGHBORING COMMUNITIES AND PARTNERS

- Town of Calhan
- City of Fountain
- Town of Green Mountain Falls
- Town of Monument
- Town of Ramah

9.4.4 REPRESENTATIVES OF BUSINESS, ACADEMIA, AND OTHER PRIVATE ORGANIZATIONS

The Town did not engage stakeholders from this category during the planning process.

9.4.5 NONPROFIT ORGANIZATIONS AND COMMUNITY-BASED ORGANIZATIONS

The Town did not engage stakeholders from this category during the planning process.

9.5 JURISDICTIONAL CAPABILITY ASSESSMENT AND INTEGRATION

The Town performed an inventory and analysis of existing authorities, policies, programs, funding, and resources that enhance its ability to implement mitigation strategies. Volume 1 describes the components included in the capability assessment and their significance for hazard mitigation planning. The jurisdictional assessment for this annex includes analyses of the following:

- Planning and regulatory capabilities
- Development and permitting capabilities
- Administrative and technical capabilities

- Fiscal capabilities
- Education and outreach capabilities
- Classification under various community mitigation programs
- Warning systems
- Adaptive capacity to withstand hazard events

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into day-to-day local government operations. As part of the hazard mitigation analysis, planning and policy documents were reviewed and each jurisdiction was surveyed to obtain a better understanding of their progress toward plan integration. Development of an updated mitigation strategy provided an opportunity for the Town to identify opportunities for integrating mitigation concepts into ongoing Town procedures.

9.5.1 PLANNING AND REGULATORY CAPABILITY AND INTEGRATION

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards.

CODES, ORDINANCES, AND REGULATIONS

The HMP Team inventoried its existing codes, ordinances, and regulations that support or are related to hazard mitigation. Table 9-2 summarizes the ordinances currently in place in the Town.

Plans

The HMP Team inventoried its existing plans that support or are related to hazard mitigation. Table 9-3 summarizes the plans currently in place.

9.5.2 DEVELOPMENT AND PERMITTING CAPABILITY

The Pikes Peak Regional Building Department (PPRBD) was created by an Inter-Governmental Agreement between the El Paso County Board of County Commissioners and the City Council of Colorado Springs in 1966. Today, the PPRBD services unincorporated El Paso County; the cities of Colorado Springs, Fountain and Manitou Springs; the towns of Green Mountain Falls, Palmer Lake and Palmer Lake; and in Teller County, the City of Woodland Park.

PPRBD regulates the design, construction, quality of materials, use and occupancy of all buildings and structures in the Pikes Peak Region. Table 9-4 summarizes the capabilities of the Town of Palmer Lake to oversee and track development.

9.5.3 ADMINISTRATIVE AND TECHNICAL CAPABILITY

Table 9-5 and Table 9-6 summarize potential staff and personnel resources available to the Town of Palmer Lake and their current responsibilities that contribute to hazard mitigation.

Table 9-2. Codes, Ordinances, and Regulations

Code, Ordinance, Regulation	Capability
Building Code	Title 14 – Buildings and Construction, last updated by Ord. No. 10-2023 on April 13, 2023 The Pikes Peak Regional Building Department (PPRBD) administers the International Building Code (IBC), as applicable, on behalf of the Town of Palmer Lake through an intergovernmental agreement, and by reference in the Palmer Lake Municipal Code. The Town coordinates with PPRBD on the issuance of building permits and certificates of occupancy. The Pikes Peak Regional Building Code, 2023 edition, and all secondary codes, were adopted by reference and applied and enacted as the building code of the Town of Palmer Lake in 2023.
Zoning/Land Use Code	Title 17 – Zoning Ordinance, last updated by Ord. No. 15-1973 in 1973 The Palmer Lake Zoning Ordinance establishes and describes land use zones. The Town Clerk and Deputy Clerk review all plans to ensure current zoning requirements have been met. The Zoning Code contains specific regulations to assist in evaluating and reviewing new development plans. The Code also includes hazard mitigation language to guide the Town Staff and elected officials in assuring that new development meets the requirements for the safety of existing and future residents and businesses.
Subdivision Code	Title 16 –Subdivision Regulations, last updated by Ord. No. 8-2024 on July 25, 2024 The Palmer Lake Subdivision Regulations were developed to promote the health, safety, convenience and general welfare of the citizens of Palmer Lake. The Subdivision Code contains specific regulations to assist in evaluating and reviewing new development plans. The Code also includes hazard mitigation language to guide the Town Staff and elected officials in assuring that new development meets the requirements for the safety of existing and future residents and businesses.
Site Review Code	All plan reviews are done by town staff under the guidelines set in Chapters 14, 16, and 17 of the Municipal Code.
Stormwater Management Code or Program	Chapters 14, 16, and 17 of the Palmer Lake Municipal Code, referenced above, contain information regarding the management of storm water.
Erosion/ Sediment Control Program	Chapter 16, last updated by Ord. No. 8-2024 on July 25, 2024 This section of code has guidelines for construction and post-construction stormwater management and erosion control. Steep slopes created by development are required to provide erosion control measures to prevent sedimentation and slope failure.
Growth Management Ordinance	The Town's Comprehensive Plan, which is recommendatory, and zoning and subdivisions codes provide guidance on growth management.
Flood Damage Prevention Ordinance	Chapter 17.64 Flood Damage Prevention, last updated by Ord. No. 19-2002, in 2002 The Palmer Lake Flood Damage protection ordinance focuses on mitigating flood risk through land use regulations and construction practices. It aims to prevent new development in floodplains and ensure existing development is protected from flooding.

Table 9-3. Plans

Plan Type	Capability
Comprehensive/ Master Plan	Community Master Plan, December 2022 The Town of Palmer Lake Comprehensive Plan was first adopted in March of 1993. In compliance with Colorado Law, the Comprehensive Plan was reviewed, amended, and approved by the Town Council in December 2022. The plan includes community goals that address natural hazards: • Cut the risk severe wildfire poses to human life, water, critical infrastructure, homes, wildlife habitat, and recreation assets through hazard mitigation and education • Proactively plan for and mitigate all areas with potential geologic hazards. • Prepare structures and community members for severe weather and natural hazards, including wildfires, floods, and severe storms.

Table 9-4. Development and Permitting Capability

	Yes/ No	Comment
Do you issue development permits?	Yes	-
If you issue development permits, what department is responsible?	-	Town coordinates with PPRBD
If you do not issue development permits, what is your process for tracking new development?	-	-
Are permits tracked by hazard area? (For example, floodplain development permits.)	Yes	PPRBD tracks this information
Do you have a buildable land inventory?	Yes	-
If you have a buildable land inventory, please describe	-	The 2022 Master Plan identifies potential development acreage.
Describe the level of buildout in your jurisdiction.	-	The 2022 Master Plan estimates that 944 residential, 18 commercial, and 57 industrial acres are currently built in the Town. There is the potential to develop a further 420 acres.

Table 9-5. Administrative Capabilities

Capability	Available?	Comments
Planning Commission	Yes	The Commission makes recommendations to the Board of Trustees regarding land use matters and zoning ordinances.
Parks Commission	Yes	The Parks Commission studies, investigates, counsels, and develops plans for the care and preservation of parks and trails.
Board of Adjustment	Yes	The Board of Adjustment meets to hear and decide exceptions (variance) to zoning requirements for land use, including lot width, setbacks, per Town zoning code.
Maintenance programs to reduce risk (stormwater maintenance, tree trimming, etc.)	Yes	Fire Department manages vegetation to prevent wildfires
Mutual aid agreements	Yes	MOU with Colorado Rangers and for dispatch
Human Resources Manual - Do any job descriptions specifically include identifying or implementing mitigation projects or other efforts to reduce natural hazard risk?	No	

Table 9-6. Technical and Staffing Capabilities

Resources	Available?	Comments
Planners or engineers with knowledge of land development and land management practices	Yes	Outsourced, if cannot be handled by staff
Engineers or professionals trained in building or infrastructure construction practices	Yes	Under the purview of PPRBD
Planners or engineers with an understanding of natural hazards	Yes	Flooding, stormwater, and wildfire expertise
Staff with expertise or training in benefit/ cost analysis	No	-
Professionals trained in conducting damage assessments	No	-
Personnel skilled or trained in GIS and/ or Hazus applications	No	Under the purview of El Paso County GIS Services
Staff that work with socially vulnerable populations or underserved communities	No	-
Environmental scientists familiar with natural hazards	No	-
Surveyors	Yes	Contracted through consultants
Emergency manager	Yes	Town Clerk
Grant writers	No	Sometimes volunteers are available

Resources	Available?	Comments
Grant manager	Yes	Experience with managing state and federal grants
Planners or engineers with knowledge of land development and land management practices	Yes	Outsourced, if cannot be handled by staff
Engineers or professionals trained in building or infrastructure construction practices	Yes	Under the purview of PPRBD
Planners or engineers with an understanding of natural hazards	Yes	Flooding, stormwater, and wildfire expertise
Staff with expertise or training in benefit/ cost analysis	No	-
Environmental scientists familiar with natural hazards	No	-
Surveyors	Yes	Contracted through consultants
Emergency manager	Yes	Town Clerk
Grant writers	No	Sometimes volunteers are available
Grant manager	Yes	Experience with managing state and federal grants

9.5.4 FISCAL CAPABILITY

Table 9-7 summarizes the financial resources available to the Town.

9.5.5 EDUCATION AND OUTREACH CAPABILITY

Table 9-8 summarizes the education and outreach resources available to the Town.

9.5.6 COMMUNITY CLASSIFICATIONS

Table 9-9 summarizes classifications for community programs available to the Town.

9.5.7 WARNING SYSTEMS

Peak Alerts is a countywide notification service used by public safety agencies in El Paso and Teller Counties. Alerts are delivered through Everbridge, a software platform that enables rapid communication during emergencies. These notifications are issued when public safety officials determine that a situation poses a threat to life or property. Examples include natural or human-caused disasters, hazardous materials incidents, missing persons, law enforcement activity affecting the public, evacuation orders, and other critical events (Everbridge 2025).

The Town does not have additional warning systems or services for hazards outside of Peak Alerts.

Table 9-7. Fiscal Capabilities

Financial Resources	Accessible or Eligible to Use?	Comments
Community development Block Grants (CDBG, CDBG-DR, CDBG-MIT)	Yes	-
Capital improvements project funding	Yes	-
Authority to levy taxes for specific purposes	Yes	-
User fees for water, sewer, gas, or electric service	Yes	-
Impact fees for homebuyers or developers of new development/ homes	Yes	-
Stormwater utility fee	No	-
Incur debt through general obligation bonds	Yes	-
Incur debt through special tax bonds	No	-
Incur debt through private activity bonds	No	-
Withhold public expenditures in hazard-prone areas	No	-
Other federal or state Funding Programs	No	-
Open Space Acquisition funding programs	No	-
Other (for example, Clean Water Act 319 Grants [Nonpoint Source Pollution])	No	-

Table 9-8. Education and Outreach Capabilities

Outreach Resources	Available?	Comments:
Public information officer or communications office	No	-
Personnel skilled or trained in website development	No	-
Hazard mitigation information available on your website	Yes	CWPP on website
Social media for hazard mitigation education and outreach	No	-
Community newsletter	No	-
Local news	No	-
Citizen boards or commissions that address issues related to hazard mitigation	No	-
Hazard awareness campaigns (Severe Weather Awareness Week, public events)	No	-
Natural disaster/ safety programs in place for schools	Yes	Fire Prevention Week
Organizations that conduct outreach to socially vulnerable populations and underserved communities	No	-
Does the jurisdiction have any public outreach mechanisms / programs in place to inform citizens on natural hazards, risk, and ways to protect themselves during such events?	No	-

Table 9-9. Community Classifications

Program	Participating?	Classification (if applicable)	Date Classified (if applicable)
Community Rating System (CRS)	No	-	-
Building Code Effectiveness Grading Schedule (BCEGS)	Yes	Residential 3 Commercial/ Industrial 2	-
Public Protection (ISO Fire Protection Classes 1 to 10)	Yes	Class 4/ 4x	January 2023
NWS StormReady Certification	No	-	-
Firewise Communities classification	Yes	Yes	Annually

9.5.8 CAPABILITY EXPANSION AND IMPROVEMENT

The Town of Palmer Lake has the ability to expand and improve its own mitigation capabilities based on the inventory of existing authorities, policies, programs, funding, and resources summarized in Table 9-2 through Table 9-10. Within its municipal authority the Town can update and strengthen local codes and flood damage provisions, refine site-review and subdivision procedures, coordinate closely with PPRBD for hazard-area permitting, and prioritize available CIP and grant funds for stormwater, floodplain, and wildfire-related projects. The Town can also expand outreach and preparedness messaging using existing Town channels and local programs, and sustain technical and administrative capacity through contract support for planning, engineering, and grant management as needed. Palmer Lake can institutionalize mitigation by integrating HMP goals and action items into the 2022 Community Master Plan, future CIP programming, and related plan reviews to ensure mitigation is considered in routine decision-making and capital investments. However, Palmer Lake is a small jurisdiction with limited in-house technical specialists, GIS capacity, and discretionary capital; where gaps exist the Town will rely on PPROEM, PPRBD, regional or state partners, and outside technical consultants for technical assistance and support.

9.5.9 ADAPTIVE CAPACITY

Adaptive capacity refers to the inherent ability of a system, whether social, ecological, or organizational, to adapt and respond to changing conditions, disturbances, or shocks to maintain functionality, integrity, and resilience. It enhances the ability of various entities, including communities, to minimize exposure and vulnerability to hazards while effectively managing the impacts of disasters (Lin and Lee 2024). Each jurisdiction has a unique combination of capabilities to adjust to, protect from, and withstand a future hazard event, future conditions, and changing risk. Table 9-10 summarizes the adaptive capacity for each identified hazard of concern and the Town's capability to address related actions using the following classifications:

- Strong adaptive capacity means the jurisdiction does have the capability to effectively respond; plans/policies exceed minimum requirements; deployable resources all of which decrease vulnerability.

- Moderate adaptive capacity means minimum requirements are in place; moderate capabilities; mitigation measures are identified but not implemented widespread; jurisdiction can recover but needs outside resources.
- Weak adaptive capacity means the jurisdiction does not have the capability to effectively respond, which leads to an increase in vulnerability. Examples include weak/outdated/inconsistent plans, policies, codes/ordinances in place; no redundancies; limited to no deployable resources; limited capabilities to respond; long recovery.

Table 9-10. Adaptive Capacity

Hazard	Adaptive Capacity
Avalanche	Weak
Cyber Attack	Weak
Dam and Levee Failure	Weak
Drought and Extreme Heat	Weak
Earthquake	Weak
Epidemic and Pandemic	Weak
Extreme Acts of Violence	Weak
Flood	Weak
Hail	Weak
Hazardous Materials	Weak
Landslide and Rockfall	Weak
Lightning	Weak
Major Aircraft Incident	Weak
Mud or Debris Flow	Strong
Subsidence and Sinkholes	Weak
Tornado	Weak
Wildfire	Moderate
Wind	Weak
Winter Storm	Weak

9.6 NATIONAL FLOOD INSURANCE PROGRAM

This section provides specific information on the management and regulation of the regulatory floodplain, including current and future compliance with the National Flood Insurance Program (NFIP). The floodplain administrator is responsible for maintaining this information.

9.6.1 NFIP COMPLIANCE

The Town has participated in the NFIP since 1973 and is a Class 10 community with the CRS. Table 9-11 summarizes the Town's compliance with the NFIP.

Table 9-11. NFIP Compliance

What local department is responsible for floodplain management?	The Public Works Department is responsible for floodplain management as well as maintaining and preserving the Town's roadways and drainage infrastructure.
Date of last Flood Insurance Rate Map (FIRM) adoption:	December 7, 2018
Are any certified floodplain managers on staff in your jurisdiction?	No
Do you have access to resources to determine possible future flooding conditions from climate change?	Yes, the Town utilizes County resources.
Does your floodplain management staff need any assistance or training to support its floodplain management program? • If so, what type of assistance/ training is needed?	No
Provide an explanation of NFIP administration services you provide (e.g., permit review, GIS, education/ outreach, inspections, engineering capability)	Plan review, permit issuance, inspections, complaint response, customer support
How do you determine if proposed development on an existing structure would qualify as a substantial improvement?	Construction cost estimate vs appraisal
What are the barriers to running an effective NFIP program in the community, if any?	None
Does your jurisdiction have any outstanding NFIP compliance violations that need to be addressed? • If so, state the violations.	No. The current effective map date is 12/07/2018.
When was the most recent Community Assistance Visit (CAV) or Community Assistance Contact (CAC)?	Unknown
What is the local law number or municipal code of your flood damage prevention ordinance? • What is the date that your flood damage prevention ordinance was last amended?	Chapter 17.64 Flood Damage Prevention - Code 1973, § 17.48.010; Ord. No. 19-2002, § 1, 2002
Does your floodplain management program meet or exceed minimum requirements? • If exceeds, in what ways?	The floodplain management program exceeds the minimum requirements because the Town is a CRS community. CRS communities receive percent savings on flood insurance premiums by exceeding minimum NFIP requirements.

Are there other local ordinances, plans or programs (e.g., site plan review) that support floodplain management and meeting the NFIP requirements? • For instance, does the planning board or zoning board consider efforts to reduce flood risk when reviewing variances such as height restrictions?	The Floodplain Administrator conducts permit reviews on all development permits to determine the permit requirements have been satisfied. The FA also manages the alteration of watercourses and the interpretation of FIRM boundaries.
Are the community's floodplain management regulatory standards sufficient for current and future conditions? • Future conditions may include changes to population, development patterns, precipitation patterns, and natural floodplain functions.	Yes, the current floodplain management regulatory standards take into account changes in population and future conditions.
Does your community plan to join the CRS program or is your community interested in improving your CRS classification?	The Town is already a class 10 CRS community as of 10/01/2022. The Town officially became a CRS community in 10/01/2003.

9.6.2 REPETITIVE LOSS

The Open FEMA NFIP Multiple Loss Properties dataset was analyzed to gain an understanding of repetitive flood loss in the County. The dataset provides information on structures that have had multiple NFIP claims across the history of the program. According to the data, the Town does not have repetitive loss or severe repetitive loss properties within the town's boundaries.

9.6.3 FLOOD VULNERABILITY SUMMARY

Table 9-12 provides a summary of the NFIP program and flood vulnerability in the Town.

Table 9-12. Flood Vulnerability Summary

Describe areas prone to flooding in your jurisdiction. • Include sources of water, depth of flooding, velocities, and warning time	None
Describe past floods in your jurisdiction. • Include worst floods, amount of damage, and community impacts	1960s
Do you maintain a list of properties that have been damaged by flooding? • If yes, describe how list is updated and who maintains list	No
Are any RiskMAP projects currently underway in your jurisdiction? • If yes, describe the projects underway	No

How do you make Substantial Damage determinations?

- How many were declared for recent events in your jurisdiction?

Participants subject to the PPRBD implement the substantial improvement/substantial damage (SI/SD) provisions of their floodplain management regulations by requiring property owners, following a damaging event or proposed improvement, to submit a detailed cost estimate prepared by a licensed contractor, along with documentation of the structure's pre-event market value, typically based on an appraisal or local tax-assessed value. Cost estimates are reviewed and evaluated in accordance with FEMA P-758, which defines costs that must be included and excluded when determining substantial improvement or substantial damage. The local floodplain administrator uses this documentation to determine whether the cost of repairs or improvements equals or exceeds 50 percent of the structure's market value. If that threshold is met, the structure is classified as substantially damaged or substantially improved and must be brought into full compliance with current floodplain management standards as a condition of permit approval. The jurisdiction documents the determination and enforces compliance through its permitting authority,

	consistent with NFIP requirements and PPRBD provisions.
How many properties have been mitigated (elevation or acquisition) in your jurisdiction? • If there are mitigated properties, how were the projects funded?	-
Do you maintain a list of property owners interested in flood mitigation? • If yes, describe how list is updated and who maintains list • How many homeowners and/ or business owners are interested in mitigation (elevation or acquisition)?	No
Do your flood hazard maps adequately address the flood risk within your jurisdiction? • If not, state why.	Yes

9.7 GROWTH/ DEVELOPMENT TRENDS

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to appreciating a jurisdiction's overall risk to its hazards of concern. Recent and expected future development trends, including major residential/commercial development and major infrastructure development, are summarized in Table 9-13.

Table 9-13. Number of Building Permits for New Construction Issued Since the Previous HMP

Type of Development	2020	Within SFHA	2021	Within SFHA	2022	Within SFHA	2023	Within SFHA	2024	Within SFHA
Single Family	17	0	17	0	6	0	2	0	7	0
Multi-Family	0	0	0	0	0	0	0	0	0	0
Other (commercial, mixed-use, etc.)	20	0	0	0	0	0	3	0	26	0
Total Permits Issued	**37**	**0**	**17**	**0**	**6**	**0**	**5**	**0**	**33**	**0**

SFHA = Special Flood Hazard Area (1% flood event)

9.8 JURISDICTIONAL RISK ASSESSMENT

The hazard profiles in Volume 1 provide detailed information regarding each planning partner's vulnerability to the identified hazards, including summaries of the Town of Palmer Lake's risk assessment results and data used to determine the hazard ranking. Key local risk assessment information is presented below.

9.8.1 HAZARD AREA

Hazard area maps provided below illustrate the probable hazard areas impacted within the Town are shown in Figure 9-1 through Figure 9-3. These maps are based on the best available data at the time of the preparation of this plan and are adequate for planning purposes. Maps are provided only for hazards that can be identified clearly using mapping techniques and technologies and for which the Town has significant exposure. The maps show the location of potential new development, where available.

Figure 9-1. Town of Palmer Lake Flood, Debris Flow Hazard Area

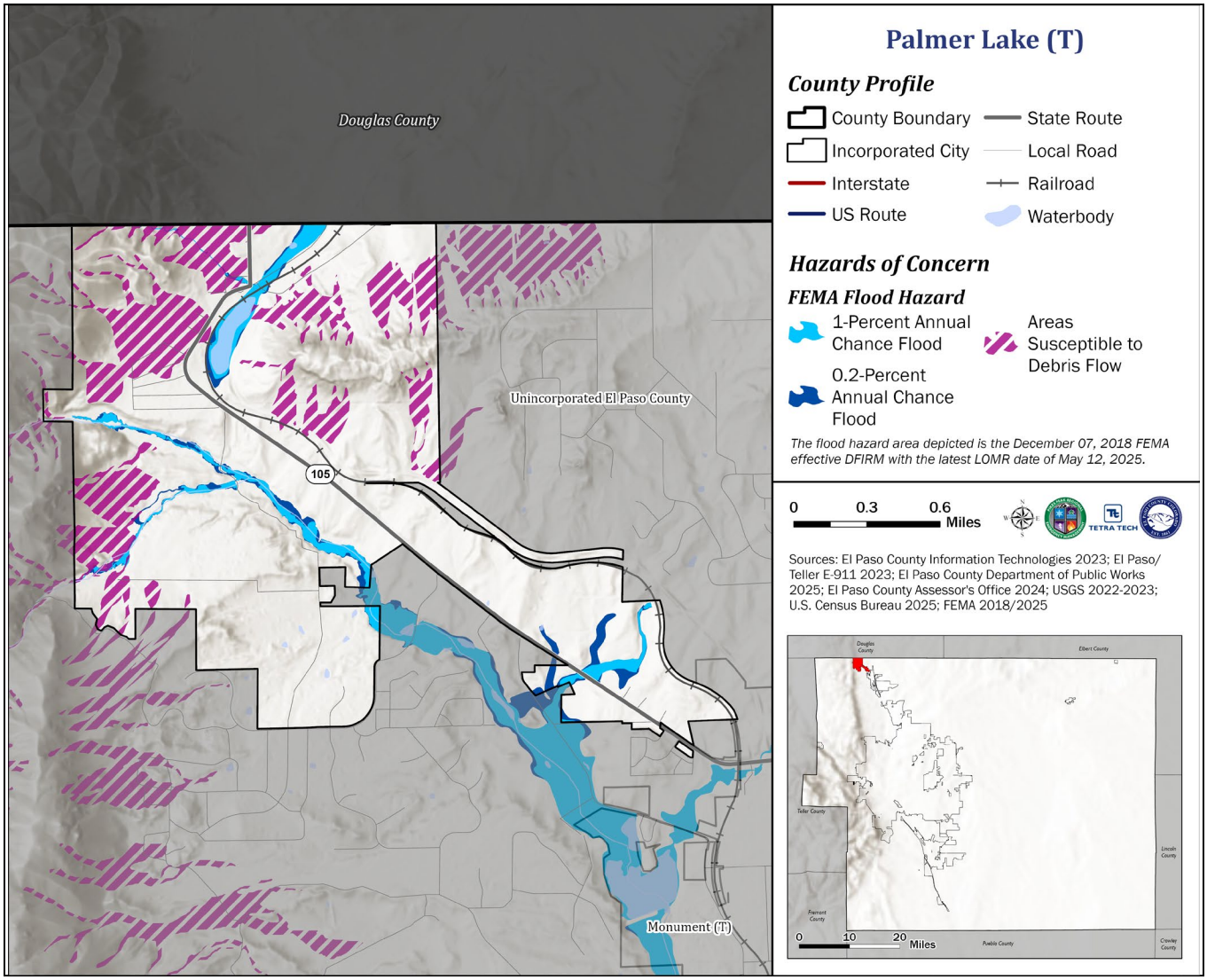


Figure 9-2. Town of Palmer Lake Geologic, Avalanche Hazard Area

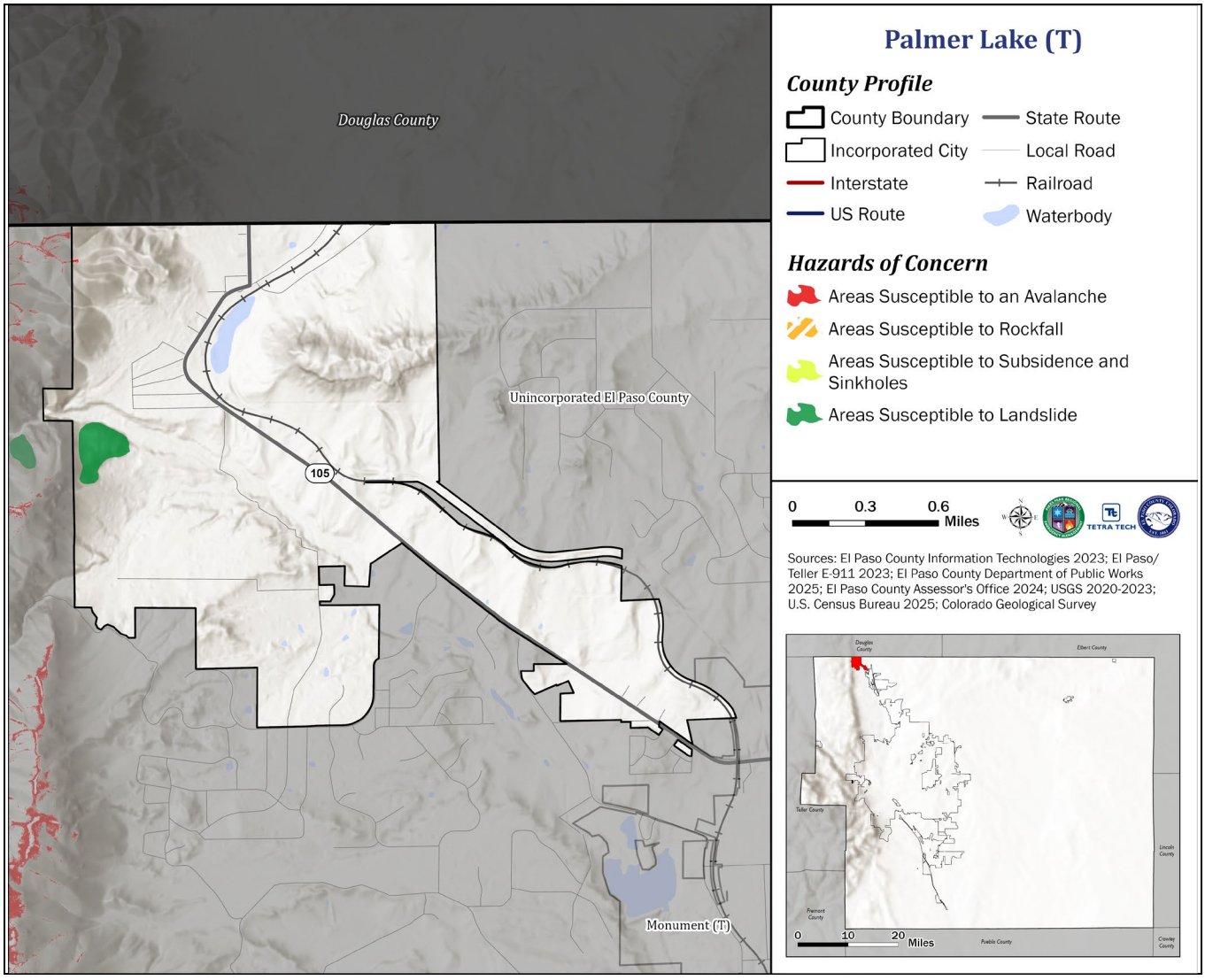
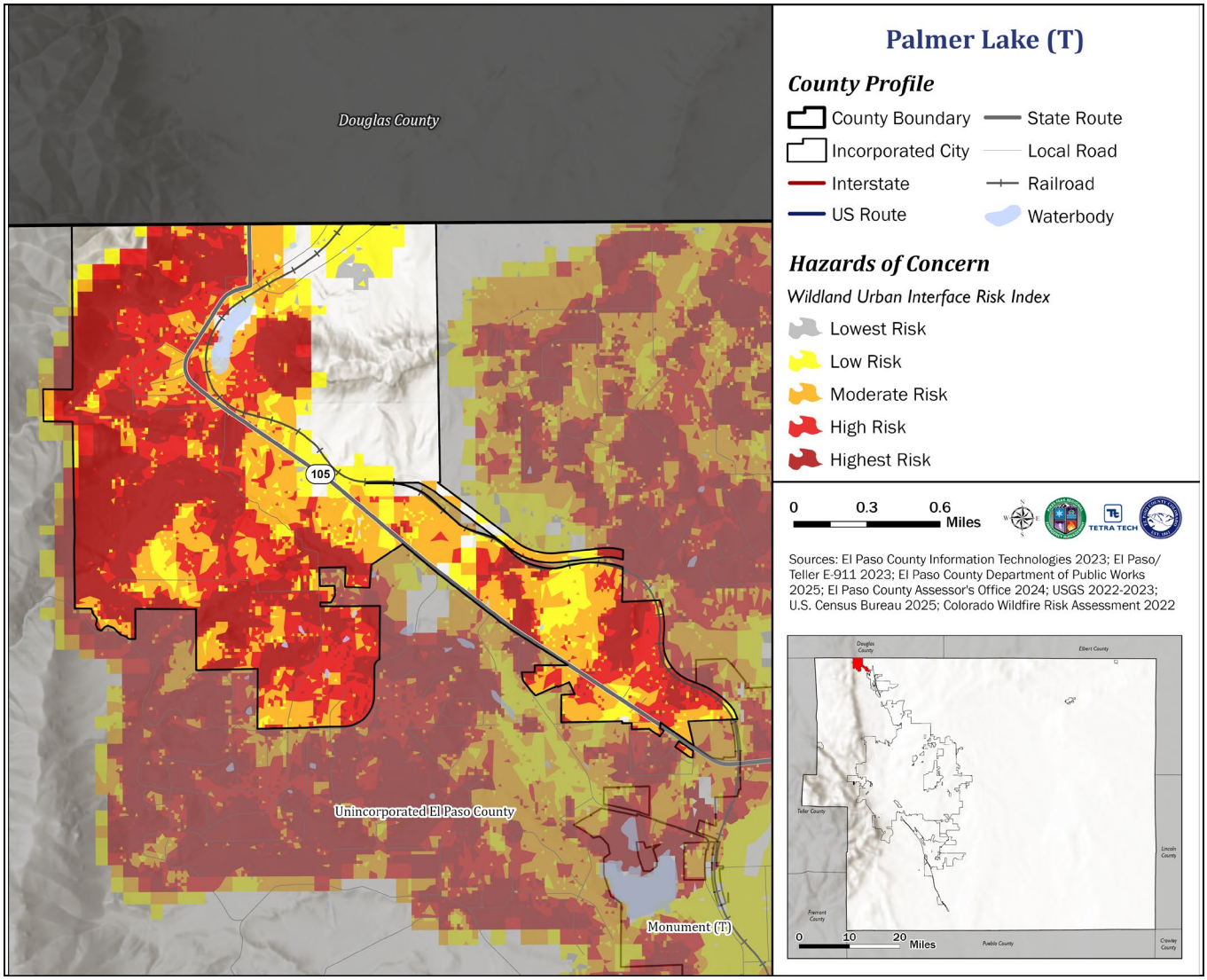


Figure 9-3. Town of Palmer Lake Wildfire Hazard Area



9.8.2 HAZARD EVENT HISTORY

The history of natural and non-natural hazard events in the Town is detailed in Volume 1, where each hazard profile includes a chronology of historical events that have affected the Town and its municipalities. Table 9-14 shows loss and damage in the Town during hazard events since the last hazard mitigation plan update.

Table 9-14. Hazard Event History in Town of Palmer Lake

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
November 19, 2022	November 20, 2022	Human caused	Active shooter event in which a gunman entered the Club Q Nightclub, killing 5 people and injuring 19.	JIC activated in response to incident. Extensive law enforcement during investigation. Provided mental health support via Diversus Health. In June 2024 PRISM Community Collective launched a healing center to support survivors.
June 12, 2023	June 12, 2023	Heavy Rain – State and Federal Disaster Declarations - DR- 4731	A closed low pressure center formed over California drawing moisture toward southern Colorado. A record 2-day amount of rain fell at the Colorado Springs Airport. A single day amount over 5 inches was reported in El Paso County. Flash flooding occurred El Paso, Pueblo, and Fremont Counties. Water rescues occurred on Hiawatha Drive in Colorado Springs. There was 3.93 inches of rain reported.	Jurisdictions impacted include City of Colorado Springs and El Paso County. Damages included (not all inclusive) City Hall, Fountain Creek Nature Center, Fountain Creek Regional Park, Fountain Mesa Park, CSFD Fire Station 2, Heritage Trail, Hibbard Trail, Hanson Trailhead, Metcalfe Park, Widefield Community Park and Willow Springs Pond. In addition, numerous intersections were damaged.
June 16, 2023	June 16, 2023	Heavy Rain – State and Federal Disaster Declarations - DR- 4731	Heavy rain, severe thunderstorms, flash flooding, and tornadoes occurred over southern Colorado, with multiple reports of flooding in El Paso and Pueblo Counties.	State and Federal disaster declarations were declared.
October 4, 2023	November 1, 2023	HazMat	Early October 2023 Fremont County authorities responded to the Return to Nature Funeral Home in Penrose Colorado. At that time it was discovered there were as many 189 improperly stored remains. This response had the following agencies engaged: Fremont County Sheriff, Fremont County EM, Fremont County Coroner, El Paso County Coroner Colorado Bureau of Investigation FBI El Paso County HAZMAT, DHSEM, CDPHE, and PPROEM.	El Paso County Coroner supported this incident by conducting identification and autopsies on the remains. PPROEM activated the ECC at a Staff Activation level to manage resources and information sharing.

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
July 19, 2024	July 19, 2024	Human caused	CrowdStrike Outage- The outage affected approximately 8.5 million Windows PCs worldwide—around 1% of all Windows devices.	PPROEM supported City of Colorado Springs IT in information management and coordination of resources during their mitigation efforts. Overall, there were no lasting impacts to the City of Colorado Springs systems.
January 17, 2025	January 22, 2025	Extreme Cold	Two arctic storm systems brought extreme cold temperatures and snow to the Pikes Peak Region. The first Arctic Front arrived Friday afternoon/ evening and remained in place throughout Saturday. The second Arctic Front arrived that Sunday night into Monday with additional light snow. Subzero temperatures were expected Sunday morning, Monday morning, and Tuesday morning. Wind chills were in the double digits below zero	City of Colorado Springs and shelter partners supported a total of six shelters during the extreme cold snap. PPROEM activated the Extreme Cold Weather Coordination Plan. Partners sheltered around 800 unhoused individuals each night.
March 3, 2025	March 4, 2025	Severe Winter Weather	Severe winter weather created hazardous driving conditions causing multiple state highways to close.	Resources involved: El Paso County Sheriff's Office, El Paso County Search and Rescue, PPROEM, Colorado Department of Transportation, El Paso County Department of Public Works. Over 1,000 residents were without power in Eastern El Paso County. The ECC was activated to support resource coordination, information management, and community services.
March 13, 2025	March 13, 2025	Wildfire	High risk fire broke out at 3235 S. Meridian Rd with Ellicott Fire Department engaged and mutual aid declared.	There were multiple evacuation orders in place for the area including Schriever Space Force Base. 2,540 acres were burned and three outbuildings destroyed. The ECC was activated to support resource coordination, large and small animal sheltering, information management, and community services.

EM = Emergency Declaration (FEMA); DR = Major Disaster Declaration (FEMA)

9.8.3 HAZARD RANKING AND VULNERABILITIES

The hazard profiles in Volume 1 have detailed information regarding each planning partner's vulnerability to the identified hazards. The following presents key risk assessment results for the Town.

The participating jurisdictions have differing degrees of vulnerability to the hazards of concern, so each jurisdiction ranked its own degree of risk to each hazard. The community-specific hazard ranking is based on problems and impacts identified by the risk assessment presented in Volume 1. The ranking process involves an assessment of the likelihood of occurrence for each hazard; the potential impacts of the hazard on people, property, and the economy; community capabilities to address the hazard; and changing future climate conditions.

Table 9-15 shows the Town's final hazard rankings for identified hazards of concern. Mitigation action development uses the ranking to target hazards with the highest risk.

Table 9-15. Hazard Ranking

Hazard	Rank
Avalanche	Negligible
Cyber Attack	Moderate
Dam and Levee Failure	Low
Drought and Extreme Heat	Moderate
Earthquake	Low
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Low
Flood	Low
Hail	Moderate
Hazardous Materials	Moderate
Landslide and Rockfall	Negligible
Lightning	Low
Major Aircraft Incident	Low
Mud or Debris Flow	Moderate
Subsidence and Sinkholes	Negligible
Tornado	Low
Wildfire	High
Wind	Moderate
Winter Storm	Moderate

Note: The scale is based on the hazard rankings established in Volume 1, modified as appropriate based on review by the jurisdiction

9.8.4 IDENTIFIED ISSUES

After reviewing the Town's hazard event history, hazard rankings, hazard location, and current capabilities, the Town of Palmer Lake identified the following vulnerabilities within the community:

- Most of the town is located in the high and highest wildfire risk areas.
- There are large areas of the town at risk from debris flow.
- The incidence of debris flow is more likely following a wildfire.

9.9 MITIGATION STRATEGY AND PRIORITIZATION

This section discusses the status of mitigation actions from the previous HMP, describes proposed hazard mitigation actions, and prioritizes actions to address over the next five years.

9.9.1 CHANGES IN PRIORITIES

There have been no changes in the Town's priorities since the 2020 plan.

9.9.2 PAST MITIGATION ACTION STATUS

Table 9-16 indicates progress on the Town's mitigation strategy identified in the 2020 HMP. Actions that are still recommended but not completed or that are in progress are carried forward and combined with new actions as part of the mitigation strategy for this plan update. Previous actions that are now ongoing programs and capabilities are indicated as such and are presented in the capability assessment earlier in this annex.

9.9.3 HAZARDS NOT INCLUDED IN MITIGATION STRATEGY

The Town of Palmer Lake is a very small municipality and does not have the capacity to design an all-hazards mitigation program. The Town chose targeted projects that will enhance the overall resilience of the town to their hazards of greatest concern.

The Town did not design mitigation actions for hazards identified as "negligible" in Table 9-15, including avalanche, landslide/rockfall, and subsidence and sinkholes. However, some mitigation actions described in the strategy below may enhance local plans and community awareness about all hazards in the region.

Table 9-16. Status of Previous Mitigation Actions

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
PL.1- Adopt Emergency Operations Plan and Pre-Disaster Mitigation Plan (formerly #71)	Adopt Emergency Operations Plan, Pre- Disaster Mitigation Plan, water mitigation plan, water conservation plan and reusable/renewable water plan, including ordinances limiting landscape/types of grasses and trees grown; water restrictions; mitigation program offered by the Town (free disposal of shrubs/brush for mitigating property).	Town of Palmer Lake	Not completed	Yes
PL.2 - Install Lightning/ Ground Protection on Critical Infrastructure (formerly #72)	Ensure continued operations of critical infrastructure in the event of lighting strike.	Town of Palmer Lake	Not completed	Yes
PL.3	-	-	Complete	No
PL.4 - Develop MOU with D38 for use of their facilities if needed (formerly #74)	Develop MOU with school district D38 and the Town of Monument for the use of their facilities in the event Town of Palmer Lake facilities are compromised	Town of Palmer Lake	Not completed	Yes
PL.5 - Procure and Implement GIS Layer for High-Risk Areas (formerly #75)	Procure and implement GIS layer for high- risk areas to identify high risk areas and educate citizens.	Town of Palmer Lake	Not completed	Yes
PL.6	-	-	Complete	No
PL.7 - Ensure Water Sheds have Adequate Fire Protection (formerly #77)	Ensure water tanks/water sheds have adequate fire protection by developing adequate alternative storage facilities via installation of water tanks, holding ponds etc.	Town of Palmer Lake	Not completed	Yes
PL.8	-	-	Cancelled	No
PL.9 - WQOS grant for local reservoirs	Project planning and grant application for a WQOS grant for local reservoirs	Town of Palmer Lake	Not completed	Yes

9.9.4 PROPOSED HAZARD MITIGATION ACTIONS FOR THE HMP UPDATE

The Town of Palmer Lake participated in the mitigation strategy workshop for this HMP to identify appropriate actions to include in a local hazard mitigation strategy. Its comprehensive

consideration of all possible activities to address hazards of concern included review of the following FEMA documents:

- FEMA 551 "Selecting Appropriate Mitigation Measures for Floodprone Structures" (March 2007)
- FEMA "Mitigation Ideas—A Resource for Reducing Risk to Natural Hazards" (January 2013)

The action worksheets included at the end of this annex list the mitigation actions that the Town would like to pursue in the future to reduce the effects of hazards. The actions are dependent upon available funding (grants and local match availability) and may be modified or omitted at any time based on the occurrence of new hazard events and changes in Town priorities.

Table 9-17 indicates the range of proposed mitigation action categories. The four FEMA mitigation action categories and the six CRS mitigation action categories are listed in the table to further demonstrate the wide range of activities and mitigation measures selected.

Volume 1 identifies 14 evaluation criteria for prioritizing the mitigation actions. To assist with rating each mitigation action as high, medium, or low priority, a numeric rank is assigned for each of the evaluation criteria. Table 9-18 provides a summary of the prioritization of all proposed mitigation actions for the HMP update.

Table 9-17. Analysis of Mitigation Actions by Hazard and Category

Hazard	LPR	SIP	NSP	EAP	PR	PP	PI	NR	SP	ES
Avalanche										
Cyber Attack	X	X		X	X	X	X			
Dam and Levee Failure	X	X		X	X	X	X	X		
Drought and Extreme Heat	X	X		X	X	X	X			
Earthquake	X	X		X	X	X	X			
Epidemic and Pandemic	X	X		X	X	X	X			
Extreme Acts of Violence	X	X		X	X	X	X			
Flood	X	X		X	X	X	X	X		
Hail	X	X		X	X	X	X			
Hazardous Materials	X	X		X	X	X	X			
Landslide and Rockfall										
Lightning	X	X		X	X	X	X			
Major Aircraft Incident	X	X		X	X	X	X			
Mud or Debris Flow	X	X		X	X	X	X	X		
Subsidence and Sinkholes										
Tornado	X	X		X	X	X	X			
Wildfire	X	X		X	X	X	X	X		
Wind	X	X		X	X	X	X			
Winter Storm	X	X		X	X	X	X			

See Section 1.3.3 for description of categories

Table 9-18. Summary of Prioritization of Actions

Project Number	Project Name	Life Safety	Property Protection	Cost-	Technically	Politically	Legal	Funding	Environment	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-PalmerLake-01	Creating and Adopting Emergency Plans and Ordinances	6	6	3	3	2	2	4	3	2	3	4	3	3	3	47	Medium
Action 2026-PalmerLake-02	Protection of Critical Infrastructure	6	8	3	3	2	2	4	0	2	3	4	3	3	3	46	Medium
Action 2026-PalmerLake-03	Continue to Build and Improve Upon MOUs with District 38 and the Town of Monument for Use of their facilities, if needed	6	4	3	3	2	2	4	0	2	3	4	3	3	2	41	Medium
Action 2026-PalmerLake-04	Procure and Implement GIS Layer for High-Risk Areas	6	6	3	3	2	2	4	2	3	3	4	3	3	2	46	Medium
Action 2026-PalmerLake-05	Continue to Find Ways to provide Adequate Fire Protection to Water Tanks and Water Sheds	6	6	3	3	2	2	4	2	2	3	0	3	3	2	41	Medium
Action 2026-PalmerLake-06	Research Grant Opportunities for Water, Wastewater, and Stormwater Projects in Palmer Lake	6	6	3	3	2	2	2	4	2	3	4	0	3	2	42	Medium
Action 2026-PalmerLake-07	Cybersecurity Hardening and Redundancy Project	6	8	3	3	4	4	2	1	4	4	1	2	3	4	49	Medium

Project Number	Project Name	Life Safety	Property Protection	Cost-	Technically	Politically	Legal	Funding	Environment	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-PalmerLake-08	Water Conservation and Heat Resilience Program	8	6	4	4	4	4	3	4	4	4	2	2	3	4	56	High
Action 2026-PalmerLake-09	Seismic Assessment & Structural Strengthening Project	6	8	2	3	3	4	3	4	4	4	2	2	3	4	52	High
Action 2026-PalmerLake-10	Resistant Infrastructure Enhancement	4	8	4	4	4	3	3	2	4	3	1	2	2	4	48	Medium
Action 2026-PalmerLake-11	Watershed Stabilization & Debris Management Plan	6	8	3	3	3	4	3	4	4	4	2	3	3	4	54	High
Action 2026-PalmerLake-12	Severe Winter Weather Preparedness and Infrastructure Project	6	6	3	3	4	3	3	4	4	3	2	3	2	4	50	High
Action 2026-PalmerLake-13	Wind-Hardening & Vegetation Management Program	6	8	3	2	2	3	3	3	2	2	2	3	2	4	45	Medium
Action 2026-PalmerLake-14	Public Health Continuity and Resilience Initiative	6	6	3	3	4	3	2	2	4	3	1	2	2	4	45	Medium
Action 2026-PalmerLake-15	Violent Incident Preparedness and Response Enhancement Initiative	8	6	4	4	4	3	2	1	4	3	2	3	2	4	50	High

Project Number	Project Name	Life Safety	Property Protection	Cost-	Technically	Politically	Legal	Funding	Environment	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-PalmerLake-16	Aircraft Emergency Preparedness and Response Program	8	8	3	4	4	3	2	2	4	3	2	3	2	4	52	High
Action 2026-PalmerLake-17	Tornado Resilience and Structural Protection Project	8	8	3	4	4	3	2	2	4	3	2	3	2	4	52	High

Note: Volume 1, Section 19 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (< 35), Medium (35-49), High (> 50).

Action 2026-PalmerLake-01. Creating and Adopting Emergency Plans and Ordinances

Requirement	Details
Lead Agency	Town of Palmer Lake
Supporting Agencies:	PPROEM
Hazards of Concern:	cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, tornado, wind, wildfire, winter storms
Initiative:	Creating and Adopting Emergency Plans and Ordinances
Description:	Adopt Emergency Operations Plan, Pre-Disaster Mitigation Plan, water mitigation plan, water conservation plan and reusable/renewable water plan, including ordinances limiting landscape/types of grasses and trees grown; water restrictions; mitigation program offered by the Town
Estimated Cost:	Medium
Potential Funding Source:	Staff Time, General Funds
Timeline:	Short Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-PalmerLake-02. Protection of Critical Infrastructure

Requirement	Details
Lead Agency	Town of Palmer Lake
Supporting Agencies:	-
Hazards of Concern:	cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, tornado, wind, wildfire, winter storms
Initiative:	Protection of Critical Infrastructure
Description:	Ensure continued operations of critical infrastructure in the event of damage through various methods such as ground protection.
Estimated Cost:	High
Potential Funding Source:	General Funds
Timeline:	Long Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-PalmerLake-03. Continue to build and Improve Upon MOUs with District 38 and Town of Monument for use of their Facilities, if Need

Requirement	Details
Lead Agency:	Town of Palmer Lake
Supporting Agencies:	District 38, Town of Monument
Hazards of Concern:	cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, tornado, wind, wildfire, winter storms
Initiative:	Continue to build and improve upon Memorandums of Understandings with District 38 and the Town of Monument for use of their facilities if needed
Description:	Develop MOU with school district D38 and the Town of Monument for the use of their facilities in the event Town of Palmer Lake facilities are compromised
Estimated Cost:	Low
Potential Funding Source:	Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-PalmerLake-04. Procure and Implement GIS Layer for High-Risk Areas

Requirement	Details
Lead Agency:	Town of Palmer Lake Planning Department
Supporting Agencies:	PPROEM
Hazards of Concern:	cyber-attack, dam/levee failure, drought and extreme heat, earthquake, extreme acts of violence, flood, hail, hazardous materials (hazmat), lightning, major aircraft incident, mud or debris flow, pandemic/epidemic, tornado, wind, wildfire, winter storms
Initiative:	Procure and Implement GIS Layer for High-Risk Areas
Description:	Continue to research ways to procure and implement GIS layer for high- risk areas to identify high risk areas and educate citizens.
Estimated Cost:	High
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-PalmerLake-05. Continue to Find Ways to Provide Adequate Fire Protection to Water Tanks and Water Sheds

Requirement	Details
Lead Agency:	Town of Palmer Lake
Supporting Agencies:	Town of Palmer Lake Public Works
Hazards of Concern:	Wildfire
Initiative:	Find Ways to Provide Adequate Fire Protection to water tanks and water sheds
Description:	Ensure water tanks/water sheds have adequate fire protection by developing adequate alternative storage facilities via installation of water tanks, holding ponds etc.
Estimated Cost:	High
Potential Funding Source:	General Fund, Staff Time
Timeline:	Short Term
Objectives Met:	**Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-PalmerLake-06. Research Grant Opportunities for Water, Wastewater, and Stormwater Projects in Palmer Lake

Requirement	Details
Lead Agency:	Town of Palmer Lake
Supporting Agencies:	Colorado Department of Public Health
Hazards of Concern:	Flood, Mud/Debris Flow, Dam/Levee Failure
Initiative:	Research grant opportunities for water, wastewater, and stormwater projects in the Town.
Description:	Project planning and grant application for a WQOS [broadcast station] grant for local reservoirs
Estimated Cost:	Low
Potential Funding Source:	Grant-The Small Communities Water and Wastewater Grants – Colorado Department of Public Health & Environment (CDPHE) The Water Quality Improvement Fund CDPHE.
Timeline:	Long Term
Objectives Met:	**Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☒ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Palmer Lake-07. Cybersecurity Hardening and Redundancy Project

Requirement	Details
Lead Agency:	Town of Palmer Lake IT Department
Supporting Agencies:	Palmer Lake Police Department, Palmer Lake Fire Department, PPROEM, Colorado National Guard Cyber Unit
Hazards of Concern:	Cyber Attack
Initiative:	Cybersecurity Hardening and Redundancy Project
Description:	Implement network security upgrades including multi-factor authentication, encrypted data storage, offline dam sensor backup logs for Palmer Lake Dam, and cybersecurity training for all municipal employees.
Estimated Cost:	Medium
Potential Funding Source:	DHS Cybersecurity Grant Program (CSGP), State Homeland Security Program
Timeline:	Short Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Palmer Lake-08. Water Conservation and Heat Resilience Program

Requirement	Details
Lead Agency:	Town of Palmer Lake Water Department
Supporting Agencies:	Palmer Lake Fire Department, Colorado Water Conservation Board, Colorado Department of Public Health & Environment
Hazards of Concern:	Drought and Extreme Heat
Initiative:	Water Conservation and Heat Resilience Program
Description:	Establish tiered drought restrictions, upgrade irrigation systems, install smart meters, and enhance dam monitoring during low-water periods. Create cooling centers and hydration stations during extreme heat advisories.
Estimated Cost:	Medium
Potential Funding Source:	FEMA BRIC Program, State Water Plan Grants
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Palmer Lake-09. Seismic Assessment & Structural Strengthening Project

Requirement	Details
Lead Agency:	Palmer Lake Public Works
Supporting Agencies:	Palmer Lake Fire Department, Structural Engineers Association of Colorado, PPROEM
Hazards of Concern:	Earthquake
Initiative:	Seismic Assessment & Structural Strengthening Project
Description:	Conduct structural evaluations of critical facilities, reinforce essential structures, perform a full seismic safety evaluation of Palmer Lake Dam, and secure gas, water, and communication lines.
Estimated Cost:	High
Potential Funding Source:	FEMA Hazard Mitigation Grant Program (HMGP), State Seismic Resilience Funds
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Palmer Lake-10. Resistant Infrastructure Enchantement

Requirement	Details
Lead Agency:	Palmer Lake Public Works
Supporting Agencies:	Palmer Lake Fire Department, Local Contractors, Colorado Division of Homeland Security and Emergency Management
Hazards of Concern:	Hail
Initiative:	Resistant Infrastructure Enchantement
Description:	Install hail-resistant roofing on municipal buildings, provide community rebate programs for impact-resistant shingles, and reinforce outdoor sensors at Palmer Lake Dam to withstand hail impact
Estimated Cost:	High
Potential Funding Source:	FEMA BRIC, local insurance partnerships
Timeline:	Short Term
Objectives Met:	**Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Palmer Lake-11. Watershed Stabilization & Debris Management Plan

Requirement	Details
Lead Agency:	Palmer Lake Public Works
Supporting Agencies:	Palmer Lake Fire Department, U.S. Geological Survey (USGS), Colorado Department of Transportation
Hazards of Concern:	Mud and debris flow
Initiative:	Watershed Stabilization & Debris Management Plan
Description:	Install erosion-control barriers, conduct slope stabilization projects, dredge accumulated sediment near Palmer Lake Dam, and map high-risk flow paths. Improve drainage infrastructure and early-warning notifications.
Estimated Cost:	High
Potential Funding Source:	USGS Grants, FEMA HMGP, Natural Resources Conservation Service (NRCS)
Timeline:	Short Term
Objectives Met:	**Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☒ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Palmer Lake-12. Severe Winter Weather Preparedness and Infrastructure Project

Requirement	Details
Lead Agency:	Palmer Lake Public Works
Supporting Agencies:	Palmer Lake Fire Department, Colorado Department of Transportation, Local Utility Providers
Hazards of Concern:	Winter Storm
Initiative:	Severe Winter Weather Infrastructure Project
Description:	Expand snow-removal capacity, apply structural reinforcements to vulnerable municipal buildings, install backup generators for critical facilities including those supporting Palmer Lake Dam monitoring, and enhance public warming shelters.
Estimated Cost:	High
Potential Funding Source:	FEMA HMGP, State Resilience Funds
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Palmer Lake-13. Wind-Hardening & Vegetation Management Program

Requirement	Details
Lead Agency:	Palmer Lake Public Works
Supporting Agencies:	Palmer Lake Fire Department, Colorado Department of Transportation, Local Utility Providers
Hazards of Concern:	Wind
Initiative:	Wind-Hardening & Vegetation Management Program
Description:	Trim hazardous trees, install wind-resistant hardware on municipal buildings, bury key utility lines where feasible, and secure the dam's monitoring equipment. Implement community wind-resistant construction guidelines.
Estimated Cost:	High
Potential Funding Source:	FEMA BRIC, Utility Mitigation Partnerships
Timeline:	Short Term
Objectives Met:	**Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Palmer Lake-14. Public Health Continuity and Resilience Initiative

Requirement	Details
Lead Agency:	Palmer Lake Fire Department
Supporting Agencies:	El Paso County Public Health, Palmer Lake Police Department, Palmer Lake Administration
Hazards of Concern:	Pandemic/Epidemic
Initiative:	Public Health Continuity and Resilience Initiative
Description:	Expand PPE reserves, maintain remote-work capability, create emergency staffing plans, enhance public communication systems, and ensure dam inspections remain uninterrupted through cross-training
Estimated Cost:	Medium
Potential Funding Source:	Public Health Emergency Preparedness (PHEP) Cooperative Agreement, CDC Grants
Timeline:	Short Term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region **Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Palmer Lake-15. Violent Incident Preparedness and Response Enhancement Initiative

Requirement	Details
Lead Agency:	Palmer Lake Police Department
Supporting Agencies:	Palmer Lake Fire, El Paso County Sheriff's Department, PPROEM, Regional SWAT resources
Hazards of Concern:	Extreme Acts of Violence
Initiative:	Violent Incident Preparedness and Response Enhancement Initiative
Description:	Increase training for active-threat response, install security cameras at public buildings, and create community threat-reporting channels.
Estimated Cost:	Medium
Potential Funding Source:	DHS Homeland security grant program, Stop the violence initiative grant.
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Palmer Lake-16. Aircraft Emergency Preparedness and Response Program

Requirement	Details
Lead Agency:	Palmer Lake Fire Department
Supporting Agencies:	Plamer Lake Police Department, FAA, Monument Fire District, USAF Academy Fire and Rescue, EL Paso OEM
Hazards of Concern:	Major Aircraft Incident
Initiative:	Aircraft Emergency Preparedness and Response Program
Description:	Develop coordinated aircraft incident response plans with regional partners and identify safe landing/impact zones.
Estimated Cost:	High
Potential Funding Source:	FFA Safety Grant, FEMA HMGP, Colorado DHSEM
Timeline:	Short term
Objectives Met:	**Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

Action 2026-Palmer Lake-17. Tornado Resilience and Structural Protection Project

Requirement	Details
Lead Agency:	Palmer Lake Public Works
Supporting Agencies:	Palmer Lake Fire Department, National Weather Service, CDOT, and Black Hills Energy
Hazards of Concern:	Tornado
Initiative:	Tornado Resilience and Structural Protection Project
Description:	Reinforce vulnerable town facilities, install wind-resistant roofing, early-warning systems, and promote safe interior shelter spaces in public buildings.
Estimated Cost:	High
Potential Funding Source:	General Fund, Staff Time, FEMA Hazard Mitigation Assistance
Timeline:	Short Term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.**
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	High

10. TOWN OF RAMAH

This jurisdictional annex to the Pikes Peak Regional Multi-Hazard Mitigation Plan (HMP) provides information to assist public and private sectors in the Town of Ramah with reducing losses from future hazard events. This annex focuses on actions that can be implemented prior to a disaster to reduce or eliminate damage to property and people. The annex presents a general overview of Town of Ramah, describes who participated in the planning process, assesses Town of Ramah's risk, vulnerability, and capabilities, and outlines a strategy for achieving a more resilient community.

10.1 HAZARD MITIGATION PLANNING TEAM

The Town of Ramah identified primary and alternate HMP points of contact and developed this plan over the course of several months, with input from many Town departments. The Administration Department represented the community on the Pikes Peak Regional HMP Planning Partnership and Steering Committee and supported the local planning process by securing input from partners with specific knowledge to enhance the plan. All departments were asked to contribute to the annex development through reviewing and contributing to the capability assessment, reporting on the status of previously identified actions, and participating in action identification and prioritization.

Town officials developed this annex by completing worksheets, contributing information, attending meetings, and reviewing draft documents. Additional documentation of the Town's planning activities through Planning Partnership meetings is included in Volume 1.

Primary Point of Contact: Cindy Tompkins, Town Clerk
Address: 113 S. Commercial Street, Ramah, CO 80832
Phone Number: 719-541-2163
Email: townoframah@gmail.com
Alternate Point of Contact: James Osborne, Mayor
Address: 113 S. Commercial Street, Ramah, CO 80832
Phone Number: 719-541-2163
Email: townoframah@gmail.com
NFIP Floodplain Administrator: Keith Curtis, Floodplain Administrator
Address: 2880 International Circle, Colorado Springs, CO 80910
Phone Number: 719-327-2898
Email: keith@pprbd.org

10.2 COMMUNITY PROFILE

Located 44 miles east of the City of Colorado Springs, the Town is a quiet town in El Paso County designated by its still-standing water tower. In the late 1880s, the town's humble beginnings were as a small railroad town along the Rock Island Railroad. Despite its never reaching more than a few

hundred residents, even at its peak, Town of Ramah is still home to several farmers and ranchers (Uncover Colorado 2025).

According to the U.S. Census, the 2020 population for Town of Ramah was 111, a 70 percent decrease from the 2010 Census. The 2023 American Community Survey (ACS) estimated that the population of the Town was 130.

Research has shown that some populations are at greater risk from hazard events because of decreased resources or physical abilities. These populations can be more susceptible to hazard events based several factors including their physical and financial ability to react or respond during a hazard, and the location and construction quality of their housing. Data from the 2020 U.S. Census indicates that 5.4 percent of the population is 5 years of age or younger, 43.8 percent is 65 years of age or older, 2.3 percent is below the poverty threshold, and 37.7 percent is considered disabled.

10.3 PUBLIC ENGAGEMENT

Volume 1 of this HMP describes the outreach to the public that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the Town of Ramah completed specific activities to collect input on hazards and vulnerability from the people and stakeholders of the Town. The public was invited to participate in the plan by responding to the public survey, attending a virtual Steering Committee meeting, attending an in-person meeting, and reviewing the draft plan.

10.3.1 TARGETED OUTREACH TO WHOLE COMMUNITY

Town of Ramah is a very small municipality with a population under 150. The Town invited the Eastern Plains Community Pantry to participate in the planning process to advocate for the needs of underserved and vulnerable populations.

10.4 STAKEHOLDER ENGAGEMENT

Volume 1 of this HMP describes the outreach to stakeholders that was undertaken on behalf of all participating jurisdictions to prepare this HMP update. In addition to that work, the Town invited stakeholders to participate in the planning process. The following organizations were invited to participate by attending a Steering Committee meeting, responding to the stakeholder survey, contributing information and expertise to the plan, and reviewing the draft plan:

10.4.1 LOCAL AND REGIONAL AGENCIES INVOLVED IN HAZARD MITIGATION ACTIVITIES

- Big Sandy Fire District
- Water and Sewer Operators

10.4.2 AGENCIES THAT HAVE THE AUTHORITY TO REGULATE DEVELOPMENT

- Building Inspector
- El Paso County Planning and Development Department

10.4.3 NEIGHBORING COMMUNITIES AND PARTNERS

- Town of Calhan
- Town of Simla

10.4.4 REPRESENTATIVES OF BUSINESS, ACADEMIA, AND OTHER PRIVATE ORGANIZATIONS

- Big Sandy School District

10.4.5 NONPROFIT ORGANIZATIONS AND COMMUNITY-BASED ORGANIZATIONS

- Eastern Plains Community Pantry
- Ramah Baptist Church

10.5 JURISDICTIONAL CAPABILITY ASSESSMENT AND INTEGRATION

Town of Ramah performed an inventory and analysis of existing authorities, policies, programs, funding, and resources that enhance its ability to implement mitigation strategies. Volume 1 describes the components included in the capability assessment and their significance for hazard mitigation planning. The jurisdictional assessment for this annex includes analyses of the following:

- Planning and regulatory capabilities
- Development and permitting capabilities
- Administrative and technical capabilities
- Fiscal capabilities
- Education and outreach capabilities
- Classification under various community mitigation programs
- Warning systems
- Adaptive capacity to withstand hazard events

For a community to succeed in reducing long-term risk, hazard mitigation must be integrated into day-to-day local government operations. As part of the hazard mitigation analysis, planning and policy documents were reviewed and each jurisdiction was surveyed to obtain a better understanding of their progress toward plan integration. Development of an updated mitigation strategy provided an opportunity for Town of Ramah to identify opportunities for integrating mitigation concepts into ongoing Town procedures.

10.5.1 PLANNING AND REGULATORY CAPABILITY AND INTEGRATION

Planning and regulatory capabilities are the plans, policies, codes, and ordinances that prevent and reduce the impacts of hazards.

Codes, Ordinances, And Regulations

The HMP Team inventoried its existing codes, ordinances, and regulations that support or are related to hazard mitigation. Table 10-1 summarizes the ordinances currently in place in the Town.

Table 10-1. Codes, Ordinances, and Regulations

Code, Ordinance, Regulation	Capability
Building Code	IBC 2018, there are sections regarding flood zones
Zoning/ Land Use Code	Chapter 5, Town of Ramah Town Code

Plans

No additional plans have been identified that would enhance the Town's existing capabilities.

10.5.2 DEVELOPMENT AND PERMITTING CAPABILITY

Table 10-2 summarizes the capabilities of Town of Ramah to oversee and track development.

Table 10-2. Development and Permitting Capability

	Yes/ No	Comment
Do you issue development permits?	No	-
If you issue development permits, what department is responsible?	-	-
If you do not issue development permits, what is your process for tracking new development?	-	Have not had any new development, only new homes on existing lots.
Are permits tracked by hazard area? (For example, floodplain development permits.)	No	-
Do you have a buildable land inventory?	No	-
If you have a buildable land inventory, please describe	N/A	-
Describe the level of buildout in your jurisdiction.	N/A	-

10.5.3 ADMINISTRATIVE AND TECHNICAL CAPABILITY

Table 10-3 and Table 10-4 summarize potential staff and personnel resources available to Town of Ramah and their current responsibilities that contribute to hazard mitigation.

10.5.4 FISCAL CAPABILITY

Table 10-5 summarizes the financial resources available to Town of Ramah.

10.5.5 EDUCATION AND OUTREACH CAPABILITY

Table 10-6 summarizes the education and outreach resources available to Town of Ramah.

Table 10-3. Administrative Capabilities

Capability	Available?	Comments
Planning Board/ Commission	No	-
Zoning Board of Adjustment	No	-
Planning Department	No	-
Mitigation Planning Committee	No	-
Environmental Board/ Commission	No	-
Open Space Board/ Committee	No	-
Economic Development Commission/ Committee	No	-
Public Works/ Highway Department	Yes	Part-time maintenance personnel for streets
Construction/ Building/ Code Enforcement Department	Yes	Part-time building inspector
Emergency Management/ Public Safety Department	No	-
Maintenance programs to reduce risk (stormwater maintenance, tree trimming, etc.)	No	-
Mutual aid agreements	No	-
Human Resources Manual e.g., Do any job descriptions specifically include identifying or implementing mitigation projects or other efforts to reduce natural hazard risk?	No	-

Table 10-4. Technical and Staffing Capabilities

Resources	Available?	Comments
Planners or engineers with knowledge of land development and land management practices	Yes	Outside engineering firm
Engineers or professionals trained in building or infrastructure construction practices	Yes	Outside engineering firm
Planners or engineers with an understanding of natural hazards	Yes	Outside engineering firm
Transportation planner	No	-
Staff with expertise or training in benefit/ cost analysis	No	-
Professionals trained in conducting damage assessments	No	-
Personnel skilled or trained in GIS and/ or Hazards United States (HAZUS) – Multi-Hazards (MH) applications	No	-
Staff that work with socially vulnerable populations or underserved communities	No	-
Full-Time Building Official	No	-
Environmental scientist familiar with natural hazards	No	-
Surveyor(s)	No	-
Floodplain Administrator	Yes	Town clerk
Emergency Manager	No	-
Grant Managers and/ or Writer(s) • Are data and maps from the HMP used to support documentation in grant applications?	No	Town clerk
GIS Coordinator/ Analyst	No	-
Resilience Officer or Planner	No	-

Table 10-5. Fiscal Capabilities

Financial Resources	Accessible or Eligible to Use?	Comments
Community development Block Grants (CDBG, CDBG-DR, CDBG-MIT)	Yes	Part of the El Paso County urban county group with access to CDBG grants
Capital improvements project funding	No	-
Authority to levy taxes for specific purposes	Yes	With an election
User fees for water, sewer, gas, or electric service	Yes	-
Impact fees for homebuyers or developers of new development/ homes	No	-
Stormwater utility fee	No	-
Incur debt through general obligation bonds	Yes	With an election
Incur debt through special tax bonds	Yes	With an election
Incur debt through private activity bonds	No	-
Withhold public expenditures in hazard-prone areas	No	-
Other federal or state Funding Programs	No	-
Open Space Acquisition funding programs	No	-
Other (for example, Clean Water Act 319 Grants [Nonpoint Source Pollution])	No	-

Table 10-6. Education and Outreach Capabilities

Outreach Resources	Available?	Comments:
Public information officer or communications office	No	-
Personnel skilled or trained in website development	No	-
Hazard mitigation information available on your website	No	-
Social media for hazard mitigation education and outreach	No	-
Community newsletter	No	-
Local news	Yes	Local newspaper published weekly
Citizen boards or commissions that address issues related to hazard mitigation	No	-
Hazard awareness campaigns (Severe Weather Awareness Week, public events)	No	-
Natural disaster/ safety programs in place for schools	No	-
Organizations that conduct outreach to socially vulnerable populations and underserved communities	No	-
Does the jurisdiction have any public outreach mechanisms / programs in place to inform residents about hazards, risk, and ways to protect themselves during such events?	No	-

10.5.6 COMMUNITY CLASSIFICATIONS

Table 10-7 summarizes classifications for community programs available to Town of Ramah.

Table 10-7. Community Classifications

Program	Participating?	Classification (if applicable)	Date Classified (if applicable)
National Flood Insurance Program (NFIP)	Yes	-	1975
Community Rating System (CRS)	No	-	-
Building Code Effectiveness Grading Schedule (BCEGS)	No	-	-
Public Protection (ISO Fire Protection Classes 1 to 10)	Yes	Unknown	-
NWS StormReady Certification	No	-	-
Firewise Communities classification	No	-	-

10.5.7 WARNING SYSTEMS

Peak Alerts is a countywide notification service used by public safety agencies in El Paso and Teller Counties. Alerts are delivered through Everbridge, a software platform that enables rapid communication during emergencies. These notifications are issued when public safety officials determine that a situation poses a threat to life or property. Examples include natural or human-caused disasters, hazardous materials incidents, missing persons, law enforcement activity affecting the public, evacuation orders, and other critical events (Everbridge 2025). Table 10-8 summarizes specific warning systems and services maintained or utilized by Town of Ramah.

Table 10-8. Warning Systems and Services

System/ Service	Available?	Describe:
General Warning Program	No	-
Flood	No	-
Wildfire	No	-
Tornado	Yes	Siren
Geological Hazard	No	-

10.5.8 CAPABILITY EXPANSION AND IMPROVEMENT

The Town of Ramah has the ability to expand and improve its own mitigation capabilities based on the inventory of existing authorities, policies, programs, funding, and resources summarized in Table 10-1 through Table 10-8. Within its municipal authority the Town can update and strengthen local land-use and flood-zone provisions, coordinate with outside engineers and consultants on site review and design standards, prioritize any available capital or grant funding for critical infrastructure needs, and use town governance processes to incorporate mitigation considerations into decision-making. The Town can also integrate HMP goals and action items into routine town

operations and any future planning documents to help institutionalize mitigation. However, Ramah is a very small jurisdiction that does not issue development permits, has minimal staff and technical capacity, and has limited discretionary funding; accordingly, the Town will rely on PPROEM, regional or state partners, and outside technical consultants for technical assistance and support.

10.5.9 ADAPTIVE CAPACITY

Adaptive capacity refers to the inherent ability of a system, whether social, ecological, or organizational, to adapt and respond to changing conditions, disturbances, or shocks to maintain functionality, integrity, and resilience. It enhances the ability of various entities, including communities, to minimize exposure and vulnerability to hazards while effectively managing the impacts of disasters (Lin and Lee 2024). Each jurisdiction has a unique combination of capabilities to adjust to, protect from, and withstand a future hazard event, future conditions, and changing risk.

Table 10-9 summarizes the adaptive capacity for each identified hazard of concern and the Town's capability to address related actions using the following classifications:

- Strong adaptive capacity means the jurisdiction does have the capability to effectively respond; plans/policies exceed minimum requirements; deployable resources all of which decrease vulnerability.
- Moderate adaptive capacity means minimum requirements are in place; moderate capabilities; mitigation measures are identified but not implemented widespread; jurisdiction can recover but needs outside resources.
- Weak adaptive capacity means the jurisdiction does not have the capability to effectively respond, which leads to an increase in vulnerability. Examples include weak/outdated/inconsistent plans, policies, codes/ordinances in place; no redundancies; limited to no deployable resources; limited capabilities to respond; long recovery.

Table 10-9. Adaptive Capacity

Hazard	Adaptive Capacity
Avalanche	Weak
Cyber Attack	Weak
Dam and Levee Failure	Weak
Drought and Extreme Heat	Weak
Earthquake	Weak
Epidemic and Pandemic	Weak
Extreme Acts of Violence	Weak
Flood	Weak
Hail	Weak
Hazardous Materials	Weak

Hazard	Adaptive Capacity
Landslide and Rockfall	Weak
Lightning	Weak
Major Aircraft Incident	Weak
Mud or Debris Flow	Weak
Subsidence and Sinkholes	Weak
Tornado	Weak
Wildfire	Weak
Wind	Weak
Winter Storm	Weak

10.6 NATIONAL FLOOD INSURANCE PROGRAM

This section provides specific information on the management and regulation of the regulatory floodplain, including current and future compliance with the National Flood Insurance Program (NFIP). The floodplain administrator is responsible for maintaining this information.

10.6.1 NFIP COMPLIANCE

The Town has participated in the NFIP since 1975 and does not participate in the CRS. The Town has seen little to no development in the last five years and anticipates no new development in the next five years. The Town will review permit requests on an individual basis to determine any SFHA or other regulatory requirements when permit applications are submitted. Table 10-10 summarizes the Town's compliance with the NFIP.

Table 10-10. NFIP Compliance

What local department is responsible for floodplain management?	Both the Public Works and the Water/Wastewater Departments are responsible for floodplain management. The Public Works Department consists of two part-time employees that handle town roads, parks, and the cemetery, as well as water and sewer services. The Water/Wastewater Department is responsible for the safety, protection, and maintenance of both water and wastewater systems within town boundaries.
Date of last Flood Insurance Rate Map (FIRM) adoption:	December 7, 2018
Are any certified floodplain managers on staff in your jurisdiction?	None.
Do you have access to resources to determine possible future flooding conditions from climate change?	Yes, the town utilizes County resources and guidance to determine possible flooding conditions from climate change.

Does your floodplain management staff need any assistance or training to support its floodplain management program? • If so, what type of assistance/ training is needed?	Have had no training in floodplain management
Provide an explanation of NFIP administration services you provide (e.g., permit review, GIS, education/ outreach, inspections, engineering capability)	Permit review/inspections by part-time building inspector; engineer under contract
How do you determine if proposed development on an existing structure would qualify as a substantial improvement?	Building inspector
What are the barriers to running an effective NFIP program in the community, if any?	Staffing and education
Does your jurisdiction have any outstanding NFIP compliance violations that need to be addressed? • If so, state the violations.	None. The current effective map date is 12/7/2018
When was the most recent Community Assistance Visit (CAV) or Community Assistance Contact (CAC)?	N/A
What is the local law number or municipal code of your flood damage prevention ordinance? • What is the date that your flood damage prevention ordinance was last amended?	Flood Ordinance, 2014 (ORDINANCE NO. 2014-02)
Does your floodplain management program meet or exceed minimum requirements? • If exceeds, in what ways?	The floodplain management program meets the minimum requirements for NFIP.
Are there other local ordinances, plans or programs (e.g., site plan review) that support floodplain management and meeting the NFIP requirements? • For instance, does the planning board or zoning board consider efforts to reduce flood risk when reviewing variances such as height restrictions?	None.
Are the community's floodplain management regulatory standards sufficient for current and future conditions? • Future conditions may include changes to population, development patterns, precipitation patterns, and natural floodplain functions.	Yes, the current population is approximately 130 residents. Growth management has not been an issue for at least the last 25 years and is not anticipated to be over the next decade.
Does your community plan to join the CRS program or is your community interested in improving your CRS classification?	The Town does not wish to become a CRS community.

10.6.2 REPETITIVE LOSS

The Open FEMA NFIP Multiple Loss Properties dataset was analyzed to gain an understanding of repetitive flood loss in the County. The dataset provides information on structures that have had multiple NFIP claims across the history of the program. According to the data, Town of Ramah does not have repetitive loss or severe repetitive loss properties within the town's boundaries.

10.6.3 FLOOD VULNERABILITY SUMMARY

Table 10-11 provides a summary of the NFIP program and flood vulnerability in Town of Ramah.

Table 10-11. Flood Vulnerability Summary

Describe areas prone to flooding in your jurisdiction. • Include sources of water, depth of flooding, velocities, and warning time	N/A
Describe past floods in your jurisdiction. • Include worst floods, amount of damage, and community impacts	None
Do you maintain a list of properties that have been damaged by flooding? • If yes, describe how list is updated and who maintains list	No
Are any RiskMAP projects currently underway in your jurisdiction? • If yes, describe the projects underway	No
How do you make Substantial Damage determinations? • How many were declared for recent events in your jurisdiction?	The Town does not have any building permits within the flood plain areas and has not had an event that would require any special action.
How many properties have been mitigated (elevation or acquisition) in your jurisdiction? • If there are mitigated properties, how were the projects funded?	The current sewer lagoon is in the flood plain outside town limits. The Town is in the process of building a new sewer system outside the flood plain area.
Do you maintain a list of property owners interested in flood mitigation? • If yes, describe how list is updated and who maintains list • How many homeowners and/ or business owners are interested in mitigation (elevation or acquisition)?	No
Do your flood hazard maps adequately address the flood risk within your jurisdiction? • If not, state why.	Yes

10.7 GROWTH/ DEVELOPMENT TRENDS

Understanding how past, current, and projected development patterns have or are likely to increase or decrease risk in hazard areas is a key component to appreciating a jurisdiction's overall risk to its hazards of concern. While there was one building permit issued in 2020, it was for a single-family residence. There has been no major development in the town since the last HMP and there is no anticipated development scheduled to take place over the next five years.

10.8 JURISDICTIONAL RISK ASSESSMENT

The hazard profiles in Volume 1 provide information on each planning partner's vulnerability to the identified hazards, including summaries of Town of Ramah's risk assessment results and data used to determine the hazard ranking. Key local risk assessment information is presented below.

10.8.1 HAZARD AREA

Hazard area maps provided below illustrate the probable hazard areas impacted within the Town are shown in Figure 10-1 through Figure 10-3. These maps are based on the best available data at the time of the preparation of this plan and are adequate for planning purposes. Maps are provided only for hazards that can be identified clearly using mapping techniques and technologies and for which Town of Ramah has significant exposure. The maps show the location of potential new development, where available.

Figure 10-1. Town of Ramah Flood, Debris Flow Hazard Area

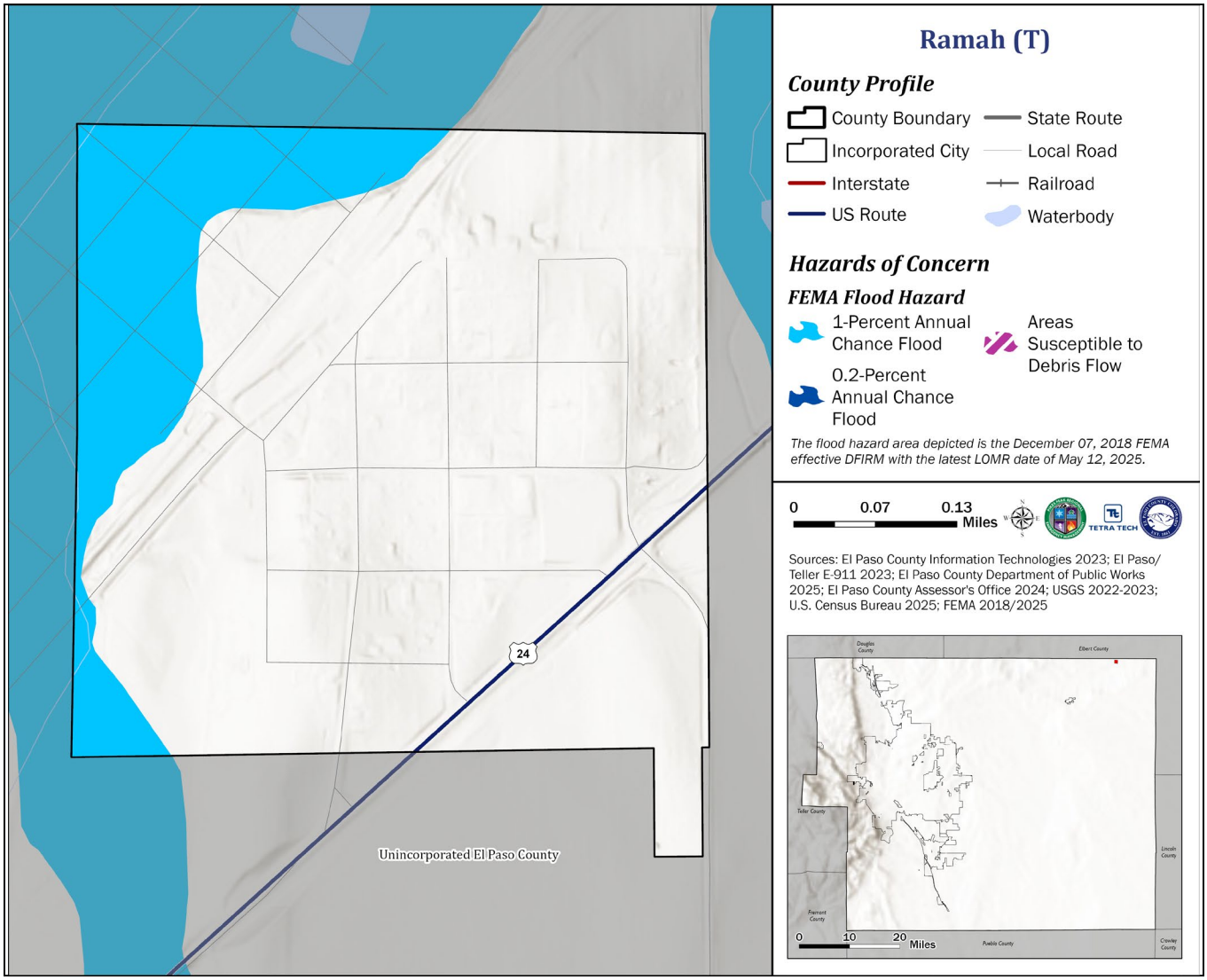


Figure 10-2. Town of Ramah Geologic, Avalanche Hazard Area

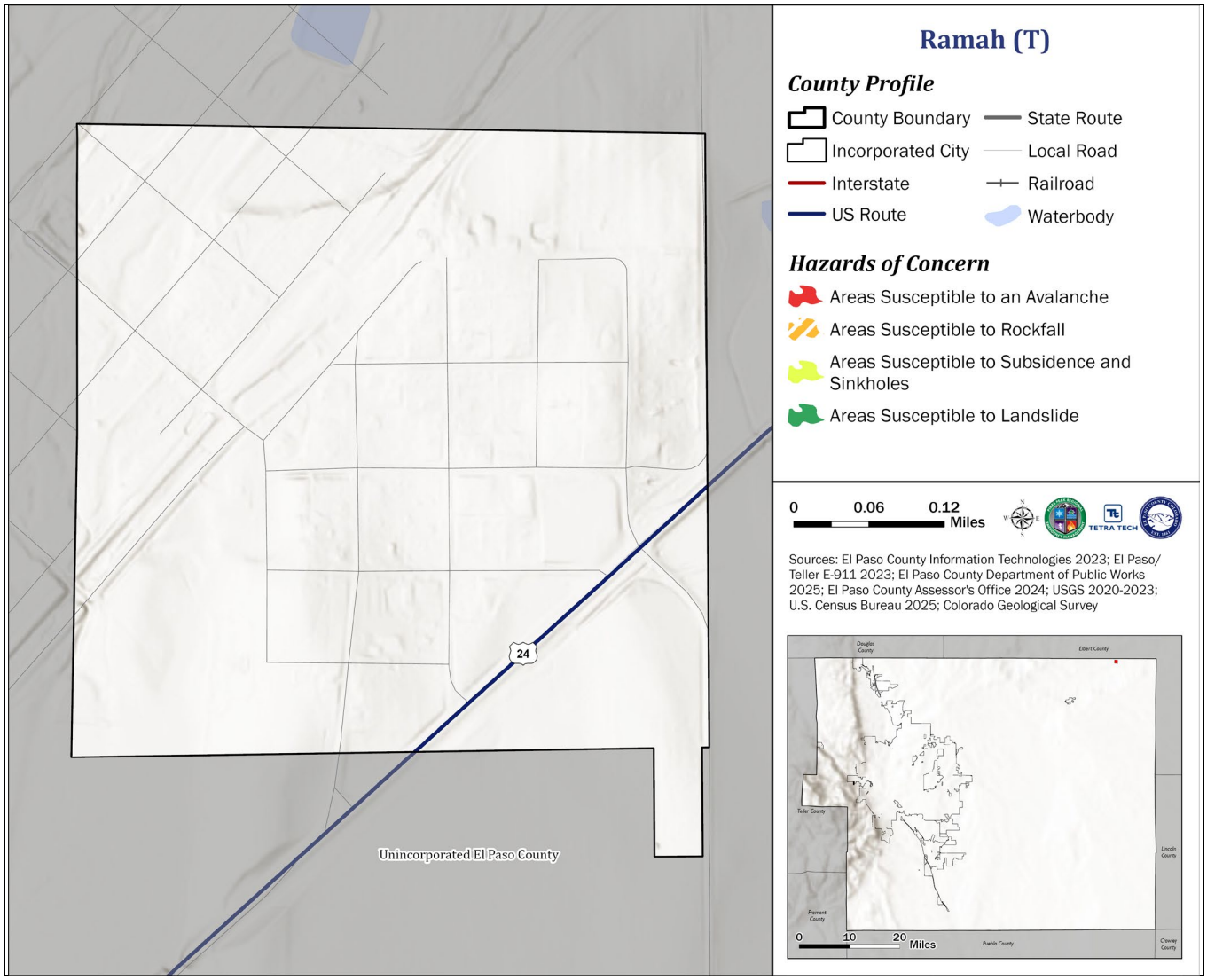
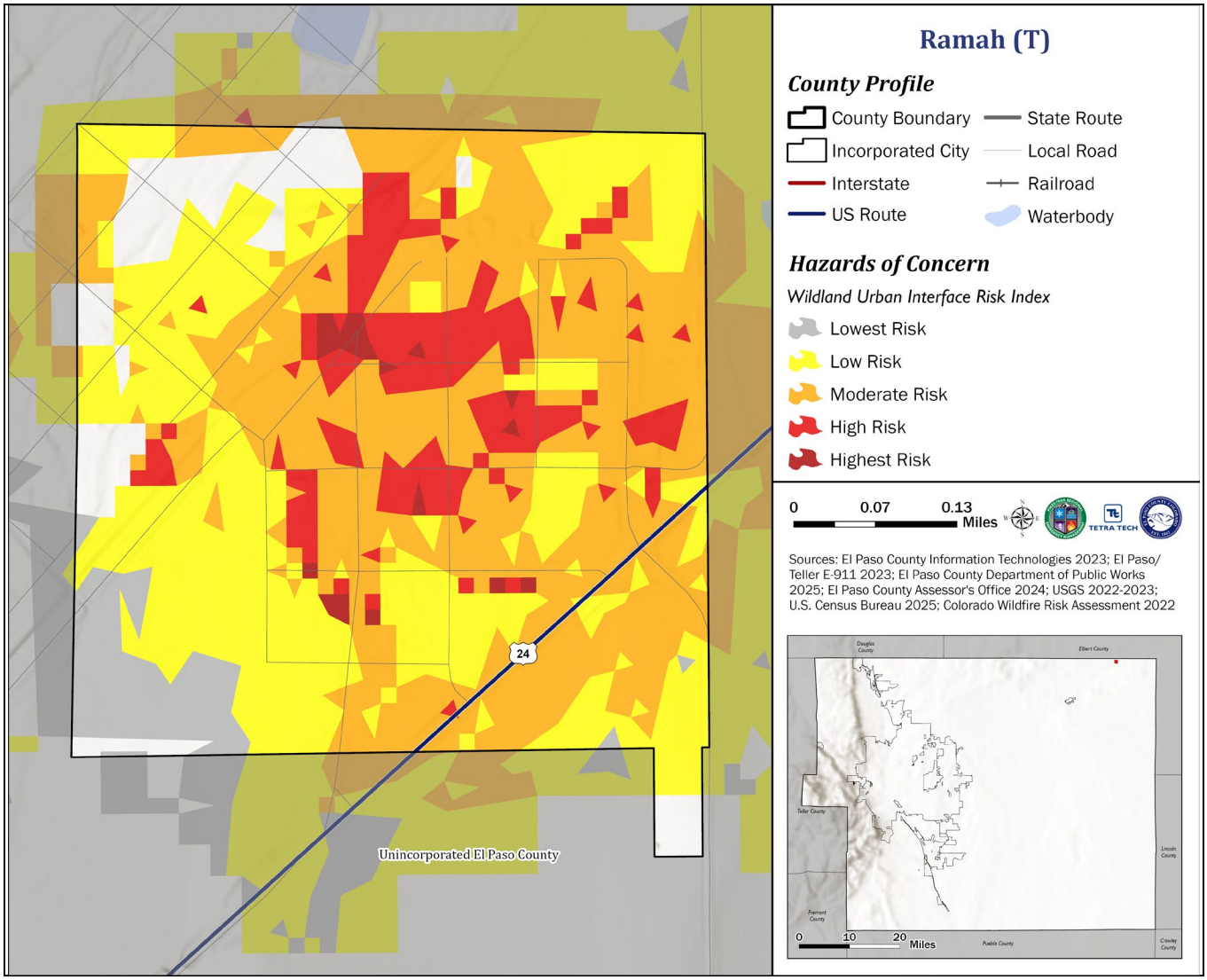


Figure 10-3. Town of Ramah Wildfire Hazard Area



10.8.2 HAZARD EVENT HISTORY

The history of natural and non-natural hazard events in Town of Ramah is detailed in Volume 1, where each hazard profile includes a chronology of historical events that have affected the Town and its municipalities. Table 10-12 shows loss and damage in Town of Ramah during hazard events since the last hazard mitigation plan update.

Table 10-12. Hazard Event History in Town of Ramah

Date Begin	Date End	Hazard	Event Narrative	Jurisdiction Impacts
November 6, 2024	November 9, 2024	Heavy Snow	An upper trough caused gusty winds and moist upslope flow, continuing moderate to heavy snowfall across most of the forecast area. There was 27.9 inches of snow.	Power outages and road closures

10.8.3 HAZARD RANKING AND VULNERABILITIES

Volume 1 provides information on each planning partner's vulnerability to the identified hazards. The partners have differing degrees of vulnerability to the hazards of concern, so each jurisdiction ranked its own degree of risk to each hazard. The community-specific hazard ranking is based on problems and impacts identified by the risk assessment presented in Volume 1. The ranking process involves an assessment of the likelihood of occurrence for each hazard; the potential impacts of the hazard on people, property, and the economy; community capabilities to address the hazard; and changing future climate conditions. Table 10-13 shows Town of Ramah's final hazard rankings for identified hazards of concern. Mitigation action development uses the ranking to target hazards with the highest risk.

Table 10-13. Hazard Ranking

Hazard	Rank
Avalanche	Negligible
Cyber Attack	Moderate
Dam and Levee Failure	Low
Drought and Extreme Heat	Moderate
Earthquake	Negligible
Epidemic and Pandemic	Moderate
Extreme Acts of Violence	Negligible
Flood	Low
Hail	Moderate
Hazardous Materials	Low
Landslide and Rockfall	Negligible
Lightning	Low
Major Aircraft Incident	Low
Mud or Debris Flow	Negligible
Subsidence and Sinkholes	Negligible
Tornado	Moderate
Wildfire	Moderate
Wind	Moderate
Winter Storm	Moderate

Note: The scale is based on hazard rankings listed in Volume 1, modified based on review by the jurisdiction

10.8.4 IDENTIFIED ISSUES

After reviewing Town of Ramah's hazard event history, hazard rankings, hazard location, and current capabilities, Town of Ramah identified the following vulnerabilities within the community:

- The water and sewer system within the Town needs upgrades.
- The drainage system for the streets within the Town need upgrades.
- There are several natural resource areas within the Town which are vulnerable to hazard impacts.
- The Town needs updated policy on Land Use and Growth Management Practices.
- The Town does not have a growth area map to assist with the control of future growth and development.
- Vulnerable populations within the Town are especially vulnerable to natural hazard events.
- The Town does not have a best practice document to follow during emergency events for cross-agency roles and responsibilities.
- The Town lacks updated GIS data information and capabilities.
- The Town does not have a backup plan for water supply during temporary outages.

10.9 MITIGATION STRATEGY AND PRIORITIZATION

This section discusses the status of mitigation actions from the previous HMP, describes proposed hazard mitigation actions, and prioritizes actions to address over the next five years.

10.9.1 CHANGES IN PRIORITIES

Since the last HMP, the Town of Ramah shifted focus to prioritize outreach to residents. With a small population, it is critical to engage the public to successfully reduce long-term risks.

10.9.2 PAST MITIGATION ACTION STATUS

Table 10-14 indicates progress on the Town's mitigation strategy identified in the 2020 HMP. Actions that are still recommended but not completed or that are in progress are carried forward and combined with new actions as part of the mitigation strategy for this plan update. Previous actions that are now ongoing programs and capabilities are indicated as such and are presented in the capability assessment earlier in this annex.

Table 10-14. Status of Previous Mitigation Actions

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
Ramah.1 - Community Outreach	Review actions that may be taken in case of weather-related emergencies to include notes on utility bills, fliers throughout town and public meetings that will be scheduled later in the year. Weather related hazards are the most prevalent in the areas.	Town of Ramah/ Calhan	Completed	No
Ramah.2 - Wastewater/ Stormwater System Improvements	Water and sewer system improvements to alleviate security issues and lessen the likelihood of accidents. Re-enforce the sewer lagoons fencing and install new locks. Water tanks and pump houses will be re-done for the chlorine systems and increased security	Town of Ramah/ Calhan	In progress	Yes
Ramah.3 - Storm drain improvements	Street infrastructure to be improved regarding drainage. This will help with flooding issues. Grants will be sought to add drainage plans to all main roads. Develop a drainage or erosion control plan to incorporate plants and natural resources to mitigate erosion along roadways.	Town of Ramah/ Calhan and El Paso County	Ongoing capability	Yes
Ramah.4 - Hazard Weather Shelter Designation	Designate areas that can be used for shelters for tornadoes. The Town of Calhan has a list, but it needs to be updated.	Town of Ramah/ Calhan	In progress	No – should be completed in 2025
Ramah.5 - Parks and Recreation Improvements	Maintain and protect the towns special and natural features, open space, and watershed area's; collaborate with El Paso County and surrounding towns to protect the areas major attractions: Paint Mines, Big Sandy Creek, and Ramah Reservoir. Encourage new development to protect terrain and preserve significant vegetation, scenic views, and incorporate natural trees and shrubs into landscape plans. Update town codes and ordinances to protect sensitive natural areas and open spaces.	Town of Ramah/ Calhan and El Paso County	Ongoing capability	Yes

Initiative	Description	Lead Agency	Status	Include in 2026 plan?
Ramah.6 - Land Use and Growth Management	Provide for the orderly growth of the town to be consistent with the community vision; Implement floodplain management; Increase coordination with El Paso County regarding growth and development using IGAs.	Town of Ramah/ Calhan	Ongoing capability	Yes
Ramah.7			Cancelled	No
Ramah.8 - Vulnerable Population List	Get list of vulnerable population so some type of phone tree can be set up to check on individuals in the event of an emergency. There are quite a few elderly citizens that may live alone in both Calhan and Ramah.	Town of Ramah/ Calhan	No progress	Yes
Ramah.9			Cancelled	No
Ramah.10 - Develop Decision Tree Outlining Roles and Responsibilities During Emergencies (formerly #36)	Develop a decision tree fully outlining the roles and responsibilities of local, regional, and state response teams, including HAZMAT teams and other specialized response teams. Coordinate with the county to develop a plan and point person to contact immediately.	Town of Ramah/ Calhan and El Paso County	No progress	Yes
Ramah.11 - Obtain GIS Data (formerly #37)	Work with county, regional, and state organizations to obtain GIS data for the town. Use existing GIS data to identify areas at risk for natural or man-made hazards, to aid responders during emergencies and to incorporate the areas at risk for hazards into local planning and land use document	Town of Ramah/ Calhan	No progress	Yes
Ramah.12 - Identify Temporary Source of Water (formerly #38)	Identify a temporary supply of water in case of contamination or any other hazard that would affect the treatment or transportation of water to the towns. Coordinate with local, county, or regional governments (IGA or MOA) to supply water temporarily during or immediately following a hazard event	Town of Ramah/ Calhan	No progress	Yes

10.9.3 ADDITIONAL MITIGATION EFFORTS

In addition to the mitigation actions completed in Table 10-14, Town of Ramah identified the following mitigation efforts completed since the last HMP:

- None Identified

Since the adoption of the Town's first HMP, Town of Ramah has made significant mitigation progress in the following areas:

- The Town is working on drainage issues with the assistance of a CDBG grant

10.9.4 HAZARDS NOT INCLUDED IN MITIGATION STRATEGY

Town of Ramah is a very small municipality and does not have the capacity to design an all-hazards mitigation program. The Town chose targeted projects that will enhance the overall resilience of the town to their hazards of greatest concern.

The Town did not design mitigation actions for hazards identified as "negligible" in Table 10-13, including avalanche, earthquake, extreme acts of violence, landslide/rockfall, mud or debris flow, and subsidence and sinkholes. However, some mitigation actions described in the strategy below may enhance local plans and community awareness about all hazards in the region.

10.9.5 PROPOSED HAZARD MITIGATION ACTIONS FOR THE HMP UPDATE

Town of Ramah participated in the mitigation strategy workshop for this HMP to identify appropriate actions to include in a local hazard mitigation strategy. Its comprehensive consideration of all possible activities to address hazards of concern included review of the following FEMA documents:

- FEMA 551 "Selecting Appropriate Mitigation Measures for Floodprone Structures" (March 2007)
- FEMA "Mitigation Ideas—A Resource for Reducing Risk to Natural Hazards" (January 2013)

The action worksheets included at the end of this annex list the mitigation actions that Town of Ramah would like to pursue in the future to reduce the effects of hazards. The actions are dependent upon available funding (grants and local match availability) and may be modified or omitted at any time based on the occurrence of new hazard events and changes in Town priorities.

Table 10-15 indicates the range of proposed mitigation action categories. The four FEMA mitigation action categories and the six CRS mitigation action categories are listed in the table to further demonstrate the wide range of activities and mitigation measures selected.

Volume 1 identifies 14 evaluation criteria for prioritizing the mitigation actions. To assist with rating each mitigation action as high, medium, or low priority, a numeric rank is assigned for each of the evaluation criteria. Table 10-16 provides a summary of the prioritization of all proposed mitigation actions for the HMP update.

Table 10-15. Analysis of Mitigation Actions by Hazard and Category

Hazard	LPR	SIP	NSP	EAP	PR	PP	PI	NR	SP	ES
Avalanche										
Cyber Attack	X	X			X				X	
Dam and Levee Failure		X				X				
Drought and Extreme Heat	X	X			X		X			X
Earthquake										
Epidemic and Pandemic	X			X	X		X			X
Extreme Acts of Violence										
Flood	X	X			X	X	X			X
Hail	X	X			X	X	X			X
Hazardous Materials	X	X			X					X
Landslide and Rockfall										
Lightning	X	X			X		X			X
Major Aircraft Incident	X	X		X	X		X			X
Mud or Debris Flow										
Subsidence and Sinkholes										
Tornado	X	X			X					X
Wildfire	X	X				X	X			X
Wind	X	X			X		X			X
Winter Storm	X	X			X	X	X			X

See Section 1.3.3 for description of categories

Table 10-16. Summary of Prioritization of Actions

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-Ramah-01	Wastewater/ Stormwater System Improvements	6	6	2	3	2	3	1	2	2	2	3	1	1	1	35	Medium
Action 2026-Ramah-02	Storm Drain Improvements	6	6	2	2	2	3	1	2	2	2	3	1	1	1	34	Low
Action 2026-Ramah-03	Parks and Recreation Improvements	4	6	2	2	2	3	1	3	2	2	3	1	1	1	33	Low
Action 2026-Ramah-04	Land Use and Growth Management	6	6	2	2	2	3	2	2	2	2	3	1	1	1	35	Medium
Action 2026-Ramah-05	Vulnerable Population List	6	4	3	3	2	2	3	2	2	2	3	3	1	1	37	Medium
Action 2026-Ramah-06	Develop Decision Tree Outlining Roles and Responsibilities During Emergencies	6	6	3	3	2	3	3	3	2	3	3	3	1	1	42	Medium
Action 2026-Ramah-07	Obtain GIS Data	6	6	2	2	2	3	2	3	2	3	3	2	1	1	38	Medium
Action 2026-Ramah-08	Identify Temporary Source of Water	6	6	3	2	2	3	3	3	2	3	3	3	1	1	41	Medium
Action 2026-Ramah-09	Epidemic and Pandemic Mitigation	8	8	4	3	3	3	2	3	4	4	1	3	3	4	53	High

Project Number	Project Name	Life Safety	Property Protection	Cost-Effectiveness	Technically	Politically	Legal	Funding	Environmental	Socially	Administrative	Multi-Hazard	Quickly	Champion	Community Objectives	Total	Priority
Action 2026-Ramah-10	Multi-Agency Coordination	6	6	3	2	3	3	3	2	4	3	2	3	3	4	47	Medium

Note: Volume 1, Section 19 (Mitigation Strategy) conveys guidance on prioritizing mitigation actions. Low (< 35), Medium (35-49), High (> 50).

Action 2026-Ramah-01. Wastewater/Stormwater System Improvements

Requirement	Details
Lead Agency:	Town of Ramah
Supporting Agencies:	-
Hazards of Concern:	Cyber-attack
Initiative:	Wastewater/Stormwater System Improvements
Description:	Water and sewer system improvements to alleviate security issues and lessen the likelihood of accidents. Re-enforce the sewer lagoons fencing and install new locks. Water tanks and pump houses will be re-done for the chlorine systems and increased security.
Estimated Cost:	Medium
Potential Funding Source:	General Funds/Staff Time
Timeline:	Long-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☒ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Ramah-02. Storm Drain Improvements

Requirement	Details
Lead Agency:	Town of Ramah
Supporting Agencies:	El Paso County
Hazards of Concern:	Dam and levee failure/flood/hail/winter storm
Initiative:	Storm drain improvements
Description:	Street infrastructure to be improved regarding drainage. This will help with flooding issues. Grants will be sought to add drainage plans to all main roads.
Estimated Cost:	High
Potential Funding Source:	FEMA Hazard Mitigation Assistance Grant, General Funds/Staff Time
Timeline:	Long-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	High
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☒ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Low

Action 2026-Ramah-03. Parks and Recreation Improvements

Requirement	Details
Lead Agency:	Town of Ramah
Supporting Agencies:	El Paso County
Hazards of Concern:	Flood, hail, hazardous materials, lightning, tornado, wildfire, wind, winter storm
Initiative:	Parks and Recreation Improvements
Description:	Maintain and protect the towns' special and natural features, open space, and watershed areas; collaborate with El Paso County and surrounding towns to protect the area's major attractions: Paint Mines, Big Sandy Creek, and Ramah Reservoir. Encourage new development to protect terrain and preserve significant vegetation, scenic views, and incorporate natural trees and shrubs into landscape plans. Update town codes and ordinances to protect sensitive natural areas and open spaces.
Estimated Cost:	Medium
Potential Funding Source:	General Funds/Staff Time
Timeline:	Long-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Low

Action 2026-Ramah-04. Land Use and Growth Management

Requirement	Details
Lead Agency:	Town of Ramah
Supporting Agencies:	-
Hazards of Concern:	Drought and extreme heat/flood/hail/lightning/tornado/wildfire/wind/winter storm
Initiative:	Land Use and Growth Management
Description:	Provide for the orderly growth of the town to be consistent with the community vision; Implement floodplain management; Increase coordination with El Paso County regarding growth and development using IGAs.
Estimated Cost:	Low
Potential Funding Source:	General Funds/Staff Time
Timeline:	Long-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	Low
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

Action 2026-Ramah-05. Vulnerable Population List

Requirement	Details
Lead Agency:	Town of Ramah
Supporting Agencies:	-
Hazards of Concern:	Drought and extreme heat/flood/hail/lightning/tornado/wildfire/wind/winter storm/ epidemic and pandemic
Initiative:	Vulnerable Population List
Description:	Get list of vulnerable population so some type of phone tree can be set up to check on individuals in the event of an emergency. There are quite a few elderly citizens that may live alone in Town of Ramah.
Estimated Cost:	Low
Potential Funding Source:	General Fund
Timeline:	Short-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.**
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Ramah-06. Develop Decision Tree Outlining Roles and Responsibilities During Emergencies

Requirement	Details
Lead Agency:	Town of Ramah
Supporting Agencies:	El Paso County
Hazards of Concern:	Hazardous materials/epidemic and pandemic/flood/ major aircraft incident/tornado/wildfire
Initiative:	Develop Decision Tree Outlining Roles and Responsibilities During Emergencies
Description:	Develop a decision tree fully outlining the roles and responsibilities of local, regional, and state response teams, including HAZMAT teams and other specialized response teams. Coordinate with the county to develop a plan and point person to contact immediately.
Estimated Cost:	Low
Potential Funding Source:	General Funds/Staff Time
Timeline:	Short-term
Objectives Met:	**Objective 1.1:** Expand existing emergency notification systems to ensure reliable, diverse and redundant public communication of potential hazards. **Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 2.2:** Explore tools and strategies that make public and private properties more resilient and support economic development in the region. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 3.2: Ensure that businesses and residents are informed about resources specifically available before, during, and after a disaster.** **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection

	☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Ramah-07. Obtain GIS Data

Requirement	Details
Lead Agency:	Town of Ramah
Supporting Agencies:	-
Hazards of Concern:	Cyber-attack/drought and extreme heat/flood/hail/lightning/tornado/ wildfire/wind/winter storm
Initiative:	Obtain GIS Data
Description:	Work with county, regional, and state organizations to obtain GIS data for the town. Use existing GIS data to identify areas at risk for natural or man-made hazards, to aid responders during emergencies (locations of critical facilities, infrastructure, alternative access routes, etc.), and to incorporate the areas at risk for hazards into local planning and land use document.
Estimated Cost:	Low
Potential Funding Source:	General Funds/Staff Time
Timeline:	Long-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 1.3:** Assess and improve hazard-specific mapping and alert and warning systems to provide accurate and accessible information to ensure that residents and visitors can respond appropriately. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 3.1:** Promote risk awareness and mitigation strategies through effective community preparedness outreach programs. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	Medium
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Ramah-08. Identify Temporary Source of Water

Requirement	Details
Lead Agency:	Town of Ramah
Supporting Agencies:	-
Hazards of Concern:	Drought and extreme heat/cyber-attack
Initiative:	Identify Temporary Source of Water
Description:	Identify a temporary supply of water in case of contamination or any other hazard that would affect the treatment or transportation of water to the towns. Coordinate with local, county, or regional governments to supply water temporarily during or immediately following a hazard event.
Estimated Cost:	Low
Potential Funding Source:	General fund
Timeline:	Short-term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community. **Objective 2.1:** Proactively protect and reduce vulnerability of critical facilities, infrastructure, community lifelines, the environment, and other key community assets from hazards. **Objective 4.1:** Evaluate and integrate mitigation priorities supporting watersheds, storm water management and natural resources to protect life, property and the environment. **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities. **Objective 5.1:** Identify needs and leverage available funding streams to improve public safety, response, and recovery programs. **Objective 5.2:** Expand the Pikes Peak Regional partnerships with local businesses, Chambers of Commerce, and Non-Governmental Organizations (NGOs) to provide critical support and services to residents.
Benefits:	High
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☐ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☐ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☐ Emergency Services
Priority	Medium

Action 2026-Ramah-09. Epidemic and Pandemic Mitigation

Requirement	Details
Lead Agency:	Town of Ramah
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management
Hazards of Concern:	Epidemic/Pandemic
Initiative:	Identify ,Develop and Implement Mitigation Strategies to Reduce the Impacts of Epidemics and Pandemics
Description:	Town of Ramah will work in coordination with El Paso County Public Health to identify, develop and implement mitigation strategies to reduce the impacts of epidemics and pandemics
Estimated Cost:	Low
Potential Funding Source:	General fund
Timeline:	Long-Term
Objectives Met:	**Objective 1.2:** Review and assess region, county and local plans for current best practices, standards, and appropriate integration of risk reduction elements resulting in a more resilient community **Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
Benefits:	Low
Mitigation Category	☒ Local Plans and Regulations ☐ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☒ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	High

Action 2026-Ramah-10. Multi-Agency Coordination

Requirement	Details
Lead Agency:	Town of Ramah
Supporting Agencies:	Pikes Peak Regional Office of Emergency Management
Hazards of Concern:	Major Aircraft Incident
Initiative:	Multi Agency Incident Command Protocols and Interoperable Communications
Description:	Implement coordinated multi agency incident command protocols and interoperable communications (fire, EMS, police, public works, aviation authorities, hospitals)
Estimated Cost:	Low
Potential Funding Source:	General fund
Timeline:	Short-Term
Objectives Met:	**Objective 4.2:** Expand coordination with federal, state, local governments, and regional stakeholders to identify and leverage mitigation opportunities
Benefits:	Medium
Mitigation Category	☐ Local Plans and Regulations ☒ Structure and Infrastructure Project ☐ Natural Systems Protection ☒ Education and Awareness Programs
CRS Category	☐ Preventative Measures ☐ Property Protection ☒ Public Information ☐ Natural Resource Protection ☐ Structural Flood Control Projects ☒ Emergency Services
Priority	Medium

APPENDIX A. PARTICIPATING JURISDICTION LETTERS OF INTENT

Insert Appendix Content

Memorandum

Title: Consideration of Resolution No. 1426, A Resolution of the City of Manitou Springs City Council Approving a Memorandum of Understanding Concerning a Multi-Jurisdictional Land Management Collaboration in the Vicinity of The Ring-The-Peak Trail

From: Denise Howell, City Administrator

To: Mayor and City Council

CC: City Administrator Denise Howell

Allocated Time: 15 Minutes

May 19, 2026

Purpose:

To consider Resolution No. 1426 approving a Memorandum of Understanding (MOU) regarding regional public recreation management.

Background:

The attached MOU was presented to the City Council during the April 14, 2026, Work Session. The agreement is non-binding and has been reviewed by the City Attorney.

The MOU outlines a proposed collaborative framework among multiple public land managers in the Pikes Peak region, including the City of Manitou Springs, to explore long-term cooperative management of recreation, resource protection, and enforcement related to the Ring the Peak Trail corridor.

This MOU is intended to serve as a short-term planning and coordination document while the parties evaluate the feasibility of a long-term agreement.

Fiscal Impact:

N/A

Workload Impact:

Minimal.

Recommended Action:

Approve Resolution No. 1426, A Resolution of the City of Manitou Springs City Council Approving a Memorandum of Understanding Concerning a Multi-Jurisdictional Land Management Collaboration in the Vicinity of The Ring-The-Peak Trail

COUNCIL BILL NO. 1926 **RESOLUTION NO. 1426**

RESOLUTION

A Resolution of the City of Manitou Springs City Council Approving a Memorandum of Understanding Concerning a Multi-Jurisdictional Land Management Collaboration in the Vicinity of The Ring-The-Peak Trail

---

Whereas, numerous entities with various land management authority desire to collaborate to investigate forming a State Recreation Area in the vicinity of the Ring-the-Peak Trail;

Whereas, the Memorandum of Understanding (MOU) attached to this Resolution establishes how these entities will work together to establish collaborative planning, management, and enforcement expectations and responsibilities as they explore and develop a long-term agreement for a State Recreation Area in the geography including, adjacent to, or with a significant recreational nexus to the Ring the Peak Trail; and

Whereas, the Manitou Springs City Council supports this effort and desires to approve the MOU.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF MANITOU SPRINGS, COLORADO THAT:

Section 1:

The MOU attached hereto is hereby approved and the Mayor is authorized to execute the same.

Adopted at the meeting of the Manitou Springs City Council, Colorado, on this 19th day of May 2026, effective immediately.

Mayor and Council:

Attest:

_____

Natalie Johnson, Mayor

_____

Elena Krebs, City Clerk

MEMORANDUM OF UNDERSTANDING
Between
Colorado Parks and Wildlife; City of Colorado Springs Parks, Recreation and Cultural Services; City of Manitou Springs; Colorado Springs Utilities; El Paso County Parks; Pikes Peak – America's Mountain; Teller County; U.S. Bureau of Land Management, Royal Gorge Field Office
And The
USDA, FOREST SERVICE
Pike-San Isabel National Forests, Cimarron and Comanche National Grasslands, Pikes Peak Ranger District

This MEMORANDUM OF UNDERSTANDING (MOU) is hereby made and entered into by and between the State of Colorado acting by and through the Department of Natural Resources, for the use and benefit of the Division of Parks and Wildlife ("CPW"); City of Colorado Springs Parks, Recreation and Cultural Services; City of Manitou Springs; Colorado Springs Utilities; El Paso County Parks; Pikes Peak – America's Mountain (PPAM); Teller County; U.S. Bureau of Land Management (BLM), Royal Gorge Field Office, and the United States Department of Agriculture (USDA), Forest Service, Pike-San Isabel National Forests, Cimarron and Comanche National Grasslands, Pikes Peak Ranger District (US Forest Service), hereinafter referred to as "Parties."

BACKGROUND:

In December 2024, nine land managers from the Pikes Peak region sent a Letter of Intent [Exhibit A] to the Colorado Parks and Wildlife Executive Director requesting to explore multi-jurisdictional collaborative solutions for resource management through a long-term agreement. The group formed the Pikes Peak Public Land Manager Collaborative with the goal to balance resiliency, safety, oversight, environmental conservation, watershed protection, recreation, operational needs, and other opportunities. The nine land managers forming the Pikes Peak Public Land Managers Collaboratives are the Parties to this MOU.

This MOU will serve as the basis for a short-term agreement that defines geographic context, roles and responsibilities for public recreation management and enforcement, how the Parties will work together during the negotiation of a long-term agreement, and termination provisions of the MOU, should a long-term agreement not be possible.

I. **PURPOSE:** The purpose of this MOU is to establish collaborative planning, management, and enforcement expectations and responsibilities among the Parties as they work together to explore and develop a long-term agreement for a State Recreation Area in the geography including, adjacent to, or with a significant recreational nexus to the Ring the Peak Trail. This MOU is entered into with expectation that the Parties will strive to establish a long-term agreement by June 30, 2028.

A. DEFINITIONS, DESCRIPTIONS, AND GEOGRAPHIC CONTEXT

a. 'Ring the Peak Trail' is currently an unofficial/undesignated route referring to existing designated and undesignated trail and road segments that partially encircle the western, northern, eastern, and southeastern areas of the Pikes Peak Massif.

i. Ring the Peak Trail intersects lands managed by each of the nine land managers that are Parties to this MOU.

ii. Many segments of the route intersecting publicly managed lands have not undergone environmental analysis or other permitting processes required for official trail alignment and designation.

iii. For visitor safety and experience, resource sustainability, and infrastructure protection and access, future Ring the Peak Trail realignment and relocation off of current routes and roads may be considered by the Parties.

iv. The southwestern area of the Pikes Peak Massif includes private lands that do not have trail connectivity to the other portions of the Ring the Peak Trail.

b. 'State Recreation Area'

i. Is defined by Colorado statute as any relatively spacious and scenically attractive land and water area under the control of CPW offering a broad range of outdoor recreational opportunities. A relatively spacious land area without a significant water body may be classified as a state recreation area if it offers a full range of land-based recreational activities such as camping, picnicking, bicycling, hiking, horseback riding, environmental education, target shooting, hunting, trapping, and motorized recreation. CRS §33-10-102(24).

ii. May include lands owned by other entities and jurisdiction(s) with their own management authorities and obligations that choose to formally partner with CPW in designating the 'State Recreation Area' and establishing a management agreement.

iii. This designation enables CPW to partner with the jurisdiction(s) to collaboratively manage and enforce specific regulations in that area.

c. 'Ring the Peak Corridor Planning Area'

i. Refers to a yet-to-be designated geographic area including, adjacent to (e.g., in a buffer zone or planning area), or with a significant recreational nexus to the Ring the Peak Trail route.

ii. The Corridor concept recognizes that recreational impacts, opportunities, management and enforcement may extend beyond the Ring the Peak Trail itself, subject to all applicable laws and regulations.

iii. The 'Ring the Peak Corridor Planning Area' is the geographic context that the nine Parties to this MOU will continue to explore as a State Recreation Area.

iv. Official designation and mapping of a State Recreation Area require compliance with all applicable laws, including environmental reviews and land use designations.

v. In the short-term, and/or in the absence of an officially reviewed, mapped, designated, and agreed upon State Recreation Area, individual jurisdictions may identify specific opportunities for management and enforcement partnerships within the broader geography of the Ring the Peak Trail Corridor Planning Area as part of a potential State Recreation Area.

d. 'Existing Land Designations'

i. Refers to distinctly designated and/or permitted areas within the Pikes Peak Region, including:

1. Pikes Peak America's Mountain Permitted Area - the lands where PPAM operates and has maintenance responsibilities on Pikes Peak, as outlined in their permit with the US Forest Service.
2. Hurricane Canyon Research Natural Area.
3. Privately owned lands subject to conservation easements.
4. Municipal Water Supply Reserve Lands

a) The City of Colorado Springs, the City of Manitou Springs, and the Town of Cascade, Colorado are the beneficiaries of certain acts of the United States Congress and multiple agreements with the USDA on behalf of the Forest Service that reserve specific portions of the Pike National Forest and certain Bureau of Land Management lands for the conservation and protection of those communities' municipal water supplies. These include without limitation the 1913 Congressional Reservation (62 P.L 392; 37 Stat. 684; 62 Cong. Ch. 84. [H.R. 23293]), the 1914 Colorado Springs and Manitou Cooperative Agreement dated October 9, 1914, the 1923 Cascade Town Company Cooperative Agreement dated April 28, 1923, and the 1924 Colorado Springs Cooperative Agreement dated January 9, 1924.

b) Colorado Springs Utilities is the assignee of the 1923 Cooperative Agreement between the USDA and the Cascade Town Company for the conservation and protection of the water supply of Cascade, Colorado by

that certain Assignment and Delegation of Cooperative Agreement dated April 13, 2018.

c) These agreements (collectively, "the Municipal Water Supply Reserve Agreements") reserve 29,163 acres more or less of the Pike National Forest and certain Bureau of Land Management lands ("Municipal Water Supply Reserve Lands") overlapping and adjacent to portions of the Ring the Peak Corridor Planning Area and potential State Recreation Area as defined in this MOU for the protection of municipal water supplies.

d) For the conservation and protection of the municipal water supplies of the City of Colorado Springs, the City of Manitou Springs, and the Town of Cascade, the use of the Municipal Water Supply Reserve Lands will not be permitted without the approval of the proper city authorities, except for purposes specified in the Municipal Water Supply Reserve Agreements.

II. STATEMENT OF MUTUAL BENEFIT AND INTERESTS: Together, the Parties to the MOU have the following shared goals:

A. SUPPORT SUSTAINABLE MANAGEMENT within the potential State Recreation Area through collaborative leveraging of capacity, resources, and enforcement ability.

B. ENHANCE ABILITY TO BALANCE resiliency, safety, oversight, environmental conservation, watershed and infrastructure protection, recreation, law enforcement needs, operational and maintenance needs, and other needs and opportunities within the potential State Recreation Area.

C. SUPPORT COHESIVE MANAGEMENT that provides for consistent, positive experiences for visitors and community members, regardless of management jurisdiction.

D. SUPPORT IDENTIFICATION OF OPPORTUNITIES for specific enforcement and management partnership agreements between and among the Parties and other jurisdictions.

III. PARTIES SHALL:

A. ALL PARTIES

a. Explore, through collaborative planning and all required review and regulatory processes:
    i. Potential future Ring the Peak Trail alignment.
    ii. Potential State Recreation Area designation based initially on the Ring the Peak Trail Corridor Planning Area.
    iii. Potential State Recreation Area long-term management planning.
    iv. Recreational opportunity options that address recreational needs, social and ecological capacity, and user experience; honor Parties' individual authorities, multiple use missions, capacity, and interests; and that could enable additional enforcement and management partnership opportunities through designation of a State Recreation Area.
b. Work toward the negotiation of a long-term cooperative management agreement (e.g., 25 years or longer) and authorization for the potential designation of a State Recreation Area, with target completion by June 30, 2028. The terms of the long-term agreement may include, but are not limited to:
    i. Potential geographic extent of the State Recreation Area, to include potential future expansion.
    ii. Identify a vision for the area.
    iii. Continued recognition of individual land manager authorities and multiple use missions, and also identify roles and responsibilities of the Parties within the designated geographic area, including but not limited to:
        1. Recreation management;
        2. Resource management including natural, cultural, and wildlife resources;
        3. Watershed protection and management;
        4. Infrastructure access, operations, maintenance, and repairs;
        5. Wildfire, natural disaster, human-caused disaster, and incident mitigation, response, and recovery;
        6. Search and rescue;
        7. Resource and infrastructure impact mitigation;
        8. Volunteer management;
        9. Education and interpretation; and
        10. Other management roles and responsibilities.
    iv. New opportunities, including but not limited to:
        1. Planning, design, construction, operation and maintenance of new and existing recreational opportunities or facilities, including but not limited to trailheads, parking, campgrounds, etc.
        2. Potential for revenue generation to support on-going, sustained management of the State Recreation Area by CPW.

3. Other natural and cultural resource opportunities.

v. Identification of financial impacts and benefits and the financial sustainability of a State Recreation Area.

vi. Inclusion of required regulatory reviews.

vii. Establishment of a designated State Recreation Area managed by CPW.

viii. Criteria and process of including additional land management agencies as participants.

ix. Process for individual Parties to terminate their respective participation in the agreement.

x. Support engagement with respective decision-making bodies, Tribal liaisons, other parties, and the public; support for public information sharing.

c. While working toward a long-term agreement:

i. Enforce their own regulations on their own jurisdictions, potentially leveraging capacity and partnership with other Parties as mutually agreeable and allowed by law.

ii. Explore opportunities for partnership with CPW to collaboratively enforce existing relevant state laws.

iii. Review current segments and alignment of the unofficial/undesignated Ring the Peak Trail that are within their respective jurisdictions to assess preferred alignment and necessary environmental reviews.

iv. Monitor and share data and insights on visitation patterns and trends within the Ring the Peak Corridor Planning Area.

v. *As applicable for each jurisdiction and in coordination and/or formal Cooperation with other jurisdictions, as relevant:* Conduct required environmental and cultural analyses and comply with all regulatory requirements.

B. CPW

a. Work with individual Parties and collectively with all Parties to identify opportunities and priorities for CPW enforcement and management collaboration through its existing authorities to enforce relevant state laws and regulations. See e.g. C.R.S. §33-14.5-108(3); §33-6-124(4).

b. Work with individual Parties in the short-term to identify partnership opportunities and agreements or designations for collaborative recreation, enforcement and management of jurisdiction-specific regulations in subsets of the Ring the Peak Corridor Planning Area.

c. Work with individual Parties to explore additional recreational partnership opportunities and address fiscal impacts.

d. Work with Parties to develop a plan for revenue generation to support financially sustainable management by CPW. CPW's ability to enter binding contracts is

controlled by Colorado law including fiscal rules. While this MOU is not binding, CPW is prohibited by state law from making commitments beyond the term of the current State fiscal year, and any short-term or long-term agreement will be subject to the continuing availability of State appropriations.

e. Work with all Parties as described above in the negotiation of a long-term plan and management agreement regarding a State Recreation Area.
f. Host public information on a central website, and coordinate and lead public stakeholder engagement.

IV. IT IS MUTUALLY UNDERSTOOD AND AGREED BY AND BETWEEN THE PARTIES THAT:

A. AUTHORITIES AND RESOURCES

a. Any one Party may participate in local activities or implement decisions related to recreation and land management as part of its respective site-specific obligations, responsibilities and authorities within its own jurisdiction. This MOU is not meant to supplant any Party's discretionary authority to make decisions about recreation and land management associated with its individual jurisdiction. Nor is it meant to impose rules or requirements on private lands.
b. All Parties agree to comply with their respective statutory and regulatory authorities, including planning, National Environmental Policy Act (NEPA) and other planning, permitting, and decision-making authorities prior to any authorizations.
c. *As funding and resources are available and authorized*, all Parties agree to provide technical, human and financial support for development of a long-term agreement, including but not limited to:
    i. Providing designated representatives to the Pikes Peak Land Managers Collaborative and to ad hoc teams for planning, implementation, GIS, and communications and engagement.
    ii. Sharing GIS and other information or data as needed.
    iii. Preparing a public communication and stakeholder engagement strategy related to development and implementation of a long-term agreement.
d. All Parties acknowledge that this MOU may NOT be used to exchange or authorize funds, property, services, or anything of value. Each Party directs its own activities and uses its own resources.
e. If any funding is needed for implementing projects, an appropriate separate legal instrument shall be used.

B. COMMUNICATIONS, DECISIONS, AND EXTERNAL ENGAGEMENT

Parties will:

a. Meet regularly as a full partner group (including CPW and the Pikes Peak Land Managers Collaborative) to discuss pertinent issues, work toward a long-term agreement, and abide by agreed upon meeting norms.
b. Maintain open communications.
c. Strive for consensus and seek to resolve conflicts on issues affecting the partnership.
d. Coordinate in messaging, outreach, and engagement of other external parties and the public on issues relevant to this MOU.
e. Commit to and use agreed upon messaging when not in conflict with a party's communication and public information policies, materials, and processes when communicating about the partnership; distinguish individual views from shared messaging; and coordinate on media releases and media inquiries regarding the State Recreation Area.
f. Announcement, promotion and designation of a State Recreation Area by the Parties to this MOU shall only occur with relevant regulatory processes, public engagement, and formal agreements with relevant land managers.
g. Determine by consensus whether to invite other public land managers to join the Pikes Peak Land Managers Collaborative and be added as a party to this MOU.

C. TRIBAL ENGAGEMENT

a. All Parties will coordinate as appropriate in outreach and engagement with Tribes regarding relevant issues for a State Recreation Area.
b. The US Forest Service Tribal Liaison from the Pike-San Isabel National Forests & Comanche and Cimarron National Grasslands, in close coordination and collaboration with the Colorado Department of Natural Resources Assistant Director for Tribal Affairs and CPW, will lead Tribal engagement efforts related to creating the State Recreation Area and will update all Parties throughout its Tribal engagement efforts.
c. Initial Tribal engagement will include conversations with the Tribes that have historic ties to the Pikes Peak area that have expressed their desire to be consulted regarding any projects involving Pikes Peak or its immediate surroundings. The initial conversations will gauge each Tribes' interest in further engagement or consultation as the State Recreation Area is created. The Tribes who have expressed desire to be consulted regarding any projects involving Pikes Peak include the following; outreach is not necessarily limited to these Tribes:
    i. Southern Ute Indian Tribe
    ii. Ute Mountain Ute Tribe
    iii. Ute Indian Tribe of the Uintah and Ouray Reservation
    iv. Jicarilla Apache Nation

v. Northern Cheyenne Tribe
vi. Northern Arapaho Tribe
vii. Cheyenne and Arapaho Tribes
viii. Pawnee Nation
ix. Kiowa Tribe
x. Comanche Nation

d. If there is a desire for any Tribe to be further consulted/engaged through the process of creating the State Recreation Area, CPW will lead coordination to ensure sufficient funding and resources to conduct Tribal engagement before the State Recreation Area is designated.
e. Nothing in this section limits existing relationships, processes, and requirements that individual Parties have with respect to Tribal engagement or consultation.

D. ENFORCEMENT

a. CPW can enforce state law and its CPW regulations anywhere within the State of Colorado, including on National Forest System and BLM lands, when the state laws/regulations are not inconsistent with federal law, policy, and management. See e.g. C.R.S. §33-14.5-108(3); §33-6-124(4).
b. Enforcement of additional regulations by CPW requires a designated state recreation area and/or management agreement with other jurisdictions specifying the geographic scope and any site-specific regulations to be enforced.
c. CPW will meet with Parties to identify priority areas for enforcement of existing laws within its current authorities.
d. CPW will meet with members of the Pikes Peak Public Land Managers Collaborative to explore potential agreements with individual Parties regarding enforcement of additional site-specific regulations.
e. All Parties will explore, as relevant, additional partnership opportunities among the Parties and with other jurisdictions to support collaborative management and enforcement.
f. A long-term agreement or other authorization will be necessary to establish a multi-jurisdiction, designated State Recreation Area and the state regulations that CPW could enforce within the designated area.
g. Specific enforcement topics will be explored in negotiation of a long-term, multi-party agreement, as well as potentially in the short-term between CPW and individual Parties.

V. TERMINATION OF THE MOU

A. ANY PARTY MAY TERMINATE ITS STATUS AS A PARTY TO THIS MOU at its sole discretion by providing written notice to the remaining Parties. The MOU thereafter shall continue and remain effective as to the remaining Parties without requiring additional action. See also, Nonbinding Agreement, below.

B. THE MOU DISSOLVES IF:
    a. It is replaced with a long-term agreement.
    b. The Parties determine that the State Recreation Area is no longer feasible, beneficial, nor sustainable, and/or that proposed designations and trail alignments are not approved following relevant review processes.

C. IF THE STATE OF COLORADO IS NOT ABLE TO PROVIDE CAPACITY AND FUNDING commitments necessary for the long-term feasibility of this effort, the MOU will be revisited with the Parties to the MOU.

VI. ADDITIONAL PROVISIONS

A. PRINCIPAL CONTACTS. Individuals listed below are authorized to act in their respective areas for matters related to this MOU.

Principal Cooperator Contacts:

U.S. Forest Service	
Cooperator Program Contact	**Cooperator Administrative Contact**
Name: Carl Bauer Address: 601 South Weber Street City, State, Zip: Colorado Springs, CO 80903 Telephone: 719-477-4202 Email: carl.bauer@usda.gov	Name: Sara Lindberg Address: 1617 Cole Blvd. Building 17 City, State, Zip: Lakewood, CO 80401 Telephone: 720-689-7425 Email: sara.lindberg@usda.gov

City of Colorado Springs: Parks, Recreation and Cultural Services	
Cooperator Program Contact	**Cooperator Administrative Contact**
Name: Kimberly King Address: 1401 Recreation Way City, State, Zip: Colorado Springs, CO 80905 Telephone: 719-385-6509 Email: kim.king@coloradosprings.gov	Name: Lonna Thelen Address: 1401 Recreation Way City, State, Zip: Colorado Springs, CO 80905 Telephone: 719-385-6540Email: lonna.thelen2@coloradosprings.gov

City of Colorado Springs: Pikes Peak – America's Mountain	
Cooperator Program Contact	**Cooperator Administrative Contact**
Name: Skyler Rorabaugh Address: 5069 Pikes Peak Highway City, State, Zip: Cascade, CO 80809 Telephone: 719-385-7714 Email: skyler.rorabaugh@coloradosprings.gov	Name: Kimberly King Address: 1401 Recreation Way, MC 1200 City, State, Zip: Colorado Springs, CO 80905 Telephone: 719-385-6509 Email: kim.king@coloradosprings.gov

City of Manitou Springs	
Cooperator Program Contact	**Cooperator Administrative Contact**
Name: Denise Howell Address: 606 Manitou Avenue City, State, Zip: Manitou Springs, CO 80829 Telephone: 719-685-2626 Email: dhowell@manitouspringsco.gov	Name: Denise Howell Address: 606 Manitou Avenue City, State, Zip: Manitou Springs, CO 80829 Telephone: 719-685-2626 Email: dhowell@manitouspringsco.gov

Colorado Parks and Wildlife	
Cooperator Program Contact	**Cooperator Administrative Contact**
Name: Amy Brandenburg Address: 4255 Sinton Rd City, State, Zip: Colorado Springs, CO 80907 Telephone: 719-227-5200 Email: amy.brandenburg@state.co.us	Name: Amy Brandenburg Address: 4255 Sinton Rd City, State, Zip: Colorado Springs, CO 80907 Telephone: 719-227-5200 Email: amy.brandenburg@state.co.us

Colorado Springs Utilities	
Cooperator Program Contact	**Cooperator Administrative Contact**
Name: Lisa Walters Address: 1521 Hancock Expressway, Mail Code 1813 City, State, Zip: Colorado Springs, CO 80903 Telephone: 719-668-4424 Email: lwalters@csu.org	Name: Jessica Davis Address: 456 W. Fontanero St., Mail Code 1262 City, State, Zip: Colorado Springs, CO 80907 Telephone: 719-668-7581 Email: jedavis@csu.org

El Paso County	
Cooperator Program Contact	**Cooperator Administrative Contact**
Name: Jason Meyer Address: 2002 Creek Crossing St City, State, Zip: Colorado Springs, CO 80905 Telephone: 719-520-6985 Email: jasonmeyer@elpasoco.com	Name: Jason Meyer Address: 2002 Creek Crossing St City, State, Zip: Colorado Springs, CO 80905 Telephone: 719-520-6985 Email: jasonmeyer@elpasoco.com

Teller County	
Cooperator Program Contact	**Cooperator Administrative Contact**
Name: Commissioner Dan Williams Address: 112 North A St City, State, Zip: Cripple Creek, CO 80813 Telephone: FAX: Email: williamsd@tellercounty.gov	Name: Ross Hertzog Address: 112 North A St City, State, Zip: Cripple Creek, CO 80813 Telephone: (719) 689-2988 FAX: Email:

U.S. Bureau of Land Management	
Cooperator Program Contact	**Cooperator Administrative Contact**
Name: Address: City, State, Zip: Telephone: FAX: Email:	Name: Address: City, State, Zip: Telephone: FAX: Email:

Principal Forest Service Contacts:

Forest Service Program Manager Contact	Forest Service Administrative Contact
Name: Jennifer Peterson Address: 2840 Kachina Drive City, State, Zip: Pueblo, CO 81008 Telephone: 719-251-9759 Email: jennifer.peterson3@usda.gov	Name: Sara Lindberg Address: 1617 Cole Blvd. Building 17 City, State, Zip: Lakewood, CO 80401 Telephone: 720-689-7425 Email: sara.lindberg@usda.gov

B. ASSURANCE REGARDING FELONY CONVICTION OR TAX DELINQUENT STATUS FOR CORPORATE ENTITIES. This MOU is subject to the provisions contained in the Department of Interior, Environment, and Related Agencies Appropriations Act, 2012, P.L. No. 112-74, Division E, Section 433 and 434 as continued by Consolidated and Further Continuing Appropriations Act, 2013, P.L. No. 113-6, Division F, Title I, Section 1101(a)(3) regarding corporate felony convictions and corporate federal tax delinquencies. Accordingly, by entering into this MOU Parties acknowledge that it: 1) does not have a tax delinquency, meaning that it is not subject to any unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an MOU with the authority responsible for collecting the tax liability, and (2) has not been convicted (or had an officer or agent acting on its behalf convicted) of a felony criminal violation under any Federal law within 24 months preceding the MOU, unless a suspending and debarring official of the USDA has

considered suspension or debarment is not necessary to protect the interests of the Government. If Parties fail to comply with these provisions, the Forest Service will annul this MOU and may recover any funds Parties have expended in violation of sections 433 and 434.

C. NOTICES. Any communications affecting the operations covered by this MOU given by the Forest Service or Parties is sufficient only if in writing and delivered in person, mailed, or transmitted electronically by e-mail or fax, as follows:

To the Forest Service Program Manager, at the address specified in the MOU.

To Parties at Parties' address shown in the MOU or such other address designated within the MOU.

Notices are effective when delivered in accordance with this provision, or on the effective date of the notice, whichever is later.

D. PARTICIPATION IN SIMILAR ACTIVITIES. This MOU in no way restricts the Forest Service or Parties from participating in similar activities with other public or private agencies, organizations, and individuals.

E. ENDORSEMENT. Any of Parties' contributions made under this MOU do not by direct reference or implication convey Forest Service endorsement of Parties' products or activities.

F. NONBINDING AGREEMENT. This MOU creates no right, benefit, or trust responsibility, substantive or procedural, enforceable by law or equity. The Parties shall manage their respective resources and activities in a separate, coordinated and mutually beneficial manner to meet the purpose(s) of this MOU. Nothing in this MOU authorizes any of the Parties to obligate or transfer anything of value.

Specific, prospective projects or activities that involve the transfer of funds, services, property, to a party requires the execution of separate agreements and are contingent upon numerous factors, including, as applicable, but not limited to: agency availability of appropriated funds and other resources; cooperator availability of funds and other resources; agency and cooperator administrative and legal requirements (including agency authorization by statute); etc. This MOU neither provides, nor meets these criteria. If the Parties elect to enter into an obligation agreement that involves the transfer of funds, services, property, and/or anything of value to a party, then the applicable criteria must be met. Additionally, under a prospective agreement, each party operates under its own laws, regulations, and/or policies, and any Forest Service obligation is subject to the availability of

appropriated funds and other resources. The negotiation, execution, and administration of these prospective agreements must comply with all applicable law.

Nothing in this MOU is intended to alter, limit, or expand the agencies' statutory and regulatory authority.

G. USE OF FOREST SERVICE OR BLM INSIGNIA. In order for Parties to use the Forest Service or BLM insignia on any published media, such as a Web page, printed publication, or audiovisual production, permission must be granted from the Forest Service's Office of Communications or U.S. Department of Interior (DOI) Office of Communication. A written request must be submitted and approval granted in writing by the Office of Communications (Washington Office or DOI) prior to use of the insignia.

H. MEMBERS OF U.S. CONGRESS. Pursuant to 41 U.S.C. 22, no U.S. member of, or U.S. delegate to, Congress shall be admitted to any share or part of this MOU, or benefits that may arise therefrom, either directly or indirectly.

I. FREEDOM OF INFORMATION ACT (FOIA). Public access to MOU or agreement records must not be limited, except when such records must be kept confidential and would have been exempted from disclosure pursuant to Freedom of Information regulations (5 U.S.C. 552).

J. TEXT MESSAGING WHILE DRIVING. In accordance with Executive Order (EO) 13513, "Federal Leadership on Reducing Text Messaging While Driving," any and all text messaging by Federal employees is banned: a) while driving a Government owned vehicle (GOV) or driving a privately owned vehicle (POV) while on official Government business; or b) using any electronic equipment supplied by the Government when driving any vehicle at any time. All cooperators, their employees, volunteers, and contractors are encouraged to adopt and enforce policies that ban text messaging when driving company owned, leased or rented vehicles, POVs or GOVs when driving while on official Government business or when performing any work for or on behalf of the Government.

K. TRIBAL EMPLOYMENT RIGHTS ORDINANCE (TERO). The Forest Service recognizes and honors the applicability of the Tribal laws and ordinances developed under the authority of the Indian Self-Determination and Educational Assistance Act of 1975 (PL 93-638).

L. PUBLIC NOTICES. It is the Forest Service's policy to inform the public as fully as possible of its programs and activities. The Parties are encouraged to give public notice of the receipt of this MOU and, from time to time, to announce progress and accomplishments. Press releases or other public notices should include a statement substantially as follows:

" Pikes Peak Ranger District on the Pike-San Isabel National Forests & Cimarron and Comanche National Grasslands of the Forest Service, Department of Agriculture"

The Parties may call on the Forest Service's Office of Communication for advice regarding public notices. Parties are requested to provide copies of notices or announcements to the Forest Service Program Manager and to The Forest Service's Office of Communications as far in advance of release as possible.

M. FOREST SERVICE ACKNOWLEDGED IN PUBLICATIONS, AUDIOVISUALS AND ELECTRONIC MEDIA. Parties shall acknowledge Forest Service support in any publications, audiovisuals, and electronic media developed as a result of this MOU.

N. NONDISCRIMINATION STATEMENT – PRINTED, ELECTRONIC, OR AUDIOVISUAL MATERIAL. shall include the following statement, in full, in any printed, audiovisual material, or electronic media for public distribution developed or printed with any Federal funding.

> ***In accordance with Federal law and U.S. Department of Agriculture policy, this institution is prohibited from discriminating on the basis of race, color, national origin, sex, age, or disability. (Not all prohibited bases apply to all programs.)***
>
> **To file a complaint of discrimination, write USDA, Director, Office of Civil Rights, Room 326-W, Whitten Building, 1400 Independence Avenue, SW, Washington, DC 20250-9410 or call (202) 720-5964 (voice and TDD). USDA is an equal opportunity provider and employer.**

If the material is too small to permit the full statement to be included, the material must, at minimum, include the following statement, in print size no smaller than the text:

> ***"This institution is an equal opportunity provider."***

O. TERMINATION. See Section V.

P. DEBARMENT AND SUSPENSION. Parties shall immediately inform the Forest Service if they or any of their principals are presently excluded, debarred, or suspended from entering into covered transactions with the federal government according to the terms of 2 CFR Part 180. Additionally, should Parties or any of their principals receive a transmittal letter or other official Federal notice of debarment or suspension, then they shall notify the Forest Service without undue delay. This applies whether the exclusion, debarment, or suspension is voluntary or involuntary.

Q. MODIFICATIONS. Modifications within the scope of this MOU must be made by mutual consent of the Parties, by the issuance of a written modification signed and dated by all properly authorized, signatory officials, prior to any changes being performed. Requests for modification should be made, in writing, at least 30 days prior to implementation of the requested change.

R. COMMENCEMENT/EXPIRATION DATE. This MOU is executed as of the date of the last signature; see section V above for termination.

S. AUTHORIZED REPRESENTATIVES. By signature below, each party certifies that the individuals listed in this document as representatives of the individual Parties are authorized to act in their respective areas for matters related to this MOU.

In witness whereof, the Parties hereto have executed this MOU as of the last date written below.

CARL BAUER, District Ranger, Pikes Peak Ranger District, Pike-San Isabel National Forests & Cimarron and Comanche National Grasslands, U.S. Forest Service,	Date
KIMBERLY KING , Acting Parks, Recreation and Cultural Services Department Director, City of Colorado Springs	Date
,City of Colorado Springs: Pikes Peak – America's Mountain	Date
NATALIE JOHNSON, Mayor, City of Manitou Springs	Date
FRANK MCGEE, Southeast Region Manager, Colorado Parks and Wildlife	Date
TRAVAS DEAL, Chief Executive Officer, Colorado Springs Utilities	Date

CARRIE GEITNER, Chair, El Paso County Board of County Commissioners — Date

ERIK STONE, Chair, Teller County Board of County Commissioners — Date

, U.S. Bureau of Land Management — Date

The authority and format of this agreement have been reviewed and approved for signature.

Forest Service Grants Management Specialist — Date

Paperwork Reduction Act Statement

According to the Paperwork Reduction Act of 1995, an agency may not conduct or sponsor, and a person is not required to respond, to a collection of information unless it displays a valid OMB control number. Persons are not required to respond to this collection of information unless it displays a currently valid OMB control number. The OMB control number for this information collection is 0596-0217. Response to this collection of information is mandatory. The authority to collect the information Section 7 of the Granger-Thye Act (16 U.S.C. 580d) and Title IV of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1751-1753). The time required to complete this information collection is estimated to average 3 hours per response, including the time for reviewing instructions, searching existing data sources, gathering, and maintaining the data needed and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to: U.S. Department of Agriculture, Clearance Officer, OIRM, 1400 Independence Avenue, SW, Room 404-W, Washington, D.C. 20250; and to the Office of Management and Budget, Paperwork Reduction Project (OMB# 0596-0217), 725 17th Street NW, Washington, D.C. 20503.

In accordance with Federal civil rights law and U.S. Department of Agriculture (USDA) civil rights regulations and policies, the USDA, its Agencies, offices, and employees, and institutions participating in or administering USDA programs are prohibited from discriminating based on race,

color, national origin, religion, sex, gender identity (including gender expression), sexual orientation, disability, age, marital status, family/parental status, income derived from a public assistance program, political beliefs, or reprisal or retaliation for prior civil rights activity, in any program or activity conducted or funded by USDA (not all bases apply to all programs). Remedies and complaint filing deadlines vary by program or incident.

Persons with disabilities who require alternative means of communication for program information (e.g., Braille, large print, audiotape, American Sign Language, etc.) should contact the responsible agency or USDA's TARGET Center at (202) 720-2600 (voice and TYY) or contact USDA through the Federal Relay Service at (800) 877-8339. Additionally, program information may be made available in languages other than English.

To file a program discrimination complaint, complete the USDA Program Discrimination Complaint Form, AD-3027, found online at How to File a Program Discrimination Complaint and at any USDA office or write a letter addressed to USDA and provide in the letter all of the information requested in the form. To request a copy of the complaint form, call (866) 632-9992. Submit your completed form or letter to USDA by: (1) mail: U.S. Department of Agriculture, Office of the Assistant Secretary for Civil Rights, 1400 Independence Avenue, SW, Washington, D.C. 20250-9410; (2) fax: (202) 690-7442; or (3) email: program.intake@usda.gov.

USDA is an equal opportunity provider, employer, and lender.

The Privacy Act of 1974, 5 U.S.C. 552a and the Freedom of Information Act, 5 U.S.C. 552 govern the confidentiality to be provided for information received by the Forest Service.